# LEGISLATIVE COMMITTEE MINUTES



# Bill as Introduced

#### SB 74-FN - AS INTRODUCED

#### 2023 SESSION

23-0967 06/08

# SENATE BILL 74-FN

AN ACT relative to the department of administrative services.

SPONSORS: Sen. Carson, Dist 14

COMMITTEE: Executive Departments and Administration

#### ANALYSIS

I. This bill makes several changes to statutes related to the department of administrative services.

II. This bill repeals 7 statutes relative to department of administrative services and exception, department of transportation, temporary, seasonal and part-time state employees, and positions made permanent, retroactive accumulation, application of statute, adjustment of salaries of classified state employees, salary increases for nurses, and overtime for nurses at certain institutions.

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III. This bill is a request of the department of administrative services.

Explanation:

Matter added to current law appears in **bold italics**. Matter removed from current law appears [<del>in brackets and struckthrough.</del>] Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

# SB 74-FN - AS INTRODUCED

# STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty Three

AN ACT

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relative to the department of administrative services.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1	1 Division of Personnel. Amend introductory paragraph RSA 21-I:42 to read as follows:
2	21-I:42 Division of Personnel. There is hereby established within the department of
3	administrative services the division of personnel, under the supervision of an unclassified director of
4	personnel appointed under RSA 21-I:2, who shall be the only individual in the executive branch
5	to refer to themselves as the director of personnel and hold such a title, whether in whole or
6	in part, and who shall report to the commissioner and be responsible for the following functions in
7	accordance with applicable laws:
8	2 Division of Personnel. Amend RSA 21-I:42, I and VI to read as follows:
9	I. Managing a centralized [personnel operation] human resources processing operations
10	unit which shall provide for the recruitment, appointment, compensation, promotion, transfer,
11	layoff, removal and discipline of state employees.
12	VI. Developing a program for the recruitment, selection, placement, and retention of
13	qualified applicants in the state service. [The department shall obtain the approval-of-the fiscal
14	committee of the general court prior to developing or implementing the program. Upon approval, the
15	program-may include:
16	(a) - Expenditures by state agencies for recruitment-and-retention-incentives, including
17	but not limited to:
-18	(1) Bonuses for newly hired applicants who have not been employed by the state for
19	a-period-of-time-to-be-determined-by the-director, but-no-less than one-year,-immediately preceding
20	the date of hire; and
21	(2) Referral fees-for-active employees-of-the-state-in-good-standing, excluding those
<b>22</b>	employed in human resources jobs within their own agencies and hiring manager-positions.
23	(b) Any recruitment or retention incentives received by a state employee pursuant to
24	this paragraph shall not be considered-gifts-under RSA-15-B.
25	(c) Referral of applicants by current employees of the state for the purpose of receiving a
26	referral fee pursuant to this paragraph-shall-not be-considered-a-misuse of position under RSA 21
27	G:23, provided that any-rules-adopted by the director pursuant to RSA 21-I:43, II or any directives
28	issued by the director pursuant to RSA 21-I:42, XV-require that the benefits of a referral program
29	shall-be equally-available to all-state employees, except-as-specified-in-subparagraph-(a)(2), and
30	subject to uniform criteria established by the director.

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1 (d)—Any expenditures made for-recruitment or retention incentives pursuant to this 2 paragraph shall-be considered a matter of legislatively enacted public policy that is designed to 3 benefit employees and the state, and that is confined exclusively to the public employer by statute as 4 provided in RSA 273 A:1, XI, and which shall not be subject to collective bargaining. Nothing in this 5 paragraph shall be construed to invalidate any portion of a collective bargaining agreement entered 6 into by the state.

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(c) Any expenditures for recruitment or retention incentives or bonuses pursuant to this paragraph shall require the approval of the fiscal committee of the general court.]

9 3 New Paragraph; Classified Service and Exemptions. Amend RSA 21-I:49 by inserting after
10 paragraph X the following new paragraph:

11 XI. Those appointed to unclassified or non-classified positions by a chief executive officer of 12 each department and institution and independent agency.

4 Appeals. Amend RSA 21-I:58, I to read as follows:

I. Any [permanent] full-time employee having completed the applicable probationary 14 period who is affected by any application of the personnel rules, except for those rules enumerated 15in RSA 21-I:46, I and the application of rules in classification decisions appealable under RSA 21-16 I:57, may appeal to the personnel appeals board within 15 calendar days of the action giving rise to 17 the appeal. The appeal shall be heard in accordance with the procedures provided for adjudicative 18 proceedings in RSA 541-A. If the personnel appeals board finds that the action complained of was 19 taken by the appointing authority for any reason related to politics, religion, age, sex, gender 20identity, race, color, ethnic background, marital status, or disabling condition, or on account of the  $\mathbf{21}$ 22person's sexual orientation, or was taken in violation of a statute or of rules adopted by the director, the employee shall be reinstated to the employee's former position or a position of like seniority, 23status, and pay. The employee shall be reinstated without loss of pay, provided that the sum shall  $\mathbf{24}$ be equal to the salary loss suffered during the period of denied compensation less any amount of 25compensation earned or benefits received from any other source during the period. "Any other  $\mathbf{26}$ source" shall not include compensation earned from continued casual employment during the period  $\mathbf{27}$ if the employee held the position of casual employment prior to the period, except to the extent that 28 the number of hours worked in such casual employment increases during the period. In all cases, 29 the personnel appeals board may reinstate an employee or otherwise change or modify any order of 30 the appointing authority, or make such other order as it may deem just. 31

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5 Division of Personnel. Amend RSA 21-I:42, III to read as follows:

33 III. [Allocating] The position of every employee in the classified service to one of the 34 classifications in the classification plan.

6 New Positions and Reclassifications of Positions. Amend RSA 21-I:54, I, II, and III to read as follows:

I. Notwithstanding any provision of law to the contrary, no new position in the classified 1  $\mathbf{2}$ service for employment of over one calendar year shall be established except upon approval of the 3 governor and council. A request from a department head for additional personnel beyond those 4 considered as line items in the budget as enacted as a budgetary amount, if said employment is for a 5 period in excess of one calendar year, shall be considered a new position requiring the approval as 6 specified in this section. In addition, a request made either to the division of personnel or the 7 governor and council for the reclassification or reallocation of positions to a different [elass series] 8 occupational group shall be considered as a request for a new position and shall require the 9 approval of the governor and council, except as provided in RSA 21-I:56, IV.

10 II. The division of personnel shall submit to the general court on or before January 15 of each legislative year a report containing a list of all new positions created subsequent to the report 11 12made to the preceding session of the general court giving the reason for the action taken in each case 13 and stating clearly the effect of such action upon the amounts for personnel services appropriated by 14 the preceding general court. The report shall also include a list of all reclassifications [or 15reallocations] of positions allowed during the previous year by either the director or the personnel 16 appeals board. The report shall state how many employees were affected by each reclassification [or 17reallocation] and the cost of each reclassification or reallocation.

18 III. The director shall make a decision on any request for reclassification [or-reallocation] 19 from department heads or position incumbents within 45 days of receipt of a completed request for reclassification or reallocation as defined by rules adopted under RSA 21-I:43, II(u). Except as 2021otherwise provided by law, rule, or bargaining agreement negotiated under the provisions of RSA 273-A, no [increases in-salary] changes in compensation shall be allowed for any request until a 2223final decision is made by the director, or if the director's decision is appealed, by the personnel  $\mathbf{24}$ [Increases in salary] Changes in compensation due to reclassification [or appeals board. reallocation] shall become effective at the beginning of the next pay period following the final 2526decision of the director or the board.

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7 Allocation of Review. Amend RSA 21-I:57 to read as follows:

28 21-I:57 [Allocation] Classification Review. The employee or the department head, or both, 29affected by the [allocation] classification of a position in a classification plan shall have an opportunity to request a review of that [allocation] classification in accordance with rules adopted 30 31 by the director under RSA 541-A, provided such request is made within 15 days of the allocation. If 32a review is requested by an employee, the director shall contact the employee's department head to 33 determine how the employee's responsibilities and duties relate to the responsibilities and duties of 34similar positions throughout the state. The employee or department head, or both, shall have the 35 right to appeal the director's decision to the personnel appeals board in accordance with rules 36 adopted by the board under RSA 541-A. If the board determines that an individual is not properly

classified in accordance with the classification plan or the director's rules, it shall issue an order
 requiring the director to make a correction.

8 Terms Defined. Amend RSA 98-A:1 to read as follows:

I. "Temporary [appointment] employee" shall mean [an appointment made to fill a temporary position on a full time basis for the period of appointment] any person who is appointed to fill a position on a full-time or part-time basis for a limited duration.

II. "Seasonal [appointment] employee" shall mean [an appointment made] any person who *is appointed* to fill a seasonal position on a full-time or part-time basis [for the period-of
appointment. A seasonal appointment is one which may-reasonably-be] for a limited duration *that is* anticipated as likely to recur each year for a varying number of months.

11 III. ["The equivalent-of-6-months-or-more " shall mean the equivalent of 130 or more 12 regularly scheduled work days, not-necessarily-consecutive, provided that whenever an employee-of 13 the lottery commission is employed on any day on a per-diem basis he or she shall be deemed to have 14 worked one day.] "Permanent employee" shall mean any person in a full-time position, 15 including full-time temporary and seasonal positions, who completes a 12-month initial 16 probationary period.

IV. "Full-time basis" shall refer to employment calling for not less than 37 1/2 hours work in
a normal calendar week or calling for not less than 40 hours work in a normal calendar week with
respect to positions for which 40 hours are customarily required unless otherwise collectively
bargained.

V. "Part-time basis" shall refer to employment calling for less than 37 1/2 hours work in a
normal calendar week or calling for less than 40 hours work in a normal calendar week with respect
to positions for which 40 hours are customarily required *unless otherwise collectively bargained*.

9 New Paragraphs; Terms Defined. Amend RSA 98-A:1 by inserting after paragraph V the
following new paragraphs:

VI. "Temporary position" shall mean a full-time position authorized by the director of personnel and expected to last less than 6 months.

VII. "Permanent position" shall mean a full-time position that, for positions lasting more than 12 months, is authorized by the legislature, or for positions lasting from 6 to 12 months, is authorized by the director of personnel.

may reasonably be anticipated as likely to recur each year for a varying period of months.

VIII. "Seasonal position" shall mean a full-time or part-time position, the need for which

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10 Requirements. Amend RSA 98-A:2 to read as follows:

34 98-A:2 Requirements. All [temporary] appointments to temporary positions in state service 35 shall be [made] filled in the first instance from appropriate state [personnel registers] layoff lists. 36 If applicants from such [registers] lists are not available any individual meeting the minimum 37 qualifications of the position may be certified by the director of personnel. [Seasonal appointments]

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Appointments to seasonal positions shall be [made] filled from the appropriate state [personnel register] layoff lists. If after the director of personnel has made a reasonable effort to certify [eligibles] eligible individuals for seasonal [appointments] positions from an existing eligible [register] layoff list, [he] and they [shall] find it impracticable to make a certification, [he] they may authorize the seasonal [appointment] position to be [made of] filled by an individual designated by the appointing authority.

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11 Working on a Part-Time Basis. Amend RSA 98-A:6 to read as follows:

8 98-A:6 Working on a Part-Time Basis. An individual working on a part-time basis shall not be 9 eligible to utilize either sick or annual leave [but at each anniversary of employment-should the total 10 working-time-during the preceding year amount to the equivalent of 6 months or more he or she 11 shall be paid all accumulated annual leave not-in-excess of that which may be allowed-in-rules 12 adopted by the division of personnel].

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12 Health and Dental Benefits. Amend RSA 98-A:6-d to read as follows:

14 98-A:6-d Health and Dental Benefits. Any individual employed in state service [under] in a 15temporary or seasonal [appointment] position, as defined in this chapter, who has not been deemed 16 permanent and whose employment calls for 30 hours or more work in a normal calendar week, but 17 whose position is not anticipated to have a duration of 6 months or more, shall be entitled to elect to 18 participate at his or her own expense in the group health and dental insurance plans afforded full-19 time state employees. The costs of health and dental benefits which any such individual elects to 20 receive pursuant to this section shall be withheld from such individual's salary as a payroll deduction. The department of administrative services shall be authorized to invoice the individual  $\mathbf{21}$ 22for any amounts not paid through a payroll deduction.

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13 Salary Schedules. Amend RSA 99:1-a to read as follows:

2499:1-a Salary Schedules. The department of administrative services shall develop and 25implement a compensation structure for the executive branch. [such salary] It shall implement 26pay schedules within such structure as authorized by collective bargaining agreements between 27the state and an employee organization and subject to appropriation. The department shall apply  $\mathbf{28}$ the appropriate [salary] pay schedules to all unrepresented employees. The department shall post 29base [salary] pay schedules on its public Internet website. The department shall also apply the 30 appropriate benefits authorized by collective bargaining agreements between the state and an employee organization to all unrepresented employees aligned with such employee  $\mathbf{31}$ 32 organization.

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14 Attendants. Amend RSA 99:3-a to read as follows:

34 99:3-a Attendants. Employees in the several attendant classifications within state institutions 35 who have successfully completed an in-service training program approved by the personnel 36 commission shall receive a [one-salary] one-step grade increase to a new classification of psychiatric 37 aide.

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15 Salary Adjustment Fund. Amend RSA 99:4 to read as follows:

2 99:4 Salary Adjustment Fund. Whereas the appropriations for personal services in state departments and institutions include an annual increment for each position, and whereas upon 3 occasion due to vacancies and personnel turnover, [salaries] pay, increment increases and longevity 4 as provided by the appropriations are not needed for said positions, each quarter the department of  $\mathbf{5}$ administrative services shall transfer said amount from the departmental or institutional 6 appropriation to a special account to be known as the [salary] pay adjustment fund. This fund shall 7 8 lapse at the end of each fiscal year and revert to the appropriate fund. Under no circumstances will 9 this fund be used for temporary positions or new positions. Upon the certification of the director of personnel, subject to the approval of governor and council, the [salary] pay adjustment fund shall be 10 available for transfer to departments and institutions in amounts that are deemed necessary to 11 12 comply with RSA 98.

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16 Salary Adjustment. Amend RSA 99:4-a to read as follows:

99:4-a [Salary] Pay Adjustment. In the event [the-authority granted-to-the director-of the 14 15department of data processing by RSA 8-C:7 to increase the salary for a classified position in order-to 16 recruit personnel-is exercised] the director of personnel has approved beginning compensation at a step higher than the minimum step for original appointments of 17 employees at an agency, the appointing authority for that agency may file a written request 18 to the director of personnel that the [salaries] pay of all classified personnel in the same 19 classification [may] be increased [by the director of personnel] to the same amount if the director of 2021 personnel determines that such approvals for new hires will result in difficulties with 22retention of similarly situated current employees. A request for any such retention-based step increases shall specify the group of employees to which the proposed increase shall 23apply, and shall include all similarly situated current employees within an agency, 24 division, or bureau, taking into consideration job title, scope of duties, and physical work 25location. Any increase so made shall be a charge against the salary adjustment fund or if the 26  $\mathbf{27}$ department in which the position occurs is financed by a special fund, such increase shall be a charge against such special fund Any step increase granted under this section shall not 2829 change the anniversary date of employees receiving the increase.

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17 Certain Legislative Salary Increases. Amend RSA 99:4-b to read as follows:

99:4-b Certain Legislative [Salary] Pay Increases. The amount of all [salary] pay increases
granted to the legislative budget assistant, the director of legislative services, or to any employee of
either or both offices shall be a charge against the [salary] pay adjustment fund.

34 18 Military Service. Amend RSA 99:6 to read as follows:

99:6 Military Service. Any person who has left state service to enter the armed forces of the
United States [in-World War I or World War II] in accordance with USERRA, and who, upon
termination of such honorable military service, returned to state service without employment

1 elsewhere may count [the] that time [so] spent in such military service as continuous state service to 2 obtain benefits provided under RSA 94:4 and 99:5. 3 19 Increases for Recruitment Purposes. Amend RSA 99:8 to read as follows: 99:8 Increases for Recruitment Purposes. Upon request of the appointing authority, the 4  $\mathbf{5}$ governor and council are hereby authorized and empowered, notwithstanding any other provisions of 6 the law to the contrary, upon a finding by them and a recommendation from the director of personnel 7 that a substantial number-of-vacancies-exist-in any-class of authorized positions which vacancies 8 require] an increase in [salaries] pay is needed for successful recruitment of qualified personnel in 9 any job title therefor, to increase [salaries] pay of such classified positions, any such increases to be 10 a charge against the [salary] pay adjustment fund. 11 20 N.H. State Prison and N.H. Hospital. Amend RSA 99:10 to read as follows: 12 99:10 N.H. State Prison and N.H. Hospital. Classified employees at the state prison and the 13 New Hampshire hospital who are continuously exposed to inmates or forensic patients daily in the 14 normal course of their duties shall be paid, in addition to their regular salary, hazardous duty pay in 15the amount of \$25 per week unless otherwise collectively bargained. The appointing authorities 16at the department of corrections and the department of health and human services may recommend that an employee receive hazardous duty pay, subject to final approval by the 17 18 director of personnel. 19 21 Differentials; Direct Care Employees. Amend RSA 99:11, II to read as follows: 20 99:11 Differentials; Direct Care Employees. 21II. Any direct care employee of the Laconia developmental services, certified capable of  $\mathbf{22}$ administering medication under RSA 326-B:17, VII, shall receive a salary increase [of one grade in  $\mathbf{23}$ the salary-scale] while authorized by the superintendent to administer medication.  $\mathbf{24}$ III. The appointing authority at the department of health and human services may 25recommend that an employee receive a direct care pay differential, subject to final  $\mathbf{26}$ approval by the director of personnel.  $\mathbf{27}$ 22 Repeal. The following are repealed: 28I. RSA 21-I:55, relative to department of administrative services, exception, and department 29of transportation. 30 II. RSA 98-A:3, relative to temporary, seasonal and part-time state employees, and positions 31made permanent. 32III. RSA 98-A:4, relative to retroactive accumulation. 33 IV. RSA 98-A:7, relative to temporary, seasonal and part-time state employees application of 34 statute. 35 V. RSA 99:9, I and II, relative to adjustment of salaries of classified state employees. 36 VI. RSA 99:12, relative to salary increases for nurses. 37 VII. RSA 99:13, relative to overtime for nurses at certain institutions.

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VIII. RSA 21-I:30, I, relative to medical and surgical benefits, is repealed.

23 Effective Date. This act shall take effect 60 days after its passage.

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LBA 23-0967 1/17/23

# SB 74-FN- FISCAL NOTE AS INTRODUCED

# AN ACT relative to the department of administrative services.

# FISCAL IMPACT:

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Due to time constraints, the Office of Legislative Budget Assistant is unable to provide a fiscal note for this bill, <u>as introduced</u>, at this time. When completed, the fiscal note will be forwarded to the Senate Clerk's Office.

## AGENCIES CONTACTED:

Department of Administrative Services

SB 74-FN - AS AMENDED BY THE SENATE

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#### 2023 SESSION

23-0967 06/08

SENATE BILL	74-FN
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SPONSORS:	Sen. Carson, Dist 14
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#### ANALYSIS

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5	to refer to themselves as the director of personnel and hold such a title, whether in whole or
6	in part, and who shall report to the commissioner and be responsible for the following functions in
7	accordance with applicable laws:
8	2 Division of Personnel. Amend RSA 21-I:42, I and VI to read as follows:
9	I. Managing a centralized [personnel operation] human resources processing operations
10	unit which shall provide for the recruitment, appointment, compensation, promotion, transfer,
11	layoff, removal and discipline of state employees.
12	VI. Developing a program for the recruitment, selection, placement, and retention of
13	qualified applicants in the state service. [The-department shall obtain-the approval of the fiscal
14	committee of the general court prior to developing or implementing the program. Upon approval, the
15	<del>program-may include:</del>
16	(a) Expenditures by state agencies for recruitment-and retention-incentives, including
17	but not limited to:
18	<del>(1) Bonuses for newly hired applicants who have not been employed by the state for</del>
19	a period of time to be determined by the director, but no less than one year, immediately preceding
20	the date of hire; and
21	(2)—Referral fees for active employees of the state in good standing, excluding those
22	employed in human resources jobs within their own agencies and hiring manager positions.
23	(b) Any recruitment or retention incentives received by a state employee pursuant to
24	this paragraph shall not be considered gifts under RSA 15-B.
25	(c) Referral of applicants by current employees of the state for the purpose of receiving a
26	referral-fee-pursuant-to-this paragraph-shall not be considered a misuse-of-position under RSA 21-
27	G:23, provided that any rules adopted by the director pursuant to RSA 21-I:43, II or any directives
28	issued by the director pursuant to RSA 21 I:42, XV require that the benefits of a referral program
29	shall be equally available to all state employees, except as specified in subparagraph (a)(2), and
30	subject to uniform criteria established by the director.

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(d) Any expenditures made for recruitment or retention incentives pursuant to this 1 paragraph shall be considered a matter of legislatively enacted public policy that is designed to 2 benefit employees and the state, and that is confined exclusively to the public employer by statute as 3 provided in RSA-273 A:1, XI, and which shall not be subject to collective bargaining. Nothing in this 4 paragraph shall be construed to invalidate any portion of a collective bargaining agreement entered  $\mathbf{5}$ 6 into by the state.

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(c) Any-expenditures for recruitment or retention incentives or bonuses pursuant to this paragraph shall require the approval of the fiscal committee of the general court. 8

3 New Paragraph; Classified Service and Exemptions. Amend RSA 21-I:49 by inserting after 9 10 paragraph X the following new paragraph:

XI. Those appointed to unclassified or non-classified positions by a chief executive officer of 11 12 each department and institution and independent agency.

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4 Appeals. Amend RSA 21-I:58, I to read as follows:

14 I. Any [permanent] full-time employee having completed the applicable probationary period who is affected by any application of the personnel rules, except for those rules enumerated 15 in RSA 21-I:46, I and the application of rules in classification decisions appealable under RSA 21-16 17I:57, may appeal to the personnel appeals board within 15 calendar days of the action giving rise to the appeal. The appeal shall be heard in accordance with the procedures provided for adjudicative 18 proceedings in RSA 541-A. If the personnel appeals board finds that the action complained of was 19 20 taken by the appointing authority for any reason related to politics, religion, age, sex, gender  $\mathbf{21}$ identity, race, color, ethnic background, marital status, or disabling condition, or on account of the  $\mathbf{22}$ person's sexual orientation, or was taken in violation of a statute or of rules adopted by the director, the employee shall be reinstated to the employee's former position or a position of like seniority, 23status, and pay. The employee shall be reinstated without loss of pay, provided that the sum shall  $\mathbf{24}$ be equal to the salary loss suffered during the period of denied compensation less any amount of 25compensation earned or benefits received from any other source during the period. "Any other 26source" shall not include compensation earned from continued casual employment during the period 27if the employee held the position of casual employment prior to the period, except to the extent that  $\mathbf{28}$ the number of hours worked in such casual employment increases during the period. In all cases, 29 the personnel appeals board may reinstate an employee or otherwise change or modify any order of 30 31the appointing authority, or make such other order as it may deem just.

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5 Division of Personnel. Amend RSA 21-I:42, III to read as follows:

[Allocating] The position of every employee in the classified service to one of the 33 III. classifications in the classification plan. 34

35 6 New Positions and Reclassifications of Positions. Amend RSA 21-I:54, I, II, and III to read as 36 follows:

#### SB 74-FN - AS AMENDED BY THE SENATE - Page 3 -

I. Notwithstanding any provision of law to the contrary, no new position in the classified 1 2 service for employment of over one calendar year shall be established except upon approval of the governor and council. A request from a department head for additional personnel beyond those 3 considered as line items in the budget as enacted as a budgetary amount, if said employment is for a 4 period in excess of one calendar year, shall be considered a new position requiring the approval as . 5 specified in this section. In addition, a request made either to the division of personnel or the 6 governor and council for the reclassification or reallocation of positions to a different [class series] 7occupational group shall be considered as a request for a new position and shall require the 8 9 approval of the governor and council, except as provided in RSA 21-I:56, IV.

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III. The director shall make a decision on any request for reclassification [or reallocation] 18 from department heads or position incumbents within 45 days of receipt of a completed request for 19 reclassification or reallocation as defined by rules adopted under RSA 21-I:43, II(u). Except as 20otherwise provided by law, rule, or bargaining agreement negotiated under the provisions of RSA 2122273-A, no [increases in salary] changes in compensation shall be allowed for any request until a final decision is made by the director, or if the director's decision is appealed, by the personnel  $\mathbf{23}$ [Increases in salary] Changes in compensation due to reclassification [or  $\mathbf{24}$ appeals board. reallocation] shall become effective at the beginning of the next pay period following the final 25 26 decision of the director or the board.

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7 Allocation of Review. Amend RSA 21-I:57 to read as follows:

28 21-I:57 [Allocation] Classification Review. The employee or the department head, or both, affected by the [allocation] classification of a position in a classification plan shall have an 29 opportunity to request a review of that [allocation] classification in accordance with rules adopted 30 by the director under RSA 541-A, provided such request is made within 15 days of the allocation. If 31 a review is requested by an employee, the director shall contact the employee's department head to 32 determine how the employee's responsibilities and duties relate to the responsibilities and duties of 33 similar positions throughout the state. The employee or department head, or both, shall have the 34 35 right to appeal the director's decision to the personnel appeals board in accordance with rules 36 adopted by the board under RSA 541-A. If the board determines that an individual is not properly

classified in accordance with the classification plan or the director's rules, it shall issue an order
 requiring the director to make a correction.

8 Terms Defined. Amend RSA 98-A:1 to read as follows:

I. "Temporary [appointment] employee" shall mean [an-appointment made to fill a temporary position on a full-time basis for the period of appointment] any person who is appointed to fill a position on a full-time or part-time basis for a limited duration.

II. "Seasonal [appointment] employee" shall mean [an appointment made] any person who
is appointed to fill a seasonal position on a full-time or part-time basis [for the period of
appointment. A seasonal appointment is one which may reasonably be] for a limited duration
that is anticipated as likely to recur each year for a varying number of months.

11 III. ["The equivalent of 6 months or more " shall mean the equivalent of 130 or more 12 regularly scheduled work days, not necessarily consecutive, provided that whenever an employee of 13 the lottery commission is employed on any day on a per diem basis he or she shall be deemed to have 14 worked one day.] "Permanent employee" shall mean any person in a full-time position, 15 including full-time temporary and seasonal positions, who completes a 12-month initial 16 probationary period.

17 IV. "Full-time basis" shall refer to employment calling for not less than 37 1/2 hours work in 18 a normal calendar week or calling for not less than 40 hours work in a normal calendar week with 19 respect to positions for which 40 hours are customarily required *unless otherwise collectively* 20 *bargained*.

V. "Part-time basis" shall refer to employment calling for less than 37 1/2 hours work in a normal calendar week or calling for less than 40 hours work in a normal calendar week with respect to positions for which 40 hours are customarily required *unless otherwise collectively bargained*.

9 New Paragraphs; Terms Defined. Amend RSA 98-A:1 by inserting after paragraph V the following new paragraphs:

VI. "Temporary position" shall mean a full-time position authorized by the director of personnel and expected to last less than 6 months.

VII. "Permanent position" shall mean a full-time position that, for positions lasting more than 12 months, is authorized by the legislature, or for positions lasting from 6 to 12 months, is authorized by the director of personnel.

31 VIII. "Seasonal position" shall mean a full-time or part-time position, the need for which 32 may reasonably be anticipated as likely to recur each year for a varying period of months.

33

3

10 Requirements. Amend RSA 98-A:2 to read as follows:

34 98-A:2 Requirements. All [temporary] appointments to temporary positions in state service 35 shall be [made] filled in the first instance from appropriate state [personnel registers] layoff lists. 36 If applicants from such [registers] lists are not available any individual meeting the minimum 37 qualifications of the position may be certified by the director of personnel. [Seasonal appointments]

#### SB 74-FN - AS AMENDED BY THE SENATE - Page 5 -

Appointments to seasonal positions shall be [made] filled from the appropriate state [personnel register] layoff lists. If after the director of personnel has made a reasonable effort to certify [eligibles] eligible individuals for seasonal [appointments] positions from an existing eligible [register] layoff list, [he] and they [shall] find it impracticable to make a certification, [he] they may authorize the seasonal [appointment] position to be [made of] filled by an individual designated by the appointing authority.

7

11 Working on a Part-Time Basis. Amend RSA 98-A:6 to read as follows:

8 98-A:6 Working on a Part-Time Basis. An individual working on a part-time basis shall not be 9 eligible to utilize either sick or annual leave [but at each anniversary of employment should the total 10 working time during the preceding year amount to the equivalent of 6 months or more he or she 11 shall be paid all accumulated annual leave not in excess of that which may be allowed in rules 12 adopted by the division of personnel].

13

12 Health and Dental Benefits. Amend RSA 98-A:6-d to read as follows:

14 98-A:6-d Health and Dental Benefits. Any individual employed in state service [under] in a temporary or seasonal [appointment] position, as defined in this chapter, who has not been deemed 15 16 permanent and whose employment calls for 30 hours or more work in a normal calendar week, but 17whose position is not anticipated to have a duration of 6 months or more, shall be entitled to elect to participate at his or her own expense in the group health and dental insurance plans afforded full-18 19 time state employees. The costs of health and dental benefits which any such individual elects to 20 receive pursuant to this section shall be withheld from such individual's salary as a payroll  $\mathbf{21}$ deduction. The department of administrative services shall be authorized to invoice the individual 22 for any amounts not paid through a payroll deduction.

23

13 Salary Schedules. Amend RSA 99:1-a to read as follows:

The department of administrative services shall develop and 24 99:1-a Salary Schedules. implement a compensation structure for the executive branch. [such salary] It shall implement 25pay schedules within such structure as authorized by collective bargaining agreements between 26 27 the state and an employee organization and subject to appropriation. The department shall apply 28 the appropriate [salary] pay schedules to all unrepresented employees. The department shall post 29 base [salary] pay schedules on its public Internet website. The department shall also apply the 30 appropriate benefits authorized by collective bargaining agreements between the state and an employee organization to all unrepresented employees aligned with such employee 31 32organization.

33 14

14 Attendants. Amend RSA 99:3-a to read as follows:

99:3-a Attendants. Employees in the several attendant classifications within state institutions who have successfully completed an in-service training program approved by the personnel commission shall receive a [one salary] one-step grade increase to a new classification of psychiatric aide.

#### SB 74-FN - AS AMENDED BY THE SENATE - Page 6 -

15 Salary Adjustment Fund. Amend RSA 99:4 to read as follows:

2 Salary Adjustment Fund. Whereas the appropriations for personal services in state 99:4 departments and institutions include an annual increment for each position, and whereas upon 3 occasion due to vacancies and personnel turnover, [salaries] pay, increment increases and longevity 4 as provided by the appropriations are not needed for said positions, each quarter the department of 5 administrative services shall transfer said amount from the departmental or institutional 6 appropriation to a special account to be known as the [selary] pay adjustment fund. This fund shall  $\mathbf{7}$ lapse at the end of each fiscal year and revert to the appropriate fund. Under no circumstances will 8 this fund be used for temporary positions or new positions. Upon the certification of the director of 9 10 personnel, subject to the approval of governor and council, the [salary] pay adjustment fund shall be available for transfer to departments and institutions in amounts that are deemed necessary to 11 12 comply with RSA 98.

13

1

16 Salary Adjustment. Amend RSA 99:4-a to read as follows:

99:4-a [Salary] Pay Adjustment. In the event [the authority granted to the director of the 14 department of data processing by RSA 8-C:7 to increase the salary for a classified-position in order to 15recruit personnel is exercised] the director of personnel has approved beginning 16 compensation at a step higher than the minimum step for original appointments of 17 employees at an agency, the appointing authority for that agency may file a written request 18 to the director of personnel that the [salaries] pay of all classified personnel in the same 19 20 classification [may] be increased [by the director of personnel] to the same amount if the director of 21 personnel determines that such approvals for new hires will result in difficulties with retention of similarly situated current employees. Any such retention step increase shall be 22 23 subject to collective bargaining requirements pursuant to RSA 273-A. A request for any 24 such retention-based step increases shall specify the group of employees to which the 25proposed increase shall apply, and shall include all similarly situated current employees 26 within an agency, division, or bureau, taking into consideration job title, scope of duties,  $\mathbf{27}$ and physical work location. Any increase so made shall be a charge against the salary adjustment fund or if the department in which the position occurs is financed by a special fund, such 28 29 increase shall be a charge against such special fund. Any step increase granted under this section shall not change the anniversary date of employees receiving the increase. 30

31

17 Certain Legislative Salary Increases. Amend RSA 99:4-b to read as follows:

32 99:4-b Certain Legislative [Salary] Pay Increases. The amount of all [salary] pay increases granted to the legislative budget assistant, the director of legislative services, or to any employee of 33 either or both offices shall be a charge against the [ealery] pay adjustment fund.  $\mathbf{34}$ 

35

18 Military Service. Amend RSA 99:6 to read as follows:

36 99:6 Military Service. Any person who has left state service to enter the armed forces of the United States [in World War I or World War II] in accordance with USERRA, and who, upon 37

# SB 74-FN - AS AMENDED BY THE SENATE - Page 7 -

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1	termination of such <i>honorable</i> military service, returned to state service without employment
2	elsewhere may count [the] that time [so] spent in such military service as continuous state service to
- 3	obtain benefits provided under RSA 94:4 and 99:5.
4	19 Increases for Recruitment Purposes. Amend RSA 99:8 to read as follows:
5	99:8 Increases for Recruitment Purposes. Upon request of the appointing authority, the
6	governor and council are hereby authorized and empowered, notwithstanding any other provisions of
7	the law to the contrary, upon a finding by them and a recommendation from the director of personnel
8	that a [substantial number of vacancies exist in any class of authorized positions which vacancies
9	require] an increase in [salaries] pay is needed for successful recruitment of qualified personnel in
10	any job title therefor, to increase [salaries] pay of such classified positions, any such increases to be
11	a charge against the [ <del>salary</del> ] <b>pay</b> adjustment fund.
12	20 N.H. State Prison and N.H. Hospital. Amend RSA 99:10 to read as follows:
13	99:10 N.H. State Prison and N.H. Hospital. Classified employees at the state prison and the
14	New Hampshire hospital who are continuously exposed to inmates or forensic patients daily in the
15	normal course of their duties shall be paid, in addition to their regular salary, hazardous duty pay in
16	the amount of \$25 per week unless otherwise collectively bargained. The appointing authorities
17	at the department of corrections and the department of health and human services may
18	recommend that an employee receive hazardous duty pay, subject to final approval by the
	director of personnal
19	director of personnel.
19 20	21 Differentials; Direct Care Employees. Amend RSA 99:11, II to read as follows:
20	21 Differentials; Direct Care Employees. Amend RSA 99:11, II to read as follows:
20 21	21 Differentials; Direct Care Employees. Amend RSA 99:11, II to read as follows: 99:11 Differentials; Direct Care Employees.
20 21 22	<ul> <li>21 Differentials; Direct Care Employees. Amend RSA 99:11, II to read as follows:</li> <li>99:11 Differentials; Direct Care Employees.</li> <li>II. Any direct care employee of the Laconia developmental services, certified capable of</li> </ul>
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20 21 22 23 24 25 26 27 28 29	<ul> <li>21 Differentials; Direct Care Employees. Amend RSA 99:11, II to read as follows:</li> <li>99:11 Differentials; Direct Care Employees.</li> <li>II. Any direct care employee of the Laconia developmental services, certified capable of administering medication under RSA 326-B:17, VII, shall receive a salary increase [of one grade in the salary scale] while authorized by the superintendent to administer medication.</li> <li>III. The appointing authority at the department of health and human services may recommend that an employee receive a direct care pay differential, subject to final approval by the director of personnel.</li> <li>22 Repeal. The following are repealed: <ol> <li>RSA 21-I:55, relative to department of administrative services, exception, and department</li> </ol> </li> </ul>
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# SB 74-FN - AS AMENDED BY THE SENATE - Page 8 -

- 1 VII. RSA 99:13, relative to overtime for nurses at certain institutions.
  - VIII. RSA 21-I:30, I, relative to medical and surgical benefits, is repealed.
- 3 23 Effective Date. This act shall take effect 60 days after its passage.

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LBA 23-0967 Amended 4/3/23

# SB 74-FN- FISCAL NOTE AS AMENDED BY THE SENATE (AMENDEMENT #2023-0666s)

AN ACT relative to the department of administrative services.

FISCAL IMPACT: [X] State [] County [] Local [] None

			Estimated Increa	ase / (Decrease)	
STATE:	FY 2023		FY 2024	FY 2025	FY 2026
Appropriation	\$	30	\$0	\$0	\$0
Revenue	\$	SO	· \$0	\$0	\$0
Expenditures	\$	<b>30</b>	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase
Funding Source:	[X] General Other Various Ag	gei	[ ] Education cy Funds	[X] Highway	[X] Other -

#### **METHODOLOGY:**

This bill makes various changes to the Director of Personnel (DOP) within the Department of Administrative Services. It also adds a provision allowing DOP to address instances where a new hire's rate of pay, in the same position, is higher than a current employee(s). In certain circumstances the current employee's agency's appointing authority may make a written request to the DOP and request a review if the new hire's higher step negatively affects the retention of the similarly situated employee(s) within the agency and unit. This new provision is subject to the collective bargaining requirements in RSA 273-A.

The Department of Administrative Services states this bill could have an indeterminable impact on State expenditures to the extent any of the current 8,882 full-time classified employees and 2,217 part-time and seasonal classified employees in the executive Branch pursue the DOP, in circumstances where the provisions apply, and are approved for a higher increment of pay (step). The DAS states they have no way to predict how many employees would pursue this route or how many State Agencies, during the hiring process, would hire an employee at a higher pay level than an existing employee in the same agency and what the consequential step increase would be for those current employees.

It is assumed any fiscal impact would occur after FY 2023.

#### AGENCIES CONTACTED:

**Department of Administrative Services** 

#### SB 74-FN - AS AMENDED BY THE SENATE

03/09/2023 0666s

#### 2023 SESSION

23-0967 06/08

SENATE BILL 74-FN

AN ACT relative to the department of administrative services.

SPONSORS: Sen. Carson, Dist 14

COMMITTEE: Executive Departments and Administration

OTPLA 5-0

#### ANALYSIS

I. This bill makes several changes to statutes related to the department of administrative services.

II. This bill repeals 7 statutes relative to department of administrative services and exception, department of transportation, temporary, seasonal and part-time state employees, and positions made permanent, retroactive accumulation, application of statute, adjustment of salaries of classified state employees, salary increases for nurses, and overtime for nurses at certain institutions.

III. This bill is a request of the department of administrative services.

Explanation:

Matter added to current law appears in **bold italics**. Matter removed from current law appears [in-brackets and struckthrough.] Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

#### SB 74-FN - AS AMENDED BY THE SENATE

#### STATE OF NEW HAMPSHIRE

#### In the Year of Our Lord Two Thousand Twenty Three

AN ACT relative to the department of administrative services. Be it Enacted by the Senate and House of Representatives in General Court convened: 1 Division of Personnel. Amend introductory paragraph RSA 21-I:42 to read as follows: 1  $\mathbf{2}$ There is hereby established within the department of 21-I:42 Division of Personnel. 3 administrative services the division of personnel, under the supervision of an unclassified director of 4 personnel appointed under RSA 21-I:2, who shall be the only individual in the executive branch 5 to refer to themselves as the director of personnel and hold such a title, whether in whole or 6 in part, and who shall report to the commissioner and be responsible for the following functions in 7 accordance with applicable laws: 8 2 Division of Personnel. Amend RSA 21-I:42, I and VI to read as follows: 9 I. Managing a centralized [personnel operation] human resources processing operations 10 unit which shall provide for the recruitment, appointment, compensation, promotion, transfer, 11 layoff, removal and discipline of state employees. 12 VI. Developing a program for the recruitment, selection, placement, and retention of 13 qualified applicants in the state service. [The department shall obtain the approval of the fiscal 14 committee of the general court prior to developing or implementing the program. Upon approval, the 15 program may include: 16 (a) Expenditures by state agencies for recruitment and retention incentives, including 17 but not limited to: 18 (1) Bonuses for newly hired applicants who have not been employed by the state for 19 a period of time to be determined by the director, but no less than one year, immediately preceding 20the date of hire: and  $\mathbf{21}$ (2) Referral fees for active employees of the state in good standing, excluding those 22 employed in human resources jobs within their own agencies and hiring manager positions. 23 (b) Any recruitment or retention incentives received by a state employee pursuant to  $\mathbf{24}$ this paragraph shall not be considered gifts under RSA 15 B. 25(c) Referral of applicants by current employees of the state for the purpose of receiving a 26referral fee pursuant to this paragraph shall not be considered a misuse of position under RSA 21- $\mathbf{27}$ G:23, provided that any rules adopted by the director pursuant to RSA 21-I:43, II or any directives 28 issued by the director pursuant to RSA 21-I:42, XV-require that the benefits of a referral program 29 shall be equally available to all state employees, except as specified in subparagraph (a)(2), and 30 subject to uniform criteria established by the director.

# SB 74-FN - AS AMENDED BY THE SENATE - Page 2 -

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1	(d)— Any expenditures made for-recruitment or retention incentives pursuant to this
2	paragraph shall be considered a-matter of legislatively enacted public policy-that is designed to
3	benefit employees-and-the state, and that is confined exclusively to the public employer by statute as
4	provided in RSA 273-A:1, XI, and which shall not be subject to collective bargaining. Nothing in this
5	paragraph shall-be-construed to invalidate-any portion of a collective bargaining agreement entered
6	<del>into by the state.</del>
7	(e) Any expenditures for recruitment or retention incentives or bonuses pursuant to this
8	paragraph shall require the approval of the fiscal committee of the general court.]
9	3 New Paragraph; Classified Service and Exemptions. Amend RSA 21-I:49 by inserting after
10	paragraph X the following new paragraph:
11	XI. Those appointed to unclassified or non-classified positions by a chief executive officer of
12	each department and institution and independent agency.
13	4 Appeals. Amend RSA 21-I:58, I to read as follows:
14	I. Any [permanent] full-time employee having completed the applicable probationary
15	period who is affected by any application of the personnel rules, except for those rules enumerated
16	in RSA 21-I:46, I and the application of rules in classification decisions appealable under RSA 21-
17	I:57, may appeal to the personnel appeals board within 15 calendar days of the action giving rise to
18	the appeal. The appeal shall be heard in accordance with the procedures provided for adjudicative
19	proceedings in RSA 541-A. If the personnel appeals board finds that the action complained of was
20	taken by the appointing authority for any reason related to politics, religion, age, sex, gender
<b>21</b>	identity, race, color, ethnic background, marital status, or disabling condition, or on account of the
<b>22</b>	person's sexual orientation, or was taken in violation of a statute or of rules adopted by the director,
23	the employee shall be reinstated to the employee's former position or a position of like seniority,
<b>24</b>	status, and pay. The employee shall be reinstated without loss of pay, provided that the sum shall
<b>25</b>	be equal to the salary loss suffered during the period of denied compensation less any amount of
26	compensation earned or benefits received from any other source during the period. "Any other
<b>27</b>	source" shall not include compensation earned from continued casual employment during the period
28	if the employee held the position of casual employment prior to the period, except to the extent that
29	the number of hours worked in such casual employment increases during the period. In all cases,
30	the personnel appeals board may reinstate an employee or otherwise change or modify any order of
31	the appointing authority, or make such other order as it may deem just.
32	5 Division of Personnel. Amend RSA 21-I:42, III to read as follows:
33	III. [Allocating] The position of every employee in the classified service to one of the

33 III. [Allocating] The position of every employee in the classified service to one of the 34 classifications in the classification plan.

6 New Positions and Reclassifications of Positions. Amend RSA 21-I:54, I, II, and III to read as
 follows:

#### SB 74-FN - AS AMENDED BY THE SENATE - Page 3 -

1 I. Notwithstanding any provision of law to the contrary, no new position in the classified  $\mathbf{2}$ service for employment of over one calendar year shall be established except upon approval of the 3 governor and council. A request from a department head for additional personnel beyond those considered as line items in the budget as enacted as a budgetary amount, if said employment is for a 4 5 period in excess of one calendar year, shall be considered a new position requiring the approval as 6 specified in this section. In addition, a request made either to the division of personnel or the 7 governor and council for the reclassification or reallocation of positions to a different [elass series] 8 occupational group shall be considered as a request for a new position and shall require the 9 approval of the governor and council, except as provided in RSA 21-I:56, IV.

10 II. The division of personnel shall submit to the general court on or before January 15 of 11 each legislative year a report containing a list of all new positions created subsequent to the report 12made to the preceding session of the general court giving the reason for the action taken in each case 13 and stating clearly the effect of such action upon the amounts for personnel services appropriated by the preceding general court. The report shall also include a list of all reclassifications [or 14 15 reallocations of positions allowed during the previous year by either the director or the personnel 16 appeals board. The report shall state how many employees were affected by each reclassification [or 17 reallocation] and the cost of each reclassification or reallocation.

18 III. The director shall make a decision on any request for reclassification [or reallocation] 19 from department heads or position incumbents within 45 days of receipt of a completed request for 20reclassification or reallocation as defined by rules adopted under RSA 21-I:43, II(u). Except as  $\mathbf{21}$ otherwise provided by law, rule, or bargaining agreement negotiated under the provisions of RSA 22 273-A, no [increases-in-salary] changes in compensation shall be allowed for any request until a 23final decision is made by the director, or if the director's decision is appealed, by the personnel  $\mathbf{24}$ appeals board. [Increases in salary] Changes in compensation due to reclassification [or 25reallocation shall become effective at the beginning of the next pay period following the final 26 decision of the director or the board.

 $\mathbf{27}$ 

7 Allocation of Review. Amend RSA 21-I:57 to read as follows:

28 21-I:57 [Allocation] Classification Review. The employee or the department head, or both, 29 affected by the [allocation] classification of a position in a classification plan shall have an 30 opportunity to request a review of that [allocation] classification in accordance with rules adopted by the director under RSA 541-A, provided such request is made within 15 days of the allocation. If 31 32a review is requested by an employee, the director shall contact the employee's department head to 33 determine how the employee's responsibilities and duties relate to the responsibilities and duties of 34 similar positions throughout the state. The employee or department head, or both, shall have the 35 right to appeal the director's decision to the personnel appeals board in accordance with rules 36 adopted by the board under RSA 541-A. If the board determines that an individual is not properly

#### SB 74-FN - AS AMENDED BY THE SENATE - Page 4 -

classified in accordance with the classification plan or the director's rules, it shall issue an order
 requiring the director to make a correction.

8 Terms Defined. Amend RSA 98-A:1 to read as follows:

I. "Temporary [appointment] employee" shall mean [an-appointment made to fill a temporary position on a full time basis for the period of appointment] any person who is appointed to fill a position on a full-time or part-time basis for a limited duration.

II. "Seasonal [appointment] employee" shall mean [an-appointment-made] any person who
is appointed to fill a seasonal position on a full-time or part-time basis [for-the period of
appointment. A seasonal appointment is one-which may reasonably be] for a limited duration
that is anticipated as likely to recur each year for a varying number of months.

11 III. ["The equivalent of 6 months or more " shall mean the equivalent of 130 or more 12 regularly scheduled work days, not necessarily consecutive, provided that whenever an employee of 13 the lottery commission is employed on any day on a per diem basis he or she shall be deemed to have 14 worked one day.] "Permanent employee" shall mean any person in a full-time position, 15 including full-time temporary and seasonal positions, who completes a 12-month initial 16 probationary period.

17 IV. "Full-time basis" shall refer to employment calling for not less than 37 1/2 hours work in 18 a normal calendar week or calling for not less than 40 hours work in a normal calendar week with 19 respect to positions for which 40 hours are customarily required *unless otherwise collectively* 20 *bargained*.

V. "Part-time basis" shall refer to employment calling for less than 37 1/2 hours work in a
normal calendar week or calling for less than 40 hours work in a normal calendar week with respect
to positions for which 40 hours are customarily required *unless otherwise collectively bargained*.

9 New Paragraphs; Terms Defined. Amend RSA 98-A:1 by inserting after paragraph V the
following new paragraphs:

VI. "Temporary position" shall mean a full-time position authorized by the director of personnel and expected to last less than 6 months.

VII. "Permanent position" shall mean a full-time position that, for positions lasting more than 12 months, is authorized by the legislature, or for positions lasting from 6 to 12 months, is authorized by the director of personnel.

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VIII. "Seasonal position" shall mean a full-time or part-time position, the need for which may reasonably be anticipated as likely to recur each year for a varying period of months.

32 33

10 Requirements. Amend RSA 98-A:2 to read as follows:

98-A:2 Requirements. All [temporary] appointments to temporary positions in state service
shall be [made] filled in the first instance from appropriate state [personnel registers] layoff lists.
If applicants from such [registers] lists are not available any individual meeting the minimum
qualifications of the position may be certified by the director of personnel. [Seasonal-appointments]

#### SB 74-FN - AS AMENDED BY THE SENATE - Page 5 -

Appointments to seasonal positions shall be [made] filled from the appropriate state [personnel register] layoff lists. If after the director of personnel has made a reasonable effort to certify [cligibles] eligible individuals for seasonal [appointments] positions from an existing eligible [register] layoff list, [he] and they [shall] find it impracticable to make a certification, [he] they may authorize the seasonal [appointment] position to be [made-of] filled by an individual designated by the appointing authority.

7

11 Working on a Part-Time Basis. Amend RSA 98-A:6 to read as follows:

8 98-A:6 Working on a Part-Time Basis. An individual working on a part-time basis shall not be 9 eligible to utilize either sick or annual leave [but at each anniversary of employment should the total 10 working time-during the preceding year amount to the equivalent of 6-months or more he or she 11 shall be paid-all-accumulated annual leave not in excess of that which may be allowed in rules 12 adopted by the division of personnel].

13

12 Health and Dental Benefits. Amend RSA 98-A:6-d to read as follows:

98-A:6-d Health and Dental Benefits. Any individual employed in state service [under] in a 14 temporary or seasonal [appointment] position, as defined in this chapter, who has not been deemed 15 permanent and whose employment calls for 30 hours or more work in a normal calendar week, but 16 whose position is not anticipated to have a duration of 6 months or more, shall be entitled to elect to 17 participate at his or her own expense in the group health and dental insurance plans afforded full-18 time state employees. The costs of health and dental benefits which any such individual elects to 19 20 receive pursuant to this section shall be withheld from such individual's salary as a payroll deduction. The department of administrative services shall be authorized to invoice the individual  $\mathbf{21}$  $\mathbf{22}$ for any amounts not paid through a payroll deduction.

23

13 Salary Schedules. Amend RSA 99:1-a to read as follows:

Salary Schedules. The department of administrative services shall develop and  $\mathbf{24}$ 99:1-a implement a compensation structure for the executive branch. [such salary] It shall implement 2526 pay schedules within such structure as authorized by collective bargaining agreements between the state and an employee organization and subject to appropriation. The department shall apply  $\mathbf{27}$ the appropriate [salary] pay schedules to all unrepresented employees. The department shall post  $\mathbf{28}$ base [salary] pay schedules on its public Internet website. The department shall also apply the 29 appropriate benefits authorized by collective bargaining agreements between the state and 30 an employee organization to all unrepresented employees aligned with such employee 3132organization.

33

14 Attendants. Amend RSA 99:3-a to read as follows:

99:3-a Attendants. Employees in the several attendant classifications within state institutions who have successfully completed an in-service training program approved by the personnel commission shall receive a [one-salary] one-step grade increase to a new classification of psychiatric aide.

#### SB 74-FN - AS AMENDED BY THE SENATE - Page 6 -

1 15 Salary Adjustment Fund. Amend RSA 99:4 to read as follows:

 $\mathbf{2}$ 99:4 Salary Adjustment Fund. Whereas the appropriations for personal services in state 3 departments and institutions include an annual increment for each position, and whereas upon 4 occasion due to vacancies and personnel turnover, [salaries] pay, increment increases and longevity  $\mathbf{5}$ as provided by the appropriations are not needed for said positions, each quarter the department of 6 administrative services shall transfer said amount from the departmental or institutional 7 appropriation to a special account to be known as the [salary] pay adjustment fund. This fund shall 8 lapse at the end of each fiscal year and revert to the appropriate fund. Under no circumstances will 9 this fund be used for temporary positions or new positions. Upon the certification of the director of 10 personnel, subject to the approval of governor and council, the [salary] pay adjustment fund shall be 11 available for transfer to departments and institutions in amounts that are deemed necessary to 12comply with RSA 98.

13

16 Salary Adjustment. Amend RSA 99:4-a to read as follows:

14 99:4-a [Salary] Pay Adjustment. In the event [the authority granted to the director of the 15 department-of-data-processing by RSA 8 C:7 to increase the salary for a classified position in order to 16 recruit personnel is exercised] the director of personnel has approved beginning 17 compensation at a step higher than the minimum step for original appointments of 18 employees at an agency, the appointing authority for that agency may file a written request 19 to the director of personnel that the [salaries] pay of all classified personnel in the same 20 classification [may] be increased [by the director of personnel] to the same amount if the director of  $\mathbf{21}$ personnel determines that such approvals for new hires will result in difficulties with  $\mathbf{22}$ retention of similarly situated current employees. Any such retention step increase shall be  $\mathbf{23}$ subject to collective bargaining requirements pursuant to RSA 273-A. A request for any  $\mathbf{24}$ such retention-based step increases shall specify the group of employees to which the 25proposed increase shall apply, and shall include all similarly situated current employees  $\mathbf{26}$ within an agency, division, or bureau, taking into consideration job title, scope of duties,  $\mathbf{27}$ and physical work location. Any increase so made shall be a charge against the salary 28adjustment fund or if the department in which the position occurs is financed by a special fund, such 29 increase shall be a charge against such special fund. Any step increase granted under this 30 section shall not change the anniversary date of employees receiving the increase.

31

17 Certain Legislative Salary Increases. Amend RSA 99:4-b to read as follows:

99:4-b Certain Legislative [Salary] Pay Increases. The amount of all [salary] pay increases
granted to the legislative budget assistant, the director of legislative services, or to any employee of
either or both offices shall be a charge against the [salary] pay adjustment fund.

35

18 Military Service. Amend RSA 99:6 to read as follows:

99:6 Military Service. Any person who has left state service to enter the armed forces of the
 United States [in-World War I or World War II] in accordance with USERRA, and who, upon

#### SB 74-FN - AS AMENDED BY THE SENATE - Page 7 -

termination of such honorable military service, returned to state service without employment 1  $\mathbf{2}$ elsewhere may count [the] that time [so] spent in such military service as continuous state service to 3 obtain benefits provided under RSA 94:4 and 99:5. 4 19 Increases for Recruitment Purposes. Amend RSA 99:8 to read as follows: 99:8 Increases for Recruitment Purposes. Upon request of the appointing authority, the  $\mathbf{5}$ 6 governor and council are hereby authorized and empowered, notwithstanding any other provisions of 7 the law to the contrary, upon a finding by them and a recommendation from the director of personnel 8 that a substantial number of vacancies exist in any class of authorized positions which vacancies 9 require] an increase in [salaries] pay is needed for successful recruitment of qualified personnel in any job title therefor, to increase [salaries] pay of such classified positions, any such increases to be 10 11 a charge against the [salary] pay adjustment fund. 1220 N.H. State Prison and N.H. Hospital. Amend RSA 99:10 to read as follows: 13 99:10 N.H. State Prison and N.H. Hospital. Classified employees at the state prison and the New Hampshire hospital who are continuously exposed to inmates or forensic patients daily in the 14 15 normal course of their duties shall be paid, in addition to their regular salary, hazardous duty pay in 16 the amount of \$25 per week unless otherwise collectively bargained. The appointing authorities 17 at the department of corrections and the department of health and human services may 18 recommend that an employee receive hazardous duty pay, subject to final approval by the 19 director of personnel. 2021 Differentials; Direct Care Employees. Amend RSA 99:11, II to read as follows:  $\mathbf{21}$ 99:11 Differentials; Direct Care Employees.  $\mathbf{22}$ II. Any direct care employee of the Laconia developmental services, certified capable of administering medication under RSA 326-B:17, VII, shall receive a salary increase [of-one-grade in 23the salary scale while authorized by the superintendent to administer medication.  $\mathbf{24}$ 25III. The appointing authority at the department of health and human services may 26 recommend that an employee receive a direct care pay differential, subject to final approval by the director of personnel.  $\mathbf{27}$ 22 Repeal. The following are repealed:  $\mathbf{28}$ 29 I. RSA 21-I:55, relative to department of administrative services, exception, and department 30 of transportation. 31 II. RSA 98-A:3, relative to temporary, seasonal and part-time state employees, and positions 32made permanent. 33 III. RSA 98-A:4, relative to retroactive accumulation. 34 IV. RSA 98-A:7, relative to temporary, seasonal and part-time state employees application of 35 statute. 36 V. RSA 99:9, I and II, relative to adjustment of salaries of classified state employees. VI. RSA 99:12, relative to salary increases for nurses. 37

# SB 74-FN - AS AMENDED BY THE SENATE - Page 8 -

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VII. RSA 99:13, relative to overtime for nurses at certain institutions.
 VIII. RSA 21-I:30, I, relative to medical and surgical benefits, is repealed.
 23 Effective Date. This act shall take effect 60 days after its passage.

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LBA 23-0967 1/17/23 . . .

# SB 74-FN- FISCAL NOTE AS INTRODUCED

AN ACT relative to the department of administrative services.

# FISCAL IMPACT:

Due to time constraints, the Office of Legislative Budget Assistant is unable to provide a fiscal note for this bill, <u>as introduced</u>, at this time. When completed, the fiscal note will be forwarded to the Senate Clerk's Office.

# AGENCIES CONTACTED:

Department of Administrative Services

LBA 23-0967 Amended 4/3/23

# SB 74-FN- FISCAL NOTE AS AMENDED BY THE SENATE (AMENDEMENT #2023-0666s)

AN ACT relative to the department of administrative services.

FISCAL IMPACT: [X] State [] County [] Local [] None

		Estimated Increa	ase / (Decrease)	
STATE:	FY 2023	FY 2024	FY 2025	FY 2026
Appropriation	\$0	<u>\$0</u>	\$0	\$0
Revenue	\$0	\$0	\$0	\$0
Expenditures	\$0	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase
Funding Source:	[X] General Other Various Ager	[.] Education	[X] Highway	[X,] Other -

#### **METHODOLOGY:**

This bill makes various changes to the Director of Personnel (DOP) within the Department of Administrative Services. It also adds a provision allowing DOP to address instances where a new hire's rate of pay, in the same position, is higher than a current employee(s). In certain circumstances the current employee's agency's appointing authority may make a written request to the DOP and request a review if the new hire's higher step negatively affects the retention of the similarly situated employee(s) within the agency and unit. This new provision is subject to the collective bargaining requirements in RSA 273-A.

The Department of Administrative Services states this bill could have an indeterminable impact on State expenditures to the extent any of the current 8,882 full-time classified employees and 2,217 part-time and seasonal classified employees in the executive Branch pursue the DOP, in circumstances where the provisions apply, and are approved for a higher increment of pay (step). The DAS states they have no way to predict how many employees would pursue this route or how many State Agencies, during the hiring process, would hire an employee at a higher pay level than an existing employee in the same agency and what the consequential step increase would be for those current employees.

It is assumed any fiscal impact would occur after FY 2023.

#### AGENCIES CONTACTED:

Department of Administrative Services

#### SB 74-FN - AS AMENDED BY THE HOUSE

03/09/2023 0666s 4May2023... 1502h

## 2023 SESSION

23-0967 06/08

SENATE BILL	74-FN
AN ACT	relative to the department of administrative services.
SPONSORS:	Sen. Carson, Dist 14
COMMITTEE:	Executive Departments and Administration

#### ANALYSIS

I. This bill makes several changes to statutes related to the department of administrative services.

II. This bill repeals 7 statutes relative to department of administrative services and exception, department of transportation, temporary, seasonal and part-time state employees, and positions made permanent, retroactive accumulation, application of statute, adjustment of salaries of classified state employees, salary increases for nurses, and overtime for nurses at certain institutions.

III. This bill is a request of the department of administrative services.

Explanation:Matter added to current law appears in bold italics.Matter removed from current law appears [in brackets and struckthrough.]Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

#### SB 74-FN - AS AMENDED BY THE HOUSE

03/09/2023 0666s 4May2023... 1502h

23-0967 06/08

#### STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty Three

AN ACT relative to the department of administrative services.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 Division of Personnel. Amend introductory paragraph RSA 21-I:42 to read as follows: 1

2 21-I:42 Division of Personnel. There is hereby established within the department of 3 administrative services the division of personnel, under the supervision of an unclassified director of 4 personnel appointed under RSA 21-I:2, who shall be the only individual in the executive branch to refer to themselves as the director of personnel and hold such a title, whether in whole or 5 6 in part, and who shall report to the commissioner and be responsible for the following functions in 7 accordance with applicable laws:

8

2 Division of Personnel. Amend RSA 21-I:42, I and VI to read as follows:

9 I. Managing a centralized [personnel operation] human resources processing operations 10 unit which shall provide for the recruitment, appointment, compensation, promotion, transfer, 11 layoff, removal and discipline of state employees.

12VI. Developing a program for the recruitment, selection, placement, and retention of 13qualified applicants in the state service. [The department shall obtain the approval of the fiscal 14 committee of the general court prior to developing or implementing the program. Upon approval, the 15program may include:

16

(a) Expenditures by state-agencies for recruitment and retention incentives, including 17 but not limited to:

18 (1) Bonuses for newly hired applicants who have not been empleyed by the state for 19 a period of time to be determined by the director, but no less than one year, immediately preceding 20 the date of hire:-and

21(2) Referral fees for active employees of the state in good standing, excluding those  $\mathbf{22}$ employed in human resources jobs within their own agencies and hiring manager positions.

23

(b) Any recruitment or retention incentives received by a state employee pursuant to  $\mathbf{24}$ this paragraph shall not be considered gifts under RSA 15 B.

25(c) Referral of applicants by current employees of the state for the purpose of receiving a  $\mathbf{26}$ reforral fee pursuant to this paragraph shall not be considered a misuse of position under RSA 21 G:23, provided that any rules adopted by the director pursuant to RSA 21 I:43, II-or-any directives  $\mathbf{27}$  $\mathbf{28}$ issued by the director pursuant to RSA 21 I:42, XV require that the benefits of a referral program  $\mathbf{29}$ shall be equally available to all state employees, except as specified in subparagraph (a)(2), and 30 subject to uniform criteria established by the director.

# SB 74-FN - AS AMENDED BY THE HOUSE

- Page 2 -

1 (d) Any expenditures made for recruitment or retention incentives pursuant to this 2 paragraph shall be considered a matter of legislatively-enacted public policy that is designed to 3 benefit employees and the state, and that is confined exclusively to the public employer by statute as 4 provided in RSA 273-A:1, XI, and which shall not be subject to collective bargaining. Nothing in this  $\mathbf{5}$ paragraph shall be construed to invalidate any portion of a collective bargaining agreement entered 6 into by the state.

7

(c) Any expenditures for recruitment or retention incentives or bonuses pursuant to this 8 paragraph shall require the approval of the fiscal committee of the general court.

9 3 New Paragraph: Classified Service and Exemptions. Amend RSA 21-I:49 by inserting after 10 paragraph X the following new paragraph:

11 XI. Those appointed to unclassified or non-classified positions by a chief executive officer of 12 each department and institution and independent agency.

13

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4 Appeals. Amend RSA 21-I:58, I to read as follows:

14 I. Any [permanent] full-time employee having completed the applicable probationary 15*period* who is affected by any application of the personnel rules, except for those rules enumerated 16 in RSA 21-I:46, I and the application of rules in classification decisions appealable under RSA 21-17 I:57, may appeal to the personnel appeals board within 15 calendar days of the action giving rise to 18 the appeal. The appeal shall be heard in accordance with the procedures provided for adjudicative 19 proceedings in RSA 541-A. If the personnel appeals board finds that the action complained of was 20 taken by the appointing authority for any reason related to politics, religion, age, sex, gender 21identity, race, color, ethnic background, marital status, or disabling condition, or on account of the  $\mathbf{22}$ person's sexual orientation, or was taken in violation of a statute or of rules adopted by the director, 23 the employee shall be reinstated to the employee's former position or a position of like seniority, 24 status, and pay. The employee shall be reinstated without loss of pay, provided that the sum shall 25be equal to the salary loss suffered during the period of denied compensation less any amount of  $\mathbf{26}$ compensation earned or benefits received from any other source during the period. "Any other 27 source" shall not include compensation earned from continued casual employment during the period 28 if the employee held the position of casual employment prior to the period, except to the extent that 29 the number of hours worked in such casual employment increases during the period. In all cases, 30 the personnel appeals board may reinstate an employee or otherwise change or modify any order of 31 the appointing authority, or make such other order as it may deem just.

5 Division of Personnel. Amend RSA 21-I:42, III to read as follows:

33 III. [Allocating] Assigning the position of every employee in the classified service to one of 34 the classifications in the classification plan.

356 New Positions and Reclassifications of Positions. Amend RSA 21-I:54, I, II, and III to read as 36 follows:

#### SB 74-FN - AS AMENDED BY THE HOUSE - Page 3 -

1 I. Notwithstanding any provision of law to the contrary, no new position in the classified  $\mathbf{2}$ service for employment of over one calendar year shall be established except upon approval of the 3 governor and council. A request from a department head for additional personnel beyond those 4 considered as line items in the budget as enacted as a budgetary amount, if said employment is for a 5 period in excess of one calendar year, shall be considered a new position requiring the approval as 6 specified in this section. In addition, a request made either to the division of personnel or the  $\mathbf{7}$ governor and council for the reclassification [or reallocation] of positions to a different [elass series] 8 occupational group shall be considered as a request for a new position and shall require the 9 approval of the governor and council, except as provided in RSA 21-I:56, IV.

10 II. The division of personnel shall submit to the general court on or before January 15 of 11 each legislative year a report containing a list of all new positions created subsequent to the report 12 made to the preceding session of the general court giving the reason for the action taken in each case 13 and stating clearly the effect of such action upon the amounts for personnel services appropriated by 14 the preceding general court. The report shall also include a list of all reclassifications or reallocations] of positions allowed during the previous year by either the director or the personnel 15 16 appeals board. The report shall state how many employees were affected by each reclassification for 17 reallocation] and the cost of each reclassification [or reallocation].

18 III. The director shall make a decision on any request for reclassification [or reallocation] 19 from department heads or position incumbents within 45 days of receipt of a completed request for 20 reclassification or reallocation as defined by rules adopted under RSA 21-I:43, II(u). Except as 21 otherwise provided by law, rule, or bargaining agreement negotiated under the provisions of RSA 22 273-A, no [increases in salary] changes in compensation shall be allowed for any request until a 23 final decision is made by the director, or if the director's decision is appealed, by the personnel 24 [Increases in salary] Changes in compensation due to reclassification [or appeals board. reallocation] shall become effective at the beginning of the next pay period following the final 25 26 decision of the director [or-the board].

27

7 Classification of Review. Amend RSA 21-I:57 to read as follows:

28 21-I:57 [Allocation] Classification Review. The employee or the department head, or both, 29 affected by the [allocation] classification of a position in a classification plan shall have an 30 opportunity to request a review of that [allocation] classification in accordance with rules adopted 31 by the director under RSA 541-A, provided such request is made within 15 days of the [allocation] 32 classification. If a review is requested by an employee, the director shall contact the employee's 33 department head to determine how the employee's responsibilities and duties relate to the 34responsibilities and duties of similar positions throughout the state. The employee or department 35 head, or both, shall have the right to appeal the director's decision to the personnel appeals board in 36 accordance with rules adopted by the board under RSA 541-A. If the board determines that an

#### SB 74-FN - AS AMENDED BY THE HOUSE - Page 4 -

individual is not properly classified in accordance with the classification plan or the director's rules,
 it shall issue an order requiring the director to make a correction.

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8 Terms Defined. Amend RSA 98-A:1 to read as follows:

4 I. "Temporary [appointment] employee" shall mean [an\_appointment\_made\_to\_fill a 5 temporary position on a full-time basis for the period of appointment] any person who is 6 appointed to fill a position on a full-time or part-time basis for a limited duration.

II. "Seasonal [appointment] employee" shall mean [an appointment-made] any person who
is appointed to fill a seasonal position on a full-time or part-time basis [for-the-period of
appointment. A seasonal appointment is one which may reasonably be] for a limited duration
that is anticipated as likely to recur each year for a varying number of months.

11 III. ["The equivalent of 6 months or more " shall mean the equivalent of 130 or more 12 regularly scheduled work days, not necessarily consecutive, provided that whenever an employee of 13 the lottery commission is employed on any day on a per diem basis he or she shall be deemed to have 14 worked one-day.] "Permanent employee" shall mean any person in a full-time position, 15 including full-time temporary and seasonal positions, who completes a 12-month initial 16 probationary period.

17 IV. "Full-time basis" shall refer to employment calling for not less than 37 1/2 hours work in 18 a normal calendar week or calling for not less than 40 hours work in a normal calendar week with 19 respect to positions for which 40 hours are customarily required *unless otherwise collectively* 20 *bargained*.

V. "Part-time basis" shall refer to employment calling for less than 37 1/2 hours work in a
normal calendar week or calling for less than 40 hours work in a normal calendar week with respect
to positions for which 40 hours are customarily required unless otherwise collectively bargained.

9 New Paragraphs; Terms Defined. Amend RSA 98-A:1 by inserting after paragraph V thefollowing new paragraphs:

VI. "Temporary position" shall mean a position approved by the director of personnel that is
either a full-time or part-time position expected to last for a limited duration.

VII. "Permanent position" shall mean a full-time position lasting more than 12 months that is authorized by the legislature and whose classification title is approved by the director of personnel.

VIII. "Seasonal position" shall mean a full-time or part-time position, the need for which
may reasonably be anticipated as likely to recur each year for a varying period of months.

33

10 Requirements. Amend RSA 98-A:2 to read as follows:

34 98-A:2 Requirements. All [temporary] appointments to temporary positions in state service 35 shall be [made] filled in the first instance from appropriate state [personnel registers] layoff lists. 36 If applicants from such [registers] lists are not available any individual meeting the minimum 37 qualifications of the position may be certified by the director of personnel. [Seasonal appointments]

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#### SB 74-FN - AS AMENDED BY THE HOUSE - Page 5 -

1 Appointments to seasonal positions shall be [made] filled from the appropriate state [personnel 2 register] layoff lists. If after the director of personnel has made a reasonable effort to certify 3 [eligibles] eligible individuals for seasonal [appointments] positions from an existing eligible 4 [register] layoff list, [he] and they [shall] find it impracticable to make a certification, [he] they 5 may authorize the seasonal [appointment] position to be [made-of] filled by an individual 6 designated by the appointing authority.

7

11 Temporary, Seasonal and Part-Time Employees. Amend RSA 98-A:3 to read as follows:

98-A:3 Position Made Permanent. Any person [appointed under] serving in a temporary [appointment] position or any person [appointed under] serving in a seasonal [appointment] position who works the equivalent of 6 months or more, not necessarily consecutively, in any 12month period shall be deemed to be respectively a permanent temporary employee or a permanent seasonal employee and entitled to all the rights and benefits of a permanent employee in the classified service of the state.

14

12 Working on a Part-Time Basis. Amend RSA 98-A:6 to read as follows:

98-A:6 Working on a Part-Time Basis. An individual working on a part-time basis shall not be eligible to utilize either sick or annual leave but at each anniversary of employment should the total working time during the preceding year amount to the equivalent of [6-months or more he or she] an amount of time specified in the applicable collective bargaining agreement and the personnel rules, they shall be paid all accumulated annual leave not in excess of that which may be allowed in rules adopted by the division of personnel.

21

13 Health and Dental Benefits. Amend RSA 98-A:6-d to read as follows:

 $\mathbf{22}$ 98-A:6-d Health and Dental Benefits. Any individual employed in state service [under] in a  $\mathbf{23}$ temporary or seasonal [appointment] position, as defined in this chapter, who has not been deemed  $\mathbf{24}$ permanent and whose employment calls for 30 hours or more work in a normal calendar week, but 25whose position is not anticipated to have a duration of 6 months or more, shall be entitled to elect to 26 participate at [his or her] their own expense in the group health and dental insurance plans afforded 27 full-time state employees. The costs of health and dental benefits which any such individual elects 28 to receive pursuant to this section shall be withheld from such individual's salary as a payroll 29 deduction. The department of administrative services shall be authorized to invoice the individual 30 for any amounts not paid through a payroll deduction.

31

14 Salary Schedules. Amend RSA 99:1-a to read as follows:

99:1-a [Salary] Pay Schedules. The department of administrative services shall develop and implement a compensation structure for the executive branch. [such salary] It shall implement pay schedules within such structure as authorized by collective bargaining agreements between the state and an employee organization and subject to appropriation. The department shall apply the appropriate [salary] pay schedules to all unrepresented employees. The department shall post base [salary] pay schedules on its public Internet website. The department shall also apply the appropriate pay and benefits authorized by collective bargaining agreements between the
 state and an employee organization to all unrepresented employees aligned with such
 employee organization.

4

15 Attendants. Amend RSA 99:3-a to read as follows:

5 99:3-a Attendants. Employees in the several attendant classifications within state institutions 6 who have successfully completed an in-service training program approved by the personnel 7 commission shall receive a [one-salary] one-step grade increase to a new classification of psychiatric 8 aide.

9

16 Salary Adjustment Fund. Amend RSA 99:4 to read as follows:

10 99:4 [Salary] Pay Adjustment Fund. Whereas the appropriations for personal services in state 11 departments and institutions include an annual increment for each position, and whereas upon 12occasion due to vacancies and personnel turnover, [ealaries] pay, increment increases and longevity 13as provided by the appropriations are not needed for said positions, each quarter the department of 14 administrative services shall transfer said amount from the departmental or institutional 15appropriation to a special account to be known as the [salary] pay adjustment fund. This fund shall 16 lapse at the end of each fiscal year and revert to the appropriate fund. Under no circumstances will 17 this fund be used for temporary positions or new positions. Upon the certification of the director of 18 personnel, subject to the approval of governor and council, the [salary] pay adjustment fund shall be 19 available for transfer to departments and institutions in amounts that are deemed necessary to 20 comply with RSA 98.

21

17 Salary Adjustment. Amend RSA 99:4-a to read as follows:

 $\mathbf{22}$ 99:4-a [Salary] Pay Adjustment. In the event [the authority granted to the director of the 23department of data processing by RSA 8 C:7 to increase the salary for a classified position in order to 24 recruit personnel is exercised] the director of personnel has approved beginning 25compensation at a step higher than the minimum step for original appointments of 26 employees at an agency, the appointing authority for that agency may file a written request 27 to the director of personnel that the same scalaries pay of all classified personnel in the same classification [may] be increased [by the director of personnel] to the same amount if the director of 28 29 personnel determines that such approvals for new hires will result in difficulties with 30 retention of similarly situated current employees. Any such retention step increase shall be subject to collective bargaining requirements pursuant to RSA 273-A. A request for any 31 32 such retention-based step increases shall specify the group of employees to which the 33 proposed increase shall apply, and shall include all similarly situated current employees within an agency, division, or bureau, taking into consideration job title, scope of duties, 34 35 and physical work location. Any increase so made shall be a charge against the [selary] pay 36 adjustment fund or if the department in which the position occurs is financed by a special fund, such

#### SB 74-FN - AS AMENDED BY THE HOUSE - Page 7 -

1 increase shall be a charge against such special fund. Any step increase granted under this 2 section shall not change the anniversary date of employees receiving the increase.

3

18 Certain Legislative Salary Increases. Amend RSA 99:4-b to read as follows:

99:4-b Certain Legislative [Salary] Pay Increases. The amount of all [salary] pay increases 4 5 granted to the legislative budget assistant, the director of legislative services, or to any employee of 6 either or both offices shall be a charge against the [salary] pay adjustment fund.

7

19 Military Service. Amend RSA 99:6 to read as follows:

. 8 99:6 Military Service. Any person who has left state service to enter the armed forces of the 9 United States [in World War I or World War II] in accordance with USERRA, and who, upon 10 termination of such *honorable* military service, returned to state service without employment 11 elsewhere may count [the] that time [so] spent in such military service as continuous state service to 12obtain benefits provided under RSA 94:4 and 99:5.

13

20 Increases for Recruitment Purposes. Amend RSA 99:8 to read as follows:

Increases for Recruitment Purposes. Upon request of the appointing authority, the 14 99:8 15 governor and council are hereby authorized and empowered, notwithstanding any other provisions of 16 the law to the contrary, upon a finding by them and a recommendation from the director of personnel that a [substantial number of vacancies exist in any class of authorized positions which vacancies 17 18 require] an increase in [salaries] pay is needed for successful recruitment of qualified personnel in 19 any job title therefor, to increase [salaries] pay of such classified positions, any such increases to be

20 a charge against the [salary] pay adjustment fund.

21 21 N.H. State Prison and N.H. Hospital. Amend RSA 99:10 to read as follows:

22 99:10 N.H. State Prison and N.H. Hospital. Classified employees at the state prison and the  $\mathbf{23}$ New Hampshire hospital who are continuously exposed to inmates or forensic patients daily in the 24 normal course of their duties shall be paid, in addition to their regular salary, hazardous duty pay in 25the amount of \$25 per week unless otherwise collectively bargained. The appointing authorities 26 at the department of corrections may recommend that an employee receive hazardous duty 27 pay, subject to final approval by the director of personnel.

- 28
- 22 Differentials; Direct Care Employees. Amend RSA 99:11, II to read as follows: 29 99:11 Differentials; Direct Care Employees.
- 30

II. Any direct care employee of the Laconia developmental services, certified capable of 31 administering medication under RSA 326-B:17, VII, shall receive a salary increase [of one-grade-in 32 the salary scale while authorized by the superintendent to administer medication.

33 III. The appointing authority at the department of health and human services and the New Hampshire Veterans Home may recommend that an employee receive a direct care 34 35 pay differential, subject to final approval by the director of personnel.

36 23 Repeal. The following are repealed:

#### SB 74-FN - AS AMENDED BY THE HOUSE - Page 8 -

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1	I. RSA 21-I:55, relative to department of administrative services, exception, and department
2	of transportation.
3	II. RSA 98-A:4, relative to retroactive accumulation.
4	III. RSA 98-A:7, relative to temporary, seasonal and part-time state employees application
5	of statute.
6	IV. RSA 99:9, I and II, relative to adjustment of salaries of classified state employees.
7	V. RSA 99:12, relative to salary increases for nurses.
8	VI. RSA 99:13, relative to overtime for nurses at certain institutions.
9	VII. RSA 21-I:30, I, relative to medical and surgical benefits, is repealed.
10	24 Effective Date. This act shall take effect 60 days after its passage.

LBA 23-0967 Amended 5/9/23

#### SB 74-FN- FISCAL NOTE AS AMENDED BY THE HOUSE (AMENDEMENT #2023-1502h)

AN ACT relative to the department of administrative services.

FISCAL IMPACT: [X] State [] County [] Local [] None

	Estimated Increase / (Decrease)					
STATE:	FY 2023 FY 2024		FY 2025	FY 2026		
Appropriation	\$0	\$0	\$0	\$0		
Revenue	\$0	\$0	\$0	\$0		
Expenditures	\$0	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase		
Funding Source:	[X] General Other Various Ager	[ ] Education ncy Funds	[X] Highway	[X_] Other -		

#### **METHODOLOGY:**

This bill makes various changes to the Director of Personnel (DOP) within the Department of Administrative Services. It also adds a provision allowing DOP to address instances where a new hire's rate of pay, in the same position, is higher than a current employee(s). In certain circumstances the current employee's agency's appointing authority may make a written request to the DOP and request a review if the new hire's higher step negatively affects the retention of the similarly situated employee(s) within the agency and unit. This new provision is subject to the collective bargaining requirements in RSA 273-A.

The Department of Administrative Services states this bill could have an indeterminable impact on State expenditures to the extent any of the current 8,882 full-time classified employees and 2,217 part-time and seasonal classified employees in the executive Branch pursue the DOP, in circumstances where the provisions apply, and are approved for a higher increment of pay (step). The DAS states they have no way to predict how many employees would pursue this route or how many State Agencies, during the hiring process, would hire an employee at a higher pay level than an existing employee in the same agency and what the consequential step increase would be for those current employees.

It is assumed any fiscal impact would occur after FY 2023.

#### AGENCIES CONTACTED:

Department of Administrative Services

LBA 23-0967 Amended 5/9/23

#### SB 74-FN FISCAL NOTE AS AMENDED BY THE HOUSE (AMENDEMENT #2023-1502h)

AN ACT

relative to the department of administrative services.

FISCAL IMPACT: [X] State [] County [] Local [] None

	Estimated Increase / (Decrease)						
STATE:	FY 2023	FY 2024	FY 2025	FY 2026			
Appropriation	\$0	\$0	\$0	\$0			
Revenue	\$0	\$0	\$0	\$0			
Expenditures	itures \$0 Indet		Indeterminable Increase	<ul> <li>Indeterminable Increase</li> </ul>			
Funding Source:         [X] General           Other Various Agen			[X] Highway	[X] Other -			

#### **METHODOLOGY:**

This bill makes various changes to the Director of Personnel (DOP) within the Department of Administrative Services. It also adds a provision allowing DOP to address instances where a new hire's rate of pay, in the same position, is higher than a current employee(s). In certain circumstances the current employee's agency's appointing authority may make a written request to the DOP and request a review if the new hire's higher step negatively affects the retention of the similarly situated employee(s) within the agency and unit. This new provision is subject to the collective bargaining requirements in RSA 273-A.

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It is assumed any fiscal impact would occur after FY 2023.

#### AGENCIES CONTACTED:

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Department of Administrative Services

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#### SB 74-FN - VERSION ADOPTED BY BOTH BODIES

03/09/2023 0666s 4May2023... 1502h 06/29/2023 2237EBA

#### 2023 SESSION

23-0967 06/08

#### SENATE BILL 74-FN

AN ACT relative to the department of administrative services.

SPONSORS: Sen. Carson, Dist 14

COMMITTEE: Executive Departments and Administration

#### ANALYSIS

I. This bill makes several changes to statutes related to the department of administrative services.

II. This bill repeals 7 statutes relative to department of administrative services and exception, department of transportation, temporary, seasonal and part-time state employees, and positions made permanent, retroactive accumulation, application of statute, adjustment of salaries of classified state employees, salary increases for nurses, and overtime for nurses at certain institutions.

III. This bill is a request of the department of administrative services.

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Explanation:Matter added to current law appears in **bold italics.**Matter removed from current law appears [in brackets and struckthrough.]Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

#### SB 74-FN - VERSION ADOPTED BY BOTH BODIES

03/09/2023 0666s 4May2023... 1502h 06/29/2023 2237EBA

23-0967 06/08

#### STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty Three

AN ACT

relative to the department of administrative services.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 1 Division of Personnel. Amend introductory paragraph RSA 21-I:42 and RSA 21-I:42, I to read 2 as follows:

3 21-I:42 Division of Personnel. There is hereby established within the department of 4 administrative services the division of personnel, under the supervision of an unclassified director of 5 personnel appointed under RSA 21-I:2, who shall be the only individual in the executive branch 6 to refer to themselves as the director of personnel and hold such a title, whether in whole or 7 in part, and who shall report to the commissioner and be responsible for the following functions in 8 accordance with applicable laws:

- 9 I. Managing a centralized [personnel-operation] human resources processing operations 10 unit which shall provide for the recruitment, appointment, compensation, promotion, transfer, 11 layoff, removal and discipline of state employees.
- 12

2 Division of Personnel. RSA 21-I:42, VI is repealed an reenacted to read as follows:

VI. Developing a program for the recruitment, selection, placement, and retention of
 qualified applicants in the state service.

3 New Paragraph; Classified Service and Exemptions. Amend RSA 21-I:49 by inserting after
 paragraph X the following new paragraph:

- 17 XI. Those appointed to unclassified or non-classified positions by a chief executive officer of
  18 each department and institution and independent agency.
- 19

4 Appeals. Amend RSA 21-I:58, I to read as follows:

20 I. Any [permanent] full-time employee having completed the applicable probationary 21 *period* who is affected by any application of the personnel rules, except for those rules enumerated 22 in RSA 21-I:46, I and the application of rules in classification decisions appealable under RSA 21-23 I:57, may appeal to the personnel appeals board within 15 calendar days of the action giving rise to 24 the appeal. The appeal shall be heard in accordance with the procedures provided for adjudicative 25 proceedings in RSA 541-A. If the personnel appeals board finds that the action complained of was 26 taken by the appointing authority for any reason related to politics, religion, age, sex, gender identity, race, color, ethnic background, marital status, or disabling condition, or on account of the 27 28 person's sexual orientation, or was taken in violation of a statute or of rules adopted by the director, 29 the employee shall be reinstated to the employee's former position or a position of like seniority,

#### SB 74-FN - VERSION ADOPTED BY BOTH BODIES - Page 2 -

status, and pay. The employee shall be reinstated without loss of pay, provided that the sum shall 1 2 be equal to the salary loss suffered during the period of denied compensation less any amount of compensation earned or benefits received from any other source during the period. "Any other 3 source" shall not include compensation earned from continued casual employment during the period 4 if the employee held the position of casual employment prior to the period, except to the extent that 5 6 the number of hours worked in such casual employment increases during the period. In all cases, the personnel appeals board may reinstate an employee or otherwise change or modify any order of 7 8 the appointing authority, or make such other order as it may deem just.

9

5 Division of Personnel. Amend RSA 21-I:42, III to read as follows:

III. [Allocating] Assigning the position of every employee in the classified service to one of
 the classifications in the classification plan.

12 6 New Positions and Reclassifications of Positions. Amend RSA 21-I:54, I, II, and III to read as 13 follows:

I. Notwithstanding any provision of law to the contrary, no new position in the classified 14 service for employment of over one calendar year shall be established except upon approval of the 15 governor and council. A request from a department head for additional personnel beyond those 16 considered as line items in the budget as enacted as a budgetary amount, if said employment is for a 17 period in excess of one calendar year, shall be considered a new position requiring the approval as 18 specified in this section. In addition, a request made either to the division of personnel or the 19 20 governor and council for the reclassification [or reallocation] of positions to a different [elass series] 21 occupational group shall be considered as a request for a new position and shall require the 22 approval of the governor and council, except as provided in RSA 21-I:56, IV.

II. The division of personnel shall submit to the general court on or before January 15 of 23 24 each legislative year a report containing a list of all new positions created subsequent to the report 25 made to the preceding session of the general court giving the reason for the action taken in each case and stating clearly the effect of such action upon the amounts for personnel services appropriated by 26 27 the preceding general court. The report shall also include a list of all reclassifications [or reallocations] of positions allowed during the previous year by either the director or the personnel 28 29 appeals board. The report shall state how many employees were affected by each reclassification [er 30 reallocation] and the cost of each reclassification [or reallocation].

III. The director shall make a decision on any request for reclassification [or reallocation] from department heads or position incumbents within 45 days of receipt of a completed request for reclassification or reallocation as defined by rules adopted under RSA 21-I:43, II(u). Except as otherwise provided by law, rule, or bargaining agreement negotiated under the provisions of RSA 273-A, no [increases in solary] changes in compensation shall be allowed for any request until a final decision is made by the director, or if the director's decision is appealed, by the personnel appeals board. [Increases in solary] Changes in compensation due to reclassification [or reallocation] shall become effective at the beginning of the next pay period following the final
 decision of the director [or the board].

3

7 Classification of Review. Amend RSA 21-I:57 to read as follows:

4 21-I:57 [Allocation] Classification Review. The employee or the department head, or both, affected by the [allocation] classification of a position in a classification plan shall have an 5 6 opportunity to request a review of that [allocation] classification in accordance with rules adopted 7 by the director under RSA 541-A, provided such request is made within 15 days of the [allocation] 8 classification. If a review is requested by an employee, the director shall contact the employee's 9 department head to determine how the employee's responsibilities and duties relate to the 10 responsibilities and duties of similar positions throughout the state. The employee or department 11 head, or both, shall have the right to appeal the director's decision to the personnel appeals board in 12 accordance with rules adopted by the board under RSA 541-A. If the board determines that an 13 individual is not properly classified in accordance with the classification plan or the director's rules, 14 it shall issue an order requiring the director to make a correction.

15

8 Terms Defined. Amend RSA 98-A:1, I - V to read as follows:

I. "Temporary [appointment] employee" shall mean [an-appointment made to fill a temporary position on a full time basis for the period of appointment] any person who is appointed to fill a position on a full-time or part-time basis for a limited duration.

19 II. "Seasonal [appointment] employee" shall mean [an appointment made] any person who 20 is appointed to fill a seasonal position on a full-time or part-time basis [for the period of 21 appointment. A seasonal appointment is one which may reasonably be] for a limited duration 22 that is anticipated as likely to recur each year for a varying number of months.

III. ["The equivalent of 6 months or more " shall mean the equivalent of 130 or more regularly scheduled work days, not necessarily consecutive, provided that whenever an employee of the lottery commission is employed on any day on a per diem basis he or she shall be deemed to have worked one day.] "Permanent employee" shall mean any person in a full-time position, including full-time temporary and seasonal positions, who completes a 12-month initial probationary period.

IV. "Full-time basis" shall refer to employment calling for not less than 37 1/2 hours work in a normal calendar week or calling for not less than 40 hours work in a normal calendar week with respect to positions for which 40 hours are customarily required *unless otherwise collectively bargained*.

V. "Part-time basis" shall refer to employment calling for less than 37 1/2 hours work in a
 normal calendar week or calling for less than 40 hours work in a normal calendar week with respect
 to positions for which 40 hours are customarily required unless otherwise collectively bargained.

9 New Paragraphs; Terms Defined. Amend RSA 98-A:1 by inserting after paragraph V the
 following new paragraphs:

#### SB 74-FN - VERSION ADOPTED BY BOTH BODIES - Page 4 -

1 VI. "Temporary position" shall mean a position approved by the director of personnel that is 2 either a full-time or part-time position expected to last for a limited duration.

3 VII. "Permanent position" shall mean a full-time position lasting more than 12 months that 4 is authorized by the legislature and whose classification title is approved by the director of 5 personnel.

6 VIII. "Seasonal position" shall mean a full-time or part-time position, the need for which 7 may reasonably be anticipated as likely to recur each year for a varying period of months.

8

10 Requirements. Amend RSA 98-A:2 to read as follows:

9 98-A:2 Requirements. All [temporary] appointments to temporary positions in state service shall be [made] filled in the first instance from appropriate state [personnel registers] layoff lists. 10 11 If applicants from such [registers] lists are not available any individual meeting the minimum qualifications of the position may be certified by the director of personnel. [Seasonal-appointments] 12 Appointments to seasonal positions shall be [made] filled from the appropriate state [personnel 13 register] layoff lists. If after the director of personnel has made a reasonable effort to certify 14 [eligibles] eligible individuals for seasonal [appointments] positions from an existing eligible 15 16 register layoff list, [he] and they [shall] find it impracticable to make a certification, [he] they 17 may authorize the seasonal [appointment] position to be [made-of] filled by an individual 18 designated by the appointing authority.

19

11 Temporary, Seasonal and Part-Time Employees. Amend RSA 98-A:3 to read as follows:

98-A:3 Position Made Permanent. Any person [appointed-under] serving in a temporary [appointment] position or any person [appointed-under] serving in a seasonal [appointment] position who works the equivalent of 6 months or more, not necessarily consecutively, in any 12month period shall be deemed to be respectively a permanent temporary employee or a permanent seasonal employee and entitled to all the rights and benefits of a permanent employee in the classified service of the state.

26

12 Working on a Part-Time Basis. Amend RSA 98-A:6 to read as follows:

98-A:6 Working on a Part-Time Basis. An individual working on a part-time basis shall not be eligible to utilize either sick or annual leave but at each anniversary of employment should the total working time during the preceding year amount to the equivalent of [6-months or more he or-she] an amount of time specified in the applicable collective bargaining agreement and the personnel rules, they shall be paid all accumulated annual leave not in excess of that which may be allowed in rules adopted by the division of personnel.

33

13 Health and Dental Benefits. Amend RSA 98-A:6-d to read as follows:

98-A:6-d Health and Dental Benefits. Any individual employed in state service [under] in a temporary or seasonal [appointment] position, as defined in this chapter, who has not been deemed permanent and whose employment calls for 30 hours or more work in a normal calendar week, but whose position is not anticipated to have a duration of 6 months or more, shall be entitled to elect to

#### SB 74-FN - VERSION ADOPTED BY BOTH BODIES - Page 5 -

participate at [his or her] their own expense in the group health and dental insurance plans afforded full-time state employees. The costs of health and dental benefits which any such individual elects to receive pursuant to this section shall be withheld from such individual's salary as a payroll deduction. The department of administrative services shall be authorized to invoice the individual for any amounts not paid through a payroll deduction.

6

14 Salary Schedules. Amend RSA 99:1-a to read as follows:

7 99:1-a [Salary] Pay Schedules. The department of administrative services shall develop and 8 implement a compensation structure for the executive branch. [such salary] It shall implement 9 pay schedules within such structure as authorized by collective bargaining agreements between 10 the state and an employee organization and subject to appropriation. The department shall apply 11 the appropriate [selary] pay schedules to all unrepresented employees. The department shall post 12 base [selery] pay schedules on its public Internet website. The department shall also apply the 13 appropriate pay and benefits authorized by collective bargaining agreements between the 14 state and an employee organization to all unrepresented employees aligned with such 15employee organization.

16 15 Attendants. Amend RSA 99:3-a to read as follows:

99:3-a Attendants. Employees in the several attendant classifications within state institutions who have successfully completed an in-service training program approved by the personnel commission shall receive a [one-salary] one-step grade increase to a new classification of psychiatric aide.

21 16 Salary Adjustment Fund. Amend RSA 99:4 to read as follows:

22 99:4 [Salery] Pay Adjustment Fund. Whereas the appropriations for personal services in state 23 departments and institutions include an annual increment for each position, and whereas upon 24 occasion due to vacancies and personnel turnover, [salaries] pay increment increases and longevity 25 as provided by the appropriations are not needed for said positions, each quarter the department of 26 administrative services shall review accounts and transfer said amount, if needed, from the  $\mathbf{27}$ departmental or institutional appropriation to a special account to be known as the [selary] pay 28 adjustment fund. This fund shall lapse at the end of each fiscal year and revert to the appropriate 29 fund. Under no circumstances will this fund be used for temporary positions or new positions. Upon 30 the certification of the commissioner of the department of administrative services, subject to the 31 approval of governor and council, the [salary] pay adjustment fund shall be available for transfer to 32 departments and institutions in amounts that are necessary to pay any legally authorized salaries 33 for employees in the classified system, followed by an annual informational report to the governor 34 and council after fiscal year end.

35 17 Salary Adjustment. Amend RSA 99:4-a to read as follows:

99:4-a [Salary] Pay Adjustment. In the event [the authority-granted to the director of the
 department of data processing by RSA 8-C:7 to increase the salary for a classified position in order to

#### SB 74-FN - VERSION ADOPTED BY BOTH BODIES - Page 6 -

1 recruit personnel is exercised the director of personnel has approved beginning 2 compensation at a step higher than the minimum step for original appointments of 3 employees at an agency, the appointing authority for that agency may file a written request 4 to the director of personnel that the [salaries] pay of all classified personnel in the same 5 classification [may] be increased [by the director of personnel] to the same amount if the director of 6 personnel determines that such approvals for new hires will result in difficulties with 7 retention of similarly situated current employees. Any such retention step increase shall be 8 subject to collective bargaining requirements pursuant to RSA 273-A. A request for any 9 such retention-based step increases shall specify the group of employees to which the ·10 proposed increase shall apply, and shall include all similarly situated current employees 11 within an agency, division, or bureau, taking into consideration job title, scope of duties, 12 and physical work location. Any increase so made shall be a charge against the [salary] pay adjustment fund or if the department in which the position occurs is financed by a special fund, such 13 14 increase shall be a charge against such special fund. Any step increase granted under this 15section shall not change the anniversary date of employees receiving the increase.

16

18 Certain Legislative Salary Increases. Amend RSA 99:4-b to read as follows:

99:4-b Certain Legislative [Salary] Pay Increases. The amount of all [salary] pay increases
granted to the legislative budget assistant, the director of legislative services, or to any employee of
either or both offices shall be a charge against the [salary] pay adjustment fund.

20

19 Military Service. Amend RSA 99:6 to read as follows:

99:6 Military Service. Any person who has left state service to enter the armed forces of the United States [in World War I or World War II] in accordance with USERRA, and who, upon termination of such honorable military service, returned to state service without employment elsewhere may count [the] that time [se] spent in such military service as continuous state service to obtain benefits provided under RSA 94:4 and 99:5.

26

20 Increases for Recruitment Purposes. Amend RSA 99:8 to read as follows:

99:8 Increases for Recruitment Purposes. Upon request of the appointing authority, the governor and council are hereby authorized and empowered, notwithstanding any other provisions of the law to the contrary, upon a finding by them and a recommendation from the director of personnel that a [substantial number of vacancies exist in any class of authorized positions which vacancies require] an increase in [solaries] pay is needed for successful recruitment of qualified personnel *in* any job title therefor, to increase [solaries] pay of such classified positions, any such increases to be a charge against the [solary] pay adjustment fund.

34

21 N.H. State Prison and N.H. Hospital. Amend RSA 99:10 to read as follows:

99:10 N.H. State Prison and N.H. Hospital. Classified employees at the state prison and the
New Hampshire hospital who are continuously exposed to inmates or forensic patients daily in the
normal course of their duties shall be paid, in addition to their regular salary, hazardous duty pay in

#### SB 74-FN - VERSION ADOPTED BY BOTH BODIES - Page 7 -

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1	the amount of \$25 per week unless otherwise collectively bargained. The appointing authorities
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5	99:11 Differentials; Direct Care Employees.
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9	III. The appointing authority at the department of health and human services and
10	the New Hampshire Veterans Home may recommend that an employee receive a direct care
11	pay differential, subject to final approval by the director of personnel.
12	23 Repeal. The following are repealed:
13	I. RSA 21-I:55, relative to an exception for temporary employees of the department of
14	transportation.
15	II. RSA 98-A:4, relative to retroactive accumulation.
16	III. RSA 98-A:7, relative to temporary, seasonal and part-time state employees application
17	of statute.
18	IV. RSA 99:9, I and II, relative to adjustment of salaries of classified state employees.
19	V. RSA 99:12, relative to salary increases for nurses.
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22	24 Effective Date. This act shall take effect 60 days after its passage.

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LBA 23-0967 Amended 5/9/23

#### SB 74-FN- FISCAL NOTE AS AMENDED BY THE HOUSE (AMENDEMENT #2023-1502h)

AN ACT relative to the department of administrative services.

FISCAL IMPACT: [X] State [] County [] Local [] None

	Estimated Increase / (Decrease)						
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#### **METHODOLOGY:**

This bill makes various changes to the Director of Personnel (DOP) within the Department of Administrative Services. It also adds a provision allowing DOP to address instances where a new hire's rate of pay, in the same position, is higher than a current employee(s). In certain circumstances the current employee's agency's appointing authority may make a written request to the DOP and request a review if the new hire's higher step negatively affects the retention of the similarly situated employee(s) within the agency and unit. This new provision is subject to the collective bargaining requirements in RSA 273-A.

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It is assumed any fiscal impact would occur after FY 2023.

#### AGENCIES CONTACTED:

**Department of Administrative Services** 

#### CHAPTER 207 SB 74-FN - FINAL VERSION

03/09/2023 0666s 4May2023... 1502h 06/29/2023 2237EBA

#### 2023 SESSION

23-0967 06/08

SENATE BILL 74-FN

1

AN ACT relative to the department of administrative services.

SPONSORS: Sen. Carson, Dist 14

COMMITTEE: Executive Departments and Administration

#### ANALYSIS

I. This bill makes several changes to statutes related to the department of administrative services.

II. This bill repeals 7 statutes relative to department of administrative services and exception, department of transportation, temporary, seasonal and part-time state employees, and positions made permanent, retroactive accumulation, application of statute, adjustment of salaries of classified state employees, salary increases for nurses, and overtime for nurses at certain institutions.

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03/09/2023 0666s 4May2023... 1502h 06/29/2023 2237EBA

#### 23-0967 06/08

#### STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty Three

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- 9 I. Managing a centralized [personnel operation] human resources processing operations 10 unit which shall provide for the recruitment, appointment, compensation, promotion, transfer, 11 layoff, removal and discipline of state employees.
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21

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22in RSA 21-I:46, I and the application of rules in classification decisions appealable under RSA 21-23 I:57, may appeal to the personnel appeals board within 15 calendar days of the action giving rise to 24 the appeal. The appeal shall be heard in accordance with the procedures provided for adjudicative 25proceedings in RSA 541-A. If the personnel appeals board finds that the action complained of was 26 taken by the appointing authority for any reason related to politics, religion, age, sex, gender 27 identity, race, color, ethnic background, marital status, or disabling condition, or on account of the  $\mathbf{28}$ person's sexual orientation, or was taken in violation of a statute or of rules adopted by the director, 29 the employee shall be reinstated to the employee's former position or a position of like seniority,

#### CHAPTER 207 SB 74-FN - FINAL VERSION - Page 2 -

status, and pay. The employee shall be reinstated without loss of pay, provided that the sum shall 1 be equal to the salary loss suffered during the period of denied compensation less any amount of 2 3 compensation earned or benefits received from any other source during the period. "Any other source" shall not include compensation earned from continued casual employment during the period 4 if the employee held the position of casual employment prior to the period, except to the extent that 5 the number of hours worked in such casual employment increases during the period. In all cases, 6 7 the personnel appeals board may reinstate an employee or otherwise change or modify any order of 8 the appointing authority, or make such other order as it may deem just.

9

207:5 Division of Personnel. Amend RSA 21-I:42, III to read as follows:

III. [Allocating] Assigning the position of every employee in the classified service to one of
 the classifications in the classification plan.

207:6 New Positions and Reclassifications of Positions. Amend RSA 21-I:54, I, II, and III to read
as follows:

14 I. Notwithstanding any provision of law to the contrary, no new position in the classified service for employment of over one calendar year shall be established except upon approval of the 15 governor and council. A request from a department head for additional personnel beyond those 16 considered as line items in the budget as enacted as a budgetary amount, if said employment is for a 17 period in excess of one calendar year, shall be considered a new position requiring the approval as 18 specified in this section. In addition, a request made either to the division of personnel or the 19 20 governor and council for the reclassification [or reallocation] of positions to a different [elass series] 21 occupational group shall be considered as a request for a new position and shall require the 22 approval of the governor and council, except as provided in RSA 21-I:56, IV.

II. The division of personnel shall submit to the general court on or before January 15 of 23 each legislative year a report containing a list of all new positions created subsequent to the report 24 made to the preceding session of the general court giving the reason for the action taken in each case 25and stating clearly the effect of such action upon the amounts for personnel services appropriated by 26 the preceding general court. The report shall also include a list of all reclassifications [or  $\mathbf{27}$ 28 reallocations] of positions allowed during the previous year by either the director or the personnel 29 appeals board. The report shall state how many employees were affected by each reclassification [or reallocation] and the cost of each reclassification [or reallocation]. 30

III. The director shall make a decision on any request for reclassification [or reallocation] from department heads or position incumbents within 45 days of receipt of a completed request for reclassification or reallocation as defined by rules adopted under RSA 21-I:43, II(u). Except as otherwise provided by law, rule, or bargaining agreement negotiated under the provisions of RSA 273-A, no [increases in salary] changes in compensation shall be allowed for any request until a final decision is made by the director, or if the director's decision is appealed, by the personnel appeals board. [Increases in salary] Changes in compensation due to reclassification [or

#### CHAPTER 207 SB 74-FN - FINAL VERSION - Page 3 -

reallocation] shall become effective at the beginning of the next pay period following the final
 decision of the director [or the beard].

3

207:7 Classification of Review. Amend RSA 21-I:57 to read as follows:

21-I:57 [Allocation] Classification Review. The employee or the department head, or both, 4 affected by the [allocation] classification of a position in a classification plan shall have an 5 opportunity to request a review of that [allocation] classification in accordance with rules adopted 6 by the director under RSA 541-A, provided such request is made within 15 days of the [allocation]  $\mathbf{7}$ 8 classification. If a review is requested by an employee, the director shall contact the employee's department head to determine how the employee's responsibilities and duties relate to the 9 10 responsibilities and duties of similar positions throughout the state. The employee or department head, or both, shall have the right to appeal the director's decision to the personnel appeals board in 11 12 accordance with rules adopted by the board under RSA 541-A. If the board determines that an individual is not properly classified in accordance with the classification plan or the director's rules, 13 14 it shall issue an order requiring the director to make a correction.

15

207:8 Terms Defined. Amend RSA 98-A:1, I - V to read as follows:

16 I. "Temporary [appointment] employee" shall mean [an appointment made to fill a 17 temporary position on a full-time basis for the period of appointment] any person who is 18 appointed to fill a position on a full-time or part-time basis for a limited duration.

19 II. "Seasonal [appointment] employee" shall mean [an appointment made] any person who 20 is appointed to fill a seasonal position on a full-time or part-time basis [for the period of 21 appointment. A seasonal appointment is one which may reasonably be] for a limited duration 22 that is anticipated as likely to recur each year for a varying number of months.

III. ["The equivalent of 6 months or more " shall mean the equivalent of 130 or more regularly scheduled work days, not necessarily consecutivé, provided that whenever an employee of the lottery commission is employed on any day on a per diem basis he or she shall be deemed to have worked one day.] "Permanent employee" shall mean any person in a full-time position, including full-time temporary and seasonal positions, who completes a 12-month initial probationary period.

IV. "Full-time basis" shall refer to employment calling for not less than 37 1/2 hours work in a normal calendar week or calling for not less than 40 hours work in a normal calendar week with respect to positions for which 40 hours are customarily required *unless otherwise collectively bargained*.

V. "Part-time basis" shall refer to employment calling for less than 37 1/2 hours work in a
 normal calendar week or calling for less than 40 hours work in a normal calendar week with respect
 to positions for which 40 hours are customarily required unless otherwise collectively bargained.

36 207:9 New Paragraphs; Terms Defined. Amend RSA 98-A:1 by inserting after paragraph V the 37 following new paragraphs:

#### CHAPTER 207 SB 74-FN - FINAL VERSION - Page 4 -

1 VI. "Temporary position" shall mean a position approved by the director of personnel that is 2 either a full-time or part-time position expected to last for a limited duration.

3 VII. "Permanent position" shall mean a full-time position lasting more than 12 months that 4 is authorized by the legislature and whose classification title is approved by the director of 5 personnel.

VIII. "Seasonal position" shall mean a full-time or part-time position, the need for which

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may reasonably be anticipated as likely to recur each year for a varying period of months.

207:10 Requirements. Amend RSA 98-A:2 to read as follows:

98-A:2 Requirements. All [temporary] appointments to temporary positions in state service 9 shall be [made] filled in the first instance from appropriate state [personnel registers] layoff lists. 10 If applicants from such [registers] lists are not available any individual meeting the minimum 11 qualifications of the position may be certified by the director of personnel. [Seasonal appointments] 12 Appointments to seasonal positions shall be [made] filled from the appropriate state [personnel 13 register] layoff lists. If after the director of personnel has made a reasonable effort to certify 14 [eligibles] eligible individuals for seasonal [appointments] positions from an existing eligible 15 [register] layoff list, [he] and they [shall] find it impracticable to make a certification, [he] they 16 may authorize the seasonal [appointment] position to be [made of] filled by an individual 17 18 designated by the appointing authority.

19 207:11 Temporary, Seasonal and Part-Time Employees. Amend RSA 98-A:3 to read as follows:

98-A:3 Position Made Permanent. Any person [appointed under] serving in a temporary [appointment] position or any person [appointed under] serving in a seasonal [appointment] position who works the equivalent of 6 months or more, not necessarily consecutively, in any 12month period shall be deemed to be respectively a permanent temporary employee or a permanent seasonal employee and entitled to all the rights and benefits of a permanent employee in the classified service of the state.

26 207:12 Working on a Part-Time Basis. Amend RSA 98-A:6 to read as follows:

98-A:6 Working on a Part-Time Basis. An individual working on a part-time basis shall not be eligible to utilize either sick or annual leave but at each anniversary of employment should the total working time during the preceding year amount to the equivalent of [6 months or more he or she] an amount of time specified in the applicable collective bargaining agreement and the personnel rules, they shall be paid all accumulated annual leave not in excess of that which may be allowed in rules adopted by the division of personnel.

33

207:13 Health and Dental Benefits. Amend RSA 98-A:6-d to read as follows:

98-A:6-d Health and Dental Benefits. Any individual employed in state service [under] in a temporary or seasonal [appointment] position, as defined in this chapter, who has not been deemed permanent and whose employment calls for 30 hours or more work in a normal calendar week, but whose position is not anticipated to have a duration of 6 months or more, shall be entitled to elect to

#### CHAPTER 207 SB 74-FN - FINAL VERSION - Page 5 -

participate at [his or her] their own expense in the group health and dental insurance plans afforded full-time state employees. The costs of health and dental benefits which any such individual elects to receive pursuant to this section shall be withheld from such individual's salary as a payroll deduction. The department of administrative services shall be authorized to invoice the individual for any amounts not paid through a payroll deduction.

6

207:14 Salary Schedules. Amend RSA 99:1-a to read as follows:

7 99:1-a [Salary] Pay Schedules. The department of administrative services shall develop and implement a compensation structure for the executive branch. [such salary] It shall implement 8 pay schedules within such structure as authorized by collective bargaining agreements between 9 the state and an employee organization and subject to appropriation. The department shall apply 10 the appropriate [salary] pay schedules to all unrepresented employees. The department shall post 11 12 base [salary] pay schedules on its public Internet website. The department shall also apply the 13 appropriate pay and benefits authorized by collective bargaining agreements between the state and an employee organization to all unrepresented employees aligned with such 14 15 employee organization.

16

207:15 Attendants. Amend RSA 99:3-a to read as follows:

99:3-a Attendants. Employees in the several attendant classifications within state institutions who have successfully completed an in-service training program approved by the personnel commission shall receive a [one salary] one-step grade increase to a new classification of psychiatric aide.

21

207:16 Salary Adjustment Fund. Amend RSA 99:4 to read as follows:

22 99:4 [Salary] Pay Adjustment Fund. Whereas the appropriations for personal services in state 23 departments and institutions include an annual increment for each position, and whereas upon 24 occasion due to vacancies and personnel turnover, [salaries] pay increment increases and longevity 25 as provided by the appropriations are not needed for said positions, each quarter the department of 26 administrative services shall review accounts and transfer said amount, if needed, from the 27 departmental or institutional appropriation to a special account to be known as the [selary] pay adjustment fund. This fund shall lapse at the end of each fiscal year and revert to the appropriate 28 29 fund. Under no circumstances will this fund be used for temporary positions or new positions. Upon 30 the certification of the commissioner of the department of administrative services, subject to the approval of governor and council, the [salary] pay adjustment fund shall be available for transfer to 31 32 departments and institutions in amounts that are necessary to pay any legally authorized salaries for employees in the classified system, followed by an annual informational report to the governor 33 34 and council after fiscal year end.

35

207:17 Salary Adjustment. Amend RSA 99:4-a to read as follows:

99:4-a [Salary] Pay Adjustment. In the event [the authority granted to the director of the
 department of data processing by RSA 8 C:7 to increase the salary for a classified position in order to

#### CHAPTER 207 SB 74-FN - FINAL VERSION - Page 6 -

recruit personnel is exercised] the director of personnel has approved beginning 1 compensation at a step higher than the minimum step for original appointments of 2 employees at an agency, the appointing authority for that agency may file a written request 3 to the director of personnel that the [salaries] pay of all classified personnel in the same 4 classification [may] be increased [by the director of personnel] to the same amount if the director of 5 personnel determines that such approvals for new hires will result in difficulties with 6 retention of similarly situated current employees. Any such retention step increase shall be 7 subject to collective bargaining requirements pursuant to RSA 273-A. A request for any 8 9 such retention-based step increases shall specify the group of employees to which the proposed increase shall apply, and shall include all similarly situated current employees 10 within an agency, division, or bureau, taking into consideration job title, scope of duties, 11 12 and physical work location. Any increase so made shall be a charge against the selary pay adjustment fund or if the department in which the position occurs is financed by a special fund, such 13 14 increase shall be a charge against such special fund. Any step increase granted under this 15section shall not change the anniversary date of employees receiving the increase.

16

207:18 Certain Legislative Salary Increases. Amend RSA 99:4-b to read as follows:

99:4-b Certain Legislative [Salary] Pay Increases. The amount of all [salary] pay increases
granted to the legislative budget assistant, the director of legislative services, or to any employee of
either or both offices shall be a charge against the [salary] pay adjustment fund.

20

207:19 Military Service. Amend RSA 99:6 to read as follows:

99:6 Military Service. Any person who has left state service to enter the armed forces of the United States [in World War I or World War II] in accordance with USERRA, and who, upon termination of such honorable military service, returned to state service without employment elsewhere may count [the] that time [se] spent in such military service as continuous state service to obtain benefits provided under RSA 94:4 and 99:5.

26 207:20 Increases for Recruitment Purposes. Amend RSA 99:8 to read as follows:

99:8 Increases for Recruitment Purposes. Upon request of the appointing authority, the governor and council are hereby authorized and empowered, notwithstanding any other provisions of the law to the contrary, upon a finding by them and a recommendation from the director of personnel that a [substantial number of vacancies exist in any class of authorized positions which vacancies require] an increase in [salaries] pay is needed for successful recruitment of qualified personnel in any job title therefor, to increase [salaries] pay of such classified positions, any such increases to be

33 a charge against the [salary] pay adjustment fund.

34 207:21 N.H. State Prison and N.H. Hospital. Amend RSA 99:10 to read as follows:

99:10 N.H. State Prison and N.H. Hospital. Classified employees at the state prison and the New Hampshire hospital who are continuously exposed to inmates or forensic patients daily in the normal course of their duties shall be paid, in addition to their regular salary, hazardous duty pay in

#### CHAPTER 207 SB 74-FN - FINAL VERSION - Page 7 -

the amount of \$25 per week unless otherwise collectively bargained. The appointing authorities 1 2 at the department of corrections may recommend that an employee receive hazardous duty 3 pay, subject to final approval by the director of personnel. 207:22 Differentials; Direct Care Employees. Amend RSA 99:11, II to read as follows: 4 99:11 Differentials; Direct Care Employees. 5 6 II. Any direct care employee of the Laconia developmental services, certified capable of  $\mathbf{7}$ administering medication under RSA 326-B:17, VII, shall receive a salary increase [of one grade in 8 the salary scale while authorized by the superintendent to administer medication. 9 III. The appointing authority at the department of health and human services and 10 the New Hampshire Veterans Home may recommend that an employee receive a direct care pay differential, subject to final approval by the director of personnel. 11 12207:23 Repeal. The following are repealed: 13 I. RSA 21-I:55, relative to an exception for temporary employees of the department of 14 transportation. 15 II. RSA 98-A:4, relative to retroactive accumulation. 16 III. RSA 98-A:7, relative to temporary, seasonal and part-time state employees application 17of statute. 18 IV. RSA 99:9, I and II, relative to adjustment of salaries of classified state employees. 19 V. RSA 99:12, relative to salary increases for nurses. 20 VI. RSA 99:13, relative to overtime for nurses at certain institutions. 21 VII. RSA 21-I:30, I, relative to medical and surgical benefits.  $\mathbf{22}$ 207:24 Effective Date. This act shall take effect 60 days after its passage.

Approved: August 04, 2023 Effective Date: October 03, 2023

## Amendments

Sen. Perkins Kwoka, Dist 21 February 17, 2023 2023-0606s 06/08

#### Amendment to SB 74-FN

1 Amend the bill by replacing section 16 with the following:

2 3

16 Salary Adjustment. Amend RSA 99:4-a to read as follows:

4 99:4-a [Salary] Pay Adjustment. In the event [the authority granted to the director of the department of data processing by RSA 8-C:7 to increase the salary for a classified position in order to 5 recruit personnel is exercised the director of personnel has approved beginning 6 7 compensation at a step higher than the minimum step for original appointments of employees at an agency, the appointing authority for that agency may file a written request 8 to the director of personnel that the [salaries] pay of all classified personnel in the same 9 10 classification [may] be increased [by the director of personnel] to the same amount if the director of personnel determines that such approvals for new hires will result in difficulties with 11 retention of similarly situated current employees. Any such retention step increase shall be 12 13 subject to collective bargaining requirements pursuant to RSA 273-A. A request for any such retention-based step increases shall specify the group of employees to which the 14 proposed increase shall apply, and shall include all similarly situated current employees 15 within an agency, division, or bureau, taking into consideration job title, scope of duties, 16 and physical work location. Any increase so made shall be a charge against the salary 17 18 adjustment fund or if the department in which the position occurs is financed by a special fund, such increase shall be a charge against such special fund. Any step increase granted under this 19 section shall not change the anniversary date of employees receiving the increase. 20

#### Amendment to SB 74-FN

1 Amend the bill by replacing section 16 with the following:

2 3

16 Salary Adjustment. Amend RSA 99:4-a to read as follows:

99:4-a [Salary] Pay Adjustment. In the event [the-authority granted to the-director of the 4 department of data processing by RSA 8 C:7 to increase the salary for a classified position in order to 5 6 recruit personnel is exercised] the director of personnel has approved beginning 7 compensation at a step higher than the minimum step for original appointments of 8 employees at an agency, the appointing authority for that agency may file a written request 9 to the director of personnel that the [salaries] pay of all classified personnel in the same 10 classification [may] be increased [by the director of personnel] to the same amount if the director of personnel determines that such approvals for new hires will result in difficulties with 11 12retention of similarly situated current employees. Any such retention step increase shall be subject to collective bargaining requirements pursuant to RSA 273-A. A request for any 1314 such retention-based step increases shall specify the group of employees to which the proposed increase shall apply, and shall include all similarly situated current employees 15 16within an agency, division, or bureau, taking into consideration job title, scope of duties, 17and physical work location. Any increase so made shall be a charge against the salary adjustment fund or if the department in which the position occurs is financed by a special fund, such 18 increase shall be a charge against such special fund. Any step increase granted under this 19 20 section shall not change the anniversary date of employees receiving the increase.

# Committee Minutes

#### SENATE CALENDAR NOTICE Executive Departments and Administration

Sen Howard Pearl, Chair Sen Sharon Carson, Vice Chair Sen Carrie Gendreau, Member Sen Rebecca Perkins Kwoka, Member Sen Debra Altschiller, Member

Date: January 19, 2023

#### HEARINGS

Wednesday	01/25/2023		
(Day)	(Date)		

Executive Departments and Administration			State House 103	9:00 a.m.		
(Name of Committee)			(Place)	(Time)		
9:00 a.m.	SB 87	for youth camps, organized r ored recreation.	ecreation, and			
9:15 a.m.	SB 72-FN	relative to provider credentialing procedures.				
9:30 a.m.	SB 74-FN	relative to the department of administrative services.				
9:45 a.m.	SB 75-FN	relative to the division of personnel in the department of administrative services.				
10:00 a.m.	SB 71-FN		rs' compensation for firefighten nmission to study the implem eenings.			

#### EXECUTIVE SESSION MAY FOLLOW

Sponsors: SB 87 Sen. Ward SB 72-FN Sen. Soucy Sen. Rosenwald Rep. J. Murphy SB 74-FN Sen. Carson SB 75-FN Sen. Carson SB 71-FN

Sen. Watters Sen. Chandley Rep. Ebel

Sen. Gannon Sen. D'Allesandro Rep. Tellez Sen. Whitley Rep. Nagel Sen. Carson Rep. Proulx

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Sen. Soucy Rep. Goley

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Sen. Rosenwald Rep. Doucette Sen. Abbas Rep. Read

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Phil Jasak 271-1403

<u>Howard Pearl</u> Chairman

### Senate Executive Departments and Administration Committee

Phil Jasak 271-1403

SB 74-FN, relative to the department of administrative services.

Hearing Date: January 25, 2023

 Time Opened:
 10:01 a.m.
 Time Closed:
 10:16 p.m.

Members of the Committee Present: Senators Pearl, Carson, Gendreau, Perkins Kwoka and Altschiller

Members of the Committee Absent : None

**Bill Analysis**: I. This bill makes several changes to statutes related to the department of administrative services.

II. This bill repeals 7 statutes relative to department of administrative services and exception, department of transportation, temporary, seasonal and part-time state employees, and positions made permanent, retroactive accumulation, application of statute, adjustment of salaries of classified state employees, salary increases for nurses, and overtime for nurses at certain institutions.

III. This bill is a request of the department of administrative services.

Sponsors: Sen. Carson

Who supports the bill: Sen. Carson, Charlie Arlinghaus (DAS), Lorrie Rudis (DOP), Matt Mavrogeorge (DOP)

Who opposes the bill: None

Who is neutral on the bill: None

#### Summary of testimony presented: Sen. Carson

• Sen. Carson said that this bill was filed at the request of the Department of administrative services to make a number of small changes necessary to clean up current law.

Charlie Arlinghaus DAS, Lori Rudi and Matt Mavrogeorge DOP:

- Mr. Arlinghaus said that this bill consists mainly of small changes and cleaning up of certain language. He then said that section 16 represents the only significant change in the bill, and it authorizes the DOP Director to review and approve requests to adjust salaries of existing employees in circumstances where they are hired at a higher pay step than long standing employees to assist with recruitment difficulties.
- Sen Gendreau then asked if this bill would help legislative employees that have reached their final salary step.
  - Mr. Arlinghaus responded that legislative staff are not covered in this bill and that once they reach their final step it cannot be changed.
- Sen. Altschiller then asked if there was intent to eliminate benefits for part time and seasonal workers in lines 9-12 on page 5.
  - Mr. Mavrogeorge answered that the intent is to remove the 6-month equivalency.
  - Mr. Arlinghaus then clarified that the bill does not have intent to get rid of leave for any employee, but he will check to make sure as that the bill does not affect leave as written.

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Date Hearing Report completed: January 30, 2023

Speakers

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<u>Date (</u>	01/25/	2 <u>3</u>	Time	9:30 a.m.	Pu	blic Hea	ring on	<u>SB 74</u>	
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# Testimony

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# Testimony on SB74 relative to statutory changes in Chapters 21-I; Chapters 98-A and 99; and updated language reflecting the work required to update the classification system.

Presented by Charles M. Arlinghaus, DAS, Commissioner; Cassie Keane, DAS, Deputy Commissioner; and Lorrie A. Rudis, DAS, Director of Personnel.

The Department of Administrative Services, Division of Personnel is responsible for maintaining and implementing the Personnel Rules for the Executive Branch. In implementing these rules, DAS has proposed statutory amendments and revisions to applicable statutes in order to fix outdated terminology and provisions and maintain consistency between statutes and the application of the personnel rules. Additionally, DAS has spent the last 2+ years updating the 40+ year-old classification system to a new system that will allow agencies to group their positions in a more organized manner, that aligns with the national standard for job classification. DAS has proposed statutory amendments that will provide correct terminology as we migrate to the redesigned classification system.

The first group of amendments represents cleanup language to help clarify existing provisions in the law.

- <u>Section 1</u> amends RSA 21-I:42 to clarify that only the DOP Director can have the title of Director of the Division of Personnel. Some agencies are using this title and it gets confusing since the DOP Director of Personnel has a unique role in state government.
- <u>Section 2</u> amends RSA 21-I:42 by deleting the recruitment and retention bonus authority language from the last session because it sunsets on 6/30/23, and replacing it with the original language that authorizes the DOP Director to run a human resources recruitment and retention program or activity. This also changes the title of "personnel operation" to the correct title of "human resources processing operations unit".
- <u>Section 3</u> amends RSA 21-I:49 to make it clear that nonclassified and unclassified positions are not part of the classified system.
- <u>Section 4</u> amends RSA 21-I:58 by removing the word "permanent" and replacing it with a "fulltime employee who has created their initial probationary period". This accurately reflects what a permanent employee is.

The <u>second</u> group of amendments makes changes to outdated language to reflect the administrative work DAS is doing to update the 40+ year-old state employee job classification system.

- Section 5 amends RSA 21-I, 42, III, by removing the word "allocating" DOP is standardizing terminology as part of the redesign of the Classification System. "Classification" is the more common, and more generally understood term for the assignment of a class title therefore, DOP will no longer use the terms "allocate" and "reallocation." Additionally, the law is currently inconsistent in the use of just one versus both terms throughout. Therefore, relying on just a single term will clarify the understanding of the statute.
- <u>Section 6</u> amends RSA 21-I:54 by removing the outdated term "class series" and replaces it with standard term "occupational group" and also replaces the inaccurate phrase "increases in salary" and replaces it with the more appropriate phrase "changes in compensation". Salary

- has a very specificemeaning, whereas compensation is broader and covers more scenarios.
- <u>Section 7</u> amends RSA 21-1:57 by replacing the out of date term "allocation" with the word "classification" to align with the terminology of the revised classification system.

The <u>third</u> group of amendments makes changes to Chapters 98-A and 99 to make the terms used in the statutory provisions more accurate, understandable and workable.

- <u>Section 8</u> amends RSA 98-A:1 by replacing the word "appointment" with the word "employee" and further cleans up the definitions of temporary and seasonal employees it also replaces the definition of "the equivalent of 6 months or more" with a new definition for "permanent employee" it also adds collective bargaining caveats for the definitions of "full-time basis" and "part-time basis".
- <u>Section 9</u> amends RSA 98-A:1 by adding new definitions for "temporary position", "permanent position" and "seasonal position" to reflect the fact that these terms are used in the HR community and in the system of record (NHFirst).
- <u>Section 10</u> amends RSA 98-A:2 by replacing the outdated terms "appointments" and "personnel registers" with the accurate terms "positions" and "layoff lists" respectively.
- <u>Section 11</u> amends RSA 98-A:6 to removes the payout language for part-time employees if they work the equivalent of 6 months or more.
- <u>Section 12</u> amends RSA 98-A:6-d to replace the outdated term "appointment" with the accurate term "position".
- <u>Section 13</u> amends RSA 99:1-a by replacing the term "salary" (which has a specific meaning in the Labor industry) with the term "pay" when talking about the compensation structure – it also adds language recognizing the existing practice of applying benefits authorized by collective bargaining agreements to the unrepresented employees aligned with the applicable employee organization.
- <u>Section 14</u> amends RSA 99:3-a by replacing the inaccurate term "one salary" with the correct term "one step".
- Section 15 amends RSA 99:4 replacing the term "salary" with the term "pay".
- Section 16 reflects a major change it amends RSA 99:4-a by authorizing the DOP Director to review and approve requests to adjust the salaries of existing employees in circumstances where a new employee is hired at a higher pay step than long standing employees because of recruitment difficulties. This is permissive authority and it would not be exercised in all circumstances. There are many situations where it is appropriate to pay a new employee at a higher pay step than an existing employee if you take into account skill set and work experience. However, we had several situations this year where we could only hire liquor retail workers and grounds crew at higher pay steps, and employees who had worked for the state for several years were working for lower pay steps. This made existing employees very unhappy and presented employee retention challenges.
- <u>Section 17</u> amends RSA 99:4-b by replacing the term "salary" with the term "pay".

- <u>Section 18</u> amends RSA 99:6 by replacing the outdated references to "World War Land World"
   War II" with a reference to the federal military leave law, "USERRA".
- <u>Section 19</u> amends RSA 99:8 by replacing the term "salary" with the term "pay".
- <u>Section 20</u> amends RSA 99:10 to clarify the process of assigning hazardous duty pay as a twostep process (appointing authority makes a recommendation then DOP Director gives final approval).
- <u>Section 21</u> amends RSA 99:11, II to clarify the process of assigning direct care pay differential as a two-step process (appointing authority makes a recommendation then DOP Director gives final approval).
- <u>Section 22</u> repeals various unnecessary or outdated provisions of Chapters 98-A and 99 it also repeals the outdated RSA 21-I:30, I, dealing with medical and surgical benefits, and RSA 21-I:55, dealing with a DOT specific exception.

We are available to answer any questions at any time

Charlie Arlinghaus, DAS Commissioner <u>Charles.M.Arlinghaus@das.nh.gov</u> (603) 271-3201

Cassie Keane, DAS Deputy Commissioner <u>Catherine.A.Keane@das.nh.gov</u> (603) 271-2059

Lorrie Rudis, Director of Personnel Lorrie.A.Rudis@das.nh.gov (603) 271-3359

Matt Mavrogeorge, Deputy Director of Personnel <u>Matthew.G.Mavrogeorge@das.nh.gov</u> (603) 271-2824

Thank you.

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# Voting Sheets

# Senate Executive Departments & Administration Committee EXECUTIVE SESSION RECORD 2023-2024 Session

119		ſ	Bill #737	4
Hearing date: 1/ // //	-	_	· · · ·	<u> </u>
Executive Session date:	<del>y</del> H	23		
Motion of: 077			Vote	e:
Committee Member Sen. Pearl, Chair Sen. Carson,VC Sen. Gendreau Sen. Perkins-Kwoka Sen. Altschiller	Present	Made by	Second	Yes         No
Motion of: /(065			Vote	: K-0
Committee Member Sen. Pearl, Chair Sen. Carson,VC Sen. Gendreau Sen. Perkins-Kwoka Sen. Altschiller	Present	Made by	Second	Yes No
Motion of: OTP-A			Vote	5
Committee Member Sen. Pearl, Chair Sen. Carson,VC Sen. Gendreau Sen. Perkins-Kwoka Sen. Altschiller	Present	Made by	Second	Yes No
Motion of: Con Sent			Vote	: 5-0
Committee Member Sen. Pearl, Chair Sen. Carson,VC Sen. Gendreau Sen. Perkins-Kwoka Sen. Altschiller		Made by	Second	Yes No

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Motion of:			Vote	e:
Committee Member Sen. Pearl, Chair Sen. Carson,VC Sen. Gendreau Sen. Perkins-Kwoka Sen. Altschiller Motion of:		Made by	Second	Yes No
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Committee Member Sen. Pearl, Chair Sen. Carson,VC Sen. Gendreau Sen. Perkins-Kwoka Sen. Altschiller	Present	Made by	Second	Yes         No
Motion of:			Vote	2:
Committee Member Sen. Pearl, Chair Sen. Carson,VC Sen. Gendreau Sen. Perkins-Kwoka Sen. Altschiller	Present	Made by	Second	Yes         No
Motion of:			Vote	»:
Committee Member Sen. Pearl, Chair Sen. Carson,VC Sen. Gendreau Sen. Perkins-Kwoka Sen. Altschiller		Made by	Second	Yes No
Motion of:			Vote	e:
Committee Member Sen. Pearl, Chair Sen. Carson,VC Sen. Gendreau Sen. Perkins-Kwoka Sen. Altschiller Reported out by: <u>Perfert</u>	Present	Made by		Yes No
Notes:	<u>V-' (</u>			

Senate Finance Committee EXECUTIVE SESSION						
			EXECL	IIVE.	SES	5510N
		nla				Bill # 58 74-FW
Hearing do	1te:	- 777		/		
Executive	session c	late: _	03/15/0	<u>23</u>		
Motion of: _	6	<u>279</u>	/ /			VOTE: 7-0
<u>Made by</u>	Gray		Seconded	Gray		Reported Gray
<u>Senator:</u>	Innis	4	by Senator:	Innis		<u>by Senato</u> r: Innis
	Bradley			Bradley		Bradley
	Birdsell			Birdsell		Birdsell
	Pearl			Pearl		Pearl 🗌
D'AI	lesandro		D'A	llesandro		> D'Allesandro
	enwald		_	enwald		Rosenwald
Motion of:						VOTE:
Monon of				<b>.</b>		VOTE
<u>Made by</u>	Gray		<u>Seconded</u>	Gray		<u>Reported</u> Gray
<u>Senator:</u>	Innis		<u>by Senator:</u>	Innis		by Senator: Innis
	Bradley			Bradley		Bradley 🗌
	Birdsell			Birdsell		Birdsell
	Pearl			Pearl		Pearl 🗌
D'All	lesandro		D'A	llesandro		D'Allesandro 🗌
Rose	enwald		Ros	enwald		Rosenwald
Committee	Member		Presept	yes		No <u>Reported out by</u>
Senator Gr			<u>V</u>			
Senator In	•		I.			
Senator Br	adley					
Senator Bir						
Senator Pe	•					
Senator D'		0				
Senator Ro	senwala			. []	*	
Amendment	ts:					
Notes:						

# Committee Report

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### STATE OF NEW HAMPSHIRE

### SENATE

# REPORT OF THE COMMITTEE FOR THE CONSENT CALENDAR

Thursday, February 23, 2023

THE COMMITTEE ON Executive Departments and Administration

to which was referred SB 74-FN  $\,$ 

AN ACT

relative to the department of administrative services.

Having considered the same, the committee recommends that the Bill

OUGHT TO PASS WITH AMENDMENT

BY A VOTE OF: 5-0

AMENDMENT # 0666s

Senator Rebecca Perkins Kwoka For the Committee

SB 74 was filed at the request of the Department of Administrative Services and amends seven statutes relative to Department of Administrative Services and the Department of Transportation, temporary, seasonal and part-time state employees, and positions made permanent, retroactive accumulation, application of statute, adjustment of salaries of classified state employees, salary increases for nurses, and overtime for nurses at certain institutions. The amendment to SB 74 makes some changes to language in section 16 to ensure proper clarity and was approved by the Department.

Phil Jasak 271-1403

#### FOR THE CONSENT CALENDAR

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#### EXECUTIVE DEPARTMENTS AND ADMINISTRATION

SB 74-FN, relative to the department of administrative services. Ought to Pass with Amendment, Vote 5-0. Senator Rebecca Perkins Kwoka for the committee.

SB 74 was filed at the request of the Department of Administrative Services and amends seven statutes relative to Department of Administrative Services and the Department of Transportation, temporary, seasonal and part-time state employees, and positions made permanent, retroactive accumulation, application of statute, adjustment of salaries of classified state employees, salary increases for nurses, and overtime for nurses at certain institutions. The amendment to SB 74 makes some changes to language in section 16 to ensure proper clarity and was approved by the Department.

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# STATE OF NEW HAMPSHIRE

# SENATE

# **REPORT OF THE COMMITTEE**

Thursday, March 16, 2023

# THE COMMITTEE ON Finance

to which was referred SB 74-FN

AN ACT relative to the department of administrative services.

Having considered the same, the committee recommends that the Bill

OUGHT TO PASS

BY A VOTE OF: 7-0

Senator James Gray For the Committee

Deb Martone 271-4980

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# General Court of New Hampshire - Bill Status System

# **Docket of SB74**

**Docket Abbreviations** 

Bill Title: relative to the department of administrative services.

Official Docket of SB74.:

Date	Body	Description	
1/18/2023	S	Introduced 01/05/2023 and Referred to Executive Departments and Administration; SJ 4	
1/19/2023	S	Hearing: 01/25/2023, Room 103, SH, 09:30 am; SC 7	
2/23/2023	S	Committee Report: Ought to Pass with Amendment <b>#2023-0666s,</b> 03/09/2023; Vote 5-0; CC; <b>SC 12</b>	
3/9/2023	S	Committee Amendment <b>#2023-0666s</b> , AA, VV; 03/09/2023; <b>SJ 9</b>	
3/9/2023	S	Ought to Pass with Amendment 2023-0666s, MA, VV; Refer to Finance Rule 4-5; 03/09/2023; SJ 9	
3/16/2023	S	Committee Report: Ought to Pass, 03/23/2023; SC 14	
3/23/2023	S	Ought to Pass: MA, VV; OT3rdg; 03/23/2023; SJ 11	
3/28/2023	Н	Introduced (in recess of) 03/23/2023 and referred to Executive Departments and Administration	
4/12/2023	н	Public Hearing: 04/26/2023 10:00 am LOB 306-308	
4/27/2023	н	Executive Session: 04/26/2023 10:00 am LOB 306-308	
4/27/2023	Н	Committee Report: Ought to Pass with Amendment <b>#2023-1502h</b> 04/26/2023 (Vote 18-0; CC)	
5/4/2023	Н	Amendment <b>#2023~1502h</b> : AA VV 05/04/2023 HJ 13 P. 9	
5/4/2023	Н	Ought to Pass with Amendment 2023-1502h: MA VV 05/04/2023 HJ 13 P. 9	
6/1/2023	S	Sen. Pearl Moved to Concur with the House Amendment, MA, VV; 06/01/2023; <b>SJ 16</b>	
7/11/2023	Н	Enrolled Bill Amendment <b>#2023-2237e:</b> AA VV (in recess of) 06/29/2023 <b>HJ 17</b> P. 16	
7/12/2023	S	Enrolled Bill Amendment <b>#2023-2237e</b> Adopted, VV, (In recess of 06/29/2023); <b>SJ 20</b>	
7/19/2023	н	Enrolled (in recess of) 06/29/2023 HJ 17 P. 18	
7/18/2023	S	Enroiled Adopted, VV, (In recess 06/29/2023); SJ 20	
8/9/2023	S	Signed by the Governor on 08/04/2023; Chapter 0207; Effective 10/03/2023	

NH House

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NH Senate

# Other Referrals

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#### Enrolled Bill Amendment to SB 74-FN

#### The Committee on Enrolled Bills to which was referred SB 74-FN

#### AN ACT relative to the department of administrative services.

Having considered the same, report the same with the following amendment, and the recommendation that the bill as amended ought to pass.

#### FOR THE COMMITTEE

#### Explanation to Enrolled Bill Amendment to SB 74-FN

This enrolled bill amendment makes technical corrections and updates the text of an RSA amended in 2023, 79 (HB 2).

#### Enrolled Bill Amendment to SB 74-FN

Amend sections 1 and 2 of the bill by replacing them with the following:

1 Division of Personnel. Amend introductory paragraph RSA 21-I:42 and RSA 21-I:42, I to read as follows:

21-I:42 Division of Personnel. There is hereby established within the department of administrative services the division of personnel, under the supervision of an unclassified director of personnel appointed under RSA 21-I:2, who shall be the only individual in the executive branch to refer to themselves as the director of personnel and hold such a title, whether in whole or in part, and who shall report to the commissioner and be responsible for the following functions in accordance with applicable laws:

I. Managing a centralized [personnel-operation] human resources processing operations unit which shall provide for the recruitment, appointment, compensation, promotion, transfer, layoff, removal and discipline of state employees.

2 Division of Personnel. RSA 21-I:42, VI is repealed an reenacted to read as follows:

VI. Developing a program for the recruitment, selection, placement, and retention of qualified applicants in the state service.

#### ENROLLED BILL AMENDMENT TO SB 74-FN - Page 2 -

Amend section 8 of the bill by replacing line 1 with the following:

8 Terms Defined. Amend RSA 98-A:1, I - V to read as follows:

Amend section 16 of the bill by replacing it with the following:

16 Salary Adjustment Fund. Amend RSA 99:4 to read as follows:

99:4 [Salary] Pay Adjustment Fund. Whereas the appropriations for personal services in state departments and institutions include an annual increment for each position, and whereas upon occasion due to vacancies and personnel turnover, [salaries] pay increment increases and longevity as provided by the appropriations are not needed for said positions, each quarter the department of administrative services shall review accounts and transfer said amount, if needed, from the departmental or institutional appropriation to a special account to be known as the [salary] pay adjustment fund. This fund shall lapse at the end of each fiscal year and revert to the appropriate fund. Under no circumstances will this fund be used for temporary positions or new positions. Upon the certification of the commissioner of the department of administrative services, subject to the approval of governor and council, the [salary] pay adjustment fund shall be available for transfer to departments and institutions in amounts that are necessary to pay any legally authorized salaries for employees in the classified system, followed by an annual informational report to the governor and council after fiscal year end.

Amend paragraph I of section 23 of the bill by replacing it with the following:

I. RSA 21-I:55, relative to an exception for temporary employees of the department of transportation.

# Senate Inventory Checklist for Archives

Bill Number: <u>58</u>74

Senate Committee: <u>EDH</u>

Please include all documents in the order listed below and indicate the documents which have been included with an "X" beside

K Final docket found on Bill Status

#### **Bill Hearing Documents: {Legislative Aides}**

- Bill version as it came to the committee
- \_\_\_\_\_\_ All Calendar Notices
- <u>A</u> Hearing Sign-up sheet(s)
- A\_\_\_\_ Prepared testimony, presentations, & other submissions handed in at the public hearing
- ₩ Hearing Report
- Revised/Amended Fiscal Notes provided by the Senate Clerk's Office

#### Committee Action Documents: {Legislative Aides}

All amendments considered in committee (including those not adopted):

\_\_\_\_\_ - amendment # \_\_\_\_\_\_ - amendment # \_\_\_\_\_\_

**<u>K</u>** Executive Session Sheet

Committee Report

#### Floor Action Documents: {Clerk's Office}

All floor amendments considered by the body during session (only if they are offered to the senate):

\_\_\_\_\_ - amendment # \_\_\_\_\_\_ - amendment # \_\_\_\_\_\_

\_\_\_\_\_ - amendment # \_\_\_\_\_\_ - amendment # \_\_\_\_\_\_

#### Post Floor Action: (if applicable) (Clerk's Office)

- Committee of Conference Report (if signed off by all members. Include any new language proposed by the committee of conference):
- \_\_\_\_ Enrolled Bill Amendment(s)
- \_\_\_\_ Governor's Veto Message

#### All available versions of the bill: {Clerk's Office}

\_\_\_\_ as amended by the senate

as amended by the house

\_\_\_\_ final version

Completed Committee Report File Delivered to the Senate Clerk's Office By:

**Committee** Aide

Date

Senate Clerk's Office

# Senate Inventory Checklist for Archives

74.Fn Bill Number: <u>5</u>B

Senate Committee: FINANCE - 2ND Comm BiLL

Please include all documents in the order listed below and indicate the documents which have been included with an "X" beside

Х Final docket found on Bill Status

## **Bill Hearing Documents: {Legislative Aides}**

- Х Bill version as it came to the committee
- All Calendar Notices
- Hearing Sign-up sheet(s)
- Prepared testimony, presentations, & other submissions handed in at the public hearing
- **Hearing Report** X
  - Revised/Amended Fiscal Notes provided by the Senate Clerk's Office

## Committee Action Documents: {Legislative Aides}

All amendments considered in committee (including those not adopted):

\_\_\_\_\_ - amendment # \_\_\_\_\_\_ - amendment # \_\_\_\_\_

\_\_\_\_\_ - amendment # \_\_\_\_\_\_ - amendment # \_\_\_\_\_\_

**Executive Session Sheet** 

**Committee Report** 

## Floor Action Documents: {Clerk's Office}

All floor amendments considered by the body during session (only if they are offered to the senate):

\_\_\_\_\_ - amendment # \_\_\_\_\_\_ - amendment # \_\_\_\_\_

\_\_\_\_\_ - amendment # \_\_\_\_\_\_ - amendment # \_\_\_\_\_\_

## Post Floor Action: (if applicable) {Clerk's Office}

Committee of Conference Report (if signed off by all members. Include any new language proposed by the committee of conference):

Enrolled Bill Amendment(s) (2023-2237)

Governor's Veto Message

# All available versions of the bill: {Clerk's Office}

as amended by the senate

as amended by the house

 $\mathbf{X}$ final version

Completed Committee Report File Delivered to the Senate Clerk's Office By:

Debra A. Martone Committee Aide Committee Aide Senate Clerk's Office

07/14/23