

November 7, 2019
No. 42

STATE OF NEW HAMPSHIRE

Web Site Address: www.gencourt.state.nh.us



**First Year of the 166th Session of the
New Hampshire General Court**

SENATE CALENDAR

EXECUTIVE SESSIONS

TUESDAY, NOVEMBER 12, 2019

HEALTH AND HUMAN SERVICES, Room 101, LOB

Sen. Sherman (C), Sen. Fuller Clark (VC), Sen. Chandley, Sen. Bradley, Sen. Gray

12:00 p.m.

EXECUTIVE SESSION ON PENDING LEGISLATION

TUESDAY, NOVEMBER 19, 2019

COMMERCE, Room 100, SH

Sen. Cavanaugh (C), Sen. Morgan (VC), Sen. Soucy, Sen. Morse, Sen. French

1:00 p.m.

EXECUTIVE SESSION ON PENDING LEGISLATION

WEDNESDAY, NOVEMBER 20, 2019

ENERGY AND NATURAL RESOURCES, Room 103, SH

Sen. Fuller Clark (C), Sen. Feltes (VC), Sen. Watters, Sen. Bradley, Sen. Giuda

1:00 p.m.

EXECUTIVE SESSION ON PENDING LEGISLATION

WAYS AND MEANS, Room 100, SH

Sen. Feltes (C), Sen. D'Allesandro (VC), Sen. Dietsch, Sen. Morse, Sen. Giuda

10:00 a.m.

EXECUTIVE SESSION ON PENDING LEGISLATION

MEETINGS

FRIDAY, NOVEMBER 8, 2019

COMMISSION TO STUDY TEACHER PREPARATION AND EDUCATION PROGRAMS (RSA 190:8)

8:30 a.m.

Room 207, LOB

Regular Meeting

ENERGY EFFICIENCY AND SUSTAINABLE ENERGY BOARD (RSA 125-O:5-a)

9:00 a.m.

NH Public Utilities Commission

Regular Meeting

Hearing Room A

21 South Fruit Street

Concord, NH

COMMISSION TO STUDY THE INCIDENCE OF POST-TRAUMATIC STRESS DISORDER IN FIRST RESPONDERS (RSA 281-A:17-b)

10:00 a.m.

Room 304, LOB

Regular Meeting

FISCAL COMMITTEE (RSA 14:30-a)

10:00 a.m.

Rooms 210-211, LOB

Regular Meeting

COMMITTEE TO STUDY THE COSTS TO THE STATE FOR THE APPOINTMENT OF COUNSEL TO REPRESENT INDIGENT DEFENDANTS IN CRIMINAL CASES (HB 4, Chapter 346:266, Laws of 2019)

1:00 p.m.

Room 203, LOB

Organizational Meeting

TUESDAY, NOVEMBER 12, 2019

COMMISSION TO STUDY BARRIERS TO INCREASED DENSITY OF LAND DEVELOPMENT IN NEW HAMPSHIRE (RSA 4-C:8-a)

9:00 a.m.

Room 206, LOB

Regular Meeting

NEW HAMPSHIRE DRINKING WATER AND GROUNDWATER ADVISORY COMMISSION (RSA 485-F:4)

9:30 a.m.	Room 101, LOB	Subcommittee Meeting
10:00 a.m.	Rooms 205-207, LOB	Regular Meeting

STATE VETERANS ADVISORY COMMITTEE (RSA 115-A:2)

5:00 p.m.	NH National Guard Regional Training Institute 722 Riverwood Drive Pembroke, NH	Regular Meeting
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WEDNESDAY, NOVEMBER 13, 2019**COMMITTEE TO STUDY CHILD CARE IN NEW HAMPSHIRE (HB 393, Chapter 326:1, Laws of 2019)**

9:30 a.m.	Room 206, LOB	Regular Meeting
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STUDY COMMITTEE ON OUTDATED NON-REGULATORY BOARDS, COMMISSIONS, COUNCILS, AND ADVISORY BODIES (HB 4, Chapter 346:73, Laws of 2019)

10:00 a.m.	Room 201, LOB	Organizational Meeting
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COMMISSION TO STUDY THE ESTABLISHMENT OF A STATE DEPARTMENT OF ENERGY (RSA 162-H:23)

10:30 a.m.	Room 304, LOB	Regular Meeting
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THURSDAY, NOVEMBER 14, 2019**ASSESSING STANDARDS BOARD (RSA 21-J:14-a)**

1:30 p.m.	NH Municipal Association Conference 700 Elm Street Manchester, NH	Public Hearing Meeting
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FRIDAY, NOVEMBER 15, 2019**NEW HAMPSHIRE TRANSPORTATION COUNCIL (RSA 238-A:2)**

9:00 a.m.	Room 203, LOB	Regular Meeting
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COMMISSION TO STUDY GRANDFAMILIES IN NEW HAMPSHIRE (RSA 170-G:17-a)

10:00 a.m.	Rooms 206-208, LOB	Regular Meeting
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NEW HAMPSHIRE CANADIAN TRADE COUNCIL (RSA 12-O:22)

1:00 p.m.	Room 100, SH	Regular Meeting
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LEGISLATIVE ETHICS COMMITTEE (RSA 14-B:2)

2:30 p.m.	Room 104, LOB	Regular Meeting
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NEW HAMPSHIRE RARE DISEASE ADVISORY COUNCIL (RSA 126-A:79)

3:00 p.m.	Health and Human Services Building Room 311 29 Hazen Drive Concord, NH	Regular Meeting
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MONDAY, NOVEMBER 18, 2019**NEW HAMPSHIRE VETERANS HOME BOARD OF MANAGERS (RSA 119:3-a)**

9:00 a.m.	NH Veterans Home Tarr South Conference Room 139 Winter Street Tilton, NH	Regular Meeting
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COMMISSION TO STUDY EXPANDING THE MENTAL HEALTH COURT SYSTEM IN NEW HAMPSHIRE (RSA 490-H:3)

10:00 a.m. Room 203, LOB Regular Meeting

COMMISSION TO STUDY CAREER PATHWAYS FROM FULL-TIME SERVICE YEAR PROGRAMS TO POSTSECONDARY EDUCATION AND EMPLOYMENT OPPORTUNITIES IN SUPPORT OF NEW HAMPSHIRE'S FUTURE WORKFORCE NEEDS (RSA 187-A:44)

10:00 a.m. Room 301, LOB Regular Meeting

JOINT COMMITTEE ON TAX EXPENDITURE REVIEW (RSA 71-C:3)

10:00 a.m. Room 202, LOB Regular Meeting

STATE COMMISSION ON AGING (RSA 19-P:1)

10:00 a.m. Room 205, LOB Regular Meeting

COMMISSION TO STUDY THE EFFECTIVENESS OF THE CURRENT STATUTES RELATED TO MANAGEMENT OF NON-TIDAL PUBLIC WATERWAYS AND THE CONSTRUCTION OR PLACEMENT OF STRUCTURES WITHIN THEM (RSA 482-A:35)

1:00 p.m. Room 305, LOB Regular Meeting

NEW HAMPSHIRE COMMISSION ON DEAFNESS AND HEARING LOSS (RSA 125-Q)

1:30 p.m. Room 205, LOB Regular Meeting

THE DIVISION FOR CHILDREN, YOUTH AND FAMILIES ADVISORY BOARD (RSA 170-G:6-a)

2:00 p.m. Room 206, LOB Regular Meeting

TUESDAY, NOVEMBER 19, 2019

ADVISORY COUNCIL ON CAREER AND TECHNICAL EDUCATION (RSA 188-E:10-b)

9:00 a.m. Room 101, LOB Regular Meeting

COMMISSION TO STUDY THE NEEDS OF CERTAIN INDIVIDUALS IN NEW HAMPSHIRE'S DEVELOPMENTAL SERVICES SYSTEM (RSA 171-A:34)

10:00 a.m. Room 103, SH Regular Meeting

COMMISSION TO ADDRESS CHILD HUNGER IN NEW HAMPSHIRE (RSA 161:13)

11:30 a.m. Rooms 206-208, LOB Regular Meeting

(PLEASE NOTE: RSA 276-B:2, I, Chapter 111:1, Laws of 2013 & RSA 161:13, Chapter 145:1, Laws of 2018 will be meeting jointly)

TASK FORCE ON WORK AND FAMILY (RSA 276-B:2, I)

11:30 a.m. Rooms 206-208, LOB Regular Meeting

(PLEASE NOTE: RSA 276-B:2, I, Chapter 111:1, Laws of 2013 & RSA 161:13, Chapter 145:1, Laws of 2018 will be meeting jointly)

HEALTH AND HUMAN SERVICES OVERSIGHT COMMITTEE (RSA 126-A:13)

1:00 p.m. Room 205, LOB Subcommittee Meeting -
Emergency Management Services

PUBLIC HIGHER EDUCATION STUDY COMMITTEE (RSA 187-A:28-a)

1:00 p.m. Room 207, LOB Regular Meeting

CURRENT USE BOARD (RSA 79-A:3)

6:00 p.m. North Country Resource Center Public Hearing Meeting
629A Main Street
Lancaster, NH

WEDNESDAY, NOVEMBER 20, 2019

COMMITTEE TO STUDY CHILD CARE IN NEW HAMPSHIRE (HB 393, Chapter 326:1, Laws of 2019)

9:30 a.m. Room 206, LOB Regular Meeting

COMMISSION TO STUDY THE ESTABLISHMENT OF A STATE DEPARTMENT OF ENERGY (RSA 162-H:23)

10:30 a.m. Room 304, LOB Regular Meeting

COMMISSION TO REVIEW THE STRUCTURE OF MOTOR VEHICLE LAWS (RSA 260:77)

1:00 p.m. Room 203, LOB Regular Meeting

CURRENT USE BOARD (RSA 79-A:3)

6:00 p.m. New London Town Hall - 2nd Floor Public Hearing Meeting
375 Main Street
New London, NH

THURSDAY, NOVEMBER 21, 2019

COMMISSION TO STUDY THE ENVIRONMENTAL AND HEALTH EFFECTS OF EVOLVING 5G TECHNOLOGY (RSA 12-K:12)

8:30 a.m. Room 202, LOB Regular Meeting

ADMINISTRATIVE RULES (RSA 541-A:2)

9:00 a.m. Rooms 306-308, LOB Regular Meeting

COMMISSION TO MONITOR CHANGES IN FEDERAL AND STATE-LEVEL LEGISLATION AND ACTIONS CONCERNING THE IMPOSITION OF TAX COLLECTION OBLIGATIONS ON NEW HAMPSHIRE REMOTE SELLERS (RSA 78-E:11)

11:00 a.m. Room 100, SH Regular Meeting

CURRENT USE BOARD (RSA 79-A:3)

1:00 p.m. NH Dept. of Revenue Administration Public Hearing Meeting
Training Room
109 Pleasant Street
Concord, NH

1:30 p.m. NH Dept. of Revenue Administration Regular Meeting
Training Room
109 Pleasant Street
Concord, NH

COMMISSION ON PRIMARY CARE WORKFORCE ISSUES (RSA 126-T)

2:00 p.m. NH Hospital Association Regular Meeting
125 Airport Road
Concord, NH

COMMISSION ON POST-TRAUMATIC STRESS DISORDER AND TRAUMATIC BRAIN INJURY (RSA 115-D)

2:30 p.m. Walker Building, Room 274 Regular Meeting
21 South Fruit Street
Concord, NH

FRIDAY, NOVEMBER 22, 2019

SHORELAND SEPTIC SYSTEM STUDY COMMISSION (RSA 485-A:44-a)

9:00 a.m. Room 305, LOB Regular Meeting

COMMISSION TO REVIEW CHILD ABUSE FATALITIES (RSA 169-C:39-k)

10:00 a.m. Room 207, LOB Regular Meeting

COMMISSION TO STUDY ENVIRONMENTALLY-TRIGGERED CHRONIC ILLNESS (RSA 126-A:73-a)

10:00 a.m. Room 103, SH Regular Meeting

HEALTH AND HUMAN SERVICES OVERSIGHT COMMITTEE (RSA 126-A:13)

10:00 a.m. Room 205, LOB Regular Meeting

NH COLLEGE TUITION SAVINGS PLAN ADVISORY COMMISSION (RSA 195-H:2)

10:00 a.m.	NH Higher Education Assistance Foundation 4 Barrell Court Concord, NH	Special Meeting
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ELECTRIC VEHICLE CHARGING STATIONS INFRASTRUCTURE COMMISSION (RSA 4-G:1)

11:00 a.m.	Room 203, LOB	Regular Meeting
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COMMISSION ON PRETRIAL DETENTION, PRETRIAL SCHEDULING, AND PRETRIAL SERVICES (RSA 597:43)

1:00 p.m.	Rooms 206-208, LOB	Regular Meeting
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COMMISSION ON DRINKING WATER (RSA 485-F:6)

2:00 p.m.	Dept. of Environmental Services 222 International Drive #175 Portsmouth, NH	Regular Meeting
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SUNDAY, NOVEMBER 24, 2019**LEGISLATIVE YOUTH ADVISORY COUNCIL (RSA 19-K:1)**

1:00 p.m.	NH Technical Institute Sweeney Crocker Building Room 225 Concord, NH	Regular Meeting
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MONDAY, NOVEMBER 25, 2019**OIL FUND DISBURSEMENT BOARD (RSA 146-D:4)**

9:00 a.m.	Room 305, LOB	Regular Meeting
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COMMISSION ON THE ENVIRONMENTAL AND PUBLIC HEALTH IMPACTS OF PERFLUORINATED CHEMICALS (RSA 126-A:79-a)

10:00 a.m.	Room 204, LOB	Subcommittee Meeting - Health
1:00 p.m.	Room 204, LOB	Subcommittee Meeting - Environment

COMMISSION TO STUDY EXPANDING THE MENTAL HEALTH COURT SYSTEM IN NEW HAMPSHIRE (RSA 490-H:3)

10:00 a.m.	Room 203, LOB	Regular Meeting
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TUESDAY, NOVEMBER 26, 2019**WELLNESS AND PRIMARY PREVENTION COUNCIL (RSA 126-M:3)**

9:00 a.m.	New Futures 101 Main Street Concord, NH	Regular Meeting
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MONDAY, DECEMBER 2, 2019**COMMISSION TO STUDY EXPANDING THE MENTAL HEALTH COURT SYSTEM IN NEW HAMPSHIRE (RSA 490-H:3)**

10:00 a.m.	Room 203, LOB	Regular Meeting
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COMMISSION ON NEW HAMPSHIRE BEER, WINE, AND LIQUOR TOURISM (RSA 425:2-b)

1:00 p.m.	NH Liquor Commission 50 Storrs Street Concord, NH	Regular Meeting
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NH BRAIN AND SPINAL CORD INJURY ADVISORY COUNCIL (RSA 137-K:2)

2:00 p.m.	Brain Injury Association of NH 52 Pleasant Street Concord, NH	Regular Meeting
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TUESDAY, DECEMBER 3, 2019**COMMITTEE TO STUDY PROVIDING CERTAIN HEALTH CARE SERVICES WHILE ENSURING INCREASED ACCESS TO AFFORDABLE HEALTH CARE SERVICES IN RURAL AREAS OF THE STATE (SB 97, Chapter 155:2, Laws of 2019)**

11:00 a.m.	Room 100, SH	Regular Meeting
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COMMITTEE TO STUDY THE DISPARITY IN REIMBURSEMENT AMONG ORGANIZATIONS THAT PROVIDE CASE MANAGEMENT UNDER SOCIAL SECURITY ACT SECTION 1915(C) WAIVER PROGRAMS (HB 4, Chapter 346:381, Laws of 2019)

1:00 p.m.	Room 103, SH	Regular Meeting
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HEALTH AND HUMAN SERVICES OVERSIGHT COMMITTEE (RSA 126-A:13)

1:00 p.m.	Room 205, LOB	Subcommittee Meeting
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STATE VETERANS ADVISORY COMMITTEE (RSA 115-A:2)

5:00 p.m.	NH National Guard Regional Training Institute 722 Riverwood Drive Pembroke, NH	Regular Meeting
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WEDNESDAY, DECEMBER 4, 2019**COMMISSION TO STUDY THE BUSINESS ENVIRONMENT FOR MENTAL HEALTH PROVIDERS IN NEW HAMPSHIRE (RSA 330-A:26-a)**

1:00 p.m.	Room 302, LOB	Regular Meeting
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THURSDAY, DECEMBER 5, 2019**ADMINISTRATIVE RULES (RSA 541-A:2)**

9:00 a.m.	Rooms 306-308, LOB	Continued Meeting
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FRIDAY, DECEMBER 6, 2019**ASSESSING STANDARDS BOARD (RSA 21-J:14-a)**

9:30 a.m.	Room 303, LOB	Regular Meeting
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COMMISSION ON THE ENVIRONMENTAL AND PUBLIC HEALTH IMPACTS OF PERFLUORINATED CHEMICALS (RSA 126-A:79-a)

10:00 a.m.	Room 304, LOB	Regular Meeting
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MONDAY, DECEMBER 9, 2019**OIL FUND DISBURSEMENT BOARD (RSA 146-D:4)**

9:00 a.m.	Room 305, LOB	Regular Meeting
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COMMISSION ON THE ENVIRONMENTAL AND PUBLIC HEALTH IMPACTS OF PERFLUORINATED CHEMICALS (RSA 126-A:79-a)

10:00 a.m.	Room 204, LOB	Subcommittee Meeting - Health
1:00 p.m.	Room 204, LOB	Subcommittee Meeting - Environment

COMMISSION TO STUDY WAKE BOATS (RSA 270:133)

10:00 a.m.	Room 307, LOB	Regular Meeting
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NH COLLEGE TUITION SAVINGS PLAN ADVISORY COMMISSION (RSA 195-H:2)

10:00 a.m.	NH Higher Education Assistance Foundation 4 Barrell Court Concord, NH	Regular Meeting
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TUESDAY, DECEMBER 10, 2019**COMMISSION TO EVALUATE THE EFFECTIVENESS AND FUTURE OF THE NEW HAMPSHIRE GRANITE ADVANTAGE HEALTH CARE PROGRAM (RSA 126-AA:4)**

1:00 p.m.	Room 100, SH	Regular Meeting
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WEDNESDAY, DECEMBER 11, 2019**COMMISSION ON THE SEACOAST CANCER CLUSTER INVESTIGATION (RSA 126-A:74)**

9:00 a.m.	Room 205, LOB	Regular Meeting
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FRIDAY, DECEMBER 13, 2019**ENERGY EFFICIENCY AND SUSTAINABLE ENERGY BOARD (RSA 125-O:5-a)**

9:00 a.m.	NH Public Utilities Commission Hearing Room A 21 South Fruit Street Concord, NH	Regular Meeting
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GOVERNOR'S COMMISSION ON ALCOHOL AND DRUG ABUSE PREVENTION, TREATMENT, AND RECOVERY (RSA 12-J:1)

9:30 a.m.	Governor and Council Chambers, SH	Regular Meeting
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COMMISSION TO STUDY GRANDFAMILIES IN NEW HAMPSHIRE (RSA 170-G:17-a)

10:00 a.m.	Rooms 206-208, LOB	Regular Meeting
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MONDAY, DECEMBER 16, 2019**COMMISSION TO STUDY EXPANDING THE MENTAL HEALTH COURT SYSTEM IN NEW HAMPSHIRE (RSA 490-H:3)**

10:00 a.m.	Room 203, LOB	Regular Meeting
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THURSDAY, DECEMBER 19, 2019**ADMINISTRATIVE RULES (RSA 541-A:2)**

9:00 a.m.	Rooms 306-308, LOB	Regular Meeting
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COMMISSION ON PRIMARY CARE WORKFORCE ISSUES (RSA 126-T)

2:00 p.m.	NH Hospital Association 125 Airport Road Concord, NH	Regular Meeting
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COMMISSION ON POST-TRAUMATIC STRESS DISORDER AND TRAUMATIC BRAIN INJURY (RSA 115-D)

2:30 p.m.	Walker Building, Room 274 21 South Fruit Street Concord, NH	Regular Meeting
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FRIDAY, DECEMBER 20, 2019**SHORELAND SEPTIC SYSTEM STUDY COMMISSION (RSA 485-A:44-a)**

9:00 a.m.	Room 305, LOB	Regular Meeting
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NEW HAMPSHIRE RARE DISEASE ADVISORY COUNCIL (RSA 126-A:79)

3:00 p.m.

Health and Human Services Building
 Room 311
 29 Hazen Drive
 Concord, NH

Regular Meeting

MONDAY, DECEMBER 23, 2019**THE DIVISION FOR CHILDREN, YOUTH AND FAMILIES ADVISORY BOARD (RSA 170-G:6-a)**

2:00 p.m.

Room 206, LOB

Regular Meeting

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2019 BILLS REREFERRED TO COMMITTEE:

SENATE BILLS: 13, 35, 42, 46, 60, 61, 69, 73, 75, 89, 90, 94, 95, 113, 152, 157, 158, 175, 179, 181, 182, 222, 223, 227, 229, 244, 248, 256, 287, 288, 295, 305, 312, 315, 316, 319

HOUSE BILLS: 121, 130, 150, 153, 155, 186, 233, 253, 263, 272, 303, 348, 381, 384, 466, 479, 481, 487, 490, 496, 520, 536, 556, 568, 703, 707, 715, 717

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2019 BILLS REMAINING ON THE TABLE:

SENATE BILLS: 83, 84, 91, 107, 116, 117, 130, 135, 143, 161, 170, 202, 213, 230, 234, 236, 243, 247, 253, 259, 260, 265, 266, 277, 280, 281, 291, 294, 301, 303, 306, 308, 309, 313, 317, 318

HOUSE BILLS: 334, 407, 437, 452, 472, 641, 682, 689, 719, 726

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FISCAL NOTE ADDITIONS AND UPDATES HAVE BEEN AMENDED TO THE BILLS ON THE WEB SITE AND ARE AVAILABLE IN THE SENATE CLERK'S OFFICE FOR THE FOLLOWING 2019 BILLS:

SENATE BILLS: 7, 63, 93, 122, 171, 173, 255, 283, 288, 293, 295, 300, 302, 304, 311, 312, 315, 319

HOUSE BILLS: 121, 150, 186, 253, 397, 481, 487, 568, 703, 715, 717

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NOTICES**LEGISLATIVE ETHICS COMMITTEE****Resolution of Complaint 2019-2**

At its meeting on October 18, 2019, the Legislative Ethics Committee completed its Preliminary Investigation of Complaint 2019-2. The Committee voted to resolve the Complaint through the adoption of an Informal Resolution, as agreed to by the respondent, Representative Douglas A. Ley. The Informal Resolution is printed below in its entirety.

Legislative Ethics Committee

Complaint 2019-2

Informal Resolution

Dear Representative Ley:

The Legislative Ethics Committee has completed its Preliminary Investigation of Complaint 2019-2. That Complaint alleges that you have acted improperly in carrying out your duties as a State Representative.

It asserts that your independent judgment as a legislator is compromised as a result of your employment as President of AFT-NH. More specifically, the Complaint alleges that your failure to recuse yourself from advocating for and from voting on union-related legislation constitutes a violation of Section 3, Prohibited Activities, Paragraph II, Subparagraphs (c), (d) and (f) of the Legislative Ethics Guidelines. The Complaint provides four “examples” of alleged misconduct and suggests that you are effectively operating as a lobbyist for your employer.

You have informed the Committee, in writing and in person, that you do not agree with the allegations set forth in the Complaint. You have addressed each of the examples cited by the Complainant. You contend that the union-related legislation for which you have advocated or on which you have voted impacts all unions and not just AFT-New Hampshire. You assert that if legislation was specific to AFT-New Hampshire you would recuse yourself. You have likened your situation to someone who owns an insurance agency, as long as the legislation applies to all agencies, an individual owner is not expected to recuse him or herself from participation, only to disclose the apparent conflict.

Before addressing the Complaint, the Committee first expresses its concern over the breach of confidentiality involving this Complaint. Unless the person against whom the Complaint is filed requests that proceedings be made public, until formal charges are brought by the Committee, pursuant to RSA 14-B:4, III, all communications or materials received by the Committee, including the Complaint, are confidential. While the Committee believes that you have kept these matters private, the Committee has received evidence that other persons have provided a blogger and at least one radio reporter with information about the Complaint. Furthermore, the Complainant and one State Representative have been quoted commenting on the Complaint in the press.

It appears that the Legislature enacted the confidentiality provision to avoid causing harm to the reputations of persons based solely on allegations which could be made for political or other purposes. Based upon the breach of confidentiality, you have asked the Committee to dismiss the Complaint. After considering your request, the Committee has decided that dismissal is not the appropriate remedy. Given the issue raised, the Committee felt it was important enough to require consideration on the merits. The Committee notes that while it lacks statutory authority to take action directly against an offending party, RSA 14-B:4-a does make it a misdemeanor for anyone to knowingly or willfully make unauthorized disclosure of these confidential matters.

In evaluating a Complaint, it is the Committee’s duty to evaluate compliance with the provisions of RSA Chapter 14-C. The purpose of that chapter is set forth in RSA 14-C:1; “to ensure that persons charged with carrying out the duties and activities of the legislative branch of state government do so in an atmosphere that supports the independent judgment of such persons and minimizes the opportunity for inappropriate influence by persons or organizations subject to or likely to become subject to or interested in any matter or action pending in the legislative branch.”

The Committee appreciates your cooperation in this matter and your willingness to provide information regarding your duties as president of AFT-NH. You acknowledge that you keep the members of the organization informed as to legislative matters through an organizational newsletter. The president of the AFT-NH is a paid position and the Committee has no doubt that it would be expected that the president would be an advocate for the organization. In fact, the Articles of Organization for AFT-NH provide that the president of that organization shall be “the only official spokesperson of AFT-NH, or designate a person in his/her place.” The person who served as the president of AFT-NH before you registered as a lobbyist.

Certainly, when you advocate for or vote on union-related matters, your position as President of AFT-NH creates an apparent conflict of interest. But, as you correctly pointed out to the committee, it is not uncommon for legislators to have associations with particular industries, businesses or organizations. We encourage people with special knowledge to participate in our citizen legislature. In adopting the Ethics Guidelines, the Legislature has placed an emphasis on disclosure, not on disqualification.

There is no bright line stating when a legislator must refrain from participation in legislative matters. However, the Committee has found in the past that, under certain circumstances, recusal is the required course of action. To quote former United States Supreme Court Justice Potter Stewart; “Ethics is knowing the difference between what you have a right to do and what is right to do.” The question for the Committee to answer in this Complaint is whether the apparent conflict between your role as AFT-President and as a legislator can be satisfactorily addressed through disclosure or is recusal required.

On August 15, 2018, the Legislative Ethics Committee provided Representative Gregory Hill with Advisory Opinion 2018-1 regarding his possible employment. He sought guidance from the Committee on whether he would be able to participate in legislative activities impacting his potential employer. As you have noted, his

case is somewhat distinguishable because the employment involved a legislatively created program, however, the Committee determined that he would be required to recuse himself in “matters directly related to the interests of (his employer).” The Committee recognized the distinction between being a paid advocate for an organization and simply being a member or an employee of an organization. The Committee found by clear and convincing evidence that his participation in legislative matters which would directly impact his employer would violate Section 3, Paragraph II, Subparagraphs (c), (d) and (f) of the Ethics Guidelines.

A similar situation previously arose involving former Senator Peter Bragdon. He obtained employment as Executive Director of an organization which often lobbies on matters before the legislature. An Informal Resolution of Complaint 2013-5 was reached with Senator Bragdon whereby he agreed that he would “not take part in any official activity that concerns, involves or would have any effect on (his) employer.”

You have likened your circumstances to legislators who might be insurance business owners, brokers or agents who, after disclosure, participate in matters involving the insurance industry. While we appreciate that analysis, the Committee finds that holding a paid position in an organization with the expectation that one will advocate for that organization can put that legislator in a position contrary to the purpose of the Ethics Guidelines. It is inconsistent with the precept of independent objective judgment and may result in inappropriate influence by an organization subject to actions taken by the legislature. Certainly, paid lobbyists serving as legislators should not participate in matters favoring their clients or employers. Accordingly, we should not allow a compensated employee who is paid to advocate for his or her employer to participate in matters directly related to his or her employer.

At the same time, recusal is required only when matters directly affect your employer. In your case, as union president, you are precluded from participating in union related legislation such as matters involving union fees, dues or membership. Because your union largely consists of teachers, you would be precluded from participating in issues which directly benefit them. On the other hand, you would not be precluded from participating in general matters involving education. For example, you could participate in education funding legislation as long as it does not directly address the compensation of your union members. However, you are reminded that in certain circumstances, a legislator must file a Declaration of Intent Form when participating in legislative proceedings. And the Ethics Guidelines require a legislator to make verbal disclosure of conflicts of interest prior to engaging in verbal advocacy on any legislative matter affecting his or her interest. With this analysis in mind, the Committee has considered each of the examples provided by the Complainant.

Example #1: 2017 bill relative to Right to Work. In this case, it is alleged that you disclosed you had an interest in the legislation but announced that you would participate and vote. The Committee has determined that this matter had a direct effect on your employer and recusal was the appropriate action to be taken. This would be a violation of the Ethics Guidelines, Prohibited Activities, Section 3, Paragraph II, Subparagraphs (c) and (d).

Example #2: For HB 438 (2018) Hearing House Labor: Eliminating Automatic Union Dues for State Employees. It is alleged that you voted on this legislation which directly affected the interests of your employer. The Committee has determined that this matter had a direct effect on your employer and recusal was the appropriate action to be taken. This would be a violation of the Ethics Guidelines, Prohibited Activities, Section 3, Paragraph II, Subparagraphs (c) and (d).

Example #3: HB 1405 (2018) Heard in House Labor. Requiring school district personnel to be eligible for Family and Medical Leave Act. It is alleged that you did not vote on this legislation on the House floor but participated in committee. If this legislation was about the Family and Medical Leave Act in general, it would not be a problem. But, being directed at school district personnel, it would provide a specific benefit for your union members. The Committee has determined that this matter had a direct effect upon your employer and recusal was the appropriate action to be taken. This would be a violation of the Ethics Guidelines, Prohibited Activities, Section 3, Paragraph II, Subparagraphs (c) and (d).

Example #4: SB 193 (2018) Education Savings Accounts. It is alleged that you “lobbied” for this legislation. While your union’s membership undoubtedly has an interest in promoting education, the Committee does not find that the union will receive any direct benefit from Education Savings Accounts. The Committee does not find a violation of the Ethics Guidelines.

In addition to the four examples, the Complainant also alleged that you registered in favor of or in opposition to legislation by signing committee “Blue Sheets” in your capacity as AFT-NH President. At this point, the Committee has not verified this allegation. However, if it is true, this could result in a violation of the Ethics Guidelines, Prohibited Activities. When acting in your capacity as a legislator, you may have to disclose

a conflict due to your employment, but you could participate in legislative activities which do not directly impact your employer. But, when you take a position on legislation on behalf of your employer, you should not be participating in any legislative action or activities involving that legislation. The Complaint does not specify whether you heard or voted on the legislation after signing in on behalf of AFT-NH.

The Committee recognizes that the Ethics Guidelines are not always easily understood and are subject to interpretation. As stated previously, there is no bright line set out in the Ethics Guidelines establishing when recusal is required. Perhaps that is a matter for the Legislature to address in the future. In addition, the Committee notes that the seminal Advisory Opinion on this subject given to Representative Hill was issued on August 15, 2018, and most, if not all, of the examples provided by the Complainant occurred prior to the issuance of that Advisory Opinion. The Committee will also accept your representation that you did not intentionally violate any principle or rule.

Therefore, the Committee proposes to resolve this Complaint through informal resolution, provided that you agree that, as long as you are employed as president of or as an advocate for AFT-NH, you will properly recuse yourself from participating in any legislative activities which may have a direct benefit to your employer or to the union membership. A failure to comply with that agreement would result in an ethical violation and the imposition of sanctions.

Please advise us as to whether you accept the informal resolution of this matter on the terms described. You may do so by signing in the space provided below and returning the signed letter to the Committee. If you are in agreement, this letter will become a public document. Copies will be provided to the presiding officers of the House and Senate and it will be submitted for inclusion in the legislative calendars.

For the Committee,
Edward M. Gordon
Chairperson

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MONDAY, DECEMBER 2, 2019

Elected officials are invited to a Legislative Reception at Lakes Region Community College on Monday, December 2nd from 5:00 p.m. - 7:00 p.m., in the Academic Commons, 379 Belmont Road, Laconia NH. The event is being co-hosted with the Lakes Region Planning Commission, Belknap Economic Development Council and Lakes Region Community Developers. A panel will discuss issues affecting the Lakes Region and workforce development and seek input from attendees. Refreshments will be served. Please RSVP to Elawton@ccsnh.edu or 366-5299 by November 28th.

Senator Harold French
Senator Bob Giuda

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SENATE SCHEDULE

Monday, November 11, 2019	Veterans' Day (State Holiday)
Thursday, November 28, 2019	Thanksgiving Day (State Holiday)
Friday, November 29, 2019	Day after Thanksgiving (State Holiday)
Wednesday, December 04, 2019	Deadline for prime sponsors to sign off on legislation.
Wednesday, December 11, 2019	Deadline for co-sponsors to sign off on legislation.
Thursday, December 19, 2019	Deadline to REPORT rereferred bills out of committee.
Wednesday, December 25, 2019	Christmas Day (State Holiday)
Wednesday, January 01, 2020	New Year's Day (State Holiday)
Wednesday, January 08, 2020	Convening Day
Monday, January 20, 2020	Martin Luther King Jr./Civil Rights Day (State Holiday)
Monday, February 17, 2020	President's Day (State Holiday)

Monday, February 24, 2020 –
 Friday, February 28, 2020
 Thursday, March 05, 2020

Thursday, March 26, 2020
 Thursday, April 30, 2020

Thursday, May 14, 2020
 Thursday, May 21, 2020
 Monday, May 25, 2020

Thursday, May 28, 2020
 Thursday, June 04, 2020

Friday, July 03, 2020

Monday, September 07, 2020

Wednesday, November 11, 2020

Thursday, November 26, 2020

Friday, November 27, 2020

Friday, December 25, 2020

SENATE BREAK

Deadline for Policy Committees to ACT on all Senate bills with a fiscal impact, except bills exempted pursuant to Senate Rule 4-5.

CROSSOVER – Deadline to ACT on all Senate bills.

Deadline for Policy Committees to ACT on all House bills with a fiscal impact, except bills exempted pursuant to Senate Rule 4-5.

Deadline to ACT on all House bills.

Deadline to FORM Committees of Conference.

Memorial Day (State Holiday)

Deadline to SIGN Committee of Conference Reports.

Deadline to ACT on Committee of Conference Reports.

Independence Day (State Holiday)

Labor Day (State Holiday)

Veterans' Day (State Holiday)

Thanksgiving Day (State Holiday)

Day after Thanksgiving (State Holiday)

Christmas Day (State Holiday)