

LEGISLATIVE COMMITTEE MINUTES

SB625

Bill as Introduced

SB 625-FN-A - AS INTRODUCED

2020 SESSION

20-3045
06/04

SENATE BILL **625-FN-A**

AN ACT relative to kindergarten funding.

SPONSORS: Sen. Birdsell, Dist 19; Sen. Morse, Dist 22.

COMMITTEE: Education and Workforce Development

ANALYSIS

This bill changes the formula for an additional adequate education grant to a school district that operates a full-day kindergarten program.

Explanation: Matter added to current law appears in ***bold italics***.
Matter removed from current law appears [~~in brackets and struck through~~]
Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Twenty

AN ACT relative to kindergarten funding.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 Adequate Education Grants for Kindergarten. Amend RSA 198:48-b to read as follows:

2 198:48-b Kindergarten Adequate Education Grants. Notwithstanding any provision of law to
3 the contrary:

4 I. A school district which operates **a full-day kindergarten program** in any school year in
5 which the adequate education grant provided pursuant to RSA 198:42 does not include a count of **the**
6 **full-day** kindergarten students, shall receive an additional adequate education grant based on the
7 number of pupils attending kindergarten in the district as of the beginning of the school year.

8 II. The per pupil amount of the additional education grant provided in this section shall be
9 ~~[\$1,200 for the 2008 school year]~~ **50 percent of the amount distributed under RSA 198:40-a,**
10 ~~II(a)]. Starting in the school year that commences in the fall of 2009, a school district which operates~~
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14 based on the number of pupils ~~[attending]~~ **enrolled and present of the first day of school in the**
15 **current year in a full-day kindergarten program** in the district ~~[as of the beginning of the school~~
16 ~~year]~~. Once pupils enrolled in an approved kindergarten program have been counted in the average
17 daily membership, school districts shall receive, for each such pupil, an adequate education grant
18 calculated in accordance with ~~[RSA 198:41 and RSA 198:42. School districts that receive~~
19 ~~kindergarten adequate education grants under this section shall not be eligible to receive any other~~
20 ~~per pupil adequate education grant]~~ **RSA 198:40-a, II.**

21 2 Effective Date. This act shall take effect 60 days after its passage.

**SB 625-FN-A- FISCAL NOTE
AS INTRODUCED**

AN ACT relative to kindergarten funding.

FISCAL IMPACT: State County Local None

STATE:	Estimated Increase / (Decrease)			
	FY 2020	FY 2021	FY 2022	FY 2023
Appropriation	\$0	\$0	\$0	\$0
Revenue	\$0	\$0	\$0	\$0
Expenditures	\$0	\$851,166	Indeterminable	Indeterminable
<i>Funding Source:</i>	<input type="checkbox"/> General <input checked="" type="checkbox"/> Education <input type="checkbox"/> Highway <input type="checkbox"/> Other			

LOCAL:

Revenue	\$0	\$851,166	Indeterminable	Indeterminable
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METHODOLOGY:

This bill provides one-time funding for school districts relative to new full-day kindergarten programs. Under current law, adequate education grants are distributed based on previous year student counts, which would mean a district operating a new full-day kindergarten program would not receive full-day adequate education grant for kindergarten pupils until the following year. Under this bill, a one-time payment would be made in the year of implementation equal the difference between half and full day adequacy, effectively eliminating the year lag for full-day kindergarten funding.

In the current school year (2019-20) there are three towns with new full-day kindergarten programs. Based on October 1, 2019 counts, this bill would result in the following estimated increases to state education trust fund expenditures and local school district revenue (since the effective date of this bill is 60 days after passage, it is assumed these payments would be made in FY 2021):

Chester	\$83,448
Salem	\$435,782
Windham	\$331,936
TOTAL	\$851,166

This bill's impact on FY 2022 and beyond cannot be estimated as it is not known which, if any, other districts move from half-day to full-day kindergarten programs.

AGENCIES CONTACTED:

Department of Education

SB 625-FN-A - AS AMENDED BY THE SENATE

02/13/2020 0478s

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SB 625-FN-A- FISCAL NOTE
AS AMENDED BY THE SENATE (AMENDMENT #2020-0478s)

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QTP/A S-O

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AGENCIES CONTACTED:

Department of Education

Amendments

Sen. Kahn, Dist 10
January 31, 2020
2020-0366s
06/04

Amendment to SB 625-FN-A

1 Amend RSA 198:48-b, II as inserted by section 1 of the bill by replacing it with the following:

2

3 II. The per pupil amount of the additional education grant provided in this section shall be
4 ~~[\$1,200 for the 2008 school year]~~ **50 percent of the amount distributed under RSA 198:40-a,**
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17 Amend the bill by replacing section 2 with the following:

18

19 2 Effective Date. This act shall take effect upon its passage.

UNAVAILABLE

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1 Amend RSA 198:48-b, II as inserted by section 1 of the bill by replacing it with the following:

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Amendment to SB 625-FN-A

1 Amend the bill by replacing all after the enacting clause with the following:

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23 *III. For the fiscal year ending June 30, 2020, and every fiscal year thereafter, the*
24 *amount necessary to fund the grants under this section is hereby appropriated to the*
25 *department from the education trust fund established in RSA 198:39. If the balance in the*
26 *education trust fund is less than zero, the governor is authorized to draw a warrant for*
27 *sufficient funds to eliminate such deficit out of any money in the treasury not otherwise*
28 *appropriated. The commissioner of the department of administrative services shall inform*
29 *the fiscal committee and the governor and council of such balance. This reporting shall*
30 *not in any way prohibit or delay the distribution of kindergarten adequate education*
31 *grants.*

32 2 Appropriation; Department of Education. The sum of \$851,166 for the fiscal year ending June

Amendment to SB 625-FN-A

- Page 2 -

1 30, 2020 is hereby appropriated to the department of education for the purpose of funding the
2 additional adequate education grant under section 1 of this act. Said appropriation shall be a charge
3 against the education trust fund and shall be nonlapsing.

4 3 Effective Date. This act shall take effect upon its passage.

Amendment to SB 625-FN-A

- Page 3 -

2020-1117s

AMENDED ANALYSIS

This bill:

I. Changes the formula for an additional adequate education grant to a school district that operates a full-day kindergarten program.

II. Permits annual appropriations from the general fund if the balance in the education trust fund is less than zero.

III. Appropriates moneys from the education trust fund to fund the grants.

DRAFT APPROVED

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2020-1139s

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Committee Minutes

SENATE CALENDAR NOTICE
Education and Workforce Development

Sen Jay Kahn, Chair
Sen Jeanne Dietsch, Vice Chair
Sen Jon Morgan, Member
Sen Ruth Ward, Member
Sen David Starr, Member

Date: January 15, 2020

HEARINGS

Tuesday	01/21/2020
(Day)	(Date)
Education and Workforce Development	Legislative Office Building 103 9:00 a.m.
(Name of Committee)	(Place) (Time)
9:00 a.m. SB 454	relative to the screening date for dyslexia.
9:15 a.m. SB 583	relative to the addition of climate and environmental sciences to the criteria for an adequate education.
9:45 a.m. SB 584	relative to policies for students with head injuries.
10:15 a.m. SB 624-FN-LOCAL	establishing a school marshals program.
10:30 a.m. SB 625-FN-A	relative to kindergarten funding.

EXECUTIVE SESSION MAY FOLLOW

Sponsors:

SB 454

Sen. Bradley

Rep. Rooney

Rep. Hayward

SB 583

Sen. Watters

Sen. Morgan

Sen. Rosenwald

Sen. Sherman

Sen. Kahn

Sen. Hennessey

Sen. Fuller Clark

Sen. Dietsch

Sen. Levesque

Rep. Moffett

SB 584

Sen. Watters

Sen. Rosenwald

Sen. Giuda

Sen. Kahn

Rep. Cordelli

Rep. Ladd

Rep. Grassie

SB 624-FN-LOCAL

Sen. Morgan

Sen. Bradley

Rep. Vallone

SB 625-FN-A

Sen. Birdsell

Sen. Morse

Tricia Melillo 271-3077

Jay Kahn
Chairman

Senate Education and Workforce Development Committee

Tricia Melillo 271-3077

SB 625-FN-A, relative to kindergarten funding.

Hearing Date: January 21, 2020

Members of the Committee Present: Senators Kahn, Dietsch, Morgan, Ward and Starr

Members of the Committee Absent : None

Bill Analysis: This bill changes the formula for an additional adequate education grant to a school district that operates a full-day kindergarten program.

Sponsors:

Sen. Birdsell

Sen. Morse

Who supports the bill: Senator Regina Birdsell, Megan Tuttle NEA NH, Barrett Christina NHSBA, Dan McKenna SAU #10, Terry Wolf, MaryAnn Connors-Krikorian, Raleigh Ormand

Who opposes the bill: None

Who is neutral on the bill: Caitlin Davis Department of Education

Summary of testimony presented in support:

Senator Birdsell

- This bill changes the formula for an additional adequate education grant to a school district
- The idea of this bill was brought to her attention by a Derry constituent and the School Board Chair.
- Fundamentally, this is a timing issue.
- The problem is that when schools are making the transition from half day to full day kindergarten, they incur all the costs for full day, while only getting adequacy funding for half day.
- This legislation will apply to all schools that are in the same position.
- The fiscal note is based on Salem, Windham and Chester.
- Senator Starr asked how much the funding will be.
- Senator Birdsell replied that the fiscal note gives the total for each of those three towns.
- Senator Starr stated he was wondering how much per student.
- Senator Birdsell replied that someone from the Education Department can answer those questions.

Dan McKenna – SAU 10 Derry – School Board Chair

- Derry is one of the 17 communities in the state of New Hampshire that does not offer full day kindergarten.
- Currently, they offer a tuition program for parents that want full day kindergarten.
- They have seen the importance of kindergarten when comparing those that go through the full day are at or above grade level in reading and those that go half day, only 60 percent of them are at or above grade level.
- His school district has an approved budget to have full day kindergarten this coming year but that comes with a tax increase to cover \$750,000.
- When the kindergarten bill was passed there was a provision to get the funding in year one. Their hope is that this bill will pass, and they will still get the adequacy funding in year one.
- Due to the legislation that passed last year if a town stays with half day kindergarten they have to provide bussing starting next year. That will be an extra \$250,000 in bussing.
- There are now financial and educational reasons to switch to full day kindergarten.
- Senator Dietsch asked if they will be tracking the same data between the two groups of half day and full day kindergarten.
- Mr. McKenna stated that he foresees that they will continue to track progress.
- Senator Dietsch commented that she thinks it will be helpful to know if the difference is income based.
- Mr. McKenna commented that they did a survey and asked parents if full day kindergarten was free would they send their children and over 80 percent said yes.

Dr. MaryAnn Connors-Krikorian, Superintendent of Schools, Derry

- For the past two budget cycles they have looked to move to tuition free full day kindergarten.
- It has been fiscally prohibitive to do that until this past budget.
- They derive their data from all the schools in the district and then give the output.
- They have the ability to follow student data for mathematics as well.
- The loss of tuition and the lag in adequacy are two financial impacts on the school system this year and the earlier funding will help.

Summary of testimony presented in opposition: None

Summary of neutral testimony presented:

Caitlin Davis – Director, Department of Education

- This bill provides start up funding for schools that switch from half day to full day kindergarten.
- What it does is provide funding at the beginning of the first year.
- Currently, the schools do not get funding until the end of the year when they know the total number of students enrolled for the year.
- The amount per student would be \$1,854 at the beginning of the year. The schools will receive the rest of the adequacy funding, totaling \$3,709 per student, at the end of the year.

- Last year, Chester, Salem and Windham, prepared their budgets planning on the Kenogarten funding formula, but that bill was abolished, and adequacy funding is now coming from the general budget.
- Senator Starr asked if the adequacy amount is in another piece of legislation.
- Ms. Davis replied yes and added that is the amount for every student.
- Senator Morgan wanted to clarify that this bill would help offset the issue that Chester faced, and they will receive the funding this calendar year.
- Ms. Davis answered yes, as long as this bill passes.
- Senator Dietsch asked if it would be this year calendar year.
- Ms. Davis replied that the Committee may want to change the effective date to on passage if the intent of the legislature is to fund those towns this year.

TJM

Date Hearing Report completed: January 22, 2020

Speakers

Testimony

SB-625 – Relative to kindergarten funding

The idea of this bill was brought to my attention by a Derry constituent and the Derry School Board Chair, who I believe is here to testify. Fundamentally, this is a timing issue. Education funding is based on the prior year's enrollment for a school. The problem is when it comes to schools that are making the transition from half day to full day kindergarten because they will incur all of the costs for full day kindergarten, while only getting adequacy funding as though they have half day kindergarten. Passing this bill will not only make it easier for the three school districts listed in the fiscal note, but this bill also applies to any other school district in the future that decides to go to full day kindergarten. Since it is a one - time payment, having those funds available will make the difference for communities who want to make the change, but may not be able to make the finances work.

Voting Sheets

**Senate Education & Workforce Development
Committee
EXECUTIVE SESSION RECORD
2020 Session**

Bill # SB 625

Hearing date: 1/21/20

Executive Session date: 2/4/20

Motion of: OTP Vote: _____

Committee Member	Present	Made by	Second	Yes	No
Sen. Kahn, Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Dietsch, Vice Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Morgan	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Ward	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Starr	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Motion of: Amend 03665 Vote: 5-0

Committee Member	Present	Made by	Second	Yes	No
Sen. Kahn, Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sen. Dietsch, Vice Chair	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sen. Morgan	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sen. Ward	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sen. Starr	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Motion of: OTP/A Vote: _____

Committee Member	Present	Made by	Second	Yes	No
Sen. Kahn, Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sen. Dietsch, Vice Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sen. Morgan	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sen. Ward	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sen. Starr	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Reported out by: Sen. Ward

Notes: _____

Senate Finance Committee

EXECUTIVE SESSION

Bill # SB 625 FN-A

Hearing date: NONE - 2ND COMMITTEE

Executive session date: 03/06/20

Motion of: #11175 Moved

VOTE: 5-0

<u>Made by</u> Kahn <input checked="" type="checkbox"/>	<u>Seconded</u> Kahn <input type="checkbox"/>	<u>Reported</u> Kahn <input type="checkbox"/>
<u>Senator:</u> Reagan <input type="checkbox"/>	<u>by Senator:</u> Reagan <input type="checkbox"/>	<u>by Senator:</u> Reagan <input type="checkbox"/>
Giuda <input type="checkbox"/>	Giuda <input type="checkbox"/>	Giuda <input type="checkbox"/>
Rosenwald <input type="checkbox"/>	Rosenwald <input type="checkbox"/>	Rosenwald <input type="checkbox"/>
D'Allesandro <input type="checkbox"/>	D'Allesandro <input type="checkbox"/>	D'Allesandro <input type="checkbox"/>
Feltes <input type="checkbox"/>	Feltes <input checked="" type="checkbox"/>	Feltes <input type="checkbox"/>

Motion of: OTPA VOTE: 5-0

<u>Made by</u> Kahn <input type="checkbox"/>	<u>Seconded</u> Kahn <input checked="" type="checkbox"/>	<u>Reported</u> Kahn <input checked="" type="checkbox"/>
<u>Senator:</u> Reagan <input type="checkbox"/>	<u>by Senator:</u> Reagan <input type="checkbox"/>	<u>by Senator:</u> Reagan <input type="checkbox"/>
Giuda <input type="checkbox"/>	Giuda <input type="checkbox"/>	Giuda <input type="checkbox"/>
Rosenwald <input type="checkbox"/>	Rosenwald <input type="checkbox"/>	Rosenwald <input type="checkbox"/>
D'Allesandro <input type="checkbox"/>	D'Allesandro <input type="checkbox"/>	D'Allesandro <input type="checkbox"/>
Feltes <input checked="" type="checkbox"/>	Feltes <input type="checkbox"/>	Feltes <input type="checkbox"/>

<u>Committee Member</u>	<u>Present</u>	<u>Yes</u>	<u>No</u>	<u>Reported out by</u>
Senator D'Allesandro, Chairman	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Senator Feltes, Vice-Chair	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Senator Giuda	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Senator Reagan	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Senator Rosenwald	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Senator Kahn	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

*Amendments: _____

Notes: _____

Committee Report

STATE OF NEW HAMPSHIRE
SENATE
REPORT OF THE COMMITTEE

Tuesday, February 4, 2020

THE COMMITTEE ON Education and Workforce Development
to which was referred **SB 625-FN-A**

AN ACT relative to kindergarten funding.

Having considered the same, the committee recommends that the Bill
OUGHT TO PASS WITH AMENDMENT

BY A VOTE OF: 5-0

AMENDMENT # 0478s

Senator Ruth Ward
For the Committee

Tricia Melillo 271-3077

General Court of New Hampshire - Bill Status System

Docket of SB625

Docket Abbreviations

Bill Title: relative to kindergarten funding.*Official Docket of SB625.:*

Date	Body	Description
1/14/2020	S	Introduced 01/08/2020 and Referred to Education and Workforce Development; SJ 2
1/15/2020	S	Hearing: 01/21/2020, Room 103, LOB, 10:30 am; SC 3
2/4/2020	S	Committee Report: Ought to Pass with Amendment #2020-0478s , 02/13/2020; SC 6
2/13/2020	S	Committee Amendment #2020-0478s , AA, VV; 02/13/2020; SJ 4
2/13/2020	S	Ought to Pass with Amendment 2020-0478s, MA, VV; Refer to Finance Rule 4-5; 02/13/2020; SJ 4
3/9/2020	S	Committee Report: Ought to Pass with Amendment #2020-1139s SC 11
6/16/2020	S	Placed on Laid on Table Consent List and Laid on Table, MA, VV; 06/16/2020; SJ 8

NH House

NH Senate

General Court of New Hampshire - Bill Status System

Docket of SB625

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2/13/2020	S	Ought to Pass with Amendment 2020-0478s, MA, VV; Refer to Finance Rule 4-5; 02/13/2020; SJ 4
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6/16/2020	S	Placed on Laid on Table Consent List and Laid on Table, MA, VV; 06/16/2020; SJ 8

NH House

NH Senate

Other Referrals

Senate Inventory Checklist for Archives

Bill Number: SB 625

Senate Committee: EDWFD

Please include all documents in the order listed below and indicate the documents which have been included with an "X" beside

Final docket found on Bill Status

Bill Hearing Documents: {Legislative Aides}

Bill version as it came to the committee

All Calendar Notices

Hearing Sign-up sheet(s)

Prepared testimony, presentations, & other submissions handed in at the public hearing

Hearing Report

N/A Revised/Amended Fiscal Notes provided by the Senate Clerk's Office

Committee Action Documents: {Legislative Aides}

All amendments considered in committee (including those not adopted):

___ - amendment # _____ ___ - amendment # _____

___ - amendment # _____ ___ - amendment # _____

Executive Session Sheet

Committee Report

Floor Action Documents: {Clerk's Office}

All floor amendments considered by the body during session (only if they are offered to the senate):

- amendment # 03665 ___ - amendment # _____

- amendment # 04785 ___ - amendment # _____

Post Floor Action: (if applicable) {Clerk's Office}

___ Committee of Conference Report (if signed off by all members. Include any new language proposed by the committee of conference):

___ Enrolled Bill Amendment(s)

___ Governor's Veto Message

All available versions of the bill: {Clerk's Office}

as amended by the senate ___ as amended by the house

___ final version

Completed Committee Report File Delivered to the Senate Clerk's Office By:

T. Melillo
Committee Aide

7/7/20
Date

Senate Clerk's Office _____

Senate Inventory Checklist for Archives

Bill Number: SB 625-FN-A

Senate Committee: FINANCE

Please include all documents in the order listed below and indicate the documents which have been included with an "X" beside

Final docket found on Bill Status

Bill Hearing Documents: {Legislative Aides}

Bill version as it came to the committee

All Calendar Notices

Hearing Sign-up sheet(s)

Prepared testimony, presentations, & other submissions handed in at the public hearing

Hearing Report

Revised/Amended Fiscal Notes provided by the Senate Clerk's Office

Committee Action Documents: {Legislative Aides}

All amendments considered in committee (including those not adopted):

- amendment # 1117s - amendment # _____

- amendment # 1139s - amendment # _____

Executive Session Sheet

Committee Report

Floor Action Documents: {Clerk's Office}

All floor amendments considered by the body during session (only if they are offered to the senate):

- amendment # _____ - amendment # _____

- amendment # _____ - amendment # _____

Post Floor Action: (if applicable) {Clerk's Office}

Committee of Conference Report (if signed off by all members. Include any new language proposed by the committee of conference):

Enrolled Bill Amendment(s)

Governor's Veto Message

All available versions of the bill: {Clerk's Office}

as amended by the senate as amended by the house

final version

Completed Committee Report File Delivered to the Senate Clerk's Office By:

Feb Martore
Committee Aide

07/08/20
Date

Senate Clerk's Office _____