# Committee Report

#### REGULAR CALENDAR

February 19, 2019

#### HOUSE OF REPRESENTATIVES

#### REPORT OF COMMITTEE

The Majority of the Committee on Legislative Administration to which was referred HB 504,

AN ACT relative to election-related amendments to the United States Constitution. Having considered the same, report the same with the recommendation that the bill OUGHT TO PASS.

Rep. Timothy Smith

FOR THE MAJORITY OF THE COMMITTEE

Original: House Clerk

#### MAJORITY COMMITTEE REPORT

Committee:	Legislative Administration		
Bill Number:	HB 504		
Title:	relative to election-related amendments to the United States Constitution.		
Date:	February 19, 2019		
Consent Calendar:	REGULAR		
Recommendation:	OUGHT TO PASS		

#### STATEMENT OF INTENT

This bill recognizes that the influence of money and gerrymandering have increasingly become highly corrupting factors in our political system – nationally, and locally – and calls on Congress to pass Constitutional amendments to help resolve these issues. The bill also calls for the General Court to hold a public hearing on the topic, so that we may directly hear from the public on this matter. The majority recognizes the extreme importance and urgency of these issues, and that holding a public hearing will help restore the public trust in our legislature.

Vote 8-6.

Rep. Timothy Smith FOR THE MAJORITY

Original: House Clerk

#### REGULAR CALENDAR

Legislative Administration

HB 504, relative to election-related amendments to the United States Constitution. MAJORITY: OUGHT TO PASS. MINORITY: INEXPEDIENT TO LEGISLATE.

Rep. Timothy Smith for the **Majority** of Legislative Administration. This bill recognizes that the influence of money and gerrymandering have increasingly become highly corrupting factors in our political system – nationally, and locally – and calls on Congress to pass Constitutional amendments to help resolve these issues. The bill also calls for the General Court to hold a public hearing on the topic, so that we may directly hear from the public on this matter. The majority recognizes the extreme importance and urgency of these issues, and that holding a public hearing will help restore the public trust in our legislature. **Vote 8-6.** 

Original: House Clerk

#### **Heather Ebbs**

From:

Smith, Tim

Sent: To: Wednesday, February 13, 2019 3:02 PM Wall, Janet; McKinney, Betsy; Heather Ebbs

Subject:

Write-ups for HB-504 and HCR-1

HB-504 Majority Report : OTP

This bill recognizes that the influence of money and gerrymandering have increasingly become highly corrupting factors in our political system – nationally, and locally – and calls on Congress to pass Constitutional amendments to help resolve these issues. The bill also calls for the General Court to hold a public hearing on the topic, so that we may directly hear from the public on this matter. The majority recognizes the extreme importance and urgency of these issues, and that holding a public hearing will help restore the public trust in our legislature.

#### HCR-1 Minority Report: ITL

This bill has been introduced by the House before, and defeated every time. This resolution would seek to completely abdicate a power expressly delegated to us by the federal constitution, and rescind all historic applications to Congress for a convention to propose amendments under Article V of the US Constitution. To do so would go against the principles of states rights, and the findings in this bill's text contain many factual errors based on conspiracy theories. The minority recognizes the rich history of Article V, doesn't believe we should casually ignore ANY part of the US Constitution, recognizes that the objections of the majority are easily resolved, and would prefer to respect the work of previous legislatures which have attempted to check Congress through use of Article V.

Representative Timothy Smith Manchester, NH tim.smith@leg.state.nh.us http://www.timsmithnh.com/

COMMI	TTEE REPORT .
COMMITTEE: heg. 4	Administration
BILL NUMBER: 18504	
1100	on related amondments to
. / 1	19 CONSENT CALENDAR: YES NO
OUGHT TO PAS	S
	S W/ AMENDMENT Amendment No.
☐ INEXPEDIENT	TO LEGISLATE
☐ INTERIM STUD	Y (Available only 2 <sup>nd</sup> year of biennium)
STATEMENT OF INTENT:	
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COMMITTEE VOTE: 8-6	
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Copy to Committee Bill FileUse Another Report for Minority Report

Rep. 4im Smith

For the Committee

REGULAR CALENDAR

February 19, 2019

#### HOUSE OF REPRESENTATIVES

#### REPORT OF COMMITTEE

The Minority of the Committee on Legislative Administration to which was referred HB 504,

AN ACT relative to election-related amendments to the United States Constitution. Having considered the same, and being unable to agree with the Majority, report with the following resolution: RESOLVED, that it is INEXPEDIENT TO LEGISLATE.

#### Rep. Kimberly Rice

FOR THE MINORITY OF THE COMMITTEE

Original: House Clerk

#### REGULAR CALENDAR

Legislative Administration

HB 504, relative to election-related amendments to the United States Constitution. INEXPEDIENT TO LEGISLATE.

Rep. Kimberly Rice for the **Minority** of Legislative Administration. The minority has concerns that this bill could lead to a violation of the right to free speech. We also heard that this bill suggests repeal of the 17th Amendment.

Original: House Clerk

### MINORITY REPORT

COMMITTEE:	Leg. a Adminstration
BILL NUMBER:	HB 504
TITLE:	relative to election-redated amondments
	to The US Constitution
DATE:	2(3)19 CONSENT CALENDAR: YES NO
	OUGHT TO PASS
	OUGHT TO PASS W/ AMENDMENT  Amendment No.
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	INTERIM STUDY (Available only 2 <sup>nd</sup> year of biennium)
STATEMENT OF I	NTENT:
The minori	ty has concerns about this bill
being a free	e speech issue. We also heard that
	agests repeal of the 17th amendment
- 10 - 6 - 6 - 6 - 6	
COMMITTEE VOT	E: 8-6
	RESPECTFULLY SUBMITTED,
Copy to Committee B	ill File  Rep. Aire Rice

Rev. 02/01/07 - Blue

# Voting Sheets

#### HOUSE COMMITTEE ON LEGISLATIVE ADMINISTRATION

#### **EXECUTIVE SESSION on HB 504**

BILL TITLE:

relative to election-related amendments to the United States Constitution.

DATE:

February 13, 2019

LOB ROOM:

303

**MOTIONS**:

**OUGHT TO PASS** 

Moved by Rep. T. Smith

Seconded by Rep. Frost

Vote: 8-6

CONSENT CALENDAR: NO

Statement of Intent:

Refer to Committee Report

Respectfully submitted,

Rep Betsy McKinney, Clerk

#### HOUSE COMMITTEE ON LEGISLATIVE ADMINISTRATION

#### **EXECUTIVE SESSION on HB 504**

BILL TITLE: relative to election	n-related amendments to the Unite	d States Constitution.
DATE: February 13, 201	9	
LOB ROOM: 104	•	
MOTION: (Please check one box)	)	
OTP 🗆 ITL	☐ Retain (1st year)	☐ Adoption of
	☐ Interim Study (2nd year)	Amendment # (if offered)
Moved by Rep. Smith	Seconded by Rep. Prople	Vote: 8-6
MOTION: (Please check one box)	)	
□ OTP □ OTP/A □ ITL	$\square$ Retain (1st year)	Adoption of Amendment #
	☐ Interim Study (2nd year)	
Moved by Rep	Seconded by Rep.	Vote:
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□ OTP □ OTP/A □ ITL	☐ Retain (1st year)	Adoption of
	☐ Interim Study (2nd year)	Amendment # (if offered)
Moved by Rep	Seconded by Rep	Vote:
MOTION: (Please check one box	)	
□ OTP □ OTP/A □ ITL	☐ Retain (1st year)	Adoption of
	☐ Interim Study (2nd year)	Amendment # (if offered)
Moved by Rep	Seconded by Rep	Vote:
CONSENT C	ALENDAR:YES 🙏	NO
Minority Report? Yes	No If yes, author, Rep:	Motion
	Brown K.	hi nous
Respectfully submitted	Ren Betsy McK	Cinney Clerk

#### OFFICE OF THE HOUSE CLERK



1/14/2019 3:23:31 PM Roll Call Committee Registers Report

#### 2019 SESSION

Legislative Administration

Bill #: UB504 Motion:	OTP	AM #:	Exec Session Date:	2/13/19	Ì
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<u>Members</u>	YEAS	<u>Nays</u>	NV
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Wall, Janet G. Chairman			
Ley, Douglas A. Vice Chairman	16		The second secon
Smith, Timothy J.	Ve		
Bernet, Jennifer	1		
Frost, Sherry A.			
Nutting-Wong, Allison R.	V.		
Turcotte, Alan J.	V		
Wilhelm, Matthew B.	<b>/</b> '		
Hinch, Richard W.			
McKinney, Betsy Clerk			
Graham, John A.			
Hill, Gregory G.		i/	
Rice, Kimberly A.			
Greene, Bob J.			
TOTAL VOTE:			

8

# Hearing Minutes

#### HOUSE COMMITTEE ON LEGISLATIVE ADMINISTRATION

#### PUBLIC HEARING ON HB 504

BILL TITLE: relative to election-related amendments to the United States

Constitution.

DATE: January 24, 2019

LOB ROOM: 303 Time Public Hearing Called to Order: 11:15 a.m.

Time Adjourned: 12:40 p.m.

<u>Committee Members</u>: Reps. Wall, Ley, McKinney, Bernet, Nutting-Wong, Turcotte, Wilhelm, Hinch, Graham, Hill, Rice and Greene

#### Bill Sponsors:

Rep. Read Rep. Butler Rep. Vann
Rep. T. Smith Rep. W. Pearson Rep. Guthrie

Sen. Fuller Clark

#### **TESTIMONY**

\* Use asterisk if written testimony and/or amendments are submitted.

\*Rep. Ellen Read - Prime sponsor of the bill. Money controls political elections. 70 - 90% in NH want limits. 82 towns have asked for fix. People are tired of the situation.

Rep. Joe Guthrie - Co-sponsor of the bill. Supports the bill. Motivate to get the message out.

\*Rick Bourdon - Supports the bill.

\*Bob Perry - Supports the bill. Read his testimony and also Rick Bourdon's testimony.

\*Jim Rubens, Take Back Our Republic - Supports the bill. Not a partisan consideration.

Alvin See - Opposes the bill. Limits speech. Repeal 17th amendment. Senate elected by House.

\*Ben Gusits, American Promise - Supports the bill.

\*Olivia Zink - Supports the bill.

Jaye Kahl - Supports the bill. Citizen who think New Hampshire will see more money bought votes with corporate money this presidential season.

\*James Howard - Supports the bill. 85% of people in US say money controls politics.

Steve Lipscamb, Fix It America - Supports the bill. Here to answer questions. His group has helped with wording across the US.

\*Ellen Leonard, We The People - MWV - Supports the bill. Thinks country is being divided by "Citizens United." Point of View - "Dark Money" also on AmaZon, very depressing.

\*Carinne Dodge, NHWRD - Supports the bill. Reluctant activist, not involved in politics just wants this problem corrected.

Rep. Ed Comeau - Opposes the bill. He spends no money to run, thinks it is up to the voters.

\*Joe Magruder, Democracy Volunteer - Supports the bill.

Lynn R. Chong, Sanbornton Town Meeting - Supports the bill. She campaigned for passage in her town. Talked about Granny "D" and her walk and fight.

Rep. Skip Clearer - Supports the bill. Wants to give history. Bill of Rights - free speech is being drowned out by money and its power.

Ageth Okeny - Supports the bill. Born in Sudan, US citizen in 2015. Pass to protect everyday citizens.

\*Andrew Inzenga - Supports the bill.

Respectfully submitted,

Rep. Betsy McKinney Clerk

#### HOUSE COMMITTEE ON LEGISLATIVE ADMINISTRATION

#### **PUBLIC HEARING ON HB 504**

BILL TITLE:

relative to election-related amendments to the United States

Constitution.

DATE: January 24, 2019

ROOM:

104

Time Public Hearing Called to Order: 11:15

Time Adjourned: 12:40

(please circle if present)

Committee Members: Reps Wall Ley McKinney, T. Smith, Bernet, Frost, Nutting, Turcotte, Wilhelm, Hinch, Graham, Hill Rice and Greene

Bill Sponsors:

Rep. Read

Rep. Butler

Rep. Vann

Rep. T. Smith

Rep. W. Pearson

Rep. Guthrie

Sen. Fuller Clark

#### **TESTIMONY**

* Use asterisk if written testimony and/or amendments are submitted.	
Rep. Bad sponsor - money controls fol elections	
70-906 in NH want limits - 82 towns have asked for fix	
People are tired of the situation.	
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Appliale repeal 17Th amendment Senate elected by House	
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\* Janes Howard, Concord, supports - 85% greeplin US say money control perspose. Stève Libscomle supports - Lese to answer questions His group has helped with wording dress the US Clen Leonard supports - Thinks soundly is being devided by "Otizens Whited". Points trew- 'Darb money "alsoon amazon, Verydepressing, \*Corinno Vodge supports, NHV RP, retuctant actions not involved in polotics fast want this problem Corrected. Rep. Ed Courseau opposesed, he spends no money think it is upto the noters & Joe Magruper will be emailed - supports in her town, talked about Grammy of undher wells Kepthip Cleaser supports - Wants to give history. Bill of Rights - free speech is towned out by money and its power. Ageth Okeny supports - downinstudan us atizan in 2015, pass to protest everyday otizens, Inzonga / Cretu - supports

### SIGN UP SHEET

To Register Opinion If Not Speaking

Bill #	HB 504	Date Jeou	nary 24, 20	19	
Committee	Legislative f				
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				(chec	k one)
Name	Address	Phone	Representing	Pro	Con
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Rep Sue	van Paeckard	House Republica	1 Office		X
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MARYT	il	Derry		V	
Melis	sa Hinebauch	Cancurd	self	X	
	NASMY	Concord	Self	X	

Manchester

978-601-5719

Webster

504 clay st

# Testimony

The Honorable Janet Wall, Chair Legislative Administration, Legislative Office Building, Room 303 Concord, NH 03301 TESTIMONY in support of HB 504

Madam Chair and Members of the Committee,

Thank you for your time and service this morning. As you know, I am Representative Ellen Read, one of the bi-partisan sponsors of HB 504. This Bill joins a broad movement across the country and in the Halls of Congress to identify and move forward with specific language that will inculcate the fundamental principles we agree upon when it comes to money in elections and governance as well as political gerrymandering.

We have found that it is helpful to read the simple language contained in the bill:

**Section I.** Congress and State Legislatures shall regulate the role of money in elections and governance to ensure transparency, prevent corruption, and protect against the buying of access to or influence over representatives. No such regulation shall be deemed in violation of freedom of speech rights in the Constitution of the United States or its Amendments.

**Section II.** Legislative districts or districting plans shall not intentionally or unduly favor or disfavor any political party.

I am here to provide some of the broader context that this Amendment and our efforts in New Hampshire fit into, but following me will be representatives from some of the 82 New Hampshire cities/towns that have passed resolutions asking The General Court to do something about these issues.

The language contained in HB 504 passed the New Mexico state legislature last year on its first submission and is being introduced this year in New Hampshire, Ohio, Colorado, Virginia and other states. The coalition of organizations involved in this national consensus building process include Open Democracy, American Promise, Take Back Our Republic, Common Cause and Fix It America. This coalition has been specifically tasked by the Congressional Campaign Finance Reform Caucus to reach out to state legislatures in order to help build the consensus and momentum needed for passage at the federal level and ratification at the state level.

And, while we may disagree on exactly what legislation will best implement these core principles of fairness, we certainly can agree that the process should be fair ... and that is what HB504 is all about.

With us today to answer any questions you may have are Olivia Zink, Executive Director of New Hampshire based Open Democracy; Ben Gubits, Director of Political Strategy at American Promise and Steve Lipscomb, Managing Director of Fix It America (who oversaw the two and a half year process of drafting the language contained in HB 504).

Thank you again, Madam Chair and Members for your time and I am happy to answer any questions you may have.

Respectfully,

Ellen Read, Rockingham- District 17; Seat #:2043; (603)292-5376; ellen4nh@gmail.com

Committee Address for HB 504
Andrew Inzenga Ph.D.
1-24-2019

Good morning! My name is Andrew Inzenga and I am a constituent from the town of Exeter in Rockingham county, NH. I appreciate your leadership in this matter, as well as your service to the State of New Hampshire.

Today, I speak to you, the Legislative Administration Committee about HB 504. I will briefly share my thoughts about the two sections of this bill, out of sequential order. I will start with Section 2 - the 'districting plans that unduly favor or disfavor a Political Party and the people represented'.

I originally thought that the <u>One Man, One Vote</u> paradigm was the most democratic sounding principle. However, after researching the cases Baker V. Carr - 1962 and Randall V. Simms - 1964, my perspective has evolved. I believe that a representative not only serves his or her district voters, but also its children, unregistered renters and senior citizens (who may no longer be able to cast ballots for various reasons). Incidentally this last group is expanding daily becoming the most populated subset.

Based on my research, my thinking has changed. I now believe all representatives must serve, roughly, equally populated areas. Representation is much more than one man, one vote.

Let me close this section with a quote from Chief Justice Warren (from Baker V. Carr – 1962) – "legislatures represent people not trees". It represents all of the people. I ask that you support section II of HB 504.

Next, I will speak about Section 1. the 'regulating of money in elections, and governance'.

I researched the Federal Election Campaign Act - 1974, Buckley V. Valeo - 1976, the McCain - Feingold Reform Act - 2002, Citizens United V. FEC - 2010, and McCutcheon V. FEC - 2014.

There is a common thread that emerged throughout these legislative acts and the subsequent supreme court rulings. The court agrees that there should be some limitation on spending as "it fosters the appearance of a Quid Pro Quo system, whether it exists or not."

However, the supreme court has consistently ruled that financial donations by Pacs, Labor Unions or other political groups which display their support through donations of money and time, are interchangeable with free speech in the First Amendment. That finding has been reaffirmed most recently when it was applied by Chief Justice Roberts in the majority opinion of McCutcheon V FEC – 2014.

Ladies and gentlemen, I too believe that large contributions of money has and continues to do damage our democracy. It limits equal access to potential candidates as well as the election campaign process. I hope you are successful in finding a solution that limits money, but also doesn't infringe on the First Amendment. You indeed face a mighty challenge.

Again, name is Andrew Inzenga and I thank you for your time.



## New Hampshire Legislature Joins National Effort to change Dark Money in Politics – with 80% of NH Citizens Behind Them ...



#### House Bill 504 -- The Fix It America Constitutional Amendment

**Section I.** Congress and State Legislatures shall regulate the role of money in elections and governance to ensure transparency, prevent corruption, and protect against the buying of access to or influence over representatives. No such regulation shall be deemed in violation of freedom of speech rights in the Constitution of the United States or its Amendments.

**Section II.** Legislative districts or districting plans shall not intentionally or unduly favor or disfavor any political party.

#### NEW HAMPSHIRE CITIZENS OVERWHELMINGLY SUPPORT HB 504:

- 82 New Hampshire Cities and Towns have passed resolutions asking the state legislature and Congress to address this issue.
- > 80% of New Hampshire Citizens want their legislators to do something about money and its impact on elections and governance. (85% of Independent voters; 74% of Republicans and 79% of Democrats)
- ➤ HB 504 is a tangible way for New Hampshire legislators to respond to their constituents. The Amendment clearly articulates the underlying principles of fairness with which most of us agree.

#### HB 504 EMPOWERS NEW HAMPSHIRE LEGISLATORS AND CITIZENS:

- > Unrestricted, massive spending from big donors drowns out the First Amendment free speech rights of New Hampshire citizens/constituents ... whose first amendment rights should be just as important as mega donors.
- > The "money primary" that selects candidates prior to anyone getting a vote diminishes New Hampshire's status as having the "First in the Nation" presidential primary.

#### REGULATING MONEY IN GOVERNMENT IS NOT NEW – BUT CLASSIFYING MONEY AS SPEECH IS ...

- Generally: There is a long tradition of reasonable limits to First Amendment Freedom of Speech rights in the United States. A few examples: People are not allowed to yell "fire" in a crowded theater. People are not allowed to produce, distribute or possess child pornography. And, in the chambers of Congress (and most state legislatures), people are not allowed to protest during the Legislative Session.
- Money = Speech is new: It was not until recently that the Supreme Court took away state and federal legislators' power to protect their constituents from the corrosive effects of dark money on elections and governance. And, in fact, the notion that money=speech under the first amendment was not invented or introduced until 1976 (Buckley v Valeo an unsigned and deeply divided Supreme Court decision). Prior to that, for nearly 200 years, legislators had the power to protect US democracy from runaway money overwhelming elections and governance. The Fix It America Constitutional Amendment simply empowers legislators to do what they have been doing since the inception of the Republic.

#### HB 504 EMPOWERS NEW HAMPSHIRE LEGISLATORS:

New Hampshire legislators entered public service to improve the lives of the people they represent and to work on issues that matter and they share their constituents' frustration with how money can take too much of their valuable time and undermine their ability to get things done.

HB 504 Testimony January 24, 2019 Legislative Administration Committee

GoodMorning Chairwoman Wall, Vice-Chair Ley, and members of this Committee.

I am speaking in support of HB 504. My name is Corinne Dodge and I am a voter in Derry. I am representing both myself and NH Voters Restoring Democracy, a grassroots group of NH citizens advocating for the passage of non-partisan legislation to stop the corrupting influence of excessive and secret money in our current election financing system and to end the practice of partisan redistricting known as gerrymandering. Hopefully you received a letter recently introducing ourselves to you.

I would like to emphasis here that HB 504 is truly a non-partisan issue needed for meaningful and comprehensive change. NH citizens of both political parties are frustrated and angry because we believe that many of our elected officials now cater to the needs of wealthy donors and international corporations at the expense of the needs of working people like ourselves. Eighty-two NH towns have already passed town warrants or resolutions asking you to call upon our US Congress to initiate such an amendment. My Republican-leaning Town Council of Derry voted in unanimous support of the resolution.

In the past, numerous advocates such as myself have come to testify here and at the NH Senate year after year only to be turned down time after time. We are asking for your help today to finally get this bill passed. I have personally been advocating for the past 5 years and would like to share with you some of what I have learned by speaking with and listening to a good number of NH Republican and Democratic legislators and candidates for state and federal office. In requesting help for the promotion of campaign finance reform, this is what I heard from them:

- Over and over I heard from a number of NH State Senators, that they were frustrated and angry that the current cost of running an election in NH has escalated drastically in the past few years and that it can now cost over a hundred thousand dollars. Our current campaign finance system has clearly become overwhelmingly burdensome to candidates who do not accept money from very wealthy donors and/or large corporations from out of state.
- I heard a number of candidates tell me about the extravagant amounts of secret money that wealthy donors, corporations and Pacs were spending to ruin their campaigns with false information.
- I heard from some state and federal legislators and incumbents that while they strongly supported campaign finance reform in principle, they were literally afraid of losing their election if they dared to come out publicly in favor of campaign finance reform. They had reason to believe that their campaign would be attacked with unlimited amounts of money from secret Pacs.

My response to all these statements is that this is exactly why we need a national Constitutional Amendment for comprehensive and long-term prevention of this excessive campaign funding and spending madness. NH Legislators should not be afraid to support NH constituents. Now is the time for you as legislators to stand up and support constituents, ethical election financing and ethical governance. Please support HB 504. Thank You

#### January 24, 1910: Birthday of "Grannie D" Haddock.

When I first heard the story of a feisty, 89 year old, NH woman named "Grannie "Some-kind-of-Fish", who was in the process of walking 3,200 mi. across America calling attention to the issue of campaign finance reform, I had no idea why we needed something called campaign finance reform and why that could possibly be so important to her. While I admired her stamina, I actually thought to myself "What a foolish old woman to go through all that bother for such an unimportant cause." In my ignorance, I didn't understand and she had much to teach me.

Today I know that indeed I was the foolish woman for thinking that, and she a very wise woman indeed. She is in fact, now my role model. As we stand in this building today, we are all literally standing in her footprints, for she spent her 98<sup>th</sup>, 99<sup>th</sup>, and 100<sup>th</sup> birthday advocating for campaign finance reform in this very building.

"Grannie D" Haddock would have turned one hundred and nine years old today had she not left us before she had a chance to deliver her last written speech. Because her words seem to have even more meaning today that when she wrote them 6 years ago, I would like to give voice to Grannie on her birthday by reading excerpts from that undelivered speech.

#### She begins by telling us that:

#### Quote

"In the 1950's as great corporations began to wash away the family businesses of Main Street, the anger of those middle-class families should have been directed against those corporations and the political officials in league with them. Instead, anger was purposely and methodically redirected against a phantom Communist threat inside America, against the civil right of blacks, and against any expansion of government into worker protection and consumer protection. Because the anxiety was misdirected, it was not brought to bear on the proper cause of the anxiety, and so the anxiety only grew.

Corporations and the very wealthiest people began to finance the election campaigns of their foot soldiers in Congress. They financed talk radio and propaganda television. We now see millions of people whose anxiety has been hijacked and redirected against their own best interest...And so the anger grows." End quote.

She continues on to explain about hostile corporate takeovers and the rise of new monopolies, and how very profitable this all was for the very wealthiest among us. Her last 2 sentences read as follows, and please keep in mind that these words were written 9 years ago and the situation has only worsened since that time: Quote "Frankly, I don't think we have much time to waste. Anger is what is in our way, and it comes from the disempowerment of us all" <a href="End quote">End quote</a>

#### How very prophetic her words are still!

Please show NH citizens that their NH House Representatives are ready to work cooperatively together for the benefit of NH citizens. Please follow the lead of the NH Senate who on March 26, 2015 voted unanimously in support of a similar bill for a Constitutional Amendment. I ask that you send HB 504 onto a full House vote unanimously as "Ought to Pass".

Thank you



January 24, 2019

The Honorable Janet Wall, Chair Legislative Administration Legislative Office Building, Room 303 Concord, NH 03301

TESTIMONY in support of HB 504

Dear Chair and members of the Committee,

For the record my name is Olivia Zink, from Open Democracy Action, a non-partisan non-profit organization. Open Democracy Action's mission is to bring about and safeguard political equality for the people of New Hampshire. This will only happen through an open, accountable, and trusted democratic government, "of, by, and for the people," that is free from the corrupting influence of big-money politics and control.

I am here to speak for HB 504. The vast majority of New Hampshire voters, no matter what their political leanings, agree that this system of donor-focused politics needs to end. By passing House Bill 504, New Hampshire's state Legislature can lead the way.

New Hampshire citizens are tired of the influence of big money in politics, and are ready for a solution. 82 towns have passed warrant Articles in NH. Towns and cities have raised their voices that a Constitutional Amendment is the long-term solution to fully reverse the Court's ruling and to restore our rights and assert that "Democracy is for People." Voters of all political stripes are coming together to help pass HB 504.

Former Senator Warren Rudman of New Hampshire wrote "Supreme Court opinion notwithstanding, corporations are not defined as people under the Constitution; and free speech can hardly be called free when only the rich are heard."

This call for a Constitutional Amendment is about free speech, every voice being heard equally.

Respectfully,

Olivia Zink

Open Democracy Action

4 Park St, Suite 301, Concord, NH 03301

603-715-8197



HB 504

### Legislative Affairs Committee January 24, 2019

Testimony of Ben Gubits, National Political Director for American Promise, in support of the Amendment to the U.S. Constitution proposed by House Bill 504

#### **Executive Summary**

The following testimony in support of HB 504, is on behalf of American Promise and its more than 150,000 cross-partisan members that support a Constitutional Amendment to reduce the undue influence of money in our elections and government, and protect the rights of all Americans to equal citizenship in our republic.

#### Attached:

 Cross Partisan Support for this Constitutional amendment: Government of Citizens, Not Money Report

Thank you for the opportunity to submit this testimony on behalf of American Promise, a cross-partisan non-profit organization made up of Americans all over the country, including many in New Hampshire, who are working to secure government of the people, rather than money.

We support HB 504, which advances an urgently needed amendment to the United States Constitution. Such an amendment will ensure transparency, prevent corruption and the buying of access and influence in our political system, and secure the rights of Americans to equal citizenship and representation in our republic.

This Constitutional amendment effort is not a partisan issue, and many Republicans join Democrats in supporting this cause. In every election since 2010, millions of voters in all over the country voted to pass ballot initiatives advancing this Constitutional amendment solution. They all passed, no matter whether the voters were mostly Republicans or mostly Democrats.

<sup>&</sup>lt;sup>1</sup> See attached Report. See also Statement of Fmr. Sen. Alan Simpson (R-Wyoming) (<a href="http://www.americanpromise.net/alan\_simpson\_letter">http://www.americanpromise.net/alan\_simpson\_letter</a>); Congressman Walter Jones (R-North Carolina) (<a href="http://www.charlotteobserver.com/news/politics-government/election/article106380887.html">http://www.charlotteobserver.com/news/politics-government/election/article106380887.html</a> ); Fmr. Congressman James Leach



Almost 800 cities and towns now have joined nineteen states in passing similar resolutions. 82 of these communities are right here in New Hampshire.

Hundreds of Representatives and Senators are now on board, and more and more Americans now know that we must act to win this Constitutional amendment—which will be the 28<sup>th</sup> Amendment—before it's too late. The Resolution you are considering now will make a very important contribution to this historic national cause.

#### Background

At American Promise, our cross-partisan Advisory Council includes Justice James Nelson, who recently retired from the Montana Supreme Court after twenty years of service; law professors such as John Coates and Lawrence Lessig of Harvard Law School and Tamara Piety of the University of Tulsa College of Law; former Members of Congress, Governors, and state legislators with a century of combined experience in the law, lawmaking, and federalism, including Senator Alan Simpson (R-Wyoming), Governor Mike Dukakis (D-Massachusetts), Congressman Jim Leach (R-Iowa) and State Senator Nina Turner (D-Ohio). In addition, our Advisory Council members include Americans from all walks of life and every region of the country. Including local to New Hampshire, Ella McGrail. (full list here: <a href="http://www.americanpromise.net/about#ap\_advisory\_council">http://www.americanpromise.net/about#ap\_advisory\_council</a>)

Ella, a first year freshman in college, has been advocating for this reform on behalf of her generation for four years.

"We know freedom of speech in New Hampshire. Freedom of speech is the stories, experiences, wisdoms, pleas, and views of our people. It is not dollar bills or checks exchanged behind closed doors. Money does talk, but in doing so it silences thousands."

Why a Constitutional Amendment.

A 28<sup>th</sup> Amendment to the United States Constitution is urgent because we face a Constitutional crisis, not just a "campaign finance" problem. As former member of Congress and American Promise Advisory Council member James Leach (R-Iowa) has said, America risks moving to "corporatism and oligarchy," where money rather than people rule.

Oligarchy or republican democracy: That is our choice, and a  $28^{\text{th}}$  Amendment to the Constitution enables us to make the right choice.



So many Americans now feel excluded by our political system because we are excluded: money increasingly controls who can run, who can serve, and what issues matter. And most Americans don't have the money to play the game. Thus, our political system increasingly is dominated by the resources of the very few.

The 2016 election was the most expensive in American history, and most of the money came from less than 1% of the population. In fact, three billionaires alone spent \$200 million. In general, only 4% of Americans participate in the political money game in any way at all. And the money from only 0.5% accounts for most of the total contributions and spending.<sup>2</sup>

While unions and the very wealthy account for a great deal of money, global corporations also are spending massively in federal, state and local elections. Because this spending is unwelcome by Americans, corporations usually try to hide how they spend the money. In recent years, for example, just three conduits for corporate money—the U.S. Chamber of Commerce, the Democratic Governors Association, and the Republican Governors Association, accounted for more than \$700 million in election spending.

This is the American reality now: With only rare exceptions, money decides who runs, who wins, who governs, and what laws pass and don't pass. In this system, most Americans become second-class citizens, treated more like consumers than citizens, and as mere spectators to fights between competing factions of the donor class.

This is a dangerous breach of our national covenant, and a Constitutional Amendment can fix it. This 28<sup>th</sup> Amendment will renew our American promise that every one of us, no matter how poor or how rich, is an equal citizen.

The amendment will limit concentrated money in elections, end the corrupt pay-to-play lobbying system, and keep corporations in business and out of politics. The 28th Amendment will restore free speech rights to all Americans, not just those few who now "speak" so loudly with money and corporate clout.

HB 504 now is needed to push Congress to act, and I hope it finds support across the aisle.

For all of these reasons, I am grateful for the opportunity to submit this testimony for your consideration.

<sup>&</sup>lt;sup>2</sup> 66-80%, depending on various calculations. OpenSecrets; Demos-PIRG 2015.



Sincerely,

Ben Gubits National Political Director - American Promise

HB504.

Email Address	First Name	Last Name	Zip	City
deibob@comcast.net	Robert	Miller		
Amyscottbent@yahoo.com	Amy	Scott		
Robert.J.Battersby.77@Alum,Dartmouth.Org	Robert	Battersby		
teachersuzzie@aol.com	Susan	Strout		
susanmwerner@att.net	Susan	Werner		
kennis@ennisbrookfarm.com	Kristina	Ennis		
cbbnh@roadrunner.com	Caroline	Battersby		
tvachon@merrsoft.com	Tom	Vachon		
carverpaulweir@yahoo.com	Paul	Weir		03601 Acworth
debbyhinman@gmail.com	Deborah	Hinman		03601 Acworth
bbrown8:184@gmail.com	Robert	Brown		03602 Alstead
d.paradise97@yahoo.com	Donald	Paradise		03602 Alstead
rees@sover.net	Rees	Acheson		03602 Alstead
louise.clark50@hotmail.com	Louise	Clark		03602 Alstead
bobholloway@myfairpoint.net	ROBERT	HOLLOWAY		03602 Alstead
bonnie2@sover.net	Bonnie	Carroll		03602 Alstead
anmcarter@metrocast.net	Michelle	Carter		()3809 Alton
pvarney@atsnh.com	Peter	Varney		03809 Alton
kix_soccer@hotmail.com	Brian	Cooper		()3809 Alton
paulinalton@gmail.com	Paul	Ross		03809 Alton
clemons@tds.net	Susan	Clemons		03809 Alton
griz_wp@tds.net	George	Adams		03809 Alton
jack.conaway@gmail.com	John	Conaway		03031 Amherst
Shannon.Chandley.NH@aol.com	Shannon	Chandley		03031 Amherst
bbwilliams26@gmail.com	Barbara	Williams		03031 Amherst
maddog@li.org	Jon	Hall		03031 Amherst
robert.m.leese@gmail.com	Robert	Lease		03031 Amherst
imthinkingonit@hotmail.com	Nancy	Kelly		03031 Amherst

.

smaycurr@yahoo.com	Susan	Currier	03031	Amherst
lu.melton@gmail.com	Lucine	Melton	03031	Amherst
tgnh24@aol.com	Toni	Dinkel	03031	Amherst
upst8@comcast.net	Lori	Abrams	03031	Amherst
fr.kelly02@gmail.com	Fran	Kelly	03031	Amherst
drewbenoit0506@yahoo.com	Andrew	Benoit	03031	Amherst
Fr.kelly01@gmail.com	Fran	Kelly	03031	Amherst
genepoulin5@gmail.com	Joseph & Prise	(Poulin	03216	Andover
wyattlmt@yahoo.com	Jane	Wyatt	03440	Antrim
mommyawei@gmail.com	Susan	'Wei	03217	Ashland
lindaandbill1@yahoo.com	Linda	Pack	03217	Ashland
jiglorieux@gmail.com	Joanne	Glorieux	03811	Atkinson
fpiterak@yahoo.com	Flora	Piterak	03811	Atkinson
Jason@Osborne4NH.com	Jason	Osborne	03032	Auburn
jo.bellucci@gmail.com	Jo	Bellucci	03825	Barrington
jerrychilds56@yahoo.com	geraldÊ	childs	03825	Barrington
kool-40@hotmail.com	Gerald	Childs	03825	Barrington
bill@38cal.com	Bill	Gillis	03825	Barringtor <sub>1</sub>
meredith_malo@hotmail.com	Meredith	Maio	03825	Barrington
frankbertone2@gmail.com	Frank	Bertone	03825	Barringtor <sub>1</sub>
edofthenotch@gmail.com	Edward	Butler	03812	Bartlett
pattianne@att.net	Patti	Manier	03812	Bartlett
srowley2@roadrunner.com	Susan	Rowley	03740	Bath
bedrep7@gmail.com	David	Danielson	03110	Bedford
cfopitz@gmail.com	Calvin	Opitz	03110	Bedford
graham4rep@hotmail.com	John	Graham	03110	Bedford
repsanborn@gmail.com	Laurie	Sanborn	03110	Bedford
rep.keithmurphy@gmail.com	Keith	Murphy	03110	Bedford
20per13@gmail.com	Charles	Meyer	03110	Bedford

jlabdi@yahoo.com	Julie	Abdi	03:110	Bedford
rfragos@comcast.riet	Rita	Fragos	03:110	Bedford
swt_nce_grl@yahoo.com	Liz	Burns	03:110	Bedford
bart@voteforbart.com	Bart	Fromuth	03:110	Bedford
lwfriesian@hotmail.com	Lena	Williams	03220	Belmont
alphawolfwoman@gmail.com	Candace	McCabe	03;220	Belmont
barb6674@yahoo.com	Barbara	Peabody	03:570	Berlin
julie10.18@hotmail.com	Julie	Berthiaume	03:570	Berlin
viviok7@gmail.com	Olivine	Knowles	03:570	Berlin
juliebwinner@gmail.com	Julie	Berthiaume	03:570	Berlin
j.i.ash@computer.org	James	Ash	03:574	Bethlehem
steennh@msn.com	Christine	Lanchester	03574	Bethlehem
menieux@gmail.com	Janet	Moulton	03;304	Bow
kristapepin@yahoo.com	Krista	Pepin	03:304	Bow
janbob814@comcast.net	Janice	Gallagher	03:304	Bow
celtic_carver@comcast.net	Michael	Curley	03:304	Bow
coachdoc49@gmail.com	Alan	Rogers	03;221	Bradford
brucefreeman@mac.com	Bruce	Freeman	03;221	Bradford
abbysdesigns@tds,net	Abby	Waldron	03,221	Bradford
dmunro56@comcast.net	Don	Munro	03;222	Bristol
katzndogz@myfair:ooint.net	Karen	Crooks	03;222	Bristol
susansagecrone@live.com	susan	paiva	03;222	Bristol
diffdrmr@msn.com	David	Goldman	03:222	Bristol
katiemurphy2005@yahoo.com	Katie	Murphy	03;222	Bristol
simplysagacious@hotmail.com	Maureen	Whittemore	03;222	Bristol
sdowe67@gmail.com	Susan	Dowe	03;222	Bristol
kari.k.bremer@gmail.com	Kari	Bremer	03033	Brookline
rtonneberger@northhorizons.com	Robert	Tonneberger	03033	Brookline
barton@jokinen.com	Barton	Jokinen	03033	Brookline

jameskoch 77@aol.com	James	Koch	03223 Campton
nancy.velasquez@icloud.com	Nancy	Velasquez	03223 Campton
78Iniles@gmail.com	Lynda	Niles	03223 Campton
peaseporridgehot@roadrunner.com	Carol	Lenahan	03223 Campton
dmpp1006@gnail.com	Diane	Palac	03741 Canaan
denis.quinlan@qadstudio.com	Denis	Quinlan	03741 Canaan
strikemaiden1@aol.com	Patricia	Mayo	03741 Canaan
robinson99@aol.com	Susan	Weiss	03741 Canaan
richard_pusey@comcast.net	Richard	Pusey	03741 Canaan
lcwnh@comcast.net	Linda	White	03034 Candia
sandrabournival@gmail.com	Sandra	Bournival	03034 Candia
carol.ryann.parker@gmail.com	carol	parker	03034 Candia
ellen.minerva@igmail.com	Ellen	Minerva	03224 Canterbury
tofuannie@my <sup>ř</sup> airpoint.net	Anne	McCullough	03224 Canterbury
bossbill417@aol.com	William	Manning	03224 Canterbury
Kblangfarm@comcast.net	Kathleen	Lang	03224 Canterbury
sarahgreencrow@yahoo.com	Sarah	Taft	03224 Canterbury
saltyladynh@hotmail.com	Karen	Buchanan-Parl	03224 Canterbury
oeyhenry8@gmail.com	Olivia	Henry	03224 Canterbury
fportnoy@gmail.com	Fred	Portnoy	03224 Canterbury
waitescorner@hotmail.com	H.D.	Horton	03224 Canterbury
sdgrigg2010@hotmail.com	Stephen	Grigg	03225 Center Barnstead
jcwestlake@outlook.com	Jane	'Westlake	03225 Center Barnstead
dkwinegar52@gmail.com	Debi	Winegar	03225 Center Barnstead
keithrdamon@yahoo.com	Keith	Damon	03813 Center Conway
fitzitaliak@gmail.com	Kathy	Fitzgerald	03813 Center Conway
martin8250@roadrunner.com	gene	martin	03813 Center Conway
hamp@tds.net	Kati	Preston	03226 Center Harbor
writin_reg@hotmail.com	Regina	Coburn	03814 Center Ossipee

patsyslothower@gmail.com	Patsy	Slothower	03227 Center Sandwich
msgoldsby74@gmail.com	LaTonya	Goldsby	03227 Center Sandwich
jammarsha@myfairpoint.net	Marianne	Marsha	03603 Charlestown
nhfirst@gmail.com	Stever	Smith	03603 Charlestown
tom.sandholm@grnail.com	Thomas	Sandholm	03036 Chester
brendalgoudreau@gmail.com	Brenda	Goudreau	03036 Chester
c2mystique@yahoo.com	Carrie	Boucher	03036 Chester
lister@gsinet.net	Charlotte	Lister	03036 Chester
3uniquedogs@gmail.com	Karen	Tarr	03443 Chesterfield
Isandy@myfairpoint.net	Leo	Sandy	03443 Chesterfield
gstrzepek1@gmail,com	Grethel	Strzepek	03258 Chichester
joedabby@comcast.net	Emil	Tucker	03258 Chichester
nhdjlady@comcast.net	Kristin	Noel	03258 Chichester
motherof4angels@icloud.com	Melissa	Tenney	03743 Claremont
ellenrule@gmail.com	Ellen	Rule	03743 Claremont
ssthilaire1938@gmail.com	Shirley <sup>,</sup>	St hilaire	03743 Claremont
jocloutier@comcast.net	John	Cloutier	03743 Claremont
benmarcato@hotmail.com	Ross	Patterson	03743 Claremont
hmeeza73@gmail.com	Barbara	Ferland	03743 Claremont
fgauthier1776@gmail.com	Francis	Gauthier	03743 Claremont
catwesthaver@yahoo.com	Catherine	Westhaver	03743 Claremont
nhchemtrails@yahoo.com	Dave	Murphy	03743 Claremont
mtn-dog@hotmail.com	Robert:	Knight	03743 Claremont
lynnmoody@msn.com	Lynn	Moody	03743 Claremont
marlyn46@myfairpoint.net	Marlyn	Neary	03576 Colebrook
dori425@msn.com	Doreen	Bongiovanni	03301 Concord
tlr1124@yahoo.com	Antho∩y	Robbins	03301 Concord
bethrichardsforward3@gmail.com	Beth	Richards	03303 Concord
howland.deborah@yahoo.com	Deborah	Howland	03301 Concord

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bigfoot03242@gmail.com	John	Royal	03301 Concord
mcfarlindi@yahoo.com	Diane	McFarlin	03301 Concord
travlr1776@gmail.com	Eileen	Keim	03301 Concord
caroldbrooks@comcast.net	Carol	Brooks	03301 Concord
jeliasberg2@yahoo.com	judith	eliasberg	03301 Concord
tlr1124@hotmail.com	Anthony	Robbins	03301 Concord
iketwombly@me.com	Alex	Twombly	03301 Concord
deborahbruss@mac.com	Deborah	Bruss	03301 Concord
j_munson@corncast.net	Jane	Munson	03301 Concord
russell_gary@comcast.net	Russell	Allen	03301 Concord
Hippiedoc2@comcast.net	Laura	Magzis	03303-8774 Concord
thomson@fm-net.ne.jp	Robert	Thomson	03301 Concord
mef747737reg@gmail.com	Marjorie	Ferguson	03303 Concord
Danfife1@aol.com	Dan	Fife	03301 Concord
momgram69@gmail.com	Carol	Casavant	03301 Concord
john.reagan111.@gmail.com	John	Reagan	03301 Concord
Dickpatten7@gmail.com	Dick	₽atten	03301 Concord
james.mackay@mygait.com	James	MacKay	03301 Concord
johnbigfoot69@msn.com	John	Royal	03301 Concord
sambristol@comcast.net	Sandra	Bristol	03301 Concord
johngifford56@hotmail.com	john	gifford	03303 Concord
lin.river@yahoo.com	Lin	River	03301 Concord
ratlwyatt@outlook.com	Rich	'Wyatt	03301 Concord
ajones@sps.edu	Ann	.lones	03301 Concord
k.sokness@gmail.com	Kathi	Sokness	03301 Concord
smwoodard14@gmail.com	Susan	'Woodard	03301 Concord
RuthK479@gmail.com	Ruth	Kevghas	03301 Concord
jador13@gmail.com	Jarod	Reinhard	03301 Concord
pooziedoo@msn.com	Sara	Stuart	03301 Concord

frankdrake246@yahoo.com	Frank	Drake	03301	Concord
gkhvd4@hotmail.com	Joan	Day	03301	Concord
bpd104@hotmail.com	John	LaRoche	03303	Concord
dietz@mail.com	Duane	Dietz	03301	Concord
wuzbabs@gmail.com	Barbara	Crouse	03301	Concord
phendrick@ccanh.com	Paula	Hendrick	03301	Concord
christydbartlett@gmail.com	Christy	Bartlett	03301	Concord
jinseingc224@live.com	Jesse	Jacobs	03301	Concord
nbricchi@hotmail.com	Nancy	Bricchi	03303	Concord
maura.willing@comcast.net	Maura	Willing	03301	Concord
lucycrichton@comcast.net	Lucy	Crichton	03301	Concord
ronaldmconverse@gmail.com	Ronald	Converse	03301	Concord
corgold@comcast.net	Joanne	Baker	03301	Concord
bill.glahn@mclane.com	Bill	Glahn	03301	Concord
seneleteacher@msn.com	Elaine	Rust	032;29	Contoocook
lenndowdan@gmail.com	Daniel C.	Lennon Sr.	032,29	Contoocook
jstone00@mac.com	Judy	Stone	032;29	Contoocook
hayden.k@comcast.net	Ken	Hayden	032;29	Contoocook
dluneauNH@gmail.com	David	Luneau	032,29	Contoocook
ctfan4@yahoo.com	Jean	Lightfoot	032;29	Contoocook
Fbarb63@yahoo.com	В	Fales	032,29	Contoocook
kate.karing@yahoo.com	Kate	Willis	03818	Conway
northeastfamilymailbox@gmail.com	Morris	West	038:18	Conway
serendipity922@gmail.com	Frank	McCarthy	03818	Conway
tiggerforever122@gmail.com	Cheryl	Heighe	038:18	Conway
alec@ime-usa.com	Alec	Behr	03818	Conway
dawnfarnham@hotmail.com	Dawn	Farnham	03818	Conway
jrborchert33@gmail.com	James	Borchert	03745	Cornish
Mara.Sabinson@dar:mouth.edu	Mara	Sabinson	03745	Cornish

•

lindawilson.farm@gmail.com	Linda	Wilson	03230 Danbury
lilacaraby@earthlink.net	Cathy	Vincevic	03230 Danbury
pansysh@msn.com	Donna	Hakins	03230 Danbury
kenjo88@ymail.com	Josephinevä	Panascivä	03819 Danville
P381dave@yahoo.com	David	<sup>p</sup> aquette	03819 Danville
dancinbomb@yahoo.com	Sheryl	Castles	03819 Danville
dmstarr2@yahoo.com	Donna	:Starr	03819 Danville
jagodynski@hotmail.com	Karen	.lagodynski	03819 Danville
athenacontarino@yahoo.com	Athena	Contarino	03819 Danville
missnavion@msn.com	Sofia	Byrne	03037 Deerfield
trumpd52@yałioo.com	peter	devlin	03037 Deerfield
ewmoore10@gmail.com	Emily	Moore	03037 Deerfield
James@JamesSpillane.org	James	Spillane	03037 Deerfield
geraldineyoung68@gmail.com	Geraldine	'Young	03037 Deerfield
kmcderby@yahoo.com	Karen	McDerby	03037 Deerfield
Cleblanc74@yahoo.com	Christine	Finlayson	03038 Derry
anlav111746@igmail.com	Ann	Laven	03038 Derry
Joseacosta9999@gmail.com	Jose	Acosta has	03038 Derry
lylagirl@comcast.net	Janet	'Virr	03038 Derry
maguirejrjohn@yahoo.com	John	Maguire Jr	03038 Derry
pkirby1@comcast.net	Pam	Kirby	03038 Derry
jangoroff@yahoo.com	Janet	Goroff	03038 Derry
scohen41@outlook.com	Sean	Cohen	03038 Derry
fionajazzblue@yahoo.com	Beverly	MacDonald	03038 Derry
corinnedodge@hotmail.com	Corinne	Dodge	03038 Derry
alex.abreu337@gmail.com	Alejandro	Abreu	03038 Derry
ipekcav@gmail.com	Casey Ipek	Cav	03038 Derry
locawada1@aol.com	Colleen	Thomas	03038 Derry
sharain114@aol.com	Sharon	Spilman .	03038 Derry

john@planchak.com	John	Planchak	03038 Derry
pkatsakiores@comcast.net	Phyllis	Katsakiores	03038 Derry
rmfesh@comcast.net	Robert	Fesh	03038 Derry
sapareto@comcast.net	Frank	Sapareto	03038 Derry
pat.dowling@verani.com	Patricia	Dowling	03038 Derry
brian.chirichiello@verani.com	Brian	Chirichiello	03038 Derry
mdlkid@msn.com	Phyllis	Provenzano	03038 Derry
kjgaffney@comcast.net	Kevin	Gaffney	03038 Derry
alexdh@verizon.net	Alexander	Hilton	03038 Derry
iciclenh@gmail.com	В	G	03038 Derry
tom-vallone@corncast.net	Thomas	Vallone	03038 Derry
dmgazda55@gmail.com	David	Gazda	03038 Derry
rebe933466@hotmail.com	Rebekah	McMahon	03038 Derry
motospam@yahoo.com	Paul	Caporino	03038 Derry
1twozero@gmail.com	Duncan	Steeves	03038 Derry
susankiver@aol.com	Susan	Kiver	03038 Derry
barbshepdg@gmail.com	Barbara	Costa	03038 Derry
bunzi102000@yahoo.com	Bonnie	Savageau	03038 Derry
blue.beauty.lady@gmail.com	Michele	Sweeney	03038 Derry
d2walt@comcast.net	Christine	Manter	03038 Derry
securry4@gmail.com	Stacy	Curry	03038 Derry
nr2ab@aol.com	Ann	Barden	03038 Derry
klazenby@comcast.net	Kimberly	Lazenby	03820 Dover
Tsaliba@mindspring.com	Thomas	Saliba	03820 Dover
peterbarrettschmidt@gmail.com	Peter	Schmidt	03821 Dover
carriagemeadow@comcast.net	Janet	Mason	03820 Dover
irmieb@comcast.net	Irma	Bullock	03820 Dover
rockysmom852@gmail.com	Wendy	Cramer	03820 Dover
toconnor1227@gmail.com	Terri	O'Connor	03820 Dover

ajw10@wildcats.unh.edu	Alexa	'Wheeler	03820	Dover
vwendy@aol.com	Wendy	Green	03820	Dover
sascha2@aol.com	C. Alexander	Cohen	03820	Dover
ms.mistygreen@gmail.com	Barbara	Arnold	03820	Dover
Ccp.nhlife@gmail.com	Carl	Prellwitz	03820	Dover
danny.arnold@gmail.com	Danny	Arnold	03820	Dover
babdoll79@yahoo.com	Galevä	₿aileyVä	03820	Dover
Drkateharris@gmail.com	Katherine	Harris	03820	Dover
superconnie@comcast.net	Pete	l <sup>‡</sup> erraro	03821	Dover
dpkrans@comcast.net	Hamilton	Krans	03820	Dover
streleaven@comcast.net	Susan	Treleaven	03820	Dover
casandler@con\cast.net	Catt	Sandler	03820	Dover
pottersw@gmail.com	Sandra	Potter	03820	Dover
archangelkh@hotmail.com	Karyn	Hannigan	03820	Dover
firstswan@msn.com	Michelle	Colgan	03820	Dover
bfronterho@hotmail.com	Bob	Fronterhouse	03820	Dover
janedstewart@gmail.com	Jane	:Stewart	03820	Dover
js25@txstate.edu	Judy	Stephenson	03820	Dover
lmdemaine@grnail.com	Lisa Demaine	Demaine	03820	Dover
Cynjane@gmail.com	Cynthia	Ellis	03821	Dover
dotchorlian@comcast.net	Dorothy	Mason	03820	Dover
triplll@comcast.net	Lawrence	Lee	03820	Dover
JALB56@comcast.net	Carol	O'Brien	03820	Dover
bjleh55@gmail.com	Barbara		03820	Dover
roland.brown54@yahoo.com	Roland	Brown	03820	Dover
abarbi21@hotmail.com	Elizabeth	Barbi	03820	Dover
debraballou@comcast.net	Debra	Ballou	03820	Dover
barbwinter@ccmcast.net	Barbara	'Winter	03820	Dover
jsargent@worldpath.net	J	Sargent	03444	Dublin

jcfischman@gmail.com	J	Fischman	03444	Dublin
louise@therohdes.net	Louise	Rohde	03444	Dublin
hsearles@msn.com	Hugh	Searles	03444	Dublin
davidwolpe@:aol.com	David	Wolpe	03444	Dublin
elder1262@yahoo.com	Barry	Elder	03444	Dublin
nolantyr@gmail.com	Nolan	Tyrrell	03444	Dublin
leslieann03452@yahoo.com	Leslie	Searles	03444	Dublin
winterwoodelve@gsinet.net	Peggie	Slocum	03046	Dunbarton
crwebb7@hotmail.com	Craig	Webb	03046	Dunbarton
debjarnis12@hotmail.com	Deborah	Jarnis	03046	Dunbarton
judith@kestreInet.net	Judith	Spang	03824	Durham
noneil14@corncast.net	Nancy	O'Neil	03824	Durham
cjeg09@gmail.com	Carol	Glover	03824	Durham
slcardwell@gmail.com	Stephen	Cardwell	03824	Durham
charliejerard@hotmail.com	Charlene	Jerard	03824	Durham
pete.gaeta@yahoo.com	Peter	Gaeta	03824	Durham
momlcam@aol.com	Marie	Campbell	03824	Durham
msmithpen@aol.com	Marjorie	Smith	03824	Durham
janefoconnell@comcast.net	Jane	Oconell	03824	Durham
evelyn.moore1@comcast.net	Evelyn	Moore	03824	Durham
monteagleridge2@msn.com	Diane	McCann	03824	Durham
donnabh@tds.net	Donna	Baker-Hartwel	03231	East Andover
rosalie03@hotmail.com	Rosalie	Wilkins	03826	East Hampstead
twinhill@comcast.net	James	Davis	03827	East Kingston
sacolombo.74@gmail.com	Sarah	Colombo	03827	East Kingston
frankhoier@gmail.com	Franklin	Hoier	03882	Effingham
chriscollier6@gmail.com	Joel	Collier	03748	Enfield
d_cronenwett@yahoo.com	Debra	Cronenwelt	03748	Enfield
tiger.lily4@comcast.net	Henry	Doran	03748	Enfield

rdentenville@email.com	Dogor	Dontonville	02749	Enfield
_ <del>_</del>	Roger			
,		Wilson		Enfield
	•	moore		Epping
nmovitz@msn.com	Nancy	Movitz	03042	Epping
ktzm@myfairpoint.net	Tammy	Rogers	03042	Epping
wendygail2@hotmail.com	Wendy	TRUE	03042	Epping
sromasco@aol.com	Susan	Romasco	03042	Epping
ytoledo032@gmail.com	Yvette	Toledo	03234	Epsom
hobbies@metrocast.net	Bette	Mailloux	03234	Epsom
Caroltaylor5536@gmail.com	Carol	Taylor	03234	Epsom
waltrankin52@gmail.com	Walt	Rankin	03579	Errol
kchristie5@concast.net	Katharine	Christie	03750	Etna
ghoat@comcast.net	Terence	Moran	03833	Exeter
rmallennh@gmail.com	Rm	Allen	03833	Exeter
ejquinan@yahoo.com	Edward	Quinan	03833	Exeter
hlcalvert@me.com	Helen	Calvert	03833	Exeter
kenhcohen@ccmcast.net	Kenneth	Cohen	03833	Exeter
rcallard@aol.com	Robin	Allard	03833	Exeter
wbjennison@gmail.com	William	Jennison	03833	Exeter
mefoley243@comcast.net	Mary Ellen	l <sup>c</sup> oley	03833	Exeter
kompost@comcast.net	Joanna	Pellerin	03833	Exeter
jvdaly@myfairpoint.net	John	Daly	03833	Exeter
vikingjet123@gmail.com	Amedeo	Giorgi	03833	Exeter
polly45@mac.com	Paulette	Wight-Amund:	03833	Exeter
gilmanjd@comcast.net	Julie	Gilman	03833	Exeter
efarnham@exeter.edu	Betsey	Farnham	03833	Exeter
jjacks 22@ myfair point.net	James and Jea	.lackson	03833	Exeter
stephen@mattin.net	Stephen	Mattin	03833	Exeter
charlesgreenwood@hotmail.com	Charles	Greenwood	03833	Exeter

gabukowski@hotmail.com	Gail	Bukowski	03833	Exeter
laurie_murray@comcast.net	Laurie	Murray	03833	Exeter
miltlau@me.com	Milt	Lauenstein	03833	Exeter
hlauenstein@me.com	Helen	Lauenstein	03833	Exeter
janelbyrne@comcast.net	JANE	BYRNE	03833	Exeter
MANNY.KRASNER@GMAIL.COM	Enimanuel	Krasner	03835	Farmington
joe@joepitre.com	Joseph	Pitre	03835	Farmington
Biddiey4@gmail.com	Sharon	Mckenney	03835	Farmington
rippett@myfairpoint.net	Edward	Rippett	03835	Farmington
brewerterry07@gmail.com	Terry	Brewer	03835	Farmington
csscllc@juno.com	CATHERINE	HILTON	03835	Farmington
lajrhart@gmail.com	Linda	Reinhart	03447	Fitzwilliam
mkis99@hotmail.com	Mary	Kisinger	03447	Fitzwilliam
ottoluth@netzero.com	Luther	Otto	03447	Fitzwilliam
mjbower2@buffalo.edu	Mike	Bower	03043	Francestown
buddyp1@comcast.net	Harold	Pope	03043	Francestown
tccapwoody@gmail.com	Woody	Miller	03580	Franconia
jeffblodgett60@yahoo.com	Jeff	Blodgett	03580	Franconia
kccollman@gmaim.com	Karen	Collman	03580	Franconia
jenny@neskaya.com	Jean	Deupree	03580	Franconia
rowjunkmail@myfairpoint.net	Robert	Williams	03580	Franconia
dave@sanbornhall.net	Dave	Testerman	03235	Franklin
olivia@opendemocracy.me	Ol:via	Zink	03235	Franklin
mcparky2@yahoo.com	Robert	Parkinson	03235	Franklin
idd61@hotmail.com	Don	Farr	03235	Franklin
johnson.donald.g@gmail.com	Don	Johnson	03836	Freedom
knirknhhouse@gmail.com	Jerry	Knirk	03836	Freedom
mcconkey2@hotmail.com	Mark	McConkey	03836	Freedom
cmillerhurley@gmail.com	Christine	Hurley	03836	Freedom

itsenh@comcast.net	Daniel	itse	03044 Fremont
abeliveau1001@gmail.com	Α	Beliveau	03044 Fremont
djnhm@myfairpoint.net	David	Johnson	03249 Gilford
thomas.petipas@gmail.com	Thomas	Petipas	03249 Gilford
njs@silbersnh.com	Norman	Silber	03249 Gilford
mosgrfx@hotmail.com	Con	Mosgrfx	03249 Gilford
mrs.jan.crider@gmail.com	Jan	<b>Marcotte</b>	03249 Gilford
gbb507@gmail.com	Graciela	Blanchet	03249 Gilford
nicolelangley07@yahoo.com	Nicole	Langley	03249 Gilford
bootaichi@yahoo.com	Marlene	l <sup>-</sup> aucher	03237 Gilmantor
bootichi@yhoo.com	Marlene	Faucher	03237 Gilmantor
wraven333@grnail.com	cheryl	leone	03837 Gilmantor Iron Works
barkingfoxart@yahoo.com	Suzanne	Parker	03837 Gilmantor Iron Works
kkarnecki@gmail.com	Kathryn	Karnecki	03448 Gilsum
timothyhill93@gmail.com	Timothy	Hill	03838 Glen
glasswearstudio30@gmail.com	Erin	Finney	03838 Glen
marymurray803@gmail.com	Mary Ann	Murray	03045 Goffstowr
glenlake.nh@comcast.net	Barbara	Carbonneau	03045 Goffstowr
reta.macgregor@gmail.com	reta m	macgregor	03045 Goffstowr
northxne@yahoo.com	Tom	Murphy	03045 Goffstowr
grammyjanedoherty@gmail.com	Jane	Doherty	03045 Goffstown
patdelzell@aol.com	patricia	delzell	03045 Goffstown
eilywily@hotmail.com	Eileen	Sheehan Wille	03045 Goffstown
can.am@comcast.net	Kim	Kouyoumjian	03045 Goffstown
dinad54@gmail.com	Dina	Duffy	03045 Goffstowr
kengaldrich@gmail.com	Ken	Aldrich	03045 Goffstown
linguini3@comcast.net	Jeanne	Lavigne	03045 Goffstown
stevejxn@gmail.com	Steve	Jackson	03581 Gorham
cindymdemambro@yahoo.com	Cindy	Demambro	03581 Gorham

blgian@yahoo.com	Monique	Pride	03752	Goshen
cynthiarand@comcast.net	Cincly	Rand	03753	Grantham
hjn:mking@gmail.com	James	King	03753	Grantham
marie_campisi@hotmail.com	Marie	Campisi	03753	Grantham
kmclellan@vocis.com	Karen	McLellan	03753	Grantham
frank.valente@newlondonhospital.org	Frank	Valente	03753	Grantham
martyb44@msn.com	Marty	Boulange <sub>r</sub>	03840	Greenland
jillrımark58@hotmail.com	Jill	Hamilton	03840	Greenland
ajboucher1942@gmail.com	Albert	Boucher	03840	Greenland
rapjurr@comcast.net	Deb	Klein	03840	Greenland
gwenwhitbeck@gmail.com	Gwen	Whitbeck	03048	Greenville
timkell86@gmail.com	Tim	Kelly	03048	Greenville
Lewicke@yahoo.com	John	Lewicke	03048	Greenville
dmullan99@gmail.com	Deborah	Mullan	03048	Greenville
belteshazzar6@hotmail.com	Daniel	Deveau	03582	Groveton
frostfire@myfairpoint.net	Amber	Thompson	03582	Groveton
gouletdebra@yahoo.com	deb	goulet	03582	Groveton
emeryjw@netzero.net	John	Emery	03582	Groveton
mhollyb@aoi.com	holly trott	trott	03841	Hampstead
manestayfarm@gmail.com	Jan	Thompson	03841	Hampstead
electmarkpearson@gmail.com	Mark	Pearson	03841	Hampstead
rl.v/heeler1655@gmail.com	Robert	Wheeler	03842	Hampton
shir.online@hotmail.com	Shir	Haberman	03842	Hampton
leilav.moore@gmail.com	Leila	Moore	03842	Hampton
heado271@yahoo.com	Heather	Hyvari	03842	Hampton
jackelope60@live.com	Robert	Haile	03842	Hampton
american promise@sebosis.com	Peter	Sorrentino	03842	Hampton
shireen@windstream.net	Shireen	Nickel		Hampton
ed8664cb@opayq.com	David	Coe	03844	Hampton Falls

gcdccord@myfairpoint.net	Guy	Cordelle	03449 H	łancock
maryenrica@grnail.com	Mary	Meyers	03449 H	łancock
shadowharp@gmail.com	Sharon	Dowling	03449 H	Hancock
deric15@verizon.net	Eric	Evans	03449 H	Hancock
masoc12@gmail.com	Mary	OConnor	03755 H	Hanover
seacairn@gmail.com	Jeanne	Houghton	03755 H	<del>l</del> anover
margeryphillips@gmail.com	Margery	Phillips	03755 H	Hanover
soniasheridan@kahres.org	Sonia	Sheridan	03755 H	lanover
lieseshew@gmail.com	Elisabeth	Shewmaker	03755 H	Hanover
charlotte.j.sant:orn@dartmouth.edu	Charlotte	Sanborn	03755 H	Hanover
maurajonesinhan@gmail.com	Maura	Jones	03755 H	lanover
aileenrigas@yahoo.com	Aileen	Rigas	03755 H	lanover
jstrohbehn@gmail.com	Jo	Strohbehn	03755 H	<del>l</del> anover
erik13132002@yahoo.com	Erik	Anderson	03450 H	-larrisville
bobcelinericher@yahoo.com	Celine	Richer	03241 H	-lebron
agwimmer@gn\ail.com	Alison	Wimmer	03242 H	lenniker
barstmom@comcast.net	Barbara	Bernstein	03242 H	Henniker
dave@freewoolie.com	David	Woolpert	03242 H	Henniker
deedowcraig@gmail.com	dianne	craig	03243 H	Hill
jimfornh@gmail.com	Jim	l <sup>-</sup> edolfi	03244 H	Hillsborough
bjcavanaugh@gsinet.net	Barbara	Cavanaugh	03244 H	Hillsborough
tookiebrookie@comcast.net	Jeff	Butler	03244 H	Hillsborough
bernina153redux@yahoo.com	Cathryn	Rhoades	03451 H	Hinsdale
amsabb@hotmail.com	Michael	Abbott	03451 H	Hinsdale
mfstafford@yahoo.com	Michael	Stafford	03451 H	Hinsdale
nfowle@comcst.net	Nrma	Montague	03451 H	Hinsdale
jonesgr1@roadrunner.com	GR	Jones	03245 H	Holderness
ahunne@roadrunner.com	Anne	Hunnewell	03245 H	Holderness
sallie@lr.net	Sallie	Fellows	03245 F	Holderness

kmcghee257@gmsil.com	Kat	McGhee	03049	Hollis
dro3sevens@gmail.com	Damon	Oliva	03049	Hollis
dotperlow@γahoo.com	Dorothy	Perlow	03049	Hollis
ellen.29.4ever@gmail.com	Ellen	Walker	03049	Hollis
ann03049@msn.com	Ann	Siglin	03049	Hollis
loisbixby@hctmail.com	Lois	Bixby	03049	Hollis
dragonwood@tds.net	Robert	O'Hannon	03049	Hollis
divewater@gmail.com	John	Giglio	03049	Hollis
bluesky@tellink.net	Ellen	Walker	03049	Hollis
frkotowski@comcast.net	Frank	Kotowski	03106	Hooksett
lchalm@comcast.net	Louise	Chalmers	03106	Hooksett
lbaker323@gmail.com	Evelyn	Baker	03106	Hooksett
michaelfedder@gmail.com	Michael	Fedder	03106	Hooksett
johnleavitts@msn.com	John	Leavitt	03106	Hooksett
rynocc23@aol.com	Scott	Metzger		Hopkinton
susanmcken@aol.com	SusanÊ	Mct	03051	Hudson
john90proof@yahoo.com	John	Ingersoll	03051	Hudson
thud007@hotmail.com	Russell	Ober	03051	Hudson
elaineparent@aol.com	Elaine	Parent	03051	Hudson
spgardner@spgardner.com	Stephen	Gardner	03051	Hudson
deebobmat@aol.com	Denise	Matthews	03051	Hudson
bblue50@comcast.net	Barbara	Blue	03051	Hudson
ihowes029@myfairpoint.net	lan	Howes	03051	Hudson
k9lvrjk61@grnail.com	Janis	Kerrick	03051	Hudson
elizabetherica@comcast.net	Elizabeth	Dyer	03051	Hudson
repulery@comcast.net	Jordan	Ulery	03051	Hudson
lynne.ober@comcast.net	Lynne	Ober	03051	Hudson
mcrocker1776@gmail.com	Bryce	Crocker	03051	Hudson
lillian.meyer@gmail.com	Lillian	Meyer	-03051	Hudson

vebege@myfairpoint.net	Vernice	Gehlhaus	03051	Hudson
atmsdad@yahoo.com	Timothy	Morvant	03051	Hudson
mcthibeau@gmail.com	Marguerite	Thibeau	03051	Hudson
karlstamm@hotmail.com	Karl	\$tamm	03051	Hudson
lomar@hotmail.com	M	W	03845	Intervale
sgreenhalge978@gmail.com	Shawn	Greenhalge	03452	Jaffrey
millievigneault@gmail.com	Millie	Vigneault	03452	Jaffrey
fwsterling@corncast.net	Franklin	Sterling	03452	Jaffrey
Sueinjaffrey@gmail.com	Sue	Franklin	03452	Jaffrey
mdillon@myfairpoint.net	Margaret	Dillon	03452	Jaffrey
colleeninnh@yahoo.com	Colleen	Blais	03452	Jaffrey
ricard@comcast.net	Christina	Ricard	03452	Jaffrey
nbryant@myfa <sup>®</sup> rpoint.net	Nora	Bryant	03452	Jaffrey
pmgair@gmail.com	Peter	Gair	03583	Jefferson
huckiesmom@gmail.com	Lorraine	Taylor	03583	Jefferson
corryhughes@gmail.com	Corry	Hughes	03583	Jefferson
bigbadjohn1229@gmail.com	John	Phillips	03583	Jefferson
erinkennedy@rocketmail.com	Erin	Kennedy	03847	Kearsarge
benamurray@gmail.com	Brenda M.	Dunn	03431	Keene
marthajm18@gmail.com	Martha	Mills	03431	Keene
moonstruckpress@gmail.com	james	dunn	03431	Keene
taylor.farris@okstate.edu	Taylor	Farris	03431	Keene
johnsengladys@gmail.com	Gladys	Johnsen	03431	Keene
Pearson.william99@gmail.com	William	Pearson	03431	Keene
dburridge@ne.rr.com	Delmar	Burridge	03431	Keene
bucwelco@yahoo.com	Robert	Buckley	03431	Keene
jillsjamoke1992@gmail.com	Michael	Hall	03431	Keene
patpentz@gmail.com	Patrick	Pentz	03431	Keene
cweed@keene.edu	Chuck	Weed	03431	Keene

bigred0607@gmail.com  jef weisel 03431 Kee wowwees@yahoo.com jef weisel 03431 Kee jfenton@ne.rr.com JoAnn Fenton 03431 Kee njudd1@ne.rr.com Nancy Judd 03431 Kee jodikat@gmail.com Jodi Newell 03431 Kee lsillner@hotmail.com Lynda Sillner 03431 Kee mecc@ne.rr.com Elise Corrigan 03431 Kee njudd10@gmail.com Nancy Judd 03431 Kee njudd10@gmail.com Alyssa Owens 03431 Kee hightides36@gmail.com Theresa Noel 03431 Kee undr&Ovr@tsd net cowiedoug@comcast.net Douglas Cowie 03848 King justmedmc@comcast.net David Crowell 03848 King justmedmc@comcast.net Weyler 03848 King v-chcj@outlook.com Nalph Emerson 03246 Laco jmccollum@sau8.org James mccollum 03246 Laco james mccollum 03246 Laco james mccollum 03246 Laco james mccollum 03246 Laco	e e e e e e e e e e e e e e e e e e e
jfenton@ne.rr.com njudd1@ne.rr.com Nancy Judd O3431 Kee njudd1@ne.rr.com Jodi Newell O3431 Kee jodikat@gmail.com Jodi Newell O3431 Kee meader281@gmail.com David Meader O3431 Kee lsillner@hotmail.com Lynda Sillner O3431 Kee mecc@ne.rr.com Elise Corrigan O3431 Kee njudd10@gmail.com Nancy Judd O3431 Kee njudd10@gmail.com Alyssa Owens O3431 Kee hightides36@gmail.com Theresa Noel O3431 Kee undr&Ovr@tsd net cowiedoug@comcast.net Douglas Cowie O3848 King justmedmc@comcast.net David Crowell O3848 King justmedmc@comcast.net Nelneth Weyler O3848 King v-chcj@outlook.com Nancy David Welch O3848 King weirsralph@gmail.com Joavid Welch O3848 King meccollum@saiu8.org Joannach Joavid Welch O3848 King meccollum@saiu8.org Joannach Joavid Welch O3848 King meccollum@saiu8.org Joannach Joavid Welch O3848 King Joavid Joav	e e e e e e e e e ston
njudd1@ne.rr.com jodikat@gmail.com Jodi Newell 03431 Kee jodikat@gmail.com David Meader 03431 Kee lsillner@hotmail.com Lynda Sillner 03431 Kee mecc@ne.rr.com Elise Corrigan 03431 Kee njudd10@gmail.com Nancy Judd 03431 Kee afowens1@msn.com Alyssa Owens 03431 Kee hightides36@gmail.com Theresa Noel 03431 Kee undr&Ovr@tsd net cowiedoug@ccmcast.net jlambert51@grnail.com Gerard Judd 03431 Kee 0401	e e e e e e e e ston
jodikat@gmail.com	e e e e e e e ston
meader281@gmail.com David Meader 03431 Kee Isillner@hotmail.com Lynda Sillner 03431 Kee mecc@ne.rr.com Elise Corrigan 03431 Kee njudd10@gmail.com Nancy Judd 03431 Kee afowens1@msn.com Alyssa Owens 03431 Kee hightides36@gmail.com Theresa Noel 03431 Kee undr&0vr@tsd net Rose Cole 03435 Kee cowiedoug@comcast.net Douglas Cowie 03848 King jlambert51@grnail.com Gerard Lambert 03848 King justmedmc@comcast.net David Crowell 03848 King kweyler@aol.com Kenneth Weyler 03848 King v-chcj@outlook.com David Welch 03848 King weirsralph@gmail.com Ralph Emerson 03246 Laco jmccollum@sau8.org james mccollum 03246 Laco	e e e e e e ston
Isillner@hotmail.com Isillner@	e e e e e e ston
mecc@ne.rr.com  njudd10@gmail.com  Alyssa  Alyssa  Owens  O3431 Kee  afowens1@msn.com  hightides36@gmail.com  undr&0vr@tsd net  cowiedoug@comcast.net  jlambert51@grnail.com  justmedmc@comcast.net  bouglas  Gerard  Crowell  O3848 King  justmedmc@comcast.net  boavid  Crowell  O3848 King  V-chcj@outlook.com  Companie  Kenneth  Weyler  O3848 King  Welch  O3848 King  Weirsralph@gmail.com  jmccollum@sau8.org  james  mccollum  O3246 Lacc  James	e e e e ston
njudd10@gmail.com afowens1@msn.com Alyssa Noel O3431 Kee hightides36@gmail.com Theresa Noel O3431 Kee undr&Ovr@tsd net Cowiedoug@ccmcast.net jlambert51@grnail.com justmedmc@comcast.net David Crowell V-chcj@outlook.com V-chcj@outlook.com Weirsralph@gmail.com jmccollum@sau8.org Judd O3431 Kee O440	e e e e ston
afowens1@msn.com hightides36@gmail.com Theresa Noel 03431 Kee undr&Ovr@tsd net cowiedoug@comcast.net jlambert51@grnail.com justmedmc@comcast.net bould Crowell 03848 King justmedmc@comcast.net kweyler@aol.com V-chcj@outlook.com V-chcj@outlook.com Weirsralph@gmail.com jmccollum@sau8.org  Alyssa Owens 03431 Kee 03432 Kee 03435 Kee 03848 King	e e e ston
hightides36@gmail.com Theresa Noel O3431 Kee undr&Ovr@tsd net Rose Cole O3435 Kee cowiedoug@comcast.net jlambert51@grnail.com justmedmc@comcast.net David Kenneth Veyler V-chcj@outlook.com Weirsralph@gmail.com jmccollum@sau8.org  Theresa Noel O3431 Kee O3435 Kee Cowie O3848 King O3848 King Welch O3848 King	e e ston ston
undr&0vr@tsd net Rose Cole 03435 Kee cowiedoug@comcast.net Douglas Cowie 03848 King ilambert51@grnail.com Gerard Lambert 03848 King iustmedmc@comcast.net David Crowell 03848 King kweyler@aol.com Kenneth Weyler 03848 King v-chcj@outlook.com David Welch 03848 King weirsralph@gnail.com Ralph Emerson 03246 Lacc ijmccollum@sau8.org james mccollum 03246 Lacc	e ston ston
cowiedoug@comcast.net jlambert51@grnail.com justmedmc@comcast.net justmedmc@comcast.net kweyler@aol.com v-chcj@outlook.com weirsralph@gmail.com jmccollum@sau8.org  Douglas Cowie 03848 King King Werard Lambert 03848 King Weyler 03848 King Weyler 03848 King Weyler 03848 King Welch 03848 King Welch 03848 King 0886 King	ston ston
jlambert51@grnail.com Gerard Lambert 03848 King justmedmc@comcast.net David Crowell 03848 King kweyler@aol.com Kenneth Weyler 03848 King v-chcj@outlook.com David Welch 03848 King weirsralph@gmail.com Ralph Emerson 03246 Lacc jmccollum@sau8.org james mccollum 03246 Lacc	ston
justmedmc@comcast.net David Crowell 0.3848 King kweyler@aol.com Kenneth Weyler 0.3848 King v-chcj@outlook.com David Welch 0.3848 King weirsralph@gmail.com Ralph Emerson 0.3246 Laco jmccollum@sau8.org james mccollum 0.3246 Laco	
kweyler@aol.com Kenneth Weyler 03848 King v-chcj@outlook.com David Welch 03848 King weirsralph@gmail.com Ralph Emerson 03246 Lacc jmccollum@sau8.org james mccollum 03246 Lacc	
v-chcj@outlook.com David Welch O3848 King weirsralph@gmail.com jmccollum@sau8.org James Ralph Emerson O3246 Lacc	iton
weirsralph@gmail.com Ralph Emerson 03246 Lacci jmccollum@sau8.org james mccollum 03246 Lacci	ton
jmccollum@sau8.org james mccollum 0;3246 Laco	ton
j. The containing state of the	nia
0.0047.4	nia
revicamc@yahoo.com Christopher MacIver 03247 Lace	nia
Dennis_Lintz@hotmail.com Dennis Lintz 03247 Lace	nia
muff@metrocast.net Martha Kruse 03246 Laco	nia
care7000@aol.com Carol Fontaine 03246 Lace	nia
Biggestproblem10@gmail.com Douglas Teegarden 03246 Lace	nia
leadfeather@hotmail.com Frederick Nialetz 03246 Lace	nia
lars-149@hotmail.com David Jorgensen 03246 Lace	
plutoman@live.com Ray Alexander 03246 Lace	nia
sandybergquist@gmail.com Sandra Bergquist 03584 Lan	actor

honhdr@yahoo.com	Herbert	Richardson	03584 Lancaster
bioni91@mac.com	Brian	Mcginley	03584 Lancaster
ellengries@gmsil.com	Ellen	Astle	03584 Lancaster
csdecato@gmail.com	chris	decato	03766 Lebanon
radu_stan@yahoo.com	Radu	Stan	03756 Lebanon
mlouzier@gmail.com	Mark	Louzier	03756 Lebanon
amcdonagh82@gmail.com	Annmarie	<b>McDonagh</b>	03766 Lebanon
hawksncats@yahoo.com	0	Sobko	03756 Lebanon
fliernh@yahoo.com	Mark	Вuck	03766 Lebanon
workrelated.leblanc@gmail.com	J	LeBLanc	03766 Lebanon
gerry.gatz@gmail.com	Gerry	Gatz	03766 Lebanon
nov1963leo@yahoo.com	David	Вasso	03766 Lebanon
barbaraestesteacher@gmail.com	Barbara	Estes	03766 Lebanon
susan.almy@ccmcast.net	Susan	Almy	03766 Lebanon
kaseyluther@comcast.net	Kasey	Luther	03861 Lee
marccravinho@hotmail.com	Marc	Cravinho	03861 Lee
jimgreniersullivan7@gmail.com	James	Grenier	03605 Lempster
rockclifftrkg@gmail.com	William	Soukup	03585 Lisbon
rb03062@aol.com	Roland	Вosse	03585 Lisbon
humhaven@hotmail.com	Marie	Smith	03585 Lisbon
elainepan@live.com	Elaine	Panagopoulos	03585 Lisbon
pipe4321@comcast.net	Dana	French	03052 Litchfield
fbeloin@hotmail.com	Frances	Beloin	03052 Litchfield
joanissingleagaln@gmail.com	Joan	Kendall	03052 Litchfield
jlepine@stanfordalumni.org	Jacques	Lepine	03561 Littleton
gberger59@gmail.com	Geraldine	Berger	03561 Littleton
dangerous_grandma@yahoo.com	Colette	Morris	03561 Littleton
debbassett@mac.com	Deb	Вassett	03561 Littleton
jpond88.jp@gmail.com	Janice	Pond	03561 Littleton

kinneylorenz@icloud.com	Pj	Kinneylorenz	03561	Littleton
kjw1691@yahçıo.com	Kj	Williams	03561	Littleton
pskud@comcast.net	Paul	Skudlarek	03053	Londonderry
gdouglasbeaton@aol.com	Doug	Beaton	03053	Londonderry
doug.thomasnh@gmail.com	Douglas	Thomas	03053	Londonderry
catekris9@gmail.com	Kris	Cate	03053	Londonderry
momina@hotmail.com	Mina	Connor	03053	Londonderry
Qtipnh@aol.com	David	Lundgren	03053	Londonderry
deamnott@msn.com	Dennis	Amnott	03053	Londonderry
cindysowls@msn.com	Cincly	Eaton	03053	Londonderry
mklaz19@yahco.com	Michelle	DeFrancesco	03053	Londonderry
ddallahi@gmail.com	Driss	Dallahi	03053	Londonderry
Sabrina1174@aol.com	Erin	Durso	03053	Londonderry
24disney@comcast.net	Nancy	Bodwell	03053	Londonderry
stellahall1980@yahoo.com	Stella	Hall	03053	Londonderry
dendeb146@gmail.com	Dennis	Jakubowski	03307	Loudon
mbarrar@hotmail.com	Margaret	Barrar	03307	Loudon
maxie033011@aol.com	Anne	Boulanger	03307	Loudon
ronnielesser@gmail.com	Ronnie	Lesser	03768	Lyme
kgrhoads@alurn.mit.edu	Kevin	Rhoads	03768	Lyme
xchngmom@aol.com	Mary	DeLong	03082	Lyndeborough
heraclitean@hotmail.com	Lucius	Sorrentino	03082	Lyndeborough
marciagoodnow@comcast.net	Marcia	Goodnov <i>i</i>	03823	Madbury
memcasey@comcast.net	Mary M.	Casey	03102	Manchester
stevieray56@comcast.net	Stephen	Cabral	03102	Manchester
Susieq8163@icloud.com	Susan	Holmes	03103	Manchester
ricknsirois@gmail.com	Richard	Sirois	03104	Manchester
cindyjoyce58@gmail.com	Cynthia	Joyce	03103	Manchester
jgoley03104@yahoo.com	Jeffrey	Goley	03104	Manchester

ecomstockedwards@gmail.com a.reische@comcast.net Alan Reische 03104 Manchester macmejla@aol.com Mary Cmejla 03104 Manchester Marcmejla@aol.com Mary Cmejla 03104 Manchester Marcmejla@aol.com Mary Cmejla 03104 Manchester Marcmejla@aol.com Marston 03102 Manchester dchase333@comcast.net Diane Chase 03109 Manchester aas.solomon@gmail.com Amanda Solomon 03104 Manchester jonnyclockworks@yahoo.com J.E. Cross 03104 Manchester jjbounce@gmail.com James Sibulkin 03103 Manchester jjbounce@gmail.com James Sibulkin 03103 Manchester jjbounce@gmail.com James Webber 03104 Manchester jbw1026@aol.com Thomas VanUden 03102 Manchester ntchrst123@gmail.com Susan Kelly 03104 Manchester Geoffh87@aol.com Geoff Hamer 03104 Manchester paintbrush@myfairpoint.net Joan Joshua Simmons JoshuaSimmons1986@gmail.com Adam Huberty 03102 Manchester JoshuaSimmons1986@gmail.com Adam Huberty 03102 Manchester ljturnbull1973@yahoo.com Lauren Turnbull 03101 Manchester ljturnbull1973@yahoo.com Carol Ryan 03103 Manchester Gryburn 03104 Manchester JoshuaSimmonss1986@dmail.com Carol Ryan 03103 Manchester ljturnbull1973@yahoo.com Lauren Turnbull 03101 Manchester JoshuaSimmonss1net JoshuaSimmons 03102 Manchester ljturnbull1973@yahoo.com Lauren Turnbull 03101 Manchester JoshuaSimons 03101 Manchester JoshuaSimons 03104 Mancheste	,			
macmejla@aol.comMaryCmejla03104Manchesterkathymarston@comcast.netKathyIMarston03102Manchesterdchase333@comcast.netDianeChase03109Manchesteraas.solomon@gmail.comAmandaSolomon03104Manchesterbrianhedderick@gmail.comBrianHedderick03101Manchesterjonnyclockworks@yahoo.comJ.E.Cross03104Manchesterjjbounce@gmail.comJamesSibulkin03103Manchesterb.uuidger@gmail.comBWidger03104Manchesterjbw1026@aol.comJamesWebber03104Manchesterntchrst123@gmail.comThomasVanUden03102Manchestersryankelly@gmail.comSusanKelly03104Manchestergeoffh87@aol.comGeoffHamer03104Manchesterpaintbrush@myfairpoint.netJoanLevine03104Manchesterbkdonnelly.bkd@gmail.comBrianDonnelly03102ManchesterJoshuaSimmons1986@gmail.comJoshuaSimmons03102Manchesterathuberty@gmail.comAdamHuberty03102Manchesteroas-corby@comcast.netSuzanneCorby03104Manchesterljturnbull1973@yahoo.comLaurenTurnbull03101Manchestergmemmy@comcast.netGailEmerson03104Manchesterlong55@comcast.netPatrickLong03101Manchesterbobwal	ecomstockedwards@gmail.com	Elizabeth	Edwards	03103 Manchester
kathymarston@comcast.net dchase333@comcast.net dchase333@comcast.net dchase333@comcast.net aas.solomon@gmail.com brianhedderick@gmail.com brianhedderick@gmail.com J.E. Cross James Jibulkin James Jibulkin James Jibulkin James Jibulkin James Jibultin James Jibulkin James Jibultin Jib	a.reische@comcast.net	Alan	Reische	03104 Manchester
dchase333@comcast.netDianeChase03109Manchesteraas.solomon@gmail.comAmandaSolomon03104Manchesterbrianhedderick@gmail.comBrianHedderick03101Manchesterjonnyclockworks@yahoo.comJ.E.Cross03104Manchesterjjbounce@gmail.comJamesSibulkin03103Manchesterb.uuidger@gmail.comBWidger03104Manchesterjbw1026@aol.comJamesWebber03104Manchesterntchrst123@gmail.comSusanKelly03104Manchestersryankelly@gmail.comSusanKelly03104ManchesterGeoffh87@aol.comGeoffHamer03104Manchesterpaintbrush@myfairpoint.netJoanLevine03104Manchesterbkdonnelly.bkd@gmail.comBrianDonnelly03102ManchesterJoshuaSimmons1986@gmail.comJoshuaSimmons03102Manchesterathuberty@gmail.comAdamHuberty03102Manchesteroas-corby@corncast.netSuzanneCorby03104Manchesterijturnbull1973@yahoo.comLaurenTurnbull03101Manchestergmemmy@comcast.netGailEmerson03103Manchestergmemmy@comcast.netGailEmerson03104Manchesterbobwalsh2@comcast.netRobertWalsh03104Manchesterbobwalsh2@comcast.netVictoriaSullivan03103Manchesterbo	macmejla@aol.com	Mary	Cmejla	03104 Manchester
aas.solomon@gmail.com Brian Hedderick 03101 Manchester brianhedderick@gmail.com Brian Hedderick 03101 Manchester jonnyclockworks@yahoo.com J.E. Cross 03104 Manchester jjbounce@gmail.com James Sibulkin 03103 Manchester b.uuidger@gmail.com B Widger 03104 Manchester jbw1026@aol.com James Webber 03104 Manchester jbw1026@aol.com James Webber 03104 Manchester ntchrst123@gmail.com James Webber 03102 Manchester ntchrst123@gmail.com James Webber 03104 Manchester ntchrst123@gmail.com Susan Kelly 03104 Manchester sryankelly@gmail.com Geoff Hamer 03104 Manchester paintbrush@myfairpoint.net Joan Levine 03104 Manchester bkdonnelly.bkd@gmail.com Brian Donnelly 03102 Manchester JoshuaSimmons1986@gmail.com Joshua Simmons 03102 Manchester athuberty@gmail.com Joshua Simmons 03102 Manchester athuberty@gmail.com Adam Huberty 03102 Manchester oas-corby@comcast.net Suzanne Corby 03104 Manchester ljturnbull1973@yahoo.com Lauren Turnbull 03101 Manchester gmemmy@comcast.net Gail Emerson 03104 Manchester gmemmy@comcast.net Gail Emerson 03104 Manchester gmemmy@comcast.net Gail Emerson 03104 Manchester gmemmy@comcast.net Patrick Long 03101 Manchester bobwalsh2@comcast.net Robert Walsh 03104 Manchester bobwalsh2@comcast.net Robert Walsh 03104 Manchester patchessul@comcast.net Victoria Sullivan 03103 Manchester irishsouza@netscape.com Kathleen Souza 03104 Manchester boscward5@mansd.org	kathymarston@comcast.net	Kathy	Marston	03102 Manchester
brianhedderick@gmail.com jonnyclockworks@yahoo.com jibounce@gmail.com jibounce@gmail.com jbw1026@aol.com jby1026@aol.com jby10	dchase 333@comcast.net	Diane	Chase	03109 Manchester
jonnyclockworks@yahoo.com  jibounce@gmail.com  jibounce@gmail.com  b.uuidger@gmail.com  b.uuidger@gmail.com  jbw1026@aol.com  ntchrst123@gmail.com  sryankelly@gmail.com  Geoff  Hamer  Geoffh87@aol.com  Geoff  Hamer  Geoffh87@aol.com  Brian  Donnelly  Gan-cester  JoshuaSimmons1986@gmail.com  Adam  Huberty  Gas-corby@comcast.net  Gill  Emerson  Gail  Emerson  Gan-cester  Gan-cester  Gail  Gene  Tyburn  Gan-cester  Gan-ces	aas.solomon@gmail.com	Amanda	Solomon	03104 Manchester
jjbounce@gmail.com James Sibulkin 03103 Manchester b.uuidger@gmail.com B Widger 03104 Manchester jbw1026@aol.com James Webber 03104 Manchester ntchrst123@gmail.com Thomas VanUden 03102 Manchester sryankelly@gmail.com Susan Kelly 03104 Manchester Geoffh87@aol.com Geoff Hamer 03104 Manchester paintbrush@myfairpoint.net Joan Levine 03104 Manchester bkdonnelly.bkd@gmail.com Brian Donnelly 03102 Manchester JoshuaSimmons1986@gmail.com Joshua Simmons 03102 Manchester athuberty@gmail.com Joshua Simmons 03102 Manchester oas-corby@corncast.net Suzanne Corby 03104 Manchester ljturnbull1973@yahoo.com Lauren Turnbull 03101 Manchester caroljryan@gmail.com Carol Ryan 03103 Manchester gmemmy@comcast.net Gail Emerson 03104 Manchester GTYBURN@GMAIL.COM Gene Tyburn 03108 Manchester long55@comcast.net Patrick Long 03101 Manchester bobwalsh2@comcast.net Robert Walsh 03104 Manchester patchessul@comcast.net Victoria Sullivan 03103 Manchester irishsouza@netscape.com Kathleen Souza 03104 Manchester boscward5@mansd.org Lisa Freeman 03103 Manchester	brianhedderick@gmail.com	Brian	Hedderick	03101 Manchester
b.uuidger@gmail.com B Widger 03104 Manchester jbw1026@aol.com James Webber 03104 Manchester ntchrst123@gmail.com Thomas VanUden 03102 Manchester sryankelly@gmail.com Susan Kelly 03104 Manchester Geoffh87@aol.com Geoff Hamer 03104 Manchester paintbrush@myfairpoint.net Joan Levine 03104 Manchester bkdonnelly.bkd@gmail.com Brian Donnelly 03102 Manchester JoshuaSimmons1986@gmail.com Joshua Simmons 03102 Manchester athuberty@gmail.com Adam Huberty 03102 Manchester oas-corby@corncast.net Suzanne Corby 03104 Manchester ljturnbull1973@yahoo.com Lauren Turnbull 03101 Manchester caroljryan@gmail.com Carol Ryan 03103 Manchester gmemmy@comcast.net Gail Emerson 03104 Manchester GTYBURN@GMAIL.COM Gene Tyburn 03108 Manchester long55@comcast.net Patrick Long 03101 Manchester bobwalsh2@comcast.net Robert Walsh 03104 Manchester patchessul@comcast.net Victoria Sullivan 03103 Manchester irishsouza@netscape.com Kathleen Souza 03104 Manchester boscward5@mansd.org	jonnyclockworks@yahoo.com	J.E.	Cross	03104 Manchester
jbw1026@aol.com James Webber 03104 Manchester ntchrst123@gmail.com Thomas VanUden 03102 Manchester sryankelly@gmail.com Susan Kelly 03104 Manchester Geoffh87@aol.com Geoff Hamer 03104 Manchester paintbrush@myfairpoint.net Joan Levine 03104 Manchester bkdonnelly.bkd@gmail.com Brian Donnelly 03102 Manchester JoshuaSimmons1986@gmail.com Joshua Simmons 03102 Manchester athuberty@gmail.com Adam Huberty 03102 Manchester athuberty@gmail.com Adam Huberty 03102 Manchester oas-corby@comcast.net Suzanne Corby 03104 Manchester ljturnbull1973@yahoo.com Lauren Turnbull 03101 Manchester caroljryan@gmail.com Carol Ryan 03103 Manchester gmemmy@comcast.net Gail Emerson 03104 Manchester GTYBURN@GMAIL.COM Gene Tyburn 03108 Manchester long55@comcast.net Patrick Long 03101 Manchester bobwalsh2@comcast.net Robert Walsh 03104 Manchester patchessul@comcast.net Victoria Sullivan 03103 Manchester irishsouza@netscape.com Kathleen Souza 03104 Manchester boscward5@mansd.org Lisa Freeman 03103 Manchester	jjbounce@gmail.com	James	Sibulkin	03103 Manchester
ntchrst123@gmail.com Susan Kelly O3102 Manchester Sryankelly@gmail.com Geoffh87@aol.com Geoff Hamer O3104 Manchester D3104 Manchester D3105 Manchester D3106 Manchester D3106 Manchester D3107 Manchester D3108 Manchester D3108 Manchester D3109 Ma	b.uuidger@gmail.com	В	'Widger	03104 Manchester
sryankelly@gmail.com  Geoffh87@aol.com  Geoff Hamer  Geoffh87@aol.com  Geoff Hamer	jbw1026@aol.com	James	'Webber	03104 Manchester
Geoffh87@aol.com Geoff Hamer D3104 Manchester D3104 Manchester D3104 Manchester D3104 Manchester D3104 Manchester D3104 Manchester D3105 Manchester D3105 Manchester D3106 Manchester D3106 Manchester D3106 Manchester D3106 Manchester D3106 Manchester D3106 Manchester D3107 Manchester D3108 Manchester D3108 Manchester D3109 Manch	ntchrst123@gmail.com	Thomas	VanUden	03102 Manchester
paintbrush@myfairpoint.net Joan Levine 03104 Manchester bkdonnelly.bkd@gmail.com Brian Donnelly 03102 Manchester JoshuaSimmons1986@gmail.com Joshua Simmons 03102 Manchester athuberty@gmail.com Adam Huberty 03102 Manchester oas-corby@comcast.net Suzanne Corby 03104 Manchester ljturnbull1973@yahoo.com Lauren Turnbull 03101 Manchester caroljryan@gmail.com Carol Ryan 03103 Manchester gmemmy@comcast.net Gail Emerson 03104 Manchester GTYBURN@GMAIL.COM Gene Tyburn 03108 Manchester long55@comcast.net Patrick Long 03101 Manchester bobwalsh2@comcast.net Robert Walsh 03104 Manchester patchessul@comcast.net Victoria Sullivan 03103 Manchester irishsouza@netscape.com Kathleen Souza 03104 Manchester boscward5@mansd.org Lisa Freeman 03103 Manchester	sryankelly@gmail.com	Susan	Kelly	03104 Manchester
bkdonnelly.bkd@gmail.com  Joshua Simmons  O3102 Manchester  JoshuaSimmons  O3102 Manchester  athuberty@gmail.com  Adam Huberty  O3102 Manchester  O3102 Manchester  Adam Huberty  O3102 Manchester  O3102 Manchester  O3102 Manchester  O3102 Manchester  O3104 Manchester  Iturnbull  O3101 Manchester  Caroljryan@gmail.com  Carol Ryan  O3103 Manchester  Gail Emerson  O3104 Manchester  GTYBURN@GMAIL.COM  Gene Tyburn  O3108 Manchester  long55@comcast.net  Patrick  Long  O3101 Manchester  bobwalsh2@comcast.net  Robert  Walsh  O3104 Manchester  patchessul@comcast.net  Victoria  Sullivan  O3103 Manchester  irishsouza@netscape.com  Kathleen  Souza  O3104 Manchester  boscward5@mansd.org  Lisa  Freeman  O3103 Manchester	Geoffh87@aol.com	Geoff	Hamer	03104 Manchester
JoshuaSimmons1986@gmail.com Joshua Simmons Joshua Lisa Simmons Joshua Lisa Freeman Joshua Manchester Gailos Fine Joshua Manchester Joshua Manche	paintbrush@myfairpoint.net	Joan	Levine	03104 Manchester
athuberty@gmail.com Oas-corby@conncast.net Suzanne Suzanne Corby O3102 Manchester Corby O3104 Manchester Corby O3104 Manchester Corby O3105 Manchester Caroljryan@gmail.com Carol Ryan O3103 Manchester Gail Emerson O3104 Manchester GTYBURN@GMAIL.COM Gene Tyburn O3108 Manchester Carol Carol Ryan O3101 Manchester Carol Carol Ryan O3104 Manchester Carol Carol Ryan O3105 Manchester Carol Carol Ryan O3106 Manchester Carol Carol Ryan O3107 Manchester Carol Carol Ryan O3108 Manchester Corby O3108 Manchester Corby O3108 Manchester Corby O3108 Manchester Corby O3108 Manchester Carol Carol Ryan O3108 Manchester Corby O3108 M	bkdonnelly.bkd@gmail.com	Brian	Donnelly	03102 Manchester
oas-corby@comcast.net  ljturnbull1973@yahoo.com  Lauren  Carol  Ryan  O3104 Manchester  Caroljryan@gmail.com  Gail  Emerson  O3104 Manchester  Gail  Emerson  O3104 Manchester  Gail  Emerson  O3104 Manchester  Gail  Emerson  O3104 Manchester  Gail  Ingester  Gail  Ingester  Gail  Ingester  Gail  Ingester  O3104 Manchester  Ingester  In	JoshuaSimmons1986@gmail.com	Joshua	Simmons	03102 Manchester
ljturnbull1973@yahoo.com	athuberty@gmail.com	Adam	Huberty	03102 Manchester
caroljryan@gmail.com Carol Ryan 03103 Manchester gmemmy@comcast.net Gail Emerson 03104 Manchester GTYBURN@GMAIL.COM Gene Tyburn 03108 Manchester long55@comcast.net Patrick Long 03101 Manchester bobwalsh2@comcast.net Robert Walsh 03104 Manchester patchessul@comcast.net Victoria Sullivan 03103 Manchester irishsouza@netscape.com Kathleen Souza 03104 Manchester boscward5@mansd.org Lisa Freeman 03103 Manchester	oas-corby@comcast.net	Suzanne	Corby	03104 Manchester
gmemmy@comcast.net Gail Emerson 03104 Manchester GTYBURN@GMAIL.COM Gene Tyburn 03108 Manchester long55@comcast.net Patrick Long 03101 Manchester bobwalsh2@comcast.net Robert Walsh 03104 Manchester patchessul@comcast.net Victoria Sullivan 03103 Manchester irishsouza@netscape.com Kathleen Souza 03104 Manchester boscward5@mansd.org Lisa Freeman 03103 Manchester	ljturnbull1973@yahoo.com	Lauren	Turnbull	03101 Manchester
GTYBURN@GMAIL.COM Gene Tyburn 03108 Manchester long55@comcast.net bobwalsh2@comcast.net patchessul@comcast.net victoria irishsouza@netscape.com boscward5@mansd.org Gene Tyburn 03108 Manchester Valsh Valsh 03101 Manchester Victoria Sullivan 03103 Manchester Victoria Freeman 03104 Manchester	caroljryan@gmail.com	Carol	Ryan	03103 Manchester
long55@comcast.netPatrickLong03101Manchesterbobwalsh2@comcast.netRobertWalsh03104Manchesterpatchessul@comcast.netVictoriaSullivan03103Manchesteririshsouza@netscape.comKathleenSouza03104Manchesterboscward5@mansd.orgLisaFreeman03103Manchester	gmemmy@comcast.net	Gail	Emerson	03104 Manchester
bobwalsh2@comcast.net Robert Walsh 03104 Manchester patchessul@comcast.net Victoria Sullivan 03103 Manchester irishsouza@netscape.com Kathleen Souza 03104 Manchester boscward5@mansd.org Lisa Freeman 03103 Manchester	GTYBURN@GMAIL.COM	Gene	Tyburn	03108 Manchester
patchessul@comcast.net Victoria Sullivan 03103 Manchester irishsouza@netscape.com Kathleen Souza 03104 Manchester boscward5@mansd.org Lisa Freeman 03103 Manchester	long55@comcast.net	Patrick	Long	03101 Manchester
irishsouza@netscape.com Kathleen Souza 03104 Manchester boscward5@mansd.org Lisa Freeman 03103 Manchester	bobwalsh2@comcast.net	Robert	<b>Walsh</b>	03104 Manchester
boscward5@mansd.org Lisa Freeman 03103 Manchester	patchessul@comcast.net	Victoria	Sullivan	03103 Manchester
_	irishsouza@netscape.com	Kathleen	Souza:	03104 Manchester
heshaw3@comcast.net Barbara Shaw 03103 Manchester	boscward5@mansd.org	Lisa	Freeman	03103 Manchester
bestiation ballotte ballotte state of the st	beshaw3@comcast.net	Barbara	Shaw	03103 Manchester

nhcisd@aol.com	Mark	Proulx	03103 Manchester
richardoleary646@gmail.com	Richard	O'Leary	03109 Manchester
mackenziedist17@gmail.com	Mark	MacKenzie	03102 Manchester
livhudson75@gmail.com	Olivia	Ritchotte	03103 Manchester
aprilcardosi@comcast.net	Lorraine	Cardosi	03103 Manchester
sleavitt@esri.com	Sherry	Leavitt	03104 Manchester
matt.ricker.mr93@gmail.com	Matthew	Ricker	03102 Manchester
vobiscum41@gmail.com	Shedrick	Grimsley	03108 Manchester
murielgodbout2@gmail.com	Muriel	Godbout	03102 Manchester
c21taylor@mail.com	Jean	Taylor	03102 Manchester
gyulaslakatos1959@gmail.com	Gyula	Lakatos Sapun	03104 Manchester
firedance123@yahoo.com	Kat	Ritter	03104 Manchester
somanyinsaneplays@gmail.com	Andrew	Fox	03101 Manchester
cherb55@comcast.net	Chris	Herbert	03104 Manchester
amadams@g4com.com	Alexander	Adams	03101 Manchester
steveomand@gmail.com	Steven	Omand	03104 Manchester
telgekathy46@gmail.com	Kathy	Telge	03104 Manchester
rebelaw@msn.com	Robin	Boots	03103 Manchester
garycarkin@yahoo.com	Gary	Carkin	03103 Manchester
sheila14_@excite.com	Sheila	Bryan	03103 Manchester
icantcomeupwithagoodadress@hotmail.com	Abbi	Orenstein	03104 Manchester
kvonsuck@yahoo.com	Christopher	von Sück	03104 Manchester
m.mahmutovic@yahoo.com	Mirela	Mahmutovic	03101 Manchester
evarickhi@yahoo.com	Eva	Rickhi	03103 Manchester
lgarrish@hotmail.com	Linda Garrish	Thomas	03104 Manchester
maries2pugs@gmail.com	Marie	Swanson	03103 Manchester
concerned.us.citizen.here@gmail.com	Gary	Morris	03101 Manchester
melizie@grolen.com	Mary	Lizie	03101 Manchester
colleenmtierney@outlook.com	Colleen	Tierney	03101 Manchester

mokabo1@myfairpoint.net	Fran	Weaver		Manchester
kerrygal13@yahoo.com	Linda	McCarthy-Wya	03101	Manchester
angelwing978@hotmail.com	SandraVä	Houlevä	03104	Manchester
anahis1120@yahoo.com	Jordan	Peters	03101	Manchester
lgagne25@comcast.net	Larry	Gagne	03104	Manchester
hanoverhill@juno.com	Dr Raymond	Вrooks	03104	Manchester
brian@wolf-pac.com	Ryan	Clayton	03109	Manchester
grammyoliver44@yahoo.com	Kathleen	Oliver	03455	Marlborough
igavrin@ne.rr.com	Ginnie	Gavrin	03455	Marlborough
naderer@aderer.com	Noel	Aderer	03455	Marlborough
cnjdragon@gmail.com	Gene	McDonald	03455	Marlborough
marge.shepardson@gmail.com	Marjorie	Shepardson	03455	Marlborough
jayne.chase@gmail.com	Jayne	Chase	03455	Marlborough
janet.collett@gmail.com	Janet	Collett	03456	Marlow
oldkempfarm@localnet.com	Judith	Ryner	03456	Marlow
j_caci@yahoo.com	Judith	Caci	03850	Melvin Village
bettyhall@me.com	Betty	Hall	03850	Melvin Village
demarknh114@gmail.com	Rick	DeMark	03253	Meredith
i2amjustme@gmail.com	Phyillis	Brewer	03253	Meredith
wsanborn@metrocast.net	Wayne	Sanborn	03253	Meredith
pameladfield@gmail.com	Pam	Field	03253	Meredith
Wicwas3@msn.com	Beverly	Maul	03253	Meredith
ucanu@myfairpoint.net	Paula	Wanzer	03253	Meredith
dheyduk@metrocast.net	Daniel	Heyduk	03253	Meredith
palamb_ma@yahoo.com	PA	Lamb	03253	Meredith
lmontana11@hotmail.com	Lynn	Montana	03253	Meredith
barbsmith603@comcast.net	Barbara	Smith	03054	Merrimack
robin@chouiniere.net	Robin	Chouiniere	03054	Merrimack
lcuozzo1748@gmail.com	Lorraine	Cuozzo	03054	Merrimack

gordonk603@gmail.com	Kevin	Gordon	03054	Merrimack
rtomic49@yahoo.com	Raquel	Beard	03054	Merrimack
maryclaireweaver@gmail.com	Mary	Weaver	03054	Merrimack
coughlin29@gmail.com	Cynthia	Coughlin	03054	Merrimack
cmdipirro@hotmail.com	Carol	DiPirro	03054	Merrimack
valerie60@comcast.net	Anthony	Pellegrino	03054	Merrimack
latedeschi@hotmail.com	Louise	Tedeschi	03054	Merrimack
kevin.j.donohue@faa.gov	Kevin	Donohue	03054	Merrimack
ekfulmer@msn.com	Evan	Fulmer	03054	Merrimack
danaaknight@gmail.com	Dana	Knight	03054	Merrimack
eddydeblois@yahoo.com	edward	deblois	03588	Milan
mswhmtns21@hotmail.com	Pat	Bacon	03588	Milan
etownr@aol.com	Erline	Towner	03055	Milford
walah1@comcast.net	will	hall	03055	Milford
fjemmick@comcast.net	Frank	Emmick	03055	Milford
graywolfsp@yahoo.com	Linda	Freeman	03055	Milford
esposito.dan@gmail.com	Dan	Esposito	03055	Milford
asbmuy@yahoo.com	Alan	Brooks	03055	Milford
kvianapoliticalcons@hotmail.com	Katia	Viana	03055	Milford
Pb1404pb@yahoo.com	Margaret	Briand	03055	Milford
curtview@yahoo.com	Shirley	Curtis	03055	Milford
denise.m.clark03055@gmail.com	Denise	Clark	03055	Milford
tahlula2013@hotmail.com	Susan	Fox	03851	Milton
neckx6@yahoo.com	Steven	Kloppenburg	03851	Milton
knlacoss@GMAIL.com	Kathleen	LaCoss	03851	Milton
cinny_wyatt@siemon.com	Cynthia	Wyatt	03851	Milton
izofgreen@msn.com	Tina	McCleery	03853	Mirror Lake
pow452@msn.com	Jan	Anderson	03853	Mirror Lake
timbrenleahy@gmail.com	Timothy	Leahy	03771	Monroe

johnbmcnally@gmail.com	John	McNally	03771	Monroe
cjohnson72645@yahoo.com	Christina	Johnson	03771	Monroe
pollygraphic@comcast.net	Polly	Crisman	03057	Mont Vernon
jill@frajilfarms.com	Jill	Weber	03057	Mont Vernon
suestrasen@yahoo.com	Sue	Str	03057	Mont Vernon
maggie@wold.US	margaret	Wold	03254	Moultonborough
secostanza@gmail.com	Sara	Costanza	03254	Moultonborough
mparraway@gmail.com	Mark	Parraway	03254	Moultonborough
lingmeister@aol.com	John	Ling	03254	Moultonborough
rsantoro4@roadrunner.com	Ralph	Santoro	03254	Moultonborough
shomerakacpike@gmail.com	Christopher	Pike	03060	Nashua
lkns@flash.net	Leela	Kar	03060	Nashua
vmoralesvelasco@comcast.net	Victor	Morales	03063	Nashua
lauraharris720@gmail.com	Laura	Harris	03063	Nashua
walsh1138@gmail.com	John	'Walsh	03060	Nashua
deblshelley@yahoo.com	Deborah	Shelley	03060	Nashua
ralphann62@comcast.net	Ann	Koles	03063	Nashua
Splainea@yahoo.com	Alice	Splaine Splaine	03064	Nashua
mike@wolf-pac.com	Michael	Monetta	03063	Nashua
pedersenusa@netscape.net	Michael	Pedersen	03062	Nashua
medove@comcast.net	Monica	Dove	03060	Nashua
esther.waisman@gmail.com	Esther	Waisman	03062	Nashua
mickey.finn49@yahoo.com	Mickey	Finn	03060	Nashua
suef60@gmail.ċom	Susan	Farina	03064	Nashua
karen_maccini@yahoo.com	Karen	Maccini	03060	Nashua
Sctsgdsmn@gmail.com	James	Allan	03060	Nashua
sara_barnes@comcast.net	Sarah	Barnes	03062	Nashua
catherine4Ward7@gmail.com	Catherine	Sofikitis	03060	Nashua
seidelcarl38@gmail.com	Carl	Seidel	03063	Nashua

•

Elizabeth.Ferreira.NH@gmail.com	Elizabeth	Ferreira	03063 Nashua
snewmannh@aol.com	Sue	Newman	03064 Nashua
jpfaith@comcast.net	Jessica	Ayala	03060 Nashua
violabby1@gmail.com	Abigail	Beutler	03060 Nashua
deerspirit@cutbeach.com	Lorraine	Dewey	03062 Nashua
joseph.peitz@makeitlabs.com	joseph	peitz	03062 Nashua
mcasne1997@aol,com	Suzanne	Morrell	03063 Nashua
Charports@hotmail.com	Kathleen	Reilly	03062 Nashua
sarahd3960@comcast.net	Sarah	Dallaire	03060 Nashua
jlewando@hotmail.com	Jean	Lewandowski	03062 Nashua
tina11125.tm@gmail.com	Kristín	McKnight	03064 Nashua
barbara.glassman@gmail.com	Barbara	Glassman	03060 Nashua
Laarsdev@aol.com	Lawrence	Devine	03062 Nashua
elizabethbrotherton1@aol.com	Elizabeth	Brotherton	03060 Nashua
mcintosh.mike@comcast.net	Mike	McIntosh	03062 Nashua
mercedes_cernud;a@yahoo.com	Mercedes	Cernuda	03063 Nashua
patryherd@yahoo.com	pat	ryherd	03063 Nashua
debstevens1@gmail.com	Debra	Stevens	03060 Nashua
jacksonmd62@ho::mail.com	Michael	Jackson	03060 Nashua
tanya.prather@gmail.com	Tanya	Prather	03060 Nashua
leebory@juno.com	Lee	bory	03060 Nashua
abouttimeforplay@aol.com	About	Time	03064 Nashua
alcaideh@yahoo.com	David	Alcaide	03063 Nashua
marchowskyshirley@gmail.com	Shirley	Marchowsky	03060 Nashua
prsrvrnc3@yahoo,com	Lucy	Valentino	03060 Nashua
cmanderson5708@gmail.com	Cheryl	Anderson	03060 Nashua
dnpyles@acousticmusic.com	David	Pyles	03457 Nelson
englund@myfairpoint.net	Alfrieda	Englund	03457 Nelson
gregrothman@pobox.com	Greg	Rothman	03457 Nelson

	Louis			
	LOUIS	Nixon	03070	New Boston
youngbirdrunner@gmail.com	Linda	Young	03070	New Boston
cheryl_merino@yahoo.com	Cheryl	Merino	03070	New Boston
jx243@aol.com	Jacqueline	Filiault	03070	New Boston
colonialacres31@gmail.com	Elaine	Hechtl	03070	New Boston
s_flause@yahoo.com	Sarah	Flause	03854	New Castle
ezphillips@yahoo.com	Ellen	Phillips	03855	New Durham
thesythel@gmail.com	William	Winslow	03855	New Durham
prosody2000@yahoo.com	Cathy	Allyn	03855	New Durham
newf1954@yahoo.com	Lisa	Clark	03256	New Hampton
baby_j_316@hotmail.com	Mary	Stage	03256	New Hampton
rpwatkins48@gmail.com	Rod	watkins	03071	New Ipswich
paulsomero@n\sn.com	Paul	Somero	03071	New Ipswich
moore4nh@gmail.com	Craig	Moore	03071	New Ipswich
seacorny@gmail.com	Connie	Sullivan	03257	New London
paulkambrose@gmail.com	Paul	Ambrose	03257	New London
natanddan@myfairpoint.net	Dan	Allen	03257	New London
cbiron2000@yahoo.com	Christopher	Biron	03257	New London
ggrainger68@gmail.com	Gail	Grainger	03257	New London
scott.w.wallace54@gmail.com	SCOTT	WALLACE	03255	Newbury
law4355@yahoo.com	Lynn	Wallace	03255	Newbury
mgmccluskey@comcast.net	Mary	McCluskey	03856	Newfields
seventags@hotmail.com	Amy	Kaufman	03856	Newfields
Joycesh@msn.com	Joyce	Sheehan	03857	Newmarket
elizabethoien@gmail.com	Elizabeth	Oien	03857	Newmarket
mtlt@comcast.net	Lori	Thompson	03857	Newmarket
kris.kcarmusa@gmail.com	Kristin	Carmichael	03857	Newmarket
krmsfacs@yahoo.com	Gloria	Taylor	03857	Newmarket

stevelynda12@gm.ail.com	Lynda	Wilson	03857	Newmarket
andreabridges@hotmail.com	Andrea	Bridges	03857	Newmarket
dsawler56@hotmail.com	Richard	Sawler	03857	Newmarket
skip@lavalleys.com	Skip	Rollins	03773	Newport
heartlandrfd123@gmail.com	Geri	Jachim	03773	Newport
kathy971@gmail.com	Kathy	Chase	03773	Newport
fatwopdagogirlfriend@yahoo.com	Jennife <sub>r</sub>	Rogers	03773	Newport
uzabara@gmail.com	Rhoda	Staff	03773	Newport
linda.cleaning101@yahoo.com	Linda G	Dennis	03773	Newport
michaelskathryn@yahoo.com	Kathryrı	Michaels	03858	Newton
ellinleonard@gmail.com	Ellin	Leonard	03860	North Conway
jedavies132@gmail.com	Margaret	Davies	03860	North Conway
brendan_sullivan@hotmail.com	Brendan	Sullivan	03860	North Conway
barbyorkie@comcast.net	Barbara	Strout	03862	North Hampton
lmmcary@gmail.com	Linda	Cary	03862	North Hampton
origamishinigami@gmail.com	Evan	Gilbert	03774	North Haverhill
ingarijc@aol.com	Joseph	Ingari	03259	North Sandwich
ghoag@cyberpine.net	Gloria	Hoag	03259	North Sandwich
ceelionez@gmail.com	Caroline	Nesbitt	03259	North Sandwich
robertdion3434@gmail.com	Robert	Dion	03260	North Sutton
msricia@yahoo.com	Patricia	McMahon	03260	North Sutton
jckgbsn@aol.com	John	Gibson	03260	North Sutton
mscindy4@live.com	Cindy	Dolan	03609	North Walpole
pontegwatrail@juno.com	Charles	Wright	03609	North Walpole
cmwaterski7@hotmail.com	chuck	mitchell	03262	North Woodstock
bdham@roadrunner.com	Bonnie	Ham	03262	North Woodstock
dss4@myfairpoint.net	Sheilagh	Bergeron		Northfield
sandyc@dicksandy.org	Sandra	Cole	03261	Northwood
kwjackd@aol.com	John	Donovan	03261	Northwood

revjeanne@metrocast.net	Jeanne	Fournier	03261	Northwood
brian03261@gmail.com	Brian	Stone	03261	Northwood
tugcharlottew@gmail.com	Hendrikus	Rekelhoff	03261	Northwood
time2drem@acıl.com	Crystal	Cupp	03261	Northwood
st.fernald@gmail.com	Stephen	Fernald	03290	Nottingham
peterawhite2@gmail.com	Peter	White	03290	Nottingham
deborahfexis@comcast.net	Deborah	Fexis	03290	Nottingham
judithmatthewsm@aol.com	Judith	Matthewd	03290	Nottingham
brieghangardner@aol.com	Brieghan	Gardner	03290	Nottingham
pdkelly@comcast.net	Pamela	Kelly	03290	Nottingham
jjn13@comcast.net	Jim	Nasser	03290	Nottingham
granitefern@grnail.com	Fern	Downing	03864	Ossipee
suesnide@comcast.net	Ann	Snide .	03076	Pelham
Mayanniewhite@hotmail.com	Maryann	Leonard-White	03076	Pelham
lbrown24@comcast.net	Lisa	Brown	03076	Pelham
dbbriordan@yahoo.com	David	Riordan	03076	Pelham
cqdyer@gmail.com	Caleb	Dyer	03076	Pelham
simmms@msn.com	David	Simpkin	03076	Pelham
glf@usa.com	Gary	Freeman	03076	Pelham
gram99karen@gmail.com	karen	johnson	03458	Peterborough
susanl143@aol.com	Susan	Ladmer	03458	Peterborough
jerrywilson765@msn.com	Jerome	Wilson	03458	Peterborough
jasonlambert67'@gmail.com	Jason	Lambert	03458	Peterborough
maryannestrong@gmail.com	Maryanne	Strong	03458	Peterborough
dpenny72@gmail.com	Dorothy	Penny	03458	Peterborough
carolwyndham@yahoo.com	Carol	Wyndham	03458	Peterborough
morrowmarsha1@gmail.com	Marsha	Morrow	03458	Peterborough
mamartel2000@yahoo.com	Mary	Martel	03458	Peterborough
cozycottagenh@gmail.com	Kathy	Bassett	03458	Peterborough

jelindh@mac.com	Jo Ellen	D'ambrosio	03458 Peterborough
mbrittons@comcast.net	Marilyn	Britton	03458 Peterborough
prleishman@aol.com	Peter	Leishman	03458 Peterborough
meredith@ruland.org	Meredith	Ruland	03458 Peterborough
kerbyelliott@hotmail.com	Kerbert	Porter-Elliott	03458 Peterborough
erin.swn@gmail.com	Erin	Sweeney	03458 Peterborough
jcwyndham@myfairpoint.net	John	Wyndham	03458 Peterborough
zgravity513@gmail.com	George	Christilaw	03458 Peterborough
gibbygirl18@yahoq.com	Marsha	Gibson	03458 Peterborough
bixbycreek@gmail.com	Carole	Doreski	03458 Peterborough
terryhelenreeves1953@gmail.com	Terry	Reeves	03458 Peterborough
fullybooked1@aol.com	Meredith	White	03458 Peterborough
cathierunyon@hotmail.com	Emilie	Runyon	03458 Peterborough
gram99@gmail.com	Karen	Johnson	03458 Peterborough
kkbrnz@yahoo.com	Kathleen	Barnes	03458 Peterborough
abbymeyer@earthlink.net	Abigail	Meyer	03458 Peterborough
ramvpatten@comcast.net	Marcia	Patten	03458 Peterborough
audreymwhite28@gmail.com	Audrey	White	03458 Peterborough
klewers@tds.net	Katrina	Lewers	03458 Peterborough
hsisu@hotmail.com	Helena	Saarion	03779 Piermont
cdavisbbs@gmail.com	Christa	Davis	03779 Piermont
d9621b05@opayq.com	Amanda	Goodwin	03780 Pike
bigoceang@yahoo.com	George	Bogosian	03263 Pittsfield
joshua.m.button@gmail.com	Joshua	Button	03263 Pittsfield
christinamurphy71@yahoo.com	Christina	Murphy	03263 Pittsfield
hrbr_hlly5496@yal100.com	Holly	Brown	03263 Pittsfield
quaagars@gmail.com	Pamela	Taylor	03263 Pittsfield
faithsillars@yahoo.com	Faith	Sillars	03263 Pittsfield
beccaboo1321@yahoo.com	Rebecca	Lanzim	03781. Plainfield

•

scottieb1964@comcast.net	Scott	Bash	03865	Plaistow
ann.gerns@gmail.com	Ann	Gerns	03865	Plaistow
drkmlynch@comcast.net	Kathleen	Lynch	03865	Plaistow
lewishadley@comcast.net	Lewis	Hadley	03865	Plaistow
csimons77@hotmail.com	Cynthia	MacDonald	03865	Plaistow
dgwshr56@outlook.com	Cheryl	Perkins	03865	Plaistow
carolineventuri488@yahoo.com	Caroline	Venturi	03865	Plaistow
bjenkinson56@gmail.com	Barbara	Jenkinson	03264	Plymouth
rstevenrand@yahoo.com	Steven	Rand	03264	Plymouth
gesumcrow@aol.com	Jessica	Charon	03264	Plymouth
chahn29@yahco.com	Carol	Hahn	03264	Plymouth
karenjostark@ลof.com	Karen	Stark	03264	Plymouth
lee-lsk@msn.com	Lee	Krueckeberg	03264	Plymouth
smfoster06@gmail.com	Susan	Foster	03264	Plymouth
usairship@msn.com	Joanna	Mate	03264	Plymouth
baspol17@gmail.com	Barbara	Spike .	03264	Plymouth
jackthomas8836@gmail.com	Joan	Thomas	03264	Plymouth
donnadesrosiers41@yahoo.com	Donna	Desrosiers	03264	Plymouth
dena.kent@corncast.net	Dena	Kent	03801	Portsmouth
bjlates7@gmail.com	Betty	Lates	03801	Portsmouth
sarah@greenalliance.biz	Sarah	Brown	03801	Portsmouth
svcentime@gmail.com	Heidi	l.ove	03801	Portsmouth
pickering3630@comcast.net	Forest	Pickering	03801	Portsmout:h
rubiyat71@yahoo.com	Myra	Hackett	03801	Portsmouth
bpope@pobox.com	Bill	Pope	03801	Portsmout:h
amanda@shedonist.net	Amanda	Giles	03801	Portsmout:h
rodneybradfordroberts@gmail.com	Rodney	Roberts	03801	Portsmouth
windsurfdave@gmail.com	David	Sweeney	03801	Portsmouth
scelli64@gmail.com	Sandra	Celli	03802	Portsmout:h

11111 1 11 0 11		<b>VA/</b> *L	00001	D
lillian.b.wilson@gmail.com	Lillian	Wilson		Portsmouth
Montaukrider@gmail.com	Kevin	Devine		Portsmouth
Paracleta@comcast.net	Mary	O'Brien		Portsmouth
Inr4@comcast.net	Lee	Roberts	03801	Portsmouth
soulroll@comcast.net	Glen	Benjamin	03801	Portsmouth
c.curington@comcast.net	Diana	Curington	03801	Portsmouth
ward4staterep@gmail.com	Gerald	Ward	03801	Portsmouth
lcpantelakos@comcast.net	Laura	Pantelakos	03801	Portsmouth
cali0917@aol.com	Jacqueline	Cali-Pitts	03801	Portsmouth
NHStateHouse@gmail.com	Rebecca	McBeath	03801	Portsmouth
bjdunfey@gmail.com	Jeanette	Dunfey	03801	Portsmouth
gayleblu@comcast.net	Gayle	Blumenberg	03801	Portsmouth
beowulf64@comcast.net	Denise	Wheeler	03801	Portsmouth
dryvalley51@yahoo.com	Dee	Roberts	03801	Portsmouth
grouxgroux@comcast.net	L.E.	Groux	03801	Portsmouth
walter_allen@comcast.net	Walter	Allen	03801	Portsmouth
mfeintuch1@comcast.net	Maxene	Feintuch	03801	Portsmouth
sarasally2@gmail.com	Sara	Glines	03593	Randolph
moranb59@gmail.com	Barbara	Moran	03077	Raymond
rbheine@comcast.net	Ronald	Heine	03077	Raymond
sarahwiee@yahoo.com	Sarah	Wiegard	03077	Raymond
kenhajjar@yahoo.com	Ken	Hajjar	03077	Raymond
rick2587@yahoo.com	Richard	Mckenney	03077	Raymond
pmartin2894@yahoo.com	Patricia	Martin	03461	Rindge
jbhunt@prodigy.net	John	Hunt	03461	Rindge
kraymond632@gmail.com	Kenneth	Raymond	03461	Rindge
shueljls@yahoo.com	Pamela	Shuel-Sargent	03461	Rindge
gsgstriker@aol.com	Jeffrey	Dickler	03461	Rindge
teach5051@yahoo.com	Tom	Ciglar	03461	Rindge
				J

• .

meehaneleanor81740@gmail.com	Eleanor	Meehan		Rindge
joday603@gmail.com	John	ට'Day		Rindge
belliveauedward@yahoo.com	Edward	₿elliveau√ä	03461	Rindge
annekerosie@gmail.com	Anne	Thomas	03461	Rindge
violerosviejos@yahoo.com	Joel	van Lennep	03461	Rindge
greatgrandpadon@yahoo.com	Don	Swenson	03461	Rindge
citymountains@gmail.com	James	Lasher	03461	Rindge
catmandoojudi@gmail.com	Judith	Вarry	03867	Rochester
habcru@Gmail.com	L	Charles	03839	Rochester
slpow23@gmail.com	Susan	Powers	03867	Rochester
ggatcomb3@grnail.com	George	Gatcomb	03867	Rochester
benjamin.aldrich@comcast.net	Margaret	Aldrich	03868	Rochester
jontree13@aol.com	Jon	Batson	03867	Rochester
jim_plaisted@yahoo.com	Jim	Plaisted	03867	Rochester
zolacolette@yahoo.com	Jill	Shaw	03839	Rochester
sjogara@gmail.com	Stephanie	Юgara	03839	Rochester
mcnally_jody_usmc@yahoo.com	Jody	McNally	03839	Rochester
ashleyspencer19@gmail.com	Ashley	Spencer	03839	Rochester
nanad@aol.com	Sharon	Davenport	03867	Rochester
danjbernardski@gmail.com	Dan	Bernard	03839	Rochester
joannejohnson:1964@gmail.com	Joanne	.lohnson	03867	Rochester
djglongo@gmail.com	Debora	Longo	03867	Rochester
traders lost art@yahoo.com	Sondra	Sweeney	03839	Rochester
dmaxcass@yahoo.com	Debbie	Cassidy	03839	Rochester
mhergustin@yahoo.com	Mega saty	Hwrgustin	03867	Rochester
lorriemiliner@yahoo.com	Lorrie	Miliner	03867	Rochester
ss107bigdog@yahoo.com	Brenda.	Вauer	03839	Rochester
sandra.keans@yahoo.com	Sandra	Keans	03867	Rochester
hampoul@metrocast.net	Thomas	Kaczynski	03868	Rochester

timffornh@yahoo.com	Timothy	Fontneau	03866	Rochester
richrita@hotmail.com	Richard	Girard	03839	Rochester
batrought@gmail.com	Elizabeth A	Trought	03266	Rumney
njlepage@gmail.com	Nancy	LePage	03266	Rumney
grammiek8@hotmail.com	Kate	Orso	03870	Rye
jimmacbride@msn.com	James	MacBride	03870	Rye
surfnsaw@yahoo.com	stephen b	clark	03870	Rye
stylin2@gmail.com	Ronald	Mirsky	03870	Rye
schooner@live.com	Jill	Richter	03870	Rye
dtheobald2@myfairpoint.net	Donna	Theobald	03870	Rye
roblemelin@comcast.net	Robert	Lemelin	03870	Rye
jan@jeffcopa.com	Jan	Sheridan	03870	Rye
lisamoll100@gmail.com	Lisa	Moll	03870	Rye
the shul 6@yahoo.com	Steven	Shulman	03871	Rye Beach
mathildagwilmot@gmail.com	Mathilda	Wilmot	03079	Salem
musiclee@comcast.net	Lynne	Edwards	03079	Salem
mibobnh@aol.com	Robert	Brockway	03079	Salem
nsullivan88@gmail.com	Nancy	Sullivan	03079	Salem
vickiel williams@myfair point.net	Vickie	Williams	03079	Salem
laurie.rhind@gmail.com	Laurie	Rhind	03079	Salem
z48@mac.com	Elizabeth	Casper	03079	Salem
bronxny711@verizon.net	Michael	Alicea	03079	Salem
deestyle1@aol.com	Deanne	Guardino	03079	Salem
tfaust2@comcast.net	Kate	OConnell-Faus	03079	Salem
roberthoran@mail.com	Robert	Horan	03079	Salem
mgagnonxo@yahoo.com	Marissa	Gagnon	03079	Salem
Compass13@comcast.net	Gil	Roderick	03079	Salem
mdilendick@gmail.com	Margaret	Dilendick	03079	
fvg1957@gmail.com	Frank	Gentile	03079	Salem

• .

avanofcats@hctmail.com	Annemarie	Van Buskirk	03079 Salem
rosie1posie@gmail.com	Rosemary	Rannes	03079 Salem
carolacouch@yahoo.com	Carol	Couch	03079 Salem
meggieca@comcast.net	Kathie	lMaffitt	03079 Salem
marybperry@tds.net	Mary	Perry	03268 Salisbury
shambala@tds.net	Keyra	Vaillancourt	03268 Salisbury
thkuhner@yahoo.com	Thomas	Kuhner	03269 Sanbornton
marynelida10@gmail.com	mary	bates	03269 Sanbornton
monyeanscott@gmail.com	Monyean	\$cott	03269 Sanbornton
truegbush@yahoo.com	Gary	Вushey	03872 Sanbornville
Innnvk62@gmail.com	Lenny		03872 Sanbornville
edcomeaunh@gmail.com	Ed	Comeau	03872 Sanbornville
arycost@yahoc.com	Andrea	Costello	03872 Sanbornville
mayor5690@gmail.com	Mary Anne	Heinz	03873 Sandown
majkulesa@live.com	Mary Ann	Kulesa	03873 Sandown
garyastralchipman@hotmail.com	Gary	Chipman	03873 Sandown
timr2382@gmail.com	Tim	Rutherford	03873 Sandown
hevesh@hotmail.com	Catherine	Hevesh	03873 Sandown
riotil@comcast.net	Rio	Tilton	03874 Seabrook
CHD5100@outlook.com	Francis	Chase	03874 Seabrook
roberthenderson9@hotmail.com	Robert	Henderson	03874 Seabrook
reardondale@gmail.com	Daler	Reardon	03874 Seabrook
kristi.teague@comcast.net	Kristi	Teague	03874 Seabrook
starrwins2@aol.com	Virginia	Cole	03878 Somersworth
karenlovely93@yahoo.com	Karen	Lovely	03878 Somersworth
KVincentNHrep@comcast.net	Kenneth	Vincent	03878 Somersworth
rogerrberube@hotmail.com	Roger	Berube	03878 Somersworth
nbourque2000@yahoo.com	Norman	Bourque	03878 Somersworth
jtilt22@comcast.net	Jacqueline	Tilton	03878 Somersworth

jozehn@earthlink.net	Joseph	Zehnbauer	03607 South Acworth
gjd457@gmail.com	guy	dubois	03607 South Acworth
claudia@sover.net	Claudia	1.	03607 South Acworth
kiwisan_2009@yahoo.com	Keira	Rand	03272 South Newbury
b_hebert52@yahoo.com	Bonnie	Hebert	03883 South Tamworth
jmoultons@gmail.com	James	Moulton	03462 Spofford
mm273809@gmail.com	Michael	McMahon	03284 Springfield
lyle1jensen@gmail.com	Lyle	Jensen	03464 Stoddard
stonhold@aol.com	Jill	Fish	03464 Stoddard
wanleas@yahoo.com	Wanda	Leas	03884 Strafford
valmorrison@metrocast.net	Valerie	Morrison	03884 Strafford
hollandgabbie@gmail.com	Gabri∈le	Hollnd	03884 Strafford
harringt@metrocast net	Michael	Harrington	03884 Strafford
shunter1121@hotmail.com	Susan	Hunter	03884 Strafford
msterry3@metrocast.net	Terry B	Smith	03884 Strafford
christinaheckman@aol.com	Christina	Foss	03884 Strafford
spectaclelearningmedia@gmail.com	Michael	Johnston	03885 Stratham
bschiffman@yahoo.com	Barry	Schiffman	03885 Stratham
judywithaj@gmail.com	Judy	Hanlon	03885 Stratham
rrwhiz@hotmail.com	Janet	Wilhelm	03885 Stratham
jayesimms@rocketmail.com	Jaye	Simms	03445 Sullivan
circle1@localnet.com	Jane	Nims	03445 Sullivan
sgottling@comcast.riet	Suzanne	Gottling	03782 Sunapee
patti.mullin1955@grnail.com	Patti	Mullin	03782 Sunapee
rwhutchins1@yahoo.com	Rebecca	Hutchins	03782 Sunapee
janethirshberg@hotmail.com	Janet	Hirshberg	03782 Sunapee
Larryrobins05055@mac.com	Larry	Robins	03782 Sunapee
dalulantz@yahoo.com	Lu Anne	Lantz	03782 Sunapee
amyalitom@comcast.net	Thomas	Doheny	03275 Suncook

• •

ebowdren@charter.net	Emily	Bowdren	03275 Suncook
alanturcotte4rep@gmail.com	Alan	Turcotte	03275 Suncook
annetteclark@gmail.com	Annette	Clark	03275 Suncook
sheri9555@corncast.net	Sheri	Flower	03275 Suncook
harveymon@yahoo.com	Timothy	Scerra	03275 Suncook
robertadamaudette@gmail.com	Bob	Audette	03446 Swanzey
biodieselmaker@yahoo.com	Joe	Lambert	03446 Swanzey
fbfaulkner@outlook.com	Barry	Faulkner	03446 Swanzey
jsnoww500@gmail.com	Johnvä	:\$nowVä	03446 Swanzey
peggyyoung1943@gmail.com	Margaret	i.andry	03446 Swanzey
judymillerhildel>randt@gmail.com	Judith	Hildebrandt	03446 Swanzey
mlynott@shamrockre.com	Margaret	Lynott	03446 Swanzey
careleger@gmail.com	Carol	Leger	03446 Swanzey
robsimon 35@yahoo.com	Rob	Simoneau	03446 Swanzey
ldsk1@hotmail.com	Dawn	Knowles	03446 Swanzey
rickwaugaman(∮hotmail.com	Rick	Waugaman	03446 Swanzey
ckathan@ne.rr.com	Cheryl	Kathan	03446 Swanzey
salflagg@gmail.com	Sally	Flagg	03886 Tamworth
sashi8u@yahoo.com	Laurie	Nason	03886 Tamworth
HeatherH1968@gmail.com	Heather	Houghton	03886 Tamworth
rtimchak@earthlink.net	Ruth	Timchak	03886 Tamworth
andrews_mommy@hotmail.com	Kim	Goodrow	03886 Tamworth
nadesha@msn.com	Beverly	Edwards	03084 Temple
colleenkforrest@gmail.com	Colleen	Forrest	03084 Temple
soxmana@yahoo.com	Gary	Simard	03276 Tilton
ryan4nh@gmail.com	Ryan	Smith	03276 Tilton
canvan49@hotmail.com	CandaceÊ	VanasseÊ	03276 Tilton
dljordan88@hctmail.com	Daniel	Jordan	03276 Tilton
krhall@fairpoint.net	Kathleen	Hall	03276 Tilton

DIANEDABAKER@YAHOO.COM	Diane	Ammons	03465 Troy
mmsz2u@aol.com	Gail	Szafir	03465 Troy
jasfal@myfairpoint.net	James	Fallon	03465 Troy
lwmcv@comcast.net	Lucy	Weber	03608 Walpole
kblan19@gmail.com	Karen	Blanchette	03608 Walpole
rosie20_32@hotmail.com	Barbara	LaRoche	03608 Walpole
jimcrowleysr@hotmail.com	Jim	Crowley	03608 Walpole
Nobigot@aol.com	Susan	Hocking	03608 Walpole
gary1763@rocketmail.com	Gary	Lukaitis	03278 Warner
glukaitis@mcttelecom.com	Beth	Lukaitis	03278 Warner
bobh@mcttelecom.com	Robert	Humphrey	03278 Warner
hollis.hurd66@gmail.com	Hollis	Hurd	03279 Warren
naclou@gmail.com	Bernadette	Burke	03280 Washington
nani2dm@yahoo.com	Anna	Perkins	03280 Washington
edokton@gmail.com	Ellen Dokton	Dokton	03281 Weare
jmkogauthier@gmail.com	Michelle	Gauthier	03281 Weare
rep03281@aol.com	Neal	Kurk	03281 Weare
dskf@mygsc.com	Debbie	Farr	03281 Weare
dianelsolomon(ഉyahoo.com	Diane	Solomon	03281 Weare
joyce_lib60@yahoo.com	Joyce	Russell	03282 Wentworth
bjdascomb@myfairpoint.net	June	Dascomb	03466 West Chesterfield
bmck6119@gmail.com	Bob	Mckelvey	03466 West Chesterfield
robertmaurer@comcast.net	Robert	Maurer	03784 West Lebanon
gpgracenh6@gmail.com	Graziella	Parati	03784 West Lebanon
mswenibclc@apl.com	Mardrey	Swenson	03784 West Lebanon
livefree_prp@yahoo.com	Paul	Priano	03291 West Nottingham
ealogbuyer@gmail.com	Barry	Grover	03597 West Stewartstown
patrodgoog@gmail.com	Patricia	Rodrigues	03467 Westmoreland
pberch@myfairpoint.net	Paul	Berch	03467 Westmoreland

ceilgoff@gmail.com	Cecile	Goff	03467	Westmoreland
mwterry@gma l.com	MW	Terry	03467	Westmoreland
sarah@branchoutandgrow.com	Sarah	'Wills	03467	Westmoreland
actu1@myfairpoint.net	Sean	Laine	03467	Westmoreland
Sherry_569@yahoo.com	Sheryl	Huntley	03467	Westmoreland
patrod@email.com	Patricia	Rodrigues	03467	Westmoreland
buddhawoman@gmail.com	Theresa	Allen	03598	Whitefielc
buddhalady09@yahoo.com	Theresa	Allen	03598	Whitefielc
k.mcnerney16@yahoo.com	Karen	McNerney	03598	Whitefielc
marciahamm77@gmail.com	Marcia L.	Hammon	03598	Whitefielc
windswept556@hotmail.com	Susan	Argetsinger	03598	Whitefielc
tea47_3333@hotmail.com	Theresa	Allen	03598	Whitefielc
fairless@comcast.net	Caroline	Fairless	03287	Wilmot
jtaylor@jagtaylor.com	John	Taylor	03287	Wilmot
dougmac41@hotmail.com	Doug	MacDonald	03287	Wilmot
longbroscon@rncttelecom.com	Douglas	l_ong	03287	Wilmot
seabreeze@tds.net	Bonnie	Bean	03287	Wilmot
Imarshal@tds.riet	Lois	Marshall	03287	Wilmot
sescen3@yahoo.com	Susan	Scenna	03086	Wilton
chuckbent7@gmail.com	Charles	Bent	03086	Wilton
morning.star.ma@gmail.com	carol	mannarino	03086	Wilton
glynnjkml@gmail.com	glynn	Graham	03086	Wilton
glynngraham@yahoo.com	glynn	graham	03086	Wilton
lizburke0@gmail.com	Elizabeth	burke	03470	Winchester
jillwood1956@yahoo.com	Jill	'Wood	03470	Winchester
kisa61253276@aol.com	David	McGee	03470	Winchester
cmcmahon55@gmail.com	Charles	McMahon	03087	Windham
Rep.Bates@live.com	David	Bates	03087	Windham
annelentz@corncast.net	Anne	Lentz	03087	Windham

vroman@aol.com	Valerie	Roman	03087	Windham
kruehli@gmail.com	Kristina	Ruehli	03087	Windham
vmoloy@gmail.com	Virginia	Moloy	03087	Windham
huntercullen@gmail.com	Hunter	Cullen	03087	Windham
sonnyc93@yahoo.com	Adelbert	Clow	03087	Windham
Jeanette.racine@gmail.com	Jean∈tte	Racine	03087	Windham
lcarter0914@msn.com	Lilian	Carter	03087	Windham
annasmama0702@gmail.com	Courtney	Cashman	03087	Windham
peterjspanos@g;mail.com	Peter	Spanos	03289	Winnisquam
ffernald1@gma l.com	Frederick	Fernald	03894	Wolfeboro
dlauwinchester@gmail.com	Davic	Winchester	03894	Wolfeboro
sjc.zorro@gmail.com	Stacey	Cunningham	03894	Wolfeboro
loughmax@yah-oo.com	Barbara	Loughman	03894	Wolfeboro
amygray04@gmail.com	Amy	Hines	03894	Wolfeboro
cmcmahon166@gmail.com	Carol	McMahon	03894	Wolfeboro
pgwolfe66@gmail.com	Peter	Goodwin	03894	Wolfeboro
karen.burnettkurie@gmail.com	Karerı	Burnett-Kurie	03894	Wolfeboro
geoduck57@hotmail.com	Gail	Libby	03894	Wolfeboro
barrybistro@netzero.net	barry	myers	03894	Wolfeboro
sparkygrupp103@gmail.com	Arthur	Grupp	03896	Wolfeboro Falls
eberry@metrocast.net	Ellen	Berry	03896	Wolfeboro Falls
helenwodc@gmail.com	Heleri	Steele	03897	Wonalancet
jsyoung@aol.com	Susarı	Young	03293	Woodstock
davisrealty1958@gmail.com	Stanley	Davis	03785	Woodsville



## TAKE BACK OURAREPUBLIC



# Government of Citizens, Not Money

### Americans Are United for the 28th Amendment

Government of the People Secure Free and Fair Elections

#### Fellow Americans -

We offer this report, Government of Citizens, at a time of great danger and opportunity for our nation. America faces many challenges. We believe many of these arise from a root crisis of concentrated money and special interests controlling our political system. Big donors are well-represented; most Americans are not.

As a result, American trust in our institutions -- and in each other -- is collapsing. Powerful interests profit from dividing voters and preventing practical solutions that will help hardworking Americans. On the left and the right, the few who believe in and can afford to participate in the pay-for-play system trade millions of dollars in campaign contributions for billions of dollars in tax money as the government picks winners and losers.

The appropriate response to this crisis offers a historic opportunity for national re-dedication to our core uniting principles. This response is an amendment to the United States Constitution to secure effective, comprehensive and lasting reform. This Constitutional amendment -- it will be the 28th Amendment -- will empower citizens and their leaders to establish and maintain open and fair elections and governance while making sure that power and money do not overwhelm the voices (speech) of the people.

Americans today defy conventional wisdom. We are not as hopelessly divided as some want us to believe. We are capable of big things as a nation.

- We are <u>united</u>, not divided, in our determination to return government to the people and restrain the corrupting influence of big money in politics.
- We are going <u>big</u>, not small; we will pass and ratify a Constitutional amendment to ensure transparency, prevent corruption and guard against the buying of access to or influence over representatives.
- We are <u>active</u>, not passive, shaping fate rather than accepting national failure.

We know this 28<sup>th</sup> Amendment will not be easy. Under Article V of the Constitution, 2/3 of each house of Congress must vote for an amendment and 3/4 (38) of state legislatures must ratify it. But we are on our way. Nineteen states have formally called for some form of 28<sup>th</sup> Amendment by significant cross-partisan majorities. 800 cities and towns across the nation have done the same. At the same time, Congressional resolutions are gaining momentum with hundreds of co-sponsors in the House and Senate.

Please review this report to learn more. Now is the time to renew our national commitment to government of the people, by the people and for the people. The 28<sup>th</sup> Amendment will help us do that.

Jeff Clements
President,
American Promise
Jeffc@americanpromise.net

John Pudner
Executive Director,
Take Back Our Republic
Johnp@takeback.org

Steve Lipscomb

Managing Director,
FixItAmerica.org
FIAdemocracy@gmail.com

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#### Appendix I:

Republicans Call for the 28th Amendment

#### Appendix II:

Republican critics of the Supreme Court's decisions about money in politics
Historic Republican critics of unchecked corporate power and corporate participation in politics,
predating Citizens United

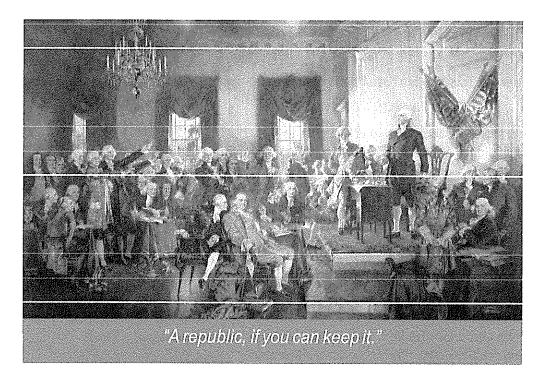
#### Appendix III:

Constitutional Amendments Are How Americans Keep Our Republic

<sup>\*</sup> For the full report including appendices, please visit american promise.net/government\_of\_citizens.

#### Introduction

In September 1787, the delegates to the Constitutional Convention in Philadelphia signed the proposed Constitution and left Independence Hall to seek its ratification by the states and the American people. Stepping out, Ben Franklin famously answered a citizen's question about what kind of government the Constitutional founders had created: "A republic, if you can keep it."



Franklin knew well the challenges facing a government by the people, including foreign intrigue, concentrated power, factionism, division, corruption, erosion of civic virtue, and more. Today, these threats are as present as they have ever been in our short history.

Among the most urgent threats is the take-over of elections and policy decisions by a small group of wealthy elites and the entities they control. The problem is not new, but it has recently reached epic proportions. Since 2010, election spending has skyrocketed - with more than \$40 billion spent to define the outcomes of federal and state elections. Most of that money comes from less than 1% of Americans. A new, self-selected, wealthy donor class now calls the shots, not the people.

Too many of our representatives are spending half or more of their time calling wealthy donors and raising money. And almost all Americans are locked out of this new big money political system.

The new, self-selected wealthy donor class now has a dominant impact on policy, with most citizens having no impact at all. Literally, issues that have near universal

<sup>&</sup>lt;sup>1</sup> Gilens, M., & Page, B. I. (2014). Testing theories of American politics: Elites, interest groups, and average citizens.

agreement have virtually no chance of becoming law if they are not supported by the new donor class.

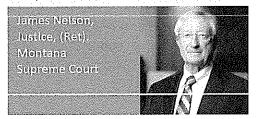
Money continues to pour into elections in record amounts<sup>2</sup>. Voter turnout is low.<sup>3</sup> Satisfaction with candidates,<sup>4</sup> elected officials,<sup>5</sup> and the direction of the country generally are also low.<sup>6</sup> More than 80% of Americans - including most business executives - agree that unfettered political spending leads to political inequality and democratic corruption.<sup>7</sup>

#### Constitutional Crisis: How did we get here?

How did this happen? An "activist-minded Supreme Court" changed the rules of the game.

In a series of decisions over the past few decades, the Supreme Court abandoned traditional Constitutional caution of checks and balances in favor of a reckless experiment that now allows unlimited money to be raised and spent in elections. With a theory that money spent in elections -- no matter the amount or source of funds -- is simply freedom of speech and cannot be balanced by other rights and interests of Americans, the Court has repeatedly struck down campaign finance and election laws. This reckless step rejects the core American value that your wealth should not define your rights as a citizen. The result: the new selfselected donor class's demands are met and public needs are neglected. To be competitive, politicians are forced to spend much of their time raising money from and catering to big donors, while ordinary citizens and the issues that truly matter are seldom even addressed.

"The original framers were highly distrustful of the power of corporations. I suspect that the framers would be appalled at Citizens United. We the People—each of us—are only the most recent generation of Americans who have been called upon to defend the framers' vision of a Constitutional government Of the People, By the People, and For and the People. That responsibility is now ours."



Perspectives on Politics, 12(3), 564-581. DOI: 10.1017/S1537592714001595

<sup>&</sup>lt;sup>2</sup> http://pewrsr.ch/2CO1ULL; https://www.ft.com/content/5060844a-0420-11e7-ace0-1ce02ef0def9

<sup>&</sup>lt;sup>3</sup> http://www.pewresearch.org/fact-tank/2017/05/15/u-s-voter-turnout-trails-most-developed-countries/

<sup>4</sup> http://pewrsr.ch/2F0vGCT

<sup>&</sup>lt;sup>5</sup> https://www.realclearpolitics.com/epolls/other/congressional\_job\_approval-903.html

<sup>&</sup>lt;sup>6</sup> http://news.gallup.com/poll/196388/satisfaction\_remains\_low\_leading\_election.aspx

<sup>&</sup>lt;sup>7</sup> Demos http/:www.demos.org:; Committee on Economic Development http://www.ced.org/

<sup>&</sup>lt;sup>8</sup> "Under our constitutional system, especially with an activist-minded Supreme Court, the judiciary may be the most important instrument for social, economic and political change." Memorandum to the US Chamber of Commerce, August 1971, from Lewis Powell. Soon thereafter, Powell was appointed to the Court and authored many of the decisions creating new Constitutional rights for large corporations and money in politics.

The Supreme Court has had ample opportunity to correct its mistake, but it has not done so, and shows no inclination to do so. That leaves it up to us, the American people, to use the Constitutional amendment process to correct the Court, as Americans have done eight times before.

#### EIGHT AMENDMENTS CORRECTING THE SUPREME COURT

The 11th Amendment corrected the Supreme Court's decision in Chisholm v. Georgia, which damaged our federalism by allowing creditor suits against the States in federal courts. The 13th, 14th, and 15th Amendments nullified the notorious decision in Dred Scott v. Sanford, which had declared African Americans to have no rights, and precipitated the Civil War. The 16th Amendment nullified Pollock v. Farmers Loan & Trust Co., which had struck down the progressive income tax. The 19th Amendment overruled the Court's conclusion in Minor v. Hapersett that women had no right to vote. The 24th Amendment declared taxes on voters (the poll tax) unconstitutional and the 26th Amendment empowered 18, 19 and 20 year-olds with the right to vote, both of which the Supreme Court had denied in Breedlove v. Suttles and Oregon v. Mitchell, respectively.

The 28<sup>th</sup> Amendment will protect the integrity of American elections and secure equal rights of Americans as citizens in our republic by addressing the problems inherent in dark money in elections and governance. The Amendment may also put an end to partisan gerrymandering – which allows politicians to choose their voters rather than the other way around.<sup>9</sup>

As Benjamin Franklin said, it is "a republic. If you can keep it."

Well, we can keep it, but we need to act now.

#### Why A Constitutional Amendment?

American democracy is in crisis, and it is a Constitutional crisis. Political inequality and the grip that unlimited dark money has taken on our political institutions -- legislative, executive and judicial -- threatens the very nature of our government. Most Americans correctly perceive that they are excluded from meaningful representation and participation.

The Supreme Court's 2010 *Citizens United* ruling codified a decades-long assault on the **checks and balances of American politics.** The Court has repeatedly struck down state and federal election laws under a theory that campaign spending to influence elections is "free speech" – whether spent by people, corporations, unions,

<sup>&</sup>lt;sup>9</sup> Several versions of effective amendment resolutions have been introduced and have significant support in Congress. American Promise is leading a cross-partisan initiative to ensure that we have the most effective language and an opportunity for all Americans to have a voice in that process. More information about Writing the 28th Amendment: http://www.americanpromise.net/writing\_the\_28th\_amendment.

Super PACs, billionaires, etc. And that right allows any of those groups/entities to spend unlimited money in elections.

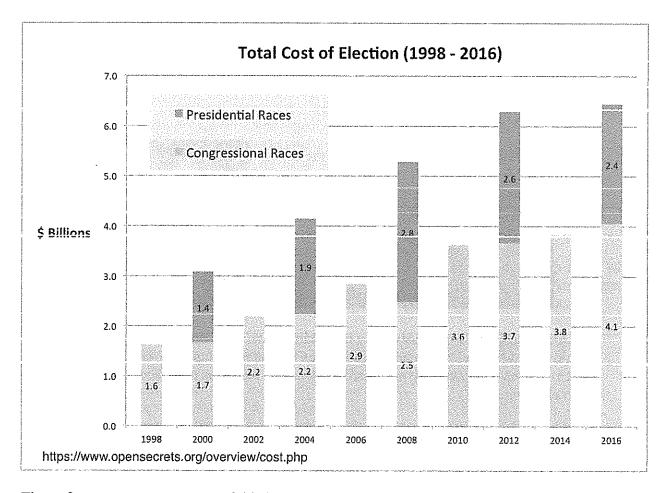
- Billions of dollars now are flooding our elections at an unprecedented rate unprecedented in the history of the world.
- Most of the money comes from less than 1% of Americans.
- Foreign money and influence has infiltrated the election process through corporate subsidiaries and dark-money Super PACs.
- The "speech" of most Americans has been drowned out by the bullhorn of dark money -- effectively denying all but a self-selected few from having a meaningful say in our electoral process.
- Well-intended legislators are forced to participate in a money arms race each election cycle or face abandoning the people they serve and the important issues for which they fight.
- Time spent raising money takes away from the important task of running our state and federal government.
- The interests of the new self-selected donor class are often at odds with the interests of the citizenry and the country as a whole.
- More and more, public needs and the national interest are being neglected.
- Citizens are justifiably dispirited and angry. They are beginning to distrust all institutions and dismiss even well intentioned individuals as "elites."
- Many citizens are simply checking out or being lured further and further to the extremes.
- The problem transcends party affiliation. Front groups and dark money are well documented on all sides of the aisle. And the money arms race is on. The US Chamber of Commerce, the Democratic Governors Association & the Republican Governors Association have funneled a combined \$700 million of special interest money into our elections in recent years.

"The Supreme Court "has genetically altered our democratic DNA, pushing American politics in an oligarchic, corporatist direction. The Constitution begins 'We the people' not 'We the corporations.'"

Jim Leach, U.S. Representative (R-lowa), 2003-2007
Former Chair, National Endowment For the Humanities



With the elimination of the lines and buffers between powerful economic forces and our political process, money is pouring into our federal, state and local elections in an attempt to buy legislation that serves the interests of a self-selected few over the many. The result is unequal representation, extreme polarization, anger and destabilization of the American republic.



The unfortunate consequences of this brave new Supreme Court enabled world abound.

- Pharmaceutical companies lobby for legislation that bolsters profits from illicit drug sales while fueling the opioid addiction crisis. They deploy hundreds of millions of dollars in political spending to make billions by keeping drug prices the highest in the world.
- Wall Street donors lobby for and receive preferential financial and tax regulations, resulting in some of the people who make the most money in our country paying fewer taxes than the hard-working American middle class.
- We see subsidies for the powerful, low wages for American workers, healthcare that is unaffordable for many Americans and a government that does not respond to the needs of far too many.

Conservatives such as Justice William Rehnquist supported campaign finance limitations and opposed putting American democracy up for sale to the highest bidder through all new judicially created "free speech" rights.

The "Fourteenth Amendment does not require a State to endow a business corporation with the power of political speech...For in a democracy, the economic is subordinate to the political, a lesson that our ancestors learned long ago, and that our descendants will undoubtedly have to relearn many years hence."



U.S. Supreme Court lustice William Rehnquist

And liberals such as Justice Harry Blackmun – author of *Roe v. Wade* – opposed campaign finance limits and supported new rights for corporations.

Our elected representatives are forced to face the brunt of this unfair new system created by ill-advised Supreme Court activism. They must spend forty to fifty percent or more of their time raising money. But, the money arms race and the people and issues they care about make them hold their noses and move forward. In the same way, most middle class and wealthy donors long for a day when they are not hounded every election cycle, feeling the need to counter spending by the new self-selecting donor class that the Supreme Court has unleashed on the country.

The problem is not one side of the aisle, nor the many representatives who entered public service to make our country better. The problem is a broken system.

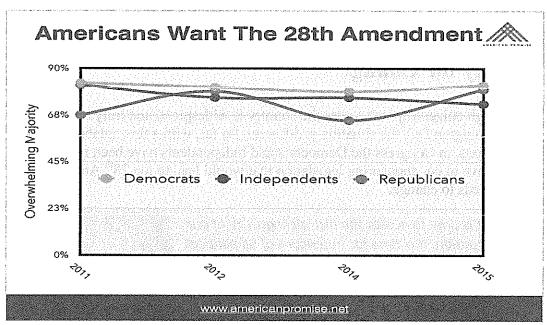
A Constitutional amendment will correct the problem, and create a sound foundation for successful reform and the welcome renewal of our republic. To pass a Constitutional amendment into law, we will have to be united. And we are.

#### **Are Americans Really United?**

The issue of a Constitutional amendment to address money in our political system has often been incorrectly portrayed as a partisan issue. We hear that Democrats support an amendment and Republicans must be against it (or the other way around), unimaginatively fueling the easy "conservative" versus "progressive" narrative. Or we hear that Americans are too divided to do the heavy lifting of a Constitutional amendment. Both are wrong.

Across the board, in every state, Americans - regardless of party affiliation or no affiliation - agree that we must pass and ratify the 28<sup>th</sup> Amendment. Poll after poll,

year in and year out, shows how united Americans are on the call for the 28th Amendment.



Sources 13

And, when presented with the chance to vote for a Constitutional amendment to regulate election spending, citizens consistently support it with deep cross-partisan margins.

For example, in **Colorado** and **Montana**, 75% of voters have approved ballot initiatives formally calling for a 28<sup>th</sup> Amendment. Washington and California joined this list in 2016. Voters in Massachusetts, Wyoming, Florida and many other states are working as we write this report to follow suit.

In total, as of early 2018, nineteen states have formally enacted some form of a 28<sup>th</sup> Amendment resolution either through citizen ballot initiatives or by legislative action. **Twenty more states had resolutions pending in 2017**. More than 800 cities and towns across the nation have passed 28<sup>th</sup> Amendment resolutions. These communities have acted regardless of whether they are in so-called "red states" or "blue states," and when they have done so through the voice of the voters in ballot initiatives, the cross-partisan support is overwhelming, with results of over 80% in favor of a common result.

Many Republican lawmakers have already joined their Democratic counterparts in supporting the 28<sup>th</sup> Amendment movement. We list more than 100 elected Republicans

<sup>&</sup>lt;sup>13</sup> Peter Hart Poll (2010/11) (79% of Americans, including 68 percent Republicans, 82% Independents, 87% of Democrats support an Amendment overturning the Citizens United ruling); AP (2012) (83% of all Americans, including 81% of Republicans, 78% of independents, and 85% of Democrats believe "there should be limits on the amount of money corporations, unions, and other organizations can contribute to outside organizations trying to influence campaigns); Lake Research Partners (2014) (Republicans oppose Citizens United ruling by a 2-1 margin); Bloomberg News (2015) (80% of Republicans and 78% of all Americans support a constitutional amendment overturning the Citizens United ruling.)

<sup>&</sup>lt;sup>14</sup> https://ballotpedia.org/Colorado\_Corporate\_Contributions\_Amendment,\_Amendment\_65\_(2012)

who have taken this stand for the good of the Constitution and the Country in Appendix I. And there are many more in every state ready to lead in rebuilding our republic's Constitutional foundations of distributed powers, equal citizenship, and effective self-government by the people.

#### **Ready for Change**

Although citizen support across the country is widespread and truly cross-partisan, in Washington DC, the situation is different. So far, with a few notable exceptions, in Congress the Democrats and Independents have been more vocal and active in co-sponsoring legislation that would lead to the 28<sup>th</sup> Amendment. That needs to change.

"It is time to accept the historical gravity of our situation. It is time for Americans of all political viewpoints to come together to win the 28th Amendment — and to renew U.S. democracy again."



Doris Kearns Goodwin.
Presidential Historian, Pulitzer Prize-winning Author

Many elected officials in both major parties *do* recognize the need to ensure that Americans have the right to enact campaign finance laws and reasonable limits on money in elections. Only with a Constitutional amendment can we protect the integrity of our elections, our government and reinstate a fair and level playing field for all American citizens. And only with cross-partisan support can we ratify the 28<sup>th</sup> Amendment.

To succeed, and for the good of the country and our common future, cross-partisan support is not only desirable, it is essential. By design, a Constitutional Amendment can only succeed when Congress unites over a single issue (a 2/3 vote of Congress is 67 Senators and 290 House members) and support is sufficient for ratification in no fewer than 38 States.

"In order to achieve the widest possible distribution of political power, financial contributions should be made by individuals and individuals alone"



Barry Goldwater, U.S. Senator (1953-1965) Republican nominee for President (1964)

As the Appendix to this Report makes clear, many Republicans in the country support the 28<sup>th</sup> Amendment and we hope that Republicans in Congress begin to act on that. This requires leadership, independence and work from both Democrats and Republicans in Congress. We have recommendations below for each side of the aisle, and for all Americans to get this done, and we stand ready to assist in any way.

## Widespread Republican Support For Addressing the Influence of Money in Politics

Lindsey Graham, U.S. Senator (R-South Carolina) 2003-present "What I worry about is that we are turning campaigns over to about 100 people in this country, and they are going to be able to advocate their cause at the expense of your cause."

John McCain, U.S. Senator from Arizona (1987-present), former Republican nominee for President (2008): "What the Supreme Court did is a combination of arrogance, naiveté and stupidity the likes of which I have never seen...Since when is a corporation a person? ... This system is not fair to the American people... I grieve right now for the average citizen, for the average voter."

Walter Jones, U.S. Representative, 3rd district of North Carolina (1995-present): "The citizen is almost left out (of the political process)...I feel very strongly that money drives policy and it should not be that way."

John Bohlinger, Lieutenant Governor (R-Montana) (2005-2013): "...Republicans and Democrats don't always agree on policy matters, but there's one thing we do agree on, and that is: corporate money should not influence the outcome of an election."

"Buddy" Roemer, Governor, R- Louisiana (1988-1992)

"This is not about one party versus the other, or about one person or another. It is about systemic and institutional corruption where the size of your check rather than the strength of your need or idea determine your place in line..."

David Stockman, Director, U.S. Office of Management and Budget under President Reagan (1981-1985): "I think we can only solve it by...a Constitutional Amendment...nothing is really going to change until we get money out of politics and do some radical things to change the way elections are financed and the way the process is influenced by organized money."

Verner Bertelsen, Secretary of State, (R-Montana) (1988-1989): "I am a lifelong Republican and I served as Montana secretary of state from 1988 to 1989...Corporations aren't people and money isn't speech. CEOs of corporations may choose to personally contribute to political campaigns, but they shouldn't be allowed to use shareholders' money to do so."

Catherine Cloutier, State Senator, R-Delaware (2000-present): "The United States of America's elections should not should not be permitted to go to the highest bidder, and yet this is the risk that rises from the ashes of the Citizens United decision."

#### Time for Congress to Step Up

Republicans and Democrats in Congress, your constituents have spoken! It is time to find new and better ways to work together to pass the 28th Amendment. Appendix 1 contains a list of hundreds of Republican lawmakers in Congress and state legislatures around the country who have either already voted for 28th Amendment resolutions or voiced their support for a Constitutional amendment to address the issue of money in our politics. Broad support from Democratic lawmakers is evident as well.

Republicans and Democrats at every level, currently in office and after a lifetime of service, have stated publicly again and again that money in politics is a real problem and that we must stem the tide in order to preserve our union.

American Promise is leading a process to build a cross-partisan coalition that is helping identify acceptable language for the 28th Amendment. Constitutional attorneys, scholars, judges, political leaders and citizens across the political spectrum are participating. We ask Democrats and Republicans in Congress to join us.

We ask you to co-sponsor one of the Amendment bills that have already been introduced, and at the same time, work with us to construct an alternative version that all sides can support. This is one of those rare opportunities for a united effort around an issue that so many of us agree needs to be fixed.

We look forward to working together to get the job done.

#### Time To Act

Constitutional amendments have preserved our republic since the Bill of Rights amendments were ratified in 1791. They have never been achieved by one party, one group or by the politicians alone. They require all American citizens to get in the game. That is what we must do once again. We ask all to join us.

#### **American Promise**

Jeff Clements, President Jeffc@americanpromise.net www.americanpromise.net

#### Take Back Our Republic

John Pudner, Executive Director Johnp@takeback.org www.takeback.org

#### FixItAmerica.org

Steve Lipscomb,
Managing Director
FlAdemocracy@gmail.com
www.fixitamerica.org

January 24, 2019
Room 303 LOB
Testimony of James Howard Re: HB 504
Relative to election-related amendments to the US Constitution

Honorable Chairperson, Committee Members and those assembled here, for your service to the State Government and service to Its citizens and this opportunity to speak before you.

My Name is James Howard, address 15 Pleasant View Av Concord NH Resident of Concord and NH since 1981

I appear today in support of the NH Legislature adding its significant voice in petitioning, along with 19 other US States, to the US Congress for an the US Constitution to eliminate the adverse affects of money on our electoral process and the deleterious and unconscionable affects of the Citizens United Supreme Court perpetrated against Free Speech.

I implore you to join with the voices of our state's citizens who have championed this cause for so long, most notably Granny D with New Hampshire' Coalition for Open Democracy and its supporters and the nation-wide efforts being wrought along with groups allied with American Promise across the US that have united in this endeavor.

Briefly: From 1981 until retirement in 2010 I was honored also to be a contributor to and believer in our Government 'of, by and for the people' in my role as CFO for the City. I had many opportunities to appear before committees like this for the betterment of our local communities. Today it is more personal. Being inspired by my father and his brothers who fought in WWI and Grandfather who fought in WWI, and numerous inspiring American leaders when found physically unsuitable to follow my forbearers in military service I pursuedpurposeful training, and advanced education to serve the people through government, again believing in our declaration. Since Retirement from the City I have plied my energies further to public service endeavors and now as a Democracy volunteer to sustain and uphold that belief by fighting; fighting against the influence of money in politics that corrupts our democratic process as it serves unequally, those who can afford to pay above others. Clearly our Democracy is neither a divine gift, birthright, nor a natural human state of existence to take for granted. Democracy is to be Riegse feelp in this fight. Support the tenant, purposes and objective espoused HB504. Our election laws and lawmakers have the obligation to level the field to attain equality at the polls through the means by which we elect our representatives. If not for me and you, more so for our progeny.

We don't stand alone here today in this persuasion. Reports of recent of people of voting ages, race and party affiliation 2015 through 2018 from

the University of Maryland, Pew Research and the New York Times, combine to say this, in summary, about their respondents:

- -85% say the elections need either a fundamental or complete rebuilding of the campaign finance system;
- -2/3 of respondents believe the wealthy have a greater opportunity to influence election results;
- -60% of combined respondents say it's 'very important' to reduce the influence of money, that it is non-partisan with 49% forrepublicans and 72% of Democrats
- -63% in an IPSOS survey opposed the Citizens United ruling with only 37% indicating support therefore;.
- -A Pew poll in 2018 found 77% of respondents agreed that spending limits needed to be placed on individual and group political contributions; 65% supported writing and adopting laws that would be effective in reducing the role of money in politics and 74% say that money has a very important influence on election outcomes.

Please consider this in your deliberations on this important bill. Solving the problems and creating the opportunities facing our nation and its states depend on those who we can elect and how the electoral process executes its process. Vote for passage HB 504.

Thank You.

#### **Testimony of Jim Rubens**

Etna, NH, (603) 359-3300, JimRubens@gmail.com

New England Chair, Take Back Our Republic, TakeBack.org

These views are my own and not necessarily those of any organization.

#### Backing HB504, relative to election-related amendment to the US Constitution

Before the House Legislative Administration Committee, January 23, 2019

Jim Rubens background: former GOP state senator, former GOP platform committee chair, candidate for US Senate 2014 and 2016. I have served on two legislative study committees/commissions relative to campaign finance reform. From a conservative perspective, I urge the Committee to adopt an OTP recommendation on this bill.

The present big-money dominated campaign funding system is broken. A 2017 poll of New Hampshire Republicans found that:

- 12% think New Hampshire voters have the most influence.
- 85% think labor unions, lobbyists and big-money donors have the most influence.
- 74% think big-money dominated campaigns are a problem (54%, a major problem).
- 50% back public funding for a small-donor empowerment solution.

#### **Out-Of-State Money Rules**

New York and California bi-money now dominates New Hampshire elections. Out-of-state campaign money sources – such as NEA, Eversource, drug and communication companies, Koch-funded Americans for Prosperity, Planned Parenthood and Tom Steyer – direct campaign contributions and independent spending to candidates meeting their selection criteria. Over \$120 million was spent on the 2016 campaign for the New Hampshire US Senate seat, most big money from out-of-state sources. New Hampshire issues and New Hampshire voter preferences are secondary under the current campaign finance system.

Otherwise qualified candidates offering a wider range of policy choices and governing styles consistent with conservative values rarely get sufficient funding to run viable campaigns. Debate is narrowed. Policy innovation is stifled. Stalemate on these issues drags down widespread prosperity and prevents New Hampshire and its people from reaching our full potential.

#### Federalism Is Weakened

The out-of-state money flood has weakened the vital connection between local candidates and local voters who can vote for them. Issues and elections have become nationalized and New Hampshire priorities and solutions made subsidiary, contravening the clear intent of the 10<sup>th</sup> Amendment.

#### Capitalism Is Threatened

<u>The Conference Board</u>, one of our nation's leading champions of the enduring virtues of free-market capitalism, singles out today's big-money dominated campaign finance system as suppressing innovation and market competition and eroding public support for capitalism.

In its 2015 <u>white paper</u> on the issue, the Conference Board identifies ever-growing government and the high cost of political campaigns as driving the growth of crony capitalism, where government picks economic winners via tax subsidies, regulatory favoritism and spending programs. The Conference Board paper fingers "a growing nexus among crony deals, campaign contributions and lobbying." To protect free-market capitalism and to thwart crony capitalism, the Conference Board backs voluntary public elections funding to increase the political influence of small donors.

OVER, please

#### Taxpayers Pay Through the Nose

Today's big-money, crony-capitalist campaign funding system is ultimately paid for -- many times over -- by taxpayers. Usually unspoken and perfectly legally, large campaign contributions are traded for much larger regulatory favors, special-interest tax subsidies, contract awards and spending programs. The costs of the resulting spending, tax increases and market distortion are paid for by all of us in higher taxes, reduced prosperity and eclipsed freedom.

At the federal level, a massive 2014 study by the <u>Sunlight Foundation</u> showed that for every dollar of lobbying and political contributions, "the nation's most politically active corporations received \$760 from the government" in tax breaks, loan guarantees, contracts and other benefits."

#### Federal examples:

- ExIm Bank subsidies primarily benefit a tiny universe of companies
- Medicare barred by Congress from negotiating cost of prescription drugs .
- Ethanol fuel mandate, premature engine wear, lower gas mileage
- Outsized influence by Saudi Arabia on US military policy

The Honorable Janet Wall, Chair Legislative Administration, Legislative Office Building, Room 303 Concord, NH 03301

TESTIMONY in support of HB 504

Dear Chairman Wall and members of the Legislative Law Committee,

In March of 2014, I testified at the Lyme Town Meeting in favor of Warrant Article 17, which called for a federal constitutional amendment to counter the damaging effects of the Supreme Court's *Citizen United* decision. Below is an excerpt from the short speech I made then.

This Article

Warrant Article 17 is an attempt to reverse the damage caused by recent court rulings. It instructs our representatives in Washington and Concord to support an amendment (1) reestablishing the authority of Congress and state legislatures to regulate political spending, and (2) making clear that the rights enumerated in the Constitution were intended for real people, not corporations or unions.

An issue for Town Meeting?

You may be thinking, *OK*, this is an important issue, but why bring it up at Town Meeting? The answer is simple. Members of Congress are now so dependent on special interest money that they are not going to attack the problem on their own. Only grassroots political pressure, pressure from the bottom up, will force them to act. And we—here in this room—are the bottom.

The voice vote that followed was overwhelmingly in favor of the warrant article. I counted maybe two, no more that three dissenters among the 160 or so people in the room.

There was no doubt then, and certainly not today, that the people in my town despise *Citizens United*. It's time for the New Hampshire Legislature to be on record in support of that sentiment. I urge the Committee to pass HB 504, a bill that would do just that.

Respectfully,

Rick Bourdon, Co-Chair, Open Democracy Action 50 Preston Road Lyme, NH 03301 (603) 759-1888

HB 504

Room 303, Legislative Administration

1.24.19 at 11:15 A.M.

Time: 3:55

I speak in support of HB 504.

This resolution contains a mere 223 words, which, if enacted, would have a significant affect on whether our representative Democracy flourishes, or is extinguished at the hands of big money.

I quote the language from Section I: "Congress and State Legislatures shall regulate the role of money in elections and governance to ensure transparency, prevent corruption, and protect against the buying of access to or influence over representatives."

Prior to the Supreme Court's ruling in Citizens United v FEC, there was general agreement that congress and state legislatures, through the will of the people, had the authority to balance the political influence of ordinary people with corporate entities. From Citizens United came the rulings in SpeechNow and McCutcheon. Combined, they effectively wipe out 100 years of federal and state laws, beginning with the Tillman Act of 1907, which was the first legislation in the United States prohibiting monetary contributions to national political campaigns by corporations, an act that responded to complaints against Theodore Roosevelt's acceptance of corporate campaign contributions.

Our Supreme Court has made it possible for a 501(c)(4) taxexempt non-profit to spend 49 percent of its expenditures to support or oppose candidates for political office, and not reveal where that money came from, even though the Citizens United ruling suggested public financial disclosure essential to Democracy.

Campaign spending has increased dramatically since January 21, 2010. Our current model of campaign financing is

unsustainable, and destined to overwhelm what the founders had in mind for our fledgling nation. Indeed, a Princeton study on the state of our democracy concluded the political influence of ordinary people is dwarfed by the spending of corporations and the wealthy. The study concluded we are governed by an oligarchy.

I have read Jane Mayer's 2016 expose entitled Dark Money. It is difficult reading. One could easily become despondent learning the extent to which money has bought so much political influence, forcing its will on the rest of us in the last 40 years.

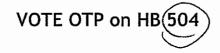
The role of congress and state legislatures to regulate money in our elections is fundamental to a properly functioning Democracy. The intent of HB 504 is to restore that authority abolished by Citizens United. By way of non-binding petitions, 19 states and 796 municipalities, including 82 in New Hampshire, have formally passed resolutions that would return the right to regulate campaign spending. I urge members of this committee not to ignore this new reality, and to give this bill serious consideration.

The intent of Section II is to inject fairness into the redistricting process, thereby contributing to the concept of one person, one vote. I live in a gerrymandered house and senate district, which deprives Democratic voters of the kind of representation they prefer for a period likely to last ten years, in the same way gerrymandered executive council District #2 deprives Republican voters of the kind of outcomes they prefer.

Quoting George Bernard Shaw: "Democracy is a device that ensures we shall be governed no better than we deserve."

I have heard the phrase New Hampshire Advantage repeated often. An addition to that list would be making New Hampshire the 20<sup>th</sup> state to adopt badly needed campaign finance reform, to include HB 504.

Respectfully submitted - Bob Perry, Strafford



#### House Bill 1504-- The Fix It America Constitutional Amendment

**Section I.** Congress and State Legislatures shall regulate the role of money in elections and governance to ensure transparency, prevent corruption, and protect against the buying of access to or influence over representatives. No such regulation shall be deemed in violation of freedom of speech rights in the Constitution of the United States or its Amendments.

**Section II.** Legislative districts or districting plans shall not intentionally or unduly favor or disfavor any political party.

The People Demand Action: 82 communities have passed resolutions calling on you to fix our corrupt political system (the resolutions typically won by a 2-1 margin or wider)<sup>1</sup>

Albany	Dorchester	Jaffrey	Plymouth
Alstead	Dublin	Keene	Rindge
Amherst	Durham	Kingston	Rye
Andover	Eaton	Lee	Salem
Antrim	Effingham	Lyme	Sanbornton
Atkinson	Epping	Madbury	Sandown
Barrington	Exeter	Marlborough	Sandwich
Bartlett	Francestown	Mason	Sharon
Bedford	Gilmanton	Milford	Stratham
Bethlehem	Goffstown	New Boston	Temple
Bradford	Greenville	New Durham	Tilton Town
Bridgewater	Groton	New London	Wakefield
Bristol	Hampstead	Newfields	Walpole
Brookline	Hancock	Newmarket	Warner
Canterbury	Hanover	Newport	Waterville Valley
Chesterfield	Harrisville	Northwood	Webster
Conway	Henniker	Nottingham	Westmoreland
Cornish	Hollis	Pelham	Wilton
Danville	Hopkinton	Peterborough	Windham
Deerfield	Hudson	Piermont	
Derry	Jackson	Plainfield	

#### NEW HAMPSHIRE CITIZENS OVERWHELMINGLY SUPPORT HB 504:

- > 80% of New Hampshire Citizens want their legislators to do something about money and its impact on elections and governance<sup>2</sup>
- > 71% of voters across the country believe gerrymandering is unconstitutional and want changes so that voters can pick their politicians, rather than politicians picking their voters through unfair drawing of district lines. (65% of Republicans, 68% of independents and 80% of Democrats agree)<sup>3</sup>
- > HB 504 is a tangible way for New Hampshire legislators to respond to their constituents. The Amendment clearly articulates the underlying principles of fairness with which most of us agree.

<sup>1</sup> http://united4thepeople.org/state-and-local-support-2/#NH

<sup>2</sup> https://www.opendemocracyaction.org/2018\_voter\_dollars\_bill\_polling\_data

<sup>3</sup> Source: https://campaignlegal.org/sites/default/files/memo.CLCPartisanRedistricting.FINAL .2.09082017%20%28002%29.pdf

# Bill as Introduced

#### **HB 504 - AS INTRODUCED**

#### 2019 SESSION

19-0147 11/01

HOUSE BILL

504

AN ACT

relative to election-related amendments to the United States Constitution.

SPONSORS:

Rep. Read, Rock. 17; Rep. Butler, Carr. 7; Rep. Vann, Hills. 24; Rep. T. Smith,

Hills. 17; Rep. W. Pearson, Ches. 16; Rep. Guthrie, Rock. 13; Sen. Fuller Clark,

Dist 21

COMMITTEE:

Legislative Administration

#### **ANALYSIS**

This bill calls upon Congress to support election-related amendments to the United States Constitution.

Explanation:

Matter added to current law appears in bold italics.

Matter removed from current law appears [in brackets and struckthrough.]

Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

#### STATE OF NEW HAMPSHIRE

#### In the Year of Our Lord Two Thousand Nineteen

AN ACT

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relative to election-related amendments to the United States Constitution.

Be it Enacted by the Senate and House of Representatives in General Court convened:

- 1 Amendment to the United States Constitution.
- I. The general court hereby calls upon the United States Congress to support a constitutional amendment containing the following language:
- "Section I. Congress and State Legislatures shall regulate the role of money in elections and governance to ensure transparency, prevent corruption, and protect against the buying of access to or influence over representatives. No such regulation shall be deemed in violation of freedom of speech rights in the Constitution of the United States or its Amendments.
- Section II. Legislative districts or districting plans shall not intentionally or unduly favor or disfavor any political party. Within twelve months of ratification, all federal and state district lines shall be redrawn to conform hereto."
- II. Within 6 months of the effective date of this section, the general court shall hold one public hearing to be attended by 6 members of the house of representatives, 3 from each the 2 largest parties, appointed by the speaker of the house of representatives, and 2 members of the senate, one from each the 2 largest parties, appointed by the president of the senate to record public comments on such an amendment, to be forwarded to New Hampshire's congressional delegation along with the notification of the passage of this act.
- 2 Effective Date. This act shall take effect 60 days after its passage.