

REGULAR CALENDAR

October 17, 2022

HOUSE OF REPRESENTATIVES

REPORT OF COMMITTEE

**The Committee on Science, Technology and Energy to
which was referred SB 269-FN,**

**AN ACT (New Title) establishing a commission to study
energy saving weatherization programs. Having
considered the same, report the same: NOT
RECOMMENDED FOR FUTURE LEGISLATION.**

Rep. Troy Merner

FOR THE COMMITTEE

COMMITTEE REPORT

Committee:	Science, Technology and Energy
Bill Number:	SB 269-FN
Title:	(New Title) establishing a commission to study energy saving weatherization programs.
Date:	October 17, 2022
Consent Calendar:	REGULAR
Recommendation:	NOT RECOMMENDED FOR FUTURE LEGISLATION

STATEMENT OF INTENT

The committee felt there was no need for this commission as this issue has been extensively studied. Inflation Reduction Act funds from the federal government will soon change the energy efficiency landscape. The NH Department of Energy will be coordinating the expenditure of these funds over several different weatherization programs, which would likely invalidate any study commission findings.

Vote 14-4.

Rep. Troy Merner
FOR THE COMMITTEE

Original: House Clerk
Cc: Committee Bill File

REGULAR CALENDAR

Science, Technology and Energy

SB 269-FN, (New Title) establishing a commission to study energy saving weatherization programs. NOT RECOMMENDED FOR FUTURE LEGISLATION .

Rep. Troy Merner for Science, Technology and Energy. The committee felt there was no need for this commission as this issue has been extensively studied. Inflation Reduction Act funds from the federal government will soon change the energy efficiency landscape. The NH Department of Energy will be coordinating the expenditure of these funds over several different weatherization programs, which would likely invalidate any study commission findings. **Vote 14-4.**

Original: House Clerk
Cc: Committee Bill File

REGULAR CALENDAR

April 14, 2022

HOUSE OF REPRESENTATIVES

REPORT OF COMMITTEE

The Majority of the Committee on Science, Technology and Energy to which was referred SB 269-FN,

AN ACT (New Title) establishing a commission to study energy saving weatherization programs. Having considered the same, report the same with the recommendation that the bill be REFERRED FOR INTERIM STUDY.

Rep. Jose Cambrils

FOR THE MAJORITY OF THE COMMITTEE

**MAJORITY
COMMITTEE REPORT**

Committee:	Science, Technology and Energy
Bill Number:	SB 269-FN
Title:	(New Title) establishing a commission to study energy saving weatherization programs.
Date:	April 14, 2022
Consent Calendar:	REGULAR
Recommendation:	REFER FOR INTERIM STUDY

STATEMENT OF INTENT

This bill attempts to establish a commission to study energy saving weatherization programs. During testimony on the bill, there were concerns regarding the unbalanced member make-up of the commission. There were also concerns about reducing the contractor "pre-qualifications" and what that meant, and the cost associated with administering that process. Additionally, the policy direction to explore expanding the "fiscal participation" of propane and oil users in New Hampshire needs to be better understood given the all-time high energy prices that our citizens are currently paying.

Vote 12-9.

Rep. Jose Cambrils
FOR THE MAJORITY

Original: House Clerk
Cc: Committee Bill File

REGULAR CALENDAR

Science, Technology and Energy

SB 269-FN, (New Title) establishing a commission to study energy saving weatherization programs.

MAJORITY: REFER FOR INTERIM STUDY. MINORITY: OUGHT TO PASS.

Rep. Jose Cambrils for the **Majority** of Science, Technology and Energy. This bill attempts to establish a commission to study energy saving weatherization programs. During testimony on the bill, there were concerns regarding the unbalanced member make-up of the commission. There were also concerns about reducing the contractor "pre-qualifications" and what that meant, and the cost associated with administering that process. Additionally, the policy direction to explore expanding the "fiscal participation" of propane and oil users in New Hampshire needs to be better understood given the all-time high energy prices that our citizens are currently paying. **Vote 12-9.**

Original: House Clerk

Cc: Committee Bill File

REGULAR CALENDAR

April 14, 2022

HOUSE OF REPRESENTATIVES

REPORT OF COMMITTEE

The Minority of the Committee on Science, Technology and Energy to which was referred SB 269-FN,

AN ACT (New Title) establishing a commission to study energy saving weatherization programs. Having considered the same, and being unable to agree with the Majority, report with the recommendation that the bill OUGHT TO PASS.

Rep. Peter Somssich

FOR THE MINORITY OF THE COMMITTEE

**MINORITY
COMMITTEE REPORT**

Committee:	Science, Technology and Energy
Bill Number:	SB 269-FN
Title:	(New Title) establishing a commission to study energy saving weatherization programs.
Date:	April 14, 2022
Consent Calendar:	REGULAR
Recommendation:	OUGHT TO PASS

STATEMENT OF INTENT

The minority is convinced that weatherization and insulation of residences and businesses is the first step to make a building more energy efficient and save energy dollars. Any building that is not properly insulated will not significantly benefit from even the newest and most efficient heating or cooling system. Most of New England's housing stock, including business facilities, were built decades ago and suffer from the consequences of less efficient building codes. Likewise, our state's weatherization programs for residences and businesses have not been updated for many years and don't include measures such as replacing single pane windows with more efficient double and triple pane replacements. This bill is urgently needed to make progress in all of these areas, including considering a more all-inclusive approach to funding that is fairer and more effective for NH residents. The bill does not propose any new changes, but only creates a commission to evaluate and make proposals in the future for a more enhanced and sustainable weatherization program. Instead of ignoring these issues, we need to move ahead with this critical initiative that will save our state millions of dollars from wasted energy.

Rep. Peter Somssich
FOR THE MINORITY

Original: House Clerk
Cc: Committee Bill File

REGULAR CALENDAR

Science, Technology and Energy

SB 269-FN, (New Title) establishing a commission to study energy saving weatherization programs.
OUGHT TO PASS.

Rep. Peter Somssich for the **Minority** of Science, Technology and Energy. The minority is convinced that weatherization and insulation of residences and businesses is the first step to make a building more energy efficient and save energy dollars. Any building that is not properly insulated will not significantly benefit from even the newest and most efficient heating or cooling system. Most of New England's housing stock, including business facilities, were built decades ago and suffer from the consequences of less efficient building codes. Likewise, our state's weatherization programs for residences and businesses have not been updated for many years and don't include measures such as replacing single pane windows with more efficient double and triple pane replacements. This bill is urgently needed to make progress in all of these areas, including considering a more all-inclusive approach to funding that is fairer and more effective for NH residents. The bill does not propose any new changes, but only creates a commission to evaluate and make proposals in the future for a more enhanced and sustainable weatherization program. Instead of ignoring these issues, we need to move ahead with this critical initiative that will save our state millions of dollars from wasted energy.

Original: House Clerk

Cc: Committee Bill File

HOUSE COMMITTEE ON Science, Technology and Energy

EXECUTIVE SESSION ON SB 269_FN

BILL TITLE: (New Title) establishing a commission to study energy saving weatherization programs.

DATE: October 6, 2022

LOB ROOM: 302-304

MOTION: (Please check one box)

Recommend Not recommend

Moved by Rep. Merner Seconded by Rep. Thomas Vote: 14-4-4

MOTION: (Please check one box)

OTP OTP/A ITL Retain (1st year) Adoption of Amendment # _____
 Interim Study (2nd year) *(if offered)*

Moved by Rep. _____ Seconded by Rep. _____ Vote: _____

MOTION: (Please check one box)

OTP OTP/A ITL Retain (1st year) Adoption of Amendment # _____
 Interim Study (2nd year) *(if offered)*

Moved by Rep. _____ Seconded by Rep. _____ Vote: _____

MOTION: (Please check one box)

OTP OTP/A ITL Retain (1st year) Adoption of Amendment # _____
 Interim Study (2nd year) *(if offered)*

Moved by Rep. _____ Seconded by Rep. _____ Vote: _____

CONSENT CALENDAR? Yes No

Minority Report? Yes No If yes, author, Rep.: _____ Motion: _____

Respectfully submitted, Rep. Fred Plett, Clerk



2022 SESSION

Science, Technology and Energy

Bill #: SB269_FN Motion: Not recommend AM #: _____ Exec Session Date: 10/6/2022

<u>Members</u>	<u>YEAS</u>	<u>Nays</u>	<u>NV</u>
Vose, Michael Chairman	x		
Thomas, Douglas W. Vice Chairman	x		
Harrington, Michael D.	x		
Notter, Jeanine M.	x		
Merner, Troy E.	x		
Plett, Fred R. Clerk	x		
Berezhny, Lex	x		
Bernardy, JD	x		
Cambrils, Jose E.	x		
Ploszaj, Tom	x		
White, Nick D.			x
Lewicki, John	x		
Somssich, Peter F.	x		
Cali-Pitts, Jacqueline A.	x		
Mann, John E.		x	
Oxenham, Lee Walker	x		
Vincent, Kenneth S.			x
McGhee, Kat		x	
McWilliams, Rebecca J.		x	
Chretien, Jacqueline H.			x
Pimentel, Roderick L.			x



1/22/2021 10:09:50 AM
Roll Call Committee Registers
Report

2022 SESSION

Science, Technology and Energy

Bill #: SB269_FN Motion: Not recommend AM #: _____ Exec Session Date: !0/6/2022

Parshall, Lucius

TOTAL VOTE:

		x	
	14	4	4

HOUSE COMMITTEE ON SCIENCE, TECHNOLOGY AND ENERGY

EXECUTIVE SESSION on SB 269-FN

BILL TITLE: (New Title) establishing a commission to study energy saving weatherization programs.

DATE: April 12, 2022

LOB ROOM: 306 - 308

MOTIONS: REFER FOR INTERIM STUDY

Moved by Rep. Cambrils

Seconded by Rep. Merner

Vote: 12-9

CONSENT CALENDAR: NO

Statement of Intent: Refer to Committee Report

Respectfully submitted,

Rep Fred Plett, Clerk



1/10/2022 9:10:42 AM
Roll Call Committee Registers
Report

2022 SESSION

Science, Technology and Energy

Bill #: SB269 Motion: Interim Study AM #: _____ Exec Session Date: 4/12/22

<u>Members</u>	<u>YEAS</u>	<u>Nays</u>	<u>NV</u>
Vose, Michael Chairman	12		
Thomas, Douglas W. Vice Chairman	1		
Harrington, Michael D.	2		
Notter, Jeanine M. <i>Rep. Long</i>	3		
Merner, Troy E.	4		
Plett, Fred R. Clerk <i>Rep. Sheehan</i>	5		
Berezhny, Lex	6		
Bernardy, JD	7		
Cambrils, Jose E.	8		
Ploszaj, Tom	9		
White, Nick D.	10		
Somssich, Peter F.		1	
Cali-Pitts, Jacqueline A.		2	
Mann, John E.		3	
Oxenham, Lee Walker <i>of en em</i>		4	
Lewicke, John	11		
Vincent, Kenneth S. <i>(not here)</i>			
McGhee, Kat		5	
McWilliams, Rebecca J. <i>Rep. Battling</i>		6	
Chretien, Jacqueline H. <i>Rep. Laflamme</i>		7	
Pimentel, Roderick L.		8	

Paru en tel



2022 SESSION

Science, Technology and Energy

Bill #:	Motion:	AM #:	Exec Session Date:
Parshall, Lucius			9
TOTAL VOTE:		12	9

HOUSE COMMITTEE ON SCIENCE, TECHNOLOGY AND ENERGY

SUBCOMMITTEE WORK SESSION on SB 269-FN

BILL TITLE: (New Title) establishing a commission to study energy saving weatherization programs.

DATE: October 4, 2022

Subcommittee Members: Reps. Merner, Cambrils, Cali-Pitts, Mann, Oxenham and Parshall

Comments and Recommendations: Bill is not clean, needs to be re-written, with NH DOE engagement. Study Commission may not be needed as Fed. Inflation Reduction Act is providing funding for energy savings program. Weatherization will be funded by Fed. I.R.A.U. We have Dept. of Energy, so Commission is not needed.

MOTION:

Interim Study (2nd yr) Not Recommended for Future Legislation

Moved by Rep. Cali-Pitts

Seconded by Rep. Cambrils

Vote: 5-1

Respectfully submitted,

Rep. Jose Cambrils
Subcommittee Chairman

HOUSE COMMITTEE ON SCIENCE, TECHNOLOGY AND ENERGY

SUBCOMMITTEE WORK SESSION on SB 269-FN

BILL TITLE: (New Title) establishing a commission to study energy saving weatherization programs.

DATE: 10/4/22

Subcommittee Members: Reps. Merner, Cambrils, Cali-Pitts, Mann, Oxenham, Pimentel and Parshall

Comments and Recommendations:

- 1. Bill is not clean, needs to be re-written, with NH DOE engagement.
- 2. Study Commission may not be needed as Fed. Inflation Reduction Act is providing funding for energy savings programs.

MOTION: Recommended for Future Legislation
 Not Recommended for Future Legislation

Moved by Rep. Cali-Pitts Seconded by Rep. Cambrils Vote: 5-1

Respectfully submitted,

Rep. Jose L. Cambrils
Subcommittee Chairman/Clerk

Meeting Called to order: 1:03 PM

Pledge taken at: 1:04 PM

Roll Call: All present except Rep. Pimentel.

1. Would add cost.
2. Bill needs to be clearer, no good as written. Work with NH DOE
3. Weatherization will be funded by Fed. J.R. Act.
4. We have Dept. of energy, so Commission not needed.

Motion to not move forward: Rep. Cali-Pitts

2nd Rep. Cambria

Vote: 5-1 Not Recommend

Motion to adjourn Rep. Parrshall, 2nd Rep. Cambria

Meeting Adjourned: 1:42 PM

HOUSE COMMITTEE ON SCIENCE, TECHNOLOGY AND ENERGY

PUBLIC HEARING ON SB 269-FN

BILL TITLE: (New Title) establishing a commission to study energy saving weatherization programs.

DATE: April 11, 2022

LOB ROOM: 306-308 **Time Public Hearing Called to Order:** 10:00 a.m.

Time Adjourned: 10:57 a.m.

Committee Members: Reps. Vose, Thomas, Plett, Harrington, Notter, Merner, Berezny, Bernardy, Cambrils, Ploszaj, Somssich, Cali-Pitts, Mann, Oxenham, Lewicke, Vincent, McGhee, McWilliams, Chretien, Pimentel and Parshall

Bill Sponsors:

Sen. Avard

Sen. Bradley

Sen. Carson

Sen. Perkins Kwoka

Sen. Watters

Sen. Rosenwald

Sen. Soucy

Sen. Prentiss

TESTIMONY

* Use asterisk if written testimony and/or amendments are submitted.

Sen. Watters: Sen. Avard prime sponsor. Bill establishes a commission to study energy efficiency programs. See if we can get people to do work with less regulation, open to larger mill building conversions, etc., getting any other energy sources for funding. What policies could we look at. We have NH Saves, could we expand oil to cover costs. Lines 22 mill building conversions. Merner – pre-qualifications, new set of rules? Got amended to be a study. McWilliams – Members of commission – good public representation, etc. but not building trades, architect / engineers. Would you be amenable to an amendment? Answer – good point, there was some sentiment that this would come from builders. Pimentel – Lines 17-18, research to explore participation of propane suppliers like electric and gas. Answer – yes from Senator Avard, all fuels treated equally. McGhee – Commission to save energy programs repealed – so creating and removed – no – this commission automatically repealed when job done. Harrington – System Benefit charge benefit as in electric and gas – answer – not at all – no new funding. Answer – this legislation only creates commission to study issue. Chairman Vose – gets home weatherization product solicitation – why do we need commission? Answer – reduce regulatory burden, expand NH Saves. Ploszaj – Is this going to be even for single and multi-family? Answer – for commission to answer. Somssich – Would a minority party be included? Answer – no comment on house procedures. Mann- Am I mistaken – 7 nominees from Governor, quorum of 8 – is this lopsided? Answer – not out of ordinary. F/U – Why no costs and benefits at total NH level and individual level of costs and benefits. Answer – He couldn't imagine that the commission wouldn't cover this.

Bob Soucy, Association of NH Propane, Gas & Oil dealers – president of Energy Marketers – In opposition to bill. No need to include propane & oil. Distinction between utilities, rates guaranteed, and private sector. Says fiscal participation. Our industry already participates in programs for low income. \$16 Million put aside for LIHEAP. Ask – kill SB269 or exclude propane & oil. Thomas – if this Commission were to pass funding, how would LIHEAP be affected? Answer – Federal funding , not affected. Cali-Pitts – Oil & Propane in there only o get additional funding? Answer – yrs. Somssich – Don't understand opposition, just a commission, not results? Answer – remove reference to oil and propane. Mann – could this be finagled to get numbers to get electricity consumption to heat home with oil and propane? Chairman Vose - this is a commission bill, question not really appropriate to the bill. Parshall – what this bill may be doing to expand funding from electric and

gas in NH Saves? Why should oil be exempted? Already doing this with efficient sources. Doing it through OFDB funding. Pimental – Bill is to ask a bunch of questions, - best way is to ask questions? Answer – Yes, but premise is a new tax.

Matt Mayberry – NH Homebuilders Association – Bill is to have a study. Original NH Saves was to direct to Electric Heat – now conversation with oil, propane, etc. This bill helps the lowest income of your constituents. There does need to be some realignment with heating sources. Somssich – conflicts with federal rules? Answer – administration – who could be eligible – income criteria? Rep. Thomas – 400 conversations going on – is it possible we could fold this one into another existing commission. So we don't have 401? Answer – Yes. Pimental – this bill has an effective date; would it make sense to have a sunset date? Yes. Line about it being repealed. McWilliams – specifics – other potential commissions – building code review board? Answer – building code review board – home for both, but we are looking at existing stock, but building code review board would look at future stock. He does recommend a new commission,

Matt Menning – Elm Grove Companies – develop operator of apartments – renovating – shown them pervasiveness of poor energy infrastructure. Our interest is to look at program as a whole, how administered – relative opaque. What's eligible, what is not. How do we spend, as well as revenue sources. We've seen hundreds of homes – no insulation at all. How do we help people do this. McGhee – When Mr. Scully spoke he talked about federal programs, equipment upgrades. That is distinct from weatherization. Do you agree? Yes. Harrington – Do you own a business? Yes – 4 partners since 2009, Own or manage 1,500 apartments. Focused on renovation & rehabilitation. F/U is this commission were to identify funds, this would you be able to renovate more? Theoretically, yes. Somssich – what do you see most cost efficient way to reduce energy use? Answer - stopping air penetration. Plus increasing R Value. Cali-Pitts – Once you complete weatherization, is your program judged for quality? Answer – not consistent. NH Saves has engineering oversight, otherwise building code official.

Blue sheet – 8 support 1 oppose 2 neutral.

HOUSE COMMITTEE ON SCIENCE, TECHNOLOGY AND ENERGY

PUBLIC HEARING on Bill # SB 269-FN
BILL TITLE: establishing a commission to study energy saving weatherization programs.
DATE: April 11, 2022

ROOM: **Time Public Hearing Called to Order:** 10:00 AM
Time Adjourned: 10:57 AM

(please circle if present)

Committee Members: Reps. Vose, Thomas, Plett, Harrington, Notter, Merner, Berezhny, Bernardy, Cambrils, Ploszaj, White, Lewicki, Somssich, Cali-Pitts, Mann, Oxenham, Vincent, McGhee, McWilliams, Chretien, Pimental and Parshall

TESTIMONY

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participates in programs for low income. \$16 Million put aside for LIHEAP. Ask – kill SB269 or exclude propane & oil. Thomas – if this Commission were to pass funding, how would LIHEAP be affected? Answer – Federal funding, not affected. Cali-Pitts – Oil & Propane in there only o get additional funding? Answer – yrs. Somssich – Don't understand opposition, just a commission, not results? Answer – remove reference to oil and propane. Mann – could this be finagled to get numbers to get electricity consumption to heat home with oil and propane? Chairman Vose - this is a commission bill, question not really appropriate to the bill. Parshall – what this bill may be doing to expand funding from electric and gas in NH Saves? Why should oil be exempted? Already doing this with efficient sources. Doing it through OFDB funding. Pimental – Bill is to ask a bunch of questions,- best way is to ask questions? Answer – Yes, but premise is a new tax.

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Blue sheet – 8 support 1 oppose 2 neutral.

House Remote Testify

Science, Technology and Energy Committee Testify List for Bill SB269 on 2022-04-11

Support: 8 Oppose: 1 Neutral: 2 Total to Testify: 0

[Export to Excel](#)

<u>Name</u>	<u>City, State</u> <u>Email Address</u>	<u>Title</u>	<u>Representing</u>	<u>Position</u>	<u>Testifying</u>	<u>Non-Germane</u>	<u>Signed Up</u>
Carson, Se	SD 14, NH sharon.carson@leg.state.nh.us	An Elected Official	Myself	Support	No	No	3/30/2022 8:17 AM
Watters, Senator David	Dover, NH david.watters@leg.state.nh.us	An Elected Official	Myself	Support	No	No	3/30/2022 2:37 PM
Perkins Kwoka, Senator Rebecca	Portsmouth, NH Rebecca.PerkinsKwoka@leg.state.nh.us	An Elected Official	Myself	Support	No	No	3/30/2022 3:08 PM
Carson, Senator Sharon	SD 14, NH sharon.carson@leg.state.nh.us	An Elected Official	Myself	Support	No	No	4/4/2022 10:00 AM
Bradley, Jeb	SD3, NH jeb.bradley@leg.state.nh.us	An Elected Official	SD3	Support	No	No	4/6/2022 9:39 AM
Rosenwald, Cindy	Nashua, NH cindy.rosenwald@leg.state.nh.us	An Elected Official	SD 13	Support	No	No	4/8/2022 12:21 PM
Beffa-Negrini, Patricia	Nelson, NH pbeffa@me.com	A Member of the Public	Myself	Support	No	No	4/8/2022 8:33 PM
Field, Bryan	PETERBOROUGH, NH brysciguy@gmail.com	A Member of the Public	Myself	Neutral	No	No	4/9/2022 8:10 AM
kwasnik, joseph	concord, NH jkwasnik25@gmail.com	A Member of the Public	Myself	Neutral	No	No	4/10/2022 8:43 PM
Smith, Julie	Nashua, NH cantdog@comcast.net	A Member of the Public	Myself	Oppose	No	No	4/11/2022 5:18 AM
Lucas, Janet	Campton, NH janluca1953@gmail.com	A Member of the Public	Myself	Support	No	No	4/11/2022 6:56 AM

Archived: Tuesday, May 24, 2022 10:40:35 AM
From: Robert J. Sculley
Sent: Tuesday, April 12, 2022 3:31:27 PM
To: ~House Science Technology and Energy
Subject: EMANH SB269
Importance: Normal

April 12, 2022

Dear House Science, Technology and Energy Committee Members:

Thank you for the opportunity to speak in front of your committee on SB269. As requested, I am following up in writing on our position opposing SB269.

For the record my name is Robert Sculley, I am the Executive Director of the Energy Marketers Association of New Hampshire. I am also the lobbyist for the Propane Gas Association of New England.

On behalf of both organizations, I oppose SB269. I know it is a study proposal and most individuals do not oppose studies, but I believe the intent of SB269 is to target specific industries (Propane and Oil Dealers) and force them or their customers in contributing revenue towards weatherization programs while being treated like a utility. I also stated both the Oil and Propane Dealers have many programs in place today that assist in lowering energy consumption as well as providing financial support and assistance for those individuals that need the most help.

In SB269 it is clearly stated on page 1, starting on line 12 that the commission shall identify policy and **funding opportunities** to support weatherization of buildings, which will now include fuels such as oil and propane.

In addition, on page 1, starting on line 17 this study is looking to **expand the fiscal participation of propane and oil users** in the same manner as electric and natural gas. It is clear to me that the main goal of the study in SB269 is to identify other sources of revenue that may be used in weatherization programs. We do not agree with the premise that we should have a discussion or conversation that centers on a new revenue opportunities for home builders at the expense of the oil and propane dealers.

We oppose this study committee because we do not feel it is needed as it pertains to the home heating oil and propane dealers in the state of New Hampshire. These two industries are private sector industries. They do not operate like a utility. They do not go in front of the PUC to have their rates approved and they **cannot pass on a system benefit charge to all users**. We believe you cannot treat a private sector business like a utility because it is not. We would have to put a separate charge on

the billing invoice reflecting this cost that does not exist today. In today's current price of fuel/energy I cannot fathom the end user would welcome additional costs to heat their home. I find it ironic that the amended analysis of SB269 refers to providing assistance in the lowering of the overall energy consumption for New Hampshire families while wanting to have a discussion on increasing the cost that the very same end user would pay for the fuel, they use to heat their home.

Having said that the Home Heating Oil and Propane industries have existing programs in place that assist and help their customers with new energy efficient equipment as well as financial assistance to those that need help the most. The industry works with a national group called NORA (National Oilheat Research Alliance). NORA utilizes a check off program of .0002 cent per gallon of fuel charge to fund research, training, education and rebate programs for homeowners on new equipment installation. Homeowners can be reimbursed \$200 for new tanks and \$300 for new boilers and furnaces. The new boilers and furnaces are energy efficient and burn fuel more efficiently. In addition, NORA is credited with improving fuel quality as it has helped develop Bioheat fuel, which is clean, environmentally friendly and developed in America. You can find more about NORA at <https://noraweb.org>.

The oil dealers in New Hampshire also participate in a state program from the O.D.D. (Oil Discharge and Disposal Cleanup Fund) which helps residents if they have a contaminated site from a leaking tank. Homeowners can be reimbursed up to \$2,250 for replacement of an above ground tank and up to \$2,500 for replacement of an underground tank. See RSA 146-D for the full details.

The Oil and Propane dealers participate with the state in the delivery of Propane and Heating oil through the LIHEAP (Low Income Home Energy Program) to those in the greatest need of heating assistance. This is a Federally funded program administered through the New Hampshire Department of Energy. The Oil and Propane dealers provide the necessary delivery system for the end users. There was \$60,691,193.00 available for PY22 for heating fuel assistance. Please find detailed information on this program at <https://energy.nh.gov>.

The Energy Marketers Association of New Hampshire also sponsors a program called Easterseals/Veterans Count and NHNG Family Program in which the Oil Dealers in the state of New Hampshire deposit funds or liquid product annually into an account to assist New Hampshire Veterans or their families with fuel heating assistance.

I hope I have explained why we oppose SB269. Our industries already provide both financial assistance to those in need to help reduce their overall heating cost as

well as aiding in replacing old inefficient heating systems with new more efficient and cleaner burning equipment that use less fuel. I do not believe we need to be part of a study/conversation that is attempting to increase fees on the oil and propane dealers in New Hampshire or their customers.

Thank you for the opportunity to speak to your committee on Monday and for allowing me to follow up in writing.

Please do not hesitate to contact me if you have any questions.

All my best,



Bob Sculley

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Thermal and non-thermal health effects of low intensity non-ionizing radiation: An international perspective[☆]

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ABSTRACT

Exposure to low frequency and radiofrequency electromagnetic fields at low intensities poses a significant health hazard that has not been adequately addressed by national and international organizations such as the World Health Organization. There is strong evidence that excessive exposure to mobile phone-frequencies over long periods of time increases the risk of brain cancer both in humans and animals. The mechanism(s) responsible include induction of reactive oxygen species, gene expression alteration and DNA damage through both epigenetic and genetic processes. *In vivo* and *in vitro* studies demonstrate adverse effects on male and female reproduction, almost certainly due to generation of reactive oxygen species. There is increasing evidence the exposures can result in neurobehavioral decrements and that some individuals develop a syndrome of “electro-hypersensitivity” or “microwave illness”, which is one of several syndromes commonly categorized as “idiopathic environmental intolerance”. While the symptoms are non-specific, new biochemical indicators and imaging techniques allow diagnosis that excludes the symptoms as being only psychosomatic. Unfortunately standards set by most national and international bodies are not protective of human health. This is a particular concern in children, given the rapid expansion of use of wireless technologies, the greater susceptibility of the developing nervous system, the hyperconductivity of their brain tissue, the greater penetration of radiofrequency radiation relative to head size and their potential for a longer lifetime exposure.

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1. Introduction

Electromagnetic fields (EMFs) are packets of energy that have no mass. They vary in frequency and wavelength. At the high end of the electromagnetic spectrum there are cosmic and X-rays that have enough energy to cause ionization, and therefore are known

as ionizing EMFs. Below in frequency and energy are ultraviolet, visible light and infrared EMFs. Excessive exposure to ultraviolet EMFs poses clear danger to human health, but life on earth would not be possible without visible light and infrared EMFs. Below these forms of EMF are those used for communications (radiofrequency or RF-EMFs, 30 kHz–300 GHz) and those generated by electricity (extremely low-frequency or ELF-EMFs, 3 Hz–3 kHz). These EMFs do not have sufficient energy to directly cause ionization, and are therefore known as non-ionizing radiation. RF-EMFs at sufficient intensity cause tissue heating, which is the basis of operation of the microwave oven. However the question to be addressed here is human health effects secondary to exposures to non-ionizing EMFs at low intensities that do not cause measureable heating.

[☆] This paper has been recommended for acceptance by Payam Dadvand.

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In spite of a large body of evidence for human health hazards from non-ionizing EMFs at intensities that do not cause measurable tissue heating, summarized in an encyclopedic fashion in the Bioinitiative Report (www.bioinitiative.org), the World Health Organization (WHO) and governmental agencies in many countries have not taken steps to warn of the health hazards resulting from exposures to EMFs at low, non-thermal intensities, nor have they set exposure standards that are adequately health protective. In 2001 the International Agency for Research on Cancer (IARC, 2002), part of the WHO, declared ELF-EMFs to be “possibly carcinogenic to humans”, and in 2011 they made a similar declaration for RF-EMFs (Baan et al., 2011; IARC, 2013). The classification of RF-EMFs as a “possible” human carcinogen was based primarily on evidence that long-term users of mobile phones held to the head resulted in an elevated risk of developing brain cancer. One major reason that the rating was not at “probable” or “known” was the lack of clear evidence from animal studies for exposure leading to cancer. The US National Toxicology Program has released preliminary results of a study of long term exposure of rats to cell phone radiation which resulted in a statistically significant increase in brain gliomas, the same cancer found in people after long-term cell phone use, and schwannomas, a tumor similar to the acoustic neuroma also seen after intensive mobile phone use (Wyde et al., 2016). Similar results in rats have been reported in an independent study at the Ramazzini Institute with exposures similar to those from a mobile phone base station (Falcioni et al., 2018). This evidence, in conjunction with the human studies, demonstrates conclusively that excessive exposure to RF-EMF results in an increased risk of cancer. In light of this new evidence for cancer in rodents in response to prolonged exposure to mobile phone frequencies, the IARC rating should be raised at least to “probable” (Group 2A) if not “known” (Group 1).

Unfortunately the International EMF Project of the WHO, which is part of the Department of Public Health, Environment and Social Determinants of Health in Geneva, has consistently minimized health concerns from non-ionizing EMFs at intensities that do not cause tissue heating (WHO, 2014). In this regard WHO has failed to provide an accurate and human health-protective analysis of the dangers posed to health, especially to the health of children, resulting from exposure to non-thermal levels of electromagnetic fields. The Department of Public Health, Environment and Social Determinates of Disease takes its advice on the issues related to human health effects of non-ionizing EMFs from the International Commission on Non-ionizing Radiation Protection (ICNIRP). Almost all members of the core group preparing the new Environmental Health Criteria (EHC) document for the WHO are members of ICNIRP (Starkey, 2016; Hardell, 2017), a non-government organization (NGO) whose members are appointed by other members. In spite of recent efforts to control for conflicts of interest, ICNIRP has a long record of close associations with industry (Maisch, 2006). When queried as to why the WHO would take recommendations from such a group, WHO staff replied that ICNIRP is an official NGO which works closely with the WHO. Why this should exclude other scientific research groups and public health professionals is unclear, particularly since most members of ICNIRP are not active researchers in this field. We are particularly concerned that a new WHO EHC document on RF-EMFs is scheduled to be released soon, and that the members of the EHC Core Group and the individuals whose assistance has been acknowledged are known to be in denial of serious non-thermal effects of RF-EMFs in spite of overwhelming scientific evidence to the contrary (Starkey, 2016; Hardell, 2017).

Others have dismissed the strong evidence for harm from ELF- and RF-EMFs by arguing that we do not know the mechanism whereby such low energetic EMFs might cause cancer and other diseases. We have definitive evidence that use of a mobile phone

results in changes in brain metabolism (Volkow et al., 2011). We know that low-intensity ELF- and RF-EMFs generate reactive oxygen species (ROS), alter calcium metabolism and change gene expression through epigenetic mechanisms, any of which may result in development of cancer and/or other diseases or physiological changes (see www.bioinitiative.org for many references). We do not know the mechanisms behind many known human carcinogens, dioxins and arsenic being two examples. Given the strength of the evidence for harm to humans it is imperative to reduce human exposure to EMFs. This is the essence of the “precautionary principle”.

There are a number of reasons for our concern. In the past the major exposure of the general population to RF-EMFs came from radio and television signals. Now there are almost as many mobile phones as there are people in the world, all of them being exposed to RF-EMFs. There are mobile phone towers everywhere, and in many developing countries there are no land-lines that allow communication without exposure to RF-EMFs. There is rapid movement in many developed countries to place small cell transmitting devices (5G) operating at higher frequencies (24–70 GHz) every approximately 300 m along sidewalks in residential neighborhoods. There are other significant sources of exposure, coming from WiFi, smart meters and soon from automobiles operating without a human driver. Therefore human exposure has increased dramatically in recent years, and continues to increase rapidly. While we already are seeing harm from these exposures, the degree of harm will only increase with time because of the latency that is known to occur between exposure and development of diseases such as cancer.

Standards for protection of human health from EMFs vary greatly around the world. Many countries set standards based on the false assumption that there are no adverse health effects of RF-EMFs other than those that are caused by tissue heating. This is the case in North America, Australia and some European countries. Many countries from the former Soviet Union have much more restrictive standards. However information from cellular and human studies show biological effects that constitute hazards to human health at exposure levels that are often exceeded during daily life.

This report follows a recent non-official meeting in Geneva with WHO representatives, where the authors urged WHO to acknowledge low intensity effects of ELF-EMFs and non-thermal health effects of RF-EMFs. This report does not attempt to present a complete overview of the subject [see the Bioinitiative Report (www.bioinitiative.org) for that] but rather to provide a holistic picture of the processes explaining most or all of the adverse effects of EMF exposures. It summarizes the evidence for cancer resulting from exposure to EMFs, and identifies other diseases or pathological conditions such as Alzheimer’s disease and hypofertility that have been shown to be associated with excessive exposure to low-intensity EMFs. We also focus on electrohypersensitivity (EHS) in both children and adults and cognitive and behavioural problems in children resulting from the increasing exposure. Finally we discuss what is known about the mechanisms whereby non-thermal EMF radiation can cause disease with special reference to EMF-related free radical production and epigenetic and genetic mechanisms.

2. Mobile phone use and the risk for glioma, meningioma and acoustic neuroma

The brain is the main target for exposure to RF-EMF radiation during use of handheld wireless phones, both mobile and cordless phones (Cardis et al., 2008; Gandhi et al., 2012). An increased risk for brain tumors has been of concern for a long time. The results of the Swedish National Inpatient Register have documented an

increasing incidence of brain tumors in recent years (Carlberg and Hardell, 2017). In May 2011 RF radiation in the frequency range 30 kHz–300 GHz was evaluated to be a Group 2B, i.e. a “possible” human carcinogen, by IARC (Baan et al., 2011; IARC, 2013). This was based on an increased risk for glioma and acoustic neuroma in human epidemiological studies. In the following an updated summary is given of case-control studies on brain and head tumors; glioma, meningioma and acoustic neuroma. The Danish cohort study on ‘mobile phone users’ (Johansen et al., 2001; Schüz et al., 2006) is not included due to serious methodological shortcomings in the study design, including misclassification of exposure (see Söderqvist et al., 2012a).

2.1. Glioma

Glioma is the most common malignant brain tumor and represents about 60% of all central nervous system (CNS) tumors. Most of these are astrocytic tumors that can be divided into low-grade (WHO grades I-II) and high-grade (WHO grades III-IV). The most common glioma type is glioblastoma multiforme (WHO grade IV) with peak incidence in the age group 45–75 years and median survival less than one year (Ohgaki and Kleihues, 2005). Three research groups have provided results in case-control studies on glioma (Interphone, 2010; Coureau et al., 2014; Hardell and Carlberg, 2015). Hardell and colleagues have published results from case-control studies on use of wireless phones and brain tumor risk since the end of the 1990s (Hardell et al., 1990; for more discussion see Carlberg and Hardell, 2017).

A random effects model was used for meta-analyses of published studies, based on test for heterogeneity in the overall group (“all mobile”). Note that only the Hardell group also assessed use of cordless phones. Thus their reference category included cases and controls with no use of wireless phones in contrast to the other studies investigating only mobile phone use. In Table 1 results for highest cumulative use in hours of mobile phones is given. All studies reported statistically significant increased risk for glioma and the meta-analysis yielded an odds ratio (OR) = 1.90 [95% confidence interval (CI) = 1.31–2.76]. For ipsilateral mobile phone use the risk increased further to OR = 2.54 (95% CI = 1.83–3.52) in the meta-analysis based on 247 exposed cases and 202 controls.

Carlberg and Hardell (2014) found shorter survival in patients with glioblastoma multiforme associated with use of wireless phones compared with patients with no use. Interestingly mutation of the p53 gene involved in disease progression has been reported in glioblastoma multiforme in patients with mobile phone use ≥ 3 h per day. The mutation was statistically significantly correlated with shorter overall survival time (Akhavan-Sigari et al., 2014). Further support for the increased risk of glioma associated with mobile phone use has been obtained in additional analyses of parts of the Interphone study (Cardis et al., 2011; Grell et al., 2016; Momoli

et al., 2017).

2.2. Meningioma

Meningioma is an encapsulated, well-demarcated and rarely malignant tumor. It is the most common benign tumor and accounts for about 30% of intracranial neoplasms. It develops from the pia and arachnoid membranes that cover the CNS. It is slowly growing and gives neurological symptoms by compression of adjacent structures. The most common symptoms are headaches and seizures. The incidence is about two times higher in women than in men. Meningioma develops mostly among middle aged and older persons (Cea-Soriano et al., 2012). Carlberg and Hardell (2015) included meningioma in their case-control studies. The results of the meta-analysis for cumulative exposure in the highest category are given in Table 2. In total there was an increased (but not statistically significant) risk for cumulative exposure but the increased risk was statistically significant for ipsilateral use of mobile phones (OR = 1.49, 95% CI = 1.08–2.06).

2.3. Acoustic neuroma

Acoustic neuroma, also called vestibular schwannoma, is a benign tumor located on the eighth cranial nerve from the inner ear to the brain. It is usually encapsulated and grows in relation to the auditory and vestibular portions of the nerve. It grows slowly and due to the narrow anatomical space may give compression of vital brain stem structures. First symptoms of acoustic neuroma are usually tinnitus and hearing problems. Results for use of mobile phones in Interphone (2011) and Hardell et al. (2013) are given in Table 3. Statistically significant increased risk was found for cumulative ipsilateral use ≥ 1640 h yielding OR = 2.71 (95% CI = 1.72–4.28).

The study by Moon et al. (2014) was not included in the meta-analysis because data on cumulative mobile phone use with numbers of cases and controls were not given. Support of an increased risk was seen in the case-case part of the study (Moon et al., 2014) and also in the report by Sato et al. (2011). Pettersson et al. (2014) made a case-control study on acoustic neuroma in Sweden not overlapping the Hardell et al. (2013) study. An increased risk for the highest category of cumulative use of both mobile phone (≥ 680 h OR = 1.46, 95% CI = 0.98–2.17) and cordless phone (≥ 900 h OR = 1.67, 95% CI = 1.13–2.49) was found. Pettersson et al. (2014) was not included in the meta-analysis due to the many scientific shortcomings in the study, e.g. laterality analysis was not made for cordless phone, the numbers in the laterality analysis for mobile phone are not consistent in text and tables and the ‘unexposed’ reference category included subjects using either mobile and cordless phone, which is clearly not correct (Hardell and Carlberg, 2014).

Table 1
Numbers of exposed cases (Ca) and controls (Co) and odds ratio (OR) with 95% confidence interval (CI) for glioma in case-control studies in the highest category of cumulative hours of mobile phone use.

	All			Ipsilateral		
	Ca/Co	OR	95% CI	Ca/Co	OR	95% CI
Interphone 2010						
Cumulative use ≥ 1640 h	210/154	1.40	1.03–1.89	100/62	1.96	1.22–3.16
Coureau et al., 2014						
Cumulative use ≥ 896 h	24/22	2.89	1.41–5.93	9/7	2.11	0.73–6.08
Carlberg and Hardell, 2015						
Cumulative use ≥ 1640 h	211/301	2.13	1.61–2.82	138/133	3.11	2.18–4.44
Meta-analysis						
Longest cumulative use	445/477	1.90	1.31–2.76	247/202	2.54	1.83–3.52

Table 2

Numbers of exposed cases (Ca) and controls (Co) and odds ratio (OR) with 95% confidence interval (CI) for meningioma in case-control studies in the highest category of cumulative hours of mobile phone use.

	All			Ipsilateral		
	Ca/Co	OR	95% CI	Ca/Co	OR	95% CI
Interphone 2010						
Cumulative use ≥ 1640 h	130/107	1.15	0.81–1.62	46/35	1.45	0.80–2.61
Coureau et al., 2014						
Cumulative use ≥ 896 h	13/9	2.57	1.02–6.44	6/4	2.29	0.58–8.97
Carlberg and Hardell 2015						
Cumulative use ≥ 1640 h	141/301	1.24	0.93–1.66	67/133	1.46	0.98–2.17
Meta-analysis						
Longest cumulative use	284/417	1.27	0.98–1.66	119/172	1.49	1.08–2.06

Table 3

Numbers of exposed cases (Ca) and controls (Co) and odds ratio (OR) with 95% confidence interval (CI) for acoustic neuroma in case-control studies in the highest category of cumulative hours of mobile phone use.

	All			Ipsilateral		
	Ca/Co	OR	95% CI	Ca/Co	OR	95% CI
Interphone 2011						
Cumulative use ≥ 1640 h	77/107	1.32	0.88–1.97	47/46	2.33	1.23–4.40
Hardell et al., 2013						
Cumulative use ≥ 1640 h	27/301	2.40	1.39–4.16	19/133	3.18	1.65–6.12
Meta-analysis						
Cumulative use ≥ 1640 h	104/408	1.73	0.96–3.09	66/179	2.71	1.72–4.28

2.4. In summary

Based on case-control studies there was a consistent finding of increased risk for glioma and acoustic neuroma associated with use of mobile phones. Similar results were found for cordless phones in the Hardell group studies, although such use was not reported by the other study groups. The findings are less consistent for meningioma although somewhat increased risk was seen in the meta-analysis of ipsilateral mobile phone use. A longer follow-up time is necessary for this type of slow growing tumor.

The results on glioma and acoustic neuroma are supported by results from animal studies showing co-carcinogenic and tumor promoting effects from RF-EMF (Tillmann et al., 2010; Lerchl et al., 2015). Recent results from the National Toxicology Program (NTP) study showed genotoxicity of RF radiation in rats and mice exposed to RF-EMF (Smith-Roe et al., 2017). That result supports previous findings of DNA strand breaks in rat brain cells exposed to RF-EMF (Lai and Singh, 1997).

Of importance also is that the results in the NTP and Ramazzini studies both demonstrated an increased incidence of tumors of the same type, glioma and malignant schwannoma, as has been seen in humans with mobile phone use (Wyde et al., 2016; Falcioni et al., 2018). Acoustic neuroma (vestibular schwannoma) is a similar type of tumor as malignant schwannoma, although benign. In fact, rates of brain tumors are increasing in Sweden and use of wireless phones has been suggested to be the cause (Hardell and Carlberg, 2017).

3. Other diseases and pathological conditions attributed to exposure to low-intensity EMFs

The evidence for harm from RF-EMF is strongest for cancer as a consequence of intensive mobile phone use, especially gliomas, glioblastomas and acoustic neuromas. But there is other evidence for elevation in risk of leukemia among children living near to very high intensity radio transmission towers (Michelozzi et al., 2002; Ha et al., 2007). This is particularly interesting because leukemia is the cancer most associated with elevated exposure to ELF-EMFs

arising from power lines (Ahlbom et al., 2000; Greenland et al., 2000). There is some evidence for elevations in breast cancer risk among women who wear their mobile phones in their bra (West et al., 2013). Heavy use of a mobile phone was associated with significantly elevated rates of ipsilateral parotid tumors in studies from both Israel (Sadetzki et al., 2007) and China (Duan et al., 2011). No increased risk was found in a Swedish study, but the results were limited by low number of participants and lack of data on heavy and long-term use of wireless phones (Söderqvist et al., 2012b).

There are other significant human health hazards of concern. There is strong animal and human evidence that exposure to RF-EMFs as well as ELF-EMFs reduces fertility in both males (reviewed by McGill and Agarwal, 2014) and females (Roshangar et al., 2014). An association between spontaneous abortion and non-thermal EMF exposure including ELF-EMFs was reported in several case-control studies (Dodge, 1970; Juutilainen et al., 1993; Li et al., 2017). The increased use of mobile phones and increased exposure coming from WiFi, smart meters and other wireless devices has been paralleled in time with male hypofertility and sperm abnormalities in semen (Rolland et al., 2013). These effects may be related to holding an active wireless laptop in a man's lap or having an active mobile phone on their belt, but more study is needed. There is evidence that isolated human sperm exposed to RF-EMFs are damaged by generation of reactive oxygen species (Agarwal et al., 2009).

There are other diseases or physiologic alterations which have been reported to be associated with exposure to non-thermal EMFs in humans and in animals (Belyaev et al., 2016). Alzheimer disease has been shown to be significantly associated with chronic ELF-EMF occupational exposure in prospective epidemiological studies (García et al., 2008; Davanipour and Sobel, 2009). Exposure to RF-EMFs has been reported to increase neuropsychiatric and behavioural disorders (Johansson et al., 2010; Divan et al., 2012), trigger cardiac rhythm alteration and peripheral arterial pressure instability (Havas, 2013; Saili et al., 2015), induce changes in immune system function (Lyle et al., 1983; Grigoriev et al., 2010; Sannino et al., 2011, 2014) and alter salivary (Augner et al., 2010) and

thyroid (Koyu et al., 2005; Mortavazi et al., 2009; Pawlak et al., 2014) function. There is an urgent need for more study of these diseases or biological alterations in relation to exposure to both ELF- and RF-EMFs.

4. An emerging concern: cognitive and neurobehavioral problems in children

Children, and especially fetuses, are more vulnerable than adults for most environmental exposures (Sly and Carpenter, 2012). This is because their cells are rapidly dividing and their organ systems are not mature. As a result, events that perturb cellular function early in life can result in abnormalities that last. There is a building body of evidence indicating that exposure to RF-EMFs has adverse effects on cognition and neurobehavior, especially in children and adolescents. Concern about the particular sensitivity of children to RF-EMFs emitted from mobile phone was first raised in 2000 by a British independent expert group (IEG, 2000) that noted that the increased sensitivity to EMFs of children could be due not only to the natural vulnerability of the developing nervous system, but also to the smaller head size and thickness of the skull. These factors, plus the higher conductivity of the young nervous system, result in greater penetration of RF-EMFs into the brain (Gandhi et al., 1996). Of concern is the fact that any adverse effects during development may have life-long consequences and that young people, because they will have a longer life span, will receive a greater cumulative exposure than adults (Kheifets et al., 2005; Hansson Mild et al., 2006).

There are several reasons to be concerned. Animal studies have shown that *in utero* RF-EMF exposure from mobile phones affects fetal programming and leads to alteration in neurodevelopment and behavior of offsprings (Aldad et al., 2012; Zhang et al., 2015). Exposure of young rats to non-thermal intensities impairs learning and spatial memory secondary to a deleterious impact of EMFs on hippocampal, pyramidal or cortical neurons. Similar detrimental cognitive and behavioural defects were also observed in adult animals exposed to low-intensity.

EMFs (Bas et al., 2009; Deshmukh et al., 2015; Kumari et al., 2017; Shahin et al., 2017). The exposure induces markers of oxidative stress and inflammation in the brain (Dasdag et al., 2012; Megha et al., 2015).

There are human data consistent with these animal studies. Divan et al. (2008) reported that prenatal and to a lesser degree postnatal exposure to cell phones is associated with emotional and hyperactivity problems in 7-year old children. This finding was confirmed in a second replicative study involving different participants (Divan et al., 2012). Birks et al. (2017) used data from studies in five cohorts from five different countries (83,884 children) and concluded that maternal mobile phone use during pregnancy increased the risk that the child will show hyperactivity and inattention problems. A meta-analysis involving 125,198 children (mean age 14.5 years) reported statistically significant associations between access to and use of portable screen-based media devices (e.g. mobile phones and tablets) and inadequate sleep quality and quantity and excessive daytime sleepiness (Carter et al., 2016). Early life exposure to lead has long been known to cause a reduction in cognitive function and shortened attention span (Needleman et al., 1979). Two studies have shown that prenatal (Choi et al., 2017) or postnatal (Byun et al., 2017) mobile phone exposure results in greater neurobehavioral effects in children with elevated lead levels than those seen with elevated lead alone. These results raise concern that EMFs may have synergistic actions with other environmental contaminants known to cause a reduction in intelligence quotient (IQ) and attention, such as polychlorinated biphenyls, methyl mercury, environmental tobacco smoke and probably others (Carpenter, 2006).

Finally the problem should be considered at the societal, worldwide level. Many adolescents (Lenhart, 2015) and even very young children and infants (Kabali et al., 2015) use cordless devices immoderately, to such a point that the common intensive use of devices in children and adolescents has been ascribed as an addiction (Paz de la Puente and Balmori, 2007; Roberts et al., 2014).

The specific absorption rate (SAR)-based ICNIRP safety limits were established on the basis of simulation of EMF energy absorption using standardized adult male phantoms, and designed to protect people only from the thermal effects of EMFs. These assumptions are not valid for two reasons. Not only do they fail to consider the specific morphological and bioclinical vulnerabilities of children, but also they ignore the effects known to occur at non-thermal intensities. The same criticisms apply to other so called “independent” advisory groups or agencies, such as the Advisory Group of Non-Ionizing Radiation in the UK (AGNIR, 2012), the French Agency for Food, Environmental and Occupational Health & Safety in France (ANSES, 2013), and the Scientific Committee on Emerging Newly Identified Health Risk (SCENIHR, 2009), all of whom deny the detrimental health effects of low intensity, non thermal EMF exposure and make recommendations based only on thermal SAR considerations.

Although several scientific authorities, such as the US American Academy of Pediatrics (AAP, 2013), and the Russian National Committee on Non-Ionizing Radiation Protection (RNCNIRP, 2011) have made specific recommendations to not allow the use of mobile phones by children and to limit their use by adolescents, unfortunately these age categories remain a target for marketing of mobile phone devices [<http://www.who.int/peh-emf/project/mapnatreps/RUSSIA%20report%202008.pdf>]. The RNCNIRP has warned that if no rational, health-based safety limits are adopted for children and adolescents and no measures are taken to limit the use of cordless devices, we can expect disruption of memory, decreases in learning and cognitive capabilities, increases in irritability, sleep disturbance, and loss of stress adaptation in this population. There will also be long-term effects, including an increase in brain cancer, infertility, EHS, Alzheimer disease and other neurodegenerative diseases (RNCNIRP, 2011; Markov and Grigoriev, 2015). National and international bodies, particularly the WHO, will bear major responsibility for failing to provide specific science-based guidance and recommendations so as to avoid such global health threats.

5. Electrohypersensitivity, microwave illness or idiopathic environmental intolerance attributed to electromagnetic fields

There is a segment of the human population that is unusually intolerant to EMFs. The term “electromagnetic hypersensitivity” or “electrohypersensitivity (EHS)” to describe the clinical conditions in these patients was first used in a report prepared by a European group of experts for the European Commission (Bergqvist et al., 1997). Santini et al. (2001, 2003) reported similar symptoms occurring in users of digital cellular phones and among people living near mobile phone base stations.

In 2004, because of the seemingly increasing worldwide prevalence, WHO organized an international scientific workshop in Prague in order to define and characterize EHS. Although not acknowledging EHS as being caused by EMF exposure, the Prague working group report clearly defined EHS as “a phenomenon where individuals experience adverse health effects while using or being in the vicinity of devices emanating electric, magnetic or electromagnetic fields” (www.who.int/pehemf/EHS_Proceedings_June2006.pdf). Following this meeting, WHO acknowledged EHS as an adverse health condition (WHO, 2005).

According to the Prague Workshop recommendations, it was proposed to use the term “idiopathic environmental intolerance (IEI) attributed to electromagnetic fields” (IEI-EMF) because of the lack of a proven causal link with EMF exposure (Hansson Mild et al., 2006). This pathological disorder is identical to what has been previously described under the term “microwave illness” (Carpenter, 2015).

This syndrome is characterized by fatigue, chronic pain and impaired cognitive function (see the Paris appeal, <http://appel-de-paris.com/?lang=en>). The precise mechanism(s) whereby environmental exposure to either ELF- or RF-EMFs can cause the development of this syndrome are still uncertain. However several lines of experimental and clinical data are sufficiently strong so as to indicate that ELF-EMFs and RF-EMFs exposure is associated with adverse biological and clinical health effects in humans as well as animals (Rea et al., 1991; McCarty et al., 2011; Belpomme et al., 2015; Hedendahl et al., 2015; Irigaray et al., 2018a). The prevalence of EHS has been estimated to range 1–10% in developed countries (Hallberg and Oberfeld, 2006) but appears today to be around 3% (Huang et al., 2018).

Since WHO official reports on mobile phone exposure and public health (WHO, 2014) and more particularly on EHS (WHO, 2005), much clinical and biological progress has been made to identify and objectively characterize EHS, as was summarized during the international scientific consensus meeting of the 5th Paris Appeal Congress that took place in May 2015 in Brussels at the Royal Belgium Academy of Medicine (ISD, 2015). EHS has many characteristics in common with other IEI pathological disorders, including chronic fatigue syndrome, fibromyalgia, Gulf War Illness and especially the syndrome of multiple chemical sensitivity (MCS), which Belpomme et al. (2015) have shown to be associated with EHS in many patients who report being electrohypersensitive.

5.1. Bioclinical identification and characterisation of electrohypersensitivity

In a prospective study involving systematic face-to-face questionnaire-based interviews and clinical physical examinations of nearly two thousand patients who self-reported having EHS or EHS and MCS, Belpomme and colleagues reported that EHS is a well-defined clinico-biological entity, characterized by the progressive occurrence of neurologic symptoms, including headache, tinnitus, hyperacusis, superficial and/or deep sensibility abnormalities, fibromyalgia, vegetative nerve dysfunction and reduced cognitive capability. These symptoms are repeatedly reported by the patients to occur each time they are exposed to EMFs, even of weak intensity. They result in chronic insomnia, fatigue, emotional lability and depressive tendency (Belpomme et al., 2015; Irigaray et al., 2018b).

Table 4 presents the detailed symptomatic picture which was obtained during face-to-face interviews with subjects with EHS in comparison to those with both EHS and MCS and to a series of apparently healthy control subjects that showed no evidence of EHS and/or MCS. As shown in the Table, the symptoms reported are consistent with those in other published questionnaire-based studies of EHS patients (Dodge, 1970; Johansson et al., 2010; Nordin et al., 2014; Medeiros and Sanchez, 2016; Röösl, 2008). The clinical symptoms observed in EHS or EHS/MCS patients are statistically significantly much more frequent than those in apparently normal controls. Although many of these symptoms are non-specific, the general clinical picture resulting from their association and frequency strongly suggests that EHS can be recognized and identified as a specific neurological disorder.

Because of the multiple and relatively common symptoms and the lack of recognized objective diagnosis criteria, studies on EHS

were left with only the patient's self-reported interpretation for many years. As a result, EHS has unfortunately been considered to be a psychiatric disease of unknown origin. This helps explain why most mainstream public health and societal bodies claim there is not sufficient data proving that the clinical symptoms experienced and reported by EHS patients are caused by EMF exposure. Therefore they refuse to acknowledge EHS as a true neuropathological disorder. This negative point of view was supported by some blind or double blind studies showing that most individuals who report they suffer from EHS were not able to identify when they were exposed to either EMFs or sham controls (Rubin et al., 2011; Eltiti et al., 2015). However other studies have found that EHS subjects can identify EMF exposure in a statistically significant manner when they are blinded to whether or not the exposure was on (Rea et al., 1991; McCarty et al., 2011).

To account for these seemingly negative results a nocebo effect was suggested (ANSES, 2017). However there is presently no consensus on a biological mechanism through which a nocebo effect could occur (Medeiros and Sanchez, 2016; Chrousos and Gold, 1992; Jakovljevic, 2014). Moreover, results obtained in a carefully designed psycho-clinical study in self-reporting EHS patients are not consistent with an initial nocebo response to perceived EMF exposure, even though it is plausible that after the onset of the disease such phenomena may intervene secondarily through an acquired learning and conditioning process (Dieudonné, 2016). In addition, a meta-analysis of cross sectional studies has documented a 38% greater risk of development of headaches among mobile phone users than non-users, and an increasing risk of headache with longer daily call duration (Wang et al., 2017).

Belpomme, Irigaray and colleagues recently identified several biomarkers in EHS and/or MCS patients which allow physicians to identify and objectively characterize EHS as a true somatic pathological disorder, discounting the hypothesis of a causal psychosomatic or nocebo-related process. These came in part from a prospective clinical and biological analysis of a series of several hundred consecutive cases of individuals who self-reported that they suffered from EHS or both EHS and MCS (Belpomme et al., 2015) and more recently from the prospective analysis of an additional series of EHS patients (Irigaray et al., 2018a). Table 5 summarizes the different biomarkers that have been measured in the peripheral blood of these patients and the results which have been obtained based on the EHS and EHS/MCS patient groups. Note that among the different markers, the 6-hydroxymelatonin sulfate/creatinine ratio in urine appears to be the best marker to be used in medical practice since it has been found to be decreased in all cases evaluated to date (Belpomme et al., 2015).

By measuring different major oxidative stress-related biomarkers, such as thiobarbituric acid reactive substances (TBARS), oxidized glutathione (GSSG) and nitrotyrosine (NTT) in EHS patients, Irigaray et al. (2018b) have recently shown that near 80% of the EHS patients present with detectable oxidative stress biomarkers (Fig. 1). More than 40% of EHS patients present with at least one positive biomarker, 20% with two and 15% will all three of the biomarkers investigated. This indicates that in addition to the inflammation-related biomarkers previously associated with EHS, EHS patients are also characterized by exhibiting biomarkers of oxidative stress (Belpomme et al., 2015; Irigaray et al., 2018a,b).

The significance of the different biomarkers measured in the peripheral blood of EHS and EHS/MCS patients is that these results imply that these patients present with some degree of oxidative/nitrosative stress, inflammation and autoimmune response. Increased levels of several of these markers (notably protein S100B and NTT) may reflect hypoxia-associated oxidative stress-induced blood brain barrier (BBB) opening. It has been previously hypothesized that opening of the BBB can be caused by environmental

Table 4
Clinical symptom occurrence in EHS and EHS/MCS patients in comparison with normal controls^a.

	EHS	EHS/MCS	p ^b	Normal controls	p ^c	p ^d
Headache	88%	96%	0.065	0%	<0.0001	<0.0001
Dysesthesia	82%	96%	0.002	0%	<0.0001	<0.0001
Myalgia	48%	76%	<0.0001	6%	<0.0001	<0.0001
Arthralgia	30%	56%	<0.001	18%	0.067	<0.0001
Ear heat/otalgia	70%	90%	<0.001	0%	<0.0001	<0.0001
Tinnitus	60%	88%	<0.0001	6%	<0.0001	<0.0001
Hyperacusis	40%	52%	0.118	6%	<0.0001	<0.0001
Dizziness	70%	68%	0.878	0%	<0.0001	<0.0001
Balance disorder	42%	52%	0.202	0%	<0.0001	<0.0001
Concentration/Attention deficiency	76%	88%	0.041	0%	<0.0001	<0.0001
Loss of immediate memory	70%	84%	0.028	6%	<0.0001	<0.0001
Confusion	8%	20%	0.023	0%	0.007	<0.0001
Fatigue	88%	94%	0.216	12%	<0.0001	<0.0001
Insomnia	74%	92%	0.001	6%	<0.0001	<0.0001
Depression tendency	60%	76%	0.022	0%	<0.0001	<0.0001
Suicidal ideation	20%	40%	0.003	0%	<0.0001	<0.0001
Transitory cardiovascular abnormalities	50%	56%	0.479	0%	<0.0001	<0.0001
Ocular deficiency	48%	56%	0.322	0%	<0.0001	<0.0001
Anxiety/Panic	38%	28%	0.176	0%	<0.0001	<0.0001
Emotivity	20%	20%	1	12%	0.176	0.176
Irritability	24%	24%	1	6%	<0.001	<0.001
Skin lesions	16%	45%	<0.0001	0%	<0.0001	<0.0001
Global body dysthermia	14%	8%	0.258	0%	<0.0001	<0.007

^a This data results from the clinical analysis of the 100 first clinically evaluated cases issued from the already published series of EHS and/or MCS patients who have been investigated for biological markers [Belpomme et al., 2015]. It has been compared symptomatically with data obtained from a series of 50 apparently normal subjects matched for age and sex, used as controls.

^b Significance levels (p values) obtained for comparison between the EHS and EHS/MCS groups.

^c Significance levels (p values) obtained for comparison between the EHS and normal control groups.

^d Significance levels (p values) obtained for comparison between the EHS/MCS and normal control groups.

Table 5
Patient mean values and standard deviations of biomarker levels in comparison with normal reference values as well as the percentage of patients with abnormal values in the peripheral blood in subjects with EHS or both EHS and MCS (Belpomme et al., 2015).

Biomarker and Normal reference values	Patients groups		EHS/MCS Mean ± SD % Above Normal ^a	
	EHS Mean ± SD	% Above normal	EHS/MCS Mean ± SD	% Above Normal ^a
hs-CRP < 3 mg/l	10.3 ± 1.9	15%	6.9 ± 1.7	14.3%
Vitamine D > 30 ng/ml	20.6 ± 0.5	69.3%	14.5 ± 1.3	70.1%
Histamine < 10 nmol/l	13.6 ± 0.2	37%	13.6 ± 0.4	41.5%
IgE < 100 UI/ml	329.5 ± 43.9	22%	385 ± 70	24.7%
S100B < 0.105 µg/l	0.20 ± 0.03	14.7%	0.17 ± 0.03	19.7%
Hsp 70 < 5 ng/ml	8.2 ± 0.2	18.7%	8 ± 0.3	25.4%
Hsp 27 < 5 ng/ml	7.3 ± 0.2	25.8%	7.2 ± 0.3	31.8%
Anti-O-myelin auto-antibodies ^b	Positive	22.9%	Positive	23.6%
24-h urine 6-OHMS/creatinine ratio > 0.8 ^c	0.042 ± 0.003	100%	0.048 ± 0.006	100%

hs-CRP, high-sensitivity C-reactive protein; IgE, Immunoglobulin E; S100B, S 100 calcium binding protein B; Hsp 27, heat shock protein 27; Hsp 70, heat shock protein 70; anti-O-myelin auto-antibodies, auto-antibodies against O-myelin; 6-OHMS, 6-hydroxymelatonin sulfate.

^a There is no statistically significant difference between the two groups of patients for the different biomarkers analyzed, suggesting that EHS and MCS share a common pathological mechanism for genesis.

^b Qualitative test.

^c Data restricted to those not on neuroleptic medication as the simultaneous use of several psychotherapeutic drugs may also be associated with a decrease of this 24-h urine ratio by modifying melatonin metabolism.

stressors, be they chemicals or EMFs. This may have occurred in these patients, as has been shown to occur in several (but not all) animal experiments involving EMF exposure (Oscar and Hawkins, 1977; Persson et al., 1997; Eberhardt et al., 2008; Sirav and Seyhan, 2009). Comparable data using metabolic and genetic biomarkers were also obtained in another large series of EHS patients (De Luca et al., 2014). Overall these data indicate that the clinical use of biomarkers allows the objective characterisation and identification of EHS and MCS as two etiopathologic facets of a unique

pathological disorder, and also allows insight into the genesis of these two diseases.

The development of new imaging techniques has also greatly increased our ability to objectively characterize EHS and MCS. Using ultrasonic cerebral tomography (UCTS) (Parini et al., 1984), EHS- and EHS/MCS-patients were found to have a statistically significant decrease in mean pulsometric index in several middle cerebral artery-dependant portions of the temporal lobes, especially in the capsulo-thalamic area, which is part of the limbic

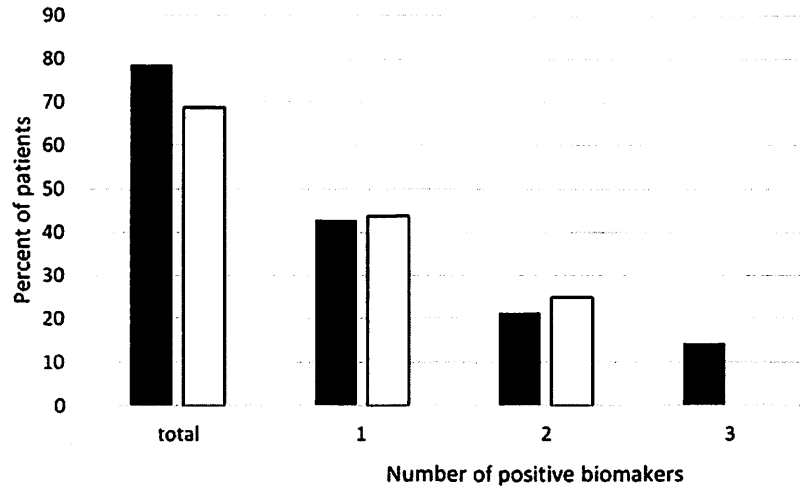


Fig. 1. Percentage of EHS self-reporting patients having positive TBARS, GSSG and/or NTT oxidative stress biomarkers measured in the peripheral blood. "Positive" biomarkers correspond to marker levels above the upper normal limit; "total" corresponds to the patients with one or more positive biomarker levels. Black bars show the percentage of patients with one, two or all three of the biomarkers for TBARS, GSSG and NTT. The white bars show the percentage of patients with either TBARS or GSSG or both oxidative stress markers.

system and the thalamus. This suggests that EHS and EHS/MCS may be associated with a brain blood flow (BBF) deficiency and/or neuronal dysfunction in these brain structures (Belpomme et al., 2015; Irigaray et al., 2018a,b). Irigaray et al. (2018c) have recently confirmed that UCTS is the best imaging technique to diagnose EHS and to follow patients treated for EHS and/or MCS.

In addition, using positron emission tomography (PET) it has been shown that short term exposure to pulse-modulated RF-EMF causally affects regional BBF in normal subjects using a mobile phone (Aalto et al., 2006; Huber et al., 2005), a finding that may account for the modifications observed in the sleep and waking EEG (Huber et al., 2002). By use of functional MRI (fMRI) in EHS patients exposed chronically to ELF-EMFs, regional BBF changes have been reported in the frontal lobes, such as abnormal default mode network and more particularly a decrease in BBF and cerebral metabolism. These observations indicate that fMRI may also be a tool for diagnosis of EHS and clinical follow up of patients (Heuser and Heuser, 2017). A decreased BBF-associated pulsometric index decrease in both hemispheres was also recently observed by the Belpomme group by using transcranial Doppler ultrasound (TDU) (Purlauastja and Sorond, 2012) applied to the middle cerebral artery in a study involving 120 EHS and/or MCS patients. This study revealed a decrease in pulsatility index and an increase in diastolic flow velocity in 70% of the 120 cases investigated to date.

In summary it is the strong opinion of the authors that there is presently sufficient clinical, biological and radiological data emanating from different independent international scientific research groups for EHS, whatever its causal origin, to be acknowledged as a well-defined, objectively characterized pathological disorder. As a result, patients who self-report that they suffer from EHS should be diagnosed and treated utilizing presently available objective biological tests, among which are the concentration of peripheral blood biomarkers and the use of imaging techniques such as PET, fMRI and TDU and, when available, UCTS. Whatever its etiological origin and mechanism of action, EHS should be acknowledge by the WHO as a real and distinct neurological and pathological disorder (McCarty et al., 2011; Hedendahl et al., 2015) and thus be included in the International Classification of Diseases.

5.2. Possible etiopathogenic processes involved in genesis of electrohypersensitivity

EMFs, both RF-EMFs at non-thermal intensities and ELF-EMFs, have been found to cause persistent adverse biological effects in microorganisms (Fojt et al., 2004), plants (Roux et al., 2008; Maffei, 2014), birds (Balmori, 2005; Balmori and Hallberg, 2007; Frey, 1993), and mammals. Therefore the effects observed in humans cannot be due to only a nocebo or psychosomatic effect. These biological effects may be due both to the pulsed and polarised characteristics of man-made EMFs emitted by electric or wireless technologies as opposed to the terrestrial non-polarised and continuously emitted natural EMFs (Blackman, 2009; Belyaev, 2015; Panagopoulos et al., 2015).

The inflammatory and oxidative/nitrosative states that have been documented in EHS patients are remarkable since they confirm the data obtained experimentally in animals exposed to non-thermal EMFs (Esmekaya et al., 2011; Burlaka et al., 2013), and especially in the brain (Megha et al., 2015; Kesari et al., 2011). The limbic system-associated capsulo-thalamic abnormalities that the Belpomme group has observed by using UCTS in EHS and/or MCS patients (Belpomme et al., 2015; Irigaray et al., 2018a,c) may likely correspond to the hippocampal neuronal alterations caused by EMF exposure in the rats (Bas et al., 2009; Furtado-Filho et al., 2015; Deshmukh et al., 2013). Fig. 2 summarizes our hypothesis regarding the inflammation and oxidative stress-related mechanisms which may account for EMF- and/or chemically-related health effects in the brain and consequently for EHS genesis.

6. Mechanisms whereby low intensity electromagnetic fields cause biological effects and harm

Arguments used in the past to attempt to discount the evidence showing deleterious health effects of ELF-EMFs and RF-EMF exposure at non-thermal SAR levels were based on the difficulties encountered in understanding the underlying biological effects and the lack of recognized basic molecular mechanisms accounting for these effects. This is no longer the case. There are a number of well-documented effects of low intensity EMFs that are the mechanistic basis behind the biological effects documented above (www.

bioinitiative.org). These include induction of oxidative stress, DNA damage, epigenetic changes, altered gene expression and induction including inhibition of DNA repair and changes in intracellular calcium metabolism. Both low-intensity ELF-EMF and non-thermal RF-EMF effects depend on a number of physical parameters and biological variables and physical parameters, which account for the variation in health outcomes (Belyaev, 2015; Belyaev et al., 1999). Importantly, the most severe health effects are observed with prolonged chronic exposures even when intensities are very low (Belyaev, 2017). The physics of non-equilibrium and non-linear systems and quantum mechanics are at least in part the basis of the physical mechanisms responsible for the non-thermal molecular and biological effects of non-thermal EMF radiation (Belyaev, 2015), although a detailed report on these actions is beyond the scope of this review.

Lower RF-EMF intensity is not necessarily less bioactive or less harmful. Non-thermal EMF effects can be observed at intensities which are very close to ordinary background levels and quite similar to intensities emitted by mobile phone base stations. There are time windows for observation of non-thermal EMF effects which may be dependent upon the endpoint measured, the cell type and the duration and power density of exposure. Non-thermal RF-EMF effects are affected by static magnetic fields and electromagnetic stray fields, which result in the variation of non-thermal EMF effects from mobile phones because of adjacent electrical appliances, power lines and other sources of ELF and static magnetic fields, including changes in the geomagnetic field (Gapeev et al., 1999a and b).

Cell-to-cell interactions potentiate the response to non-thermal EMFs (Belyaev et al., 1996). Biological responses to EMFs have been shown to be influenced by sex and age (Zhang et al., 2015; Sirav and Seyhan, 2016). Physiological parameters such as the stage of cell growth, oxygen, divalent ions and temperature are important

variables affecting cellular responses to EMFs (Liburdy and Vanek, 1987; Sannino et al., 2011).

6.1. Combined exposures

EMFs at non-thermal intensities may interfere with other environmental stressors, showing an interplay of molecular pathways and resulting in either beneficial or detrimental health effects, depending on the nature and conditions of co-exposures (Novoselova et al., 2017; Ji et al., 2016). One example is the demonstration that RF-EMF exposure modulates the DNA damage and repair induced by ionizing radiation (Belyaev et al., 1993). Another example is the synergistic of exposure to lead and EMFs on cognitive function in children described above (Choi et al., 2017; Byun et al., 2017). These co-exposure factors should be considered when assessment of detrimental effects, including carcinogenicity, is performed.

Not all of the effects of EMFs on the nervous system and other organs are necessarily harmful. The best example of a positive effect is the well-documented and clinically useful benefit of applied magnetic fields to promote bone healing (Bassett, 1994). Both ELF-EMF (Zhang et al., 2015) and RF-EMF (Arendash et al., 2010) have been reported to slow cognitive decline in rodent models of Alzheimer's disease. Some human studies report a facilitating effects of cognitive performance (Lee et al., 2001) while Koivisto et al. (2000) reported an increase in response time and vigilance tasks but a decrease in mental arithmetic tasks. These studies clearly show that EMFs have biological effects at non-thermal intensities, but suggest that not all biological effects are necessarily harmful.

6.2. Duration of exposure and dose intensity

Such parameters as power density, dose, and duration of exposure have been analyzed for development of reliable safety standards, which would protect against the detrimental health effects of chronic exposure to RF-EMFs at non-thermal intensities. Some studies show no effect under fixed short-term exposures, but this does not imply that there are no effects from longer-term exposures (Choi et al., 2014). Exposure in studies showing RF-EMF effects was on average twice the duration as those with no significant effects (Cucurachi et al., 2013). The response to non-thermal EMFs depends on both power density and duration of exposure. Importantly, the same response is observed with lower power density but prolonged exposure as at higher power density and shorter exposure (Nordenson et al., 1994). While SAR is a good surrogate for thermal RF effects from acute exposures, many studies have shown that SAR should be either replaced by "dose-specific absorption" or power density complimented by duration of exposure for description of non-thermal RF effects (Belyaev, 2015). Recent studies have provided more evidence for the greater importance of dose and duration of exposure than SAR alone for biological and health effects from long-term exposures to non-thermal RF-EMFs (Furtado-Filho et al., 2015).

6.3. Oxidative stress

Non-ionizing radiation does not have sufficient energy to directly break chemical bonds, and therefore the DNA damage that occurs with non-ionizing EMF exposures is primarily a consequence of generation of reactive oxygen species (ROS), resulting in oxidative stress. There are numerous animal experiments which clearly demonstrate that non thermal EMFs can cause oxidative stress (Esmekaya et al., 2011; Burlaka et al., 2013), particularly in the brain (Shahin et al., 2017; Dasdag et al., 2012; Megha et al., 2015; Furtado-Filho et al., 2015). Oxidative stress is known to

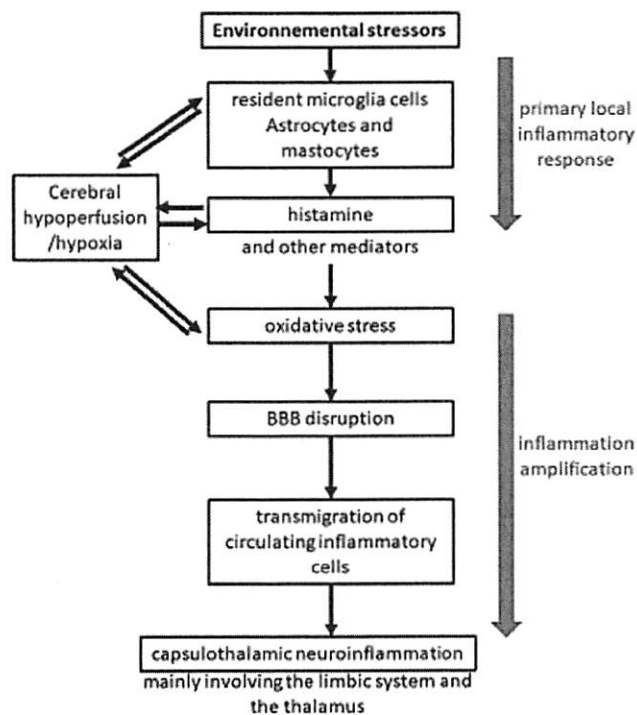


Fig. 2. Hypothetical EHS/MCS common etiopathogenic model based on neuroinflammation and oxidative/nitrosative stress-induced blood brain barrier disruption (Belpomme et al., 2015).

play a central role in development of cancer and aging and serves as a signaling agent in the inflammatory response (Holmstrom and Finkel, 2014).

The brain is a particularly important organ for sensitivity to EMFs. Brain cancer resulting from EMF exposures is a serious concern, and EHS is a disease of the central nervous system. Several mechanisms at the cellular and molecular levels have been reported that may be the basis of these non-thermal RF-EMF effects on brain function. ELF- and/or RF-EMF exposure at embryonic or early postnatal stages can alter *in vivo* synaptic efficacy and plasticity of neurons (Balassa et al., 2014), a finding which was further supported by *in vitro* studies showing a significant decrease in the differentiation of neural stem cells into neurons (Eghlidospour et al., 2017), the alteration of transcript levels of neuronal differentiation-related genes and impairment of neurite outgrowth of embryonic neural stem cells exposed to ELF- or RF-EMFs (Ma et al., 2014). These observations support the conclusion that low-intensity but prolonged exposure to non-thermal EMFs may have adverse effects on neurogenesis during development and indicate how important it is to protect the fetus and young child from excessive exposure to all mobile devices.

Animal studies have documented that 900 MHz or 2.45 GHz non thermal RF-EMF exposure in rats, either short term or chronic, can trigger neuronal dysfunction and even apoptosis of hippocampal pyramidal cells (Bas et al., 2009; Shahin et al., 2017) and cerebellum Purkinje cells (Sonmez et al., 2010) through induction of oxidative stress. Exposure of pregnant dams elicited EMF oxidative stress-induced neuronal pathologic changes in offspring (Odaci et al., 2016). Such pathological changes could be due to ROS-induced opening of the BBB (Nordal and Wong, 2005) and/or to ROS-associated brain hypoxia caused by a decrease in EMF-induced BBF and/or EMF-induced hemoglobin deoxygenation (Mousavy et al., 2009; Muehsam et al., 2013). The resulting hypoxia may induce metabolic neuronal dysfunction as in the case of EHS patients (Belpomme et al., 2015) but also neuronal cell death by either apoptosis or necrosis as in the case of Alzheimer's disease and other forms of dementia (Bell and Zlokovic, 2009).

While some consider the laboratory data on EMFs as being inconsistent, showing either detrimental or no effects and on occasion even beneficial effects, the vast majority still show detrimental effects. For example Henry Lai in the Bioinitiative Report Research Summaries Update of November 2017, Chapter 6 on Genotoxic Effects, reported that i) of 46 studies on ELF genotoxicity with the comet assay as the end point, 34 studies (74%) showed detrimental effects, ii). Of 189 total studies on ELF and oxidative stress, 162 (87%) showed a positive correlation, and iii) of 200 studies on RF and free radicals, 180 (90%) showed detrimental effects. One reason for variability between laboratory studies is the strong dependence on low-threshold EMF effects on a number of physical and biological variables (Belyaev, 2010).

6.4. Genetic and epigenetic mechanisms

Genetic effects are the most direct cause for carcinogenicity. This is true both for genotoxic changes caused by exposure to EMFs and existing polymorphic genetic differences within a population that increase susceptibility to cancer. DNA can no longer be considered to be unaffected by environmental EMF levels, as many studies have shown that DNA can be activated and damaged by EMFs at levels that have been considered to be safe (Blank and Goodman, 1999).

The primary mechanism through which low-intensity EMFs can alter DNA is through ROS production. Lai and Singh (2004) first reported that a 2 h exposure of rats to 60 Hz EMFs at 0.1–0.5 mT resulted in DNA strand breaks in neurons, and provided evidence

that this effect was mediated by free radical formation and blocked by free radical scavengers. Vijayalaxmi and Prihoda (2009) in a meta-analysis of 87 publications found a biologically small but statistically significant difference between DNA damage in ELF-EMF-exposed somatic cells as compared to controls, and reported evidence for epigenetic changes for some outcomes. For ELF-EMFs this breakage effect was stronger when exposure was intermittent rather than continuous (Nordenson et al., 1994).

Yang et al. (2008) have reported an OR = 4.31 (95% CI = 1.54–12.08) for leukemia in children living within 100 m of a high voltage powerline if they had a certain polymorphism of a DNA repair gene.

Exposure to RF-EMFs can also induce DNA damage under specific conditions (Markova et al., 2005). Tice et al. (2002) and Vijayalaxmi et al. (2013) reported DNA damage and micronuclei formation in cultured human leukocytes and lymphocytes upon exposure to RF-EMF signals of at least 5 W/kg. Not all cell types showed similar responses. Schwartz et al. (2008) reported micro-nucleus changes in fibroblasts but not lymphocytes exposed to 1950 MHz EMFs. Kesari et al. (2014) also demonstrated DNA strand breaks in the brains of rats exposed for 2 h per day for 60 days to a 3G mobile phone. Changes in DNA secondary structure (Semin, 1995; Diem et al., 2005) and chromosome instability (Mashevich, 2003) have been observed upon exposure to RF-EMFs emitted by mobile phones.

Epigenetic changes, rather than genetic changes in DNA, may underlie many or even most of the biological effects of non-thermal EMFs (Sage and Burgio, 2017). Non-thermal EMFs are epigenetic stressors which can alter gene expression by acting through physical or biochemical processes and be reflected as chromatin remodeling (Belyaev et al., 1997), histone modification (Wei et al., 1990) or altered microRNA (Dasdag et al., 2015) at intensities far below those that cause measurable tissue heating.

Chromatin plays a key regulatory role in controlling gene expression and, more particularly, the access of transcription factors to DNA. It has been shown that extremely low intensity RF-EMF exposure, i.e. at intensities comparable to that of mobile phone and towers, results in changes in chromatin conformation and gene expression (Belyaev et al., 1997; Belyaev and Kravchenko, 1994; Belyaev et al., 2006; Belyaev et al., 2009). In a large number of cells and tissues, compaction of chromatin in specific loci may lead to gene silencing, loss of histone regulatory effects and DNA repair capacity (Wei et al., 1990). Belyaev and collaborators (Markova et al., 2005; Belyaev et al., 2009) have shown that exposure to RF-EMFs emitted by GSM mobile phone alters chromatin conformation in human lymphocytes and inhibits formation of p53-binding protein 1 (53BP1) and phosphorylated histone H2AX (γ -H2AX) DNA repair foci.

EMFs in both the ELF and RF ranges may epigenetically affect DNA by inducing the expression of stress response genes and consequently the synthesis of chaperone stress proteins (Blank and Goodman, 2011a and b). A specific gene sequence has been identified that acts as a sort of antenna, specifically sensitive and responsive to EMFs (Blank and Goodman, 2011b). This is a gene sequence coding for HSP70, a protein belonging to a family of conserved, ubiquitously expressed "heat shock proteins" that sense danger signals and protect cells from the most disparate stress conditions. This is an unambiguous demonstration that EMF exposure even at non-tissue heating intensities has the potential to be harmful to cells and organisms. The HSP70 promoter contains different DNA regions that are specifically sensitive to diverse stressors, thermal and non-thermal. The EMFs are specifically perceived by the sequences sensitive to non-thermal stimuli. During the process of HSP70-response induction, EMFs can activate directly the HSP70 gene promoter (Rodríguez-De la Fuente et al.,

2010) which contains a magnetic field-responsive domain (Lin et al., 1999, 2001).

EMF-related HSP70 and HSP27 stress responses have been detected in the hippocampus of rats exposed to non-thermal EMFs (Yang et al., 2012). Shahin et al. (2017) reported that mice exposed to 2G mobile phones continuously for four months showed elevated ROS, lipid peroxidation, total nitrate and nitrite concentrations and malondialdehyde levels in homogenates of different tissues, and decreased levels of several antioxidant enzymes. These observations justify the use of these markers to characterize EHS in patients who report that they are sensitive to EMFs.

The EMF effects have been suggested to be mediated by the mitogen-activated protein kinase (MAPK) cascades, which is a central signaling transduction pathway which governs all stress-related cellular processes occurring in response to extracellular stimuli (Friedman et al., 2007). It has been shown that long term exposure of cells to mobile phone frequencies or to ELF-EMFs (Goodman et al., 2009) activates the extracellular-signal regulated kinase (ERK), which is one of the four MAPK cascades so far identified.

Non-thermal RF-EMFs may also alter expression of other genes. As long ago as Byus et al., 1988 showed that 450 MHz RF increased ornithine decarboxylase activity in hepatoma cells. Markova et al. (2005) exposed human fibroblasts and mesenchymal stem cells to mobile phone RF-EMFs with analysis of tumor suppressor p53 binding protein 1. Formation of 53BP1 foci was inhibited in both cells types, but the stem cells always showed a greater response. Fragopoulou et al. (2011) exposed mice to either a typical mobile phone or a wireless DECT base station and analyzed the brain proteome. They found significant alteration in 143 specific proteins (ranging from a 0.003 fold downregulation to up to a 114-fold overexpression.) Luo et al. (2013) exposed pregnant women undergoing a first trimester abortion to a mobile phone applied to the abdomen and performed a proteomic analysis of placental villous tissue. They report 15 proteins which were significantly altered by at least 2- to 2.5-fold in exposed women as compared to control women. Twelve of these proteins were identified. Yan et al. (2008) exposed rats to mobile phones 6 h per day for 126 days, and found upregulation of specific mRNAs that regulated several proteins, including calcium ATPase, neural cell adhesion molecule, neural growth factor and vascular endothelial growth factor. EMFs at non thermal levels may not only alter the expression of many proteins but also may directly affect protein conformation (Fragopoulou et al., 2011; Bohr and Bohr, 2013; Beyer et al., 2013) and modify enzyme activity (Vojisavljevic et al., 2010), so altering the regulating capacity of the epigenome. These are epigenetic, not genetic, effects (Sage and Burgio, 2017).

Non-thermal EMF exposure can epigenetically interfere with the differentiation and proliferation programs of stem cells in fetal and adult tissues through ROS production (Wolf et al., 2007; Falone et al., 2007; Ayşe et al., 2010; Park et al., 2014). Stem cells are the most sensitive cells to EMF exposure (Eghlidospour et al., 2017; Markova et al., 2010) and this is particularly the case for neural stem cells of the hippocampus (Leone et al., 2014).

The endogenous natural ionic currents and electrical fields in the human body (Jaffe and Nuccitelli, 1977) are vulnerable to the oscillatory properties of non-thermal EMFs. These consequently may cause detrimental effect on cell differentiation and proliferation in adult tissues (Levin, 2003) in addition to the effects on cell differentiation, proliferation and migration in the fetus (Wolf et al., 2007; Ayşe et al., 2010; Leone et al., 2014). Fetal programming cannot be reduced to only genetic programs. Developmental processes are essentially epigenetic (Leone et al., 2014), and exposure to epigenetic stressors such as non-thermal EMFs are much more dangerous for the fetus than for the adults.

6.5. Calcium regulation

There has long been evidence that EMFs alter several aspects of calcium function. This is important because calcium regulates many different aspects of cell function. Bawin and Adey (1976) reported that very weak ELF-EMFs trigger efflux of calcium from isolated chick brain, although the implications of this observation were not clear. Later they reported a similar action of RF-EMFs (Adey et al., 1982). Pulsed low-frequency EMFs promote bone healing and promote calcium uptake into bone (Spadaro and Bergstrom, 2002) and osteoblasts (Zhang et al., 2010). 50 Hz EMFs increase the number of voltage-gated calcium channels in neuroendocrine cells (Grasso et al., 2004) and presynaptic nerve cell terminals (Sun et al., 2016). Wei et al. (2015) found that ELF-EMFs also altered the frequency of calcium transients in cardiomyocytes and decreased calcium concentrations in sarcoplasmic reticulum. These changes in calcium in heart muscle may be the basis for the cardiovascular effects reported in humans on exposure to EMFs (Havas, 2013). In spite of numerous studies reporting altered calcium metabolism upon exposure to both ELF- and RF-EMFs, the overall implications of these effects are still not clear. However, some have suggested (Ledoigt and Belpomme, 2013) that calcium activation of proteins could be the initial event that results in altered protein configuration, leading to generation of ROS and ultimately activating the molecular pathways to cancer.

7. Public Health Implications of Human Exposure to EMFs

The incidence of brain cancer in children and adolescents has increased between 2000 and 2010 (Ostrom et al., 2015). Gliomas are increasing in the Netherlands (Ho et al., 2014), glioblastomas are increasing in Australia (Dobes et al., 2011) and England (Phillips et al., 2018) and all brain cancers are increasing in Spain (Etxeberrua et al., 2015) and Sweden (Hardell and Carlberg, 2017). The latency period between initial exposure and clinical occurrence of brain cancer is not known but is estimated to be long. While not all reports of brain cancer rates show an increase, some do. The continually increasing exposure to EMFs from all sources may contribute to these increases. The prevalence of EHS is unknown, but various reports suggest that it is between 1 and 10% of the population (Hallberg and Oberfeld, 2006; Huang et al., 2018). Male fertility has been declining (Geoffroy-Siraudin et al., 2012; Levine et al., 2017). EMFs increase the risk of each of these diseases and others. Alzheimer's disease is increasing in many countries worldwide and its association with ELF-EMF occupational exposure has been clearly demonstrated through several independent epidemiological studies (Davanipour and Sobel, 2009; Sobel et al., 1996; Qiu et al., 2004) and a meta-analysis of these studies (García et al., 2008). A recent meta-analysis (Huss et al., 2018) has reported an increased risk of amyotrophic lateral sclerosis in workers occupationally exposure to ELF-EMFs.

Safety limits for RF exposure have been based (until today) on the thermal effects of EMFs. But these standards do not protect people, particularly children, from the deleterious health effects of non-thermal EMFs (Nazıroğlu et al., 2013; Mahmoudabadi et al., 2015). Each of these diseases is associated with decrements in health and quality of life. Brain cancer patients often die in spite of some improvement in treatment, while EHS patients present with increased levels of distress, inability to work, and progressive social withdrawal. The ability for humans to reproduce is fundamental for the maintenance of our species.

The scientific evidence for harm from EMFs is increasingly strong. We do not advocate going back to the age before electricity or wireless communication, but we deplore the present failure of public health international bodies to recognize the scientific data

showing the adverse effects of EMFs on human health. It is encouraging that some governments are taking action. France has removed WiFi from pre-schools and ordered Wi-Fi to be shut off in elementary schools when not in use (<http://www.telegraph.co.uk/news/2017/12/11/france-ipoise-total-ban-mobile-phones-schools/>). The State of California Department of Public Health has issued a warning on use of mobile phones and offered advice on how to reduce exposure (State of California, 2017). There are many steps that are neither difficult nor expensive that can be taken to use modern technology but in a manner that significantly reduces threats to human health.

It is urgent that national and international bodies, particularly the WHO, take this significant public health hazard seriously and make appropriate recommendations for protective measures to reduce exposures. This is especially urgently needed for children and adolescents. It is also important that all parts of society, especially the medical community, educators, and the general public, become informed about the hazards associated with exposure to EMFs and of the steps that can be easily taken to reduce exposure and risk of associated disease.

Appendix A. Supplementary data

Supplementary data related to this article can be found at <https://doi.org/10.1016/j.envpol.2018.07.019>.

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Archived: Tuesday, May 24, 2022 10:40:34 AM
From: Telford, Kristine
Sent: Friday, April 15, 2022 8:18:00 AM
To: ~House Science Technology and Energy
Cc: Linton-Keddie, Shelby
Subject: Comments re: SB 321
Importance: Normal

Chairman Vose, Vice Chairman Thomas, and Committee Members:

Please find attached a letter from the Edison Electric Institute regarding proposed SB 321.

Upon review, feel free to contact me with any questions or concerns.

Sincerely,

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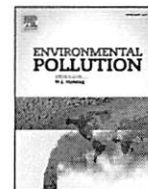
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Thermal and non-thermal health effects of low intensity non-ionizing radiation: An international perspective[☆]

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ABSTRACT

Exposure to low frequency and radiofrequency electromagnetic fields at low intensities poses a significant health hazard that has not been adequately addressed by national and international organizations such as the World Health Organization. There is strong evidence that excessive exposure to mobile phone-frequencies over long periods of time increases the risk of brain cancer both in humans and animals. The mechanism(s) responsible include induction of reactive oxygen species, gene expression alteration and DNA damage through both epigenetic and genetic processes. *In vivo* and *in vitro* studies demonstrate adverse effects on male and female reproduction, almost certainly due to generation of reactive oxygen species. There is increasing evidence the exposures can result in neurobehavioral decrements and that some individuals develop a syndrome of "electro-hypersensitivity" or "microwave illness", which is one of several syndromes commonly categorized as "idiopathic environmental intolerance". While the symptoms are non-specific, new biochemical indicators and imaging techniques allow diagnosis that excludes the symptoms as being only psychosomatic. Unfortunately standards set by most national and international bodies are not protective of human health. This is a particular concern in children, given the rapid expansion of use of wireless technologies, the greater susceptibility of the developing nervous system, the hyperconductivity of their brain tissue, the greater penetration of radiofrequency radiation relative to head size and their potential for a longer lifetime exposure.

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1. Introduction

Electromagnetic fields (EMFs) are packets of energy that have no mass. They vary in frequency and wavelength. At the high end of the electromagnetic spectrum there are cosmic and X-rays that have enough energy to cause ionization, and therefore are known

as ionizing EMFs. Below in frequency and energy are ultraviolet, visible light and infrared EMFs. Excessive exposure to ultraviolet EMFs poses clear danger to human health, but life on earth would not be possible without visible light and infrared EMFs. Below these forms of EMF are those used for communications (radiofrequency or RF-EMFs, 30 kHz–300 GHz) and those generated by electricity (extremely low-frequency or ELF-EMFs, 3 Hz–3 kHz). These EMFs do not have sufficient energy to directly cause ionization, and are therefore known as non-ionizing radiation. RF-EMFs at sufficient intensity cause tissue heating, which is the basis of operation of the microwave oven. However the question to be addressed here is human health effects secondary to exposures to non-ionizing EMFs at low intensities that do not cause measureable heating.

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In spite of a large body of evidence for human health hazards from non-ionizing EMFs at intensities that do not cause measurable tissue heating, summarized in an encyclopedic fashion in the Bioinitiative Report (www.bioinitiative.org), the World Health Organization (WHO) and governmental agencies in many countries have not taken steps to warn of the health hazards resulting from exposures to EMFs at low, non-thermal intensities, nor have they set exposure standards that are adequately health protective. In 2001 the International Agency for Research on Cancer (IARC, 2002), part of the WHO, declared ELF-EMFs to be “possibly carcinogenic to humans”, and in 2011 they made a similar declaration for RF-EMFs (Baan et al., 2011; IARC, 2013). The classification of RF-EMFs as a “possible” human carcinogen was based primarily on evidence that long-term users of mobile phones held to the head resulted in an elevated risk of developing brain cancer. One major reason that the rating was not at “probable” or “known” was the lack of clear evidence from animal studies for exposure leading to cancer. The US National Toxicology Program has released preliminary results of a study of long term exposure of rats to cell phone radiation which resulted in a statistically significant increase in brain gliomas, the same cancer found in people after long-term cell phone use, and schwannomas, a tumor similar to the acoustic neuroma also seen after intensive mobile phone use (Wyde et al., 2016). Similar results in rats have been reported in an independent study at the Ramazzini Institute with exposures similar to those from a mobile phone base station (Falcioni et al., 2018). This evidence, in conjunction with the human studies, demonstrates conclusively that excessive exposure to RF-EMF results in an increased risk of cancer. In light of this new evidence for cancer in rodents in response to prolonged exposure to mobile phone frequencies, the IARC rating should be raised at least to “probable” (Group 2A) if not “known” (Group 1).

Unfortunately the International EMF Project of the WHO, which is part of the Department of Public Health, Environment and Social Determinants of Health in Geneva, has consistently minimized health concerns from non-ionizing EMFs at intensities that do not cause tissue heating (WHO, 2014). In this regard WHO has failed to provide an accurate and human health-protective analysis of the dangers posed to health, especially to the health of children, resulting from exposure to non-thermal levels of electromagnetic fields. The Department of Public Health, Environment and Social Determinates of Disease takes its advice on the issues related to human health effects of non-ionizing EMFs from the International Commission on Non-ionizing Radiation Protection (ICNIRP). Almost all members of the core group preparing the new Environmental Health Criteria (EHC) document for the WHO are members of ICNIRP (Starkey, 2016; Hardell, 2017), a non-government organization (NGO) whose members are appointed by other members. In spite of recent efforts to control for conflicts of interest, ICNIRP has a long record of close associations with industry (Maisch, 2006). When queried as to why the WHO would take recommendations from such a group, WHO staff replied that ICNIRP is an official NGO which works closely with the WHO. Why this should exclude other scientific research groups and public health professionals is unclear, particularly since most members of ICNIRP are not active researchers in this field. We are particularly concerned that a new WHO EHC document on RF-EMFs is scheduled to be released soon, and that the members of the EHC Core Group and the individuals whose assistance has been acknowledged are known to be in denial of serious non-thermal effects of RF-EMFs in spite of overwhelming scientific evidence to the contrary (Starkey, 2016; Hardell, 2017).

Others have dismissed the strong evidence for harm from ELF- and RF-EMFs by arguing that we do not know the mechanism whereby such low energetic EMFs might cause cancer and other diseases. We have definitive evidence that use of a mobile phone

results in changes in brain metabolism (Volkow et al., 2011). We know that low-intensity ELF- and RF-EMFs generate reactive oxygen species (ROS), alter calcium metabolism and change gene expression through epigenetic mechanisms, any of which may result in development of cancer and/or other diseases or physiological changes (see www.bioinitiative.org for many references). We do not know the mechanisms behind many known human carcinogens, dioxins and arsenic being two examples. Given the strength of the evidence for harm to humans it is imperative to reduce human exposure to EMFs. This is the essence of the “precautionary principle”.

There are a number of reasons for our concern. In the past the major exposure of the general population to RF-EMFs came from radio and television signals. Now there are almost as many mobile phones as there are people in the world, all of them being exposed to RF-EMFs. There are mobile phone towers everywhere, and in many developing countries there are no land-lines that allow communication without exposure to RF-EMFs. There is rapid movement in many developed countries to place small cell transmitting devices (5G) operating at higher frequencies (24–70 GHz) every approximately 300 m along sidewalks in residential neighborhoods. There are other significant sources of exposure, coming from WiFi, smart meters and soon from automobiles operating without a human driver. Therefore human exposure has increased dramatically in recent years, and continues to increase rapidly. While we already are seeing harm from these exposures, the degree of harm will only increase with time because of the latency that is known to occur between exposure and development of diseases such as cancer.

Standards for protection of human health from EMFs vary greatly around the world. Many countries set standards based on the false assumption that there are no adverse health effects of RF-EMFs other than those that are caused by tissue heating. This is the case in North America, Australia and some European countries. Many countries from the former Soviet Union have much more restrictive standards. However information from cellular and human studies show biological effects that constitute hazards to human health at exposure levels that are often exceeded during daily life.

This report follows a recent non-official meeting in Geneva with WHO representatives, where the authors urged WHO to acknowledge low intensity effects of ELF-EMFs and non-thermal health effects of RF-EMFs. This report does not attempt to present a complete overview of the subject [see the Bioinitiative Report (www.bioinitiative.org) for that] but rather to provide a holistic picture of the processes explaining most or all of the adverse effects of EMF exposures. It summarizes the evidence for cancer resulting from exposure to EMFs, and identifies other diseases or pathological conditions such as Alzheimer's disease and hypofertility that have been shown to be associated with excessive exposure to low-intensity EMFs. We also focus on electrohypersensitivity (EHS) in both children and adults and cognitive and behavioural problems in children resulting from the increasing exposure. Finally we discuss what is known about the mechanisms whereby non-thermal EMF radiation can cause disease with special reference to EMF-related free radical production and epigenetic and genetic mechanisms.

2. Mobile phone use and the risk for glioma, meningioma and acoustic neuroma

The brain is the main target for exposure to RF-EMF radiation during use of handheld wireless phones, both mobile and cordless phones (Cardis et al., 2008; Gandhi et al., 2012). An increased risk for brain tumors has been of concern for a long time. The results of the Swedish National Inpatient Register have documented an

increasing incidence of brain tumors in recent years (Carlberg and Hardell, 2017). In May 2011 RF radiation in the frequency range 30 kHz–300 GHz was evaluated to be a Group 2B, i.e. a “possible” human carcinogen, by IARC (Baan et al., 2011; IARC, 2013). This was based on an increased risk for glioma and acoustic neuroma in human epidemiological studies. In the following an updated summary is given of case-control studies on brain and head tumors: glioma, meningioma and acoustic neuroma. The Danish cohort study on ‘mobile phone users’ (Johansen et al., 2001; Schüz et al., 2006) is not included due to serious methodological shortcomings in the study design, including misclassification of exposure (see Söderqvist et al., 2012a).

2.1. Glioma

Glioma is the most common malignant brain tumor and represents about 60% of all central nervous system (CNS) tumors. Most of these are astrocytic tumors that can be divided into low-grade (WHO grades I-II) and high-grade (WHO grades III-IV). The most common glioma type is glioblastoma multiforme (WHO grade IV) with peak incidence in the age group 45–75 years and median survival less than one year (Ohgaki and Kleihues, 2005). Three research groups have provided results in case-control studies on glioma (Interphone, 2010; Coureau et al., 2014; Hardell and Carlberg, 2015). Hardell and colleagues have published results from case-control studies on use of wireless phones and brain tumor risk since the end of the 1990s (Hardell et al., 1990; for more discussion see Carlberg and Hardell, 2017).

A random effects model was used for meta-analyses of published studies, based on test for heterogeneity in the overall group (“all mobile”). Note that only the Hardell group also assessed use of cordless phones. Thus their reference category included cases and controls with no use of wireless phones in contrast to the other studies investigating only mobile phone use. In Table 1 results for highest cumulative use in hours of mobile phones is given. All studies reported statistically significant increased risk for glioma and the meta-analysis yielded an odds ratio (OR) = 1.90 [95% confidence interval (CI) = 1.31–2.76]. For ipsilateral mobile phone use the risk increased further to OR = 2.54 (95% CI = 1.83–3.52) in the meta-analysis based on 247 exposed cases and 202 controls.

Carlberg and Hardell (2014) found shorter survival in patients with glioblastoma multiforme associated with use of wireless phones compared with patients with no use. Interestingly mutation of the p53 gene involved in disease progression has been reported in glioblastoma multiforme in patients with mobile phone use ≥ 3 h per day. The mutation was statistically significantly correlated with shorter overall survival time (Akhavan-Sigari et al., 2014). Further support for the increased risk of glioma associated with mobile phone use has been obtained in additional analyses of parts of the Interphone study (Cardis et al., 2011; Grell et al., 2016; Momoli

et al., 2017).

2.2. Meningioma

Meningioma is an encapsulated, well-demarcated and rarely malignant tumor. It is the most common benign tumor and accounts for about 30% of intracranial neoplasms. It develops from the pia and arachnoid membranes that cover the CNS. It is slowly growing and gives neurological symptoms by compression of adjacent structures. The most common symptoms are headaches and seizures. The incidence is about two times higher in women than in men. Meningioma develops mostly among middle aged and older persons (Cea-Soriano et al., 2012). Carlberg and Hardell (2015) included meningioma in their case-control studies. The results of the meta-analysis for cumulative exposure in the highest category are given in Table 2. In total there was an increased (but not statistically significant) risk for cumulative exposure but the increased risk was statistically significant for ipsilateral use of mobile phones (OR = 1.49, 95% CI = 1.08–2.06).

2.3. Acoustic neuroma

Acoustic neuroma, also called vestibular schwannoma, is a benign tumor located on the eighth cranial nerve from the inner ear to the brain. It is usually encapsulated and grows in relation to the auditory and vestibular portions of the nerve. It grows slowly and due to the narrow anatomical space may give compression of vital brain stem structures. First symptoms of acoustic neuroma are usually tinnitus and hearing problems. Results for use of mobile phones in Interphone (2011) and Hardell et al. (2013) are given in Table 3. Statistically significant increased risk was found for cumulative ipsilateral use ≥ 1640 h yielding OR = 2.71 (95% CI = 1.72–4.28).

The study by Moon et al. (2014) was not included in the meta-analysis because data on cumulative mobile phone use with numbers of cases and controls were not given. Support of an increased risk was seen in the case-case part of the study (Moon et al., 2014) and also in the report by Sato et al. (2011). Pettersson et al. (2014) made a case-control study on acoustic neuroma in Sweden not overlapping the Hardell et al. (2013) study. An increased risk for the highest category of cumulative use of both mobile phone (≥ 680 h OR = 1.46, 95% CI = 0.98–2.17) and cordless phone (≥ 900 h OR = 1.67, 95% CI = 1.13–2.49) was found. Pettersson et al. (2014) was not included in the meta-analysis due to the many scientific shortcomings in the study, e.g. laterality analysis was not made for cordless phone, the numbers in the laterality analysis for mobile phone are not consistent in text and tables and the ‘unexposed’ reference category included subjects using either mobile and cordless phone, which is clearly not correct (Hardell and Carlberg, 2014).

Table 1
Numbers of exposed cases (Ca) and controls (Co) and odds ratio (OR) with 95% confidence interval (CI) for glioma in case-control studies in the highest category of cumulative hours of mobile phone use.

	All			Ipsilateral		
	Ca/Co	OR	95% CI	Ca/Co	OR	95% CI
Interphone 2010						
Cumulative use ≥ 1640 h	210/154	1.40	1.03–1.89	100/62	1.96	1.22–3.16
Coureau et al., 2014						
Cumulative use ≥ 896 h	24/22	2.89	1.41–5.93	9/7	2.11	0.73–6.08
Carlberg and Hardell, 2015						
Cumulative use ≥ 1640 h	211/301	2.13	1.61–2.82	138/133	3.11	2.18–4.44
Meta-analysis						
Longest cumulative use	445/477	1.90	1.31–2.76	247/202	2.54	1.83–3.52

Table 2

Numbers of exposed cases (Ca) and controls (Co) and odds ratio (OR) with 95% confidence interval (CI) for meningioma in case-control studies in the highest category of cumulative hours of mobile phone use.

	All			Ipsilateral		
	Ca/Co	OR	95% CI	Ca/Co	OR	95% CI
Interphone 2010						
Cumulative use \geq 1640 h	130/107	1.15	0.81–1.62	46/35	1.45	0.80–2.61
Coureau et al., 2014						
Cumulative use \geq 896 h	13/9	2.57	1.02–6.44	6/4	2.29	0.58–8.97
Carlberg and Hardell 2015						
Cumulative use \geq 1640 h	141/301	1.24	0.93–1.66	67/133	1.46	0.98–2.17
Meta-analysis						
Longest cumulative use	284/417	1.27	0.98–1.66	119/172	1.49	1.08–2.06

Table 3

Numbers of exposed cases (Ca) and controls (Co) and odds ratio (OR) with 95% confidence interval (CI) for acoustic neuroma in case-control studies in the highest category of cumulative hours of mobile phone use.

	All			Ipsilateral		
	Ca/Co	OR	95% CI	Ca/Co	OR	95% CI
Interphone 2011						
Cumulative use \geq 1640 h	77/107	1.32	0.88–1.97	47/46	2.33	1.23–4.40
Hardell et al., 2013						
Cumulative use \geq 1640 h	27/301	2.40	1.39–4.16	19/133	3.18	1.65–6.12
Meta-analysis						
Cumulative use \geq 1640 h	104/408	1.73	0.96–3.09	66/179	2.71	1.72–4.28

2.4. In summary

Based on case-control studies there was a consistent finding of increased risk for glioma and acoustic neuroma associated with use of mobile phones. Similar results were found for cordless phones in the Hardell group studies, although such use was not reported by the other study groups. The findings are less consistent for meningioma although somewhat increased risk was seen in the meta-analysis of ipsilateral mobile phone use. A longer follow-up time is necessary for this type of slow growing tumor.

The results on glioma and acoustic neuroma are supported by results from animal studies showing co-carcinogenic and tumor promoting effects from RF-EMF (Tillmann et al., 2010; Lerchl et al., 2015). Recent results from the National Toxicology Program (NTP) study showed genotoxicity of RF radiation in rats and mice exposed to RF-EMF (Smith-Roe et al., 2017). That result supports previous findings of DNA strand breaks in rat brain cells exposed to RF-EMF (Lai and Singh, 1997).

Of importance also is that the results in the NTP and Ramazzini studies both demonstrated an increased incidence of tumors of the same type, glioma and malignant schwannoma, as has been seen in humans with mobile phone use (Wyde et al., 2016; Falcioni et al., 2018). Acoustic neuroma (vestibular schwannoma) is a similar type of tumor as malignant schwannoma, although benign. In fact, rates of brain tumors are increasing in Sweden and use of wireless phones has been suggested to be the cause (Hardell and Carlberg, 2017).

3. Other diseases and pathological conditions attributed to exposure to low-intensity EMFs

The evidence for harm from RF-EMF is strongest for cancer as a consequence of intensive mobile phone use, especially gliomas, glioblastomas and acoustic neuromas. But there is other evidence for elevation in risk of leukemia among children living near to very high intensity radio transmission towers (Michelozzi et al., 2002; Ha et al., 2007). This is particularly interesting because leukemia is the cancer most associated with elevated exposure to ELF-EMFs

arising from power lines (Ahlbom et al., 2000; Greenland et al., 2000). There is some evidence for elevations in breast cancer risk among women who wear their mobile phones in their bra (West et al., 2013). Heavy use of a mobile phone was associated with significantly elevated rates of ipsilateral parotid tumors in studies from both Israel (Sadetzki et al., 2007) and China (Duan et al., 2011). No increased risk was found in a Swedish study, but the results were limited by low number of participants and lack of data on heavy and long-term use of wireless phones (Söderqvist et al., 2012b).

There are other significant human health hazards of concern. There is strong animal and human evidence that exposure to RF-EMFs as well as ELF-EMFs reduces fertility in both males (reviewed by McGill and Agarwal, 2014) and females (Roshangar et al., 2014). An association between spontaneous abortion and non-thermal EMF exposure including ELF-EMFs was reported in several case-control studies (Dodge, 1970; Juutilainen et al., 1993; Li et al., 2017). The increased use of mobile phones and increased exposure coming from WiFi, smart meters and other wireless devices has been paralleled in time with male hypofertility and sperm abnormalities in semen (Rolland et al., 2013). These effects may be related to holding an active wireless laptop in a man's lap or having an active mobile phone on their belt, but more study is needed. There is evidence that isolated human sperm exposed to RF-EMFs are damaged by generation of reactive oxygen species (Agarwal et al., 2009).

There are other diseases or physiologic alterations which have been reported to be associated with exposure to non-thermal EMFs in humans and in animals (Belyaev et al., 2016). Alzheimer disease has been shown to be significantly associated with chronic ELF-EMF occupational exposure in prospective epidemiological studies (García et al., 2008; Davanipour and Sobel, 2009). Exposure to RF-EMFs has been reported to increase neuropsychiatric and behavioural disorders (Johansson et al., 2010; Divan et al., 2012), trigger cardiac rhythm alteration and peripheral arterial pressure instability (Havas, 2013; Sali et al., 2015), induce changes in immune system function (Lyle et al., 1983; Grigoriev et al., 2010; Sannino et al., 2011, 2014) and alter salivary (Augner et al., 2010) and

thyroid (Koyu et al., 2005; Mortavazi et al., 2009; Pawlak et al., 2014) function. There is an urgent need for more study of these diseases or biological alterations in relation to exposure to both ELF- and RF-EMFs.

4. An emerging concern: cognitive and neurobehavioral problems in children

Children, and especially fetuses, are more vulnerable than adults for most environmental exposures (Sly and Carpenter, 2012). This is because their cells are rapidly dividing and their organ systems are not mature. As a result, events that perturb cellular function early in life can result in abnormalities that last. There is a building body of evidence indicating that exposure to RF-EMFs has adverse effects on cognition and neurobehavior, especially in children and adolescents. Concern about the particular sensitivity of children to RF-EMFs emitted from mobile phone was first raised in 2000 by a British independent expert group (IEG, 2000) that noted that the increased sensitivity to EMFs of children could be due not only to the natural vulnerability of the developing nervous system, but also to the smaller head size and thickness of the skull. These factors, plus the higher conductivity of the young nervous system, result in greater penetration of RF-EMFs into the brain (Gandhi et al., 1996). Of concern is the fact that any adverse effects during development may have life-long consequences and that young people, because they will have a longer life span, will receive a greater cumulative exposure than adults (Kheifets et al., 2005; Hansson Mild et al., 2006).

There are several reasons to be concerned. Animal studies have shown that *in utero* RF-EMF exposure from mobile phones affects fetal programming and leads to alteration in neurodevelopment and behavior of offsprings (Aldad et al., 2012; Zhang et al., 2015). Exposure of young rats to non-thermal intensities impairs learning and spatial memory secondary to a deleterious impact of EMFs on hippocampal, pyramidal or cortical neurons. Similar detrimental cognitive and behavioural defects were also observed in adult animals exposed to low-intensity.

EMFs (Bas et al., 2009; Deshmukh et al., 2015; Kumari et al., 2017; Shahin et al., 2017). The exposure induces markers of oxidative stress and inflammation in the brain (Dasdag et al., 2012; Megha et al., 2015).

There are human data consistent with these animal studies. Divan et al. (2008) reported that prenatal and to a lesser degree postnatal exposure to cell phones is associated with emotional and hyperactivity problems in 7-year old children. This finding was confirmed in a second replicative study involving different participants (Divan et al., 2012). Birks et al. (2017) used data from studies in five cohorts from five different countries (83,884 children) and concluded that maternal mobile phone use during pregnancy increased the risk that the child will show hyperactivity and inattention problems. A meta-analysis involving 125,198 children (mean age 14.5 years) reported statistically significant associations between access to and use of portable screen-based media devices (e.g. mobile phones and tablets) and inadequate sleep quality and quantity and excessive daytime sleepiness (Carter et al., 2016). Early life exposure to lead has long been known to cause a reduction in cognitive function and shortened attention span (Needleman et al., 1979). Two studies have shown that prenatal (Choi et al., 2017) or postnatal (Byun et al., 2017) mobile phone exposure results in greater neurobehavioral effects in children with elevated lead levels than those seen with elevated lead alone. These results raise concern that EMFs may have synergistic actions with other environmental contaminants known to cause a reduction in intelligence quotient (IQ) and attention, such as polychlorinated biphenyls, methyl mercury, environmental tobacco smoke and probably others (Carpenter, 2006).

Finally the problem should be considered at the societal, worldwide level. Many adolescents (Lenhart, 2015) and even very young children and infants (Kabali et al., 2015) use cordless devices immoderately, to such a point that the common intensive use of devices in children and adolescents has been ascribed as an addiction (Paz de la Puente and Balmori, 2007; Roberts et al., 2014).

The specific absorption rate (SAR)-based ICNIRP safety limits were established on the basis of simulation of EMF energy absorption using standardized adult male phantoms, and designed to protect people only from the thermal effects of EMFs. These assumptions are not valid for two reasons. Not only do they fail to consider the specific morphological and bioclinical vulnerabilities of children, but also they ignore the effects known to occur at non-thermal intensities. The same criticisms apply to other so called “independent” advisory groups or agencies, such as the Advisory Group of Non-Ionizing Radiation in the UK (AGNIR, 2012), the French Agency for Food, Environmental and Occupational Health & Safety in France (ANSES, 2013), and the Scientific Committee on Emerging Newly Identified Health Risk (SCENIHR, 2009), all of whom deny the detrimental health effects of low intensity, non thermal EMF exposure and make recommendations based only on thermal SAR considerations.

Although several scientific authorities, such as the US American Academy of Pediatrics (AAP, 2013), and the Russian National Committee on Non-Ionizing Radiation Protection (RNCNIRP, 2011) have made specific recommendations to not allow the use of mobile phones by children and to limit their use by adolescents, unfortunately these age categories remain a target for marketing of mobile phone devices [<http://www.who.int/peh-emf/project/mapnatreps/RUSSIA%20report%202008.pdf>]. The RNCNIRP has warned that if no rational, health-based safety limits are adopted for children and adolescents and no measures are taken to limit the use of cordless devices, we can expect disruption of memory, decreases in learning and cognitive capabilities, increases in irritability, sleep disturbance, and loss of stress adaptation in this population. There will also be long-term effects, including an increase in brain cancer, infertility, EHS, Alzheimer disease and other neurodegenerative diseases (RNCNIRP, 2011; Markov and Grigoriev, 2015). National and international bodies, particularly the WHO, will bear major responsibility for failing to provide specific science-based guidance and recommendations so as to avoid such global health threats.

5. Electrohypersensitivity, microwave illness or idiopathic environmental intolerance attributed to electromagnetic fields

There is a segment of the human population that is unusually intolerant to EMFs. The term “electromagnetic hypersensitivity” or “electrohypersensitivity (EHS)” to describe the clinical conditions in these patients was first used in a report prepared by a European group of experts for the European Commission (Bergqvist et al., 1997). Santini et al. (2001, 2003) reported similar symptoms occurring in users of digital cellular phones and among people living near mobile phone base stations.

In 2004, because of the seemingly increasing worldwide prevalence, WHO organized an international scientific workshop in Prague in order to define and characterize EHS. Although not acknowledging EHS as being caused by EMF exposure, the Prague working group report clearly defined EHS as “a phenomenon where individuals experience adverse health effects while using or being in the vicinity of devices emanating electric, magnetic or electromagnetic fields” (www.who.int/pehemf/EHS_Proceedings_June2006.pdf). Following this meeting, WHO acknowledged EHS as an adverse health condition (WHO, 2005).

According to the Prague Workshop recommendations, it was proposed to use the term “idiopathic environmental intolerance (IEI) attributed to electromagnetic fields” (IEI-EMF) because of the lack of a proven causal link with EMF exposure (Hansson Mild et al., 2006). This pathological disorder is identical to what has been previously described under the term “microwave illness” (Carpenter, 2015).

This syndrome is characterized by fatigue, chronic pain and impaired cognitive function (see the Paris appeal, <http://appel-de-paris.com/?lang=en>). The precise mechanism(s) whereby environmental exposure to either ELF- or RF-EMFs can cause the development of this syndrome are still uncertain. However several lines of experimental and clinical data are sufficiently strong so as to indicate that ELF-EMFs and RF-EMFs exposure is associated with adverse biological and clinical health effects in humans as well as animals (Rea et al., 1991; McCarty et al., 2011; Belpomme et al., 2015; Hedendahl et al., 2015; Irigaray et al., 2018a). The prevalence of EHS has been estimated to range 1–10% in developed countries (Hallberg and Oberfeld, 2006) but appears today to be around 3% (Huang et al., 2018).

Since WHO official reports on mobile phone exposure and public health (WHO, 2014) and more particularly on EHS (WHO, 2005), much clinical and biological progress has been made to identify and objectively characterize EHS, as was summarized during the international scientific consensus meeting of the 5th Paris Appeal Congress that took place in May 2015 in Brussels at the Royal Belgium Academy of Medicine (ISD, 2015). EHS has many characteristics in common with other IEI pathological disorders, including chronic fatigue syndrome, fibromyalgia, Gulf War Illness and especially the syndrome of multiple chemical sensitivity (MCS), which Belpomme et al. (2015) have shown to be associated with EHS in many patients who report being electrohypersensitive.

5.1. Bioclinical identification and characterisation of electrohypersensitivity

In a prospective study involving systematic face-to-face questionnaire-based interviews and clinical physical examinations of nearly two thousand patients who self-reported having EHS or EHS and MCS, Belpomme and colleagues reported that EHS is a well-defined clinico-biological entity, characterized by the progressive occurrence of neurologic symptoms, including headache, tinnitus, hyperacusis, superficial and/or deep sensibility abnormalities, fibromyalgia, vegetative nerve dysfunction and reduced cognitive capability. These symptoms are repeatedly reported by the patients to occur each time they are exposed to EMFs, even of weak intensity. They result in chronic insomnia, fatigue, emotional lability and depressive tendency (Belpomme et al., 2015; Irigaray et al., 2018b).

Table 4 presents the detailed symptomatic picture which was obtained during face-to-face interviews with subjects with EHS in comparison to those with both EHS and MCS and to a series of apparently healthy control subjects that showed no evidence of EHS and/or MCS. As shown in the Table, the symptoms reported are consistent with those in other published questionnaire-based studies of EHS patients (Dodge, 1970; Johansson et al., 2010; Nordin et al., 2014; Medeiros and Sanchez, 2016; Röösl, 2008). The clinical symptoms observed in EHS or EHS/MCS patients are statistically significantly much more frequent than those in apparently normal controls. Although many of these symptoms are non-specific, the general clinical picture resulting from their association and frequency strongly suggests that EHS can be recognized and identified as a specific neurological disorder.

Because of the multiple and relatively common symptoms and the lack of recognized objective diagnosis criteria, studies on EHS

were left with only the patient's self-reported interpretation for many years. As a result, EHS has unfortunately been considered to be a psychiatric disease of unknown origin. This helps explain why most mainstream public health and societal bodies claim there is not sufficient data proving that the clinical symptoms experienced and reported by EHS patients are caused by EMF exposure. Therefore they refuse to acknowledge EHS as a true neuropathological disorder. This negative point of view was supported by some blind or double blind studies showing that most individuals who report they suffer from EHS were not able to identify when they were exposed to either EMFs or sham controls (Rubin et al., 2011; Eltiti et al., 2015). However other studies have found that EHS subjects can identify EMF exposure in a statistically significant manner when they are blinded to whether or not the exposure was on (Rea et al., 1991; McCarty et al., 2011).

To account for these seemingly negative results a nocebo effect was suggested (ANSES, 2017). However there is presently no consensus on a biological mechanism through which a nocebo effect could occur (Medeiros and Sanchez, 2016; Chrousos and Gold, 1992; Jakovljevic, 2014). Moreover, results obtained in a carefully designed psycho-clinical study in self-reporting EHS patients are not consistent with an initial nocebo response to perceived EMF exposure, even though it is plausible that after the onset of the disease such phenomena may intervene secondarily through an acquired learning and conditioning process (Dieudonné, 2016). In addition, a meta-analysis of cross sectional studies has documented a 38% greater risk of development of headaches among mobile phone users than non-users, and an increasing risk of headache with longer daily call duration (Wang et al., 2017).

Belpomme, Irigaray and colleagues recently identified several biomarkers in EHS and/or MCS patients which allow physicians to identify and objectively characterize EHS as a true somatic pathological disorder, discounting the hypothesis of a causal psychosomatic or nocebo-related process. These came in part from a prospective clinical and biological analysis of a series of several hundred consecutive cases of individuals who self-reported that they suffered from EHS or both EHS and MCS (Belpomme et al., 2015) and more recently from the prospective analysis of an additional series of EHS patients (Irigaray et al., 2018a). Table 5 summarizes the different biomarkers that have been measured in the peripheral blood of these patients and the results which have been obtained based on the EHS and EHS/MCS patient groups. Note that among the different markers, the 6-hydroxymelatonin sulfate/creatinine ratio in urine appears to be the best marker to be used in medical practice since it has been found to be decreased in all cases evaluated to date (Belpomme et al., 2015).

By measuring different major oxidative stress-related biomarkers, such as thiobarbituric acid reactive substances (TBARS), oxidized glutathione (GSSG) and nitrotyrosine (NTT) in EHS patients, Irigaray et al. (2018b) have recently shown that near 80% of the EHS patients present with detectable oxidative stress biomarkers (Fig. 1). More than 40% of EHS patients present with at least one positive biomarker, 20% with two and 15% will all three of the biomarkers investigated. This indicates that in addition to the inflammation-related biomarkers previously associated with EHS, EHS patients are also characterized by exhibiting biomarkers of oxidative stress (Belpomme et al., 2015; Irigaray et al., 2018a,b).

The significance of the different biomarkers measured in the peripheral blood of EHS and EHS/MCS patients is that these results imply that these patients present with some degree of oxidative/nitrosative stress, inflammation and autoimmune response. Increased levels of several of these markers (notably protein S100B and NTT) may reflect hypoxia-associated oxidative stress-induced blood brain barrier (BBB) opening. It has been previously hypothesized that opening of the BBB can be caused by environmental

Table 4
Clinical symptom occurrence in EHS and EHS/MCS patients in comparison with normal controls^a.

	EHS	EHS/MCS	p ^b	Normal controls	p ^c	p ^d
Headache	88%	96%	0.065	0%	<0.0001	<0.0001
Dysesthesia	82%	96%	0.002	0%	<0.0001	<0.0001
Myalgia	48%	76%	<0.0001	6%	<0.0001	<0.0001
Arthralgia	30%	56%	<0.001	18%	0.067	<0.0001
Ear heat/otalgia	70%	90%	<0.001	0%	<0.0001	<0.0001
Tinnitus	60%	88%	<0.0001	6%	<0.0001	<0.0001
Hyperacusis	40%	52%	0.118	6%	<0.0001	<0.0001
Dizziness	70%	68%	0.878	0%	<0.0001	<0.0001
Balance disorder	42%	52%	0.202	0%	<0.0001	<0.0001
Concentration/Attention deficiency	76%	88%	0.041	0%	<0.0001	<0.0001
Loss of immediate memory	70%	84%	0.028	6%	<0.0001	<0.0001
Confusion	8%	20%	0.023	0%	0.007	<0.0001
Fatigue	88%	94%	0.216	12%	<0.0001	<0.0001
Insomnia	74%	92%	0.001	6%	<0.0001	<0.0001
Depression tendency	60%	76%	0.022	0%	<0.0001	<0.0001
Suicidal ideation	20%	40%	0.003	0%	<0.0001	<0.0001
Transitory cardiovascular abnormalities	50%	56%	0.479	0%	<0.0001	<0.0001
Occular deficiency	48%	56%	0.322	0%	<0.0001	<0.0001
Anxiety/Panic	38%	28%	0.176	0%	<0.0001	<0.0001
Emotivity	20%	20%	1	12%	0.176	0.176
Irritability	24%	24%	1	6%	<0.001	<0.001
Skin lesions	16%	45%	<0.0001	0%	<0.0001	<0.0001
Global body dysthermia	14%	8%	0.258	0%	<0.0001	<0.007

^a This data results from the clinical analysis of the 100 first clinically evaluated cases issued from the already published series of EHS and/or MCS patients who have been investigated for biological markers [Belpomme et al., 2015]. It has been compared symptomatically with data obtained from a series of 50 apparently normal subjects matched for age and sex, used as controls.

^b Significance levels (p values) obtained for compararison between the EHS and EHS/MCS groups.

^c Significance levels (p values) obtained for compararison between the EHS and normal control groups.

^d Significance levels (p values) obtained for compararison between the EHS/MCS and normal control groups.

Table 5
Patient mean values and standard deviations of biomarker levels in comparison with normal reference values as well as the percentage of patients with abnormal values in the peripheral blood in subjects with EHS or both EHS and MCS (Belpomme et al., 2015).

Biomarker and Normal reference values	Patients groups			
	EHS Mean \pm SD % Above normal		EHS/MCS Mean \pm SD % Above Normal ^a	
hs-CRP < 3 mg/l	10.3 \pm 1.9	15%	6.9 \pm 1.7	14.3%
Vitamine D > 30 ng/ml	20.6 \pm 0.5	69.3%	14.5 \pm 1.3	70.1%
Histamine < 10 nmol/l	13.6 \pm 0.2	37%	13.6 \pm 0.4	41.5%
IgE < 100 UI/ml	329.5 \pm 43.9	22%	385 \pm 70	24.7%
S100B < 0.105 μ g/l	0.20 \pm 0.03	14.7%	0.17 \pm 0.03	19.7%
Hsp 70 < 5 ng/ml	8.2 \pm 0.2	18.7%	8 \pm 0.3	25.4%
Hsp 27 < 5 ng/ml	7.3 \pm 0.2	25.8%	7.2 \pm 0.3	31.8%
Anti-O-myelin auto-antibodies ^b	Positive	22.9%	Positive	23.6%
24-h urine 6-OHMS/creatinine ratio >0.8 ^c	0.042 \pm 0.003	100%	0.048 \pm 0.006	100%

hs-CRP, high-sensitivity C-reactive protein; IgE, Immunoglobulin E; S100B, S 100 calcium binding protein B; Hsp 27, heat shock protein 27; Hsp 70, heat shock protein 70; anti-O-myelin auto-antibodies, auto-antibodies against O-myelin; 6-OHMS, 6-hydroxymelatonin sulfate.

^a There is no statistically significant difference between the two groups of patients for the different biomarkers analyzed, suggesting that EHS and MCS share a common pathological mechanism for genesis.

^b Qualitative test.

^c Data restricted to those not on neuroleptic medication as the simultaneous use of several psychotherapeutic drugs may also be associated with a decrease of this 24-h urine ratio by modifying melatonin metabolism.

stressors, be they chemicals or EMFs. This may have occurred in these patients, as has been shown to occur in several (but not all) animal experiments involving EMF exposure (Oscar and Hawkins, 1977; Persson et al., 1997; Eberhardt et al., 2008; Sirav and Seyhan, 2009). Comparable data using metabolic and genetic biomarkers were also obtained in another large series of EHS patients (De Luca et al., 2014). Overall these data indicate that the clinical use of biomarkers allows the objective characterisation and identification of EHS and MCS as two etiopathologic facets of a unique

pathological disorder, and also allows insight into the genesis of these two diseases.

The development of new imaging techniques has also greatly increased our ability to objectively characterize EHS and MCS. Using ultrasonic cerebral tomosphygmography (UCTS) (Parini et al., 1984), EHS- and EHS/MCS-patients were found to have a statistically significant decrease in mean pulsometric index in several middle cerebral artery-dependant portions of the temporal lobes, especially in the capsulo-thalamic area, which is part of the limbic

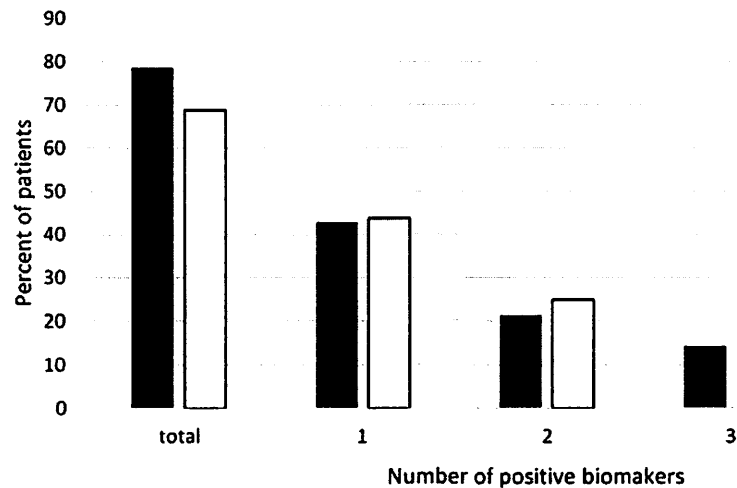


Fig. 1. Percentage of EHS self-reporting patients having positive TBARS, GSSG and/or NTT oxidative stress biomarkers measured in the peripheral blood. "Positive" biomarkers correspond to marker levels above the upper normal limit; "total" corresponds to the patients with one or more positive biomarker levels. Black bars show the percentage of patients with one, two or all three of the biomarkers for TBARS, GSSG and NTT. The white bars show the percentage of patients with either TBARS or GSSG or both oxidative stress markers.

system and the thalamus. This suggests that EHS and EHS/MCS may be associated with a brain blood flow (BBF) deficiency and/or neuronal dysfunction in these brain structures (Belpomme et al., 2015; Irigaray et al., 2018a,b). Irigaray et al. (2018c) have recently confirmed that UCTS is the best imaging technique to diagnose EHS and to follow patients treated for EHS and/or MCS.

In addition, using positron emission tomography (PET) it has been shown that short term exposure to pulse-modulated RF-EMF causally affects regional BBF in normal subjects using a mobile phone (Aalto et al., 2006; Huber et al., 2005), a finding that may account for the modifications observed in the sleep and waking EEG (Huber et al., 2002). By use of functional MRI (fMRI) in EHS patients exposed chronically to ELF-EMFs, regional BBF changes have been reported in the frontal lobes, such as abnormal default mode network and more particularly a decrease in BBF and cerebral metabolism. These observations indicate that fMRI may also be a tool for diagnosis of EHS and clinical follow up of patients (Heuser and Heuser, 2017). A decreased BBF-associated pulso-metric index decrease in both hemispheres was also recently observed by the Belpomme group by using transcranial Doppler ultrasound (TDU) (Purlauastja and Sorond, 2012) applied to the middle cerebral artery in a study involving 120 EHS and/or MCS patients. This study revealed a decrease in pulsatility index and an increase in diastolic flow velocity in 70% of the 120 cases investigated to date.

In summary it is the strong opinion of the authors that there is presently sufficient clinical, biological and radiological data emanating from different independent international scientific research groups for EHS, whatever its causal origin, to be acknowledged as a well-defined, objectively characterized pathological disorder. As a result, patients who self-report that they suffer from EHS should be diagnosed and treated utilizing presently available objective biological tests, among which are the concentration of peripheral blood biomarkers and the use of imaging techniques such as PET, fMRI and TDU and, when available, UCTS. Whatever its etiological origin and mechanism of action, EHS should be acknowledge by the WHO as a real and distinct neurological and pathological disorder (McCarty et al., 2011; Hedendahl et al., 2015) and thus be included in the International Classification of Diseases.

5.2. Possible etiopathogenic processes involved in genesis of electrohypersensitivity

EMFs, both RF-EMFs at non-thermal intensities and ELF-EMFs, have been found to cause persistent adverse biological effects in microorganisms (Fojt et al., 2004), plants (Roux et al., 2008; Maffei, 2014), birds (Balmori, 2005; Balmori and Hallberg, 2007; Frey, 1993), and mammals. Therefore the effects observed in humans cannot be due to only a placebo or psychosomatic effect. These biological effects may be due both to the pulsed and polarised characteristics of man-made EMFs emitted by electric or wireless technologies as opposed to the terrestrial non-polarised and continuously emitted natural EMFs (Blackman, 2009; Belyaev, 2015; Panagopoulos et al., 2015).

The inflammatory and oxidative/nitrosative states that have been documented in EHS patients are remarkable since they confirm the data obtained experimentally in animals exposed to non-thermal EMFs (Esmekaya et al., 2011; Burlaka et al., 2013), and especially in the brain (Megha et al., 2015; Kesari et al., 2011). The limbic system-associated capsulo-thalamic abnormalities that the Belpomme group has observed by using UCTS in EHS and/or MCS patients (Belpomme et al., 2015; Irigaray et al., 2018a,c) may likely correspond to the hippocampal neuronal alterations caused by EMF exposure in the rats (Bas et al., 2009; Furtado-Filho et al., 2015; Deshmukh et al., 2013). Fig. 2 summarizes our hypothesis regarding the inflammation and oxidative stress-related mechanisms which may account for EMF- and/or chemically-related health effects in the brain and consequently for EHS genesis.

6. Mechanisms whereby low intensity electromagnetic fields cause biological effects and harm

Arguments used in the past to attempt to discount the evidence showing deleterious health effects of ELF-EMFs and RF-EMF exposure at non-thermal SAR levels were based on the difficulties encountered in understanding the underlying biological effects and the lack of recognized basic molecular mechanisms accounting for these effects. This is no longer the case. There are a number of well-documented effects of low intensity EMFs that are the mechanistic basis behind the biological effects documented above (www.

bioinitiative.org). These include induction of oxidative stress, DNA damage, epigenetic changes, altered gene expression and induction including inhibition of DNA repair and changes in intracellular calcium metabolism. Both low-intensity ELF-EMF and non-thermal RF-EMF effects depend on a number of physical parameters and biological variables and physical parameters, which account for the variation in health outcomes (Belyaev, 2015; Belyaev et al., 1999). Importantly, the most severe health effects are observed with prolonged chronic exposures even when intensities are very low (Belyaev, 2017). The physics of non-equilibrium and non-linear systems and quantum mechanics are at least in part the basis of the physical mechanisms responsible for the non-thermal molecular and biological effects of non-thermal EMF radiation (Belyaev, 2015), although a detailed report on these actions is beyond the scope of this review.

Lower RF-EMF intensity is not necessarily less bioactive or less harmful. Non-thermal EMF effects can be observed at intensities which are very close to ordinary background levels and quite similar to intensities emitted by mobile phone base stations. There are time windows for observation of non-thermal EMF effects which may be dependent upon the endpoint measured, the cell type and the duration and power density of exposure. Non-thermal RF-EMF effects are affected by static magnetic fields and electromagnetic stray fields, which result in the variation of non-thermal EMF effects from mobile phones because of adjacent electrical appliances, power lines and other sources of ELF and static magnetic fields, including changes in the geomagnetic field (Gapeev et al., 1999a and b).

Cell-to-cell interactions potentiate the response to non-thermal EMFs (Belyaev et al., 1996). Biological responses to EMFs have been shown to be influenced by sex and age (Zhang et al., 2015; Sirav and Seyhan, 2016). Physiological parameters such as the stage of cell growth, oxygen, divalent ions and temperature are important

variables affecting cellular responses to EMFs (Liburdy and Vanek, 1987; Sannino et al., 2011).

6.1. Combined exposures

EMFs at non-thermal intensities may interfere with other environmental stressors, showing an interplay of molecular pathways and resulting in either beneficial or detrimental health effects, depending on the nature and conditions of co-exposures (Novoselova et al., 2017; Ji et al., 2016). One example is the demonstration that RF-EMF exposure modulates the DNA damage and repair induced by ionizing radiation (Belyaev et al., 1993). Another example is the synergistic of exposure to lead and EMFs on cognitive function in children described above (Choi et al., 2017; Byun et al., 2017). These co-exposure factors should be considered when assessment of detrimental effects, including carcinogenicity, is performed.

Not all of the effects of EMFs on the nervous system and other organs are necessarily harmful. The best example of a positive effect is the well-documented and clinically useful benefit of applied magnetic fields to promote bone healing (Bassett, 1994). Both ELF-EMF (Zhang et al., 2015) and RF-EMF (Arendash et al., 2010) have been reported to slow cognitive decline in rodent models of Alzheimer's disease. Some human studies report a facilitating effects of cognitive performance (Lee et al., 2001) while Koivisto et al. (2000) reported an increase in response time and vigilance tasks but a decrease in mental arithmetic tasks. These studies clearly show that EMFs have biological effects at non-thermal intensities, but suggest that not all biological effects are necessarily harmful.

6.2. Duration of exposure and dose intensity

Such parameters as power density, dose, and duration of exposure have been analyzed for development of reliable safety standards, which would protect against the detrimental health effects of chronic exposure to RF-EMFs at non-thermal intensities. Some studies show no effect under fixed short-term exposures, but this does not imply that there are no effects from longer-term exposures (Choi et al., 2014). Exposure in studies showing RF-EMF effects was on average twice the duration as those with no significant effects (Cucurachi et al., 2013). The response to non-thermal EMFs depends on both power density and duration of exposure. Importantly, the same response is observed with lower power density but prolonged exposure as at higher power density and shorter exposure (Nordenson et al., 1994). While SAR is a good surrogate for thermal RF effects from acute exposures, many studies have shown that SAR should be either replaced by "dose-specific absorption" or power density complimented by duration of exposure for description of non-thermal RF effects (Belyaev, 2015). Recent studies have provided more evidence for the greater importance of dose and duration of exposure than SAR alone for biological and health effects from long-term exposures to non-thermal RF-EMFs (Furtado-Filho et al., 2015).

6.3. Oxidative stress

Non-ionizing radiation does not have sufficient energy to directly break chemical bonds, and therefore the DNA damage that occurs with non-ionizing EMF exposures is primarily a consequence of generation of reactive oxygen species (ROS), resulting in oxidative stress. There are numerous animal experiments which clearly demonstrate that non thermal EMFs can cause oxidative stress (Esmekaya et al., 2011; Burlaka et al., 2013), particularly in the brain (Shahin et al., 2017; Dasdag et al., 2012; Megha et al., 2015; Furtado-Filho et al., 2015). Oxidative stress is known to

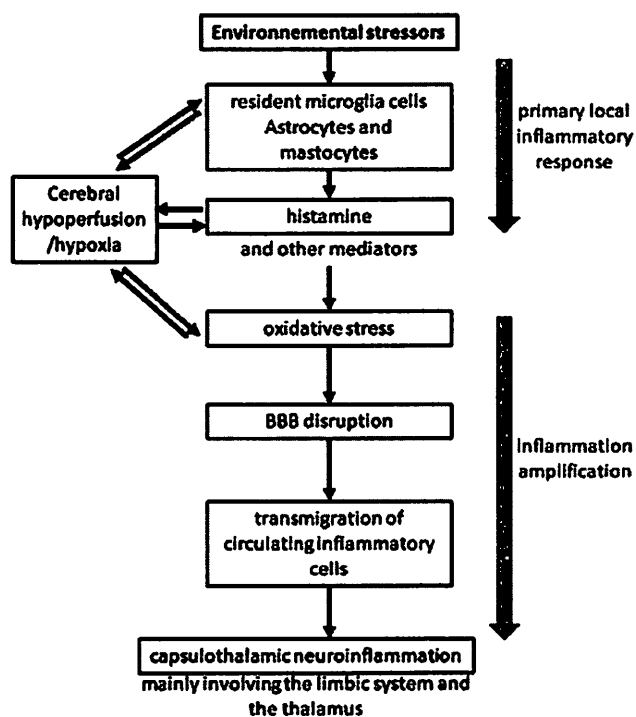


Fig. 2. Hypothetical EHS/MCS common etiopathogenic model based on neuro-inflammation and oxidative/nitrosative stress-induced blood brain barrier disruption (Belpomme et al., 2015).

play a central role in development of cancer and aging and serves as a signaling agent in the inflammatory response (Holmstrom and Finkel, 2014).

The brain is a particularly important organ for sensitivity to EMFs. Brain cancer resulting from EMF exposures is a serious concern, and EHS is a disease of the central nervous system. Several mechanisms at the cellular and molecular levels have been reported that may be the basis of these non-thermal RF-EMF effects on brain function. ELF- and/or RF-EMF exposure at embryonic or early postnatal stages can alter *in vivo* synaptic efficacy and plasticity of neurons (Balassa et al., 2014), a finding which was further supported by *in vitro* studies showing a significant decrease in the differentiation of neural stem cells into neurons (Eghlidospour et al., 2017), the alteration of transcript levels of neuronal differentiation-related genes and impairment of neurite outgrowth of embryonic neural stem cells exposed to ELF- or RF-EMFs (Ma et al., 2014). These observations support the conclusion that low-intensity but prolonged exposure to non-thermal EMFs may have adverse effects on neurogenesis during development and indicate how important it is to protect the fetus and young child from excessive exposure to all mobile devices.

Animal studies have documented that 900 MHz or 2.45 GHz non thermal RF-EMF exposure in rats, either short term or chronic, can trigger neuronal dysfunction and even apoptosis of hippocampal pyramidal cells (Bas et al., 2009; Shahin et al., 2017) and cerebellum Purkinje cells (Sonmez et al., 2010) through induction of oxidative stress. Exposure of pregnant dams elicited EMF oxidative stress-induced neuronal pathologic changes in offspring (Odaci et al., 2016). Such pathological changes could be due to ROS-induced opening of the BBB (Nordal and Wong, 2005) and/or to ROS-associated brain hypoxia caused by a decrease in EMF-induced BBF and/or EMF-induced hemoglobin deoxygenation (Mousavy et al., 2009; Muehsam et al., 2013). The resulting hypoxia may induce metabolic neuronal dysfunction as in the case of EHS patients (Belpomme et al., 2015) but also neuronal cell death by either apoptosis or necrosis as in the case of Alzheimer's disease and other forms of dementia (Bell and Zlokovic, 2009).

While some consider the laboratory data on EMFs as being inconsistent, showing either detrimental or no effects and on occasion even beneficial effects, the vast majority still show detrimental effects. For example Henry Lai in the Bioinitiative Report Research Summaries Update of November 2017, Chapter 6 on Genotoxic Effects, reported that i) of 46 studies on ELF genotoxicity with the comet assay as the end point, 34 studies (74%) showed detrimental effects, ii). Of 189 total studies on ELF and oxidative stress, 162 (87%) showed a positive correlation, and iii) of 200 studies on RF and free radicals, 180 (90%) showed detrimental effects. One reason for variability between laboratory studies is the strong dependence on low-threshold EMF effects on a number of physical and biological variables (Belyaev, 2010).

6.4. Genetic and epigenetic mechanisms

Genetic effects are the most direct cause for carcinogenicity. This is true both for genotoxic changes caused by exposure to EMFs and existing polymorphic genetic differences within a population that increase susceptibility to cancer. DNA can no longer be considered to be unaffected by environmental EMF levels, as many studies have shown that DNA can be activated and damaged by EMFs at levels that have been considered to be safe (Blank and Goodman, 1999).

The primary mechanism through which low-intensity EMFs can alter DNA is through ROS production. Lai and Singh (2004) first reported that a 2 h exposure of rats to 60 Hz EMFs at 0.1–0.5 mT resulted in DNA strand breaks in neurons, and provided evidence

that this effect was mediated by free radical formation and blocked by free radical scavengers. Vijayalaxmi and Prihoda (2009) in a meta-analysis of 87 publications found a biologically small but statistically significant difference between DNA damage in ELF-EMF-exposed somatic cells as compared to controls, and reported evidence for epigenetic changes for some outcomes. For ELF-EMFs this breakage effect was stronger when exposure was intermittent rather than continuous (Nordenson et al., 1994).

Yang et al. (2008) have reported an OR = 4.31 (95% CI = 1.54–12.08) for leukemia in children living within 100 m of a high voltage powerline if they had a certain polymorphism of a DNA repair gene.

Exposure to RF-EMFs can also induce DNA damage under specific conditions (Markova et al., 2005). Tice et al. (2002) and Vijayalaxmi et al. (2013) reported DNA damage and micronuclei formation in cultured human leukocytes and lymphocytes upon exposure to RF-EMF signals of at least 5 W/kg. Not all cell types showed similar responses. Schwartz et al. (2008) reported micronucleus changes in fibroblasts but not lymphocytes exposed to 1950 MHz EMFs. Kesari et al. (2014) also demonstrated DNA strand breaks in the brains of rats exposed for 2 h per day for 60 days to a 3G mobile phone. Changes in DNA secondary structure (Semin, 1995; Diem et al., 2005) and chromosome instability (Mashevich, 2003) have been observed upon exposure to RF-EMFs emitted by mobile phones.

Epigenetic changes, rather than genetic changes in DNA, may underlie many or even most of the biological effects of non-thermal EMFs (Sage and Burgio, 2017). Non-thermal EMFs are epigenetic stressors which can alter gene expression by acting through physical or biochemical processes and be reflected as chromatin remodeling (Belyaev et al., 1997), histone modification (Wei et al., 1990) or altered microRNA (Dasdag et al., 2015) at intensities far below those that cause measurable tissue heating.

Chromatin plays a key regulatory role in controlling gene expression and, more particularly, the access of transcription factors to DNA. It has been shown that extremely low intensity RF-EMF exposure, i.e. at intensities comparable to that of mobile phone and towers, results in changes in chromatin conformation and gene expression (Belyaev et al., 1997; Belyaev and Kravchenko, 1994; Belyaev et al., 2006; Belyaev et al., 2009). In a large number of cells and tissues, compaction of chromatin in specific loci may lead to gene silencing, loss of histone regulatory effects and DNA repair capacity (Wei et al., 1990). Belyaev and collaborators (Markova et al., 2005; Belyaev et al., 2009) have shown that exposure to RF-EMFs emitted by GSM mobile phone alters chromatin conformation in human lymphocytes and inhibits formation of p53-binding protein 1 (53BP1) and phosphorylated histone H2AX (γ -H2AX) DNA repair foci.

EMFs in both the ELF and RF ranges may epigenetically affect DNA by inducing the expression of stress response genes and consequently the synthesis of chaperone stress proteins (Blank and Goodman, 2011a and b). A specific gene sequence has been identified that acts as a sort of antenna, specifically sensitive and responsive to EMFs (Blank and Goodman, 2011b). This is a gene sequence coding for HSP70, a protein belonging to a family of conserved, ubiquitously expressed "heat shock proteins" that sense danger signals and protect cells from the most disparate stress conditions. This is an unambiguous demonstration that EMF exposure even at non-tissue heating intensities has the potential to be harmful to cells and organisms. The HSP70 promoter contains different DNA regions that are specifically sensitive to diverse stressors, thermal and non-thermal. The EMFs are specifically perceived by the sequences sensitive to non-thermal stimuli. During the process of HSP70-response induction, EMFs can activate directly the HSP70 gene promoter (Rodríguez-De la Fuente et al.,

2010) which contains a magnetic field-responsive domain (Lin et al., 1999, 2001).

EMF-related HSP70 and HSP27 stress responses have been detected in the hippocampus of rats exposed to non-thermal EMFs (Yang et al., 2012). Shahin et al. (2017) reported that mice exposed to 2G mobile phones continuously for four months showed elevated ROS, lipid peroxidation, total nitrate and nitrite concentrations and malondialdehyde levels in homogenates of different tissues, and decreased levels of several antioxidant enzymes. These observations justify the use of these markers to characterize EHS in patients who report that they are sensitive to EMFs.

The EMF effects have been suggested to be mediated by the mitogen-activated protein kinase (MAPk) cascades, which is a central signaling transduction pathway which governs all stress-related cellular processes occurring in response to extracellular stimuli (Friedman et al., 2007). It has been shown that long term exposure of cells to mobile phone frequencies or to ELF-EMFs (Goodman et al., 2009) activates the extracellular-signal regulated kinase (ERK), which is one of the four MAPk cascades so far identified.

Non-thermal RF-EMFs may also alter expression of other genes. As long ago as Byus et al., 1988 showed that 450 MHz RF increased ornithine decarboxylase activity in hepatoma cells. Markova et al. (2005) exposed human fibroblasts and mesenchymal stem cells to mobile phone RF-EMFs with analysis of tumor suppressor p53 binding protein 1. Formation of 53BP1 foci was inhibited in both cells types, but the stem cells always showed a greater response. Fragopoulou et al. (2011) exposed mice to either a typical mobile phone or a wireless DECT base station and analyzed the brain proteome. They found significant alteration in 143 specific proteins (ranging from a 0.003 fold downregulation to up to a 114-fold overexpression.) Luo et al. (2013) exposed pregnant women undergoing a first trimester abortion to a mobile phone applied to the abdomen and performed a proteomic analysis of placental villous tissue. They report 15 proteins which were significantly altered by at least 2- to 2.5-fold in exposed women as compared to control women. Twelve of these proteins were identified. Yan et al. (2008) exposed rats to mobile phones 6 h per day for 126 days, and found upregulation of specific mRNAs that regulated several proteins, including calcium ATPase, neural cell adhesion molecule, neural growth factor and vascular endothelial growth factor. EMFs at non thermal levels may not only alter the expression of many proteins but also may directly affect protein conformation (Fragopoulou et al., 2011; Bohr and Bohr, 2013; Beyer et al., 2013) and modify enzyme activity (Vojisavljevic et al., 2010), so altering the regulating capacity of the epigenome. These are epigenetic, not genetic, effects (Sage and Burgio, 2017).

Non-thermal EMF exposure can epigenetically interfere with the differentiation and proliferation programs of stem cells in fetal and adult tissues through ROS production (Wolf et al., 2007; Falone et al., 2007; Ayşe et al., 2010; Park et al., 2014). Stem cells are the most sensitive cells to EMF exposure (Eghlidospour et al., 2017; Markova et al., 2010) and this is particularly the case for neural stem cells of the hippocampus (Leone et al., 2014).

The endogenous natural ionic currents and electrical fields in the human body (Jaffe and Nuccitelli, 1977) are vulnerable to the oscillary properties of non-thermal EMFs. These consequently may cause detrimental effect on cell differentiation and proliferation in adult tissues (Levin, 2003) in addition to the effects on cell differentiation, proliferation and migration in the fetus (Wolf et al., 2007; Ayşe et al., 2010; Leone et al., 2014). Fetal programming cannot be reduced to only genetic programs. Developmental processes are essentially epigenetic (Leone et al., 2014), and exposure to epigenetic stressors such as non-thermal EMFs are much more dangerous for the fetus than for the adults.

6.5. Calcium regulation

There has long been evidence that EMFs alter several aspects of calcium function. This is important because calcium regulates many different aspects of cell function. Bawin and Adey (1976) reported that very weak ELF-EMFs trigger efflux of calcium from isolated chick brain, although the implications of this observation were not clear. Later they reported a similar action of RF-EMFs (Adey et al., 1982). Pulsed low-frequency EMFs promote bone healing and promote calcium uptake into bone (Spadaro and Bergstrom, 2002) and osteoblasts (Zhang et al., 2010). 50 Hz EMFs increase the number of voltage-gated calcium channels in neuroendocrine cells (Grasso et al., 2004) and presynaptic nerve cell terminals (Sun et al., 2016). Wei et al. (2015) found that ELF-EMFs also altered the frequency of calcium transients in cardiomyocytes and decreased calcium concentrations in sarcoplasmic reticulum. These changes in calcium in heart muscle may be the basis for the cardiovascular effects reported in humans on exposure to EMFs (Havas, 2013). In spite of numerous studies reporting altered calcium metabolism upon exposure to both ELF- and RF-EMFs, the overall implications of these effects are still not clear. However, some have suggested (Ledoigt and Belpomme, 2013) that calcium activation of proteins could be the initial event that results in altered protein configuration, leading to generation of ROS and ultimately activating the molecular pathways to cancer.

7. Public Health Implications of Human Exposure to EMFs

The incidence of brain cancer in children and adolescents has increased between 2000 and 2010 (Ostrom et al., 2015). Gliomas are increasing in the Netherlands (Ho et al., 2014), glioblastomas are increasing in Australia (Dobes et al., 2011) and England (Philips et al., 2018) and all brain cancers are increasing in Spain (Etxeberrua et al., 2015) and Sweden (Hardell and Carlberg, 2017). The latency period between initial exposure and clinical occurrence of brain cancer is not known but is estimated to be long. While not all reports of brain cancer rates show an increase, some do. The continually increasing exposure to EMFs from all sources may contribute to these increases. The prevalence of EHS is unknown, but various reports suggest that it is between 1 and 10% of the population (Hallberg and Oberfeld, 2006; Huang et al., 2018). Male fertility has been declining (Geoffroy-Siraudin et al., 2012; Levine et al., 2017). EMFs increase the risk of each of these diseases and others. Alzheimer's disease is increasing in many countries worldwide and its association with ELF-EMF occupational exposure has been clearly demonstrated through several independent epidemiological studies (Davanipour and Sobel, 2009; Sobel et al., 1996; Qiu et al., 2004) and a meta-analysis of these studies (García et al., 2008). A recent meta-analysis (Huss et al., 2018) has reported an increased risk of amyotrophic lateral sclerosis in workers occupationally exposure to ELF-EMFs.

Safety limits for RF exposure have been based (until today) on the thermal effects of EMFs. But these standards do not protect people, particularly children, from the deleterious health effects of non-thermal EMFs (Nazıroğlu et al., 2013; Mahmoudabadi et al., 2015). Each of these diseases is associated with decrements in health and quality of life. Brain cancer patients often die in spite of some improvement in treatment, while EHS patients present with increased levels of distress, inability to work, and progressive social withdrawal. The ability for humans to reproduce is fundamental for the maintenance of our species.

The scientific evidence for harm from EMFs is increasingly strong. We do not advocate going back to the age before electricity or wireless communication, but we deplore the present failure of public health international bodies to recognize the scientific data

showing the adverse effects of EMFs on human health. It is encouraging that some governments are taking action. France has removed WiFi from pre-schools and ordered Wi-Fi to be shut off in elementary schools when not in use (<http://www.telegraph.co.uk/news/2017/12/11/france-ipse-total-ban-mobile-phones-schools/>). The State of California Department of Public Health has issued a warning on use of mobile phones and offered advice on how to reduce exposure (State of California, 2017). There are many steps that are neither difficult nor expensive that can be taken to use modern technology but in a manner that significantly reduces threats to human health.

It is urgent that national and international bodies, particularly the WHO, take this significant public health hazard seriously and make appropriate recommendations for protective measures to reduce exposures. This is especially urgently needed for children and adolescents. It is also important that all parts of society, especially the medical community, educators, and the general public, become informed about the hazards associated with exposure to EMFs and of the steps that can be easily taken to reduce exposure and risk of associated disease.

Appendix A. Supplementary data

Supplementary data related to this article can be found at <https://doi.org/10.1016/j.envpol.2018.07.019>.

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SB 269-FN - AS AMENDED BY THE SENATE

02/24/2022 0750s

2022 SESSION

22-3024
07/11

SENATE BILL **269-FN**

AN ACT establishing a commission to study energy saving weatherization programs.

SPONSORS: Sen. Avard, Dist 12; Sen. Bradley, Dist 3; Sen. Carson, Dist 14; Sen. Perkins
Kwoka, Dist 21; Sen. Watters, Dist 4; Sen. Rosenwald, Dist 13; Sen. Soucy, Dist
18; Sen. Prentiss, Dist 5

COMMITTEE: Energy and Natural Resources

AMENDED ANALYSIS

This bill establishes a commission to study methods of participation for maintaining an energy saving weatherization program to assist in lowering the overall energy consumption for New Hampshire families.

.....

Explanation: Matter added to current law appears in *bold italics*.
Matter removed from current law appears [~~in brackets and struckthrough.~~]
Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty Two

AN ACT establishing a commission to study energy saving weatherization programs.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 1 Declaration of Purpose. Participation and administration of the New Hampshire
2 weatherization and energy efficiency programs, as authorized for funding by the New Hampshire
3 legislature for programs approved by the public utilities commission and as administered by the
4 utility companies of New Hampshire, is essential for the growing number of elders caring for a third
5 generation while living on social security. The energy weatherization program serves us all as
6 citizens of New Hampshire. We build strength by standing together and, with these programs, we
7 will raise our next generation with the proper tools to maintain our way of life.

8 2 New Section; Commission to Study Energy Saving Weatherization Programs Established.
9 Amend RSA 12-P by inserting after section 7-b the following new section: /

10 12-P:7-c Commission to Study Energy Saving Weatherization Programs Established.

11 I. The commission duties shall be as follows:

12 (a) The commission shall identify policy and funding opportunities to support
13 weatherization of buildings heated with fuels including, but not limited to, electricity, natural gas,
14 oil, propane, kerosene and wood, including, but not limited to, the following avenues:

15 (1) Policy direction to further prioritize weatherization within the existing NHSaves
16 programs;

17 (2) Research to explore expanding the fiscal participation of propane and oil users in
18 New Hampshire in the same manner as electric and natural gas; and

19 (3) Use of other funding sources such as grant funds.

20 (b) The commission shall also explore the fiscal feasibility of double or triple pane
21 replacement of windows, insulated doors, and water heaters in residential duplexes, quadplexes, and
22 multi-residential buildings with units falling under the definition of workforce housing in RSA
23 674:58, IV.

24 II.(a) The commission shall be comprised of the following members:

25 (1) One member of the senate, appointed by the senate president;

26 (2) Three members of the house of representatives, appointed by the speaker of the
27 house of representatives;

28 (3) One representative each from an electric provider, a natural gas provider, a
29 propane supplier and an oil supplier, appointed by the governor;

30 (4) One representative from Clean Energy NH, appointed by such organization;

1 (5) One representative from the New Hampshire Home Builders Association,
2 appointed by such organization;

3 (6) One New Hampshire representative from the Association of Builders and
4 Contractors of New Hampshire and Vermont, appointed by such organization;

5 (7) The consumer advocate, or designee;

6 (8) One member of the New Hampshire Building Officials Association, appointed by
7 such organization;

8 (9) One member of the public employed in the weatherization and energy efficiency
9 field, appointed by the governor;

10 (10) One member of the public not employed in the construction nor weatherization
11 or energy efficiency fields, appointed by the governor; and

12 (11) Two members from the New Hampshire Community Action Partnerships, one of
13 whom shall be from the community action partnership with the largest population served, appointed
14 by the New Hampshire Community Action Association.

15 (b) Legislative members of the commission shall receive mileage at the legislative rate
16 when attending to the duties of the commission.

17 (c) The members of the commission shall elect a chairperson from among the members.
18 The first meeting of the commission shall be called by the first-named senate member. The first
19 meeting of the commission shall be held within 45 days of the effective date of this section. The
20 commission shall meet at least monthly. Eight members of the commission shall constitute a
21 quorum.

22 III. The minutes of each meeting shall be provided to the governor, president of the senate,
23 speaker of the house of representatives, and the commissioner of the department of energy within
24 the first week of every month.

25 IV. The commission shall provide any findings or solutions suitable for legislation no later
26 than December 15, 2022.

27 3 Prospective Repeal. RSA 12-P:7-c, relative to the commission to study energy saving
28 weatherization programs, is repealed.

29 4 Effective Date.

30 I. Section 3 of this act shall take effect December 16, 2022.

31 II. The remainder of this act shall take effect upon its passage.

32

**SB 269-FN- FISCAL NOTE
AS INTRODUCED**

AN ACT relative to the New Hampshire weatherization program.

FISCAL IMPACT: State County Local None

STATE:	Estimated Increase / (Decrease)			
	FY 2022	FY 2023	FY 2024	FY 2025
Appropriation	\$0	\$0	\$0	\$0
Revenue	\$0	Indeterminable Decrease	Indeterminable Decrease	Indeterminable Decrease
Expenditures	\$0	Indeterminable Decrease	Indeterminable Decrease	Indeterminable Decrease
<i>Funding Source:</i>	<input type="checkbox"/> General Funds	<input type="checkbox"/> Education	<input type="checkbox"/> Highway	<input checked="" type="checkbox"/> Other - Federal

METHODOLOGY:

This bill reduces the contractor pre-qualifications for contracts pertaining to the New Hampshire weatherization assistance program and calls for the weatherization of re-purposed buildings such as mill buildings.

The Department of Energy indicates there are two possible meanings of “prequalification” as it relates to the New Hampshire Weatherization Assistance Program, both of which have cost implications.

- Prequalification relates to required “fair and open” competition in the Uniform Guidance 2 CFR 200.319. A contractor can be “prequalified” by responding to a request for qualifications from the Community Action Program (CAP). Their qualifications are evaluated and if they meet the requirements, the contractor is placed on a “prequalified” list of contractors. This process allows for federally required fair and open competition and eliminates the need to go out with an RFP for each contractor, saving time. Eliminating pre-qualification requirements would require each CAP to issue an RFP or go through another allowable procurement process for every weatherization service. This would increase administrative costs for the CAPs and reduce the amount of funding available for weatherization projects.
- If “pre-qualification” is referring to the certifications weatherization contractors must have to work within the Weatherization Program, those requirements come directly from the U.S. Department of Energy, contained in the *WPN 15-4: Quality Work Plan Requirement Update*. This requirement is still in effect and if the bill becomes law, it is

LBA
22-3024
Amended 2/28/22

SB 269-FN FISCAL NOTE
AS AMENDED BY THE SENATE (AMENDMENT #2022-0750s)

AN ACT establishing a commission to study energy saving weatherization programs.

FISCAL IMPACT: State County Local None

METHODOLOGY:

This bill, as amended by the Senate, establishes a commission to study methods of participation for maintaining an energy saving weatherization program to assist in lowering the overall energy consumption for New Hampshire families. The Office of Legislative Budget Assistant states this bill has no fiscal impact on state, county and local expenditures or revenues.

AGENCIES CONTACTED:

None