# **REGULAR CALENDAR**

April 8, 2022

# HOUSE OF REPRESENTATIVES

## **REPORT OF COMMITTEE**

The Majority of the Committee on Criminal Justice and Public Safety to which was referred SB 361-FN,

AN ACT requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties. Having considered the same, report the same with the following resolution: RESOLVED, that it is INEXPEDIENT TO LEGISLATE.

**Rep. Terry Roy** 

## FOR THE MAJORITY OF THE COMMITTEE

Original: House Clerk Cc: Committee Bill File

# MAJORITY COMMITTEE REPORT

Committee:	Criminal Justice and Public Safety
Bill Number:	SB 361-FN
Title:	requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties.
Date:	April 8, 2022
Consent Calendar:	REGULAR
Recommendation:	INEXPEDIENT TO LEGISLATE

## STATEMENT OF INTENT

Witness testimony from bail commissioners indicated that this attempt to assist them, would in fact complicate their current tax filing as well as raising other concerns of unintended consequences. The bail commissioners expressed concern that if they were called to bail multiple defendants, only the first would bear the cost of the mileage and they also indicated that they had doubts that the mileage would actually be paid in any event and requested that the bill be found inexpedient to legislate.

Vote 19-2.

Rep. Terry Roy FOR THE MAJORITY

#### **REGULAR CALENDAR**

Criminal Justice and Public Safety

SB 361-FN, requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties. MAJORITY: INEXPEDIENT TO LEGISLATE. MINORITY: OUGHT TO PASS.

Rep. Terry Roy for the **Majority** of Criminal Justice and Public Safety. Witness testimony from bail commissioners indicated that this attempt to assist them, would in fact complicate their current tax filing as well as raising other concerns of unintended consequences. The bail commissioners expressed concern that if they were called to bail multiple defendants, only the first would bear the cost of the mileage and they also indicated that they had doubts that the mileage would actually be paid in any event and requested that the bill be found inexpedient to legislate. **Vote 19-2.** 

# **REGULAR CALENDAR**

April 8, 2022

# HOUSE OF REPRESENTATIVES

# **REPORT OF COMMITTEE**

The Minority of the Committee on Criminal Justice and Public Safety to which was referred SB 361-FN,

AN ACT requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties. Having considered the same, and being unable to agree with the Majority, report with the recommendation that the bill OUGHT TO PASS.

## **Rep. John Bordenet**

# FOR THE MINORITY OF THE COMMITTEE

Original: House Clerk Cc: Committee Bill File

# MINORITY COMMITTEE REPORT

Committee:	Criminal Justice and Public Safety
Bill Number:	SB 361-FN
Title:	requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties.
Date:	April 8, 2022
Consent Calendar:	REGULAR
Recommendation:	OUGHT TO PASS

## STATEMENT OF INTENT

This bill would allow bail commissioners to be reimbursed for mileage traveled in the performance of their duties. Bail commissioners testified against the bill because they are not being paid the fee they now entitled. If the NH Court System does one day find the means to pay them this fee, this policy would give immediate payment for their well deserved compensation for mileage. In addition, this bill, if passed, will or may encourage a more suitable correction to the problem faced by our bail commissioners.

Rep. John Bordenet FOR THE MINORITY

Original: House Clerk Cc: Committee Bill File

#### **REGULAR CALENDAR**

Criminal Justice and Public Safety

SB 361-FN, requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties. OUGHT TO PASS.

Rep. John Bordenet for the **Minority** of Criminal Justice and Public Safety. This bill would allow bail commissioners to be reimbursed for mileage traveled in the performance of their duties. Bail commissioners testified against the bill because they are not being paid the fee they now entitled. If the NH Court System does one day find the means to pay them this fee, this policy would give immediate payment for their well deserved compensation for mileage. In addition, this bill, if passed, will or may encourage a more suitable correction to the problem faced by our bail commissioners.

#### HOUSE COMMITTEE ON CRIMINAL JUSTICE AND PUBLIC SAFETY

### **EXECUTIVE SESSION on SB 361-FN**

- **BILL TITLE:** requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties.
- **DATE:** April 8, 2022
- **LOB ROOM:** 202-204

#### MOTIONS: INEXPEDIENT TO LEGISLATE

Moved by Rep. Roy

Seconded by Rep. Espitia

Vote: 19-2

### CONSENT CALENDAR: NO

**<u>Statement of Intent</u>**: Refer to Committee Report

Respectfully submitted,

Rep Scott Wallace, Clerk

## OFFICE OF THE HOUSE CLERK



2/8/2022 3:07:34 PM Roll Call Committee Registers Report

2022 SESSION

Criminal Justice and Public Safety			
Bill #: 36 Motion: FTC AM #: <	Exec Sess	ion Date: <u> </u>	8.22
Members	YEAS	<u>Nays</u>	<u>NV</u>
Abbas, Daryl A. Chairman	19		
Roy, Terry Vice Chairman	1		
Welch, David A.	2		
Burt, John A.	3		
Rhodes, Jennifer	4		
Green, Dennis E.	5		
Wallace, Scott Clerk	6		
Testerman, Dave	7		
True, Chris FOISOM	8		
Pratt, Kevin M.	9		
Marston, Dick	10		
Harriott-Gathright, Linda C.			
Pantelakos, Laura C.	12		
O'Hearne, Andrew S. JAEK	13		
Bordenet, John		1	
Meuse, David	14	A A A A A A A A A A A A A A A A A A A	
Newman, Ray E.	15		
Bouldin, Amanda C. S. MENDMAD	16		
Bouldin, Amanda C. S. MENMAP Conley, Casey M. MAPENAL	•	2	
Bradley, Amy	17		
Espitia, Manny	18		



2/8/2022 3:07:34 PM Roll Call Committee Registers Report

2022 SESSION

**Criminal Justice and Public Safety** Exec Session Date: 4-8-77Bill #: <u>9836(</u> Motion: FTL AM #: **TOTAL VOTE:** 19

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#### HOUSE COMMITTEE ON CRIMINAL JUSTICE AND PUBLIC SAFETY

#### **PUBLIC HEARING ON SB 361-FN**

BILL TITLE:	<b>.E:</b> requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties.		
DATE:	April 8, 2022		
LOB ROOM:	202-204	Time Public Hearing Called to Order:	1435
		Time Adjourned:	1523

<u>Committee Members</u>: Reps. Abbas, Roy, Wallace, Welch, Burt, Rhodes, Green, Testerman, True, Pratt, Marston, Harriott-Gathright, Pantelakos, O'Hearne, Bordenet, Meuse, R. Newman, Amanda Bouldin, Conley, Bradley and Espitia

Sen. Hennessey	Sen. D'Allesandro
Sen. Bradley	Sen. French
Sen. Avard	Sen. Carson
Sen. Cavanaugh	Rep. Piemonte
Rep. Welch	
	Sen. Bradley Sen. Avard Sen. Cavanaugh

#### TESTIMONY

\* Use asterisk if written testimony and/or amendments are submitted.

#### **Grant Bosse for Senator Gannon**

• Supports

**D**111 a

Ed Marcis - Bail Commissioner

• Supports

#### \*Vincent Baiocchetti - Belknap Co. Bail Commissioner

- Opposes he wants bail reform
- Emailed testimony

#### Paul Leary - Bail Commissioner

- Opposed
- Wants bail reform not "Feel Good Legislation." Has some good ideas.

#### Triixie Lefebure - Bail Commissioner

- Opposed
- Would like actual Bail Commissioner payment warranty. The BC's are losing almost 35% of payments.

#### Jim Moody - Bail Commissioner

- Opposed
- Hills Co. 3 year averages 60-70% paid
- Getting the \$40. fee is the issue

#### **Respectfully submitted,**

Rep. Scott Wallace, Clerk

# **SIGN UP SHEET**

To Register Opinion If Not Speaking

Bill #:\_\_\_\_\_SB 361-FN

Date: \_4.8.22

Committee: Criminal Justice and Public Safety

\*\* Please Print All Information \*\*

Name	Address	Phone	Representing	Pro	Con
Edward No.	NOIS 9 SANdl	TWAY 603-770-50	479 BC	V	
Trxipl	ofdoine 58	ALDEN Bd. 1'dy	IN BC		V
Paul M. Le	ARY, 709 Centan	+1 St. FRANKlin. N.H	BC		U
Tim MOANY	39 QUINTO HILL AD	Phone DT WAY 603-770-5 AUDIEN Rd, L'die +1 5t. Franklin. N.H Hockself 603-785-8659	) bC		V
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# **House Remote Testify**

# Criminal Justice and Public Safety Committee Testify List for Bill SB361 on 2022-04-08

Support: 8 Oppose: 1 Neutral: 0 Total to Testify: 0

Export to Excel

Name	City, State Email Address	<u>Title</u>	Representing	<u>Position</u>	<u>Testifying</u>	Non-Germane	<u>Signed Up</u>
Cavanaugh, Senator Kevin	Manchester, NH kevin.cavanaugh@leg.state.nh.us	An Elected Official	Myself	Support	No	No	4/4/2022 9:12 AM
French, Senator Harold	Canterbury, NH kathryn.cummings@leg.state.nh.us	An Elected Official	Senate District 7	Support	No	No	4/4/2022 2:31 PM
Reagan, Senator John	Deerfield, NH kathryn.cummings@leg.state.nh.us	An Elected Official	Senate District 17	Support	No	No	4/5/2022 8:52 AM
Hennessey, Erin	Senate District 1, NH peter.oneill@leg.state.nh.us	An Elected Official	Myself	Support	No	No	4/5/2022 10:29 AM
Bradley, Jeb	SD3, NH jeb.bradley@leg.state.nh.us	An Elected Official	SD3	Support	No	No	4/6/2022 9:37 AM
Carson, Senator Sharon	SD 14, NH sharon.carson@leg.state.nh.us	An Elected Official	Myself	Support	No	No	4/7/2022 3:57 PM
Baiocchetti, Vincent	Gilmanton Iron Works, NH vbaiocchetti@gmail.com	A Member of the Public	Myself	Oppose	No	No	4/7/2022 5:31 PM
Drury, John	Alton, NH jpd.fpd@hotmail.com	A Member of the Public	Myself	Support	No	No	4/8/2022 11:16 AM
Piemonte, Tony	Sandown, NH tony.piemonte@leg.state.nh.us	An Elected Official	Myself	Support	No	No	4/8/2022 3:18 PM

House Criminal Justice and Public Safety CommitteeTestimonyApril 8, 2022 SB 361 - Requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties Dear Mr. Chairman and Members of the Committee:

My name is Vincent Baiocchetti, I am a Bail Commissioner from Belknap County and I am speaking in opposition of SB 361, a bill requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties. My comments will be short as it appears that this is just another problem that will be kicked down the road and feel good legislation. We as Bail Commissioners have been coming before you for the past 4 years to try and get payment, that is already required by law, to no avail. Everyone that we have testified in front of has agreed that Bail Commissioners perform an important job but no one with the authority, not the Legislature or the Court, have followed through or made any worthwhile steps to ensure that this happens. Instead there is now a bill to pay Bail Commissioners for mileage, a piece of feel good legislation that does not solve any outstanding issues. Some of the questions that have been posed to me by other Bail Commissioners is how are we going to calculate mileage, now we

will have to make change and the most asked question, how will we get paid for mileage when we don't get paid for the \$40.00 Bail Commissioner fee that the law requires that we get paid?Most of the Bail Commissioners that I have spoken with would rather you and the Court resolve a problem that already exists instead of creating another problem for us that will again have no solution. If you have any questions, please feel free to contact me.Thank you for your time.Vinnie BaiocchettiGilmanton Iron Works, NH

## To Senator Sharon Carson and the EDA Committee

We, the undersigned, support the passage of the New Hampshire Senate Bill (SB361) which will require that Bail Commissioners be reimbursed for mileage traveled in the performance of duties. Currently, Bail Commissioners travel many miles to a variety of police departments, county jails and medical facilities during the day and night without mileage compensation. The passage of this bill may attract more Bail Commissioners to apply for this position which is greatly needed. Reimbursement for mileage will offset the cost of gasoline and maintenance of our private vehicles.

Whole and the second second second second and second and second s	- Chief Wade H. Tarsons, DANVILLE, Olice Michael Labell Raymond PC HAINESTEAD Pd Chief Josefn BANGODN
Earrand M. Almone	DERKY PD. LITIEF of Prince LONDONDERRY PD. Police
AARCN P Grente	Chester PD Chief of filice
JOHN SABLE	SANDOWN P.P., LIEUTENANT
Jouald & Bream 1 Frate Lan Michaelfihllace	Downlo W BRIGSS TR KINGSTON POLICE Richard Kare Plaiston P.D RECHARD SALVER RCSO MICHAELJ. WALLACE, Epping PD

YEAR	DUE BC Fees	WAIVED	Total Bails for the year	MILEAGE
2016 (3/9/16)	4,160	20	418	3743
2017	7,120	69	731	4466
2018	7,947	41	599	4789.4
2019	6,405	55	574	4396
2020	7790	53	598	3419.6
2021	8257	36	573	1922.6
2022	2280	30	174(4/7/22)	846
2023				
TOTAL DUE	\$43,959	304 (12,160)	3,667	

## Paul M. Leary's Bail Commissioner Activity 3/9/2016 to present

My collection rate runs about 62-68% over the 6+ year run. When I started the Judge said I would collect 3 out of every 5 Bails, I do and that has been constant. In the matter of Telebails or Remote Bailing I have done 611 from 4/25/20 to 4/7/2022.

This was the breakdown that I gave while talking about SB 772 (2019). This form has been updated five times since SB 772 testimony, and twice since SB 361 (2022) testimony. Please let me know if you need more information. (updated 4/7/2022)

Note, the mileage in 2020 and 2021 were affected by COVID-19 and the use of the Telebail or Remote bailing. When I began bailing much of it was done locally and as the years moved on my coverage area started to grow and I have included a list of the Departments that I have been to with the round trip mileage as a reference. I did not keep track of the mileage per department per year but rather just tracked the mileage for the annual total for my accountant.

Paul

# Police Department Round Trip Mileage

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## From 709 Central Street. Franklin NH 03235

Police Department	Address	Mileage
Andover P.D.	32 School Street 03216	25.2
Belknap Cnty. Jail	76 County Drive 03246	26
Belmont P.D.	16 Fuller Street 03220	16.2
Boscawen P.D.	116 N. Main Street 03303	32.0
Bristol P.D.	230 Lake Street 03222	30.0
Campton P.D.	12 Gearty Way 03223	61.8
Canterbury P.D.	26 Baptist Road 03268	19.6
Concord P.D.	35 Green Street 03301	40.0
Concord Hospital	250 Pleasant Street 03301	46.6
Franklin P.D.	5 Hancock Terrace 03235	1.6
Franklin Reg. Hospital	15 Aiken Ave 03235	1.2
Hill P.D.	30 Crescent Street 03243	16.4
Laconia P.D.	126 Salem St. 03246	22.0
Loudon P.D.	8 Cooper Street. 03307	38.6
LRGH-ER	80 Highland Street 03246	23.6
Manchester P.D.	405 Valley Street 03101	77.2
Meredith P.D.	405-419 D.W. Hwy. 03253	47.6
Merrimack Cnty. Jail	333 D.W. Hwy. 03303	16.6
New Hampton	24 Intervale Road 03256	30.0

Northfield P.D.	138 Park Street 03276	6.0
Salisbury P.D.	522 Old Turnpike Rd. 03268	18.0
Sanbornton P.D.	565 Sanborn Road 03269	9.6
Tilton P.D.	45 Sanborn Road 03276	8.4
Troop D. in Concord	139 Iron Works Rd. 03301	46.8
Webster P.D.	851 Battle St. 03303	29.2
Lincoln P.D	148 Main Street 03251	92.0
Woodstock Pb.	165 Lost River Road 03293	122.0

Londonderry Police Department- 26 Miles Round Trip Derry Police Department – 20 miles - Round Trip Auburn Police Department, Auburn, NH – 20 Miles Round Trip Chester Police Department, Chester, NH – 8 Miles Round Trip Sandown Police Department, Sandown, NH – 3 Miles Round Trip Plaistow Police Department, Plaistow, NH – 23 Miles Round Trip Atkinson Police Department, Atkinson, NH – 22 Miles Round Trip Hampstead Police Department, Hampstead, NH – 16 Miles Round Trip Brentwood Police Department, Brentwood, NH – 16 Miles Round Trip Epping Police Department, Epping, NH – 22 Miles Round Trip Candia Police Department, Candia, NH – 23 Miles Round Trip Kingston Police Department, Kingston, NH -21 Miles Round Trip East Kingston Police Department, East Kingston, NH – 25 Miles Round Trip Newton Police Department, Newton, NH – 26 Miles Round Trip Seabrook Police Department, Seabrook, NH – 41 Miles Round Trip Hampton Police Department, Hampton, NH – 56 Miles Round Trip Exeter Police Department, Exeter, NH – 30 Miles Round Trip Raymond Police Department, Raymond, NH – 26 Round Trip Rockingham County House of Correction, Brentwood, NH – 21 Miles Round Trip Exeter Hospital, Exeter, NH – 40 Miles Round Trip Elliot Hospital, Manchester, NH – 32 Miles Round Trip Catholic Medical Center, Manchester, NH – 35 Miles Round Trip Parkland Medical Center, Derry NH – 25 Miles Round Trip



# House Committee on Criminal Justice and Public Safety April 8, 2022, 2:30 p.m. LOB 202-204

Good afternoon, Chairman and Members of the Committee,

I am Grant Bosse here to introduce SB 361 on behalf of Sen. Gannon, the prime sponsor.

Bail commissioners are a vital and sometimes underappreciated part of our criminal justice system. When someone ends up in custody late at night or over the weekend, we rely on bail commissioners to be there to help them secure their release without having to wait hours or days for a judge.

The Legislature has supported the principle that no one should be denied bail simply because they cannot afford to pay it but are not a threat to the community. For this vital service, bail commissioners charge just \$40.

This amount does not take their expenses into consideration. Getting a call on a Saturday night and driving across the county can burn up a tank of gas, and these days, that's more expensive than ever. Bail commissioners average 60 calls per month and 2,100 miles. Sen. Gannon introduced SB 361 in order to authorize bail commissioners to collect mileage in addition to the \$40 flat fee. This would be based on actual miles driven, and reimbursed at the IRS rate. Like the fee, the mileage charge would be waived if the defendant were indigent.

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SB 361 received unanimous support of the Senate Judiciary and Finance Committees, and cleared the Senate floor twice without opposition. Sen. Gannon thanks you for your consideration and asks for your support of SB 361.

If you have any questions for Sen. Gannon, I will make sure he gets you an answer, but I would defer to the bail commissioners here today to tell you directly about their experience in the field.

Thank you again for allowing me to bring in this bill on Sen. Gannon's behalf.

#### SB 361-FN - AS INTRODUCED

#### 2022 SESSION

#### 22-2987 04/11

## SENATE BILL **361-FN**

- AN ACT requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties.
- SPONSORS: Sen. Gannon, Dist 23; Sen. Hennessey, Dist 1; Sen. D'Allesandro, Dist 20; Sen.
  Watters, Dist 4; Sen. Bradley, Dist 3; Sen. French, Dist 7; Sen. Reagan, Dist 17;
  Sen. Avard, Dist 12; Sen. Carson, Dist 14; Sen. Prentiss, Dist 5; Sen. Cavanaugh,
  Dist 16; Rep. Piemonte, Rock. 4; Rep. Edwards, Rock. 4; Rep. Welch, Rock. 13

COMMITTEE: Executive Departments and Administration

#### ANALYSIS

This bill allows bail commissioners to receive mileage for travel related to the performance of their official duties.

Explanation:Matter added to current law appears in **bold italics.**Matter removed from current law appears [in brackets and struckthrough.]Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

#### SB 361-FN - AS INTRODUCED

#### STATE OF NEW HAMPSHIRE

#### In the Year of Our Lord Two Thousand Twenty Two

AN ACT requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 1 Bail Commissioners; Fees. Amend RSA 597:20 to read as follows:

2 597:20 Fees. The bail commissioners in such cases shall be entitled to a fee of \$40, *plus* 

3 mileage at the maximum rate per mile established in the United States Internal Revenue

4 Code and Regulations for the number of round trip miles traveled while in the

5 *performance of their official duties*. However, clerks of court or members of their staffs who are

6 bail commissioners shall be entitled to collect such fee *and mileage* only when called while not on

7 active duty. In jurisdictions where the bail commissioner is a full-time salaried police officer,

8 constable, sheriff, deputy sheriff, state police employee, or anyone else authorized to execute police

9 powers, such person shall not receive the fee established in this section, but instead such amount

10 shall be remitted to the town or city in which the district court is situated. If the defendant is

11 indigent, the fee *and mileage* shall be waived.

12 2 Effective Date. This act shall take effect 60 days after its passage.

LBA 22-2987 12/15/21

### SB 361-FN- FISCAL NOTE AS INTRODUCED

AN ACT requiring that bail commissioners be reimbursed for mileage traveled in the performance of their duties.

FISCAL IMPACT: [X] State [] County [] Local [] None

	Estimated Increase / (Decrease)			
STATE:	FY 2022	FY 2023	FY 2024	FY 2025
Appropriation	\$0	\$0	\$0	\$0
Revenue	\$0	\$0	\$0	\$0
Expenditures	\$0	Indeterminable	Indeterminable	Indeterminable
Expenditures	φυ	Increase	Increase	Increase
Funding Source:	[ X ] General	[ ] Education [	] Highway [	] Other

#### **METHODOLOGY:**

This bill allows bail commissioners to receive mileage for travel related to the performance of their official duties.

The Judicial Branch states this bill would provide that, in addition to the \$40 fee, bail commissioners would be entitled to payment for mileage for the number of round trip miles traveled while in the performance of official duties. The Judicial Branch does not have any data regarding the number of miles traveled by bail commissioners and is therefore unable to calculate a fiscal impact.

The New Hampshire Municipal Association stated that current law (RSA 597:2-b) provides: "If the offender elects to utilize the bail commissioner's services and is not indigent, the offender shall pay the bail commissioner's fee directly to the bail commissioner. If the offender elects to utilize the services of the bail commissioner, but claims indigence, the court shall, to the extent of available funding, utilize all possible means to pay the bail commissioner's fee, and shall include written evidence of fee payment in the offender's case file." The Municipal Association indicates neither current law nor the proposed bill requires municipalities to pay for the services of a bail commissioner.

The New Hampshire Association of Counties does not expect this bill would have a fiscal impact on the counties. It is assumed that any fiscal impact would occur after FY 2022.

### AGENCIES CONTACTED:

Judicial Branch, New Hampshire Municipal Association and New Hampshire Association of Counties