# Committee Report

## CONSENT CALENDAR

## February 12, 2021

## HOUSE OF REPRESENTATIVES

### **REPORT OF COMMITTEE**

The Committee on Election Law to which was referred HB 483,

AN ACT prohibiting certain political advertising.

Having considered the same, report the same with the

following resolution: RESOLVED, that it is

INEXPEDIENT TO LEGISLATE.

**Rep. Peter Torosian** 

FOR THE COMMITTEE

Original: House Clerk Cc: Committee Bill File

### **COMMITTEE REPORT**

| Committee:        | Election Law                               |
|-------------------|--|
| Bill Number:      | HB 483                                     |
| Title:            | prohibiting certain political advertising. |
| Date:             | February 12, 2021                          |
| Consent Calendar: | CONSENT                                    |
| Recommendation:   | INEXPEDIENT TO LEGISLATE                   |

#### **STATEMENT OF INTENT**

This bill proposes to ban political advertising that directly states or suggests a candidate for office would have opposed legislation when that candidate was not a legislator at the time to vote for it. Issues were raised with potential discrepancies with federal standards that govern broadcast mediums. The committee believes the proposal is also problematic as it raises First Amendment protection concerns. Additionally it might prevent new candidates from taking a position on prior legislation while incumbent candidates would not have such restrictions. The committee agreed with the sponsor that while there are concerns with certain practices, this legislation as presented is not the way to deal with it.

Vote 20-0.

Rep. Peter Torosian FOR THE COMMITTEE

#### CONSENT CALENDAR

Election Law

HB 483, prohibiting certain political advertising. INEXPEDIENT TO LEGISLATE.

Rep. Peter Torosian for Election Law. This bill proposes to ban political advertising that directly states or suggests a candidate for office would have opposed legislation when that candidate was not a legislator at the time to vote for it. Issues were raised with potential discrepancies with federal standards that govern broadcast mediums. The committee believes the proposal is also problematic as it raises First Amendment protection concerns. Additionally it might prevent new candidates from taking a position on prior legislation while incumbent candidates would not have such restrictions. The committee agreed with the sponsor that while there are concerns with certain practices, this legislation as presented is not the way to deal with it. **Vote 20-0**.

Committee reports

Peter Torosian

#### HB-483 ITL 0 consent calendar

This Bill proposes to ban political advertising that directly states or suggests a candidate for office would have opposed legislation when that candidate was not a legislator at the time to vote for it. Issues were raised with potential discrepancies with federal standards that govern broadcast mediums. The committee believes the proposal is also problematic as it raises First Amendment protection concerns. Additionally it might prevent new candidates from taking a position on prior legislation while incumbent candidates would not have such restrictions. The committee agreed with the sponsor that while there are concerns with certain practices, this legislation as presented is not the way to deal with it.

Submitted for the committee, by Rep Torosian

Archived: Thursday, April 22, 2021 11:18:23 AM From: Miriam Simmons Sent: Thursday, April 22, 2021 10:33:47 AM To: Miriam Simmons Subject: HB 483 Email committee reports Response requested: Yes Importance: Normal Attachments: HB483 CR EMail.docx

From: Barbara Griffin <Barbara.Griffin@leg.state.nh.us>
Sent: Tuesday, February 16, 2021 11:27 PM
To: Miriam Simmons <miriam.simmons@leg.state.nh.us>; Pam Smarling <Pam.Smarling@leg.state.nh.us>
Subject: committee reports

Here are 4. I think this brings us up to speed on what has been sent. And I have only seen the one minority report that you got.

Barbara.

# Voting Sheets

#### HOUSE COMMITTEE ON ELECTION LAW

#### **EXECUTIVE SESSION on HB 483**

- **BILL TITLE:** prohibiting certain political advertising.
- DATE: February 12, 2021
- LOB ROOM: Remote / Hybrid

#### MOTIONS: INEXPEDIENT TO LEGISLATE

Moved by Rep. Torosian

Seconded by Rep. Qualey

Vote: 20-0

#### CONSENT CALENDAR: YES

Statement of Intent:

Refer to Committee Report

Respectfully submitted,

Rep Natalie Wells, Clerk

| HOUSE COMMITTEE ON ELECTION LAW  |                  |                                      |                                   |  |  |  |  |
|--|------------------|--------------------------------------|-----------------------------------|--|--|--|--|
|  |                  | E SESSION on Bill # 178 (            | 483                               |  |  |  |  |
| BILL TITLE: PRONibiting Political Advertising                              |                  |                                      |                                   |  |  |  |  |
| <b>DATE</b> : スー1ス-  | - 9091           |                                      |                                   |  |  |  |  |
| LOB ROOM: ЭС   | 76               |                                      |                                   |  |  |  |  |
| MOTION: (Please  | e check one box) |                                      |                                   |  |  |  |  |
| □ OTP XITL   |                  | 🗆 Retain (1 <sup>st</sup> year)      | □ Adoption of                     |  |  |  |  |
|  |                  | 🗆 Interim Study (2nd year)           | Amendment # ( <i>if offered</i> ) |  |  |  |  |
| Moved by Rep   |                  | Seconded by Rep.                     | Vote: 20:00                       |  |  |  |  |
|  |                  |                                      |                                   |  |  |  |  |
| <b>MOTION:</b> (Please   | e check one box) |                                      |                                   |  |  |  |  |
|  | TP/A 🗆 ITL       | 🗌 Retain (1 <sup>st</sup> year)      | Adoption of                       |  |  |  |  |
|  |                  | 🗆 Interim Study (2nd year)           | Amendment # ( <i>if offered</i> ) |  |  |  |  |
| Moved by Rep.  |                  | Seconded by Rep                      | Vote:                             |  |  |  |  |
|  |                  |                                      |                                   |  |  |  |  |
| MOTION: (Please  | e check one box) |                                      |                                   |  |  |  |  |
| $\Box$ OTP $\Box$ OT   | TP/A 🗆 ITL       | 🗆 Retain (1 <sup>st</sup> year)      | Adoption of<br>Amendment #        |  |  |  |  |
|  |                  | 🗆 Interim Study (2nd year)           | (if offered)                      |  |  |  |  |
| Moved by Rep.  |                  | Seconded by Rep                      | Vote:                             |  |  |  |  |
|  |                  |                                      |                                   |  |  |  |  |
| MOTION: (Please  | e check one box) |                                      |                                   |  |  |  |  |
|  | TP/A 🗌 ITL       | $\Box$ Retain (1 <sup>st</sup> year) | Adoption of<br>Amendment #        |  |  |  |  |
|  |                  | 🗆 Interim Study (2nd year)           | (if offered)                      |  |  |  |  |
| Moved by Rep.  |                  | Seconded by Rep                      | Vote:                             |  |  |  |  |
|  |                  |                                      |                                   |  |  |  |  |
|  | CONSENT C.       | ALENDAR: <u>Y</u> ES                 | NO                                |  |  |  |  |
| Minority Report?   | ? Yes            | No If yes, author, Rep:              | Motion                            |  |  |  |  |
| Den in in in Matelia A la la la  |                  |                                      |                                   |  |  |  |  |
| Respectfully submitted: <u>Matalui J Wells</u><br>Rep Natalie Wells, Clerk |                  |                                      |                                   |  |  |  |  |

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## OFFICE OF THE HOUSE CLERK



consent

1/21/2021 9:37:57 AM Roll Call Committee Registers Report

#### 2021 SESSION

#### **Election Law**

| sill #: HB483 Motion: ITL         | AM #:   | Exec Session Date: 2122021 |  |   |
|-----------------------------------|---|----------------------------|--|---|
| <u>Members</u>                    |   | YEAS                       | <u>Nays</u>  | <u>NV</u>   |
| Griffin, Barbara J. Chairman      | nia uznance constructo setene e   | $\checkmark$               |  | n<br>Martin de la composition de la composition<br>Martin de la composition de la composit<br>Martin de la composition de la composit<br>Martin de la composition de la composit<br>Martin de la composition de |
| AacDonald, Wayne D. Vice Chairman |   | V                          | a da antena da ante da<br>Antena da antena da antena da  |   |
| Prudhomme-O'Brien, Katherine J.   | an a  |                            |  |   |
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| Forosian, Peter E.                | an a  | $\sim$                     |  |   |
| Berry, Ross                       | f yn dr'i ffriaith ffriaith yn af yn ar yn  | $\checkmark$               |  |   |
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| Qualey, James R.                  | ostenningen fohr stind of date  | $\sim$                     |  |   |
| Nells, Natalie J. Clerk           | nin manuful ayya u seber  | <u></u>                    |  |   |
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| Nard, Gerald W.R.                 | n a triange angré a aire  | v                          |  |   |
| Bergeron, Paul R.                 | n<br>Antonio no na serie a segura a segura de la se  |                            |  |   |
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| ane, Connie B.                    | en e e emplore en en emplore  |                            |  |   |
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| Hamblet, Joan L.                  | an in the Aris State  | $\checkmark$               |  |   |
| Muirhead, Russell                 | ande en   |                            |  |   |
| TOTAL VOTE:                       |   | 20                         | e sentra da ante da ségu<br>Maria<br>Alexandra da sentra da sen  |   |

## Hearing Minutes

#### HOUSE COMMITTEE ON ELECTION LAW

#### PUBLIC HEARING ON HB 483

BILL TITLE: prohibiting certain political advertising.

DATE: February 5, 2021

LOB ROOM: LOB Hybrid Time Public Hearing Called to Order: 10:16 a.m.

Time Adjourned: 10:23 a.m.

<u>Committee Members</u>: Reps. B. Griffin, W. MacDonald, Wells, Prudhomme-O'Brien, Sweeney, Hayward, Mooney, Torosian, Berry, Groen, Qualey, Cote, Ward, Bergeron, Sandler, Hamer, Lane, Freitas, Hamblet and Muirhead

<u>Bill Sponsors</u>: Rep. Infantine

#### TESTIMONY

\* Use asterisk if written testimony and/or amendments are submitted.

\* Rep. William Infantine \* Scott Spradling

#### \*Rep. William Infantine, Sponsor, introduced bill

- I spent first term in Election Law across from Ray Buckley
- I don't' like the political advertising that goes on. I have emails each of us Senate district goes beyond pale.
- Opposing Legislation before your even elected
- AG says it's free speech \_\_\_\_
- start doing the way both parties, putting mails of half truths,
- take a stand for especially someone who's never been elected

#### \*Scott Spradling, NH Association of Broadcasters. Opposed, see written testimony

Government affiliate of broadcasters which represents 98% airways in NH

- I appreciate Rep. Infantine challenges with this conversation. We are regulated by Fed Comm federal or state, rules strict, very clear, unless defamatory, they are protected under free speech.
- I Simply say from this particular bill ITL because of constitution
- And difficult route set up to review process
- I understand an example mailer ,a print document mailed may be different than broadcast
- Ask to vote ITL

Comment - Rep Berry; Thank you, Mr. Spradling, constituent of mine.

#### Hearing adjourned at 10:23 a.m.

Respectfully submitted, Rep. Natalie Wells, Committee Clerk

#### HOUSE COMMITTEE ON ELECTION LAW

PUBLIC HEARING on Bill# 40483 BILL TITLE: DATE: PROHIBITING CERTAIN Political Advertising 2-5-21 ROOM: 306

Time Public Hearing Called to Order: 10:16 Am Time Adjourned: 10-23 Am

(please circle if present)

Committee Members: Reps. B. Griffin, W. MacDonald, Wells, Prudhomme-O'Brien, Sweeney, Hayward, Mooney, Torosian, Berry, Groen, Qualey, Cote, Ward, Bergeron, Sandler, Hamer, Lane, Freitas, Hamblet and Muirhead

#### TESTIMONY

Use asterisk if written testimony and/or amendments are submitted.

\* Rep. William InFantine \* S. TT Sonadling

Friday, February 5, 2021 HB 483 .. prohibiting certain political advertising

Time open 10:16 a.m. End time : 10:23 a.m.

#### \*Rep. William Infantine, Sponsor, introduced bill

- I spent first term in Election Law across from Ray Buckley
- I don't' like the political advertising that goes on. I have emails each of us Senate district goes beyond pale.
- Opposing Legislation before your even elected
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- start doing the way both parties, putting mails of half truths,
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- And difficult route set up to review process
- I understand an example mailer ,a print document mailed may be different than broadcast
- Ask to vote ITL

Comment - Rep Berry; Thank you, Mr. Spradling, constituent of mine.

CLOSED at 10:23 a.m.

Respectfully submitted Rep. Natalie Wells Committee Clerk Election Law

## **House Remote Testify**

### Election Law Committee Testify List for Bill HB483 on 2021-02-05 Support: 2 Oppose: 9 Neutral: 2 Total to Testify: 2

| Name                | Email Address               | Phone        | <u>Title</u>           | Representing                   | <b>Position</b> | <u>Testifying</u> | £ |
|---------------------|-----------------------------|--------------|------------------------|--------------------------------|-----------------|-------------------|---|
| Spradling, Scott    | scott@spradlinggroup.com    | 603.724.8092 | A Lobbyist             | NH Association of Broadcasters | Oppose          | Yes (3m)          | 2 |
| Infantine, William  | winfantine@aspen-ins.com    | 603.493.9779 | An Elected Official    | Myself                         | Support         | Yes (2m)          | 2 |
| See, Alvin          | absee@4Liberty.net          | 7380656      | A Member of the Public | Myself                         | Oppose          | No                | 2 |
| Mennella, Alexandra | amennella1@protonmail.com   | 646.610.9858 | A Member of the Public | Myself                         | Oppose          | No                | 2 |
| Nastasi, Sue        | ctcoastmetro@gmail.com      | 603.842.4523 | A Member of the Public | Myself                         | Oppose          | No                | 2 |
| Rathbun, Eric       | ericsrathbun@gmail.com      | 860.912.3751 | A Member of the Public | Myself                         | Oppose          | No                | 2 |
| Thomas, Nicholas    | nicholas.w.thomas@uconn.edu | 734.355.3870 | A Member of the Public | Myself                         | Oppose          | No                | 2 |
| Gericke, Carla      | carlagericke@gmail.com      | 917.607.4353 | A Member of the Public | Myself                         | Oppose          | No                | 2 |
| Calitz, Louis       | lc_gencourt@free603.org     | 917.519.2528 | A Member of the Public | Myself                         | Oppose          | No                | 2 |
| King, Marcia        | mchking@gmail.com           | 603.924.3109 | A Member of the Public | Myself                         | Neutral         | No                | 2 |
| King, Charles       | mchking@gmail.com           | 603.924.3109 | State Agency Staff     | Myself                         | Neutral         | No                | 2 |
| Potucek, John       | potucek1@comcast.net        | 603.432.9049 | An Elected Official    | Myself                         | Support         | No                | 1 |
| Fordey, Nicole      | nikkif610@gmail.com         | 516.318.2296 | A Member of the Public | Myself                         | Oppose          | No                | 1 |
|                     |                             |              |                        |                                |                 |                   |   |

## Testimony



#### Tracy Caruso, Executive Director NHAB PO Box 5578 Manchester, NH 03109

To the NH House Election Law Committee:

On behalf of the New Hampshire Association of Broadcasters, which represents the state's radio and television stations, I am writing to express concerns about HB 483 on the basis of both free speech and enforceability. If enacted, this bill would tell NH broadcasters to violate federal law by infringing on the political free speech of candidates.

It is understandable to try and regulate the back and forth between candidates on paid advertising. Our current political climate has triggered many conversations about how to "keep 'em honest" when it comes to candidates' campaign claims in political advertising. Unfortunately, this proposal as offered will likely run afoul of basic individual rights.

For brief background, NH Broadcasters operate their airwaves under laws, rules and regulations set by the Federal Communications Commission. It's important to understand the laws and regulations under which we operate.

Most importantly, federal law expressly forbids federal and state candidates from having their ads censored in the manner suggested by HB 483. The law is clear here: it is unconstitutional to limit political free speech in the manner in which HB 483 proposes political advertising rules for New Hampshire candidates. In addition, this bill does not establish any clear rules and oversight. For example, it's not clear who is liable for violations of HB483. Is it the candidate? Is it the FCC license holder/broadcaster? These are complications that prevent the practical application of HB 483 to New Hampshire tv and radio political advertising.

For those reasons, we respectfully ask that you vote "Inexpedient to Legislate" on this proposal.

Sincerely,

Tracy Caruso, Executive Director NHAB



Archived: Monday, April 12, 2021 9:35:58 AM From: scott Sent: Thursday, February 4, 2021 2:33:10 PM To: ~House Election Law Committee Subject: HB 483 - NHAB Letter to the Committee Importance: Normal Attachments: NHAB - 2021 - House Election Law Letter Opposing HB 483.docx

Good afternoon,

Here is a letter from the Executive Director of the NH Association of Broadcasters relative to HB 483.

Thank you,

Scott Spradling

Archived: Monday, April 12, 2021 9:35:58 AM From: Will Infantine Sent: Thursday, February 4, 2021 6:16:01 PM To: ~House Election Law Committee Cc: Will Infantine Subject: HB483 Importance: Normal Attachments: 3488\_001.pdf;

Mailer subject of HB 483

Thanks, Will Infantine



Will Infantine Managing Director Aspen Insurance Agency

T: 603-296-0358 F: 603-647-0330

40 Stark St, Manchester, NH 03101 www.optisure.com will.infantine@optisure.com

Please remember we cannot bind or change coverage via email. This email message and any attachments are confidential. If you are not the intended recipient, please immediately reply to the sender and delete the message from your email system. For your protection, please note insurance coverage cannot be bound or changed via voice mail, email, fax or online via our website, and is not effective until confirmed directly with a licensed agent. In addition, the sender does not intend that this email, including any related emails, to be a transaction or transactions by electronic means subject to the Massachusetts Uniform Electronic Transactions Act or any such similar act or law, unless expressly stated otherwise in the body of the email by the sender.

From: ASP Canon01 <ASP.Canon01@optisure.com> Sent: Thursday, February 4, 2021 6:04 PM To: Will Infantine <will.infantine@optisure.com> Subject: Scanned from ASP Canon 01





## Bill as Introduced

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#### HB 483 - AS INTRODUCED

#### 2021 SESSION

 $\begin{array}{c} 21\text{-}0649 \\ 11/05 \end{array}$ 

HOUSE BILL 483

AN ACT prohibiting certain political advertising.

SPONSORS: Rep. Infantine, Hills. 13

COMMITTEE: Election Law

#### ANALYSIS

This bill prohibits political advertising that states or suggests a candidate for office would have opposed legislation from prior legislative sessions when the candidate in question has either never been a legislator or was not a legislator when such legislation was voted on.

\_\_\_\_\_

Explanation:Matter added to current law appears in **bold italics.**<br/>Matter removed from current law appears [in brackets and struckthrough.]<br/>Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

#### HB 483 - AS INTRODUCED

#### STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty One

AN ACT prohibiting certain political advertising.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 1 New Section; Certain Political Advertising Prohibited. Amend RSA 664 by inserting after 2 section 17-a the following new section:

3 664:17-b Political Advertising; Prohibitions. No political advertisement shall explicitly state or

4 suggest that a candidate for office would have opposed legislation from prior legislative sessions

5 when the candidate in question has either never been a legislator or was not a legislator when such

6 legislation was voted on.

7 2 Effective Date. This act shall take effect 60 days after its passage.