LEGISLATIVE COMMITTEE MINUTES

SB246

Bill as Introduced

SB 246-FN - AS INTRODUCED

2019 SESSION

19-0977 05/03

SENATE BILL

246-FN

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

SPONSORS:

Sen. Gray, Dist 6; Sen. Bradley, Dist 3; Sen. Fuller Clark, Dist 21

COMMITTEE:

Executive Departments and Administration

ANALYSIS

This bill revises the state registry and criminal records check requirements for employees and others associated with residential child care agencies and child day care providers.

The bill is a request of the department of health and human services.

Explanation:

Matter added to current law appears in bold italics.

Matter removed from current law appears [in-brackets-and-struckthrough-]

Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Nineteen

AN ACT

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relative to licensing of child daycare, residential care, and child-placing agencies.

Be it Enacted by the Senate and House of Representatives in General Court convened:

- 1 Child Day Care Licensing; State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds. Amend RSA 170-E:7 to read as follows:
- 170-E:7 State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds.
- I. Child day care agencies and providers who are required to be licensed or registered according to the provisions of this chapter shall [, prior to the date an individual-is-responsible for the care of, or has regular contact-with-children, and upon adding new household-members-or-other individuals who will have regular-contact-with-children,] submit to the department[,] the names, birth names, aliases, birth dates, and resident addresses during the preceding 5 years of [such individuals] all owners, board members, household members, and center directors prior to the issuance of a permit or license, and [other-information] subsequent to licensure, for all individuals as required by the department [as prescribed by] in rules adopted [by the commissioner] under RSA 541-A and in accordance with federal standards implementing the Child Care and Development Fund Program.
- I-a. The persons described in paragraph I shall complete a Federal Bureau of Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the department of safety and submit directly to the department [of safety] a criminal history [records-release form] record information authorization form and any additional required forms, as provided by the New Hampshire division of state police, which [authorizes] authorize the release of the person's criminal records, if any, to the department. [The person shall complete a Federal Bureau of Investigation fingerprint check using the Integrated Automated Fingerprint Identification System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.
- II.(a) For every name submitted on an application, in the registration process, and for each individual for whom information is required to be submitted pursuant to paragraph I, the

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department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, the National Sex Offender Registry, and the sex offender [and-abuse and neglect] registries of each state where the individual resided in the past 5 years [-and the National Sex Offender Registry]. The department shall submit all forms and any payment required and provided by the individual to request from each state a check of the criminal history repository and abuse and neglect registry offices where the individual resided in the past 5 years.

- (b) The department [of safety] shall submit the criminal history record information authorization form to the New Hampshire division of state police, which shall conduct a criminal history records check through its records and through the Federal Bureau of Investigation, including the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department. The department shall maintain the confidentiality of all criminal history records information received [pursuant to this paragraph].
- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the child day care agency or provider; provided, that the child day care agency or provider may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
 - II-a. An individual shall not be required to submit a request under paragraph I-a if:
- (a) In the previous 5 years, the individual submitted a state criminal records release form and fingerprints and completed a criminal records check under this section;
- (b) The individual is currently employed by a child care provider within the state, or has been separated from employment from a child care provider within the state for a period of not more than 180 consecutive days; and
- (c) The department made a determination that when the individual completed the criminal records check within the previous 5 years as described in this section, the individual was eligible for employment as provided in paragraphs III and IV.
- III. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in paragraphs I and I-a. If any individual whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related offense committed during the previous 5 years, or any other violent or sexually-related

- misdemeanor against a child, including child abuse, child endangerment, sexual assault, or a misdemeanor involving child sexual abuse images, or of a crime which shows that the person might be reasonably expected to pose a threat to a child, such as a violent crime or a sexually-related crime against an adult, the department shall:
- (a) If the individual is the applicant or owner, revoke or deny the license or permit, or withhold state funds if the child day care provider is not required to be licensed.
- (b) [If the individual is a board-member, household-member, or child day care personnel, or any other individual having regular contact with the enrolled-children] For any other individual, inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual will not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program.
- (c) Suspend, deny, or revoke the license or permit, and withhold state funding, if the child day care program refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- (d) Upon a finding of criminal activity as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 if the provider refuses to take corrective action as indicated in subparagraph (b), or fails to comply with the corrective action plan approved by the department.
- IV. If any individual whose name has been submitted for this check has been convicted of a felony offense deemed directly or indirectly harmful to children in child day care, crimes against minors or adults, except crimes as provided in paragraph III, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license, permit, or registration pending the development and implementation of a corrective action plan approved by the department. In addition, the department may, upon a finding of criminal activity or a founded complaint of child abuse or neglect as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the individual poses a present threat to the safety of children. The investigation shall include an opportunity for the individual to present evidence on his *or her* behalf to show that the individual does not pose a threat to the safety of children.
- IV-a. After the department has made a determination that an individual required to complete a criminal record check under paragraph I does not pose a present threat to the safety of children, the department may issue a child care employment eligibility card, which shall be valid for 5 years provided that no disqualifying convictions are subsequently submitted, and the individual

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remains eligible as described in subparagraph II-a(b). [The state may require additional background checks to be completed based upon conviction information submitted.] The department may require additional background checks to be completed based upon reliable information that the individual received one or more additional convictions subsequent to the previous criminal record check submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a crime as described in paragraph III or IV, the department shall suspend the individual's child care employment eligibility card and inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual shall not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program while charges are pending.

IV-b. Child day care providers who are required to be licensed or registered according to the provisions of this chapter shall, for every individual submitted for a check under paragraph I who is not required to complete the criminal background check pursuant to paragraph II-a, have on file a signed statement from the individual stating since the day the individual's background check was completed, that he or she:

(a) Has not been convicted of any crimes; and

- (b) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation.
- IV-c. Child day care agencies or providers, whether registered or licensed, and individuals as described in paragraph I, shall complete the background check process described in this section no later than 5 years from the previous background check submission.
- IV-d. The fee for a child care employment eligibility card issued under paragraph IV-a shall be \$50 and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. A replacement card may be requested for a [\$15] \$10 fee.
- V. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the confidentiality of information collected under this section and to the release, if any, of such information.
 - 2 State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies. Amend RSA 170-E:29-a to read as follows:
- 35 170-E:29-a State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies.
- I. Child care institutions and child care agencies, with the exception of foster family homes, that are required to be licensed according to the provisions of this chapter shall submit to the

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department the names, birth names, aliases, birth dates, and resident addresses during the previous 5 years of all owners, board members, household members, and program directors prior to the issuance of a permit or license and prior to making a final offer of employment, [to a person who will be responsible for the care of, or who will have regular contact with children, and upon adding a new household member, or other persons who will have regular contact with children, submit to the department, the names, birth names, birth dates, and addresses during the preceding 5 years of such persons and other information] for all individuals as required by the department [as prescribed by] in rules adopted [by the commissioner] under RSA 541-A and as required by federal standards implementing the Families First Prevention Services Act.

I-a. The persons described in paragraph I shall complete a Federal Bureau of Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the department of safety and submit directly to the department [of-safety] a criminal history record information authorization form and any other required forms, as provided by the New Hampshire division of state police, which authorizes the release of the person's criminal records, if any, to the department. [The persons shall complete a Federal Bureau of Investigation fingerprint check using the Integrated-Automated Fingerprint Identification System-through-a-qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward-such record, if any, to the department. In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.

- II.(a) For every name submitted on an application and for each person for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, the sex offender and abuse and neglect registries of each state where the individual resided in the past 5 years, and the National Sex Offender Registry. The department shall submit all forms and any required payments from the individual to request from each state a check of the abuse and neglect registry records where the individual resided in the past 5 years.
- (b) The department [of safety] shall submit the criminal history records release form to the New Hampshire division of state police, which shall conduct a criminal history records check through its records and through the Federal Bureau of Investigation, including the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department. The department shall maintain the confidentiality of all

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criminal history records information received pursuant to this paragraph.

- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the licensee; provided, that the licensee may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
- III. Notwithstanding paragraph I, a licensee may make a final offer of employment and allow a person to begin working in the program while the results of the state and national criminal background check is pending provided that, prior to beginning employment, the applicant completes a statement stating that he or she:
 - (a) Does not have any felony conviction in this or any other state.
- (b) Has not been convicted of a sexual assault, assault including simple assault, any other violent crime, abuse, neglect, or any other crime that shows that they may pose a threat to well-being of children, such as a violent crime or a sexually-related crime against an adult.
- (c) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation of children.
- IV. The results of the criminal background check shall be valid for 5 years. Prior to the expiration of that 5-year period, [a person responsible for the care of, or who has regular contact with children in child care institutions or child care agencies, or household members, or other persons who will have regular contact with children,] the individuals described in paragraph I shall undergo a background check pursuant to this section.
- IV-a. If a person who is or has been employed or volunteered at a child care institution or child care agency is offered employment or volunteers at another child care institution or child care agency or a child day care agency, the person shall not be required to undergo the criminal records check described in paragraph I-a if the previous criminal records check was completed within the last 5 years as provided in paragraph IV, and the person was determined by the department to be eligible for employment. Before entering employment or volunteering with the new agency, the person shall complete a statement as set forth in paragraph III.
- V. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in paragraphs I and I-a. If any person whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related offense committed during the previous 5 years, or any other violent or sexually related misdemeanor or against a child, including child abuse, child endangerment, sexual assault, or a

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misdemeanor involving child sexual abuse images, or of a crime which shows that the person might be reasonably expected to pose a threat to a child, such as a violent crime or a sexually-related crime against an adult, the department shall:

(a) If the person is the applicant or owner, revoke or deny the license.

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- (b) If the person is a board member, household member, or child care institution or child care agency personnel, or any other person having regular contact with the enrolled children inform the child care institution or child care agency that the person is ineligible for employment and give the program an opportunity to take immediate corrective action to remove the person from the program, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the person will not be on the premises of the child care institution or child care agency and shall have no contact with children enrolled in the child care institution or child care agency.
- (c) Suspend, deny, or revoke the license or permit if the child care institution or child care agency refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.

VI. If any person whose name has been submitted for this check has been convicted of a felony offense or violent crime deemed directly or indirectly harmful to children in child residential care, crimes against minors or adults, except crimes as provided in paragraph V, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license or permit pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the person is ineligible for employment. The investigation shall include an opportunity for the person to present evidence on his or her behalf to show that the person does not pose a threat to the safety of children.

VII.(a) Once the department has made a determination that the individual required to complete a criminal record check under paragraph I-a is eligible for employment, the department shall issue a [ehild eare] residential child care employment eligibility card, which shall be valid for 5 years provided that no disqualifying convictions are subsequently submitted, and the individual remains eligible as described in [RSA-170-E:7, II-a(b)] paragraph V. The [state] department may require additional background checks to be completed based upon [eonviction information submitted] reliable information that the individual received one or more additional convictions subsequent to the previous criminal record submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a crime as described in paragraph III or V, the department shall suspend the individuals residential child care eligibility card and inform the agency that the individual is ineligible for employment and give the agency an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department.

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which shall ensure that the individual will not be on the premises of the program and
shall have no contact with children enrolled in the program while charges are pending.

- (b) The fee for a residential child care employment eligibility card shall be \$50, and the card shall be valid for 5 years from the date of issuance, or a provated amount of \$10 per year from the most recently completed criminal background check. The fee for a replacement card shall be [\$15] \$10.
- VIII. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the confidentiality of information collected under this section and to the release, if any, of such information.
 - 3 Effective Date. This act shall take effect July 1, 2019.

SB 246-FN- FISCAL NOTE AS INTRODUCED

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

FISCAL IMPACT:

[X] State

[] County

[] Local

[] None

	Estimated Increase / (Decrease)					
STATE:	FY 2020	FY 2021	FY 2022	FY 2023		
Appropriation	\$0	\$0	\$0	\$0		
Revenue	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase		
Expenditures	\$123,000	\$121,000	\$127,000	\$131,000		
Funding Source:	[X] General	[-] Education] Highway [X]	Other - Federal		

METHODOLOGY:

This bill amends RSA 170:E by clarifying certain processes and language to align criminal background checks for child care programs with federal requirements of the Child Care and Development Fund Program. Specifically, the bill requires background checks be submitted directly to the Department of Health and Human Services prior to being forwarded to the Department of Safety, grants the Department of Health and Human Services the authority to request additional records in certain instances, and allows the Department to suspend an individual's eligibility to work in a child care program if the individual is charged with a disqualifying crime while charges are pending. The Department notes the above changes are necessary to comply with federal requirements and to avoid a 5 percent penalty of federal funds received through the Child Care Development Block Grant, through which the Department received approximately \$40 million in FY 2018. The bill also allows for a prorated fee for an employment eligibility card and reduces the card replacement fee from \$15 to \$10.

The Department anticipates registration card fee changes will minimally increase state revenue, stating only 5 replacement cards were requested since January 2018 and prorated card fees have been requested, but have yet to be implemented. It also states two additional full-time positions would be required to support the increase in workload attributed to the bill. The following salary, benefit and other cost estimates were provided for two Program Assistant I positions at labor grade 12. The position costs will consist of 33 percent general funds and 67 percent federal funds.

2 FTE Program Assistant I	FY 2020	FY 2021	FY 2022	FY 2023
Salary	\$61,000	\$63,000	\$66,000	\$68,000
Benefits	\$50,000	\$53,000	\$56,000	\$58,000
Other	\$12,000	\$5,000	\$5,000	\$5,000
Total	\$123,000	\$121,000	\$127,000	\$131,000
General Fund Total (33%)	\$40,590	\$39,930	\$41,910	\$43,230
Federal Fund Total (67%)	\$82,410	\$81,070	- \$85,090	\$87,770

The Department of Safety does not anticipate any fiscal impact to expenditures and revenue as a result of the bill.

AGENCIES CONTACTED:

Department of Health and Human Services and Department of Safety

SB 246-FN - AS AMENDED BY THE SENATE

03/07/2019 0613s

2019 SESSION

19-0977 05/03

SENATE BILL

246-FN

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

SPONSORS:

Sen. Gray, Dist 6; Sen. Bradley, Dist 3; Sen. Fuller Clark, Dist 21

COMMITTEE:

Executive Departments and Administration QTP/A 5-0 CoNSENT

AMENDED ANALYSIS

This bill revises the state registry and criminal records check requirements for employees and others associated with residential child care agencies and child day care providers. The bill also establishes the child care licensing fund in the department of health and human services.

The bill is a request of the department of health and human services.

Explanation:

Matter added to current law appears in bold italics.

Matter removed from current law appears [in brackets and struckthrough.]

Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Nineteen

AN ACT

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relative to licensing of child daycare, residential care, and child-placing agencies.

Be it Enacted by the Senate and House of Representatives in General Court convened:

- 1. Child Day Care Licensing; State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds. Amend RSA 170-E:7 to read as follows:
 - State Registry and Criminal Records Check; Revocation of Registration and 170-E:7 Withholding of State Funds.
 - I. Child day care agencies and providers who are required to be licensed or registered according to the provisions of this chapter shall [, prior to the date an individual is responsible for the care-of, or has regular contact with children, and upon adding new household members or other individuals who will have regular contact with children, submit to the department[,] the names, birth names, aliases, birth dates, and resident addresses during the preceding 5 years of [such individuals all owners, board members, household members, and center directors prior to the issuance of a permit or license, and [other-information] subsequent to licensure, for all individuals as required by the department [as prescribed by] in rules adopted [by the eommissioner] under RSA 541-A and in accordance with federal standards implementing the Child Care and Development Fund Program.
 - The persons described in paragraph I shall complete a Federal Bureau of Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the department of safety and submit directly to the department [of safety] a criminal history [records release form] record information authorization form and any additional required forms, as provided by the New Hampshire division of state police, which [authorizes] authorize the release of the person's criminal records, if any, to the department. [The person shall complete a Federal Bureau of Investigation fingerprint check using the Integrated-Automated Fingerprint Identification-System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.
 - II.(a) For every name submitted on an application, in the registration process, and for each individual for whom information is required to be submitted pursuant to paragraph I, the

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department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, the National Sex Offender Registry, and the sex offender [and abuse and neglect] registries of each state where the individual resided in the past 5 years[, and the National Sex Offender Registry]. The department shall submit all forms and any payment required and provided by the individual to request from each state a check of the criminal history repository and abuse and neglect registry offices where the individual resided in the past 5 years.

- (b) The department [of safety] shall submit the criminal history record information authorization form to the New Hampshire division of state police, which shall conduct a criminal history records check through its records and through the Federal Bureau of Investigation, including the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department. The department shall maintain the confidentiality of all criminal history records information received [pursuant to this paragraph].
- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the child day care agency or provider; provided, that the child day care agency or provider may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
 - II-a. An individual shall not be required to submit a request under paragraph I-a if:
- (a) In the previous 5 years, the individual submitted a state criminal records release form and fingerprints and completed a criminal records check under this section;
- (b) The individual is currently employed by a child care provider within the state, or has been separated from employment from a child care provider within the state for a period of not more than 180 consecutive days; and
- (c) The department made a determination that when the individual completed the criminal records check within the previous 5 years as described in this section, the individual was eligible for employment as provided in paragraphs III and IV.
- III. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in paragraphs I and I-a. If any individual whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related offense committed during the previous 5 years, or any other violent or sexually-related

- (a) If the individual is the applicant or owner, revoke or deny the license or permit, or withhold state funds if the child day care provider is not required to be licensed.
- (b) [If the individual-is a board member, household member, or child day care personnel, or any other individual-having-regular contact with the enrolled children] For any other individual, inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual will not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program.
- (c) Suspend, deny, or revoke the license or permit, and withhold state funding, if the child day care program refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- (d) Upon a finding of criminal activity as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 if the provider refuses to take corrective action as indicated in subparagraph (b), or fails to comply with the corrective action plan approved by the department.
- IV. If any individual whose name has been submitted for this check has been convicted of a felony offense deemed directly or indirectly harmful to children in child day care, crimes against minors or adults, except crimes as provided in paragraph III, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license, permit, or registration pending the development and implementation of a corrective action plan approved by the department. In addition, the department may, upon a finding of criminal activity or a founded complaint of child abuse or neglect as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the individual poses a present threat to the safety of children. The investigation shall include an opportunity for the individual to present evidence on his *or her* behalf to show that the individual does not pose a threat to the safety of children.
- IV-a. After the department has made a determination that an individual required to complete a criminal record check under paragraph I does not pose a present threat to the safety of children, the department may issue a child care employment eligibility card, which shall be valid for 5 years provided that no disqualifying convictions are subsequently submitted, and the individual

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remains eligible as described in subparagraph II-a(b). [The state may require additional background checks to be completed based upon conviction information submitted.] The department may require additional background checks to be completed based upon reliable information that the individual received one or more additional convictions subsequent to the previous criminal record check submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a crime as described in paragraph III or IV, the department shall suspend the individual's child care employment eligibility card and inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual shall not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program while charges are pending.

IV-b. Child day care providers who are required to be licensed or registered according to the provisions of this chapter shall, for every individual submitted for a check under paragraph I who is not required to complete the criminal background check pursuant to paragraph II-a, have on file a signed statement from the individual stating since the day the individual's background check was completed, that he or she:

(a) Has not been convicted of any crimes; and

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- (b) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation.
- IV-c. Child day care agencies or providers, whether registered or licensed, and individuals as described in paragraph I, shall complete the background check process described in this section no later than 5 years from the previous background check submission.
- IV-d. The fee for a child care employment eligibility card issued under paragraph IV-a shall be \$50 and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. A replacement card may be requested for a [\$15] \$10 fee.
- V. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the confidentiality of information collected under this section and to the release, if any, of such information.
- 2 State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies. Amend RSA 170-E:29-a to read as follows:
- 170-E:29-a State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies.
 - I. Child care institutions and child care agencies, with the exception of foster family homes, that are required to be licensed according to the provisions of this chapter shall submit to the

SB 246-FN - AS AMENDED BY THE SENATE - Page 5 -

department the names, birth names, aliases, birth dates, and resident addresses during the previous 5 years of all owners, board members, household members, and program directors prior to the issuance of a permit or license and prior to making a final offer of employment, [to a person who will be responsible for the care of, or who will have regular contact with children, and upon adding a new household member, or other persons who will have regular contact with children, submit to the department, the names, birth names, birth dates, and addresses during the preceding 5 years of such persons and other information] for all individuals as required by the department [as-prescribed-by] in rules adopted [by the commissioner] under RSA 541-A and as required by federal standards implementing the Families First Prevention Services Act.

The persons described in paragraph I shall complete a Federal Bureau of I-a. Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the department of safety and submit directly to the department [of-safety] a criminal history record information authorization form and any other required forms, as provided by the New Hampshire division of state police, which authorizes the release of the person's criminal records, if any, to the department. [The persons shall complete a Federal Bureau of Investigation fingerprint cheek using the Integrated Automated Fingerprint Identification System through a qualified-law-enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.

- II.(a) For every name submitted on an application and for each person for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, the sex offender and abuse and neglect registries of each state where the individual resided in the past 5 years, and the National Sex Offender Registry. The department shall submit all forms and any required payments from the individual to request from each state a check of the abuse and neglect registry records where the individual resided in the past 5 years.
- (b) The department [of safety] shall submit the criminal history records release form to the New Hampshire division of state police, which shall conduct a criminal history records check through its records and through the Federal Bureau of Investigation, including the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department. The department shall maintain the confidentiality of all

SB 246-FN - AS AMENDED BY THE SENATE - Page 6 -

criminal history records information received pursuant to this paragraph.

- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the licensee; provided, that the licensee may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
- III. Notwithstanding paragraph I, a licensee may make a final offer of employment and allow a person to begin working in the program while the results of the state and national criminal background check is pending provided that, prior to beginning employment, the applicant completes a statement stating that he or she:
 - (a) Does not have any felony conviction in this or any other state.
- (b) Has not been convicted of a sexual assault, assault including simple assault, any other violent crime, abuse, neglect, or any other crime that shows that they may pose a threat to well-being of children, such as a violent crime or a sexually-related crime against an adult.
- (c) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation of children.
- IV. The results of the criminal background check shall be valid for 5 years. Prior to the expiration of that 5-year period, [a person-responsible-for-the-care-of, or who has regular contact with-children-in-child care institutions or child care agencies, or household members, or other persons who will have regular contact with children,] the individuals described in paragraph I shall undergo a background check pursuant to this section.
- IV-a. If a person who is or has been employed or volunteered at a child care institution or child care agency is offered employment or volunteers at another child care institution or child care agency or a child day care agency, the person shall not be required to undergo the criminal records check described in paragraph I-a if the previous criminal records check was completed within the last 5 years as provided in paragraph IV, and the person was determined by the department to be eligible for employment. Before entering employment or volunteering with the new agency, the person shall complete a statement as set forth in paragraph III.
- V. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in paragraphs I and I-a. If any person whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related offense committed during the previous 5 years, or any other violent or sexually related misdemeanor or against a child, including child abuse, child endangerment, sexual assault, or a

SB 246-FN - AS AMENDED BY THE SENATE - Page 7 -

misdemeanor involving child sexual abuse images, or of a crime which shows that the person might be reasonably expected to pose a threat to a child, such as a violent crime or a sexually-related crime against an adult, the department shall:

(a) If the person is the applicant or owner, revoke or deny the license.

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- (b) If the person is a board member, household member, or child care institution or child care agency personnel, or any other person having regular contact with the enrolled children inform the child care institution or child care agency that the person is ineligible for employment and give the program an opportunity to take immediate corrective action to remove the person from the program, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the person will not be on the premises of the child care institution or child care agency and shall have no contact with children enrolled in the child care institution or child care agency.
- (c) Suspend, deny, or revoke the license or permit if the child care institution or child care agency refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- VI. If any person whose name has been submitted for this check has been convicted of a felony offense or violent crime deemed directly or indirectly harmful to children in child residential care, crimes against minors or adults, except crimes as provided in paragraph V, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license or permit pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the person is ineligible for employment. The investigation shall include an opportunity for the person to present evidence on his or her behalf to show that the person does not pose a threat to the safety of children.
- VII.(a) Once the department has made a determination that the individual required to complete a criminal record check under paragraph I-a is eligible for employment, the department shall issue a [child care] residential child care employment eligibility card, which shall be valid for 5 years provided that no disqualifying convictions are subsequently submitted, and the individual remains eligible as described in [RSA 170 E:7, II a(b)] paragraph V. The [state] department may require additional background checks to be completed based upon [conviction information submitted] reliable information that the individual received one or more additional convictions subsequent to the previous criminal record submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a crime as described in paragraph III or V, the department shall suspend the individuals residential child care eligibility card and inform the agency that the individual is ineligible for employment and give the agency an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department,

SB 246-FN - AS AMENDED BY THE SENATE - Page 8 -

which shall ensure that the individual will not be on the premises of the program and shall have no contact with children enrolled in the program while charges are pending.

- (b) The fee for a residential child care employment eligibility card shall be \$50, and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. The fee for a replacement card shall be [\$15] \$70.
- VIII. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the confidentiality of information collected under this section and to the release, if any, of such information.
- 3 New Section; Child Day Care Licensing; State Registry and Criminal Records Check; Child Care Licensing Fund Established. Amend RSA 170-E by inserting after section 7 the following new section:
- 170-E:7-a Child Care Licensing Fund Established. There is hereby established a nonlapsing fund to be known as the child care licensing fund, which shall be administered by the commissioner of the department of health and human services and which shall be kept distinct and separate from all other funds. All fees for state registry and criminal records checks collected by the department pursuant to RSA 170-E:7 and RSA 170-E:29-a shall be deposited in the fund and all moneys in the fund shall be continually appropriated to the department of health and human services for the purpose of paying costs associated with administering the provisions of this chapter.
- 20 4 New Subparagraph; State Treasurer and State Accounts; Application of Receipts. Amend 21 RSA 6:12, I(b) by inserting after subparagraph (343) the following new subparagraph:
- 22 (344) Moneys deposited into the child care licensing fund established in RSA 170-
- 23 E:7-a.

5 Effective Date. This act shall take effect July 1, 2019.

SB 246-FN- FISCAL NOTE AS INTRODUCED

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

FISCAL IMPACT:

[X] State

[] County

[] Local

] None

	Estimated Increase / (Decrease)				
STATE:	FY 2020	020 · FY 2021 FY 2022			
Appropriation	\$0	\$0	\$0	\$0	
Revenue	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase	
Expenditures	\$123,000	\$121,000	\$127,000	\$131,000	
Funding Source:	[X] General Funds	[] Education [] Highway. [X]	Other - Federal	

METHODOLOGY:

This bill amends RSA 170:E by clarifying certain processes and language to align criminal background checks for child care programs with federal requirements of the Child Care and Development Fund Program. Specifically, the bill requires background checks be submitted directly to the Department of Health and Human Services prior to being forwarded to the Department of Safety, grants the Department of Health and Human Services the authority to request additional records in certain instances, and allows the Department to suspend an individual's eligibility to work in a child care program if the individual is charged with a disqualifying crime while charges are pending. The Department notes the above changes are necessary to comply with federal requirements and to avoid a 5 percent penalty of federal funds received through the Child Care Development Block Grant, through which the Department received approximately \$40 million in FY 2018. The bill also allows for a prorated fee for an employment eligibility card and reduces the card replacement fee from \$15 to \$10.

The Department anticipates registration card fee changes will minimally increase state revenue, stating only 5 replacement cards were requested since January 2018 and prorated card fees have been requested, but have yet to be implemented. It also states two additional full-time positions would be required to support the increase in workload attributed to the bill. The following salary, benefit and other cost estimates were provided for two Program Assistant I positions at labor grade 12. The position costs will consist of 33 percent general funds and 67 percent federal funds.

2 FTE Program Assistant I	FY 2020	FY 2021	FY 2022	FY 2023
Salary	\$61,000	\$63,000	\$66,000	\$68,000
Benefits	\$50,000	\$53,000	\$56,000	\$58,000
Other	\$12,000	\$5,000	\$5,000	\$5,000
Total: Francisco De Pulsa Car	*** \$123,000°	\$121,000	\$127,000	#\$131;000
General Fund Total (33%)	\$40,590	\$39,930	\$41,910	\$43,230
Federal Fund Total (67%)	\$82,410	\$81,070	\$85,090	\$87,770

The Department of Safety does not anticipate any fiscal impact to expenditures and revenue as a result of the bill.

AGENCIES CONTACTED:

Department of Health and Human Services and Department of Safety



SB 246-FN FISCAL NOTE AS AMENDED BY THE SENATE (AMENDMENT #2019-0613s)

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

FISCAL IMPACT:

[X] State

[] County

Local

[] None

	Estimated Increase / (Decrease)				
STATE:	FY 2020	FY 2021	FY 2022	FY 2023	
Appropriation	\$0	\$ 0	\$0	\$0	
Revenue	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase	
Expenditures	\$123,000	\$121,000	\$127,000	\$131,000	
Funding Source:	[X] General Federal Funds, Chi	' [] Education ld Care Licensing Fu	[] Highway nd	[X] Other:	

METHODOLOGY:

This bill amends RSA 170:E by clarifying certain processes and language to align criminal background checks for child care programs with federal requirements of the Child Care and Development Fund Program. Specifically, the bill requires background checks be submitted directly to the Department of Health and Human Services prior to being forwarded to the Department of Safety, grants the Department of Health and Human Services the authority to request additional records in certain instances, and allows the Department to suspend an individual's eligibility to work in a child care program if the individual is charged with a disqualifying crime while charges are pending. The Department notes the above changes are necessary to comply with federal requirements and to avoid a 5 percent penalty of federal funds received through the Child Care Development Block Grant, through which the Department received approximately \$40 million in FY 2018.

The bill also allows for a prorated fee for an employment eligibility card, reduces the card replacement fee from \$15 to \$10, and establishes the Child Care Licensing Fund to deposit the fees collected from state registry and criminal record checks pursuant to RSA 170-E:7 and RSA 170-E:29-a for administering the program.

The Department anticipates registration card fee changes will minimally increase state revenue, stating only 5 replacement cards were requested since January 2018 and prorated card

fees have been requested, but have yet to be implemented. It also states two additional full-time positions would be required to support the increase in workload attributed to the bill. The following salary, benefit and other cost estimates were provided for two Program Assistant I positions at labor grade 12. The position costs will consist of 33 percent general funds and 67 percent federal funds. The Department anticipates general funds will be offset, in part, by revenue collected from fees under the bill.

2 FTE Program Assistant I	FY 2020	FY 2021	FY 2022	FY 2023
Salary .	\$61,000	\$63,000	\$66,000	\$68,000
Benefits	\$50,000	\$53,000	\$56,000	\$58,000
Other	\$12,000	\$5,000	\$5,000	\$5,000
Total-	\$123,000	\$121,000	\$127,000	^\$131,000
General Fund/Fee Revenue Total (33%)	\$40,590	\$39,930	\$41,910	\$43,230
Federal Fund Total (67%)	\$82,410	\$81,070	\$85,090	\$87,770

The Department of Safety does not anticipate any fiscal impact to expenditures and revenue as a result of the bill.

AGENCIES CONTACTED:

Department of Health and Human Services and Department of Safety

SB 246-FN - AS AMENDED BY THE SENATE

03/07/2019 0613s 03/21/2019 0997s

2019 SESSION

19-0977 05/03

SENATE BILL

246-FN

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

SPONSORS:

Sen. Gray, Dist 6; Sen. Bradley, Dist 3; Sen. Fuller Clark, Dist 21

COMMITTEE:

Executive Departments and Administration

AMENDED ANALYSIS

This bill revises the state registry and criminal records check requirements for employees and others associated with residential child care agencies and child day care providers. The bill also establishes the child care licensing fund in the department of health and human services.

The bill is a request of the department of health and human services.

Explanation:

Matter added to current law appears in bold italics.

Matter removed from current law appears [in brackets and struckthrough.]

Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

03/07/2019 0613s 03/21/2019 0997s

19-0977 05/03

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Nineteen

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

Be it Enacted by the Senate and House of Representatives in General Court convened:

- 1 Child Day Care Licensing; State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds. Amend RSA 170-E:7 to read as follows:
- 170-E:7 State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds.
- I. Child day care agencies and providers who are required to be licensed or registered according to the provisions of this chapter shall [, prior to the date an individual is responsible for the care of, or has regular contact with children, and upon adding new household members or other individuals who will have regular contact with children,] submit to the department[,] the names, birth names, aliases, birth dates, and resident addresses during the preceding 5 years of [such individuals] all owners, board members, household members, and center directors prior to the issuance of a permit or license, and [other information] subsequent to licensure, for all individuals as required by the department [as prescribed by] in rules adopted [by the commissioner] under RSA 541-A and in accordance with federal standards implementing the Child Care and Development Fund Program.
- I-a. The persons described in paragraph I shall complete a Federal Bureau of Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the department of safety and submit directly to the department [of safety] a criminal history [records release form] record information authorization form and any additional required forms, as provided by the New Hampshire division of state police, which [authorizes] authorize the release of the person's criminal records, if any, to the department. [The person shall complete a Federal Bureau of Investigation fingerprint check using the Integrated Automated Fingerprint Identification System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.

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- II.(a) For every name submitted on an application, in the registration process, and for each individual for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, the National Sex Offender Registry, and the sex offender [and abuse and neglect] registries of each state where the individual resided in the past 5 years [, and the National Sex Offender Registry]. The department shall submit all forms and any payment required and provided by the individual to request from each state a check of the criminal history repository and abuse and neglect registry offices where the individual resided in the past 5 years.
- (b) The department [of safety] shall submit the criminal history record information authorization form to the New Hampshire division of state police, which shall conduct a criminal history records check through its records and through the Federal Bureau of Investigation, including the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department. The department shall maintain the confidentiality of all criminal history records information received [pursuant to this paragraph].
- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the child day care agency or provider; provided, that the child day care agency or provider may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
 - II-a. An individual shall not be required to submit a request under paragraph I-a if:
- (a) In the previous 5 years, the individual submitted a state criminal records release form and fingerprints and completed a criminal records check under this section;
- (b) The individual is currently employed by a child care provider within the state, or has been separated from employment from a child care provider within the state for a period of not more than 180 consecutive days; and
- (c) The department made a determination that when the individual completed the criminal records check within the previous 5 years as described in this section, the individual was eligible for employment as provided in paragraphs III and IV.
- III. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in paragraphs I and I-a. If any individual whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse

SB 246-FN - AS AMENDED BY THE SENATE - Page 3 -

or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related offense committed during the previous 5 years, or any other violent or sexually-related misdemeanor against a child, including child abuse, child endangerment, sexual assault, or a misdemeanor involving child sexual abuse images, or of a crime which shows that the person might be reasonably expected to pose a threat to a child, such as a violent crime or a sexually-related crime against an adult, the department shall:

- (a) If the individual is the applicant or owner, revoke or deny the license or permit, or withhold state funds if the child day care provider is not required to be licensed.
- (b) [If the individual is a board member, household member, or child day care personnel, or any other individual having regular contact with the enrolled children] For any other individual, inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual will not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program.
- (c) Suspend, deny, or revoke the license or permit, and withhold state funding, if the child day care program refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- (d) Upon a finding of criminal activity as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 if the provider refuses to take corrective action as indicated in subparagraph (b), or fails to comply with the corrective action plan approved by the department.
- IV. If any individual whose name has been submitted for this check has been convicted of a felony offense deemed directly or indirectly harmful to children in child day care, crimes against minors or adults, except crimes as provided in paragraph III, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license, permit, or registration pending the development and implementation of a corrective action plan approved by the department. In addition, the department may, upon a finding of criminal activity or a founded complaint of child abuse or neglect as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the individual poses a present threat to the safety of children. The investigation shall include an opportunity for the individual to present evidence on his *or her* behalf to show that the individual does not pose a threat to the safety of children.

SB 246-FN - AS AMENDED BY THE SENATE - Page 4 -

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IV-a. After the department has made a determination that an individual required to complete a criminal record check under paragraph I does not pose a present threat to the safety of children, the department may issue a child care employment eligibility card, which shall be valid for 5 years provided that no disqualifying convictions are subsequently submitted, and the individual remains eligible as described in subparagraph II-a(b). [The state may require additional background cheeks to be completed based upon conviction-information submitted.] The department may require additional background checks to be completed based upon reliable information that the individual received one or more additional convictions subsequent to the previous criminal record check submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a crime as described in paragraph III or IV, the department shall suspend the individual's child care employment eligibility card and inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual shall not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program while charges are pending.

IV-b. Child day care providers who are required to be licensed or registered according to the provisions of this chapter shall, for every individual submitted for a check under paragraph I who is not required to complete the criminal background check pursuant to paragraph II-a, have on file a signed statement from the individual stating since the day the individual's background check was completed, that he or she:

- (a) Has not been convicted of any crimes; and
- (b) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation.
- IV-c. Child *day* care *agencies or* providers, whether registered or licensed, and individuals as described in paragraph I, shall complete the background check process described in this section no later than 5 years from the previous background check submission.
- IV-d. The fee for a child care employment eligibility card issued under paragraph IV-a shall be \$50 and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. A replacement card may be requested for a [\$15] \$10 fee.
- V. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the confidentiality of information collected under this section and to the release, if any, of such information.

SB 246-FN - AS AMENDED BY THE SENATE - Page 5 -

2 State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies, Amend RSA 170-E:29-a to read as follows:

170-E:29-a State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies.

- I. Child care institutions and child care agencies, with the exception of foster family homes, that are required to be licensed according to the provisions of this chapter shall submit to the department the names, birth names, aliases, birth dates, and resident addresses during the previous 5 years of all owners, board members, household members, and program directors prior to the issuance of a permit or license and prior to making a final offer of employment, [to a person who will be responsible for the care of, or who will have regular contact with children, and upon adding a new household member, or other persons who will have regular contact with children, submit to the department, the names, birth names, birth dates, and addresses during the preceding 5 years of such persons and other information] for all individuals as required by the department [as prescribed by] in rules adopted [by the commissioner] under RSA 541-A and as required by federal standards implementing the Families First Prevention Services Act.
- The persons described in paragraph I shall complete a Federal Bureau of I-a. Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the department of safety and submit directly to the department [of safety] a criminal history record information authorization form and any other required forms, as provided by the New Hampshire division of state police, which authorizes the release of the person's criminal records, if any, to the department. The persons shall complete a Federal Bureau of Investigation fingerprint cheek using the Integrated Automated Fingerprint Identification System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the eriminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.
- II.(a) For every name submitted on an application and for each person for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, the sex offender and abuse and neglect registries of each state where the individual resided in the past 5 years, and the National Sex Offender Registry. The department shall submit all forms and any required payments from the individual to request from each state a check of the abuse and neglect registry records where the individual resided in the past 5 years.

SB 246-FN - AS AMENDED BY THE SENATE - Page 6 -

- (b) The department [of safety] shall submit the criminal history records release form to the New Hampshire division of state police, which shall conduct a criminal history records check through its records and through the Federal Bureau of Investigation, including the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department. The department shall maintain the confidentiality of all criminal history records information received pursuant to this paragraph.
- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the licensee; provided, that the licensee may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
- III. Notwithstanding paragraph I, a licensee may make a final offer of employment and allow a person to begin working in the program while the results of the state and national criminal background check is pending provided that, prior to beginning employment, the applicant completes a statement stating that he or she:
 - (a) Does not have any felony conviction in this or any other state.
- (b) Has not been convicted of a sexual assault, assault including simple assault, any other violent crime, abuse, neglect, or any other crime that shows that they may pose a threat to well-being of children, such as a violent crime or a sexually-related crime against an adult.
- (c) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation of children.
- IV. The results of the criminal background check shall be valid for 5 years. Prior to the expiration of that 5-year period, [a person responsible for the care of, or who has regular contact with children in child care institutions or child care agencies, or household members, or other persons who will-have regular contact with children,] the individuals described in paragraph I shall undergo a background check pursuant to this section.
- IV-a. If a person who is or has been employed or volunteered at a child care institution or child care agency is offered employment or volunteers at another child care institution or child care agency or a child day care agency, the person shall not be required to undergo the criminal records check described in paragraph I-a if the previous criminal records check was completed within the last 5 years as provided in paragraph IV, and the person was determined by the department to be eligible for employment. Before entering employment or volunteering with the new agency, the person shall complete a statement as set forth in paragraph III.
- V. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in

SB 246-FN - AS AMENDED BY THE SENATE - Page 7 -

paragraphs I and I-a. If any person whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related offense committed during the previous 5 years, or any other violent or sexually related misdemeanor or against a child, including child abuse, child endangerment, sexual assault, or a misdemeanor involving child sexual abuse images, or of a crime which shows that the person might be reasonably expected to pose a threat to a child, such as a violent crime or a sexually-related crime against an adult, the department shall:

- (a) If the person is the applicant or owner, revoke or deny the license.
- (b) If the person is a board member, household member, or child care institution or child care agency personnel, or any other person having regular contact with the enrolled children inform the child care institution or child care agency that the person is ineligible for employment and give the program an opportunity to take immediate corrective action to remove the person from the program, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the person will not be on the premises of the child care institution or child care agency and shall have no contact with children enrolled in the child care institution or child care agency.
- (c) Suspend, deny, or revoke the license or permit if the child care institution or child care agency refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- VI. If any person whose name has been submitted for this check has been convicted of a felony offense or violent crime deemed directly or indirectly harmful to children in child residential care, crimes against minors or adults, except crimes as provided in paragraph V, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license or permit pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the person is ineligible for employment. The investigation shall include an opportunity for the person to present evidence on his or her behalf to show that the person does not pose a threat to the safety of children.
- VII.(a) Once the department has made a determination that the individual required to complete a criminal record check under paragraph I-a is eligible for employment, the department shall issue a [ehild eare] residential child care employment eligibility card, which shall be valid for 5 years provided that no disqualifying convictions are subsequently submitted, and the individual remains eligible as described in [RSA 170-E:7, II-a(b)] paragraph V. The [state] department may require additional background checks to be completed based upon [conviction information submitted]

SB 246-FN - AS AMENDED BY THE SENATE - Page 8 -

- reliable information that the individual received one or more additional convictions 1 2 subsequent to the previous criminal record submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a 3 crime as described in paragraph III or V, the department shall suspend the individuals 4 residential child care eligibility card and inform the agency that the individual is 5 ineligible for employment and give the agency an opportunity to take immediate corrective 6 7 action to remove the individual from the agency, and, in conjunction with the department, 8 to develop a corrective action plan, approved by the department, which shall ensure that 9 the individual will not be on the premises of the program and shall have no contact with 10 children enrolled in the program while charges are pending.
 - (b) The fee for a residential child care employment eligibility card shall be \$50, and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. The fee for a replacement card shall be \$15.
 - VIII. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the confidentiality of information collected under this section and to the release, if any, of such information.
 - 3 New Section; Child Day Care Licensing; State Registry and Criminal Records Check; Child Care Licensing Fund Established. Amend RSA 170-E by inserting after section 7 the following new section:
 - 170-E:7-a Child Care Licensing Fund Established. There is hereby established a nonlapsing fund to be known as the child care licensing fund, which shall be administered by the commissioner of the department of health and human services and which shall be kept distinct and separate from all other funds. All fees for state registry and criminal records checks collected by the department pursuant to RSA 170-E:7 and RSA 170-E:29-a shall be deposited in the fund and all moneys in the fund shall be continually appropriated to the department of health and human services for the purpose of paying costs associated with administering the provisions of this chapter.
- 4 New Subparagraph; State Treasurer and State Accounts; Application of Receipts. Amend RSA 6:12, I(b) by inserting after subparagraph (343) the following new subparagraph:
- 30 (344) Moneys deposited into the child care licensing fund established in RSA 170-31 E:7-a.
- 32 5 Effective Date. This act shall take effect July 1, 2019.

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LBAO 19-0977 Revised 4/23/19 Amended 4/2/19

SB 246-FN- FISCAL NOTE AS AMENDED BY THE SENATE (AMENDMENT #2019-0997s)

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

FISCAL IMPACT:

[X] State

[] County

[] Local

] None

	Estimated Increase / (Decrease)					
STATE:	FY 2020	FY 2021	FY 2022	FY 2023		
Appropriation	\$0	\$0	\$0	\$0		
Revenue	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase		
Expenditures	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase		
Funding Source:	[X] General [X] Other - Child Care Licensing Fund					

METHODOLOGY:

This bill amends RSA 170-E by clarifying certain processes and language to align criminal background checks for child care programs with federal requirements of the Child Care and Development Fund Program. Specifically, the bill requires background checks be submitted directly to the Department of Health and Human Services prior to being forwarded to the Department of Safety, grants the Department of Health and Human Services the authority to request additional records in certain instances, and allows the Department to suspend an individual's eligibility to work in a child care program if the individual is charged with a disqualifying crime while charges are pending. The Department notes the above changes are necessary to comply with federal requirements and to avoid a 5 percent penalty of federal funds received through the Child Care Development Block Grant, through which the Department received approximately \$10.3 million in FY 2018.

The bill also allows for a prorated fee for an employment eligibility card and establishes the Child Care Licensing Fund to deposit the fees collected from state registry and criminal record checks pursuant to RSA 170-E:7 and RSA 170-E:29-a for administering the program. The Department anticipates general funds will be offset, in part, by revenue collected from fees under the bill.

The Department anticipates registration card fee changes will minimally increase state revenue, stating only 5 replacement cards at a cost of \$15 each were requested since January 2018 and

prorated card fees have been requested, but have yet to be implemented. It also states two additional full-time positions would be required to support the increase in workload attributed to the bill. The following salary, benefit and other cost estimates were provided for two Program Assistant I positions at labor grade 12.

2 FTE Program Assistant I	FY 2020	FY 2021	FY 2022	FY 2023
Salary	\$61,000	\$63,000	\$66,000	\$68,000
Benefits	\$50,000	\$53,000	\$56,000	\$58,000
Other	\$12,000	\$5,000	\$5,000	\$5,000
Total '	\$123,000:	\$121,000	\$127,000	\$131,000

The Department states there would be additional indeterminable expenditures for IT changes which are necessary to maintain databases and comply with federal audit requirements.

The Department of Safety does not anticipate any fiscal impact to expenditures and revenue as a result of the bill.

AGENCIES CONTACTED:

Department of Health and Human Services and Department of Safety

SB 246-FN - AS AMENDED BY THE HOUSE

03/07/2019 0613s 03/21/2019 0997s 8May2019... 1746h

2019 SESSION

19-0977 05/03

SENATE BILL

246-FN

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

SPONSORS:

Sen. Gray, Dist 6; Sen. Bradley, Dist 3; Sen. Fuller Clark, Dist 21

COMMITTEE:

Executive Departments and Administration

AMENDED ANALYSIS

This bill revises the state registry and criminal records check requirements for employees and others associated with residential child care agencies and child day care providers. The bill also establishes the child care licensing fund in the department of health and human services.

The bill is a request of the department of health and human services.

Explanation:

Matter added to current law appears in bold italics.

Matter removed from current law appears [in brackets and struckthrough.]

Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

SB 246-FN - AS AMENDED BY THE HOUSE

03/07/2019 0613s 03/21/2019 0997s 8May2019... 1746h

19-0977 05/03

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Nineteen

AN ACT

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28 29 relative to licensing of child daycare, residential care, and child-placing agencies.

Be it Enacted by the Senate and House of Representatives in General Court convened:

- 1 Child Day Care Licensing; State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds. Amend RSA 170-E:7 to read as follows:
- 170-E:7 State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds.
- I. Child day care agencies and providers who are required to be licensed or registered according to the provisions of this chapter shall [, prior to the date an individual is responsible for the care of, or has regular contact with children, and upon adding new household members or other individuals who will have regular contact with children;] submit to the department[,] the names, birth names, aliases, birth dates, and resident addresses during the preceding 5 years of [such individuals] all owners, board members, household members, and center directors prior to the issuance of a permit or license, and [other information] subsequent to licensure, for all individuals as required by the department [as prescribed by] in rules adopted [by the commissioner] under RSA 541-A and in accordance with federal standards implementing the Child Care and Development Fund Program.
- The persons described in paragraph I shall complete a Federal Bureau of I-a. Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the department of safety and submit directly to the department [of safety] a criminal history [records release form] record information authorization form and any additional required forms, as provided by the New Hampshire division of state police, which [authorizes] authorize the release of the person's criminal records, if any, to the department. [The person shall complete a Federal Bureau of Investigation fingerprint-check-using the Integrated-Automated Fingerprint-Identification System-through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety-shall complete the criminal history records cheek and forward such record, if any, to the department. In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.

SB 246-FN - AS AMENDED BY THE HOUSE - Page 2 -

- II.(a) For every name submitted on an application, in the registration process, and for each individual for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, the National Sex Offender Registry, and the sex offender [and abuse and neglect] registries of each state where the individual resided in the past 5 years[, and the National Sex Offender Registry]. The department shall submit all forms and any payment required and provided by the individual to request from each state a check of the criminal history repository and abuse and neglect registry offices where the individual resided in the past 5 years.
- (b) The department [of safety] shall submit the criminal history record information authorization form to the New Hampshire division of state police, which shall conduct a criminal history records check through its records and through the Federal Bureau of Investigation, including the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department. The department shall maintain the confidentiality of all criminal history records information received [pursuant to this paragraph].
- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the child day care agency or provider; provided, that the child day care agency or provider may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
 - II-a. An individual shall not be required to submit a request under paragraph I-a if:
- (a) In the previous 5 years, the individual submitted a state criminal records release form and fingerprints and completed a criminal records check under this section;
- (b) The individual is currently employed by a child care provider within the state, or has been separated from employment from a child care provider within the state for a period of not more than 180 consecutive days; and
- (c) The department made a determination that when the individual completed the criminal records check within the previous 5 years as described in this section, the individual was eligible for employment as provided in paragraphs III and IV.
- III. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in paragraphs I and I-a. If any individual whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse

SB 246-FN - AS AMENDED BY THE HOUSE - Page 3 -

or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related offense committed during the previous 5 years, or any other violent or sexually-related misdemeanor against a child, including child abuse, child endangerment, sexual assault, or a misdemeanor involving child sexual abuse images, or of a crime which shows that the person might be reasonably expected to pose a threat to a child, such as a violent crime or a sexually-related crime against an adult, the department shall:

- (a) If the individual is the applicant or owner, revoke or deny the license or permit, or withhold state funds if the child day care provider is not required to be licensed.
- (b) [If the individual is a board member, household member, or child-day care personnel, or any other individual having regular contact with the enrolled children] For any other individual, inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual will not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program.
- (c) Suspend, deny, or revoke the license or permit, and withhold state funding, if the child day care program refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- (d) Upon a finding of criminal activity as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 if the provider refuses to take corrective action as indicated in subparagraph (b), or fails to comply with the corrective action plan approved by the department.

IV. If any individual whose name has been submitted for this check has been convicted of a felony offense deemed directly or indirectly harmful to children in child day care, crimes against minors or adults, except crimes as provided in paragraph III, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license, permit, or registration pending the development and implementation of a corrective action plan approved by the department. In addition, the department may, upon a finding of criminal activity or a founded complaint of child abuse or neglect as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the individual poses a present threat to the safety of children. The investigation shall include an opportunity for the individual to present evidence on his *or her* behalf to show that the individual does not pose a threat to the safety of children.

SB 246-FN - AS AMENDED BY THE HOUSE - Page 4 -

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IV-a. After the department has made a determination that an individual required to complete a criminal record check under paragraph I does not pose a present threat to the safety of children, the department may issue a child care employment eligibility card, which shall be valid for 5 years provided that no disqualifying convictions are subsequently submitted, and the individual remains eligible as described in subparagraph II-a(b). [The state may require additional background checks to be completed based upon conviction information submitted.] The department may require additional background checks to be completed based upon reliable information that the individual received one or more additional convictions subsequent to the previous criminal record check submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a crime as described in paragraph III or IV, the department shall suspend the individual's child care employment eligibility card and inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual shall not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program while charges are pending.

IV-b. Child day care providers who are required to be licensed or registered according to the provisions of this chapter shall, for every individual submitted for a check under paragraph I who is not required to complete the criminal background check pursuant to paragraph II-a, have on file a signed statement from the individual stating since the day the individual's background check was completed, that he or she:

- (a) Has not been convicted of any crimes; and
- (b) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation.
- IV-c. Child day care agencies or providers, whether registered or licensed, and individuals as described in paragraph I, shall complete the background check process described in this section no later than 5 years from the previous background check submission.
- IV-d. The fee for a child care employment eligibility card issued under paragraph IV-a shall be \$50 and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. A replacement card may be requested for a \$15 fee.
- V. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the confidentiality of information collected under this section and to the release, if any, of such information.

SB 246-FN - AS AMENDED BY THE HOUSE - Page 5 -

2 State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies. Amend RSA 170-E:29-a to read as follows:

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170-E:29-a State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies.

- I. Child care institutions and child care agencies, with the exception of foster family homes, that are required to be licensed according to the provisions of this chapter shall submit to the department the names, birth names, aliases, birth dates, and resident addresses during the previous 5 years of all owners, board members, household members, and program directors prior to the issuance of a permit or license and prior to making a final offer of employment, [to a person who will be responsible for the care of, or who will have regular contact with children, and upon adding a new household member, or other persons who will have regular contact with children, submit to the department, the names, birth names, birth dates, and addresses during the preceding 5 years of such persons and other information] for all individuals as required by the department [as prescribed by] in rules adopted [by the commissioner] under RSA 541-A and as required by federal standards implementing the Families First Prevention Services Act.
- The persons described in paragraph I shall complete a Federal Bureau of I-a. Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the department of safety and submit directly to the department [of safety] a criminal history record information authorization form and any other required forms, as provided by the New Hampshire division of state police, which authorizes the release of the person's criminal records, if any, to the department. The persons shall complete a Federal Bureau of Investigation fingerprint check using the Integrated Automated Fingerprint Identification System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the eriminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.
- II.(a) For every name submitted on an application and for each person for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, the sex offender and abuse and neglect registries of each state where the individual resided in the past 5 years, and the National Sex Offender Registry. The department shall submit all forms and any required payments from the individual to request from each state a check of the abuse and neglect registry records where the individual resided in the past 5 years.

SB 246-FN - AS AMENDED BY THE HOUSE - Page 6 -

- (b) The department [of safety] shall submit the criminal history records release form to the New Hampshire division of state police, which shall conduct a criminal history records check through its records and through the Federal Bureau of Investigation, including the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department. The department shall maintain the confidentiality of all criminal history records information received pursuant to this paragraph.
- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the licensee; provided, that the licensee may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
- III. Notwithstanding paragraph I, a licensee may make a final offer of employment and allow a person to begin working in the program while the results of the state and national criminal background check is pending provided that, prior to beginning employment, the applicant completes a statement stating that he or she:
 - (a) Does not have any felony conviction in this or any other state.
- (b) Has not been convicted of a sexual assault, assault including simple assault, any other violent crime, abuse, neglect, or any other crime that shows that they may pose a threat to well-being of children, such as a violent crime or a sexually-related crime against an adult.
- (c) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation of children.
- IV. The results of the criminal background check shall be valid for 5 years. Prior to the expiration of that 5-year period, [a person responsible for the care of, or who has regular contact with children in child care institutions or child care agencies, or household members, or other persons who will have regular contact with children,] the individuals described in paragraph I shall undergo a background check pursuant to this section.
- IV-a. If a person who is or has been employed or volunteered at a child care institution or child care agency is offered employment or volunteers at another child care institution or child care agency or a child day care agency, the person shall not be required to undergo the criminal records check described in paragraph I-a if the previous criminal records check was completed within the last 5 years as provided in paragraph IV, and the person was determined by the department to be eligible for employment. Before entering employment or volunteering with the new agency, the person shall complete a statement as set forth in paragraph III.
- V. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in

SB 246-FN - AS AMENDED BY THE HOUSE - Page 7 -

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 paragraphs I and I-a. If any person whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related offense committed during the previous 5 years, or any other violent or sexually related misdemeanor or against a child, including child abuse, child endangerment, sexual assault, or a misdemeanor involving child sexual abuse images, or of a crime which shows that the person might be reasonably expected to pose a threat to a child, such as a violent crime or a sexually-related crime against an adult, the department shall:

- (a) If the person is the applicant or owner, revoke or deny the license.
- (b) If the person is a board member, household member, or child care institution or child care agency personnel, or any other person having regular contact with the enrolled children inform the child care institution or child care agency that the person is ineligible for employment and give the program an opportunity to take immediate corrective action to remove the person from the program, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the person will not be on the premises of the child care institution or child care agency and shall have no contact with children enrolled in the child care institution or child care agency.
- (c) Suspend, deny, or revoke the license or permit if the child care institution or child care agency refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- VI. If any person whose name has been submitted for this check has been convicted of a felony offense or violent crime deemed directly or indirectly harmful to children in child residential care, crimes against minors or adults, except crimes as provided in paragraph V, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license or permit pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the person is ineligible for employment. The investigation shall include an opportunity for the person to present evidence on his or her behalf to show that the person does not pose a threat to the safety of children.
- VII.(a) Once the department has made a determination that the individual required to complete a criminal record check under paragraph I-a is eligible for employment, the department shall issue a [ehild eare] residential child care employment eligibility card, which shall be valid for 5 years provided that no disqualifying convictions are subsequently submitted, and the individual remains eligible as described in [RSA 170 E:7, II a(b)] paragraph V. The [state] department may require additional background checks to be completed based upon [conviction information submitted]

SB 246-FN - AS AMENDED BY THE HOUSE - Page 8 -

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- reliable information that the individual received one or more additional convictions subsequent to the previous criminal record submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a crime as described in paragraph III or V, the department shall suspend the individuals residential child care eligibility card and inform the agency that the individual is ineligible for employment and give the agency an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, 7 to develop a corrective action plan, approved by the department, which shall ensure that the individual will not be on the premises of the program and shall have no contact with children enrolled in the program while charges are pending. 10
 - (b) The fee for a residential child care employment eligibility card shall be \$50, and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. The fee for a replacement card shall be \$15.
 - The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the VIII. confidentiality of information collected under this section and to the release, if any, of such information.
 - 3 New Section; Child Day Care Licensing; State Registry and Criminal Records Check; Child Care Licensing Fund Established. Amend RSA 170-E by inserting after section 7 the following new section:
 - 170-E:7-a Child Care Licensing Fund Established. There is hereby established a nonlapsing fund to be known as the child care licensing fund, which shall be administered by the commissioner of the department of health and human services and which shall be kept distinct and separate from all other funds. All fees for state registry and criminal records checks collected by the department pursuant to RSA 170-E:7 and RSA 170-E:29-a shall be deposited in the fund and all moneys in the fund shall be continually appropriated to the department of health and human services for the purpose of paying costs associated with administering the provisions of this chapter.
 - 4 New Subparagraph; State Treasurer and State Accounts; Application of Receipts. Amend RSA 6:12, I(b) by inserting after subparagraph (343) the following new subparagraph:
- 30 (344) Moneys deposited into the child care licensing fund established in RSA 170-31 E:7-a.
 - 5 Effective Date. This act shall take effect July 1, 2019.

SB 246-FN- FISCAL NOTE

AS AMENDED BY THE HOUSE (AMENDMENT #2019-1746h)

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

FISCAL IMPACT:

[X] State

[] County

[] Local

[] None

4	Estimated Increase / (Decrease)			
STATE:	FY 2020	FY 2021	FY 2022	FY 2023
Appropriation	\$0	\$0	\$0	\$0
Revenue	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase
Expenditures	Indeterminable . Increase	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase
Funding Source:	[X] General Child Care Licensin	Education	[] Highway	[X] Other-

METHODOLOGY:

This bill amends RSA 170-E by clarifying certain processes and language to align criminal background checks for child care programs with federal requirements of the Child Care and Development Fund Program. Specifically, the bill requires background checks be submitted directly to the Department of Health and Human Services prior to being forwarded to the Department of Safety, grants the Department of Health and Human Services the authority to request additional records in certain instances, and allows the Department to suspend an individual's eligibility to work in a child care program if the individual is charged with a disqualifying crime while charges are pending. The Department notes the above changes are necessary to comply with federal requirements and to avoid a 5 percent penalty of federal funds received through the Child Care Development Block Grant, through which the Department received approximately \$10.3 million in FY 2018.

The bill also allows for a prorated fee for an employment eligibility card and establishes the Child Care Licensing Fund to deposit the fees collected from state registry and criminal record checks pursuant to RSA 170-E:7 and RSA 170-E:29-a for administering the program. The Department anticipates general funds will be offset, in part, by revenue collected from fees under the bill.

The Department anticipates registration card fee changes will minimally increase state revenue, stating only 5 replacement cards at a cost of \$15 each were requested since January 2018 and prorated card fees have been requested, but have yet to be implemented. It also states two

additional full-time positions would be required to support the increase in workload attributed to the bill. The following salary, benefit and other cost estimates were provided for two Program Assistant I positions at labor grade 12.

2 FTE Program Assistant T	FY 2020	FY 2021	FY 2022	FY 2023
Salary	\$61,000	\$63,000	\$66,000	\$68,000
Benefits	\$50,000	\$53,000	\$56,000	\$58,000
Other	\$12,000	\$5,000	\$5,000	\$5,000
Total	\$123,000	\$121,000	\$127,000	\$131,000

The Department states there would be additional indeterminable expenditures for IT changes which are necessary to maintain databases and comply with federal audit requirements.

The Department of Safety does not anticipate any fiscal impact to expenditures and revenue as a result of the bill.

AGENCIES CONTACTED:

Department of Health and Human Services and Department of Safety

SB 246-FN FISCAL NOTE AS AMENDED BY THE HOUSE (AMENDMENT #2019-1746h)

AN	ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

FISCAL IMPACT:

[X] State

[] County

[] Local

[] None

	Estimated Increase / (Decrease)			
STATE:	FY 2020	FY 2021	FY 2022	FY 2023
Appropriation	\$0	\$0	\$0	\$0
Revenue	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase
Expenditures	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase	Indeterminable Increase
Funding Source: [X] General [] Education [] Highway [X] Other - Cr				[X] Other - Child

METHODOLOGY:

This bill amends RSA 170-E by clarifying certain processes and language to align criminal background checks for child care programs with federal requirements of the Child Care and Development Fund Program. Specifically, the bill requires background checks be submitted directly to the Department of Health and Human Services prior to being forwarded to the Department of Safety, grants the Department of Health and Human Services the authority to request additional records in certain instances, and allows the Department to suspend an individual's eligibility to work in a child care program if the individual is charged with a disqualifying crime while charges are pending. The Department notes the above changes are necessary to comply with federal requirements and to avoid a 5 percent penalty of federal funds received through the Child Care Development Block Grant, through which the Department received approximately \$10.3 million in FY 2018.

The bill also allows for a prorated fee for an employment eligibility card and establishes the Child Care Licensing Fund to deposit the fees collected from state registry and criminal record checks pursuant to RSA 170-E:7 and RSA 170-E:29-a for administering the program. The Department anticipates general funds will be offset, in part, by revenue collected from fees under the bill.

The Department anticipates registration card fee changes will minimally increase state revenue, stating only 5 replacement cards at a cost of \$15 each were requested since January 2018 and prorated card fees have been requested, but have yet to be implemented. It also states two additional full-time positions would be required to support the increase in workload attributed to the bill. The following salary, benefit and other cost estimates were provided for two Program Assistant I positions at labor grade 12.

2 FTE Program Assistant I	FY 2020	FY 2021	FY 2022	FY 2023
Salary	\$61,000	\$63,000	\$66,000	\$68,000
Benefits	\$50,000	\$53,000	\$56,000	\$58,000
Other	\$12,000	\$5,000	\$5,000	\$5,000
Total	\$123,000	\$121,000	\$127,000	\$131,000

The Department states there would be additional indeterminable expenditures for IT changes which are necessary to maintain databases and comply with federal audit requirements.

The Department of Safety does not anticipate any fiscal impact to expenditures and revenue as a result of the bill.

AGENCIES CONTACTED:

Department of Health and Human Services and Department of Safety

CHAPTER 313 SB 246-FN - FINAL VERSION

03/07/2019 0613s 03/21/2019 0997s 8May2019... 1746h 06/27/2019 2600CofC

2019 SESSION

19-0977 05/03

SENATE BILL

246-FN

AN ACT

relative to licensing of child day care, residential care, and child-placing agencies.

SPONSORS:

Sen. Gray, Dist 6; Sen. Bradley, Dist 3; Sen. Fuller Clark, Dist 21

COMMITTEE:

Executive Departments and Administration

AMENDED ANALYSIS

This bill revises the state registry and criminal records check requirements for employees and others associated with residential child care agencies and child day care providers. The bill also establishes the child care licensing fund in the department of health and human services.

The bill is a request of the department of health and human services.

Explanation:

Matter added to current law appears in bold italics.

Matter removed from current law appears [in brackets and struckthrough.]

Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

CHAPTER 313 SB 246-FN - FINAL VERSION

03/07/2019 0613s 03/21/2019 0997s 8May2019... 1746h 06/27/2019 2600CofC

19-0977 05/03

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Nineteen

AN ACT

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relative to licensing of child daycare, residential care, and child-placing agencies.

Be it Enacted by the Senate and House of Representatives in General Court convened:

- 313:1 Child Day Care Licensing; State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds. Amend RSA 170-E:7 to read as follows:
- 170-E:7 State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds.
- I. Child day care agencies and providers who are required to be licensed or registered according to the provisions of this chapter shall [, prior to the date an individual is responsible for the care of, or has regular contact with children, and upon adding new household members or other individuals who will have regular contact with children,] submit to the department[,] the names, birth names, aliases, birth dates, and resident addresses during the preceding 5 years of [such individuals] all owners, household members, and directors prior to the issuance of a permit or license, and [other information] subsequent to licensure, for all individuals as required by the department [as-prescribed by] in rules adopted [by the commissioner] under RSA 541-A.
- I.a. The persons described in paragraph I shall complete a Federal Bureau of Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the division of state police, department of safety and [submit directly to the department of safety a criminal history records release form, as provided by the New Hampshire division of state police, which authorizes] authorize the release of the person's criminal records, if any, to the department. [The person shall complete a Federal Bureau of Investigation fingerprint check using the Integrated Automated Fingerprint Identification-System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.
- II.(a) For every name submitted on an application, in the registration process, and for each individual for whom information is required to be submitted pursuant to paragraph I, the

CHAPTER 313 SB 246-FN - FINAL VERSION - Page 2 -

department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, and the sex offender [and abuse and neglect] registries of each state where the individual resided in the past 5 years [, and the National Sex Offender Registry]. The individual shall submit all forms and any required payments to the department to request from each state a check of the criminal history repository and abuse and neglect registry offices where the individual resided in the past 5 years.

- (b) [The department of safety shall submit the criminal history record information authorization form to the New Hampshire division of state police, which] Under the authority of the Child Care and Development Block Grant Act of 2014, the division of state police shall conduct [a] the criminal history records check pursuant to paragraph I-a, through its records and through the Federal Bureau of Investigation, to include a check of the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department and shall indicate whether the individual is registered on the National Sex Offender Registry file in the National Crime Information Center records. The department shall maintain the confidentiality of all criminal history records information received [pursuant to this paragraph].
- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the child day care agency or provider; provided, that the child day care agency or provider may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
 - II-a. An individual shall not be required to submit a request under paragraph I-a if:
- (a) In the previous 5 years, the individual submitted a state criminal records release form and fingerprints and completed a criminal records check under this section;
- (b) The individual is currently employed by a child care provider within the state, or has been separated from employment from a child care provider within the state for a period of not more than 180 consecutive days; and
- (c) The department made a determination that when the individual completed the criminal records check within the previous 5 years as described in this section, the individual was eligible for employment as provided in paragraphs III and IV.
- III. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in paragraphs I and I-a. If any individual whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the

CHAPTER 313 SB 246-FN - FINAL VERSION - Page 3 -

7/8

- National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related offense committed during the previous 5 years, or any other violent or sexually-related misdemeanor against a child, including child abuse, child endangerment, sexual assault, or a misdemeanor involving child sexual abuse images, or of a crime which shows that the person might be reasonably expected to pose a threat to a child, such as a violent crime or a sexually-related crime against an adult, the department shall:
- (a) If the individual is the applicant or owner, revoke or deny the license or permit, or withhold state funds if the child day care provider is not required to be licensed.
- (b) [If the individual is a board member, household member, or child day care personnel, or any other individual having regular contact with the enrolled children] For any other individual, inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual will not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program.
- (c) Suspend, deny, or revoke the license or permit, and withhold state funding, if the child day care program refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- (d) Upon a finding of criminal activity as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 if the provider refuses to take corrective action as indicated in subparagraph (b), or fails to comply with the corrective action plan approved by the department.
- IV. If any individual whose name has been submitted for this check has been convicted of a felony offense deemed directly or indirectly harmful to children in child day care, crimes against minors or adults, except crimes as provided in paragraph III, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license, permit, or registration pending the development and implementation of a corrective action plan approved by the department. In addition, the department may, upon a finding of criminal activity or a founded complaint of child abuse or neglect as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the individual poses a present threat to the safety of children.

CHAPTER 313 SB 246-FN - FINAL VERSION - Page 4 -

The investigation shall include an opportunity for the individual to present evidence on his or her behalf to show that the individual does not pose a threat to the safety of children.

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IV-a. After the department has made a determination that an individual required to complete a criminal record check under paragraph I does not pose a present threat to the safety of children, the department may issue a child care employment eligibility card, which shall be valid for 5 years provided that no disqualifying convictions are subsequently submitted, and the individual remains eligible as described in subparagraph II-a(b). [The state-may require additional background checks to be completed based upon conviction information submitted.] The department may require additional background checks to be completed based upon reliable information that the individual received one or more additional convictions subsequent to the previous criminal record check submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a crime as described in paragraph III or IV, the department shall suspend the individual's child care employment eligibility card and inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual shall not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program while charges are pending.

IV-b. Child day care providers who are required to be licensed or registered according to the provisions of this chapter shall, for every individual submitted for a check under paragraph I who is not required to complete the criminal background check pursuant to paragraph II-a, have on file a signed statement from the individual stating since the day the individual's background check was completed, that he or she:

- (a) Has not been convicted of any crimes; and
- (b) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation.

IV-c. Child day care agencies or providers, whether registered or licensed, and individuals as described in paragraph I, shall complete the background check process described in this section no later than 5 years from the previous background check submission.

IV-d. The fee for a child care employment eligibility card issued under paragraph IV-a shall be \$50 and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. A replacement card may be requested for a \$15 fee.

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V. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the confidentiality of information collected under this section and to the release, if any, of such information.

- 313:2 State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies. Amend RSA 170-E:29-a to read as follows:
- 170-E:29-a State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies.
- I. Child care institutions and child care agencies, with the exception of foster family homes, that are required to be licensed according to the provisions of this chapter shall submit to the department the names, birth names, aliases, birth dates, and resident addresses during the previous 5 years of all owners, household members, and program directors prior to the issuance of a permit or license and prior to making a final offer of employment, [to a person who will be responsible for the care of, or who will have regular contact with children, and upon adding a new household member, or other persons who will have regular contact with children, submit to the department, the names, birth names, birth dates, and addresses during the preceding 5 years of such persons and other information] for all individuals as required by the department [as prescribed by] in rules adopted [by the commissioner] under RSA 541-A.
- I-a. The persons described in paragraph I shall [submit directly to the department of safety a criminal history record information authorization form as provided by the New Hampshire division of state police, which authorizes] complete a Federal Bureau of Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the division of state police, department of safety and authorize the release of the person's criminal records, if any, to the department. [The persons shall complete a Federal Bureau of Investigation fingerprint check using the Integrated Automated Fingerprint Identification System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.
- II.(a) For every name submitted on an application and for each person for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, and the sex offender and abuse and neglect registries of each state where the individual resided in the past 5 years[, and the National Sex Offender Registry]. The individual shall submit all forms and any required

CHAPTER 313 SB 246-FN - FINAL VERSION - Page 6 -

payments to the department to request from each state a check of the abuse and neglect registry records where the individual resided in the past 5 years.

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- (b) [The department of safety shall submit the criminal history records release form to the New Hampshire division of state police, which] Under the authority of the Child Care and Development Block Grant Act of 2014, the division of state police shall conduct [a] the criminal history records check pursuant to paragraph I-a, through its records and through the Federal Bureau of Investigation, to include a check of the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department and shall indicate whether the individual is registered on the National Sex Offender Registry file in the National Crime Information Center records. The department shall maintain the confidentiality of all criminal history records information received [pursuant to this paragraph].
- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the licensee; provided, that the licensee may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
- III. Notwithstanding paragraph I, a licensee may make a final offer of employment and allow a person to begin working in the program while the results of the state and national criminal background check is pending provided that, prior to beginning employment, the applicant completes a statement stating that he or she:
 - (a) Does not have any felony conviction in this or any other state.
- (b) Has not been convicted of a sexual assault, assault including simple assault, any other violent crime, abuse, neglect, or any other crime that shows that they may pose a threat to well-being of children, such as a violent crime or a sexually-related crime against an adult.
- (c) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation of children.
- IV. The results of the criminal background check shall be valid for 5 years. Prior to the expiration of that 5-year period, [a person responsible for the care of, or who has regular contact with children in child care institutions or child care agencies, or household members, or other persons who will have regular contact with children,] the individuals described in paragraph I shall undergo a background check pursuant to this section.
- IV-a. If a person who is or has been employed or volunteered at a child care institution or child care agency is offered employment or volunteers at another child care institution or child care agency or a child day care agency, the person shall not be required to undergo the criminal records

CHAPTER 313 SB 246-FN - FINAL VERSION - Page 7 -

check described in paragraph I-a if the previous criminal records check was completed within the last 5 years as provided in paragraph IV, and the person was determined by the department to be eligible for employment. Before entering employment or volunteering with the new agency, the person shall complete a statement as set forth in paragraph III.

- V. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in paragraphs I and I-a. If any person whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related offense committed during the previous 5 years, or any other violent or sexually related misdemeanor or against a child, including child abuse, child endangerment, sexual assault, or a misdemeanor involving child sexual abuse images, or of a crime which shows that the person might be reasonably expected to pose a threat to a child, such as a violent crime or a sexually-related crime against an adult, the department shall:
 - (a) If the person is the applicant or owner, revoke or deny the license.
- (b) If the person is a board member, household member, or child care institution or child care agency personnel, or any other person having regular contact with the enrolled children inform the child care institution or child care agency that the person is ineligible for employment and give the program an opportunity to take immediate corrective action to remove the person from the program, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the person will not be on the premises of the child care institution or child care agency and shall have no contact with children enrolled in the child care institution or child care agency.
- (c) Suspend, deny, or revoke the license or permit if the child care institution or child care agency refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- VI. If any person whose name has been submitted for this check has been convicted of a felony offense or violent crime deemed directly or indirectly harmful to children in child residential care, crimes against minors or adults, except crimes as provided in paragraph V, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license or permit pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the person is ineligible for employment. The investigation shall include an opportunity for the person to present evidence on his or her behalf to show that the person does not pose a threat to the safety of children.

CHAPTER 313 SB 246-FN - FINAL VERSION - Page 8 -

VII.(a) Once the department has made a determination that the individual required to complete a criminal record check under paragraph I-a is eligible for employment, the department shall issue a [child-care] residential child care employment eligibility card, which shall be valid for 5 years provided that no disqualifying convictions are subsequently submitted, and the individual remains eligible as described in [RSA 170-E:7, II-a(b)] paragraph V. The [state] department may require additional background checks to be completed based upon [conviction information submitted] reliable information that the individual received one or more additional convictions subsequent to the previous criminal record submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a crime as described in paragraph III or V, the department shall suspend the individuals residential child care eligibility card and inform the agency that the individual is ineligible for employment and give the agency an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual will not be on the premises of the program and shall have no contact with children enrolled in the program while charges are pending.

(b) The fee for a residential child care employment eligibility card shall be \$50, and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. The fee for a replacement card shall be \$15.

VIII. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the confidentiality of information collected under this section and to the release, if any, of such information.

313:3 New Section; Child Day Care Licensing; State Registry and Criminal Records Check; Child Care Licensing Fund Established. Amend RSA 170-E by inserting after section 7 the following new section:

170-E:7-a Child Care Licensing Fund Established. There is hereby established a nonlapsing fund to be known as the child care licensing fund, which shall be administered by the commissioner of the department of health and human services and which shall be kept distinct and separate from all other funds. All fees for state registry and criminal records checks collected by the department pursuant to RSA 170-E:7 and RSA 170-E:29-a shall be deposited in the fund and all moneys in the fund shall be continually appropriated to the department of health and human services for the purpose of paying costs associated with administering the provisions of this chapter.

313:4 New Subparagraph; State Treasurer and State Accounts; Application of Receipts. Amend RSA 6:12, I(b) by inserting after subparagraph (343) the following new subparagraph:

36 (344) Moneys deposited into the child care licensing fund established in RSA 170-

37 E:7-a.

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CHAPTER 313 SB 246-FN - FINAL VERSION - Page 9 -

1 313:5 Effective Date. This act shall take effect July 1, 2019.

Approved: August 02, 2019 Effective Date: July 01, 2019

Amendments

Sen. Gray, Dist 6 February 19, 2019 2019-0569s 05/04

Amendment to SB 246-FN

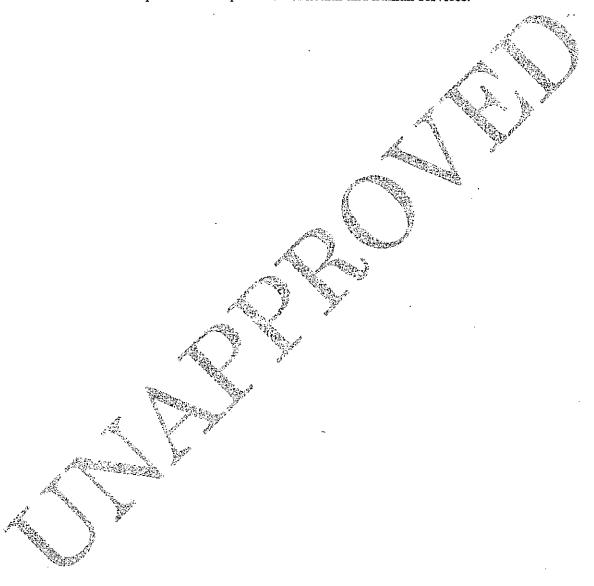
Amend the bill by inserting after section 2 the following and renumbering the original section 3 to 1 2 read as 5: 3 3 New Section; Child Day Care Licensing; State Registry and Criminal Records Check; Child 4 Care Licensing Fund Established. Amend RSA 170-E by inserting after section 7 the following new 5 6 section: 170-E:7-a Child Care Licensing Fund Established. There is hereby established a nonlapsing 7 fund to be known as the child care licensing fund, which shall be administered by the commissioner 8 of the department of health and human services and which shall be kept distinct and separate from 9 10 all other funds. All fees for state registry and criminal records checks collected by the department pursuant to RSA 170-E:7 and RSA 170-E:29-a shall be deposited in the fund and all moneys in the 11 fund shall be continually appropriated to the department of health and human services for the 12 purpose of paying costs associated with administering the provisions of this chapter. 13 4 New Subparagraph; State Treasurer and State Accounts; Application of Receipts. Amend 14 RSA 6:12, I(b) by inserting after subparagraph (343) the following new subparagraph: 15 16 (344) Moneys deposited into the child care licensing fund established in RSA 170-17 E:7-a.

2019-0569s

AMENDED ANALYSIS

This bill revises the state registry and criminal records check requirements for employees and others associated with residential child care agencies and child day care providers. The bill also establishes the child care licensing fund in the department of health and human services.

The bill is a request of the department of health and human services.



Senate Executive Departments and Administration February 20, 2019 2019-0613s 05/04

Amendment to SB 246-FN

1	Amend the bill by inserting after section 2 the following and renumbering the original section 3 to
2	read as 5:
3	
4	3 New Section; Child Day Care Licensing; State Registry and Criminal Records Check; Child
5	Care Licensing Fund Established. Amend RSA 170-E by inserting after section 7 the following new
6	section:
7	170-E:7-a Child Care Licensing Fund Established. There is hereby established a nonlapsing
8	fund to be known as the child care licensing fund, which shall be administered by the commissioner
9	of the department of health and human services and which shall be kept distinct and separate from
10	all other funds. All fees for state registry and criminal records checks collected by the department
11	pursuant to RSA 170-E:7 and RSA 170-E:29-a shall be deposited in the fund and all moneys in the
12	fund shall be continually appropriated to the department of health and human services for the
13	purpose of paying costs associated with administering the provisions of this chapter.
14	4 New Subparagraph; State Treasurer and State Accounts; Application of Receipts. Amend
15	RSA 6:12, I(b) by inserting after subparagraph (343) the following new subparagraph:
16	(344) Moneys deposited into the child care licensing fund established in RSA 170
17	E:7-a.

Amendment to SB 246-FN - Page 2 -

2019-0613s

AMENDED ANALYSIS

This bill revises the state registry and criminal records check requirements for employees and others associated with residential child care agencies and child day care providers. The bill also establishes the child care licensing fund in the department of health and human services.

The bill is a request of the department of health and human services.

Senate Finance March 12, 2019 2019-0997s 05/06

Amendment to SB 246-FN

1	Amend RSA 170-E:29-a, VII(b) as inserted by section 2 of the bill by replacing it with the following:
2	
3	(b) The fee for a residential child care employment eligibility card shall be \$50, and
4	the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per
5	year from the most recently completed criminal background check. The fee for a
ß	replacement card shall be \$15.

Committee Minutes

SENATE CALENDAR NOTICE Executive Departments and Administration

Sen Sharon Carson, Chair Sen Kevin Cavanaugh, Vice Chair Sen Cindy Rosenwald, Member Sen Shannon Chandley, Member Sen John Reagan, Member

Sen. Carson

Jennifer Horgan 271-2609

Date: February 14, 2019

HEARINGS

${\bf Wednesday}$			02/20/2019			
	(Day) Executive Departments and Administration			(Date)		
Executive I				9:00 a.m.		
(Name of C	ommittee)		(Place)	(Time)		
9:00 a.m.	SB 235-FN			nts in the general court and sources professional.		
9:20 a.m.	SB 246-FN	relative to licensing placing agencies.	of child daycare, re	esidential care, and child-		
		industry developme	shing the position of director of the office of outdoor recreation ry development in the department of business and economic			
10:00 a.m.	a.m. SB 110 relative to the investigations by			ate fire marshal.		
			g a committee to study procedures governing the hiring at of bail bondsmen.			
	EXE	CUTIVE SESSION	MAY FOLLOW			
Sponsors: SB 235-FN						
Sen. Feltes	Sen. Soucy	Se	n. Hennessey			
SB 246-FN Sen. Gray SB 234-FN	Sen. Bradley	y Se	n. Fuller Clark			
Sen. Bradley Sen. Chandley Sen. Levesque Sen. Watters	Sen. Birdsel Sen. Feltes Sen. Morgar Rep. Suzann	Ser 1 Ser	n. Carson n. Fuller Clark n. Rosenwald o. Butler	Sen. Cavanaugh Sen. Hennessey Sen. Ward		
SB 110 Sen. Carson Sen. Cavanaugh Rep Rep. Baldasaro Rep. S. Beaudoin SB 112			o. Goley	Rep. Doucette		

Rep. Goley

Sharon M Carson

Chairman

Sen. Fuller Clark

Senate Executive Departments and Administration Committee

Jennifer Horgan 271-2609

SB 246-FN, relative to licensing of child daycare, residential care, and child-placing agencies.

Hearing Date:

February 20, 2019

Time Opened:

9:24 a.m.

Time Closed:

9:37 a.m.

Members of the Committee Present: Senators Carson, Cavanaugh, Rosenwald,

Chandley and Reagan

Members of the Committee Absent: None

Bill Analysis: This bill revises the state registry and criminal records check requirements for employees and others associated with residential child care agencies and child day care providers. The bill also establishes the child care licensing fund in the department of health and human services.

The bill is a request of the department of health and human services.

Sponsors:

Sen. Gray

Sen. Bradley

Sen. Fuller Clark

Who supports the bill: Senator Gray; Senator Fuller Clark; John Williams, DHHS; Melissa Clement, DHHS; Jeff Kellett, State Police; Rebecca Woitkowski, New Futures/Kids Count

Who opposes the bill: No one

Summary of testimony presented in support: Senator Gray

- This is a request of the Department of Health and Human Services.
- The bill is trying to ensure that the State is complying with federal law.

John Williams (DHHS) (provided written testimony)

- This bill is addressing a requirement of an audit the Department underwent recently with the Department of Safety by the federal government.
- DHHS worked with DOS to ensure that the language meets the needs of DHHS, as a result of this federal audit, but also with the FBI standards on the types of information they are trying to obtain.
- The Department is at risk of losing 5% of their block grant, which equals roughly \$2million if they don't go forward with this.
- The policy behind this strengthens NH's ability to screen people working in childcare settings.
- Provided amendment 0569s on behalf of Senator Gray.

- The amendment makes a request for a treasury account in DHHS be set up for certain fees from licensure to offset the costs for making the IT changes the audit is requiring.
- Has a copy of the deliverables from the audit if the Committee would like it.
- That fund will not fulfill all of the financial obligations and therefore, it may have to worked on through the budget process.

Melissa Clement (DHHS)

- This bill is trying to bring the statute with compliance for the child development block grant eligibility.
- In order to be in compliance, the State needs to do out-of-state criminal background checks in every state an individual has resided in the past five years.
- Currently, doing the abuse and neglect registry checks and the FBI checks, but not the out-of-state background check.
- The Department is under a corrective action plan for not being in compliance.
- DHHS has also recently undergone a security audit with State Police, where it was determined that the database where DHHS houses criminal background information is not considered secure enough.
- Need a new IT system to address those concerns and that is going to cost money and need maintenance.
- The Department will need additional funds to do that and believes the funds from the employment eligibility card would help in doing that.
- Senator Reagan asked if a budget request has been made for the IT update.
 - o The audit was completed in December; they are working towards that.
 - o Mr. Williams stated that this came forward after the agency submission of the budget. Is working closely with the Governor's office to get this in the budget, but if it is not then looking to have it added during the budget process.
- Senator Reagan asked who pays for an employment eligibility card.
 - o The individual who receives the card or a childcare provider. It is a fiveyear card.
- Senator Rosenwald asked about the costs for the cards.
 - o The card is \$50 and a replacement card is \$10.
- Senator Rosenwald asked about the number of replacement cards that have been dispersed.
 - o Maureen Chaukley (DHHS) stated that they have done five replacement cards since January 2018.
- Senator Rosenwald asked if the bill is going to Finance.
 - o Senator Carson responded that it will.

Summary of testimony presented in opposition:

None

jch

Date Hearing Report completed: February 26, 2019

Sen Sharon Carson (C) Sen Cindy Rosenwald Sen Shannon Chandley Rep Patrick Long Rep Skip Berrien Rep Kimberly Rice Rep Elaine French

POC is Deb Chroniak 271-3091

COMMITTEE OF CONFERENCE NOTICE

Date: June 13, 2019

Wednesday	06/19/2019		
(Day)	(Date)		
SB 246-FN	103, SH	10:10 a.m.	
(Committee of Conference)	(Place)	(Time)	
10:10 a.m. SB 246-FN	relative to licensing care, and child-plac	of child daycare, residential ing agencies.	
		•	
	Sen Sharon Carson District 14		
		Chairman	

Speakers

Senate Executive Departments & Administration Committee SIGN-IN SHEET

Date: 02/20/2019

Time: 9:20 a.m.

SB 246-FN

AN ACT relative to licensing of child daycare, residential care, and child-placing agencies.

	Name/Representing (please print neatly)					
1114	Sen, James bray Dist 6 (Clement) (Form Williams / Malissa Clement 445	Support	Oppose	Speaking?	Yes⁄	No
MAN	From Williams / Malissa Clement HHS	Support 🗹	Oppose	Speaking?	Yes	No
_	Rebecca Wortkowski- New Futures-Cant Senator Fuller Clark SD#21	Support	Oppose	Speaking?	Yes	No ☑
	Rebecca Woitkowski - New Futures - cant	Support 🖳	Oppose	Speaking?	Yes	No D
	Senator Fuller Clark SD#21	Support	Oppose	Speaking?	Yes	No ∑
		\square	Oppose	Speaking?	Yes	No
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		Support \square	Oppose	Speaking?	Yes	No 🗆
		Support	Oppose	Speaking?	Yes	
		Support	Oppose	Speaking?	Yes	ОИ
		$ \qquad \qquad \square$	Oppose	Speaking?	Yes	
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		Support	Oppose	Speaking?	Yes	No □
		Support	Oppose	Speaking?	Yes	No
		Support	Oppose	Speaking?	Yes	No □
		Support	Oppose	Speaking?	Yes	No
		Support	Oppose	Speaking?	Yes	No

Testimony

The NCJITS audit resulted in 10 findings of noncompliance for the New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing. Pursuant to applicable laws, regulations, rules, policies, and procedures, these findings are currently subject to the formal sanctions process.

1. <u>Contracted Noncriminal Justice Services</u>: Ensure the local agencies request and receive written permission from the State Compact Officer or Chief Administrator prior to executing a contract or agreement that permits a contractor to access national criminal history record information (CHRI).

The following local agency did not request or receive written permission from the State Compact Officer or Chief Administrator prior to outsourcing noncriminal justice functions that allowed the contractor unescorted access to CHRI:

• New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing – At the time of audit, the agency was saving CHRI unencrypted to a network file share (R:\\ drive). The New Hampshire DoIT maintains the agencies network infrastructure and had unescorted administrative access to the file share and the CHRI stored. DoIT personnel are not authorized to view CHRI unescorted/unencrypted.

Entities which perform administrative functions on behalf of an authorized recipient may not have access to CHRI without either: 1) implementation of the Security and Management Control Outsourcing Standard for Non-Channelers pursuant to Title 28, Code of Federal Regulations, Part 906; 2) implementation of a Management Control Agreement or a Security Addendum pursuant to Title 28, Code of Federal Regulations, Section 20.33 (a) (6) or (7) (only applicable to criminal justice agencies where the entity is performing criminal justice and noncriminal justice functions); or 3) use of a recognized alternate statutory authority which permits access to CHRI by such entities.

It is noted if the State Compact Officer or Chief Administrator does not approve this access, the authorized recipient must discontinue such access and remove all CJI from all unauthorized systems or physical locations listed above within a three year audit cycle.

2. <u>Standards of Discipline</u>: Ensure the local agencies employ a formal sanctions process for personnel failing to comply with established information security policies and procedures.

The following local agency did not have a written policy for the discipline of *CJIS Security Policy* violators:

- New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing.
- 3. <u>Security Awareness Training</u>: Ensure the local agencies provide security awareness training to all personnel who have unescorted access to CJI within six months of assignment and at least once every two years.

The CSA and the following local agency did not ensure personnel, who managed or had unescorted access to CJI, received security awareness training:

- New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing unescorted custodial personnel (Level 1).
- 4. <u>Physical Security</u>: Ensure local agencies document and implement all physical protection policy requirements.

The following local agency did not have a written physical protection policy:

- New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing.
- 5. <u>Media Disposal</u>: Ensure the CSA and the local agencies document and implement all media disposal policies.

The CSA and the following local agency did not overwrite at least three times or degauss digital media which stored or processed CJI prior to releasing it from the criminal justice agency:

• New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing – The agency did not overwrite at least three times, degauss, or encrypt to at least 256 bit National Institute of Standards and Technology (NIST) Federal Information Processing Standard (FIPS) 197 hard drives used to store CJI prior to release to a subcontracted party of DoIT for digital media destruction.

The following local agency did not have a written policy for sanitization and destruction process of physical and digital media:

- New Hampshire Department of Health and Human Services, Office of Operations Support,
 Child Care Licensing.
- 6. <u>Identification/UserID</u>: Ensure the CSA and the local agencies documents and implements all identification policy requirements.

The New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing did not have a written policy to document the validation process of system accounts with access to CJI.

7. <u>Authentication</u>: Ensure the CSA and the local agencies' passwords used for authentication follow the secure password attributes.

The CSA and the following local agency did not comply with the authentication policy:

- New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing Domain passwords, used to access CJI, could be identical to the previous ten (10) passwords.
- 8. Event Logging: Ensure the CSA and the local agencies implement all audit and accountability controls for information systems accessing CJI.

The CSA and the following local agency did not ensure successful and unsuccessful log-on attempts, password changes, and/or attempts to access, create, write, delete, or change permission on a user account, file, directory, or other system resource were recorded in the audit logs of the information systems accessing CJI:

- New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing.
- 9. <u>Encryption</u>: Ensure CJI transmitted outside the boundary of the physically secure location is immediately protected via encryption to comply with *CJIS Security Policy* requirements.

The following local agency did not encrypt all network segments which access or transmit CJI with at least 128-bit National Institute for Standards and Technology (NIST) certified encryption to comply with the Federal Information Processing Standard (FIPS) 140-2 requirement:

• New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing – The agency was accessing CHRI via a

network file share (R:\\ drive) using the unencrypted statewide wide area network (WAN) between where the data was stored at the datacenter and the authorized users. Neither the network segment (state WAN) nor the data was encrypted between physically secure locations. In addition, the agency was unable to verify that backups, containing CHRI, transmitted across the state WAN, were encrypted with at least 128-bit NIST certified encryption. Also, the agency allowed network access to CHRI via Wi-Fi but could not verify with a certificate or certificate number that the encryption was FIPS 140-2 compliant.

10. <u>Personal Firewalls</u>: Ensure the CSA and the local agencies implement personal firewalls on their wireless access devices.

The following local agency was unable to verify that a personal firewall was implemented on mobile devices utilizing a full-feature operating system to access information systems containing CJI for remote maintenance:

• New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing.

Voting Sheets

Senate Executive Departments and Administration Committee

EXECUTIVE SESSION

•		Bill #SBOUG	
Hearing date:			<u> </u>
Executive session date:			•
Motion of: <u>0569</u> 5		VOTE: 5-0	
	*		
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Senator: Cavanaugh by S	<u>Senator:</u> Cavanaugh 🔲	by Senator: Cavanaugh	
Chandley 🖳	Chandley 🖳	Chandley 🖳	20
Reagan 🔼	Reagan 🔲	Reagan 🗌	
Rosenwald 🗌	Rosenwald	Rosenwald 🗌	
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Motion of: OTPA		VOTE: 5-0	
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	onded Carson 🔲	Reported Carson \square	
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Reagan 🔀	Reagan 📙	Reagan 📙	
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Committee Member	<u>Present</u> <u>Yeş</u> <u>İ</u>	No Reported out by	
Senator Carson, Chairman			
Senator Cavanaugh, Vice-Chair			
Senator Chandley Senator Reagan			
Senator Reagan			Jana Jana
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*Amendments:		· · · · · · · · · · · · · · · · · · ·	
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Notes:			
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Committee Report

STATE OF NEW HAMPSHIRE

SENATE

REPORT OF THE COMMITTEE FOR THE CONSENT CALENDAR

Thursday, February 21, 2019

THE COMMITTEE ON Executive Departments and Administration

to which was referred SB 246-FN

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

Having considered the same, the committee recommends that the Bill

OUGHT TO PASS WITH AMENDMENT

BY A VOTE OF: 5-0

AMENDMENT # 0613s

Senator John Reagan For the Committee

This bill is a request of the Department of Health and Human Services and revises the state registry and criminal records check requirements for employees and others associated with residential child care agencies and child day care providers. These changes are necessary in order for the State to be in compliance with federal standards and to continue receiving federal funds.

Jennifer Horgan 271-2609

FOR THE CONSENT CALENDAR

EXECUTIVE DEPARTMENTS AND ADMINISTRATION

SB 246-FN, relative to licensing of child daycare, residential care, and child-placing agencies. Ought to Pass with Amendment, Vote 5-0. Senator John Reagan for the committee.

This bill is a request of the Department of Health and Human Services and revises the state registry and criminal records check requirements for employees and others associated with residential child care agencies and child day care providers. These changes are necessary in order for the State to be in compliance with federal standards and to continue receiving federal funds.

STATE OF NEW HAMPSHIRE

SENATE

REPORT OF THE COMMITTEE

Tuesday, March 12, 2019

THE COMMITTEE ON Finance

to which was referred SB 246-FN

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

Having considered the same, the committee recommends that the Bill

OUGHT TO PASS WITH AMENDMENT

BY A VOTE OF: 5-0

AMENDMENT # 0997s

Senator Cindy Rosenwald For the Committee

Deb Martone 271-4980

General Court of New Hampshire - Bill Status System

Docket of SB246

Docket Abbreviations

Bill Title: relative to licensing of child daycare, residential care, and child-placing agencies.

Official Docket of **SB246.**:

Date	Body	Description
1/23/2019	S ·	Introduced 01/03/2019 and Referred to Executive Departments and Administration; SJ 4
2/14/2019	S	Hearing: 02/20/2019, Room 101, LOB, 09:20 am; SC 11
2/21/2019	S	Committee Report: Ought to Pass with Amendment #2019-0613s, 03/07/2019; Vote 5-0; CC; SC 12
3/7/2019	S	Committee Amendment #2019-0613s, AA, VV; 03/07/2019; SJ 7
3/7/2019	S	Ought to Pass with Amendment 2019-0613s, MA, VV; Refer to Finance Rule 4-5; 03/07/2019; SJ 7
3/13/2019	S	Committee Report: Ought to Pass with Amendment #2019-0997s, 03/21/2019; SC 14
3/21/2019	S	Committee Amendment #2019-0997s, AA, VV; 03/21/2019; SJ 9
3/21/2019	S	Ought to Pass with Amendment 2019-0997s, MA, VV; OT3rdg; 03/21/2019; SJ 9
3/28/2019	Н	Introduced 03/20/2019 and referred to Children and Family Law HJ 11 P. 72
4/10/2019	Н	Public Hearing: 04/16/2019 10:00 am LOB 206
4/24/2019	н	Executive Session: 04/30/2019 01:00 pm LOB 206
5/1/2019	H	Committee Report: Ought to Pass with Amendment #2019-1746h for 05/08/2019 (Vote 15-1; RC) HC 23 P. 8
5/8/2019	Н	Amendment #2019-1746h: AA VV 05/08/2019 HJ 15 P. 14
5/8/2019	Н	Ought to Pass with Amendment 2019-1746h: MA VV 05/08/2019 HJ 15 P. 14
5/8/2019	Н	Referred to Ways and Means 05/08/2019 HJ 15 P. 14
5/8/2019	Н	Full Committee Work Session: 05/14/2019 11:30 am LOB 202
5/16/2019	Н	Full Committee Work Session: 05/22/2019 10:00 am LOB 202
5/15/2019	· н	Executive Session: 05/28/2019 10:00 am LOB 202
5/29/2019	н .	Committee Report: Ought to Pass for 06/05/2019 (Vote 20-0; RC) HC 27 P. 23
6/6/2019	Н	Ought to Pass: MA VV 06/06/2019 HJ 18 P. 36
6/13/2019	S	Without Objection, Sen. Carson Withdraws the recommendation to Concur, MA; 06/13/2019; SJ 20
6/13/2019	S	Sen. Carson Moved Nonconcur with the House Amendment, Requests C of C, MA, VV; 06/13/2019; SJ 20
6/13/2019	S	President Appoints: Senators Carson, Rosenwald, Chandley; 06/13/2019; SJ 20
6/13/2019	Н	House Accedes to Senate Request for CofC (Rep. Long): MA VV 06/13/2019 HJ 19 P. 9
6/13/2019	Н	Speaker Appoints: Reps. Long, Berrien, Rice, French 06/13/2019 HJ 19 P. 9
6/19/2019	S .	Committee of Conference Meeting: 06/19/2019, 10:10 am, Room 103, SH

6/20/2019	н	Conference Committee Report #2019-2600c Filed 06/13/2019; House Amendment + New Amendment
6/27/2019	H	Conference Committee Report 2600c: Adopted, VV 06/27/2019 HJ 20 P. 6
6/27/2019	S .	Conference Committee Report #2019-2600c , Adopted, VV; 06/27/2019; SJ 21
7/12/2019	Н	Enrolled 06/27/2019 HJ 20 P. 56
7/10/2019	S	Enrolled (In recess 06/27/2019); SJ 21
8/5/2019	S	Signed by the Governor on 08/02/2019; Chapter 313; Effective 07/01/2019

NH House NH Senate

Other Referrals

Senate Inventory Checklist for Archives

Bill Nu	Number: 55 246-FN Senate C	Committee: <u>E,D+n</u>	
Plassa	se include all documents in the order listed below and indica		
	ded with an "X" beside	ate the documents which have been	
<u>X</u>	Final docket found on Bill Status		
Bill He	Hearing Documents: {Legislative Aides}		٠
<u>X</u> _	Bill version as it came to the committee		
<u>X</u>	All Calendar Notices		
<u>X</u>	Hearing Sign-up sheet(s)	•	
<u>X</u> <u>X</u>	Prepared testimony, presentations, & other submissions	s handed in at the public hearing	
<u>X</u>	Hearing Report		
Y	Revised/Amended Fiscal Notes provided by the Senate C	Clerk's Office	
Comm	mittee Action Documents: {Legislative Aides}	•	
All am	mendments considered in committee (including those not ac	dopted):	
	X - amendment # <u>0569</u> X - amendment # <u>0</u>	3613_	
	amendment # amendment #	<u> </u>	
X	Executive Session Sheet		*1
<u>X</u>	Committee Report	•	
Floor	or Action Documents: {Clerk's Office}		
All floo	loor amendments considered by the body during session (onl	ly if they are offered to the senate):	
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	amendment #		
D . E			
	t Floor Action: (if applicable) {Clerk's Office}		
X	Committee of Conference Report (if signed off by all men by the committee of conference): 2600	mbers. Include any new language propo	sed
	Enrolled Bill Amendment(s)		
	Governor's Veto Message		:
All ava	vailable versions of the bill: {Clerk's Office}		
	as amended by the senate as	s amended by the house	
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Senate Inventory Checklist for Archives

Bill Number: _ 56 296-HD	Senate Committee:	tinance
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Final docket found on Bill Status		
Bill Hearing Documents: {Legislative Aides}		
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Hearing Sign-up sheet(s)		* ·
Prepared testimony, presentations, & other	submissions handed in at	the public hearing
Hearing Report		
X Revised/Amended Fiscal Notes provided by	the Senate Clerk's Office	
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All floor amendments considered by the body during		ffered to the senate):
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Post Floor Action: (if applicable) (Clerk's Office	<u>:e}</u>	
Committee of Conference Report (if signed of by the committee of conference):		any new language proposed
Enrolled Bill Amendment(s)		•
Governor's Veto Message	•	
All available versions of the bill: {Clerk's Offic	<u>e}</u>	
\mathbf{X} as amended by the senate	as amended by	the house
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Completed Committee Report File Delivered t	o the Senate Clerk's Off	ice By:
Committee Aide		D.4.
		Date
Senate Clerk's Office		

1 Committee of Conference Report on SB 246-FN, relative to licensing of child daycare, residential

2 care, and child-placing agencies.

Recommendation:

 That the Senate recede from its position of nonconcurrence with the House amendment, and concur with the House amendment, and

That the Senate and House adopt the following new amendment to the bill as amended by the House, and pass the bill as so amended:

Amend RSA 170-E:7, I-II as inserted by section 1 of the bill by replacing them with the following:

 I. Child day care agencies and providers who are required to be licensed or registered according to the provisions of this chapter shall [, prior to the date an individual is responsible for the care of, or has regular contact with children, and upon adding new household members or other individuals who will have regular contact with children,] submit to the department[,] the names, birth names, aliases, birth dates, and resident addresses during the preceding 5 years of [such individuals] all owners, household members, and directors prior to the issuance of a permit or license, and [other information] subsequent to licensure, for all individuals as required by the department [as prescribed by] in rules adopted [by the commissioner] under RSA 541-A.

I-a. The persons described in paragraph I shall complete a Federal Bureau of Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the division of state police, department of safety and [submit directly to the department of safety a criminal history records release form, as provided by the New Hampshire division of state police, which authorizes] authorize the release of the person's criminal records, if any, to the department. [The person shall complete a Federal Bureau of Investigation fingerprint check using the Integrated Automated Fingerprint Identification System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.

Committee of Conference Report on SB 246-FN - Page 2 -

- II.(a) For every name submitted on an application, in the registration process, and for each individual for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, and the sex offender [and abuse and neglect] registries of each state where the individual resided in the past 5 years[, and the National Sex Offender Registry]. The individual shall submit all forms and any required payments to the department to request from each state a check of the criminal history repository and abuse and neglect registry offices where the individual resided in the past 5 years.
- (b) [The department of safety shall submit the criminal history record information authorization form to the New Hampshire division of state police, which] Under the authority of the Child Care and Development Block Grant Act of 2014, the division of state police shall conduct [a] the criminal history records check pursuant to paragraph I-a, through its records and through the Federal Bureau of Investigation, to include a check of the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department and shall indicate whether the individual is registered on the National Sex Offender Registry file in the National Crime Information Center records. The department shall maintain the confidentiality of all criminal history records information received [pursuant to this paragraph].
- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the child day care agency or provider; provided, that the child day care agency or provider may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.

Amend RSA 170-E:29-a, I-II as inserted by section 2 of the bill by replacing them with the following:

I. Child care institutions and child care agencies, with the exception of foster family homes, that are required to be licensed according to the provisions of this chapter shall submit to the department the names, birth names, aliases, birth dates, and resident addresses during the previous 5 years of all owners, household members, and program directors prior to the issuance of a permit or license and prior to making a final offer of employment, [to a person who will be responsible for the care of, or who will have regular contact with children, and upon adding a new household member, or other persons who will have regular contact with children, submit to the department, the names, birth names, birth dates, and addresses during the preceding 5 years of

Committee of Conference Report on SB 246-FN - Page 3 -

such persons and other information] for all individuals as required by the department [as prescribed by] in rules adopted [by the commissioner] under RSA 541-A.

- I.a. The persons described in paragraph I shall [submit directly to the department of safety a criminal history record information authorization form as provided by the New Hampshire division of state police, which authorizes] complete a Federal Bureau of Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the division of state police, department of safety and authorize the release of the person's criminal records, if any, to the department. [The persons shall complete a Federal Bureau of Investigation fingerprint check using the Integrated Automated Fingerprint Identification System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.
- II.(a) For every name submitted on an application and for each person for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, and the sex offender and abuse and neglect registries of each state where the individual resided in the past 5 years [, and the National Sex Offender Registry]. The individual shall submit all forms and any required payments to the department to request from each state a check of the abuse and neglect registry records where the individual resided in the past 5 years.
- (b) [The department of safety shall submit the criminal history records release form to the New Hampshire division of state police, which] Under the authority of the Child Care and Development Block Grant Act of 2014, the division of state police shall conduct [a] the criminal history records check pursuant to paragraph I-a, through its records and through the Federal Bureau of Investigation, to include a check of the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department and shall indicate whether the individual is registered on the National Sex Offender Registry file in the National Crime Information Center records. The department shall maintain the confidentiality of all criminal history records information received [pursuant to this paragraph].
- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the licensee; provided, that the licensee may require an applicant to pay the actual costs

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110	of the criminal history check and abuse and neglect registry checks of the employee.				
111	(d) Any individual who refuses to consent to the criminal background check or				
112 knowingly makes a materially false statement in connection with such					
113	background checks shall be ineligible for employment.				
	•				
	The signatures below attest to the authenticity of this Report on SB 246-FN, relative to licensing of child daycare, residential care, and child-placing agencies.				
	Conferees on the Part of the Senate	Conferees on the Part of the House			
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	Sen. Carson, Dist. 14	Rep. Long, Hills. 10			
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	Sen. Rosenwald, Dist. 13	Rep. Berrien, Rock. 18			
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	Sen. Chandley, Dist. 11	Rep. Rice, Hills. 37			
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		Ren. French. Graf. 14			