#### LEGISLATIVE COMMITTEE MINUTES

## **HB1148**

# Bill as Introduced

#### **HB 1148 - AS INTRODUCED**

#### 2022 SESSION

22-2360 12/10

HOUSE BILL

1148

AN ACT

relative to prohibiting government entities subordinate to the state from

restricting the types of fuel sources that may be used for energy.

SPONSORS:

Rep. Plett, Hills. 6

COMMITTEE:

Science, Technology and Energy

#### **ANALYSIS**

This bill prohibits a county or municipality from restricting the types or fuel sources of energy production which may be supplied to customers.

\_\_\_\_\_\_

Explanation:

Matter added to current law appears in bold italics.

Matter removed from current law appears [in brackets and struckthrough.]

Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

#### STATE OF NEW HAMPSHIRE

#### In the Year of Our Lord Two Thousand Twenty Two

AN ACT

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relative to prohibiting government entities subordinate to the state from restricting the types of fuel sources that may be used for energy.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 New Section; Public Utilities; Preemption Over Utility Service Restrictions. Amend RSA 362 1 2 by inserting after section 8 the following new section: 3 , 362:9 Preemption Over Utility Service Restrictions. 4 I.(a) No county, town, city, village district, or unincorporated place shall enact or enforce a resolution, ordinance, rule, code, policy, or take any action that restricts or prohibits or has the effect 5 of restricting or prohibiting the types or fuel sources of energy production which may be used, 6 7 delivered, converted, or supplied to customers. 8 (b) Notwithstanding the restrictions of this section, this section shall not prevent the 9 board of a municipality utility or other governmental entity which owns or operates and directly 10 controls an electric or natural gas utility, from adopting rules, regulations, or policies governing the utility. 11 12 This section shall not expand or alter the jurisdiction of the public utilities 13 commission or the department of energy. II. Any county, town, city, village district, or unincorporated place charter, resolution, 14 ordinance, rule, code, policy, or action that is preempted by this section, and which existed on or 15 16 before the effective date of this act, is hereby void.

2 Effective Date. This act shall take effect upon its passage.

#### HB 1148 - AS AMENDED BY THE SENATE

05/05/2022 1821s

#### 2022 SESSION

22-2360 12/10

HOUSE BILL

1148

AN ACT

relative to prohibiting government entities subordinate to the state from

restricting the types of fuel sources that may be used for energy.

SPONSORS:

Rep. Plett, Hills. 6

COMMITTEE:

Science, Technology and Energy

#### AMENDED ANALYSIS

This bill requires the department of energy to report on the authority of a municipality regarding energy usage and targets.

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Explanation:

Matter added to current law appears in bold italics.

Matter removed from current law appears [in-brackets and struckthrough.]

Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

#### HB 1148 - AS AMENDED BY THE SENATE

05/05/2022 1821s

22-2360 12/10

#### STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty Two

AN ACT

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relative to prohibiting government entities subordinate to the state from restricting the types of fuel sources that may be used for energy.

Be it Enacted by the Senate and House of Representatives in General Court convened:

- 1 Department of Energy; Report Required. The department of energy shall report to the chairpersons of the house science, technology, and energy committee, the senate energy and natural resources committee, the house municipal and county government committee, and the senate election law and municipal affairs committee by June 1, 2023, concerning:
- I. The authority of municipalities to enact or enforce a resolution, ordinance, rule, code, policy, or take any action that restricts or prohibits or has the effect of restricting or prohibiting the types or fuel sources of energy production which may be used, delivered, converted, or supplied to customers.
- Π. Any restrictions on the authority of municipalities to implement policies or goals to meet "net-zero" or "zero emissions" targets.
- 11 2 Effective Date. This act shall take effect upon its passage.

#### CHAPTER 321 HB 1148 - FINAL VERSION

05/05/2022 1821s 26May2022... 2123EBA

#### 2022 SESSION

22-2360 12/10

HOUSE BILL

1148

AN ACT

relative to a report on the authority of government entities subordinate to the

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SPONSORS:

Rep. Plett, Hills. 6

COMMITTEE:

Science, Technology and Energy

#### AMENDED ANALYSIS

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Explanation:

Matter added to current law appears in bold italics.

Matter removed from current law appears [in-brackets-and-struckthrough.]

Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

#### CHAPTER 321 HB 1148 - FINAL VERSION

05/05/2022 1821s 26May2022... 2123EBA

22-2360 12/10

#### STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty Two

AN ACT

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relative to a report on the authority of government entities subordinate to the state to restrict the types of fuel sources that may be used for energy.

Be it Enacted by the Senate and House of Representatives in General Court convened:

- 321:1 Department of Energy; Report Required. The department of energy shall report to the chairpersons of the house science, technology, and energy committee, the senate energy and natural resources committee, the house municipal and county government committee, and the senate election law and municipal affairs committee by June 1, 2023, concerning:
- I. The authority of municipalities to enact or enforce a resolution, ordinance, rule, code, policy, or take any action that restricts or prohibits or has the effect of restricting or prohibiting the types or fuel sources of energy production which may be used, delivered, converted, or supplied to customers.
- 9 Π. Any restrictions on the authority of municipalities to implement policies or goals to meet 10 "net-zero" or "zero emissions" targets.
  - 321:2 Effective Date. This act shall take effect upon its passage.

Approved: July 08, 2022 Effective Date: July 08, 2022

## Amendments

Energy and Natural Resources April 26, 2022 2022-1821s 12/04

#### Amendment to HB 1148

Amend	the bill	by rep	lacing	section 1	with	the	following
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- 1 Department of Energy; Report Required. The department of energy shall report to the chairpersons of the house science, technology, and energy committee, the senate energy and natural resources committee, the house municipal and county government committee, and the senate election law and municipal affairs committee by June 1, 2023, concerning:
- I. The authority of municipalities to enact or enforce a resolution, ordinance, rule, code, policy, or take any action that restricts or prohibits or has the effect of restricting or prohibiting the types or fuel sources of energy production which may be used, delivered, converted, or supplied to customers.
- II. Any restrictions on the authority of municipalities to implement policies or goals to meet "net-zero" or "zero emissions" targets.

#### Amendment to HB 1148 - Page 2 -

2022-1821s

#### AMENDED ANALYSIS

This bill requires the department of energy to report on the authority of a municipality regarding energy usage and targets.

# Committee Minutes

#### SENATE CALENDAR NOTICE Energy and Natural Resources

Sen Kevin Avard, Chair Sen Bob Giuda, Vice Chair Sen James Gray, Member Sen David Watters, Member Sen Rebecca Perkins Kwoka, Member

Date: April 20, 2022

#### **HEARINGS**

Monday		04/25/202	04/25/2022		
(Day)		(Date)	(Date)		
Energy and Natural Resources (Name of Committee)		State House 103	9:00 a.m.		
		(Place)	(Time)		
9:00 a.m.	HB 1258	relative to the implementation of the department of energy.			
9:10 a.m.	HB 1270	repealing the legislative oversight committee to monitor the transformation of delivery of electric services.			
9:20 a.m.	HB 1285	relative to the multi-use energy data platform.			
9:30 a.m.	HB 1331	relative to power line maintenance and construction.			
9:40 a.m.	HB 1148	relative to prohibiting government entities sub from restricting the types of fuel sources that n			

#### EXECUTIVE SESSION MAY FOLLOW

Sponsors:			•
HB 1258			
Rep. Harrington	Rep. Vose	<u> </u>	
HB 1270 '			
Rep. Thomas	Rep. Merner	Rep. Notter	Rep. Harley
Rep. Lang	Sen. Carson		
HB 1285			
Rep. McGhee	Rep. Oxenham		
HB 1331			
Rep. Baroody	Rep. Osborne		
HB 1148	-		
Rep. Plett			
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Daley Frenette 271-3042

Kevin A. Avard Chairman

#### Senate Energy and Natural Resources Committee

Daley Frenette 271-3042

HB 1148, relative to prohibiting government entities subordinate to the state from restricting the types of fuel sources that may be used for energy.

Hearing Date: April 25, 2022

Members of the Committee Present: Senators Giuda, Gray, Watters, Perkins

Kwoka and Avard

Members of the Committee Absent: None

**Bill Analysis**: This bill prohibits a county or municipality from restricting the types or fuel sources of energy production which may be supplied to customers.

#### Sponsors: Rep. Plett

Who supports the bill: Representative Vose, Rockingham-District 9, Representative Thomas, Rockingham-District 5, Representative Plett, Hillsborough-District 6, Alvin See.

Who opposes the bill: John Gage, Natch Greyes, NHMA, Jana Sellarole, Ruth Perencevich, Mary Anne Broshek, Susan Richman, Elizabeth Nelson, Claudia Damon, Nancy Greenwood, Maureen Ellermann, Barbara Sinclair-Pappas, Karen Dewey, Nancy Brennan, Andrew Jones, Gary Devore, Representative Oxenham, Sullivan-District 1, David Holt, Lynn Merlone, Jane Hershey.

Who is neutral on the bill: None.

#### Summary of testimony presented:

Representative Plett, Hillsborough-District 6

- HB 1148 is designed to keep municipalities from enacting ordinances to prevent fuel types for power production and conversion. This is a state responsibility solely and we have a Site Evaluation Committee to aide in this decision making.
- Any type of power generation or conversion when proposed and no matter the nature appears to engender a negative response.
- The SEC may reject many proposed future projects, but the projects should not be subject to
  - "death by a thousand cuts" on a municipal level.

- The bill amends RSA 362 by inserting a new section in 362.9 to prohibit government entities subordinate to the state from restricting the types of fuel sources that may be used for energy. It is geared to energy production or conversion.
- Municipalities may still have zoning. However, municipalities may not
  deliberately throw monkey wrenches by changing the zoning to prohibit a
  project from going forward. Municipalities may go to the SEC to express their
  support or opposition to a project.
- Senator Avard asked if municipalities are targeting projects and then making rules to undermine them. Representative Plett stated that they may, and this bill prohibits it.
- Senator Avard asked if this undermines local control. Representative Plett stated that there is no local control in New Hampshire. The control that localities have is granted by the legislature.
- Senator Watters asked if lines 5-6 have the effect of restricting or prohibiting.
  He asked how this can be determined. Representative Plett stated that the bill
  ensures that municipalities cannot adopt ordinances that ban certain energy
  types such as wind or nuclear. They cannot impose zoning to kill a project no
  matter the nature of the project.
- Senator Watters asked how it can be determined that this is happening.

  Representative Plett stated that this is something that the SEC would have to determine.
- Senator Watters asked if the bill could have an effective date of January 1, 2023, so that municipalities can have a chance to react. Representative Plett stated that the committee may modify the bill as they see fit. The intent is that municipalities should not be doing this.

#### John Gage

- He is a local energy committee volunteer in Windham, and he opposes the bill. He stated that carbon pricing is being developed by other countries around the world.
- He wants to decarbonize his town and the state.
- Towns should be able to make decisions on how they get their energy generated.
   The towns should be able to do what their citizens voted to do regarding lowering net emissions.

#### Natch Greyes, NHMA

• Senator Watters asked if municipalities have the legal right to exclude certain energy sources. Mr. Greyes stated that this is a complicated issue. What we

- have seen is community power. They have seen interest in moving towards more renewable sources.
- They have an issue with restricting or prohibiting. This is because it is not clear when a zoning ordinance would spill into having a restricting effect. This would be a case-by-case issue. We have not seen a lot of this currently.

DF Date Hearing Report completed: April 25, 2022

# Speakers

#### Senate Energy & Natural Resources Committee SIGN-IN SHEET

**Date:** 4/25/2022 **Time:** 9:40 a.m.

HB 1148 AN ACT relative to prohibiting government entities subordinate to the state from restricting the types of fossil fuel source that may be used for energy.

Name/Representing (please print neatly)					
Rep. Michael Vose	Support	Oppose	Speaking?	Yes	No <b>X</b>
Rep Doug Thomas	Support 🔀	Oppose	Speaking?	Yes	No □
Rep Fred Plat	Support	Oppose	Speaking?	Yes	No
Rep. Michael Vose  Rep. Doug Thomas  Rep. Pred Plett  John Gage / Self  Nohh Greyes NHMA	Support	Oppose	Speaking?	Yes 🛛	No 🗆
Notel Greyes NHMA	Support	Oppose	Speaking?	Yes	No ⊠
	Support	Oppose	Speaking?	Yes	No 🗆
	Support $\Box$	Oppose	Speaking?	Yes	No
	Support	Oppose	Speaking?	Yes	No
	Support	Oppose	Speaking?	Yes	No
<u> </u>	Support	Oppose	Speaking?	Yes	No □
	Support	Oppose	Speaking?	Yes	No
	Support	Oppose	Speaking?	Yes	No
	Support	Oppose	Speaking?	Yes	No
	Support	Oppose	Speaking?	Yes	No
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	Support	Oppose	Speaking?	Yes	
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	Support	Oppose	Speaking?	Yes	No
	Support	Oppose	Speaking?	Yes	No

#### **Senate Remote Testify**

### Energy and Natural Resources Committee Testify List for Bill HB1148 on 2022-0 Support: 1 Oppose: 19

<u>Name</u>	<u>Title</u>	Representing	<b>Position</b>
See, Alvin	A Member of the Public	Myself	Support
Gage, John	A Member of the Public	Myself	Oppose
Sellarole, Jana	A Member of the Public	Myself	Oppose
Perencevich, Ruth	A Member of the Public	Myself	Oppose
Broshek, Mary anne	A Member of the Public	Myself	Oppose
Richman, Susan	A Member of the Public	Myself	Oppose
Nelson, Elizabeth	A Member of the Public	Myself	Oppose
Damon, Claudia	A Member of the Public	Myself	Oppose
Greenwood, Nancy	A Member of the Public	Myself	Oppose
Ellermann, Maureen	A Member of the Public	Myself	Oppose
Sinclair-Pappas, Barbara	A Member of the Public	Myself	Oppose
Dewey, Karen	A Member of the Public	Myself	Oppose
Brennan, Nancy	A Member of the Public	Myself	Oppose
Jones, Andrew	A Member of the Public	Myself	Oppose
Devore, Gary	A Member of the Public	Myself	Oppose
Oxenham, Lee	An Elected Official	Myself	Oppose
Holt, David	A Member of the Public	Myself	Oppose
Merlone, Lynn	A Member of the Public	Myself	Oppose
Hershey, Jane	A Member of the Public	Myself	Oppose_
Istel, Claudia	A Member of the Public	Myself	Oppose

## Testimony

#### **HB1148**

relative to prohibiting government entities subordinate to the state from restricting the types of fuel sources that may be used for energy.

#### Testimony of Rep. Fred Plett April 25, 2022

HB1148 is designed to keep municipalities from enacting ordinances to prevent fuel types for power production or conversion. Determinations of this type are a state responsibility solely, and we have a Site Evaluation Committee to aid in this decision making.

Any kind of power generation or conversion, when proposed, and no matter the nature, appears to engender a negative response, whether it is simply a "not in my back yard" mentality, or ideology driving an argument against a particular technology.

Antrim Wind, Northern Pass, and Liberty Utilities Granite Bridge (27 miles of new natural gas pipeline to be buried along Route 101 from Stratham to Manchester, along with an Epping LNG storage facility), are recent examples of controversial proposals, all of which except Antrim Wind, failed or were modified to something entirely different. The Site Evaluation Committee may still red-light many proposed future projects, but the projects ought not be subject to death by a thousand cuts at the municipal level.

This bill amends RSA 362 by inserting a new section 362.9 to prohibit government entities subordinate to the state from restricting the types of fuel sources that may be used for energy. As such, it is geared towards energy production or conversion.

It was pointed out to me that SB 86, passed last session and now law, prohibited restrictions on the installation of certain commercially available heating systems and engaging the services of certain energy providers. I see the subject matter as different – one prohibiting restrictions on energy production or conversion, the other prohibiting restrictions on heating systems. Nevertheless, I went back to the Office of Legislative Services if the language of either could be tweaked to cut down on overall verbiage in the statutes. I was told by OLS that SB 86 amends

HB1148 Testimony of Rep. Fred Plett April 25, 2022 Page 2

RSA 155-A:2 and RSA 674:51, both of which are relative to the state building code. The language of the new section inserted by this bill is inserted into RSA 362 because it is a regulation of energy production. I confirmed my belief.

Thank you.

#### STATE OF NEW HAMPSHIRE

Amendment to HB 1148

In the Year of Our Lord Two Thousand Twenty Two

AN ACT relative to prohibiting government entities subordinate to the state from restricting the types of fuel sources that may be used for energy.

Be it Enacted by the Senate and House of Representatives in General Court convened:

The department of energy shall report to the chairs of the House Science, Technology, and Energy Committee, the Senate Energy and Natural Resources Committee, the House Municipal and County Affairs Committee, and the Senate Election Law and Municipal Affairs Committee by June 1, 2023, concerning:

- (a) the authority of municipalities to enact or enforce a resolution, ordinance, rule, code, policy, or take any action that restricts or prohibits or has the effect of restricting or prohibiting the types or fuel sources of energy production which may be used, delivered, converted, or supplied to customers.
- (b) any restrictions on the authority of municipalities to implement policies or goals to meet "net-zero" or "zero emissions" targets.
  - 2 Effective Date. This act shall take effect upon its passage.

# Voting Sheets

### Senate Energy & Natural Resources Committee EXECUTIVE SESSION RECORD

2021-2022 Session

Hearing Da	te: 4/25/21	Bill#	1146	J
Executive Se	ession Date: 4/26/2	2		
Motion of:_	AmerSns	Vo	te:	
	Committee Member Sen. Avard, Chair Sen. Giuda, Vice Chair Sen. Gray Sen. Watters Sen. Perkins Kwoka	Present Made by	Second Yes	
Motion of:_	OTPA	Vo	te:4	1
	Committee Member Sen. Avard, Chair Sen. Giuda, Vice Chair Sen. Gray Sen. Watters Sen. Perkins Kwoka	Present Made by	Second Yes	No : :
Motion of:_		· Vo	te:	
	Committee Member Sen. Avard, Chair Sen. Giuda, Vice Chair Sen. Gray Sen. Watters Sen. Perkins Kwoka	Present Made by	Second Yes	No
Motion of:_	· 	Vo	te:	
Reported ou	Committee Member Sen. Avard, Chair Sen. Giuda, Vice Chair Sen. Gray Sen. Watters Sen. Perkins Kwoka		Second Yes	No
Notes:				

# Committee Report

#### STATE OF NEW HAMPSHIRE

#### SENATE

#### REPORT OF THE COMMITTEE

Tuesday, April 26, 2022

THE COMMITTEE ON Energy and Natural Resources

to which was referred HB 1148

AN ACT

relative to prohibiting government entities subordinate to the state from restricting the types of fuel sources that may be used for energy.

Having considered the same, the committee recommends that the Bill

OUGHT TO PASS WITH AMENDMENT

BY A VOTE OF: 4-1

AMENDMENT # 1821s

Senator David Watters For the Committee

Daley Frenette 271-3042

#### ENERGY AND NATURAL RESOURCES

HB 1148, relative to prohibiting government entities subordinate to the state from restricting the types of fuel sources that may be used for energy. Ought to Pass with Amendment, Vote 4-1.

Senator David Watters for the committee.

#### General Court of New Hampshire - Bill Status System

#### **Docket of HB1148**

**Docket Abbreviations** 

**Bill Title:** (New Title) relative to a report on the authority of government entities subordinate to the state to restrict the types of fuel sources that may be used for energy.

#### Official Docket of HB1148.:

Date	Body	Description
11/17/2021	Н	Introduced 01/05/2022 and referred to Science, Technology and Energy
2/1/2022	Н	Public Hearing: 02/01/2022 1:30 p.m. LOB306-308
2/28/2022	Н	Executive Session: 02/28/2022 10:00 a.m. LOB306-308
3/7/2022	н	Majority Committee Report: Ought to Pass (Vote 11-10; RC)
3/7/2022	н	Minority Committee Report: Inexpedient to Legislate
3/20/2022	H	Lay HB1148 on Table (Rep. Pimentel): MF VV 03/17/2022 HJ 8
3/20/2022	Н	Ought to Pass: MA DV 167-142 03/17/2022 HJ 8
3/22/2022	S	Introduced 03/17/2022 and Referred to Energy and Natural Resources; SJ 6
4/20/2022	s	Hearing: 04/25/2022, Room 103, SH, 09:40 am; SC 17
4/26/2022	<b>S</b> .	Committee Report: Ought to Pass with Amendment #2022-1821s, 05/05/2022; SC 18
5/5/2022	S	Committee Amendment #2022-1821s, AA, VV; 05/05/2022; SJ 11
5/5/2022	S	Ought to Pass with Amendment 2022-1821s, MA, VV; OT3rdg; 05/05/2022; SJ 11
6/22/2022	S	Enrolled Bill Amendment #2022-2123e Adopted, VV, (In recess of 05/26/2022); SJ 13
6/27/2022	Н	Enrolled Bill Amendment <b>#2022-2123e</b> : AA VV (in recess of) 05/26/2022 <b>HJ 14</b>
5/13/2022	Н	House Concurs with Senate Amendment (Rep. Vose): MA VV 05/12/2022 HJ 13
6/24/2022	S	Enrolled Adopted, VV, (In recess 05/26/2022); SJ 13
6/27/2022	Н	Enrolled (in recess of) 05/26/2022 HJ 14
7/13/2022	Н	Signed by Governor Sununu 07/08/2022; Chapter 321; eff.07/08/2022 HJ 14

NH House	NH Senate

## Other Referrals

#### Enrolled Bill Amendment to HB 1148

The Committee on Enrolled Bills to which was referred HB 1148

AN ACT

relative to prohibiting government entities subordinate to the state from restricting the types of fuel sources that may be used for energy.

Having considered the same, report the same with the following amendment, and the recommendation that the bill as amended ought to pass.

FOR THE COMMITTEE

#### Explanation to Enrolled Bill Amendment to HB 1148

This enrolled bill amendment corrects the title of the bill to reflect its contents.

#### Enrolled Bill Amendment to HB 1148

Amend the title of the bill by replacing it with the following:

AN ACT relative to a report on the authority of government entities subordinate to the state to restrict the types of fuel sources that may be used for energy.

#### Senate Inventory Checklist for Archives

Bill Number: HB 1148	Senate Committee: _	Eners>
		<del></del>
Please include all documents in the order listed below included with an "X" beside	and indicate the docum	nents which have been
Final docket found on Bill Status		
Bill Hearing Documents: {Legislative Aides}	•	
Bill version as it came to the committee		l
All Calendar Notices		
All Calendar Notices  Hearing Sign-up sheet(s)  Prepared testimony, presentations, & other s  Hearing Report		
Prepared testimony, presentations, & other s	ubmissions handed in at	t the public hearing
Hearing Report		
Revised/Amended Fiscal Notes provided by the	ne Senate Clerk's Office	
Committee Action Documents: {Legislative Aide	<u>:s}</u>	
All amendments considered in committee (including	those not adopted):	
- amendment # LL215 amen	ndment #	•
amendment # amer	ndment#	
Executive Session Sheet		
Committee Report		
Floor Action Documents: {Clerk's Office}		•
All floor amendments considered by the body during	session (only if they are	offered to the senate):
amendment # ame	ndment#	
amendment # amen	ndment#	
Post Floor Action: (if applicable) {Clerk's Office	<u>1</u>	
Committee of Conference Report (if signed of by the committee of conference):	f by all members. Includ	e any new language proposed
Enrolled Bill Amendment(s) 2\23E6A		
Governor's Veto Message		
All available versions of the bill: {Clerk's Office	1	
$\stackrel{\textstyle \checkmark}{}$ as amended by the senate	as amended by	y the house
final version		
Completed Committee Report File Delivered to	the Senate Clerk's O	ffice By:
Helle	6/6	14/22
Committee Aide	<del></del>	Date
Senate Clerk's Office A		