# Committee Report

REGULAR CALENDAR

May 28, 2019

HOUSE OF REPRESENTATIVES

REPORT OF COMMITTEE

The Committee on Ways and Means to which was

referred SB 246-FN,

AN ACT relative to licensing of child daycare, residential

care, and child-placing agencies. Having considered the

same, report the same with the recommendation that the

bill OUGHT TO PASS.

Rep. Richard Ames

FOR THE COMMITTEE

Original: House Clerk

#### **COMMITTEE REPORT**

| Committee:        | Ways and Means  |
|-------------------|---|
| Bill Number:      | SB 246-FN   |
| Title:            | relative to licensing of child daycare, residential care, and child-placing agencies. |
| Date:             | May 28, 2019  |
| Consent Calendar: | REGULAR   |
| Recommendation:   | OUGHT TO PASS   |

#### STATEMENT OF INTENT

This bill came to the Ways and Means Committee for second committee review with respect to its proposed establishment of a new nonlapsing Child Care Licensing Fund. The bill provides for the regular deposit into the new fund of certain fees for state registry and criminal record checks collected by the Department of Health and Human Services. The committee agrees that this arrangement is appropriate and necessary to meet certain federal grant requirements and that there are no revenue implications of concern to the committee.

Vote 20-0.

Rep. Richard Ames FOR THE COMMITTEE

Original: House Clerk

#### REGULAR CALENDAR

Ways and Means

SB 246-FN, relative to licensing of child daycare, residential care, and child-placing agencies. OUGHT TO PASS.

Rep. Richard Ames for Ways and Means. This bill came to the Ways and Means Committee for second committee review with respect to its proposed establishment of a new nonlapsing Child Care Licensing Fund. The bill provides for the regular deposit into the new fund of certain fees for state registry and criminal record checks collected by the Department of Health and Human Services. The committee agrees that this arrangement is appropriate and necessary to meet certain federal grant requirements and that there are no revenue implications of concern to the committee. Vote 20-0.

Original: House Clerk

#### Karen Karwocki

From:

Sent:

Jennifer Foor Wednesday, May 29, 2019 1:02 PM

To:

Karen Karwocki

Subject:

Re: all but 242 and 74 are drafted

SB 246 is all set—got changes approved by Rep. Ames

Sent from my iPhone

On May 29, 2019, at 11:15 AM, Karen Karwocki < Karen.Karwocki@leg.state.nh.us > wrote:

#### **COMMITTEE REPORT**

| Committee:        | Ways and Means  |  |  |  |
|-------------------|---|--|--|--|
| Bill Number:      | SB 246-FN   |  |  |  |
| Title:            | relative to licensing of child daycare, residential care, and child-placing agencies. |  |  |  |
| Date:             | May 28, 2019  |  |  |  |
| Consent Calendar: | REGULAR   |  |  |  |
| Recommendation:   | OUGHT TO PASS   |  |  |  |

#### STATEMENT OF INTENT

SB 246 came to the ways and means committee for second committee review with respect to its proposed establishment of a new nonlapsing Child Care Licensing Fund. The bill provides for the regular deposit into the new Fund of certain fee state registry and criminal record fee revenue collected by the department. The committee agrees that this arrangement is appropriate and necessary to meet certain federal grant requirements and that there are no revenue implications of concern to the committee.

Vote 20-0.

Rep. Richard Ames FOR THE COMMITTEE

Size 1600

Original: House Clerk

|  | COMMIT                                | TEE REPO               | RT .            |
|--|---------------------------------------|------------------------|-----------------|
| COMMITTEE:   | /_                                    | StM                    | Air             |
| BILL NUMBER:   | SB 2                                  | 46-FN                  |                 |
| TITLE:   |                                       |                        |                 |
|  |                                       |                        |                 |
| DATE:  | 5/18/20A                              | _ CONSENT CALI         | ENDAR: YES NO   |
| No.  | OUGHT TO PASS                         |                        |                 |
|  | OUGHT TO PASS                         | W/ AMENDMENT           | Amendment No.   |
|  | NEXPEDIENT TO                         | LEGISLATE              |                 |
| I  | NTERIM STUDY (                        | Available only 2nd yea | ar of biennium) |
| STATEMENT OF IN  | TENT:                                 |                        |                 |
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|  |                                       |                        |                 |
| •  |                                       |                        |                 |
| COMMITTEE VOTE:  | 20-0                                  |                        |                 |
|  |                                       | ESPECTFULLY SUI        | BMITTED,        |
| <ul> <li>Copy to Committee Bill F</li> <li>Use Another Report for N</li> </ul> | Minority Report                       | ep. //                 | A               |
|  |                                       |                        | he Committee    |

Rev. 02/01/07 - Yellow

# Voting Sheets

#### HOUSE COMMITTEE ON WAYS AND MEANS

#### **EXECUTIVE SESSION on SB 246-FN**

BILL TITLE:

relative to licensing of child daycare, residential care, and child-placing agencies.

DATE:

May 28, 2019

LOB ROOM:

202

**MOTIONS**:

OUGHT TO PASS

Moved by Rep. Ames

Seconded by Rep. Southworth

Vote: 20-0

CONSENT CALENDAR: YES

Statement of Intent:

Refer to Committee Report

Respectfully submitted,

Rep Dennis Malloy, Clerk

#### HOUSE COMMITTEE ON WAYS AND MEANS

#### EXECUTIVE SESSION on SB 246-FN

| BILL TITLE:   |            | 1                   | g of child daycare, residential ca | re, a | nd child-placing agencies.        |
|---------------|------------|---------------------|------------------------------------|-------|-----------------------------------|
| DATE:         | 5/28/      | 2019_               |                                    |       |                                   |
| LOB ROOM:     | 202        |                     |                                    |       |                                   |
| MOTION: (P    | lease chec | ek one hox)         |                                    |       |                                   |
| 1             |            |                     |                                    |       |                                   |
| OTP           |            | $\operatorname{TL}$ | ☐ Retain (1st year)                |       | Adoption of<br>Amendment #        |
|               | 4          |                     | ☐ Interim Study (2nd year)         |       |                                   |
| Moved by Rep. | Ames       |                     | Seconded by Rep. South             | 100   | Vote: 20 - C                      |
| MOTION: (P    | lease chec | ek one box)         |                                    |       |                                   |
|               | OTP/A      | $\square$ ITL       | ☐ Retain (1st year)                |       | Adoption of                       |
|               |            |                     | ☐ Interim Study (2nd year)         |       | Amendment #(if offered)           |
| Moved by Rep. |            | -                   | Seconded by Rep                    |       | Vote:                             |
| MOTION: (P    | lease chec | ek one box)         |                                    |       |                                   |
| □ ОТР □       | □ OTP/A    | $\square$ ITL       | ☐ Retain (1st year)                |       | Adoption of                       |
|               |            |                     | ☐ Interim Study (2nd year)         |       | Amendment # (if offered)          |
| Moved by Rep. |            |                     | Seconded by Rep.                   |       | Vote:                             |
| MOTION: (P    | lease chec | ck one box)         |                                    |       |                                   |
| □ ОТР □       | □ OTP/A    | $\Box$ ITL          | ☐ Retain (1st year)                |       |                                   |
|               |            |                     | ☐ Interim Study (2nd year)         |       | Amendment # ( <i>if offered</i> ) |
| Moved by Rep. |            |                     | Seconded by Rep.                   |       | Vote:                             |
|               |            |                     |                                    |       |                                   |
|               | CC         | ONSENT CA           | ALENDAR: YES _                     |       | NO                                |
| Minority Rep  | ort?       | Yes                 | No If yes, author, Rep:            |       | Motion                            |
|               | Respectfu  | lly submitted       | d:                                 | W     | lly                               |
|               | P          |                     | Rep Dennis                         | Mall  | lov. Clerk                        |

#### OFFICE OF THE HOUSE CLERK



1/14/2019 3:28:29 PM Roll Call Committee Registers Report

#### **2019 SESSION**

| Ways and | Means |
|----------|-------|
| 63       |       |

|      | フレ | 24 | 1 | DN |
|------|----|----|---|----|
| Bill | #: | 27 | 0 |    |

Motion:

AM #:

Exec Session Date: 5/28/2019

| <u>Members</u>              | YEAS | <u>Nays</u> | NV                             |
|-----------------------------|------|-------------|--------------------------------|
| Almy, Susan W. Chairman     | 20   |             |                                |
| Ames, Richard Vice Chairman | /    |             |                                |
| Karrick, David B.           | 2    |             |                                |
| Southworth, Thomas L.       | 3    |             | Marine Canada (Marine Andreas) |
| Malloy, Dennis J. Clerk     | 4    |             |                                |
| Schamberg, Thomas C.        | 5    |             |                                |
| Tucker, Edith M.            | 6    |             |                                |
| Bunker, Lisa H.             | 7    |             |                                |
| Gomarlo, Jennie R.          | 8    |             |                                |
| Griffith, Willis T.         | 9    |             |                                |
| Loughman, Tom J.            | 10   |             |                                |
| Stringham, Jerry M.         | 11   |             |                                |
| Major, Norman L.            | 12   |             |                                |
| Griffin, Mary E.            | 13   |             |                                |
| Ulery, Jordan G.            | 14   |             |                                |
| Abrami, Patrick F.          | 15   |             |                                |
| Burns, Charles C.S.         | 16   |             |                                |
| Doucette, Fred G.           | 17   |             |                                |
| Edwards, Jess C.            | 18   |             |                                |
| Bershtein, Alan             | 19   |             |                                |
| TOTAL VOTE:                 | 20   | 0           |                                |

#### HOUSE COMMITTEE ON WAYS AND MEANS

## FULL COMMITTEE WORK SESSION on SB 246-FN

| BILL TITLE: r  | elative to licensing of child days  | care, residential care, and chil                               | d-placing agencies.  |
|--|---|--|--|
| DATE: 3/14/201   | 1205  | 12:30  |  |
| Subcommittee Me<br>Tucker, Bunker, Go<br>Burns, Doucette, Ed | nbers: Reps. Almy, Ames<br>narlo, Criffith, Loughman, Stri<br>wards and Bershtein | , Malloy, Karrick, Southworth<br>ngham, Major, M. Griffin, Ule | Schamberg,<br>ery, Abrami,   |
| Comments and Re  | commendations:  |  |  |
|  |   |  | Chicago Constante de America de Caractería d |
|  |   |  |  |
| MOTIONS:   | TP, OTP/A, ITL, Retained (1st<br>(Please cir                                      |  |  |
| Moved by Rep   | Seconded b  | y Rep  | AM Vote:   |
| Adoption of A  | mendment#   | <del></del>  |  |
| Moved by Rep   | Seconded b  | y Rep  | Vote:  |
| Am   | endment Adopted   | Amendment Failed   |  |
| MOTIONS:   | TP, OTP/A, ITL, Retained (1st<br>(Please cir                                      |  |  |
| Moved by Rep   | Seconded b  | y Rep  | AM Vote:   |
| Adoption of A  | mendment#   |  |  |
| Moved by Rep   | Seconded b  | y Rep  | Vote:  |
| Am   | endment Adopted   | Amendment Failed   |  |
|  | Respectfully s  | submitted,   |  |
|  | RepSubcommittee   | Chairman/Clerk   |  |

12:05 8/14/2019 ohn William + FACTH AND 1 Melusa Clement Chaf & lecensing care Emit creates admon-lipsing Jacourt is the goal an audit finding showed this agency was not beeplin records a buchground chuch to maintain the database, FIBI reaures fris data base no newfee i this bill but sends some f the mond inta dedicated fund so we word be penalized. Tees britain y HHS ant get touched & \$515,000 start up costs to plut the data base together I'm teruir measure to get to the how This will wentually be figured out

# Hearing Minutes

#### HOUSE COMMITTEE ON WAYS AND MEANS

#### PUBLIC HEARING ON SB 246-FN

| BILL TITLE:  | relative to licensing of child daycare, residential care, and child-<br>placing agencies. |   |  |  |  |
|--|---|---|--|--|--|
| DATE:  |   |   |  |  |  |
| ROOM:  | 202   | Time Public   | Hearing Called to Order:   |  |  |
|  |   |   | Time Adjourned:  |  |  |
|  |   | (please circle if pres  | sent)  |  |  |
| Tucker, Bunker,  | , Gomarlo, Grifi  | my, Ames, Malloy, K<br>fith, Loughman, Stri<br>ards and Bershtein | arrick, Southworth, Schamberg,<br>ngham, Major, M. Griffin, Ulery, |  |  |
| Bill Sponsors:<br>Sen. Gray  | s   | Sen. Bradley  | Sen. Fuller Clark  |  |  |
|  |   | TESTIMONY   |  |  |  |
| * Use asterisk if  | written testimor  | ny and/or amendments  | are submitted.   |  |  |
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# Fiscal Note

#### SB 246-FN- FISCAL NOTE

AS AMENDED BY THE SENATE (AMENDMENT #2019-0997s)

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

FISCAL IMPACT:

[X] State

[ ] County

[ ] Local

[ ] None

|                 | Estimated Increase / (Decrease)    |                              |                            |                            |  |
|-----------------|------------------------------------|------------------------------|----------------------------|----------------------------|--|
| STATE:          | FY 2020                            | FY 2021                      | FY 2022                    | FY 2023                    |  |
| Appropriation   | \$0                                | \$0                          | \$0                        | \$0                        |  |
| Revenue         | Indeterminable<br>Increase         | Indeterminable .<br>Increase | Indeterminable<br>Increase | Indeterminable<br>Increase |  |
| Expenditures    | Indeterminable<br>Increase         | Indeterminable<br>Increase   | Indeterminable<br>Increase | Indeterminable<br>Increase |  |
| Funding Source: | [X] General<br>Child Care Licensin | [ ] Education<br>ag Fund     | [ ] Highway                | [X] Other-                 |  |

#### METHODOLOGY:

This bill amends RSA 170-E by clarifying certain processes and language to align criminal background checks for child care programs with federal requirements of the Child Care and Development Fund Program. Specifically, the bill requires background checks be submitted directly to the Department of Health and Human Services prior to being forwarded to the Department of Safety, grants the Department of Health and Human Services the authority to request additional records in certain instances, and allows the Department to suspend an individual's eligibility to work in a child care program if the individual is charged with a disqualifying crime while charges are pending. The Department notes the above changes are necessary to comply with federal requirements and to avoid a 5 percent penalty of federal funds received through the Child Care Development Block Grant, through which the Department received approximately \$10.3 million in FY 2018.

The bill also allows for a prorated fee for an employment eligibility card and establishes the Child Care Licensing Fund to deposit the fees collected from state registry and criminal record checks pursuant to RSA 170-E:7 and RSA 170-E:29-a for administering the program. The Department anticipates general funds will be offset, in part, by revenue collected from fees under the bill.

The Department anticipates registration card fee changes will minimally increase state revenue, stating only 5 replacement cards at a cost of \$15 each were requested since January

2018 and prorated card fees have been requested, but have yet to be implemented. It also states two additional full-time positions would be required to support the increase in workload attributed to the bill. The following salary, benefit and other cost estimates were provided for two Program Assistant I positions at labor grade 12.

| 2 FTE Program Assistant I | FY 2020   | FY 2021   | FY 2022   | FY 2023   |
|---------------------------|-----------|-----------|-----------|-----------|
| Salary                    | \$61,000  | \$63,000  | \$66,000  | \$68,000  |
| Benefits                  | \$50,000  | \$53,000  | \$56,000  | \$58,000  |
| Other                     | \$12,000  | \$5,000   | \$5,000   | \$5,000   |
| Total                     | \$123,000 | \$121,000 | \$127,000 | \$131,000 |

The Department states there would be additional indeterminable expenditures for IT changes which are necessary to maintain databases and comply with federal audit requirements.

The Department of Safety does not anticipate any fiscal impact to expenditures and revenue as a result of the bill.

#### AGENCIES CONTACTED:

Department of Health and Human Services and Department of Safety

# Bill as Introduced

#### SB 246-FN - AS AMENDED BY THE HOUSE

03/07/2019 0613s 03/21/2019 0997s 8May2019... 1746h

#### 2019 SESSION

19-0977 05/03

SENATE BILL

246-FN

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

SPONSORS:

Sen. Gray, Dist 6; Sen. Bradley, Dist 3; Sen. Fuller Clark, Dist 21

COMMITTEE:

Executive Departments and Administration

#### AMENDED ANALYSIS

This bill revises the state registry and criminal records check requirements for employees and others associated with residential child care agencies and child day care providers. The bill also establishes the child care licensing fund in the department of health and human services.

The bill is a request of the department of health and human services.

Explanation:

Matter added to current law appears in bold italics.

Matter removed from current law appears [in-brackets-and-struckthrough.]

Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

03/07/2019 0613s 03/21/2019 0997s 8May2019... 1746h

19-0977 05/03

#### STATE OF NEW HAMPSHIRE

#### In the Year of Our Lord Two Thousand Nineteen

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

Be it Enacted by the Senate and House of Representatives in General Court convened:

- 1 Child Day Care Licensing; State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds. Amend RSA 170-E:7 to read as follows:
- 170-E:7 State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds.
- I. Child day care agencies and providers who are required to be licensed or registered according to the provisions of this chapter shall [, prior to the date an individual is responsible for the care of, or has regular contact with children, and upon adding new household members or other individuals who will have regular contact with children,] submit to the department[,] the names, birth names, aliases, birth dates, and resident addresses during the preceding 5 years of [such individuals] all owners, board members, household members, and center directors prior to the issuance of a permit or license, and [other information] subsequent to licensure, for all individuals as required by the department [as—prescribed by] in rules adopted [by—the commissioner] under RSA 541-A and in accordance with federal standards implementing the Child Care and Development Fund Program.
- I.a. The persons described in paragraph I shall complete a Federal Bureau of Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the department of safety and submit directly to the department [ef-safety] a criminal history [records-release form] record information authorization form and any additional required forms, as provided by the New Hampshire division of state police, which [authorizes] authorize the release of the person's criminal records, if any, to the department. [The person-shall-complete a Federal Bureau of Investigation fingerprint check using the Integrated Automated Fingerprint Identification System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.
  - II.(a) For every name submitted on an application, in the registration process, and for each

## SB 246-FN - AS AMENDED BY THE HOUSE - Page 2 -

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- individual for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, the National Sex Offender Registry, and the sex offender [and-abuse and neglect] registries of each state where the individual resided in the past 5 years[-and-the National Sex-Offender Registry]. The department shall submit all forms and any payment required and provided by the individual to request from each state a check of the criminal history repository and abuse and neglect registry offices where the individual resided in the past 5 years.
- (b) The department [of safety] shall submit the criminal history record information authorization form to the New Hampshire division of state police, which shall conduct a criminal history records check through its records and through the Federal Bureau of Investigation, including the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department. The department shall maintain the confidentiality of all criminal history records information received [pursuant-to-this-paragraph].
- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the child day care agency or provider; provided, that the child day care agency or provider may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
  - II-a. An individual shall not be required to submit a request under paragraph I-a if:
- (a) In the previous 5 years, the individual submitted a state criminal records release form and fingerprints and completed a criminal records check under this section;
- (b) The individual is currently employed by a child care provider within the state, or has been separated from employment from a child care provider within the state for a period of not more than 180 consecutive days; and
- (c) The department made a determination that when the individual completed the criminal records check within the previous 5 years as described in this section, the individual was eligible for employment as provided in paragraphs III and IV.
- III. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in paragraphs I and I-a. If any individual whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related

## SB 246-FN - AS AMENDED BY THE HOUSE - Page 3 -

offense committed during the previous 5 years, or any other violent or sexually-related misdemeanor against a child, including child abuse, child endangerment, sexual assault, or a misdemeanor involving child sexual abuse images, or of a crime which shows that the person might be reasonably expected to pose a threat to a child, such as a violent crime or a sexually-related crime against an adult, the department shall:

- (a) If the individual is the applicant or owner, revoke or deny the license or permit, or withhold state funds if the child day care provider is not required to be licensed.
- (b) [If the individual is a board member, household member, or child day care personnel, or any other individual having regular contact with the enrolled children] For any other individual, inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual will not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program.
- (c) Suspend, deny, or revoke the license or permit, and withhold state funding, if the child day care program refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- (d) Upon a finding of criminal activity as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 if the provider refuses to take corrective action as indicated in subparagraph (b), or fails to comply with the corrective action plan approved by the department.
- IV. If any individual whose name has been submitted for this check has been convicted of a felony offense deemed directly or indirectly harmful to children in child day care, crimes against minors or adults, except crimes as provided in paragraph III, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license, permit, or registration pending the development and implementation of a corrective action plan approved by the department. In addition, the department may, upon a finding of criminal activity or a founded complaint of child abuse or neglect as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the individual poses a present threat to the safety of children. The investigation shall include an opportunity for the individual to present evidence on his or her behalf to show that the individual does not pose a threat to the safety of children.
- IV-a. After the department has made a determination that an individual required to complete a criminal record check under paragraph I does not pose a present threat to the safety of children, the department may issue a child care employment eligibility card, which shall be valid for

#### SB 246-FN - AS AMENDED BY THE HOUSE

- Page 4 -

5 years provided that no disqualifying convictions are subsequently submitted, and the individual 1 2 remains eligible as described in subparagraph II-a(b). The state may require additional 3 background checks to be completed based upon conviction information submitted.] The 4 department may require additional background checks to be completed based upon 5 reliable information that the individual received one or more additional convictions 6 subsequent to the previous criminal record check submission. If the department receives 7 confirmation from a law enforcement agency that an individual has been charged with a 8 crime as described in paragraph III or IV, the department shall suspend the individual's 9 child care employment eligibility card and inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered 10 11 provider an opportunity to take immediate corrective action to remove the individual from 12 the agency, and, in conjunction with the department, to develop a corrective action plan, 13 approved by the department, which shall ensure that the individual shall not be on the 14 premises of the child day care program and shall have no contact with children enrolled 15 in the child day care program while charges are pending.

IV-b. Child day care providers who are required to be licensed or registered according to the provisions of this chapter shall, for every individual submitted for a check under paragraph I who is not required to complete the criminal background check pursuant to paragraph II-a, have on file a signed statement from the individual stating since the day the individual's background check was completed, that he or she:

(a) Has not been convicted of any crimes; and

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- (b) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation.
- IV-c. Child day care agencies or providers, whether registered or licensed, and individuals as described in paragraph I, shall complete the background check process described in this section no later than 5 years from the previous background check submission.
- IV-d. The fee for a child care employment eligibility card issued under paragraph IV-a shall be \$50 and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. A replacement card may be requested for a \$15 fee.
- V. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the confidentiality of information collected under this section and to the release, if any, of such information.
  - 2 State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies. Amend RSA 170-E:29-a to read as follows:
- 36 170-E:29-a State Registry and Criminal Records Check for Child Care Institutions and Child 37 Care Agencies.
  - I. Child care institutions and child care agencies, with the exception of foster family homes,

## SB 246-FN - AS AMENDED BY THE HOUSE - Page 5 -

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that are required to be licensed according to the provisions of this chapter shall submit to the department the names, birth names, aliases, birth dates, and resident addresses during the previous 5 years of all owners, board members, household members, and program directors prior to the issuance of a permit or license and prior to making a final offer of employment, [to a person who will be responsible for the care of, or who will have regular contact with children, and upon adding a new household member, or other persons who will have regular contact with children, submit to the department, the names, birth names, birth dates, and addresses during the preceding 5 years of such persons and other information] for all individuals as required by the department [as prescribed by] in rules adopted [by the commissioner] under RSA 541-A and as required by federal standards implementing the Families First Prevention Services Act.

The persons described in paragraph I shall complete a Federal Bureau of I-a. Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the department of safety and submit directly to the department [of safety] a criminal history record information authorization form and any other required forms, as provided by the New Hampshire division of state police, which authorizes the release of the person's criminal records, if any, to the department. [The persons shall complete a Federal Bureau of Investigation fingerprint cheek using the Integrated Automated Fingerprint Identification System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.

- II.(a) For every name submitted on an application and for each person for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, the sex offender and abuse and neglect registries of each state where the individual resided in the past 5 years, and the National Sex Offender Registry. The department shall submit all forms and any required payments from the individual to request from each state a check of the abuse and neglect registry records where the individual resided in the past 5 years.
- (b) The department [ef-safety] shall submit the criminal history records release form to the New Hampshire division of state police, which shall conduct a criminal history records check through its records and through the Federal Bureau of Investigation, including the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal

### SB 246-FN - AS AMENDED BY THE HOUSE - Page 6 -

conviction records to the department. The department shall maintain the confidentiality of all criminal history records information received pursuant to this paragraph.

36<sub>.</sub> 

- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the licensee; provided, that the licensee may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
- III. Notwithstanding paragraph I, a licensee may make a final offer of employment and allow a person to begin working in the program while the results of the state and national criminal background check is pending provided that, prior to beginning employment, the applicant completes a statement stating that he or she:
  - (a) Does not have any felony conviction in this or any other state.
- (b) Has not been convicted of a sexual assault, assault including simple assault, any other violent crime, abuse, neglect, or any other crime that shows that they may pose a threat to well-being of children, such as a violent crime or a sexually-related crime against an adult.
- (c) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation of children.
- IV. The results of the criminal background check shall be valid for 5 years. Prior to the expiration of that 5-year period, [a person responsible for the care of, or who has regular contact with children in child care institutions or child care agencies, or household members, or other persons who will have regular contact with children,] the individuals described in paragraph I shall undergo a background check pursuant to this section.
- IV-a. If a person who is or has been employed or volunteered at a child care institution or child care agency is offered employment or volunteers at another child care institution or child care agency or a child day care agency, the person shall not be required to undergo the criminal records check described in paragraph I-a if the previous criminal records check was completed within the last 5 years as provided in paragraph IV, and the person was determined by the department to be eligible for employment. Before entering employment or volunteering with the new agency, the person shall complete a statement as set forth in paragraph III.
- V. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in paragraphs I and I-a. If any person whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related offense committed during the previous 5 years, or any other violent or sexually related

## SB 246-FN - AS AMENDED BY THE HOUSE - Page 7 -

misdemeanor or against a child, including child abuse, child endangerment, sexual assault, or a misdemeanor involving child sexual abuse images, or of a crime which shows that the person might be reasonably expected to pose a threat to a child, such as a violent crime or a sexually-related crime against an adult, the department shall:

(a) If the person is the applicant or owner, revoke or deny the license.

- (b) If the person is a board member, household member, or child care institution or child care agency personnel, or any other person having regular contact with the enrolled children inform the child care institution or child care agency that the person is ineligible for employment and give the program an opportunity to take immediate corrective action to remove the person from the program, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the person will not be on the premises of the child care institution or child care agency and shall have no contact with children enrolled in the child care institution or child care agency.
- (c) Suspend, deny, or revoke the license or permit if the child care institution or child care agency refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- VI. If any person whose name has been submitted for this check has been convicted of a felony offense or violent crime deemed directly or indirectly harmful to children in child residential care, crimes against minors or adults, except crimes as provided in paragraph V, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license or permit pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the person is ineligible for employment. The investigation shall include an opportunity for the person to present evidence on his or her behalf to show that the person does not pose a threat to the safety of children.
- VII.(a) Once the department has made a determination that the individual required to complete a criminal record check under paragraph I-a is eligible for employment, the department shall issue a [child-care] residential child care employment eligibility card, which shall be valid for 5 years provided that no disqualifying convictions are subsequently submitted, and the individual remains eligible as described in [RSA 170 E:7, II-a(b)] paragraph V. The [state] department may require additional background checks to be completed based upon [conviction information—submitted] reliable information that the individual received one or more additional convictions subsequent to the previous criminal record submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a crime as described in paragraph III or V, the department shall suspend the individuals residential child care eligibility card and inform the agency that the individual is ineligible for employment and give the agency an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction

## SB 246-FN - AS AMENDED BY THE HOUSE - Page 8 -

- with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual will not be on the premises of the program and shall have no contact with children enrolled in the program while charges are pending.
- (b) The fee for a residential child care employment eligibility card shall be \$50, and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. The fee for a replacement card shall be \$15.
- VIII. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the confidentiality of information collected under this section and to the release, if any, of such information.
- 3 New Section; Child Day Care Licensing; State Registry and Criminal Records Check; Child Care Licensing Fund Established. Amend RSA 170-E by inserting after section 7 the following new section:
  - 170-E:7-a Child Care Licensing Fund Established. There is hereby established a nonlapsing fund to be known as the child care licensing fund, which shall be administered by the commissioner of the department of health and human services and which shall be kept distinct and separate from all other funds. All fees for state registry and criminal records checks collected by the department pursuant to RSA 170-E:7 and RSA 170-E:29-a shall be deposited in the fund and all moneys in the fund shall be continually appropriated to the department of health and human services for the purpose of paying costs associated with administering the provisions of this chapter.
- 4 New Subparagraph; State Treasurer and State Accounts; Application of Receipts. Amend RSA 6:12, I(b) by inserting after subparagraph (343) the following new subparagraph:
- 23 (344) Moneys deposited into the child care licensing fund established in RSA 170-24 E:7-a.
- 5 Effective Date. This act shall take effect July 1, 2019.

17.

#### SB 246-FN- FISCAL NOTE

AS AMENDED BY THE SENATE (AMENDMENT #2019-0997s)

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

FISCAL IMPACT:

[X] State

[ ] County

[ ] Local

[ ] None

|                 | ·                                  |                              |                            |                            |
|-----------------|------------------------------------|------------------------------|----------------------------|----------------------------|
| STATE:          | FY 2020                            | FY 2021                      | FY 2022                    | FY 2023                    |
| Appropriation   | \$0                                | \$0                          | \$0                        | \$0                        |
| Revenue         | Indeterminable<br>Increase         | Indeterminable .<br>Increase | Indeterminable<br>Increase | Indeterminable<br>Increase |
| Expenditures    | Indeterminable<br>Increase         | Indeterminable<br>Increase   | Indeterminable<br>Increase | Indeterminable<br>Increase |
| Funding Source: | [X] General<br>Child Care Licensin | [ ] Education<br>ng Fund     | [ ] Highway                | [X]Other-                  |

#### METHODOLOGY:

This bill amends RSA 170-E by clarifying certain processes and language to align criminal background checks for child care programs with federal requirements of the Child Care and Development Fund Program. Specifically, the bill requires background checks be submitted directly to the Department of Health and Human Services prior to being forwarded to the Department of Safety, grants the Department of Health and Human Services the authority to request additional records in certain instances, and allows the Department to suspend an individual's eligibility to work in a child care program if the individual is charged with a disqualifying crime while charges are pending. The Department notes the above changes are necessary to comply with federal requirements and to avoid a 5 percent penalty of federal funds received through the Child Care Development Block Grant, through which the Department received approximately \$10.3 million in FY 2018.

The bill also allows for a prorated fee for an employment eligibility card and establishes the Child Care Licensing Fund to deposit the fees collected from state registry and criminal record checks pursuant to RSA 170-E:7 and RSA 170-E:29-a for administering the program. The Department anticipates general funds will be offset, in part, by revenue collected from fees under the bill.

The Department anticipates registration card fee changes will minimally increase state revenue, stating only 5 replacement cards at a cost of \$15 each were requested since January

# Committee Report

REGULAR CALENDAR

April 30, 2019

HOUSE OF REPRESENTATIVES

REPORT OF COMMITTEE

The Committee on Children and Family Law to which

was referred SB 246-FN,

AN ACT relative to licensing of child daycare, residential

care, and child-placing agencies. Having considered the

same, report the same with the following amendment,

and the recommendation that the bill OUGHT TO PASS

WITH AMENDMENT.

Rep. Skip Berrien

FOR THE COMMITTEE

Original: House Clerk

#### **COMMITTEE REPORT**

| Committee:        | Children and Family Law   |
|-------------------|---|
| Bill Number:      | SB 246-FN   |
| Title:            | relative to licensing of child daycare, residential care, and child-placing agencies. |
| Date:             | April 30, 2019  |
| Consent Calendar: | REGULAR   |
| Recommendation:   | OUGHT TO PASS WITH AMENDMENT<br>2019-1746h  |

#### STATEMENT OF INTENT

This bill brings state registry and criminal records check requirements for residential child care agencies and child day care providers into compliance with federal regulations. This bill creates a child care licensing fund which receives its funding from moneys collected for the background check requirements and expended for associative administration.

Vote 15-1.

Rep. Skip Berrien FOR THE COMMITTEE

Original: House Clerk

#### REGULAR CALENDAR

Children and Family Law

SB 246-FN, relative to licensing of child daycare, residential care, and child-placing agencies. OUGHT TO PASS WITH AMENDMENT.

Rep. Skip Berrien for Children and Family Law. This bill brings state registry and criminal records check requirements for residential child care agencies and child day care providers into compliance with federal regulations. This bill creates a child care licensing fund which receives its funding from moneys collected for the background check requirements and expended for associative administration. Vote 15-1.

Original: House Clerk

|                               | COMMITTEE REPORT                                    |
|-------------------------------|---|
| COMMITI                       | TEE Children & Family Law                           |
| BILL NUM                      | IBER: <u>JB 246</u>                                 |
| TITLE:                        | relative to licensing of child                      |
|                               | daycare residential case: Child place               |
| DATE:                         |   |
|                               | OUGHT TO PASS                                       |
|                               | OUGHT TO PASS W/ AMENDMENT  Amendment No.           |
|                               | INEXPEDIENT TO LEGISLATE                            |
|                               | INTERIM STUDY (Available only 2nd year of biennium) |
| STATEMEN                      | T OF INTENT:  |
| This                          | bill puts state registry and criminal               |
|                               | scheck requirements for residential                 |
| <u>child</u> co               | ire agencies duil duild day care providers          |
| ui cou                        | pliance with federal regulations. This              |
| fill cre                      | cates a child care licensing fund which             |
| receives                      | to its functing from money collected                |
| for the                       | above cital back ground che ha requirements         |
| Regimi                        | wents and expended for associated                   |
| admin                         | ishatin,  |
|                               | (68)  |
|                               |   |
| COMMITTEI                     | E VOTE: 15-1  |
| í ·                           | RESPECTFULLY SUBMITTED,                             |
| Copy to Com     Use Another I | mittee Bill File Report for Minority Report         |

For the Committee

Rev. 02/01/07 - Yellow

Rep. Rice, Hills. 37 April 30, 2019 2019-1746h 05/04

#### Amendment to SB 246-FN

| 1 | Amend RSA 170-E:7, IV-d as inserted by section 1 of the bill by replacing it with the following:   |
|---|--|
| 2 |  |
| 3 | IV-d. The fee for a child care employment eligibility card issued under paragraph IV-a shall       |
| 4 | be \$50 and the card shall be valid for 5 years from the date of issuance, or a prorated amount of |
| 5 | \$10 per year from the most recently completed criminal background check. A replacement            |
| 3 | card may be requested for a \$15 fee   |

# Voting Sheets

### HOUSE COMMITTEE ON CHILDREN AND FAMILY LAW

### **EXECUTIVE SESSION on SB 246-FN**

BILL TITLE:

relative to licensing of child daycare, residential care, and child-placing agencies.

DATE:

April 30, 2019

LOB ROOM:

206

**MOTIONS**:

OUGHT TO PASS WITH AMENDMENT

Moved by Rep. Rice

Seconded by Rep. DeSimone

AM Vote: 15-1

Amendment # 2019-1746h

Moved by Rep. Berrien

Seconded by Rep. Rice

Vote: 15-1

CONSENT CALENDAR: NO

Statement of Intent:

Refer to Committee Report

Respectfully submitted,

Rep Erika Connors, Clerk

### HOUSE COMMITTEE ON CHILDREN AND FAMILY LAW

### EXECUTIVE SESSION on SB 246-FN

| BILL TITLE: relative to licensis  DATE: 4 30/19 | ng of child daycare, residential care, | , and child-placing agencies.        |
|---|--|--------------------------------------|
| LOB ROOM: 206                                   |  | 5                                    |
| MOTION: (Please check one box                   | )                                      |                                      |
| □ OTP □ ITL                                     | ☐ Retain (1st year)                    | Adoption of                          |
|   | ☐ Interim Study (2nd year)             | Amendment # $(if offered)$           |
| Moved by Rep. Rice                              | Seconded by Rep. De Simone             | Vote: 15-                            |
| MOTION: (Please check one box                   | )                                      |                                      |
| □ OTP □ OTP/A □ ITL                             | ☐ Retain (1st year)                    | Adoption of                          |
|   | ☐ Interim Study (2nd year)             | Amendment #<br>( <i>if offered</i> ) |
| Moved by Rep. Berrien                           | Seconded by Rep. Rice                  | Vote: 152-                           |
| MOTION: (Please check one box                   | )                                      |                                      |
| □ OTP □ OTP/A □ ITL                             | ☐ Retain (1st year)                    | Adoption of                          |
|   | ☐ Interim Study (2nd year)             | Amendment #<br>(if offered)          |
| Moved by Rep                                    | Seconded by Rep.                       | Vote:                                |
| MOTION: (Please check one box                   | )                                      |                                      |
| □ OTP □ OTP/A □ ITL                             | ☐ Retain (1st year)                    | Adoption of                          |
|   | $\square$ Interim Study (2nd year)     | Amendment #<br>(if offered)          |
| Moved by Rep                                    | Seconded by Rep.                       | Vote:                                |
|   | ALENDAR:YESYESYO                       | NO Motion T                          |
| Respectfully submitted                          | ed: Rep Erika Cor                      | nnors, Clerk                         |

### OFFICE OF THE HOUSE CLERK



1/14/2019 3:14:03 PM Roll Call Committee Registers Report

### 2019 SESSION

Children and Family Law

| 3iII #: <i>SS</i> | 246 | Motion |
|-------------------|-----|--------|
|                   | 010 |        |

OTP - On the

1746 b Exec Session Date: 430 19

| <u>Members</u>              | YEAS | <u>Nays</u>             | NV   |
|-----------------------------|------|-------------------------|--|
| Long, Patrick T. Chairman   | 15   |                         |  |
| Berrien, Skip Vice Chairman |      |                         |  |
| Mulligan, Mary Jane         | 2    |                         |  |
| Connors, Erika F. Clerk     | 3    |                         |  |
| Coursin, David R.           |      |                         |  |
| Diggs, Francesca G.         | Ч    | 453,682,784,613,774,613 |  |
| French, Elaine H.           | 5    |                         |  |
| Grossman, Gaby              | 6    |                         |  |
| _evesque, Cassandra N.      |      |                         |  |
| Petrigno, Peter             | 7    |                         |  |
| St. John, Michelle          | 8    |                         |  |
| Vazir, Safiya               | 9    |                         |  |
| DeSimone, Debra L.          | 10   |                         |  |
| Rice, Kimberly A.           | 11   |                         |  |
| 1orrison, Sean D.           |      |                         |  |
| Camarota, Linda Rea         | 12   |                         |  |
| owler, William L.           | 13   |                         |  |
| urius, Deanna E.            | 14   |                         |  |
| rento, Michael D.           |      |                         |  |
| okela, Josh S.              |      |                         |  |
| OTAL VOTE:                  | 15   | 1                       | A second and the seco |

### OFFICE OF THE HOUSE CLERK



1/14/2019 3:14:03 PM Roll Call Committee Registers Report

### 2019 SESSION

### **Children and Family Law**

| Bill #: 58 246-FN Motion: | OTPIA | AM #: | Exec Session Date: | 4/30/19 |
|---------------------------|-------|-------|--------------------|---------|
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|                             | VEAC        | N           | NIV/   |
|-----------------------------|-------------|-------------|--|
| <u>Members</u>              | <u>YEAS</u> | <u>Nays</u> | NV   |
| Long, Patrick T. Chairman   | 15          |             |  |
| Berrien, Skip Vice Chairman |             |             |  |
| Mulligan, Mary Jane         | 3           |             |  |
| Connors, Erika F. Clerk     | 3           |             |  |
| Coursin, David R.           |             |             |  |
| Diggs, Francesca G.         | 4           |             |  |
| French, Elaine H.           | 5           |             |  |
| Grossman, Gaby              | 6           |             |  |
| Levesque, Cassandra N.      |             |             | The state of the s |
| Petrigno, Peter             | 7           |             |  |
| St. John, Michelle          | 8           |             |  |
| Wazir, Safiya               | 9           |             |  |
| DeSimone, Debra L.          | 10          |             |  |
| Rice, Kimberly A.           | 11          |             |  |
| Morrison, Sean D.           |             |             |  |
| Camarota, Linda Rea         | 12          |             |  |
| Fowler, William L.          | 13          |             |  |
| Jurius, Deanna E.           | 14          |             |  |
| Trento, Michael D.          |             |             |  |
| Yokela, Josh S.             |             | i           |  |
| TOTAL VOTE:                 | 15          | 1           |  |

Rep. Rice, Hills. 37 April 30, 2019 2019-1746h 05/04

### Amendment to SB 246-FN

| 1 | Amend RSA 170-E:7, IV-d as inserted by section 1 of the bill by replacing it with the following:   |
|---|--|
| 2 |  |
| 3 | IV-d. The fee for a child care employment eligibility card issued under paragraph IV-a shall       |
| 4 | be \$50 and the card shall be valid for 5 years from the date of issuance, or a prorated amount of |
| 5 | \$10 per year from the most recently completed criminal background check. A replacement            |
| 6 | card may be requested for a \$15 fee   |

# Hearing Minutes

### HOUSE COMMITTEE ON CHILDREN AND FAMILY LAW

### **PUBLIC HEARING ON SB 246-FN**

BILL TITLE:

relative to licensing of child daycare, residential care, and child-

placing agencies.

DATE:

April 16, 2019

LOB ROOM:

206

Time Public Hearing Called to Order:

10:03 am

Time Adjourned:

10:30 am

<u>Committee Members</u>: Reps. Diggs, Long, Berrien, Connors, Mulligan, Coursin, French, Levesque, Petrigno, St. John, DeSimone, Rice, Camarota, Jurius and Yokela

Bill Sponsors:

Sen. Gray

Sen. Bradley

Sen. Fuller Clark

#### TESTIMONY

\* Use asterisk if written testimony and/or amendments are submitted.

Senator Gray, prime sponsor, introduced the bill to the committee.

- Bill was requested by Department of Health and Human Services
- Change to meet federal changes and keep funding
- 5% penalty for non-compliance by federal government

### \*Melissa Clement and John Williams, Director of Legislative Affairs for Department of Health and Human Services and Child Care Licensing-support

- Designed to protect children
- SB 453 brought initial background checks
- HB 367 additional requirements
- This is the third bill
- Comes from an audit and corrective action plan
- Enhances criminal background checks
- Technical IT changes to safeguard information
- \* Submitted written testimony --- Federal Audit Findings
  - Updated fiscal note coming
  - \$515,000 if we did not enact this legislation
  - We license daycares and institutions that provide 24-hour care
  - Allows us to do out of state background checks
  - Cards started in 2016 and makes background check portable
  - \$15 replacement fee and \$10 replacement fee can be aligned with an amendment. It was an oversight
  - "Reasonable concern" can be evaluated. We need to check federal law.

### Page 2

(continuation of testimony by Melissa Clement and John Williams, Director of Legislative Affairs for Department of Health and Human Services and Child Care Licensing- support

- Does not apply to foster homes. They have their own regulations
- Household members applies to individual ages 10 and up
- Trying to save time by going to Child Care Licensing before Department of Safety
- Employees are required under RSA 541-A as subsequent licensure after agencies and providers are licensed
- Biometric Identification = Finger Prints
- Monies are to support the database. We do not have the current IT capabilities

Respectfully submitted

Rep. Erika Connors, Clerk

### HOUSE COMMITTEE ON CHILDREN AND FAMILY LAW

### **PUBLIC HEARING ON SB 246-FN**

BILL TITLE:

relative to licensing of child daycare, residential care, and child-

placing agencies.

DATE: 4/16/19

ROOM: 206

Time Public Hearing Called to Order: 10:03

Time Adjourned: 10:30

(please circle if present)

Committee Members: Reps. Long, Berrien, Connors, Mulligan, Coursin, Diggs, French, Grossman Levesque Petrigno, St. John, Wazir, DeSimone, Rice, Morrison, Camarota, Fowler, Jurius, Trento and Yokela

Bill Sponsors:

Sen. Gray

Sen. Bradley

Sen. Fuller Clark

### **TESTIMONY**

| * Use asterisk if written testimony and/or amendments are submitted. |
|--|
| 1) Sen, Gray - Sponsor   |
| · Request of Dept.   |
| · Change to meet Federal changes and keep Funding                    |
| · 50% penalty for non-compliance by fed, gov't                       |
| @ Melissa Clement + John Williams - Dir. of Leg Affairs Fo           |
| Health + Human Serv. + Child Care Licensing                          |
| Designed to protect children   |
| · SB 453 brought initial background checks                           |
| ·HB 367 additional requirements                                      |
| · This is the third bill   |
| · Comes from an audit and corrective action plan                     |
| · Enhances criminal background checks                                |

· Technical IT changes to safeguard info \* Federal Audit Findings · Dedicated non-lapsing account added "Updated fiscal note coming. . \$515,000 if we did not enact this legislation · We license day cares and institutions that provide 24 hr. · Allows us to do out of state background checks · Cards started in 2016 and makes background check portable. \*15 replacement fee and \$10 replacement fee can be aligned w/ an amendment. It was an oversight.

"Reasonable concern" can be evaluated. We need to check tederal law. · Does not apply to foster homes. They have their own regulations. · Houshold Members applies to individuals ages 10 and up. · Trying to save time by going to Ohild Care Licensing before Dept, of Safety. · Employees are required under RSA 541-A as subsequent licensure after agencies and providers are licensed · Biometric Identification = Finger Prints · Monies are to support the database. We do not have the correst IT capabilities.

### SIGN UP SHEET

To Register Opinion If Not Speaking

| Bill #    | SB | 240  | 0        | (       | Date      | X       | Bril 16,<br>Law | 2 | 019         |
|-----------|----|------|----------|---------|-----------|---------|-----------------|---|-------------|
| Committee | _( | Thil | dien     | 3       | Fam       | ily     | Law             |   |             |
|           |    |      | ** Pleas | se Prin | t All Inf | ormatio | on **           |   |             |
|           |    |      |          |         |           |         |                 |   | (check one) |

|                   |         |       |              | (checl | c one) |
|-------------------|---------|-------|--------------|--------|--------|
| Name              | Address | Phone | Representing | Pro    | Con    |
| Name<br>Von Tames | Lay     |       | J& #6        | \/ \/  |        |
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# Testimony

The NCJITS audit resulted in 10 findings of noncompliance for the New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing. Pursuant to applicable laws, regulations, rules, policies, and procedures, these findings are currently subject to the formal sanctions process.

1. <u>Contracted Noncriminal Justice Services</u>: Ensure the local agencies request and receive written permission from the State Compact Officer or Chief Administrator prior to executing a contract or agreement that permits a contractor to access national criminal history record information (CHRI).

The following local agency did not request or receive written permission from the State Compact Officer or Chief Administrator prior to outsourcing noncriminal justice functions that allowed the contractor unescorted access to CHRI:

 New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing – At the time of audit, the agency was saving CHRI unencrypted to a network file share (R:\\ drive). The New Hampshire DoIT maintains the agencies network infrastructure and had unescorted administrative access to the file share and the CHRI stored. DoIT personnel are not authorized to view CHRI unescorted/unencrypted.

Entities which perform administrative functions on behalf of an authorized recipient may not have access to CHRI without either: 1) implementation of the Security and Management Control Outsourcing Standard for Non-Channelers pursuant to Title 28, Code of Federal Regulations, Part 906; 2) implementation of a Management Control Agreement or a Security Addendum pursuant to Title 28, Code of Federal Regulations, Section 20.33 (a) (6) or (7) (only applicable to criminal justice agencies where the entity is performing criminal justice and noncriminal justice functions); or 3) use of a recognized alternate statutory authority which permits access to CHRI by such entities.

It is noted if the State Compact Officer or Chief Administrator does not approve this access, the authorized recipient must discontinue such access and remove all CJI from all unauthorized systems or physical locations listed above within a three year audit cycle.

2. <u>Standards of Discipline</u>: Ensure the local agencies employ a formal sanctions process for personnel failing to comply with established information security policies and procedures.

The following local agency did not have a written policy for the discipline of *CJIS Security Policy* violators:

- New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing.
- 3. <u>Security Awareness Training</u>: Ensure the local agencies provide security awareness training to all personnel who have unescorted access to CJI within six months of assignment and at least once every two years.

The CSA and the following local agency did not ensure personnel, who managed or had unescorted access to CJI, received security awareness training:

- New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing unescorted custodial personnel (Level 1).
- 4. <u>Physical Security</u>: Ensure local agencies document and implement all physical protection policy requirements.

The following local agency did not have a written physical protection policy:

- New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing.
- 5. <u>Media Disposal</u>: Ensure the CSA and the local agencies document and implement all media disposal policies.

The CSA and the following local agency did not overwrite at least three times or degauss digital media which stored or processed CJI prior to releasing it from the criminal justice agency:

• New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing – The agency did not overwrite at least three times, degauss, or encrypt to at least 256 bit National Institute of Standards and Technology (NIST) Federal Information Processing Standard (FIPS) 197 hard drives used to store CJI prior to release to a subcontracted party of DoIT for digital media destruction.

The following local agency did not have a written policy for sanitization and destruction process of physical and digital media:

- New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing.
- 6. <u>Identification/UserID</u>: Ensure the CSA and the local agencies documents and implements all identification policy requirements.

The New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing did not have a written policy to document the validation process of system accounts with access to CJI.

7. <u>Authentication</u>: Ensure the CSA and the local agencies' passwords used for authentication follow the secure password attributes.

The CSA and the following local agency did not comply with the authentication policy:

- New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing Domain passwords, used to access CJI, could be identical to the previous ten (10) passwords.
- 8. Event Logging: Ensure the CSA and the local agencies implement all audit and accountability controls for information systems accessing CJI.

The CSA and the following local agency did not ensure successful and unsuccessful log-on attempts, password changes, and/or attempts to access, create, write, delete, or change permission on a user account, file, directory, or other system resource were recorded in the audit logs of the information systems accessing CJI:

- New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing.
- 9. Encryption: Ensure CJI transmitted outside the boundary of the physically secure location is immediately protected via encryption to comply with CJIS Security Policy requirements.

The following local agency did not encrypt all network segments which access or transmit CJI with at least 128-bit National Institute for Standards and Technology (NIST) certified encryption to comply with the Federal Information Processing Standard (FIPS) 140-2 requirement:

 New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing – The agency was accessing CHRI via a

network file share (R:\\ drive) using the unencrypted statewide wide area network (WAN) between where the data was stored at the datacenter and the authorized users. Neither the network segment (state WAN) nor the data was encrypted between physically secure locations. In addition, the agency was unable to verify that backups, containing CHRI, transmitted across the state WAN, were encrypted with at least 128-bit NIST certified encryption. Also, the agency allowed network access to CHRI via Wi-Fi but could not verify with a certificate or certificate number that the encryption was FIPS 140-2 compliant.

10. <u>Personal Firewalls</u>: Ensure the CSA and the local agencies implement personal firewalls on their wireless access devices.

The following local agency was unable to verify that a personal firewall was implemented on mobile devices utilizing a full-feature operating system to access information systems containing CJI for remote maintenance:

 New Hampshire Department of Health and Human Services, Office of Operations Support, Child Care Licensing.

# Bill as Introduced

### SB 246-FN - AS AMENDED BY THE SENATE

03/07/2019 0613s 03/21/2019 0997s

### 2019 SESSION

19-0977 05/03

SENATE BILL

246-FN

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

SPONSORS:

Sen. Gray, Dist 6; Sen. Bradley, Dist 3; Sen. Fuller Clark, Dist 21

COMMITTEE:

Executive Departments and Administration

### AMENDED ANALYSIS

This bill revises the state registry and criminal records check requirements for employees and others associated with residential child care agencies and child day care providers. The bill also establishes the child care licensing fund in the department of health and human services.

The bill is a request of the department of health and human services.

Explanation:

Matter added to current law appears in bold italics.

Matter removed from current law appears [in-brackets and struckthrough.]

Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

03/07/2019 0613s 03/21/2019 0997s

19-0977 05/03

### STATE OF NEW HAMPSHIRE

### In the Year of Our Lord Two Thousand Nineteen

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

Be it Enacted by the Senate and House of Representatives in General Court convened:

- 1 Child Day Care Licensing; State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds. Amend RSA 170-E:7 to read as follows:
- 170-E:7 State Registry and Criminal Records Check; Revocation of Registration and Withholding of State Funds.
- I. Child day care agencies and providers who are required to be licensed or registered according to the provisions of this chapter shall [, prior to the date an individual is responsible for the care of, or has regular contact with children, and upon adding new household members or other individuals who will have regular contact with children, submit to the department[,] the names, birth names, aliases, birth dates, and resident addresses during the preceding 5 years of [such individuals] all owners, board members, household members, and center directors prior to the issuance of a permit or license, and [other information] subsequent to licensure, for all individuals as required by the department [as prescribed by] in rules adopted [by the commissioner] under RSA 541-A and in accordance with federal standards implementing the Child Care and Development Fund Program.
- I.a. The persons described in paragraph I shall complete a Federal Bureau of Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the department of safety and submit directly to the department [of safety] a criminal history [records release form] record information authorization form and any additional required forms, as provided by the New Hampshire division of state police, which [authorizes] authorize the release of the person's criminal records, if any, to the department. [The person shall complete a Federal Bureau of Investigation fingerprint check using the Integrated Automated Fingerprint Identification System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward such record, if any, to the department.] In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.
  - II.(a) For every name submitted on an application, in the registration process, and for each

## SB 246-FN - AS AMENDED BY THE SENATE - Page 2 -

individual for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, the National Sex Offender Registry, and the sex offender [and abuse and neglect] registries of each state where the individual resided in the past 5 years[, and the National Sex Offender Registry]. The department shall submit all forms and any payment required and provided by the individual to request from each state a check of the criminal history repository and abuse and neglect registry offices where the individual resided in the past 5 years.

- (b) The department [of safety] shall submit the criminal history record information authorization form to the New Hampshire division of state police, which shall conduct a criminal history records check through its records and through the Federal Bureau of Investigation, including the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal conviction records to the department. The department shall maintain the confidentiality of all criminal history records information received [pursuant to this paragraph].
- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the child day care agency or provider; provided, that the child day care agency or provider may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
  - II-a. An individual shall not be required to submit a request under paragraph I-a if:
- (a) In the previous 5 years, the individual submitted a state criminal records release form and fingerprints and completed a criminal records check under this section;
- (b) The individual is currently employed by a child care provider within the state, or has been separated from employment from a child care provider within the state for a period of not more than 180 consecutive days; and
- (c) The department made a determination that when the individual completed the criminal records check within the previous 5 years as described in this section, the individual was eligible for employment as provided in paragraphs III and IV.
- III. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in paragraphs I and I-a. If any individual whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related

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- (a) If the individual is the applicant or owner, revoke or deny the license or permit, or withhold state funds if the child day care provider is not required to be licensed.
- (b) [If the individual is a board member, household member, or child day care personnel, or any other individual having regular contact with the enrolled children] For any other individual, inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual will not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program.
- (c) Suspend, deny, or revoke the license or permit, and withhold state funding, if the child day care program refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- (d) Upon a finding of criminal activity as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 if the provider refuses to take corrective action as indicated in subparagraph (b), or fails to comply with the corrective action plan approved by the department.
- IV. If any individual whose name has been submitted for this check has been convicted of a felony offense deemed directly or indirectly harmful to children in child day care, crimes against minors or adults, except crimes as provided in paragraph III, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license, permit, or registration pending the development and implementation of a corrective action plan approved by the department. In addition, the department may, upon a finding of criminal activity or a founded complaint of child abuse or neglect as described in this paragraph, withhold state funding to registered child day care providers that are exempt from the licensing requirements of RSA 170-E:4 pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the individual poses a present threat to the safety of children. The investigation shall include an opportunity for the individual to present evidence on his or her behalf to show that the individual does not pose a threat to the safety of children.
- IV-a. After the department has made a determination that an individual required to complete a criminal record check under paragraph I does not pose a present threat to the safety of children, the department may issue a child care employment eligibility card, which shall be valid for

## SB 246-FN - AS AMENDED BY THE SENATE - Page 4 -

5 years provided that no disqualifying convictions are subsequently submitted, and the individual remains eligible as described in subparagraph II-a(b). [The state may require additional background checks to be completed based upon conviction information submitted.] The department may require additional background checks to be completed based upon reliable information that the individual received one or more additional convictions subsequent to the previous criminal record check submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a crime as described in paragraph III or IV, the department shall suspend the individual's child care employment eligibility card and inform the child day care agency or registered provider that the individual is ineligible for employment and give the agency or registered provider an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual shall not be on the premises of the child day care program and shall have no contact with children enrolled in the child day care program while charges are pending.

IV-b. Child day care providers who are required to be licensed or registered according to the provisions of this chapter shall, for every individual submitted for a check under paragraph I who is not required to complete the criminal background check pursuant to paragraph II-a, have on file a signed statement from the individual stating since the day the individual's background check was completed, that he or she:

(a) Has not been convicted of any crimes; and

- (b) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation.
- IV-c. Child day care agencies or providers, whether registered or licensed, and individuals as described in paragraph I, shall complete the background check process described in this section no later than 5 years from the previous background check submission.
- IV-d. The fee for a child care employment eligibility card issued under paragraph IV-a shall be \$50 and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. A replacement card may be requested for a [\$15] \$10 fee.
- V. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the confidentiality of information collected under this section and to the release, if any, of such information.
- 2 State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies. Amend RSA 170-E:29-a to read as follows:
- 36 170-E:29-a State Registry and Criminal Records Check for Child Care Institutions and Child Care Agencies.
  - I. Child care institutions and child care agencies, with the exception of foster family homes,

### SB 246-FN - AS AMENDED BY THE SENATE - Page 5 -

that are required to be licensed according to the provisions of this chapter shall submit to the department the names, birth names, aliases, birth dates, and resident addresses during the previous 5 years of all owners, board members, household members, and program directors prior to the issuance of a permit or license and prior to making a final offer of employment, [to a person who will be responsible for the care of, or who will have regular contact with children, and upon adding a new household member, or other persons who will have regular contact with children, submit to the department, the names, birth names, birth dates, and addresses during the preceding 5 years of such persons and other information] for all individuals as required by the department [as prescribed by] in rules adopted [by the commissioner] under RSA 541-A and as required by federal standards implementing the Families First Prevention Services Act.

The persons described in paragraph I shall complete a Federal Bureau of I-a. Investigation fingerprint check using the biometric identification system through a qualified law enforcement agency or an authorized employee of the department of safety and submit directly to the department (of safety) a criminal history record information authorization form and any other required forms, as provided by the New Hampshire division of state police, which authorizes the release of the person's criminal records, if any, to the department. [The persons-shall complete a Federal Bureau of Investigation fingerprint cheek using the Integrated Automated Fingerprint Identification System through a qualified law enforcement agency or an authorized employee of the department of safety. The department of safety shall complete the criminal history records check and forward such record, if any, to the department. In the event that the first set of fingerprints is invalid due to insufficient pattern, a second set of fingerprints shall be necessary to complete the criminal history records check. If, after 2 attempts, a set of fingerprints is invalid due to insufficient pattern, the department may, in lieu of the criminal history records check, accept police clearances from every city, town, or county where the person has lived during the past 5 years.

- II.(a) For every name submitted on an application and for each person for whom information is required to be submitted pursuant to paragraph I, the department shall search for such persons against the New Hampshire sex offender and abuse and neglect registries, the sex offender and abuse and neglect registries of each state where the individual resided in the past 5 years, and the National Sex Offender Registry. The department shall submit all forms and any required payments from the individual to request from each state a check of the abuse and neglect registry records where the individual resided in the past 5 years.
- (b) The department [of safety] shall submit the criminal history records release form to the New Hampshire division of state police, which shall conduct a criminal history records check through its records and through the Federal Bureau of Investigation, including the National Sex Offender Registry file in the National Crime Information Center records. Upon completion of the background investigation, the division of state police shall release copies of the criminal

## SB 246-FN - AS AMENDED BY THE SENATE - Page 6 -

conviction records to the department. The department shall maintain the confidentiality of all criminal history records information received pursuant to this paragraph.

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- (c) The costs of criminal history record and abuse and neglect registry checks shall be borne by the licensee; provided, that the licensee may require an applicant to pay the actual costs of the criminal history check and abuse and neglect registry checks of the employee.
- (d) Any individual who refuses to consent to the criminal background check or knowingly makes a materially false statement in connection with such criminal background checks shall be ineligible for employment.
- III. Notwithstanding paragraph I, a licensee may make a final offer of employment and allow a person to begin working in the program while the results of the state and national criminal background check is pending provided that, prior to beginning employment, the applicant completes a statement stating that he or she:
  - (a) Does not have any felony conviction in this or any other state.
- (b) Has not been convicted of a sexual assault, assault including simple assault, any other violent crime, abuse, neglect, or any other crime that shows that they may pose a threat to well-being of children, such as a violent crime or a sexually-related crime against an adult.
- (c) Has not had a finding by the department or any administrative agency in this or any other state for abuse, neglect, or exploitation of children.
- IV. The results of the criminal background check shall be valid for 5 years. Prior to the expiration of that 5-year period, [a-person responsible for the care of, or who has regular contact with children in child care institutions or child care agencies, or household members, or other persons who will have regular contact with children,] the individuals described in paragraph I shall undergo a background check pursuant to this section.
- IV-a. If a person who is or has been employed or volunteered at a child care institution or child care agency is offered employment or volunteers at another child care institution or child care agency or a child day care agency, the person shall not be required to undergo the criminal records check described in paragraph I-a if the previous criminal records check was completed within the last 5 years as provided in paragraph IV, and the person was determined by the department to be eligible for employment. Before entering employment or volunteering with the new agency, the person shall complete a statement as set forth in paragraph III.
- V. The department shall make a determination regarding the individual's eligibility for employment no later than 45 days from submission of all required information as described in paragraphs I and I-a. If any person whose name has been submitted for a check under this section is registered or required to be registered on a state sex offender registry or repository, or the National Sex Offender Registry, or has been convicted of a felony consisting of murder, child abuse or neglect, an offense involving child sexual abuse images, trafficking, spousal abuse, a crime involving rape or sexual assault, kidnapping, arson, physical assault or battery, or a drug-related offense committed during the previous 5 years, or any other violent or sexually related

### SB 246-FN - AS AMENDED BY THE SENATE - Page 7 -

misdemeanor or against a child, including child abuse, child endangerment, sexual assault, or a misdemeanor involving child sexual abuse images, or of a crime which shows that the person might be reasonably expected to pose a threat to a child, such as a violent crime or a sexually-related crime against an adult, the department shall:

(a) If the person is the applicant or owner, revoke or deny the license.

- (b) If the person is a board member, household member, or child care institution or child care agency personnel, or any other person having regular contact with the enrolled children inform the child care institution or child care agency that the person is ineligible for employment and give the program an opportunity to take immediate corrective action to remove the person from the program, and, in conjunction with the department, to develop a corrective action plan, approved by the department, which shall ensure that the person will not be on the premises of the child care institution or child care agency and shall have no contact with children enrolled in the child care institution or child care agency.
- (c) Suspend, deny, or revoke the license or permit if the child care institution or child care agency refuses to take corrective action as indicated in subparagraph (b), or subsequently fails to comply with the corrective action plan approved by the department.
- VI. If any person whose name has been submitted for this check has been convicted of a felony offense or violent crime deemed directly or indirectly harmful to children in child residential care, crimes against minors or adults, except crimes as provided in paragraph V, or is the subject of a founded complaint of child abuse or neglect, the department may deny, revoke, or suspend a license or permit pending the development and implementation of a corrective action plan approved by the department. The department shall conduct an investigation in accordance with rules adopted under this subdivision to determine whether the person is ineligible for employment. The investigation shall include an opportunity for the person to present evidence on his or her behalf to show that the person does not pose a threat to the safety of children.
- VII.(a) Once the department has made a determination that the individual required to complete a criminal record check under paragraph I-a is eligible for employment, the department shall issue a [ehild-care] residential child care employment eligibility card, which shall be valid for 5 years provided that no disqualifying convictions are subsequently submitted, and the individual remains eligible as described in [RSA-170-E:7, II-a(b)] paragraph V. The [state] department may require additional background checks to be completed based upon [eonviction information submitted] reliable information that the individual received one or more additional convictions subsequent to the previous criminal record submission. If the department receives confirmation from a law enforcement agency that an individual has been charged with a crime as described in paragraph III or V, the department shall suspend the individuals residential child care eligibility card and inform the agency that the individual is ineligible for employment and give the agency an opportunity to take immediate corrective action to remove the individual from the agency, and, in conjunction

# SB 246-FN - AS AMENDED BY THE SENATE - Page 8 -

with the department, to develop a corrective action plan, approved by the department, which shall ensure that the individual will not be on the premises of the program and shall have no contact with children enrolled in the program while charges are pending.

- (b) The fee for a residential child care employment eligibility card shall be \$50, and the card shall be valid for 5 years from the date of issuance, or a prorated amount of \$10 per year from the most recently completed criminal background check. The fee for a replacement card shall be \$15.
- 8 VIII. The commissioner shall adopt rules, pursuant to RSA 541-A, relative to the 9 confidentiality of information collected under this section and to the release, if any, of such 10 information.
  - 3 New Section; Child Day Care Licensing; State Registry and Criminal Records Check; Child Care Licensing Fund Established. Amend RSA 170-E by inserting after section 7 the following new section:
  - 170-E:7-a Child Care Licensing Fund Established. There is hereby established a nonlapsing fund to be known as the child care licensing fund, which shall be administered by the commissioner of the department of health and human services and which shall be kept distinct and separate from all other funds. All fees for state registry and criminal records checks collected by the department pursuant to RSA 170-E:7 and RSA 170-E:29-a shall be deposited in the fund and all moneys in the fund shall be continually appropriated to the department of health and human services for the purpose of paying costs associated with administering the provisions of this chapter.
- 4 New Subparagraph; State Treasurer and State Accounts; Application of Receipts. Amend RSA 6:12, I(b) by inserting after subparagraph (343) the following new subparagraph:
- 23 (344) Moneys deposited into the child care licensing fund established in RSA 170-24 E:7-a.
- 5 Effective Date. This act shall take effect July 1, 2019.

#### SB 246-FN- FISCAL NOTE

AS AMENDED BY THE SENATE (AMENDMENT #2019-0613s)

AN ACT

relative to licensing of child daycare, residential care, and child-placing agencies.

FISCAL IMPACT:

[X] State

[ ] County

[ ] Local

[ ] None

|                 | Estimated Increase / (Decrease)   |                                       |                            |                            |  |  |
|-----------------|-----------------------------------|---------------------------------------|----------------------------|----------------------------|--|--|
| STATE:          | FY 2020                           | FY 2021 FY 2                          |                            | FY 2023                    |  |  |
| Appropriation   | \$0                               | \$0                                   | \$0                        | \$0                        |  |  |
| Revenue         | Indeterminable<br>Increase        | Indeterminable<br>Increase            | Indeterminable<br>Increase | Indeterminable<br>Increase |  |  |
| Expenditures    | \$123,000                         | \$121,000                             | \$127,000                  | \$131,000                  |  |  |
| Funding Source: | [X] General<br>Federal Funds, Chi | [ ] Education<br>ld Care Licensing Fu | [ ] Highway<br>nd          | [X] Other -                |  |  |

### **METHODOLOGY:**

This bill amends RSA 170:E by clarifying certain processes and language to align criminal background checks for child care programs with federal requirements of the Child Care and Development Fund Program. Specifically, the bill requires background checks be submitted directly to the Department of Health and Human Services prior to being forwarded to the Department of Safety, grants the Department of Health and Human Services the authority to request additional records in certain instances, and allows the Department to suspend an individual's eligibility to work in a child care program if the individual is charged with a disqualifying crime while charges are pending. The Department notes the above changes are necessary to comply with federal requirements and to avoid a 5 percent penalty of federal funds received through the Child Care Development Block Grant, through which the Department received approximately \$40 million in FY 2018.

The bill also allows for a prorated fee for an employment eligibility card, reduces the card replacement fee from \$15 to \$10, and establishes the Child Care Licensing Fund to deposit the fees collected from state registry and criminal record checks pursuant to RSA 170-E:7 and RSA 170-E:29-a for administering the program.

The Department anticipates registration card fee changes will minimally increase state revenue, stating only 5 replacement cards were requested since January 2018 and prorated card fees have been requested, but have yet to be implemented. It also states two additional full-time positions would be required to support the increase in workload attributed to the bill. The following salary, benefit and other cost estimates were provided for two Program Assistant I

positions at labor grade 12. The position costs will consist of 33 percent general funds and 67 percent federal funds. The Department anticipates general funds will be offset, in part, by revenue collected from fees under the bill.

| 2 FTE Program Assistant I            | FY 2020   | FY 2021   | FY 2022   | FY 2023   |
|--------------------------------------|-----------|-----------|-----------|-----------|
| Salary                               | \$61,000  | \$63,000  | \$66,000  | \$68,000  |
| Benefits                             | \$50,000  | \$53,000  | \$56,000  | \$58,000  |
| Other                                | \$12,000  | \$5,000   | \$5,000   | \$5,000   |
| Total                                | \$123,000 | \$121,000 | \$127,000 | \$131,000 |
| General Fund/Fee Revenue Total (33%) | \$40,590  | \$39,930  | \$41,910  | \$43,230  |
| Federal Fund Total (67%)             | \$82,410  | \$81,070  | \$85,090  | \$87,770  |

The Department of Safety does not anticipate any fiscal impact to expenditures and revenue as a result of the bill.

### AGENCIES CONTACTED:

Department of Health and Human Services and Department of Safety