

CONSENT CALENDAR

March 7, 2022

HOUSE OF REPRESENTATIVES

REPORT OF COMMITTEE

The Committee on Executive Departments and Administration to which was referred HB 1274,

AN ACT establishing a committee to study the solid waste practices of state agencies. Having considered the same, report the same with the following resolution: RESOLVED, that it is INEXPEDIENT TO LEGISLATE.

Rep. Matthew Santonastaso

FOR THE COMMITTEE

COMMITTEE REPORT

Committee:	Executive Departments and Administration
Bill Number:	HB 1274
Title:	establishing a committee to study the solid waste practices of state agencies.
Date:	March 7, 2022
Consent Calendar:	CONSENT
Recommendation:	INEXPEDIENT TO LEGISLATE

STATEMENT OF INTENT

The committee did not believe it is necessary to add this study committee to the already existing collection of study committees. A state policy already exists to direct departments on how to deal with solid waste and a committee was created in 2019 to study recycling streams and solid waste management. With the recent study committee created the majority did not believe it is necessary to add this study committee to the already large collection of study committees.

Vote 19-0.

Rep. Matthew Santonastaso
FOR THE COMMITTEE

Original: House Clerk
Cc: Committee Bill File

CONSENT CALENDAR

Executive Departments and Administration

HB 1274, establishing a committee to study the solid waste practices of state agencies.
INEXPEDIENT TO LEGISLATE.

Rep. Matthew Santonastaso for Executive Departments and Administration. The committee did not believe it is necessary to add this study committee to the already existing collection of study committees. A state policy already exists to direct departments on how to deal with solid waste and a committee was created in 2019 to study recycling streams and solid waste management. With the recent study committee created the majority did not believe it is necessary to add this study committee to the already large collection of study committees. **Vote 19-0.**

HOUSE COMMITTEE ON EXECUTIVE DEPARTMENTS AND ADMINISTRATION

EXECUTIVE SESSION on HB 1274

BILL TITLE: establishing a committee to study the solid waste practices of state agencies.

DATE: March 7, 2022

LOB ROOM: 302-304

MOTIONS: INEXPEDIENT TO LEGISLATE

Moved by Rep. Santonastaso

Seconded by Rep. Grote

Vote: 19-0

CONSENT CALENDAR: YES

Statement of Intent: Refer to Committee Report

Respectfully submitted,

Rep John Sytek, Clerk



²²
2021 SESSION

SANT
GROT

Executive Departments and Administration

Bill #: ^{HB} 1274 Motion: ITL AM #: _____ Exec Session Date: 3-7-22

<u>Members</u>	<u>YEAS</u>	<u>Nays</u>	<u>NV</u>
McGuire, Carol M. Chairman	X		
Rhodes, Jennifer M. Vice Chairman	X		
Sytek, John Clerk	X		
Pearson, Stephen C.	X		
Yakubovich, Michael	X		
Lekas, Tony	X		
Alliegro, Mark C.	X		
Bailey, Glenn	X		
Lanzara, Tom E.	X		
Santonastaso, Matthew	X		
Goley, Jeffrey P.	X		
Schuett, Dianne E.	X		
Jeudy, Jean L.	X		
Schmidt, Peter B. ^{HORRIGAN}	X		
Schultz, Kristina M. ^{MARRIN}	X		
Fellows, Sallie D. ^{YES FELLOWS}	X		
Fontneau, Timothy J.	X		
Grote, Jaci L.	X		
O'Brien, Michael B.	X		
TOTAL VOTE:			

19-0

cc

HOUSE COMMITTEE ON EXECUTIVE DEPARTMENTS AND ADMINISTRATION

PUBLIC HEARING ON HB 1274

BILL TITLE: establishing a committee to study the solid waste practices of state agencies.

DATE: February 8, 2022

LOB ROOM: 302-304 **Time Public Hearing Called to Order:** 10:03 a.m.

Time Adjourned: 10:23 a.m.

Committee Members: Reps. McGuire, Rhodes, S. Pearson, Yakubovich, T. Lekas, Alliegro, Bailey, Lanzara, Santonastaso, Goley, Schuett, Jeudy, P. Schmidt, Marsh, Fellows, Fontneau, Grote and O'Brien

Bill Sponsors:

Rep. Ebel	Rep. M. Murray	Rep. Grote
Rep. Schuett	Rep. Wolf	Rep. Myler
Rep. Egan	Rep. Massimilla	Rep. Deshaies
Sen. Watters	Sen. Rosenwald	Sen. Hennessey
Sen. Ward		

TESTIMONY

* Use asterisk if written testimony and/or amendments are submitted.

***Karen Ebel** – sponsor introduced the bill.

Rep O'Brien asked if the study committee would look at economic incentives for the use of recycle waste.

Rep Ebel stated that the SWWG (waste working group) is looking at promotion of markets for the use of solid waste plan for NH. This particular bill is looking at waste management practices of state agencies including procurement of products.

Rep Lekas has similar concerns as Rep O'Brien – the key is what this is costing.

Rep Ebel stated that the policy will reflect economics such as tipping fees and practices that reduce land waste. She noted that the tipping fees in NH are \$80 vs \$100 in MA so MA is bringing their waste to NH.

Rep Pearson – asked if this committee is coming too soon in reference to the number of committees and the existing study committee HB617.

Rep Ebel having reviewed the committees previously is aware of the number of committees, especially those with unlimited sunset date. But this committee would be small and not long looking specifically on what state agencies do and a review of existing statute.

House Remote Testify

Executive Departments and Administration Committee Testify List for Bill HB1274 on 2022-02-08

Support: 62 Oppose: 1 Neutral: 0 Total to Testify: 0

Export to Excel

<u>Name</u>	<u>City, State</u> <u>Email Address</u>	<u>Title</u>	<u>Representing</u>	<u>Position</u>	<u>Testifying</u>	<u>Non-Germane</u>	<u>Signed Up</u>
Ward, Senator Ruth	Stoddard, NH ruth.ward@leg.state.nh.us	An Elected Official	Senate District 8	Support	No	No	1/26/2022 12:33 PM
Watters, Senator David	Dover, NH david.watters@leg.state.nh.us	An Elected Official	Myself	Support	No	No	1/26/2022 1:50 PM
Rosenwald, Cindy	Concord, NH cindy.rosenwald@leg.state.nh.us	An Elected Official	SD 13	Support	No	No	1/28/2022 2:15 PM
Hennessey, Erin	Senate District 1, NH peter.oneill@leg.state.nh.us	An Elected Official	Myself	Support	No	No	1/28/2022 4:06 PM
Glass, jonathan	Cornish, NH jglass1063@gmail.com	A Member of the Public	Myself	Support	No	No	2/6/2022 10:31 AM
Crandell-Glass, Jane	Cornish, NH bostonjane@me.com	A Member of the Public	Myself	Support	No	No	2/6/2022 10:37 AM
Dinzeo, David	Dover, NH dinz00@comcast.net	A Member of the Public	Myself	Support	No	No	2/6/2022 5:10 PM
Willing, Maura	Concord, NH Maura.Willing@Comcast.net	A Member of the Public	Myself	Support	No	No	2/6/2022 7:18 PM
Koning, Catherine	Rindge, NH koningc@franklinpierce.edu	A Member of the Public	Myself	Support	No	No	2/6/2022 7:27 PM
QUISUMBING-KING, Cora	Dover, NH coraq@comcast.net	A Member of the Public	Myself	Support	No	No	2/6/2022 7:54 PM
Perencevich, Ruth	Concord, NH rperence@comcast.net	A Member of the Public	Myself	Support	No	No	2/6/2022 9:26 PM
Hatcher, Phil	Dover, NH phil.hatcher@gmail.com	A Member of the Public	Myself	Support	No	No	2/6/2022 9:39 PM
Zaenglein, Eric	Amherst, NH henley11@comcast.net	A Member of the Public	Myself	Support	No	No	2/6/2022 9:43 PM

Richardson, Daniel	Nashua, NH daniel6_22@comcast.net	A Member of the Public	Myself	Support	No	No	2/6/2022 9:46 PM
Zaenglein, Barbara	AMHERST, NH bzaenglein@gmail.com	A Member of the Public	Myself	Support	No	No	2/6/2022 9:50 PM
Aronson, Laura	Manchester, NH laura@mlans.net	A Member of the Public	Myself	Support	No	No	2/6/2022 9:53 PM
Chase, Susan	Andover, NH srfchase@gmail.com	A Member of the Public	Myself	Support	No	No	2/6/2022 10:00 PM
Mooney, Bridget	Wilton, NH Bridget@moonchick.com	A Member of the Public	Myself	Support	No	No	2/7/2022 8:57 AM
Lieberman, Sheryl	Merrimack, NH sam154@comcast.net	A Member of the Public	Myself	Support	No	No	2/7/2022 9:00 AM
Corell, Elizabeth	Concord, NH Elizabeth.j.corell@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 9:01 AM
Cahill-Yeaton, Miriam	Epsom, NH nmyeaton.mims@yahoo.com	A Member of the Public	Myself	Support	No	No	2/7/2022 10:19 AM
Hurley, Paula	Concord, NH graffymanor@comcast.net	A Member of the Public	Myself	Support	No	No	2/7/2022 10:54 AM
Koch, Laurie	Concord, NH kochlj@aol.com	A Member of the Public	Myself	Support	No	No	2/7/2022 11:20 AM
Martin, Patricia A	Rindge, NH pmartin2894@yahoo.com	A Member of the Public	Myself	Support	No	No	2/7/2022 11:56 AM
Josephson, Helina	Canaan, NH helinahappy@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 12:32 PM
Mitchell, Karen	Mont Vernon, NH kmitchell5@myfairpoint.net	A Member of the Public	Myself	Support	No	No	2/7/2022 1:04 PM
Berk, Bruce	Pittsfield, NH bruce.berk.nh@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 1:27 PM
Laker-Phelps, Gail	Chichester, NH lpsart@tds.net	A Member of the Public	Myself	Support	No	No	2/7/2022 1:51 PM
Shamel, Susan	Hillsborough, NH Susanshamel@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 1:56 PM
Mattlage, Linda	Concord, NH l.mattlage@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 2:58 PM
Beffa-Negrini, Patricia	Nelson, NH pbeffa@me.com	A Member of the Public	Myself	Support	No	No	2/7/2022 3:25 PM

Moore, Janet	Andover, NH Jmpcilley@tds.net	A Member of the Public	Myself	Support	No	No	2/7/2022 3:30 PM
Weber, Jill	Mont Vernon, NH jill@frajilfarms.com	A Member of the Public	Myself	Support	No	No	2/7/2022 4:07 PM
Thomas, Anne	Rindge, NH annekerosie@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 4:13 PM
Merlone, Lynn	Rindge, NH prulone@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 4:13 PM
Martin, Patricia	rindge, NH pmartin2894@yahoo.com	A Member of the Public	Myself	Support	No	No	2/7/2022 4:14 PM
Hershey, Jane	Rindge, NH janelhershey@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 4:14 PM
Hinebauch, Mel	Concord, NH melhinebauch@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 5:44 PM
thompson, julia	durham, NH maple371@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 5:44 PM
Torpey, Jeanne	Concord, NH jtorp51@comcast.net	A Member of the Public	Myself	Support	No	No	2/7/2022 5:55 PM
Istel, Claudia	Acworth, NH cistel79@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 8:44 PM
Rettew, Annie	Concord, NH abrettew@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 8:52 PM
Brennan, Nancy	Weare, NH burningnan14@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 9:10 PM
Spencer, Louise	Concord, NH lpskentstreet@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 9:34 PM
Gelsey, Giana	MADBURY, NH gagelsey@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 9:35 PM
Spencer, Rob	Concord, NH kentstusa@aol.com	A Member of the Public	Myself	Support	No	No	2/7/2022 9:41 PM
Richman, Susan	Durham, NH susan7richman@gmail.com	A Member of the Public	Myself	Support	No	Yes	2/7/2022 9:57 PM
Coon, Kate	Peterborough, NH kate2coon@gmail.com	A Member of the Public	Myself	Support	No	No	2/7/2022 10:50 PM
Saum, Judith	Rumney, NH judithsaum@gmail.com	A Member of the Public	Myself	Support	No	No	2/8/2022 6:18 AM

Bergevin, Leslie	Loudon, NH Leslie.bergevin@gmail.com	A Member of the Public	Myself	Support	No	No	2/8/2022 6:47 AM
kwasnik, joseph	concord, NH jkwasnik25@gmail.com	A Member of the Public	Myself	Support	No	No	2/8/2022 7:37 AM
Wilke, Mary	CONCORD, NH wilke.mary@gmail.com	A Member of the Public	Myself	Support	No	No	2/8/2022 7:59 AM
Tavares, Grace	Nashua, NH GraceTavares89@yahoo.com	A Member of the Public	Myself	Support	No	No	2/8/2022 7:59 AM
Reardon, Donna	Concord, NH bugs42953@aol.com	A Member of the Public	Myself	Support	No	No	2/8/2022 8:01 AM
Ebel, Karen	New London, NH karen.ebel@leg.state.nh.us	An Elected Official	Myself	Support	No	No	2/8/2022 8:15 AM
FRIEDRICH, ED	Loudon, NH erfriedrich@yahoo.com	A Member of the Public	Myself	Support	No	No	2/8/2022 8:55 AM
Hodsdon, Alan	CANTERBURY, NH alan.hodsdon@gmail.com	A Member of the Public	Myself	Support	No	No	2/8/2022 9:10 AM
Tilli-Pauling, Marianne	Amherst, NH m.tillipauling@gmail.com	A Member of the Public	Myself	Support	No	No	2/8/2022 9:59 AM
DeMark, Richard	Meredith, NH demarknh114@gmail.com	A Member of the Public	Myself	Support	No	No	2/8/2022 10:34 AM
DeMark, Harriet	Meredith, NH demarknh114@gmail.com	A Member of the Public	Myself	Support	No	No	2/8/2022 10:34 AM
Groetzinger, Tonda	Farmington, NH groetzinger6@aol.com	A Member of the Public	Myself	Oppose	No	No	2/8/2022 11:11 AM
Leavitt, Deborah	Dover, NH daleavitt77@comcast.net	A Member of the Public	Myself	Support	No	Yes	2/8/2022 11:12 AM
Egan, Timothy	Sugar Hill, NH timothytegan@gmail.com	An Elected Official	Grafton #2	Support	No	No	2/8/2022 1:06 PM

Testimony of Rep. Karen Ebel in Support of HB 1274
Merrimack Dist. #5
House Committee on Executive Departments and Administration
February 8th, 2022

I urge that this committee recommend passage of HB 1274. Every resident and entity in this state creates solid waste. New Hampshire needs to fulfill its responsibility to its residents, towns and businesses by providing a clear pathway to the future for dealing with its solid waste. Other states are taking bold actions. We are not. One of the big generators of solid waste in New Hampshire is our state agencies. As policy makers, it is our responsibility to understand better how our state agencies manage their solid waste, especially in relation to our state's solid waste hierarchy.

HB 1274 is based on the HB 1706 that I introduced in 2020. Passage was unanimously recommended by this committee and the bill passed on the House consent calendar. Along with many other bills, it was laid on the table by the Senate because of COVID.

The 2019 decision by China to stop taking solid waste from the United States where much had been recycled put the problem into sharp focus. It put a tremendous strain on our cities and towns and on their pocketbooks. Responding to statewide concerns, I chaired a bipartisan HB 617 Study Committee on Recycling and Solid Waste Management in New Hampshire ("HB 617 Committee"). The committee's goal was to hear from as many stakeholder groups as possible: public and private landfill operators, municipalities, schools, recyclers, state agencies and non-profits, among them. What followed was an extraordinarily active 8-week study with 14 hearings and over 50 stakeholders participating, including the Department of Administrative Services.

This resulted in a comprehensive study committee report, which can be accessed [at this link](#). It is worthy of your review so as to fully appreciate the many critical solid waste issues our state faces. You can access the committee [webpage](#) to view stakeholder testimony, minutes and even the Continuing Education session we did due to the very high interest level of the members at that time.

Unfortunately, the HB 617 Committee did not have adequate time to review either the 2009 state statute, [NH RSA 9-C](#) relating to solid waste or the programs

administered pursuant to that statute by the DAS. The department did provide a [memo](#) to the study committee summarizing its solid waste program. The memo notes that RSA 9-C was enacted to support best practice in waste stream management by state agencies. It also notes that materials processed while conducting the state's business cost money and have environmental costs and that Chapter 9-C indicates an obligation by the agencies to minimize those costs. Importantly, the memo notes that while the statute calls for agency waste reduction with the support of DAS, recycling efforts are centralized and solid waste collection and disposal is decentralized. This creates real challenges in achieving the waste reduction and recycling goals envisioned by the adoption of Chapter 9-C.

Among the many recommendations of the HB 617 Committee was to introduce legislation to update state procurement policies, reduce solid waste and improve recycling. (See recommendation #13, page 21). In order to do this properly, a legislative study committee is in order, hence the introduction of HB 1274.

The report stated as follows:

“The Department of Administrative Services should work with the Legislature to review and update state laws to reflect current solid challenges and opportunities and coordinate disposal and recycling efforts. Decentralized waste disposal policies should be reviewed and adopted to improve currently centralized recycling efforts. The state should be a leader in procurement of recycled products, waste reduction and recycling. This work should begin immediately and should include measures to comply with the critical [Legislative Budget Assistant's performance audit](#) of DAS's statewide recycling program, May 2015, to the extent the agency has not yet complied with the audit findings. “

The basis for the recommendation was the following finding and the overall sense of the HB 617 Committee that the state has much to do to catch up with our neighboring states in solid waste management. State agencies can help lead the way, setting an example, helping to develop recycling markets, reducing what goes into our valuable landfill space and, with luck, saving money, too.

Finding #26 on page 16 of the HB 617 Committee report states: “For recycling to work, all recyclables need good markets. The State of New Hampshire, through its procurement process, can help promote recycling by increasing its purchases of products with high recycled material content. This takes advantage of the significant purchasing power of state government and demonstrates leadership on this important issue. The state also needs to do what it can to incentivize increased use of recycled materials statewide.”

As written, the study committee that would be created by HB 1274 would review the solid waste management laws, rules and practices of our executive branch, something which the legislature has not done for a very long time. The LBA audit report findings will also be reviewed. This effort would align with our work regarding solid waste statewide.

The HB 617 Committee made many recommendations, but among the most important was the redefining of our solid waste disposal goal, which we failed to meet by the now 20-year old deadline, revision of our composting regulations, which had been languishing since 2015, and the recasting our state's long-range solid waste plan. Another was the creation of a [Solid Waste Working Group](#) (SWWG) to support DES in its work, in particular in the development of a long-range solid waste plan, something that has not been done since 2003. I am happy to report that all these goals have been achieved with the passage of legislation last year and the composting regulations will soon go to JLCAR.

Although I am here in my individual capacity, I now serve as chair of the SWWG. The SWWG, representing the interests of our citizens and businesses, is hoping to help the Department of Environmental Services chart a sustainable path forward to achieve our state's new solid waste diversion goals: 25% reduction by 2030 and 45% reduction by 2050. (By comparison, Massachusetts seeks to reduce its solid waste by 90% by 2050.) We have a great responsibility to do this right for our state. Our state's go-to disposal method is landfilling. It cannot be any longer. It is wasteful on every level and increasing expensive. This will not get better if we do not act. Our state's executive branch has an important role to play in helping us to achieve our diversion goals, which are based on our solid waste disposal hierarchy: source reduction, recycling and reuse, composting, waste-to-energy, incineration with no recovery and last, landfilling. [NH RSA 149-M](#)

I hope this committee will agree that our government's solid waste management practices need further study by the legislature and will recommend passage of this important legislation.

Carrie Morris

From: Natch Greyes <ngreyes@nhmunicipal.org>
Sent: Tuesday, January 11, 2022 1:01 PM
To: ~House Election Law Committee
Subject: HB 1247, requiring all folded ballots be hand-counted

Chair Griffin and committee members,

Please find attached written testimony outlining NHMA's opposition to HB 1274. I intend on being present at the hearing and available for questions, but wanted to provide this information in advance.

Thank you for your time,
-Natch



Natch Greyes
Government Affairs Counsel
New Hampshire Municipal Association
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Concord, NH 03301
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www.nhmunicipal.org



State of New Hampshire

DEPARTMENT OF ADMINISTRATIVE SERVICES

25 Capitol Street – Room 120
Concord, New Hampshire 03301

Charles M. Arlinghaus
Commissioner
(603) 271-3201

Joseph B. Bouchard
Assistant Commissioner
(603) 271-3204

Catherine A. Keane
Deputy Commissioner
(603) 271-2059

To: Committee to Study Recycling Streams and Solid Waste Management
From: Amy Farnum, State Recycling Coordinator
Date: October 28, 2019
Re: Recycling Challenges

Overview

The state recycling program faces similar challenges as currently seen at the municipal level. Those state challenges were presented to the Committee on September 28, 2019 and will be summarized here within. Also shared during testimony was the history for RSA 9-C (State Government Waste Reduction, Recycling, and Recycled Products Purchase), focuses of the state's recycling program, and perceived needs for addressing challenges.
<http://www.gencourt.state.nh.us/rsa/html/NHTOC/NHTOC-I-9-C.htm>

Historical Synopsis

In 2009, RSA 9-C was enacted to support best practice in waste stream management by New Hampshire State agencies. The statute encompasses four basic tenets in the realm of [sustainable materials management](#) for waste streams: Reduce, Reuse, Recycle, Reclaim. Materials processed while conducting New Hampshire's governmental business carry certain financial and environmental costs relating to waste disposal. Chapter 9-C indicates that an obligation exists to put into practice as part of state agency operations strategies to minimize these costs.

The R4 Program

New Hampshire's R4 Program (reduce, reuse, recycle, reclaim) delivers waste stream advice, guidance and support to state agencies. R4 strives to assist agencies in efforts to increase efficiency and effectiveness in sustainable materials management (SMM). The SMM concept represents "a systemic approach to using and reusing materials more productively over their entire life cycles" (source: EPA) for economic, social, and environmental benefits. Examples of R4 programs include outreach and education for "recycling right," consultation for agency "4R" initiatives, helping with waste audits to identify opportunities for shifting materials in the solid waste stream to reuse or recycling, and development of a "how to" guide to [sustainable procurement](#) for state agents; sustainable procurement is a key leverage point for shifting markets towards recycled content products and environmentally responsible products and services. The R4 Program mission is: *To provide customer-centered support to New Hampshire's state agencies for reducing materials sent to landfill, reusing assets, recycling resources, and reclaiming materials through procurement of recycled content products.*

Key Challenges for the Recycling Industry

Testimony given by stakeholders during committee meetings reinforced challenges felt by municipalities, states and businesses alike. First, it is extremely important that recycling is done “correctly” because costs for sorting and transportation rise when non-recyclable material flows into the recycling stream. Second, material may only be considered recyclable if end markets exist to use it as input in production of new goods. Third, recycled materials must be available to producers when and where needed for manufacturing, and movement of recyclables depends upon regional infrastructure to process that material and produce recycled content goods. Fourth, recyclables as raw material inputs to production must compete with virgin raw materials in pricing. Fifth, the value of recycled material commodities as a source of revenue in the marketplace is dictated strongly by supply and demand. With “China’s National Sword” the market is currently flooded and capacity development for recycled content production is more critical than ever. Sixth, recycling and use of recyclables in production is driven by consumer behavior and purchasing habits.

Challenges for the R4 Program

State agency recycling faces frequent and complex issues for contamination management because of the flow of material from many offices to centralized locations within buildings, and then into large dumpsters versus small curbside totes. Education and outreach must be constant to ensure policies are being followed and to manage a large network of persons overseeing the recycling systems on-site. The process is time consuming and beyond the availability of dedicated resources.

RSA 9-C calls for waste reduction strategies by state agencies with the support of DAS, but recycling is centralized and solid waste is decentralized. Having insight into just one side of the system, the identification of recycling and waste reduction opportunities relies heavily upon proactive outreach to the R4 unit by agencies. Insight for what is put in recycling and what goes to trash is low given the split in oversight. The volume and costs of solid waste disposal lend general awareness for potential waste reduction goals for the state, but gaps exist in detail..

Addressing Challenges

From an industry perspective, the dialogue locally, regionally and nationally for recycling and solid waste issues revolves around movement to “closed-loop systems” and developing “circular economies” whereby the recyclables return to production more readily. Additionally, facility and transportation infrastructure must be present in regional hubs for processing and manufacturing access. RSA 9-C captures this perspective for sustainable materials management within the government operations, but it is a complex system. Each branch of reduce, reuse, recycle and reclaim program development requires sufficient time and staffing resources to target goals and objectives and work towards statewide implementation. Overall strategies for strengthening recycling in New Hampshire are put forth with detail in the Northeast Recycling Council report dated October 7, 2019. Important sustainable material management leverage points are:

- **Grow end markets for recyclables in projects and products locally**
- **Encourage movement of recycling processors to the region/state**
- **Educate citizens regarding “better” buying behavior**
- **Consider options for producer responsibility in products and packaging**
- **Strengthen sustainable procurement knowledge and options**

Archived: Thursday, May 19, 2022 9:57:06 AM
From: Karen Ebel
Sent: Monday, February 7, 2022 2:48:53 PM
To: ~House Executive Departments and Administration
Subject: Testimony in support of HB 1274
Importance: Normal

Dear Chair McGuire and committee members,
Please find attached my testimony in support of HB 1274, which would create a short-term legislative study committee to review the solid waste practices of our state agencies.

This bill passed the House as HB 1706 on the consent calendar in 2020, but was tabled by the Senate due to COVID. It is the recommendation of the bipartisan HB 617 Recycling Streams and Solid Waste Management Study Committee, which I chaired, as explained in greater detail in the attached testimony.

Also attached is the 10/2019 memo DAS supplied to our study committee. The statutes relevant to this issue can be found here: <http://www.gencourt.state.nh.us/rsa/html/NHTOC/NHTOC-I-9-C.htm>

I look forward to presenting this bill to the committee tomorrow. My understanding is that representatives of the Department of Administrative Services will be attending tomorrow to answer any questions committee members may have, but that they will not be taking a position on the bill or testifying.

Best regards,
Karen

Rep. Karen Ebel
Democratic Leader Pro Tempore
NH House of Representatives
Member, NH House Public Works and Highways Committee
Chair, NH Solid Waste Working Group
Merrimack District #5 (New London/Newbury)
PH: 603 748 3876

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HB 1274 - AS INTRODUCED

2022 SESSION

22-2154

08/10

HOUSE BILL **1274**

AN ACT establishing a committee to study the solid waste practices of state agencies.

SPONSORS: Rep. Ebel, Merr. 5; Rep. M. Murray, Hills. 22; Rep. Grote, Rock. 24; Rep. Schuett, Merr. 20; Rep. Wolf, Merr. 5; Rep. Myler, Merr. 10; Rep. Egan, Graf. 2; Rep. Massimilla, Graf. 1; Rep. Deshaies, Carr. 6; Sen. Watters, Dist 4; Sen. Rosenwald, Dist 13; Sen. Hennessey, Dist 1; Sen. Ward, Dist 8

COMMITTEE: Executive Departments and Administration

ANALYSIS

This bill establishes a committee to study the solid waste practices of state agencies.

Explanation: Matter added to current law appears in ***bold italics***.
Matter removed from current law appears ~~[in brackets and struckthrough.]~~
Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty Two

AN ACT establishing a committee to study the solid waste practices of state agencies.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 1 Committee Established. There is established a committee to study the recycling and solid
2 waste management practices of state agencies.

3 2 Membership and Compensation.

4 I. The members of the committee shall be as follows:

5 (a) Three members of the house of representatives, appointed by the speaker of the
6 house of representatives.

7 (b) One member of the senate, appointed by the president of the senate.

8 II. Members of the committee shall receive mileage at the legislative rate when attending to
9 the duties of the committee.

10 3 Duties. The committee shall:

11 I. Review recycling and solid waste management practices of state agencies to better
12 conform with the state solid waste hierarchy in RSA 149-M with a view to the reduction of solid
13 waste, increasing reuse and recycling, and decreasing food waste.

14 II. Review state procurement laws and rules associated with such laws, if appropriate, and
15 recommend changes to increase recycled content requirements and reduce waste.

16 III. Review and recommend changes to state laws to reflect current solid waste challenges
17 and opportunities, and to coordinate decentralized state agency solid waste disposal with centralized
18 recycling efforts.

19 IV. Review the compliance of the department of administrative services with the
20 performance audit of the statewide recycling program.

21 4 Chairperson; Quorum. The members of the study committee shall elect a chairperson from
22 among the members. The first meeting of the committee shall be called by the first-named house
23 member. The first meeting of the committee shall be held within 90 days of the effective date of this
24 section. Three members of the committee shall constitute a quorum.

25 5 Report. The committee shall report its findings and any recommendations for proposed
26 legislation to the speaker of the house of representatives, the president of the senate, the house
27 clerk, the senate clerk, the governor, the chairs of house and senate committees on executive
28 department and administration and the state library on or before November 1, 2022.

29 6 Effective Date. This act shall take effect upon its passage.