Bill as Introduced

HB 423 - AS INTRODUCED

2021 SESSION

21-0566 06/08

HOUSE BILL423AN ACTestablishing a commission to study the implementation of enhanced automation of
traffic lights.SPONSORS:Rep. Torosian, Rock. 14; Rep. Janigian, Rock. 8; Rep. True, Rock. 4; Rep. Spillane,
Rock. 2; Rep. Gould, Hills. 7COMMITTEE:Transportation

ANALYSIS

This bill establishes a commission to study the implementation of enhanced automation of traffic lights.

Explanation:Matter added to current law appears in **bold italics.**Matter removed from current law appears [in-brackets and struckthrough.]Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

HB 423 - AS INTRODUCED

21-0566 06/08

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty One

AN ACT establishing a commission to study the implementation of enhanced automation of traffic lights.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1	1 New Section; Commission Established. Amend RSA 236 by inserting after section 8 the
2	following new section:
3	236:8-a Commission Established.
4	I. There is established a commission to study the implementation of enhanced automation of
5	traffic lights.
6	II. The members of the commission shall be as follows:
7	(a) Three members of the house of representatives, appointed by the speaker of the
8	house of representatives.
9	(b) Three members of the senate, appointed by the president of the senate.
10	(c) One representative of the department of safety appointed by the commissioner of the
11	department of safety.
12	(d) The commissioner of the department of transportation, or designee.
13	(e) A representative of the adaptive traffic signal control systems industry, appointed by
14	the governor.
15	III. Legislative members of the commission shall receive mileage at the legislative rate when
16	attending to the duties of the commission.
17	IV. The commission shall study the implementation of enhanced automation of traffic lights.
18	V. The members of the commission shall elect a chairperson from among the members. The
19	first meeting of the commission shall be called by the first-named house member. The first meeting
20	of the commission shall be held within 45 days of the effective date of this section. Four members of
21	the commission shall constitute a quorum.
22	VI. The commission shall report its findings and any recommendations for proposed
23	legislation to the speaker of the house of representatives, the president of the senate, the house
24	clerk, the senate clerk, the governor, and the state library on or before November 1, 2021.
25	2 Repeal. RSA 236:8-a, relative to the commission to study the implementation of enhanced
26	automation of traffic lights, is repealed.
27	3 Effective Date.
28	I. Section 2 of this act shall take effect November 1, 2021.
29	II. The remainder of this act shall take effect upon its passage.

HB 423 - AS AMENDED BY THE SENATE

03/25/2021 0865s

2021 SESSION

21-0566 06/08

HOUSE BILL	423
AN ACT	establishing a commission to study the implementation of enhanced automation of traffic lights.
SPONSORS:	Rep. Torosian, Rock. 14; Rep. Janigian, Rock. 8; Rep. True, Rock. 4; Rep. Spillane, Rock. 2; Rep. Gould, Hills. 7
COMMITTEE:	Transportation

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11	department of safety.
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13	(e) A representative of the adaptive traffic signal control systems industry, appointed by
14	the governor.
15	(f) A member of the New Hampshire Municipal Association with experience in the
16	implementation of enhanced automatic traffic lights, appointed by the association.
17	III. Legislative members of the commission shall receive mileage at the legislative rate when
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HB 423 - AS AMENDED BY THE SENATE - Page 2 -

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II. The remainder of this act shall take effect upon its passage.

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CHAPTER 141 HB 423 - FINAL VERSION

03/25/2021 0865s

2021 SESSION

21-0566 06/08

HOUSE BILL	423
AN ACT	establishing a commission to study the implementation of enhanced automation of traffic lights.
SPONSORS:	Rep. Torosian, Rock. 14; Rep. Janigian, Rock. 8; Rep. True, Rock. 4; Rep. Spillane, Rock. 2; Rep. Gould, Hills. 7
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CHAPTER 141 HB 423 - FINAL VERSION

03/25/2021 0865s

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21-0566 06/08

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty One

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CHAPTER 141 HB 423 - FINAL VERSION - Page 2 -

1 141:3 Effective Date.

2

- I. Section 2 of this act shall take effect November 1, 2021.
- $\Pi.$ The remainder of this act shall take effect upon its passage.

Approved: July 23, 2021 Effective Date: I. Section 2 shall take effect November 1, 2021. II. Remainder shall take effect July 23, 2021.

Amendments

Senate Transportation March 17, 2021 2021-0865s 06/08

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Amendment to HB 423

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1	Amend RSA 236:8-a, II(b) as inserted by section 1 of the bill by replacing it with the following:
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3	(b) One member of the senate, appointed by the president of the senate.
4	
5	Amend RSA 236:8-a, II as inserted by section 1 of the bill by inserting after subparagraph (e) the
6	following new subparagraph:
7	
8	(f) A member of the New Hampshire Municipal Association with experience in the
9	implementation of enhanced automatic traffic lights, appointed by the association.

Committee Minutes

SENATE CALENDAR NOTICE Transportation

Sen Regina Birdsell, Chair Sen David Watters, Vice Chair Sen Denise Ricciardi, Member Sen Ruth Ward, Member Sen Tom Sherman, Member

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Date: March 11, 2021

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HEARINGS

	Tuesday	03/16/202	1
	(Day)	(Date)	
Transport	ation	REMOTE 000	1:00 p.m.
(Name of	Committee)	(Place)	(Time)
1:00 p.m.	HB 222-FN	relative to official cover plates.	
1:15 p.m.	HB 298	adding a member to the aviation users advisory	board.
1:30 p.m.	HB 305	relative to motorist service signs on limited acce	ess highways.
1:45 p.m.	HB 311	establishing a committee to study rail trail best practices.	management
2:00 p.m.	HB 423	establishing a commission to study the impleme automation of traffic lights.	ntation of enhanced

Committee members will receive secure Zoom invitations via email.

Members of the public may attend using the following links:

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1. Link to Zoom Webinar: https://www.zoom.us/j/92298872492

2. To listen via telephone: Dial(for higher quality, dial a number based on your current location):

1-301-715-8592, or 1-312-626-6799 or 1-929-205-6099, or 1-253-215-8782, or 1-346-248-7799, or 1-669-900-6833

3. Or iPhone one-tap: 13126266799,,92298872492# or 19292056099,,92298872492#

4. Webinar ID: <u>922 9887 2492</u>

5. To view/listen to this hearing on YouTube, use this link:

https://www.youtube.com/channel/UCjBZdtriRnQdmg-2MPMiWrA

6. To sign in to speak, register your position on a bill and/or submit testimony, use this link:

http://gencourt.state.nh.us/remotecommittee/senate.aspx

The following email will be monitored throughout the meeting by someone who can assist with and alert the committee to any technical issues: <u>remotesenate@leg.state.nh.us</u> or call (603-271-6931).

EXECUTIVE SESSION MAY FOLLOW

Sponsors: HB 222-FN Rep. Belanger HB 298			
Rep. Weyler	Rep. L. Ober	Rep. R. Ober	Rep. Torosian
Rep. Jack	Sen. Birdsell	Sen. Gannon	Sen. Daniels
Sen. Bradley			
HB 305			
Rep. Horrigan			
HB 311			
Rep. Suzanne Smith	Rep. Weston	Rep. Gould	
HB 423			
Rep. Torosian	Rep. Janigian	Rep. True	Rep. Spillane
Rep. Gould		- 1	

Kirsten Koch 271-3266

<u>Regina Birdsell</u> Chairman

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Senate Transportation Committee

Kirsten Koch 271-3266

HB 423, establishing a commission to study the implementation of enhanced automation of traffic lights.

Hearing Date: March 16, 2021

Time Opened: 2:00 p.m. Time Closed:

ed: 2:18 p.m.

Members of the Committee Present: Senators Birdsell, Watters, Ricciardi, Ward and Sherman

Members of the Committee Absent : None

Bill Analysis: This bill establishes a commission to study the implementation of enhanced automation of traffic lights.

Sponsors:Rep. TorosianRep. JanigianRep. TrueRep. SpillaneRep. Gould

Who supports the bill: Rep. Peter Torosian, Rockingham 14

Who opposes the bill: Robin Vogt

Who is neutral on the bill: William Lambert, NHDOT

Summary of testimony presented in support:

Rep. Peter Torosian, Rockingham 14

- Rep. Torosian is the prime sponsor of this bill and he testified in support of the bill.
- Rep. T. said he is usually not a fan of commissions, but this is necessary.
- Rep. T. said, we need smart technology in NH. We have some automation in the state at state controlled lights, not in cities and towns.
- Rep. T. said, when you get to the traffic light, there is a pad that when your vehicle gets to it, the sensing technology will time when to change the lights.
- <u>Rep.</u> T said this technology prevents sitting at a traffic light when no other cars around. People will spend less time waiting if we use artificial intelligence to detect the flow of traffic to coordinate with other lights. This technology has been shown to reduce congestion and the number of stops by 40% and reduce vehicle emissions by 20%.
- Rep. T. offered information from Rapid Flow Technologies for more information on this technology.

- Rep. T. said the Commission of House, Senate, NH DOT, and industry members need to work together on how to bring this technology into NH.
- Senator Watters said, this is obviously a good idea. Dover got a grant to do this. Is this something you felt the Transportation Council could not handle?
 - Rep. T. said, we felt like we needed a bigger step to get this moving forward. Thanks for pointing out the federal money available. And for the number of senators, you can knock it down, I just kept the numbers fair with the House numbers.
- Senator Ward, what would the cost be to change the technology?
 - Rep. T. said, the committee will hear that form the industry. I also think it depends on when we bring that technology in.
- Senator Sherman asked, looking at the membership of this, while a lot of these lights will be under the department's jurisdiction, won't most of these lights be under the municipality's jurisdiction? It would be up to them. Someone from the municipalities should be on the commission and perhaps someone to represent drivers with disabilities. Is this all designed for the DOT, or across the state include municipalities? Should the membership be expanded?
 - Rep. T. said, we didn't include municipalities because this only effects state owned roads. Regarding drivers with disabilities, in this stage, this technology doesn't appear to effect drivers with or without disabilities.

Summary of testimony presented in opposition: None.

Neutral Information Presented:

Bill Lambert, NHDOT

- Mr. Lambert testified as neutral on the bill.
- Mr. Lambert said, Dover has been a frequent participant in moving forward traffic technology
- Mr. Lambert said, this commission is looking for adaptive signal control. This is different than the more traditional coordinated signal control, which counts traffic volumes and conditions based on times of day, normalizes them, and then sets them. More traditional controls need to be updated continuously to be effective.
- Mr. Lambert said, this bill provides a tool for when more lanes cannot be added; the traffic lights could optimize with technology to relieve congestion.
- Mr. Lambert said, there will be costs associated with all this.
- Senator Sherman asked, is crosswalk lighting incorporated in this?
 - Mr. Lambert said, we do have concurrent pedestrian movement with the traffic. Pedestrian phasing is incorporated. Once the pedestrian phase is incorporated the parallel traffic phase must be green long enough for the pedestrian to cross because pedestrians take longer than a car to cross.
- Senator Birdsell said, the charge of the commission says they will study the implementation. Would you presume the cost would be included in the study?
 - Mr. Lambert said, yes. We could not think about implementing new technology without considering the cost of it. The suggestion of putting a municipality on the

commission is valid. The NHDOT owns and operates two-thirds of the lights. Cities often own and operate most of their own such as Nashua and Dover.

- Senator Sherman said, who would you recommend appointing?
 - Mr. Lambert said, I would look to the Municipal Association to submit a name from their membership.
- Senator Birdsell recommended an amendment that appoints a "Designee from the NH Municipal Association with experience in the implementation of enhanced automation traffic lights."

KNK Date Hearing Report completed: March 17, 2021

Speakers

Senate Remote Testify

Transportation Committee Testify List for Bill HB423 on 2021-03-16

Support: 1 Oppose: 1 Neutral: 1 Total to Testify: 2

<u>Name</u>	Email Address	Phone	<u>Title</u>	Representing	<u>Position</u>	<u>Testifing</u>	٤
Lambert, Bill	william.r.lambert@dot.nh.gov	603-271-1679	State Agency Staff	Department of Transportation	Neutral	Yes	3
Torosian, Peter	FlyBirdAir@aol.com	603.340.6261	An Elected Official	Rockingham Count District # 14	Support	Yes	2
Vogt, Robin	robin.w.vogt@gmail.com	603.969.5720	A Member of the Public	Myself	Oppose	No	3

Testimony



THE STATE OF NEW HAMPSHIRE DEPARTMENT OF TRANSPORTATION



William Cass, P.E.

Assistant Commissioner

Victoria F. Sheehan Commissioner

January 29, 2021

The Honorable Thomas Walsh, Chair House Transportation Committee Legislative Office Building Room 203 107 North Main Street Concord, NH 03301

Re: HB 423 establishing a commission to study the implementation of enhanced automation of traffic lights

Dear Rep. Walsh:

I would like to submit the following testimony regarding the subject bill on behalf of the Department of Transportation. The Department of Transportation, Bureau of Traffic is responsible for maintaining and operating nearly 450 intersection traffic control signals on state highways. In addition, there are several hundred traffic signals under local jurisdiction maintained and operated by as many as twenty municipalities.

The Department of Transportation welcomes any effort to improve mobility on state highways and would look forward to working with the proposed commission. The Bureau of Traffic has a long history of operating traffic signal systems and coordinating with municipal partners and the purpose of this correspondence is to provide a brief summary of past, current, and projected activity in this area.

- According to our records, the first traffic signals were introduced on state highways in the 1950's. At that time, intersection traffic signal control was more of an urban issue. The majority of traffic signals were installed in urban centers, primarily Manchester. As the number of intersections of state highways controlled by traffic signals continued to increase through the 1960's and 1970's, the Department of Transportation established a dedicated traffic signal maintenance section, led by a traffic signal engineer recently retired from the City of Manchester.
- Traffic signal coordinated systems began to surface in the 1980's as suburban sprawl, especially along commercial corridors, began to string multiple traffic controlled signals in close proximity along fixed corridors. These coordinated systems were typically controlled by one master controller, programmed locally based on average traffic conditions. The timing plans remained fixed until there was a trigger that prompted reevaluation of the timings. As technology improved, there may have been communication from the master controller back to the NHDOT Bureau of Traffic, typically to a proprietary software application on a dedicated computer. There was never an assigned position to "manage" traffic on these coordinated systems so that the software applications were seldom utilized and eventually the recurring cost of the remote communication was eliminated.
- In 2009, the Bureau of Traffic requested a traffic signal operations assessment by the Federal Highway Administration Resource Center to provide a baseline of existing conditions and to identify areas of improvement. The operations assessment yielded a number of relevant observations and recommendations:
 - Identified that the Ten Year Plan (TYP) does not include "active traffic signal operations and maintenance".

JOHN O. MORTON BUILDING • 7 HAZEN DRIVE • P.O. BOX 483 • CONCORD, NEW HAMPSHIRE 03302-0483 TELEPHONE: 603-271-3734 • FAX: 603-271-3914 • TDD; RELAY NH 1-800-735-2964 • INTERNET: WWW.NHDOT.COM

- Noted that the NHDOT had a good foundation in the commitment and dedication of staff, but staffing inadequate for system inventory.
- Determined that NHDOT was "not well positioned to proactively manage signal systems due to functional and communications limitations, lack of staffing and training, and limited program documentation and measurement".
- The primary performance measure was response to citizen complaints, which results in a program of "fighting fires".
- Following the 2009 FHWA operations assessment, the Bureau of Traffic reorganized the traffic signal staff to change the focus from a strictly maintenance focus to more of a systems management and operation focus. This included creation of a new Senior Traffic Operations Engineer to oversee the section and the addition of two more traffic signal technicians, all three positions being reclassification of other positions within the bureau. There were a number of goals associated with this structural change that the Bureau of Traffic continues to work on, including:
 - Developing a reliable inventory of traffic signal assets, including components within the traffic signal cabinets.
 - o Develop appropriate and measurable performance measures.
 - Identify opportunities to use emerging traffic signal technologies, particularly those related to traffic detection and traffic signal system efficiency.
 - Improve training and certification of traffic signal technicians.
- The Bureau of Traffic has implemented Adaptive Signal Control in a number of locations where increased capacity by adding highway infrastructure is impractical and/or where the advantages of fixed coordinated traffic signal systems have been maxed out. These locations include Lebanon, NH 120 from I-89 to the Dartmouth-Hitchcock Medical Center and Seabrook, US 1 through the intersection with NH 107. It is important to understand the differences between fixed coordinated systems and adaptive signal control. The differences can be very involved, but for the purpose of this communication, the primary points of interest are:
 - All intersection traffic control signals are somewhat adaptive. When fully operational, all traffic signals in New Hampshire are fully actuated, meaning that traffic signal detection exists for all approach lanes. If there is no traffic at an intersection, the traffic signal will "rest" green on the major traffic movement, typically the major road through movements. When a conflicting movement is "called", the controller will provide a programmed minimum time for that movement. If there is a queue of vehicles waiting for the green light, each successive vehicle will "extend" the green time to a programmed maximum. With regular traffic, the controller will progress through a programmed series of phases so that all approaches are served in a "cycle".
 - O Coordinated traffic signal systems are generally programmed with fixed times in a "progression" with the timings based on average traffic conditions. Typically, the coordinated timings are limited to peak, or near peak, traffic conditions where it is important to maximize efficiency to minimize overall delay along the coordinated corridor. Each intersection within the signal will retain some measure of actuation relative to actual conditions within the parameter of the programmed progression. Coordinated signal systems operate best when the major road and each intersecting minor road or driveway contribute regular traffic to and through the system. During periods of lighter traffic at either end of the peak traffic condition, it can appear that the system is inefficient as there may be times with the major road platoon is inconsistent and drivers waiting to make left turns from the major road or enter the system from the minor road may not understand why they are waiting when there is no traffic on the major road. Coordinated traffic signal systems need to be updated to reflect current traffic volumes on a regular basis, typically at least every three years, in order to maintain the integrity of the system timings.

HB 423 testimony House Transportation January 29, 2021 Page 3 of 3

• Adaptive traffic signal systems are similar to coordinated traffic signal systems in that they are generally used on a series of intersections in order to provide optimal traffic efficiency. The difference is that they typically will use real time traffic conditions to adjust system phasing and timing to reflect actual traffic conditions. This technology is particularly appropriate for systems where the peak traffic conditions can vary by time of day and/or day of week due to unusual variations. While adaptive traffic signal system control can provide improved efficiency in certain conditions, it is important to note that it has a limited benefit in "saturated" traffic conditions.

With apologies for the lengthy written testimony, I would close by saying that traffic signal operation can be a very complicated subject. In general, improving traffic signal efficiency for any one approach is typically going to increase delay for one or more of the other approaches. In addition, optimal traffic signal operation can only be achieved when all of the system components, most importantly traffic detection, are working correctly and in good repair.

I thank the committee for the opportunity to submit this testimony with respect to HB 305 and would be happy to answer any questions.

Sincerely, liam R. Lambers I

Traffic Engineer/Administrator

Cc: Kathleen Mulcahey-Hampson

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Voting Sheets

	Senate Transportați EXECUTIVE SESSIC 2021-2022 Se	ON RECORD
Hearing Dat		Bill # HB 423
Executive Se	ession Date: <u>3/16/21</u>	
Motion of:	Committee Amendment - Otp	Vote:
	Committee MemberPresentMSen. Birdsell, ChairImage: Sen Matters, Vice ChairImage: Sen Matters, Vice ChairSen. RicciardiImage: Sen Matters, Vice ChairImage: Sen Matters, Vice ChairSen. ShermanImage: Sen Matters, Vice ChairImage: Sen Matters, Vice ChairSen. WardImage: Sen Matters, Vice ChairImage: Sen Matters, Vice Chair	Iade by Second Yes No Image: Second Yes Image: Second Yes Image: Second Image: Second Image: Second Yes Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Second Image: Sec
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Reported ou	it by: Sein, Sherman	
Notes:		

Committee Report

STATE OF NEW HAMPSHIRE

SENATE

REPORT OF THE COMMITTEE

Wednesday, March 17, 2021

THE COMMITTEE ON Transportation

to which was referred HB 423

AN ACT

establishing a commission to study the implementation of enhanced automation of traffic lights.

Having considered the same, the committee recommends that the Bill

OUGHT TO PASS WITH AMENDMENT

BY A VOTE OF: 4-0

AMENDMENT # 0865s

Senator Tom Sherman For the Committee

Kirsten Koch 271-3266

TRANSPORTATION

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HB 423, establishing a commission to study the implementation of enhanced automation of traffic lights.

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Ought to Pass with Amendment, Vote 4-0. Senator Tom Sherman for the committee.

General Court of New Hampshire - Bill Status System

Docket of HB423

Docket Abbreviations

Bill Title: establishing a commission to study the implementation of enhanced automation of traffic lights.

Date	Body	Description
1/10/2021	н	Introduced (in recess of) 01/06/2021 and referred to Transportation HJ 2 P. 47
1/21/2021	н	Public Hearing: 01/29/2021 02:00 pm Members of the public may attend using the following link: To join the webinar: https://www.zoom.us/j/99305477189 / Executive session on pending legislation may be held throughout the day (time permitting) from the time the committee is initially convened.
1/27/2021	Н	Executive Session: 02/05/2021 02:15 pm Members of the public may attend using the following link: To join the webinar: https://www.zoom.us/j/92807074926
2/17/2021	Н	Committee Report: Ought to Pass (Vote 18-1; CC) HC 12 P. 13
2/24/2021	Н	Ought to Pass: MA VV 02/24/2021 HJ 3 P. 19
3/4/2021	S	Introduced 03/04/2021 and Referred to Transportation; SJ 7
3/11/2021	S	Remote Hearing: 03/16/2021, 02:00 pm; Links to join the hearing can be found in the Senate Calendar; SC 15
3/17/2021	S	Committee Report: Ought to Pass with Amendment #2021-0865s, 03/25/2021; SC 16
3/25/2021	S	Committee Amendment #2021-0865s, RC 24Y-0N, AA; 03/25/2021; S . 9
3/25/2021	S	Ought to Pass with Amendment 2021-0865s, RC 24Y-0N, MA; OT3rdg; 03/25/2021; SJ 9
6/10/2021	Н	House Concurs with Senate Amendment 2021-0865s (Rep. Walsh): MA VV 06/10/2021 HJ 10 P. 20
7/12/2021	S	Enrolled Adopted, VV, (In recess 06/24/2021); SJ 20
7/12/2021	H	Enrolled (in recess of) 06/24/2021
7/26/2021	н	Signed by Governor Sununu 07/23/2021; Chapter 141; I. Sec. 2 Eff: 11/01/2021 II. Rem. Eff: 07/23/2021

NH House

NH Senate

Other Referrals

Senate Inventory Checklist for Archives	
Bill Number: HB 423	Senate Committee: Transportation
Pléase include all documents in the order lis	ted below and indicate the documents which have been

included with an "X" beside

Х Final docket found on Bill Status

Bill Hearing Documents: {Legislative Aides}

- Bill version as it came to the committee
- All Calendar Notices
- × × Hearing Sign-up sheet(s)
 - Prepared testimony, presentations, & other submissions handed in at the public hearing
- **Hearing Report**
- Revised/Amended Fiscal Notes provided by the Senate Clerk's Office

Committee Action Documents: {Legislative Aides}

All amendments considered in committee (including those not adopted):

_____- amendment # ______ X - amendment # <u>2021-08655</u>

_____- amendment #______ - amendment #_____

Executive Session Sheet

Committee Report

Floor Action Documents: {Clerk's Office}

All floor amendments considered by the body during session (only if they are offered to the senate):

_____ - amendment #_____ __ - amendment # _____

_ - amendment # _____ _____ - amendment #_____

Post Floor Action: (if applicable) {Clerk's Office}

- Committee of Conference Report (if signed off by all members. Include any new language proposed by the committee of conference):
- Enrolled Bill Amendment(s)
- Governor's Veto Message

All available versions of the bill: {Clerk's Office}

as amended by the senate

as amended by the house

final version

Completed Committee Report File Delivered to the Senate Clerk's Office By:

Committee Aide Senate Clerk's Offic

7/26/21