# LEGISLATIVE COMMITTEE MINUTES

# HB1626

# Bill as Introduced

### HB 1626 - AS INTRODUCED

#### 2022 SESSION

### 22-2114 10/04

HOUSE BILL **1626** 

AN ACT relative to the unique pupil identification system.

SPONSORS: Rep. Cordelli, Carr. 4; Rep. Ladd, Graf. 4; Rep. Boehm, Hills. 20; Rep. Ford, Rock. 4

COMMITTEE: Education

# ANALYSIS

This bill includes chartered public schools and scholarship organizations in the procedures and requirements for the unique pupil identification system.

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Explanation:

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Matter added to current law appears in **bold italics**. Matter removed from current law appears [in brackets and struckthrough.] Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

#### HB 1626 - AS INTRODUCED

### STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty Two

AN ACT

relative to the unique pupil identification system.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 1 Adequate Public Education; Unique Pupil Identification; References to Chartered Public 2 Schools, Scholarship Organizations. Amend RSA 193-E:5, I to read as follows:

I. The department of education shall, [-using federal funds only,] implement and maintain a unique pupil identification system on a statewide basis that complies with the following requirements:

6 (a) Except as provided in RSA 193-C:12, no personally identifiable information about a 7 pupil including name and social security number, shall be collected or maintained by the state in 8 such a manner as to allow such information to be connected with the unique pupil identifier. Under 9 no circumstances shall the department of education obtain or use a social security number as an 10 identifier for any pupil. The department shall not use unique pupil identifiers except in connection 11 with the data warehouse and such use shall not be accessible to the public.

12(b) The random number generator shall make available to each early childhood program, district, chartered public school, scholarship organization, or postsecondary institution a 1314unique pupil identifier for each pupil pursuing an education in a New Hampshire early childhood 15program, district, chartered public school, scholarship organization, or postsecondary 16institution. The unique pupil identifier itself shall not permit pupil identification within a 17subcategory including, but not limited to, early childhood program, district, chartered public 18 school, scholarship organization, postsecondary institution, sex, age, grade, or county of 19 residence.

(c) The unique pupil identifier shall be requested and maintained by the early childhood
 program, district, chartered public school, scholarship organization, or postsecondary
 institution. The unique pupil identifier shall remain in the pupil's file throughout his or her
 academic career in New Hampshire.

(d)(1) Access to the random number generator shall be limited to an early childhood program director or designee, a district superintendent or designee, chartered public school director or designee, scholarship organization director or designee, or a postsecondary institution registrar or designee, and only for pupils pursuing an education in that early childhood program, district, chartered public school, scholarship program, or postsecondary institution.

(2) A parent or legal guardian shall, upon request made in person to the early child
 program director, school district superintendent for the district which the child last attended,
 *chartered public school director, scholarship organization director,* or postsecondary

### HB 1626 - AS INTRODUCED - Page 2 -

1 institution registrar, have access to their child's unique pupil identifier and their child's data  $\mathbf{2}$ maintained in the data warehouse. A person who is 18 years of age or older shall, upon request 3 made in person to the early child program director, school district superintendent for the district which the person last attended, chartered public school director, scholarship organization 4  $5^{\circ}$ *director*, or postsecondary institution registrar, have access to their unique pupil identifier and 6 their data maintained in the data warehouse.

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(3) Any person who knowingly violates the provisions of this subparagraph is guilty 8 of a class B felony and may be subject to involuntary termination of employment.

9 (e) The random number generator shall create and maintain a comprehensive audit trail 10 for all users accessing the random number generator.

11 (f) The data warehouse shall create and maintain an audit trail for all users accessing 12 secure information.

13(g) No person, including an individual, business, government, or governmental entity, 14 shall require an individual to provide a unique pupil identifier as a condition of doing business, 15providing a service, or receiving a benefit of any kind, except as provided in RSA 193-E:5, I(c). Any person or entity who knowingly violates the provisions of this subparagraph shall be liable for actual 16 17damages or \$25,000, whichever is greater, for each violation. Each denial of services or benefits 18 shall constitute a separate offense under this subparagraph.

19 (h) If a pupil's records become part of an administrative action outside of the pupil's 20early childhood program, district, chartered public school, scholarship program, or  $\mathbf{21}$ postsecondary institution, or a part of any judicial or quasi-judicial proceeding, the part of the record  $\mathbf{22}$ containing the pupil's unique pupil identifier shall be redacted by the early childhood program, 23district, chartered public school, scholarship organization, or postsecondary institution prior  $\mathbf{24}$ to release.

25(i) The information maintained in the data warehouse shall be available to the department of education and to the public using the data maintained by the department of 26 $\mathbf{27}$ education. No personally identifiable information shall be required as a condition of access or usage  $\mathbf{28}$ under this subparagraph, nor shall such access or usage be tracked. Under no circumstances shall  $\mathbf{29}$ the unique pupil identifier be made available to the public.

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(j) Information maintained in the random number generator shall be exempt from the provisions of RSA 91-A.

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(k) Authorized personnel at the department of education shall administer and maintain the unique pupil identification system.

34 (1) Except as provided in RSA 193-C:12, the department of education shall provide no personally identifiable information collected pursuant to this chapter, including but not limited to 35 36 name, date of birth, or social security number to any person or entity, other than an early childhood 37 program, district, chartered public school, scholarship organization, or postsecondary

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institution authorized to access this data, absent a court order. Under no circumstances shall personally identifiable information or the unique pupil identifier be provided to any person or entity outside of New Hampshire. Any person who knowingly violates this provision is guilty of a class B felony and may be subject to involuntary termination of employment.

 $\mathbf{5}$ (m) Early childhood programs not receiving Head Start or child care scholarship funds, 6 private schools comprised of kindergarten through grade 12, and all private postsecondary 7 institutions may participate in the data warehouse and random number generator. Participating 8 early childhood programs may volunteer to include data for pupils for which Head Start or child care 9 scholarship funds are not received. Permission of a parent or legal guardian of a pupil enrolled in an 10 early childhood program shall be obtained before a pupil may participate in the data warehouse and 11 random number generator. For the purposes of this section, such voluntary participating early 12childhood programs shall be included in the definition set forth in RSA 193-E:4.

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(n) Notwithstanding subparagraphs (a)-(m), to enable the department of education to
ensure the accuracy of the data, the commissioner of the department of education may, in writing,
grant individuals access to the data warehouse, including but not limited to, access to the unique
pupil identifier for the purpose of connecting information in the warehouse with the random number
generator.

18 (o) At the request of an early childhood program, school district, chartered public 19 school, scholarship organization, or postsecondary institution, the department of education shall 20 provide pupil-level data from the unique pupil identification system to an early childhood program, school district, chartered public school, scholarship organization, or postsecondary institution  $\mathbf{21}$ 22for pupils pursing an education in that entity. Except as otherwise specifically provided in statute, 23the department shall not provide for any purpose any student personally-identifiable data to any  $\mathbf{24}$ public or private individual or entity, including the local, state, or federal government, or 25department or agency thereof, regardless of whether such individual or entity is for profit or not-for- $\mathbf{26}$ profit, and regardless of whether the public or private individual or entity is involved in any way  $\mathbf{27}$ with the pupil's education.

(p) New Hampshire home educated pupils pursing an education in a postsecondary
 institution who have not been assigned a unique pupil identifier may, without penalty, opt out of
 being included in the unique pupil identification system for postsecondary pupils.

(q) Nothing in this chapter shall prohibit institutions in the university system of New
 Hampshire and the community college system of New Hampshire from exchanging data between
 themselves without the consent or involvement of the department of education.

34 2 Effective Date. This act shall take effect upon its passage.

# HB 1626 - AS AMENDED BY THE SENATE

04/21/2022 1555s

#### 2022 SESSION

22-2114 10/04

HOUSE BILL	1626
AN ACT	relative to the unique pupil identification system.
SPONSORS:	Rep. Cordelli, Carr. 4; Rep. Ladd, Graf. 4; Rep. Boehm, Hills. 20; Rep. Ford, Rock. 4
COMMITTEE:	Education

## AMENDED ANALYSIS

This bill includes chartered public schools, scholarship organizations, and adult education programs in the procedures and requirements for the unique pupil identification system.

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### HB 1626 - AS AMENDED BY THE SENATE

### STATE OF NEW HAMPSHIRE

### In the Year of Our Lord Two Thousand Twenty Two

AN ACT relative to the unique pupil identification system.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 1 Adequate Public Education; Unique Pupil Identification; References to Chartered Public 2 Schools, Scholarship Organizations. Amend RSA 193-E:5, I to read as follows:

I. The department of education shall, [<u>using federal funds only</u>,] implement and maintain a unique pupil identification system on a statewide basis that complies with the following requirements:

6 (a) Except as provided in RSA 193-C:12, no personally identifiable information about a 7 pupil including name and social security number, shall be collected or maintained by the state in 8 such a manner as to allow such information to be connected with the unique pupil identifier. Under 9 no circumstances shall the department of education obtain or use a social security number as an 10 identifier for any pupil. The department shall not use unique pupil identifiers except in connection 11 with the data warehouse and such use shall not be accessible to the public.

(b) The random number generator shall make available to each early childhood program, 12district. chartered public school, scholarship organization, adult education program, or 13 postsecondary institution a unique pupil identifier for each pupil pursuing an education in a New 14 15Hampshire early childhood program, district, chartered public school, scholarship 16 organization, adult education program, or postsecondary institution. The unique pupil identifier itself shall not permit pupil identification within a subcategory including, but not limited 17 to, early childhood program, district, chartered public school, scholarship organization, adult 18 19 education program, postsecondary institution, sex, age, grade, or county of residence.

(c) The unique pupil identifier shall be requested and maintained by the early childhood
 program, district, chartered public school, scholarship organization, adult education
 program, or postsecondary institution. The unique pupil identifier shall remain in the pupil's file
 throughout his or her academic career in New Hampshire.

(d)(1) Access to the random number generator shall be limited to an early childhood program director or designee, a district superintendent or designee, chartered public school director or designee, scholarship organization director or designee, adult education program director or designee, or a postsecondary institution registrar or designee, and only for pupils pursuing an education in that early childhood program, district, chartered public school, scholarship program, adult education program, or postsecondary institution.

30 (2) A parent or legal guardian shall, upon request made in person to the early child
 31 program director, school district superintendent for the district which the child last attended,

### HB 1626 - AS AMENDED BY THE SENATE - Page 2 -

chartered public school director, scholarship organization director, an adult education 1 program director, or postsecondary institution registrar, have access to their child's unique pupil 2 identifier and their child's data maintained in the data warehouse. A person who is 18 years of age 3 or older shall, upon request made in person to the early child program director, school district 4 superintendent for the district which the person last attended, chartered public school director, 5 scholarship organization director, adult education program director, or postsecondary 6 institution registrar, have access to their unique pupil identifier and their data maintained in the  $\mathbf{7}$ 8 data warehouse.

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(3) Any person who knowingly violates the provisions of this subparagraph is guilty of a class B felony and may be subject to involuntary termination of employment. 10

11 (e) The random number generator shall create and maintain a comprehensive audit trail 12for all users accessing the random number generator.

(f) The data warehouse shall create and maintain an audit trail for all users accessing 13 14 secure information.

(g) No person, including an individual, business, government, or governmental entity, 15 shall require an individual to provide a unique pupil identifier as a condition of doing business, 16 providing a service, or receiving a benefit of any kind, except as provided in RSA 193-E:5, I(c). Any 17 person or entity who knowingly violates the provisions of this subparagraph shall be liable for actual 18 damages or \$25,000, whichever is greater, for each violation. Each denial of services or benefits 19 20 shall constitute a separate offense under this subparagraph.

(h) If a pupil's records become part of an administrative action outside of the pupil's  $\mathbf{21}$ early childhood program, district, chartered public school, scholarship program, adult  $\mathbf{22}$ education program, or postsecondary institution, or a part of any judicial or quasi-judicial  $\mathbf{23}$ proceeding, the part of the record containing the pupil's unique pupil identifier shall be redacted by  $\mathbf{24}$ 25the early childhood program, district, chartered public school, scholarship organization, adult 26 education program, or postsecondary institution prior to release.

The information maintained in the data warehouse shall be available to the 27(i) department of education and to the public using the data maintained by the department of 28 29 education. No personally identifiable information shall be required as a condition of access or usage under this subparagraph, nor shall such access or usage be tracked. Under no circumstances shall 30 31 the unique pupil identifier be made available to the public.

- (j) Information maintained in the random number generator shall be exempt from the 32 33 provisions of RSA 91-A.
- (k) Authorized personnel at the department of education shall administer and maintain 34 35 the unique pupil identification system.

(1) Except as provided in RSA 193-C:12, the department of education shall provide no 36 37 personally identifiable information collected pursuant to this chapter, including but not limited to

### HB 1626 - AS AMENDED BY THE SENATE

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name, date of birth, or social security number to any person or entity, other than an early childhood 1 program, district, chartered public school, scholarship organization, adult education 2 program, or postsecondary institution authorized to access this data, absent a court order. Under 3 no circumstances shall personally identifiable information or the unique pupil identifier be provided 4 to any person or entity outside of New Hampshire. Any person who knowingly violates this 5 provision is guilty of a class B felony and may be subject to involuntary termination of employment. 6

(m) Early childhood programs not receiving Head Start or child care scholarship funds, 78 private schools comprised of kindergarten through grade 12, and all private postsecondary institutions may participate in the data warehouse and random number generator. Participating 9 early childhood programs may volunteer to include data for pupils for which Head Start or child care 10 11 scholarship funds are not received. Permission of a parent or legal guardian of a pupil enrolled in an 12 early childhood program shall be obtained before a pupil may participate in the data warehouse and random number generator. For the purposes of this section, such voluntary participating early 13 childhood programs shall be included in the definition set forth in RSA 193-E:4. 14

(n) Notwithstanding subparagraphs (a)-(m), to enable the department of education to 1516 ensure the accuracy of the data, the commissioner of the department of education may, in writing, 17 grant individuals access to the data warehouse, including but not limited to, access to the unique pupil identifier for the purpose of connecting information in the warehouse with the random number 18 19 generator.

20 (o) At the request of an early childhood program, school district, chartered public 21 school, scholarship organization, adult education program, or postsecondary institution, the department of education shall provide pupil-level data from the unique pupil identification system to  $\mathbf{22}$ an early childhood program, school district, chartered public school, scholarship organization, 23 adult education program, or postsecondary institution for pupils pursing an education in that  $\mathbf{24}$ entity. Except as otherwise specifically provided in statute, the department shall not provide for any 2526 purpose any student personally-identifiable data to any public or private individual or entity, including the local, state, or federal government, or department or agency thereof, regardless of 27 whether such individual or entity is for profit or not-for-profit, and regardless of whether the public 28 or private individual or entity is involved in any way with the pupil's education. 29

30 (p) New Hampshire home educated pupils pursing an education in a postsecondary institution who have not been assigned a unique pupil identifier may, without penalty, opt out of 3132 being included in the unique pupil identification system for postsecondary pupils.

(q) Nothing in this chapter shall prohibit institutions in the university system of New 33 Hampshire and the community college system of New Hampshire from exchanging data between 34 35 themselves without the consent or involvement of the department of education.

2 Effective Date. This act shall take effect upon its passage. 36

# CHAPTER 271 HB 1626 - FINAL VERSION

04/21/2022 1555s

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## 2022 SESSION

22-2114 10/04

HOUSE BILL	1626
AN ACT	relative to the unique pupil identification system.
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In the Year of Our Lord Two Thousand Twenty Two

AN ACT

relative to the unique pupil identification system.

Be it Enacted by the Senate and House of Representatives in General Court convened:

271:1 Adequate Public Education; Unique Pupil Identification; References to Chartered Public
 Schools, Scholarship Organizations. Amend RSA 193-E:5, I to read as follows:

I. The department of education shall, [-using federal funds only,] implement and maintain a
unique pupil identification system on a statewide basis that complies with the following
requirements:

6 (a) Except as provided in RSA 193-C:12, no personally identifiable information about a 7 pupil including name and social security number, shall be collected or maintained by the state in 8 such a manner as to allow such information to be connected with the unique pupil identifier. Under 9 no circumstances shall the department of education obtain or use a social security number as an 10 identifier for any pupil. The department shall not use unique pupil identifiers except in connection 11 with the data warehouse and such use shall not be accessible to the public.

12 (b) The random number generator shall make available to each early childhood program, 13 district, chartered public school, scholarship organization, adult education program, or 14 postsecondary institution a unique pupil identifier for each pupil pursuing an education in a New Hampshire early childhood program, district, chartered public school, scholarship 15 16 organization, adult education program, or postsecondary institution. The unique pupil 17 identifier itself shall not permit pupil identification within a subcategory including, but not limited 18 to, early childhood program, district, chartered public school, scholarship organization, adult 19 education program, postsecondary institution, sex, age, grade, or county of residence.

(c) The unique pupil identifier shall be requested and maintained by the early childhood
program, district, chartered public school, scholarship organization, adult education
program, or postsecondary institution. The unique pupil identifier shall remain in the pupil's file
throughout his or her academic career in New Hampshire.

(d)(1) Access to the random number generator shall be limited to an early childhood program director or designee, a district superintendent or designee, chartered public school director or designee, scholarship organization director or designee, adult education program director or designee, or a postsecondary institution registrar or designee, and only for pupils pursuing an education in that early childhood program, district, chartered public school, scholarship program, adult education program, or postsecondary institution.

### CHAPTER 271 HB 1626 - FINAL VERSION - Page 2 -

1 (2) A parent or legal guardian shall, upon request made in person to the early child  $\mathbf{2}$ program director, school district superintendent for the district which the child last attended, 3 chartered public school director, scholarship organization director, an adult education 4 program director, or postsecondary institution registrar, have access to their child's unique pupil identifier and their child's data maintained in the data warehouse. A person who is 18 years of age 5 6 or older shall, upon request made in person to the early child program director, school district 7 superintendent for the district which the person last attended, chartered public school director, 8 scholarship organization director, adult education program director, or postsecondary 9 institution registrar, have access to their unique pupil identifier and their data maintained in the 10 data warehouse.

11 (3) Any person who knowingly violates the provisions of this subparagraph is guilty 12of a class B felony and may be subject to involuntary termination of employment.

13 (e) The random number generator shall create and maintain a comprehensive audit trail 14 for all users accessing the random number generator.

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(f) The data warehouse shall create and maintain an audit trail for all users accessing secure information.

17(g) No person, including an individual, business, government, or governmental entity, 18 shall require an individual to provide a unique pupil identifier as a condition of doing business, 19 providing a service, or receiving a benefit of any kind, except as provided in RSA 193-E:5, I(c). Any person or entity who knowingly violates the provisions of this subparagraph shall be liable for actual 20  $\mathbf{21}$ damages or \$25,000, whichever is greater, for each violation. Each denial of services or benefits 22shall constitute a separate offense under this subparagraph.

23(h) If a pupil's records become part of an administrative action outside of the pupil's early childhood program, district, chartered public school, scholarship program, adult 24 education program, or postsecondary institution, or a part of any judicial or quasi-judicial  $\mathbf{25}$  $\mathbf{26}$ proceeding, the part of the record containing the pupil's unique pupil identifier shall be redacted by  $\mathbf{27}$ the early childhood program, district, chartered public school, scholarship organization, adult  $\mathbf{28}$ education program, or postsecondary institution prior to release.

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The information maintained in the data warehouse shall be available to the 6) – department of education and to the public using the data maintained by the department of 30 31education. No personally identifiable information shall be required as a condition of access or usage 32under this subparagraph, nor shall such access or usage be tracked. Under no circumstances shall 33 the unique pupil identifier be made available to the public.

(i) Information maintained in the random number generator shall be exempt from the 34 35 provisions of RSA 91-A.

36 (k) Authorized personnel at the department of education shall administer and maintain 37 the unique pupil identification system.

## CHAPTER 271 HB 1626 - FINAL VERSION - Page 3 -

1 (1) Except as provided in RSA 193-C:12, the department of education shall provide no 2 personally identifiable information collected pursuant to this chapter, including but not limited to 3 name, date of birth, or social security number to any person or entity, other than an early childhood program, district, chartered public school, scholarship organization, adult education 4 5 program, or postsecondary institution authorized to access this data, absent a court order. Under 6 no circumstances shall personally identifiable information or the unique pupil identifier be provided  $\mathbf{7}$ to any person or entity outside of New Hampshire. Any person who knowingly violates this 8 provision is guilty of a class B felony and may be subject to involuntary termination of employment.

9 (m) Early childhood programs not receiving Head Start or child care scholarship funds, 10 private schools comprised of kindergarten through grade 12, and all private postsecondary institutions may participate in the data warehouse and random number generator. Participating 11 early childhood programs may volunteer to include data for pupils for which Head Start or child care 1213 scholarship funds are not received. Permission of a parent or legal guardian of a pupil enrolled in an 14 early childhood program shall be obtained before a pupil may participate in the data warehouse and 15random number generator. For the purposes of this section, such voluntary participating early 16 childhood programs shall be included in the definition set forth in RSA 193-E:4.

(n) Notwithstanding subparagraphs (a)-(m), to enable the department of education to
ensure the accuracy of the data, the commissioner of the department of education may, in writing,
grant individuals access to the data warehouse, including but not limited to, access to the unique
pupil identifier for the purpose of connecting information in the warehouse with the random number
generator.

22 (o) At the request of an early childhood program, school district, chartered public 23 school, scholarship organization, adult education program, or postsecondary institution, the 24 department of education shall provide pupil-level data from the unique pupil identification system to 25 an early childhood program, school district, chartered public school, scholarship organization, 26 adult education program, or postsecondary institution for pupils pursing an education in that  $\mathbf{27}$ entity. Except as otherwise specifically provided in statute, the department shall not provide for any 28 purpose any student personally-identifiable data to any public or private individual or entity, 29 including the local, state, or federal government, or department or agency thereof, regardless of whether such individual or entity is for profit or not-for-profit, and regardless of whether the public 30 31 or private individual or entity is involved in any way with the pupil's education.

(p) New Hampshire home educated pupils pursing an education in a postsecondary
 institution who have not been assigned a unique pupil identifier may, without penalty, opt out of
 being included in the unique pupil identification system for postsecondary pupils.

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36 Hampshire and the community college system of New Hampshire from exchanging data between
37 themselves without the consent or involvement of the department of education.

# CHAPTER 271 HB 1626 - FINAL VERSION - Page 4 -

271:2 Effective Date. This act shall take effect upon its passage.

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Approved: June 24, 2022 Effective Date: June 24, 2022

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# Amendments

Rep. Cordelli, Carr. 4 Sen. Ward, Dist 8 April 13, 2022 2022-1491h 10/08

### Amendment to HB 1626

Amend the bill by replacing section 1 with the following: 1

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1 Adequate Public Education; Unique Pupil Identification; References to Chartered Public 3 Schools, Scholarship Organizations. Amend RSA 193-E:5, I to read as follows:

I. The department of education shall, [-using federal funds only,] implement and maintain a 5 unique pupil identification system on a statewide basis that complies with the following 6 7 requirements:

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(b) The random number generator shall make available to each early childhood program, 14 district, chartered public school, scholarship organization, adult education program, or 15 postsecondary institution a unique pupil) identifier for each pupil pursuing an education in a New 16 Hampshire early childhood program, district, chartered public school, scholarship 17 18 organization, adult education program, or postsecondary institution. The unique pupil identifier itself shall not permit pupil identification within a subcategory including, but not limited 19 to, early childhood program, district, chartered public school, scholarship organization, adult 20  $\mathbf{21}$ education program, postsecondary institution, sex, age, grade, or county of residence.

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#### Amendment to HB 1626 - Page 2 -

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 of a class B felony and may be subject to involuntary termination of employment.

(e) The random number generator shall create and maintain a comprehensive audit trail
for all users accessing the random number generator.

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(g) No person, including an individual, business, government, or governmental entity, shall require an individual to provide a unique pupillidentifier as a condition of doing business, providing a service, or receiving a benefit of any kind, except as provided in RSA 193-E:5, I(c). Any person or entity who knowingly violates the provisions of this subparagraph shall be liable for actual damages or \$25,000, whichever is greater, for each violation. Each denial of services or benefits shall constitute a separate offense under this subparagraph.

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### Amendment to HB 1626 - Page 3 -

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(m) Early childhood programs not receiving Head Start or child care scholarship funds, 9 private schools comprised of kindergarten through grade 12, and all private postsecondary 10 institutions may participate in the data warehouse and random number generator. Participating 11 early childhood programs may volunteer to include data for pupils for which Head Start or child care 12scholarship funds are not received. Permission of a parent of legal guardian of a pupil enrolled in an 13early childhood program shall be obtained before a pupil-may participate in the data warehouse and 14 random number generator. For the purposes of this section, such voluntary participating early 15childhood programs shall be included in the definition set forth in RSA 193-E:4. 16

(n) Notwithstanding subparagraphs (a)-(m), to enable the department of education to 17 ensure the accuracy of the data, the commissioner of the department of education may, in writing, 18 grant individuals access to the data warehouse, including but not limited to, access to the unique 19 pupil identifier for the purpose of connecting information in the warehouse with the random number 20 21 generator.

(o) At the request of an early childhood program, school district, chartered public  $\mathbf{22}$ school, scholarship organization, adult education program, or postsecondary institution, the 23department of education shall provide pupil-level data from the unique pupil identification system to 24 an early childhood program, school district, chartered public school, scholarship organization, 25adult education, program, or postsecondary institution for pupils pursing an education in that 26 entity. Except as otherwise specifically provided in statute, the department shall not provide for any  $\mathbf{27}$ purpose any student personally-identifiable data to any public or private individual or entity,  $\mathbf{28}$ including the local, state, or federal government, or department or agency thereof, regardless of 29whether such individual or entity is for profit or not-for-profit, and regardless of whether the public 30 or private individual or entity is involved in any way with the pupil's education. 31

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(p) New Hampshire home educated pupils pursing an education in a postsecondary 33 institution who have not been assigned a unique pupil identifier may, without penalty, opt out of being included in the unique pupil identification system for postsecondary pupils. 34

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(q) Nothing in this chapter shall prohibit institutions in the university system of New Hampshire and the community college system of New Hampshire from exchanging data between 36 37 themselves without the consent or involvement of the department of education.

2022-1491h

### AMENDED ANALYSIS

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This bill includes chartered public schools, scholarship organizations, and adult education programs in the procedures and requirements for the unique pupil identification system.

Senate Education April 14, 2022 2022-1555s 10/08

### Amendment to HB 1626

1 Amend the bill by replacing section 1 with the following:

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Adequate Public Education; Unique Pupil Identification; References to Chartered Public
 Schools, Scholarship Organizations. Amend RSA 193-E:5, I to read as follows:

5 I. The department of education shall, [using federal funds only,] implement and maintain a 6 unique pupil identification system on a statewide basis that complies with the following 7 requirements:

8 (a) Except as provided in RSA 193-C:12, no personally identifiable information about a 9 pupil including name and social security number, shall be collected or maintained by the state in 10 such a manner as to allow such information to be connected with the unique pupil identifier. Under 11 no circumstances shall the department of education obtain or use a social security number as an 12 identifier for any pupil. The department shall not use unique pupil identifiers except in connection 13 with the data warehouse and such use shall not be accessible to the public.

(b) The random number generator shall make available to each early childhood program, 14 15district, chartered public school, scholarship organization, adult education program, or postsecondary institution a unique pupil identifier for each pupil pursuing an education in a New 16 17 Hampshire early childhood program, district, chartered public school, scholarship organization, adult education program, or postsecondary institution. 18 The unique pupil identifier itself shall not permit pupil identification within a subcategory including, but not limited 19 20 to, early childhood program, district, chartered public school, scholarship organization, adult  $\mathbf{21}$ education program, postsecondary institution, sex, age, grade, or county of residence.

(c) The unique pupil identifier shall be requested and maintained by the early childhood
program, district, chartered public school, scholarship organization, adult education
program, or postsecondary institution. The unique pupil identifier shall remain in the pupil's file
throughout his or her academic career in New Hampshire.

(d)(1) Access to the random number generator shall be limited to an early childhood
program director or designee, a district superintendent or designee, chartered public school
director or designee, scholarship organization director or designee, adult education
program director or designee, or a postsecondary institution registrar or designee, and only for
pupils pursuing an education in that early childhood program, district, chartered public school,
scholarship program, adult education program, or postsecondary institution.

### Amendment to HB 1626 - Page 2 -

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1 (2) A parent or legal guardian shall, upon request made in person to the early child 2 program director, school district superintendent for the district which the child last attended, 3 chartered public school director, scholarship organization director, an adult education 4 program director, or postsecondary institution registrar, have access to their child's unique pupil 5 identifier and their child's data maintained in the data warehouse. A person who is 18 years of age 6 or older shall, upon request made in person to the early child program director, school district superintendent for the district which the person last attended, chartered public school director, 7 8 scholarship organization director, adult education program director, or postsecondary 9 institution registrar, have access to their unique pupil identifier and their data maintained in the 10 data warehouse.

(3) Any person who knowingly violates the provisions of this subparagraph is guilty
 of a class B felony and may be subject to involuntary termination of employment.

(e) The random number generator shall create and maintain a comprehensive audit trailfor all users accessing the random number generator.

(f) The data warehouse shall create and maintain an audit trail for all users accessingsecure information.

(g) No person, including an individual, business, government, or governmental entity, shall require an individual to provide a unique pupil identifier as a condition of doing business, providing a service, or receiving a benefit of any kind, except as provided in RSA 193-E:5, I(c). Any person or entity who knowingly violates the provisions of this subparagraph shall be liable for actual damages or \$25,000, whichever is greater, for each violation. Each denial of services or benefits shall constitute a separate offense under this subparagraph.

(h) If a pupil's records become part of an administrative action outside of the pupil's
early childhood program, district, *chartered public school, scholarship program, adult education program,* or postsecondary institution, or a part of any judicial or quasi-judicial
proceeding, the part of the record containing the pupil's unique pupil identifier shall be redacted by
the early childhood program, district, *chartered public school, scholarship organization, adult education program,* or postsecondary institution prior to release.

(i) The information maintained in the data warehouse shall be available to the department of education and to the public using the data maintained by the department of education. No personally identifiable information shall be required as a condition of access or usage under this subparagraph, nor shall such access or usage be tracked. Under no circumstances shall the unique pupil identifier be made available to the public.

(j) Information maintained in the random number generator shall be exempt from theprovisions of RSA 91-A.

(k) Authorized personnel at the department of education shall administer and maintain
 the unique pupil identification system.

### Amendment to HB 1626 - Page 3 -

1 (1) Except as provided in RSA 193-C:12, the department of education shall provide no 2 personally identifiable information collected pursuant to this chapter, including but not limited to 3 name, date of birth, or social security number to any person or entity, other than an early childhood program, district, chartered public school, scholarship organization, adult education 4 5 program, or postsecondary institution authorized to access this data, absent a court order. Under no circumstances shall personally identifiable information or the unique pupil identifier be provided 6 7 to any person or entity outside of New Hampshire. Any person who knowingly violates this 8 provision is guilty of a class B felony and may be subject to involuntary termination of employment.

9 (m) Early childhood programs not receiving Head Start or child care scholarship funds, 10 private schools comprised of kindergarten through grade 12, and all private postsecondary institutions may participate in the data warehouse and random number generator. Participating 11 12early childhood programs may volunteer to include data for pupils for which Head Start or child care scholarship funds are not received. Permission of a parent or legal guardian of a pupil enrolled in an 1314 early childhood program shall be obtained before a pupil may participate in the data warehouse and random number generator. For the purposes of this section, such voluntary participating early 1516 childhood programs shall be included in the definition set forth in RSA 193-E:4.

17 (n) Notwithstanding subparagraphs (a)-(m), to enable the department of education to 18 ensure the accuracy of the data, the commissioner of the department of education may, in writing, 19 grant individuals access to the data warehouse, including but not limited to, access to the unique 20 pupil identifier for the purpose of connecting information in the warehouse with the random number 21 generator.

22 (o) At the request of an early childhood program, school district, chartered public 23school, scholarship organization, adult education program, or postsecondary institution, the department of education shall provide pupil-level data from the unique pupil identification system to  $\mathbf{24}$ an early childhood program, school district, chartered public school, scholarship organization, 25adult education program, or postsecondary institution for pupils pursing an education in that  $\mathbf{26}$  $\mathbf{27}$ entity. Except as otherwise specifically provided in statute, the department shall not provide for any  $\mathbf{28}$ purpose any student personally-identifiable data to any public or private individual or entity,  $\mathbf{29}$ including the local, state, or federal government, or department or agency thereof, regardless of 30 whether such individual or entity is for profit or not-for-profit, and regardless of whether the public 31or private individual or entity is involved in any way with the pupil's education.

(p) New Hampshire home educated pupils pursing an education in a postsecondary
 institution who have not been assigned a unique pupil identifier may, without penalty, opt out of
 being included in the unique pupil identification system for postsecondary pupils.

(q) Nothing in this chapter shall prohibit institutions in the university system of New
Hampshire and the community college system of New Hampshire from exchanging data between
themselves without the consent or involvement of the department of education.

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2022 - 1555s

### AMENDED ANALYSIS

This bill includes chartered public schools, scholarship organizations, and adult education programs in the procedures and requirements for the unique pupil identification system.

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# Committee Minutes

# SENATE CALENDAR NOTICE Education

Sen Ruth Ward, Chair Sen Erin Hennessey, Vice Chair Sen Denise Ricciardi, Member Sen Jay Kahn, Member Sen Suzanne Prentiss, Member

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Date: March 30, 2022

# HEARINGS

	Wednesday	04/06/2022					
· · ·	(Day)	(Date)					
• Education		Legislative Office Building 101	1:00 p.m.				
(Name of Committee)		(Place)	(Time)				
1:00 p.m.	HB 1195	relative to public comment periods at school board or school administrative unit public meetings.					
1:10 p.m.	HB 1530	establishing curricular transfer pathways between the comm college system of New Hampshire and the university system Hampshire.					
1:20 p.m.	HB 1594	relative to assistance to certain students with disabilities in registering to vote.					
1:30 p.m.	HB 1626	relative to the unique pupil identification system.					

## EXECUTIVE SESSION MAY FOLLOW

Sponsors: HB 1195 Rep. Dolan Rep. Cordelli Rep. Pauer HB 1530 Rep. Ford HB 1594

Rep. Ankarberg Rep. Potucek Rep. Thomas Rep. Deshaies Rep. Maggiore Rep. Baldasaro Rep. Paige Rep. Mullen HB 1626 Rep. Cordelli

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Rep. Wolf Rep. M. Pearson

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Rep. Ladd

Rep. Myler Rep. Deshaies Rep. Boehm Rep. Porter Rep. Maggiore

Rep. Ford

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# Ava Hawkes 271-3266

<u>Ruth Ward</u> Chairman

# Senate Education Committee Ava Hawkes 271-3266

HB 1626, relative to the unique pupil identification system.

Hearing Date: April 6, 2022

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Time Opened: 2:16 p.m. Time Closed: 2:41 p.m.

Members of the Committee Present: Senators Ward, Hennessey, Ricciardi, Kahn and Prentiss

Members of the Committee Absent : None

**Bill Analysis:** This bill includes chartered public schools and scholarship organizations in the procedures and requirements for the unique pupil identification system.

Sponsors: Rep. Cordelli Rep. Ford	Rep. Ladd	Rep. Boehm

Who supports the bill: Representative Glenn Cordelli, Representative Rick Ladd, Representative Linda Tanner

Who opposes the bill: Penny Culliton

Who is neutral on the bill: Caitlin Davis (NHDOE)

Summary of testimony presented:

Representative Glenn Cordelli – Carroll, District 4

- Representative Cordelli introduced HB 1626.
- The department contacted him about the holes in this area of statute based on practice and other legislation that has been passed.
- This section of statute needs updating.
- The unique identification numbers are meant to keep track of individuals.
- With the passage of EFAS, the department needs to make sure there is no duplication of payment to recipients.
- This would ensure that students are not a part of two programs.

- Senator Kahn asked Representative Cordelli about page 3, line 28 of the bill related to any instance in which a unique identifier should not be required of a student. This is meant to track progress, grade level, higher education, etc. as it is a basic data element. Otherwise, we end up using partial data sets. He asked if we have sufficient data for homeschoolers.
  - Representative Cordelli would not want to see those numbers assigned to homeschooled students. Home education has the best form of accountability through parents.

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- Senator Hennessey asked Representative Cordelli if a homeschooled student goes to a high school for a certain course and the department needs an identifier for tracking, can parents opt-out.
  - Representative Cordelli said he would believe so, but the department could better answer that question.

# **Representative Linda Tanner – Sullivan, District 9**

- Supports this bill.
- This is a bipartisan bill.
- Importance of accountability for EFAs and homeschoolers who go to regular schools and how we track them.
- We need a way to track academic and financial accountability.
- There will now be data collection that we can see in an anonymous way by protecting pupils.
- We can assess results from program involvement and assessment results, aging out of program, students who move out of state, etc.

# Caitlin Davis – Division Director, NH Department of Education

- The department requested this legislation to clarify the use of these identifiers for the EFA program and charter school students.
- This is meant to include those new categories of students.
- The department would like to amend the bill for adult education centers as well for accountability and participation. She will get language to the Committee on that.
- Senator Hennessey asked Ms. Davis about homeschooled students who take courses at a public school being able to opt-out.
  - The department does require an identifier for homeschooled students who take a course at a public school for reimbursement purposes.
  - A district can opt-out the child for an identifier, however, they will not be reimbursed by the department for providing the course.
  - This number is only used for adequacy.

- Senator Hennessey asked Ms. Davis about high school students taking community college system courses. She also asked about the reimbursement of half rate to community colleges for these courses and if this bill would impact such reimbursement.
  - Ms. Davis said all coursework provided by the high school is being
  - included in adequacy so it would be included in those numbers.
  - She is not familiar with the community college systems' reimbursement process for this as that would be a direct payment from the community college system to the school district.
- Senator Kahn asked Ms. Davis about homeschooling parents being reimbursed through the school.

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- For the purpose of an EFA, the EFA reimbursement would go from the scholarship organization to the school district.
- For a regular homeschooler, the money would go from DOE to the district.
- In both instances, the money does not go directly to the parent. Either the school district or the EFA program.
- Senator Kahn asked Ms. Davis who is paying the school for taking the class through an EFA.
  - It would be charged against the EFA account, the money goes through the scholarship organization. No payments are directly reimbursable to parents.
- Senator Kahn asked Ms. Davis about the design of this to protect privacy as there is no personally identifiable information. He asked what kind of access someone has when they have access to these numbers.
  - These numbers are never maintained with names. They would not be able to directly track at the department.
- Senator Kahn asked Ms. Davis about the desire to track outcomes of home educated students and persistence all the way through higher education.
  - Ms. Davis said that would be an adjustment that would need to be maintained in the law.
  - They maintain that a child is a registered homeschooler. They do not track that child at all otherwise. Unless the student takes a course at a public school.
  - The department does not have access to assessment information on most things, just SAT and an assessment at the elementary level. This goes for public school students and homeschooled students.
- Senator Kahn asked Ms. Davis what the disadvantage would be by not collecting this information.
  - The department would not be able to see if a child was enrolled in a public school full-time and is also receiving an EFA full-time.

- They collect information across the state at the beginning of the year and end of year.
- "Student too busy" report covers overlapping days a child spends at different public schools. If they did not identify such overlap, the department would be paying adequacy at 102% instead of the student basis amount.
- They calculate the ADM (average daily membership) of which should never exceed 1 and prorate the school district. This would be the same now for EFAs or charter schools, not homeschoolers though.
- Senator Kahn asked Ms. Davis about the hole/exception in this tracking for homeschoolers.
  - Ms. Davis believes homeschool kids are intentionally left out per previous legislation.
  - They cannot track unless the law is changed.
- Senator Ward asked Ms. Davis how students get these unique numbers.
  - Each year, usually in late summer or early fall, schools reach out to get numbers for students.
  - They have an automatic generator for the numbers of which they then pass along to school districts.
  - They use this information throughout the educational life of a child.
  - Demographic information is included in this as they are required to report this information.
  - As soon as student enters 3<sup>rd</sup> grade, they use it for assessments.
  - Adequacy is paid by this number.
  - They take the individual student enrollments, count them up and make those payments.
- Senator Ward asked Ms. Davis what information is given to the department by the school district for each student.
  - The districts share each student's name, date of birth, and town of birth for generation of this number.
  - Then, throughout each year, the school districts must give the residence of a child for adequacy disbursement.
  - School districts have the ability to move a child around.
- Senator Ward asked Ms. Davis if this is how each number is randomly generated.
  - Ms. Davis said they have a matching database with school districts, but it is not maintained in the same manner. On their end, it is maintained by this unique number only.

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Date Hearing Report completed: April 11, 2022

Speakers

# Senate Education Committee SIGN-IN SHEET

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**Date:** 4/6/2022 **Time:** 1:30 p.m.

HB 1626 AN ACT relative to the unique pupil identification system.

	Name/Representing (please print neatly)					
J	Ros Blann Cordelli	Support	Oppose	Speaking?	Yes	No
•	Poo Puk Lack	Support	Oppose	Speaking?	Yes	No □
1	Rep LINDA TANNA Cartlin Davis	Support	Oppose	Speaking?	Yes	No
7	Catlin Davis	Support	Oppose	Speaking?	Yes	No □
V		Support	Oppose	Speaking?	Yes	No
		Support	Oppose	Speaking?	Yes	No D
		Support	Oppose	Speaking?	Yes	No □
		Support	Oppose	Speaking?	Yes	N₀ □
		Support	Oppose	Speaking?	Yes	No
		Support	Oppose	Speaking?	Yes	No
		Support	Oppose	Speaking?	Yes	No □
		Support	Oppose	Speaking?	Yes	No
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		Support	Oppose	Speaking?	Yes	No
		Support	Oppose	Speaking?	Yes	N₀ □
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		Support	Oppose	Speaking?	Yes	No D
		Support	Oppose	Speaking?	Yes	No D



# Senate Remote Testify

# Education Committee Testify List for Bill HB1626 on 2022-04-06 Support: 0 Oppose: 1

<u>Name</u> Culliton, Penny <u>Title</u> A Member of the Public Representing Myself Position Oppose

# Voting Sheets

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# Senate Education Committee EXECUTIVE SESSION RECORD 2022-2023 Session

Bill # MB 1624

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Hearing date: 4 4 4 7

Executive Session date: 4/13/22

Motion of:	OTP				Vote		
<b>Committee Member</b>	Prese	nt Ma	de by	Seco	ond	Yes	No
Sen. Ward, Chair					]		
Sen. Hennessey, VC	Ľ	~ [	V				
Sen. Ricciardi	V			6	1		
Sen. Kahn	Ľ				]		
Sen. Prentiss		<u> </u>		· ·			

Aotion of: <u>a Mendment</u>	149	lh			. Vote	e: <u>5-0</u>
Committee Member	Prese	nt Ma	ade by	Sec	cond	Yeş No
Sen. Ward, Chair		/	V	10.00		
Sen. Hennessey, VC	Y				IX	
Sen. Ricciardi		1				
Sen. Kahn		/				
Sen. Prentiss	U.	· · · · · · · · · · · · · · · · · · ·		3 <u>.</u> 22		

Motion of:	PIA		Vot	e: 50
<b>Committee Member</b>	Present	Made by	Second	Yes, No
Sen. Ward, Chair	· [1/]			
Sen. Hennessey, VC		$\square$		
Sen. Ricciardi	L V			
Sen. Kahn				
Sen. Prentiss			9	

Reported out by: J.h. Ward

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# Senate Education Committee EXECUTIVE SESSION RECORD 2022-2023 Session

Hearing date: 4 6 72

Bill # HB 1626

Executive Session date: 4/13/22

Motion of:	consent		Vot	e: 5つ
<b>Committee Member</b>	Present	Made by	Second	Yes No
Sen. Ward, Chair	<u> </u>			
Sen. Hennessey, VC	$\square$		U	
Sen. Ricciardi				
Sen. Kahn	Ø,			
Sen: Prentiss				

Motion	of:			<u> </u>		Vot	e:	
Com	mittee Member	$\mathbf{Pr}$	esent	Mad	le by	Second	Yes No	
Sen.	Ward, Chair		·· .					]
Sen.	Hennessey, VC							
Sen.	Ricciardi							
Sen.	Kahn							_
Sen.	Prentiss			÷				•

Motion of:			Vot	e:	_
<b>Committee Member</b>	Present	Made by	Second	Yes No	
Sen. Ward, Chair					ļ
Sen. Hennessey, VC					
Sen. Ricciardi					
Sen. Kahn					
Sen. Prentiss					

Reported out by: Sen. Ward

Notes:		 	
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# Committee Report

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# STATE OF NEW HAMPSHIRE

# SENATE

# REPORT OF THE COMMITTEE FOR THE CONSENT CALENDAR

## Thursday, April 14, 2022

# THE COMMITTEE ON Education

to which was referred HB 1626

AN ACT

relative to the unique pupil identification system.

Having considered the same, the committee recommends that the Bill

OUGHT TO PASS WITH AMENDMENT

BY A VOTE OF: 5-0

AMENDMENT # 1555s

Senator Ruth Ward For the Committee

This bill includes chartered public schools and scholarship organizations in the procedures and requirements for the unique pupil identification system. With the passage of education freedom accounts (EFA), the department needs a method to ensure there is no duplication of payment to EFA recipients. This bill would ensure that students are not a part of two programs. The Committee amended the bill, at the request of the department of education, to include adult education centers as well for accountability and participation.

Ava Hawkes 271-3266

### FOR THE CONSENT CALENDAR

### **EDUCATION**

HB 1626, relative to the unique pupil identification system. Ought to Pass with Amendment, Vote 5-0. Senator Ruth Ward for the committee.

This bill includes chartered public schools and scholarship organizations in the procedures and requirements for the unique pupil identification system. With the passage of education freedom accounts (EFA), the department needs a method to ensure there is no duplication of payment to EFA recipients. This bill would ensure that students are not a part of two programs. The Committee amended the bill, at the request of the department of education, to include adult education centers as well for accountability and participation.

		Docket of hb1626
12/23/2021	н	Introduced 01/05/2022 and referred to Education
01/27/2022	Н	Public Hearing: 01/27/2022 9:00 a.m. LOB205-207
02/15/2022	Н	Executive Session: 02/10/2022 01:45 pm LOB205-207
03/07/2022	Н	Committee Report: Ought to Pass (Vote 18-0; CC)
03/15/2022	Н	Ought to Pass: MA VV 03/15/2022 HJ 6
03/22/2022	S	Introduced 03/17/2022 and Referred to Education; SJ 6
03/30/2022	S	Hearing: 04/06/2022, Room 101, LOB, 01:30 pm; SC 14
04/14/2022	S	Committee Report: Ought to Pass with Amendment # 2022-1555s, 04/21/2022; Vote 5-0; CC; SC 16
04/21/2022	S	Committee Amendment # 2022-1555s, AA, VV; 04/21/2022; SJ 9
04/21/2022	S	Ought to Pass with Amendment 2022-1555s, MA, VV; OT3rdg; 04/21/2022; SJ 9
05/13/2022	Н	House Concurs with Senate Amendment (Rep. Ladd): MA VV 05/12/2022 HJ 13
06/15/2022	S	Enrolled Adopted, VV, (In recess 05/26/2022); SJ 13
06/15/2022	H	Enrolled (in recess of) 05/26/2022 HJ 14
06/29/2022	Н	Signed by Governor Sununu 06/24/2022; Chapter 271; 06/24/2022 HJ 13

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# Other Referrals

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# Senate Inventory Checklist for Archives

Bill Number: HB 1626

Please include all documents in the order listed below and indicate the documents which have been included with an "X" beside

Final docket found on Bill Status

# **Bill Hearing Documents: {Legislative Aides}**

Bill version as it came to the committee

All Calendar Notices

Hearing Sign-up sheet(s)

Prepared testimony, presentations, & other submissions handed in at the public hearing

Hearing Report

Revised/Amended Fiscal Notes provided by the Senate Clerk's Office

# Committee Action Documents: {Legislative Aides}

All amendments considered in committee (including those not adopted):

X - amendment # 491h X - amendment # 15555	amendment #
Executive Session Sheet	

Executive Session Sheet

\_ Committee Report

# Floor Action Documents: {Clerk's Office}

All floor-amendments considered by the body during session (only if they are offered to the senate):

\_\_\_\_ - amendment # \_\_\_\_\_ · \_\_\_\_ - amendment # \_\_\_\_\_

\_\_\_\_\_ - amendment # \_\_\_\_\_\_ - \_\_\_\_ - amendment # \_\_\_\_\_\_

# Post Floor Action: (if applicable) {Clerk's Office}

<u>Committee of Conference Report (if signed off by all members. Include any new language proposed</u> by the committee of conference):

\_\_\_\_ Enrolled Bill Amendment(s)

\_\_\_\_ Governor's Veto Message

# All available versions of the bill: {Clerk's Office}

as amended by the senate

as amended by the house

final version

Completed Committee Report File Delivered to the Senate Clerk's Office By:

aukes **Committee** Aide

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Senate Clerk's Office