

Committee Report

CONSENT CALENDAR

February 6, 2019

HOUSE OF REPRESENTATIVES

REPORT OF COMMITTEE

**The Committee on Public Works and Highways to which
was referred HB 243,**

**AN ACT adding a member to the Pease development
authority board of directors to represent Greenland.**

**Having considered the same, report the same with the
following amendment, and the recommendation that the
bill OUGHT TO PASS WITH AMENDMENT.**

Rep. Karen Ebel

FOR THE COMMITTEE

COMMITTEE REPORT

| | |
|-------------------|---|
| Committee: | Public Works and Highways |
| Bill Number: | HB 243 |
| Title: | adding a member to the Pease development authority board of directors to represent Greenland. |
| Date: | February 6, 2019 |
| Consent Calendar: | CONSENT |
| Recommendation: | OUGHT TO PASS WITH AMENDMENT 2019-0050h |

STATEMENT OF INTENT

As amended, this bill would add two members to the Pease Development Authority (PDA) board of directors; one appointed by the Governor and Executive Council and one by the Town of Greenland. The PDA is responsible for overseeing activities and development at Pease. The PDA was originally created by statute in 1990 in connection with the redevelopment of the former Pease Air Force Base. At that time, Greenland, then much less impacted, was not granted a board seat. The committee heard testimony that much has changed since the PDA was created. Since then, the PDA's success has dramatically impacted Greenland, especially with respect to commuter traffic. The committee was persuaded that the PDA, the region, and Greenland itself would benefit from granting Greenland representation. However, to preserve the balance between state and local membership on the PDA, as well as to ensure an uneven number of directors, the committee amended the bill to increase the membership, then unanimously recommended the bill Ought to Pass.

Vote 19-0.

Rep. Karen Ebel
FOR THE COMMITTEE

Original: House Clerk
Cc: Committee Bill File

CONSENT CALENDAR

Public Works and Highways

HB 243, adding a member to the Pease development authority board of directors to represent Greenland. **OUGHT TO PASS WITH AMENDMENT.**

Rep. Karen Ebel for Public Works and Highways. As amended, this bill would add two members to the Pease Development Authority (PDA) board of directors; one appointed by the Governor and Executive Council and one by the Town of Greenland. The PDA is responsible for overseeing activities and development at Pease. The PDA was originally created by statute in 1990 in connection with the redevelopment of the former Pease Air Force Base. At that time, Greenland, then much less impacted, was not granted a board seat. The committee heard testimony that much has changed since the PDA was created. Since then, the PDA's success has dramatically impacted Greenland, especially with respect to commuter traffic. The committee was persuaded that the PDA, the region, and Greenland itself would benefit from granting Greenland representation. However, to preserve the balance between state and local membership on the PDA, as well as to ensure an uneven number of directors, the committee amended the bill to increase the membership, then unanimously recommended the bill Ought to Pass. **Vote 19-0.**

Original: House Clerk

Cc: Committee Bill File

Amendment to HB 243

1 Amend the title of the bill by replacing it with the following:

2

3 AN ACT adding members to the Pease development authority board of directors to represent
4 Greenland.

5

6 Amend RSA 12-G:4, I as inserted by section 1 of the bill by replacing it with the following:

7

8 I. The management of the authority shall be vested in a board of [7] 9 directors to be
9 appointed as follows:

10 (a) [~~One member~~] **Two members** appointed by the governor and executive council.

11 (b) One member appointed by the mayor and city council of the city of Portsmouth.

12 (c) One member appointed by the board of selectmen of the town of Newington.

13 (d) One member appointed by the president of the senate.

14 (e) One member appointed by the speaker of the house of representatives.

15 (f) One member appointed jointly by the mayor and city council of the city of
16 Portsmouth and the board of selectmen of the town of Newington.

17 (g) One member who is nominated by majority vote of the legislative delegation of
18 Strafford county, including the senators whose districts include towns in Strafford county, and who
19 is appointed by the governor, the senate president, and the speaker of the house. The member
20 appointed in this manner shall be a resident of Strafford county and shall serve an initial term of 2
21 years beginning June 1, 1993. Subsequent terms shall be governed by the provisions of this section.
22 The member appointed in this manner may be removed from office for cause after hearing by the
23 Strafford county legislative delegation.

24 (h) **One member appointed by the board of selectmen of the town of Greenland.**

Amendment to HB 243
- Page 2 -

2019-0050h

AMENDED ANALYSIS

This bill adds members to the Pease development authority board of directors to represent the town of Greenland.

Voting Sheets

HOUSE COMMITTEE ON PUBLIC WORKS AND HIGHWAYS

EXECUTIVE SESSION on HB 243

BILL TITLE: adding a member to the Pease development authority board of directors to represent Greenland.

DATE: 02/05/2019

LOB ROOM: 201

MOTION: (Please check one box)

- OTP
- ITL
- Retain (1st year)
- Adoption of Amendment # _____ (if offered)
- Interim Study (2nd year)

Moved by Rep. Graham Seconded by Rep. Jamigian Vote: 9-10

MOTION: (Please check one box)

- OTP
- OTP/A
- ITL
- Retain (1st year)
- Adoption of Amendment # 0050h (if offered)
- Interim Study (2nd year)

Moved by Rep. Graham Seconded by Rep. Ebel Vote: voice

MOTION: (Please check one box)

- OTP
- OTP/A
- ITL
- Retain (1st year)
- Adoption of Amendment # _____ (if offered)
- Interim Study (2nd year)

Moved by Rep. Ebel Seconded by Rep. Graham Vote: 19-0

MOTION: (Please check one box)

- OTP
- OTP/A
- ITL
- Retain (1st year)
- Adoption of Amendment # _____ (if offered)
- Interim Study (2nd year)

Moved by Rep. _____ Seconded by Rep. _____ Vote: _____

CONSENT CALENDAR: X YES _____ NO

Minority Report? _____ Yes X No If yes, author, Rep: _____ Motion _____

Respectfully submitted: Mart L. Jack
Rep Martin Jack, Clerk

OFFICE OF THE HOUSE CLERK



1/16/2019 11:48:26 AM
Roll Call Committee Registers
Report

2019 SESSION

Public Works and Highways

Bill #: HB 243 Motion: ITL AM #: _____ Exec Session Date: 02/05/2019

| <u>Members</u> | <u>YEAS</u> | <u>Nays</u> | <u>NV</u> |
|--|-------------|-------------|-----------|
| Cloutier, John R. Chairman | | 10 | |
| Edgar, Michael A. Vice Chairman | | 1 | |
| Ebel, Karen E. | | 2 | |
| Jack, Martin L. Clerk | | 3 | |
| Abbott, Michael D. | | | |
| Faulkner, Barry | | 4 | |
| Newman, Sue A. | | 5 | |
| Eaton, Daniel A. | | | |
| Pedersen, Michael P. | | 6 | |
| Query, Joshua F. | | 7 | |
| Towne, Matthew D. | | 8 | |
| Wann, Ivy C. | | 9 | |
| Graham, John A. | 1 | | |
| Kolodziej, Walter | 2 | | |
| Tilton, Franklin T. | 3 | | |
| Milz, David E. | 4 | | |
| Janigian, John C. | 5 | | |
| McConnor, John T. | 6 | | |
| Tomero, Paul J. | 7 | | |
| Medolfe, Jim L. <i>Janigian Janvin</i> | 8 | | |
| Medoain, Richard B. <i>Wuelper</i> | 9 | | |
| TOTAL VOTE: | 9 | 10 | |

5



1/16/2019 11:48:26 AM
Roll Call Committee Registers
Report

2019 SESSION

Public Works and Highways

Bill #: HB 243 Motion: OTR/A AM #: 0050 Exec Session Date: 02/05/2019

| <u>Members</u> | <u>YEAS</u> | <u>Nays</u> | <u>NV</u> |
|-------------------------------------|-------------|-------------|-----------|
| Cloutier, John R. Chairman | 19 | | |
| Edgar, Michael A. Vice Chairman | 1 | | |
| Ebel, Karen E. | 2 | | |
| Jack, Martin L. Clerk | 3 | | |
| Abbott, Michael D. | | | |
| Faulkner, Barry | 4 | | |
| Newman, Sue A. | 5 | | |
| Eaton, Daniel A. | | | |
| Pedersen, Michael P. | 6 | | |
| Query, Joshua F. | 7 | | |
| Towne, Matthew D. | 8 | | |
| Fann, Ivy C. | 9 | | |
| Graham, John A. | 10 | | |
| Colodziej, Walter | 11 | | |
| Tilton, Franklin T. | 12 | | |
| Milz, David E. | 13 | | |
| Manigian, John C. | 14 | | |
| McConnor, John T. | 15 | | |
| Tomero, Paul J. | 16 | | |
| Medolff, Jim L. <i>Janvrin</i> | 17 | | |
| Leaudoin, Richard B. <i>Wuelper</i> | 18 | | |
| TOTAL VOTE: | 19 | 0 | |



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24 (h) *One member appointed by the board of selectmen of the town of Greenland.*

Amendment to HB 243
- Page 2 -

2019-0050h

AMENDED ANALYSIS

This bill adds members to the Pease development authority board of directors to represent the town of Greenland.

Hearing Minutes

(3) **Sen. Martha Fuller Clark**, sponsor

Greenland is impacted, but not represented.

Route 33 hasn't been upgraded while others have.

Estimate 15000 jobs in future.

Traffic spills to back roads.

Employees living in Greenland in large numbers.

Pease is a model for other military to civil conversions throughout the US.

Q (Rep. Ebel) Would PDA benefit?

A: Absolutely. PDA may not appreciate the impact they have on Greenland. Greenland may raise new issues to the PDA they would be unaware of.

Q (Rep. Tilton) Would Stratham want on also?

A: Stratham is different but Route 33 has impact.

Q (Rep. Kolodziej) Is the rail line heavily used?

No. Pan Am runs some freight.

(4) **Sen. Tom Sherman**, sponsor

There are water, housing, and development issues in Greenland

Smartphone apps push traffic onto back roads.

There will be job expansion stress in the short term.

Route 33 needs attention in the Ten-Year Plan.

Q (Rep. Towne) Is there an opportunity to include Stratham?

A: There is no direct impact in the short term.

(5) **Vaughan Morgan**, Chair Greenland Board of Selectmen

* Written testimony (See Attachment D)

Greenland was not originally included because it was a small town then and the town didn't want it.

The Board supports adding Greenland. They support Pease and growth.

(6) **Tara Laurent**, Chief of Police Greenland

* 8 photographs (See Attachment E)

Because of traffic, they need representation.

Q (Rep. Ebel) What are the traffic counts?

A: 33000 per day on Route 33, 4000 per day on Post Road, 5000 at rush hour at Pease.

Q (Rep. Vann) What is the main street?

A: Route 33 is the main traffic flow. There is not a downtown per se.

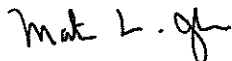
Q (Rep. Vann) Is it walkable?

A: No, but there is bicycle traffic.

Q (Rep. Kolodziej) What about accidents?

A: There is a high number; 300 per year on Route 33.

Respectfully submitted,



Rep. Martin L. Jack,
Clerk



HB 243

① Rep Tamara Le prime sponsor

Peace has grown to a local economic force

Because of regional impact, want Greenland added

Q Towne Split vote?

No, quorum is 5, split vote fails

Q Fedolfi Why no Greenland originally?

A small town then, growth has made the difference

* Written testimony

② Dennis Malloy sponsor

* Map

Traffic is a major issue

Doesn't know why originally omitted

10000 employees on airport 5000 when AFB

Very busy highways, congested at rush hour

* Written from Paul Sanderson

Q Graham Is select board supportive?

Yes, they will testify

Did town consult PDA?

Yes

Q Tilton Is PDA here?

No

Q Fedolfi PDA supports?

Neutral

Q Faalkner Explain PDA authority?

Defers to later

1/2/2015

① The first question is how many people have been born in the last century? Because of regional migration, most countries which have high birth rates are now losing population. The number of people who have been born in the last century is estimated to be about 10 billion. This is a very large number, but it is not as large as the number of people who have been born in the last century.

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Q Abbott Fatal crashes?

Not the intersection, 33 west of there

Q Tilton Why Strafford county?

That's what they did because Rochester airport is part of PDA

Q Ebel Greenland equally affected by Pease?
Yes, if not more

③ Sen Martha Fuller Clark sponsor

Greenland is impacted, but unrepresented

Route 33 hasn't been upgraded while others have

Estimate 15000 jobs in future

Traffic spills to back roads

Employees living in Greenland in large numbers

Pease is a model for other military to civil conversions

Q Ebel Would PDA benefit?

Absolutely, PDA may not appreciate impact

Greenland may raise new issues

Q Tilton Would Stratham want on also?

Stratham is different but Rt 33 has impact

Q Kolodziej Rail line heavily used?

No: Pan Am runs freight

④ Sen Tom Sherman sponsor

Water housing development issues in Greenland

Map apps push traffic onto back roads

Job expansion stress in short term

Rt 33 needs attention in TYP

Q Towne Opportunity to include Stratham?

No direct impact

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(4) Vaughn Morgan Chair BOS Greenland
Not included then, small town, didn't want to
Support adding, support peace and growth

* Written

(5) Tara Laurent Chief of Police Greenland
Because of traffic, they need representation

Q Ebel Traffic counts?

33000/day on Rt 33

4000/day Post Road

5000 at rush hour at Pease

Q Vann What is the main street?

Rt 33 is main traffic

Not walkable

No, but there are bikes

Q Kolodziejz Accidents?

High number 300 / yr on 33

* ~~maps~~ & photos

Testimony

Attachment A

I'm Representative Tamara Le and I represent the Floterial District of Rockingham #31. That includes the communities and 12,000 voting constituents of North Hampton, Newington, Greenland and Ward 3 in Portsmouth – which includes the PEASE Tradeport. As with any floterial seat, I love it when a need for legislation comes to me that supports several of the member communities in my District.

In this case the need is to empower and give voice to one community that is impacted by the good work of the others. Before you in house Bill 0243, is fairly simple and straightforward language needed to update the voting members on the PDA's Board of Directors - by one member – **from seven to eight.**

The ***most important reason*** being as PEASE has grown from an emptied-out 4255-acre Airforce Base to a powerful Regional Economic Development Zone, its impact on the abutting and nearby communities is immediate and exponential in its growth. Since the original PEASE Development Commission was enacted by the New Hampshire Legislature in 1993 and its first Representatives were appointed from Portsmouth, Newington and Stratford County, ***the PDA has proven to be an engaged and responsive neighbor to Greenland. With the shift from a neighborhood to more of a regional approach to*** commerce, water safety, development and citizenry we now ask the NH Legislature to update the PDA to reflect another community directly involved.

PEASE now has Over 200 tenants including airports, harbors, sea ports and bus service; Business, Finance and Law firms; opportunities to engage in environmental and recreational endeavors; digital, media and high-tech employers; restaurants and yes - even a Brewery – Redhook.

I first learned about Greenland not having a voice *or a vote* at the table @a public hearing on exploding traffic congestion around PEASE which is hard to get to without going through Greenland or Newington. While adding 1000s of jobs - literally – is fabulous – without **Regional** transportation planning and development guiding the process - commuters are going nowhere fast. Several major intersections analyzed in the Greenland traffic study were given the grade of "F."

Factor in all the Piscataqua Bridge and Hampton toll-dodgers who jump off of I-95 - that use those same overburdened roads through Greenland - the quagmire quickly compounds. And that's not to blame the community of Greenland. In fact they are to be commended for working with a Private/Public development model for several new commercial complexes.

Greenland has no toll booths so does not qualify for state dollars. Greenland's transportation infrastructure is not on the Rockingham County 10-year plan because. And quite frankly they need a 10-month solution to help manage growth impact. Having a voice and a vote on the PDA will allow Greenland the opportunity to share in and benefit future growth planning.

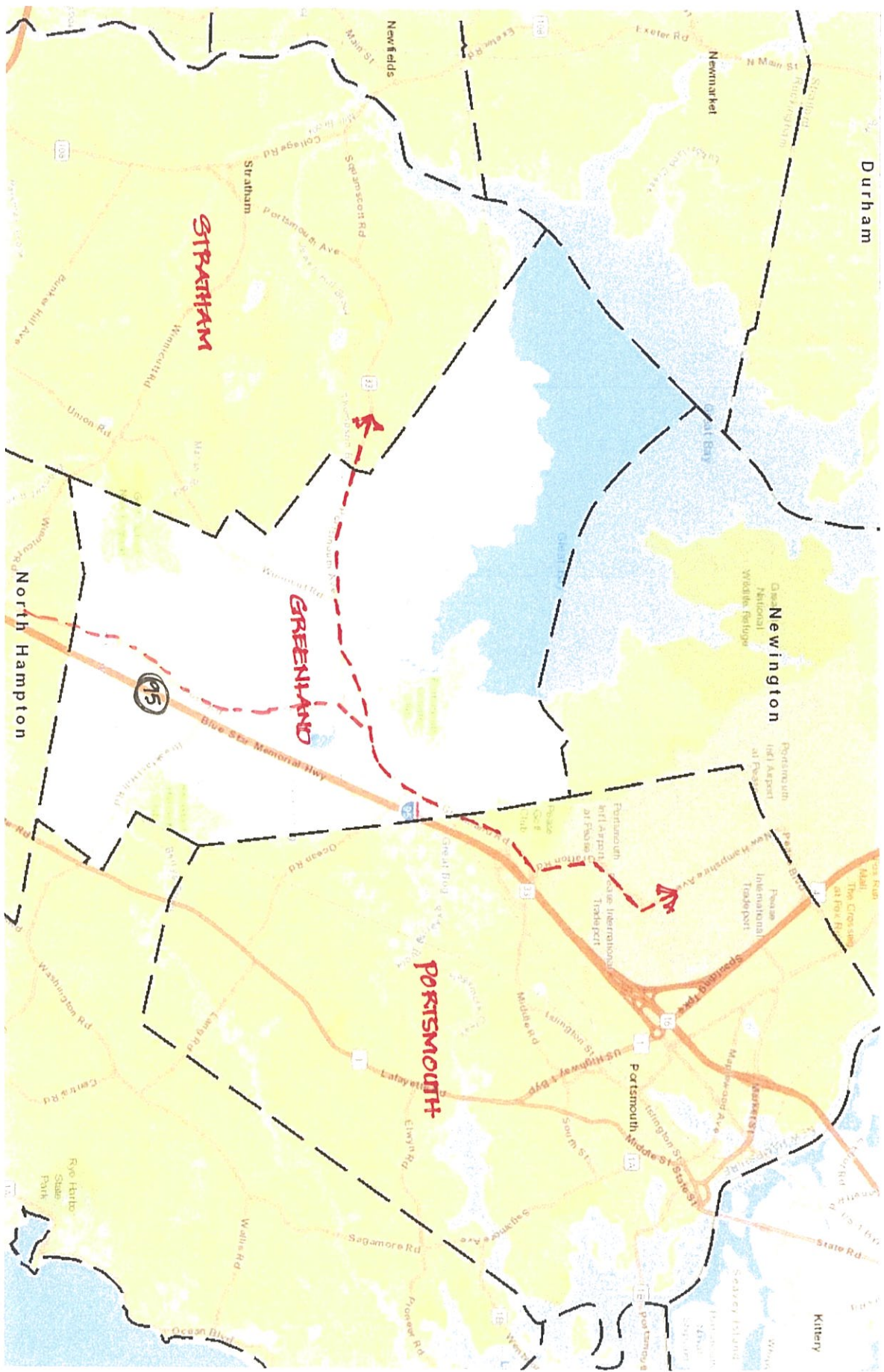
As you note on the list of co-Sponsors for HB243 we have Senator Dr. Tom Sherman whose district includes Greenland and Senator Martha Fuller Clark whose district includes Portsmouth and Newington. Co-sponsor Rep. Dennis Malloy of Greenland, who serves House Ways and Means is a key contributor as well on this bill and has organized a number of stakeholders to help answer your questions.

Kindest regards,

Rep Tamara Le

LINK: Pease development Authority's Press Kit: <https://peasedev.org/wp-content/uploads/2018/08/PressKit2018.pdf>

MAP OF GREENLAND, NH AND SURROUNDING AREAS



Attolawyer C

Paul G. Sanderson
24 Osprey Cove
Greenland, NH 03840

Telephone Cell: 603-828-8600
E-Mail: pa72253@gmail.com

January 13, 2019

Honorable John Cloutier, Chairman
House Public Works and Highways Committee
Room 201
Legislative Office Building
Concord, N.H. 03301

Re: HB 243 Adding a Member to the Pease development authority board of directors to represent Greenland

Dear Chairman Cloutier and Members of the Committee

My name is Paul Sanderson, and I am a resident of Greenland, NH and currently serve as a member of the Board of Selectmen. I write in favor of HB 243, which would add a member to the Pease Development Authority to represent the interests of the Town of Greenland.

If this bill were to become law, it would for the first time provide direct representation on the authority to all the municipalities that have land within the boundaries of the former Pease Air Force Base. Because we are a Rockingham County town, our interests cannot be served by the Strafford County member. Presently, Greenland is the only directly impacted municipality whose interests have no direct representation upon the Authority.

Our town is substantially impacted by the operations at Pease and the decisions made by the authority. Each morning and afternoon as employees working at Pease commute between their homes and workplace, we experience congestion more than one mile in length along Route 33, with the attendant dangers to public safety, diversionary travel on to municipal roadways, and degradation of air quality. All airport operations and flight plans traverse land within the town, and affect our local land use controls. The only rail corridor

presently in operation that could serve the Authority in the future is located substantially within the town, and there are over 10 at-grade road crossings affected daily by such rail operations. As more and more people come to work at Pease, they seek housing which is close to their work, and that desire for housing affects our local land use policies. A seat on the board would provide a voice for the interests of the citizens of our town that live upon the miles of shoreline of the Great Bay estuary that are located within Greenland, and whose recreational and marine interests are affected by the Ports and Harbors division of the Pease Development Authority.

A failure to carefully consider the above noted impacts will not only negatively affect the citizens of the town, but will limit the future success of Pease as an economic engine serving the region, and the willingness of potential tenants to locate their business interests here. After all, will a tenant look favorably upon documented traffic congestion, a lack of housing for all levels of a workforce, and environmental degradation when considering a move to Pease? For all of these reasons, I ask the members of the Committee to find that this bill Ought to Pass, and report the same to the House.

Sincerely,

A handwritten signature in black ink, appearing to read "Paul G. Sanderson". The signature is fluid and cursive, with a large initial "P" and "S".

Paul G. Sanderson

State Legislature – Representation on the PDA

Thank you ladies and gentlemen of the legislature...

I would first like to thank our state rep. Dennis Malloy for all the support he gives to our town

My name is Vaughan Morgan and I am the chairman of the Greenland BOS

I am here today to request that the Town of Greenland be given representation on the PDA

We support the present and future growth of the trade port and firmly believe the trade port an asset to our town, the seacoast and the State of New Hampshire.

And while we support the economic growth at Pease, we also realize that there are growing pains associated with it.

Greenland abuts the trade port and is significantly impacted... mostly due to the increased traffic occurring on the route 33 corridor which travels through the heart of our town.

We believe that through representation on the PDA, we could be an asset to the trade port, open lines of communication in the communities and work through these growing pains before they become an emergency.

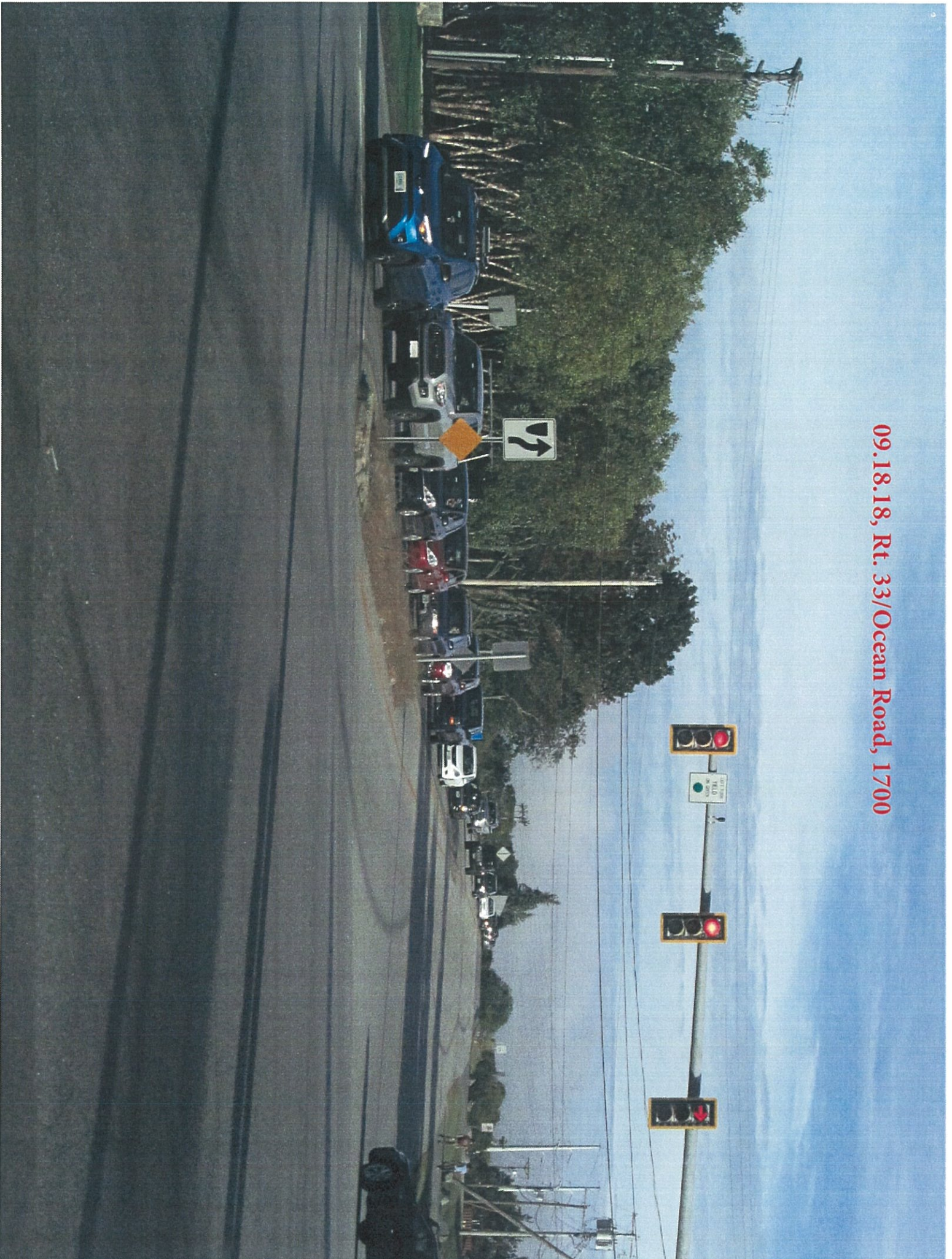
Thank you

Attolment E

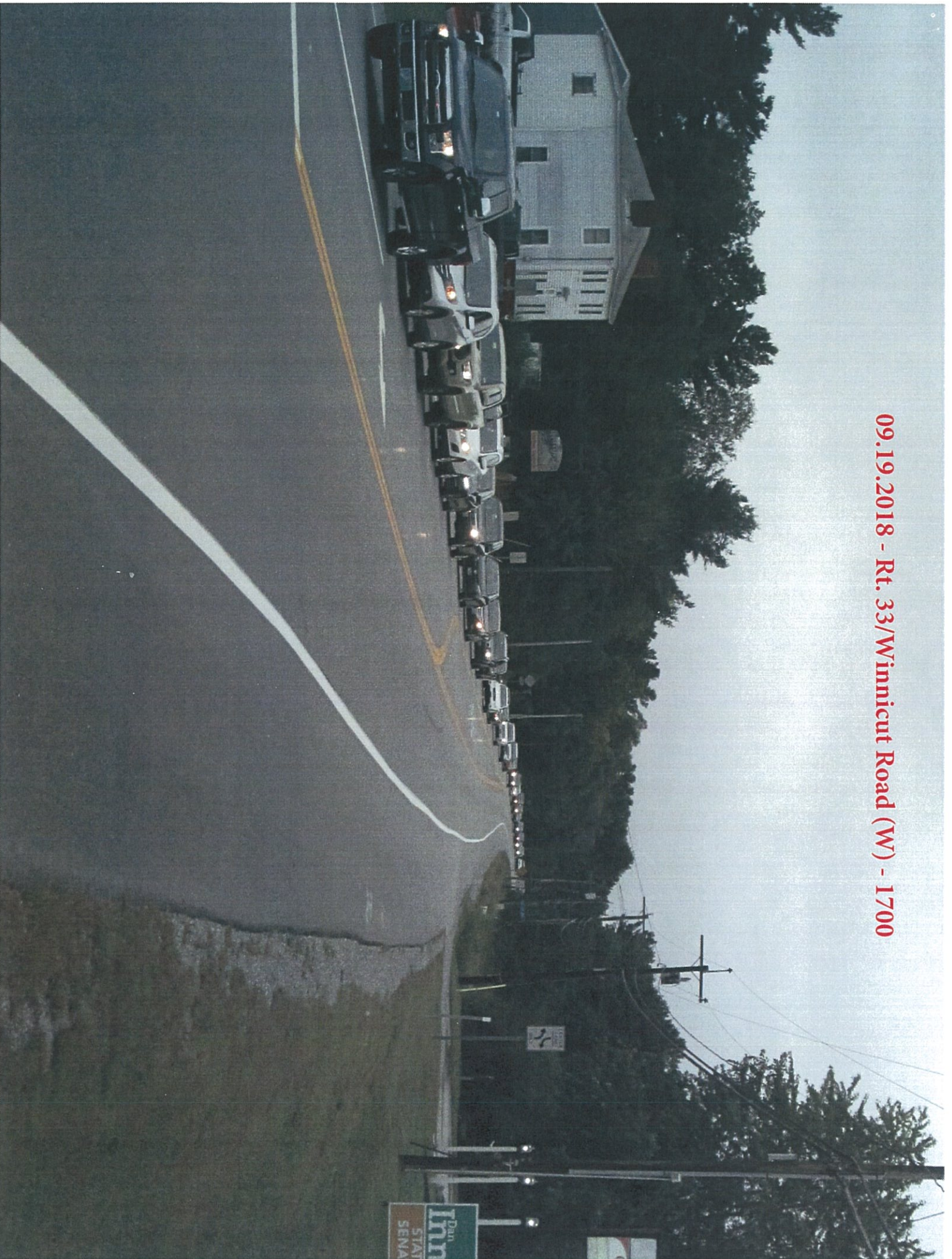
09.24.18 - Rt. 33/Rt.151 - 1730



09.18.18, Rt. 33/Ocean Road, 1700



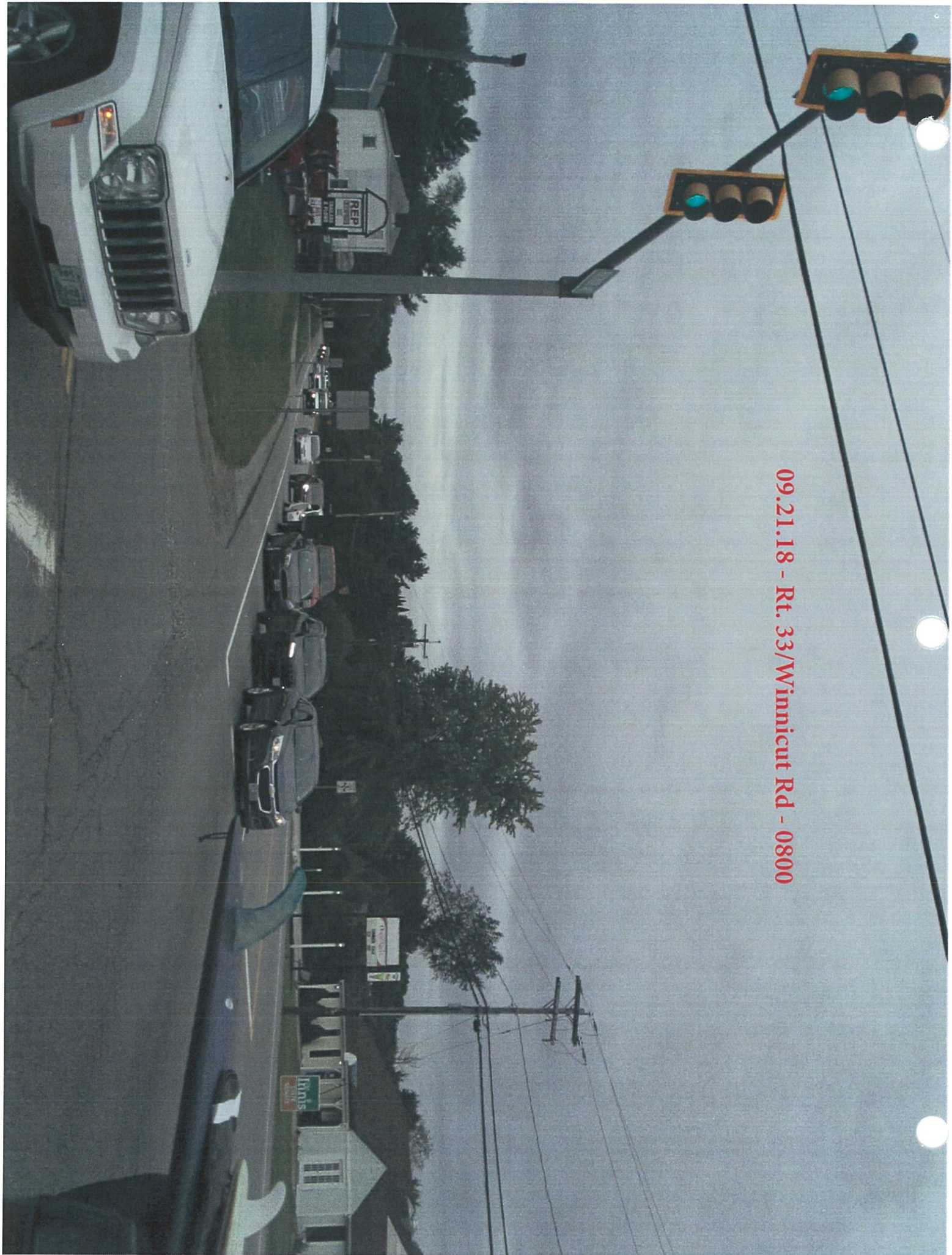
09.19.2018 - Rt. 33/Winnicut Road (W) - 1700



09.20.18 - Rt. 33/Portsmouth Avenue Facing West - 1700



09.21.18 - Rt. 33/Winnicut Rd - 0800

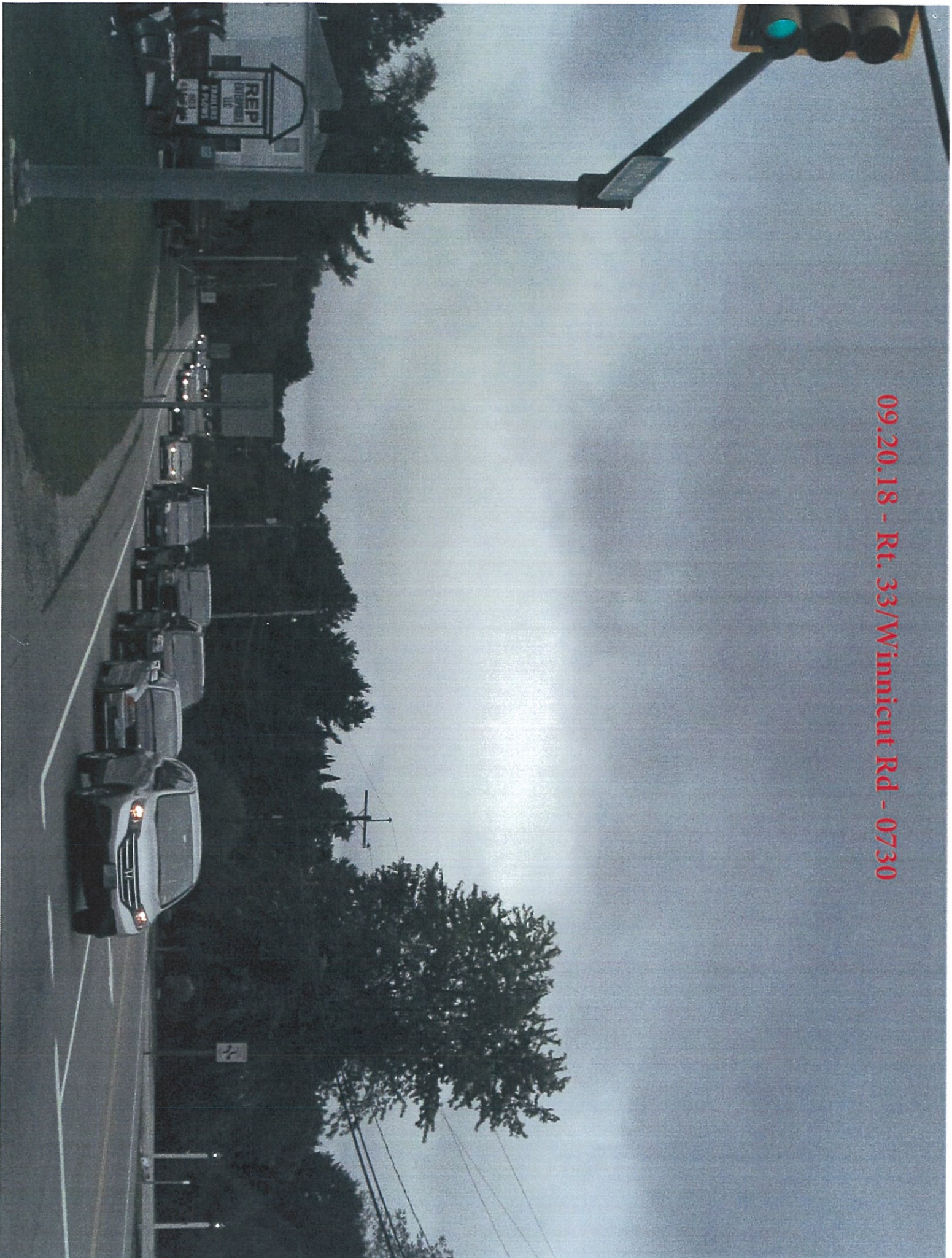


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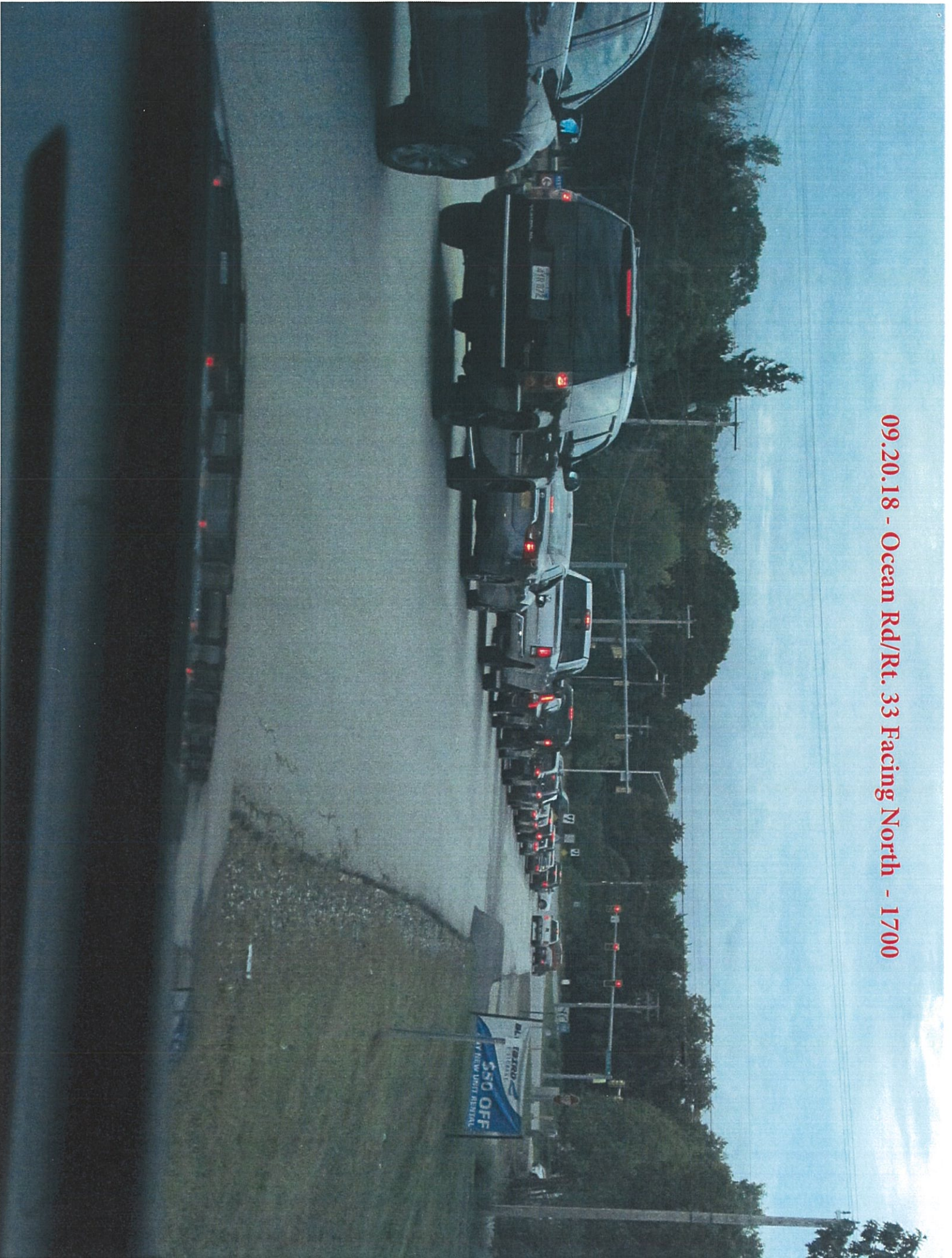
2

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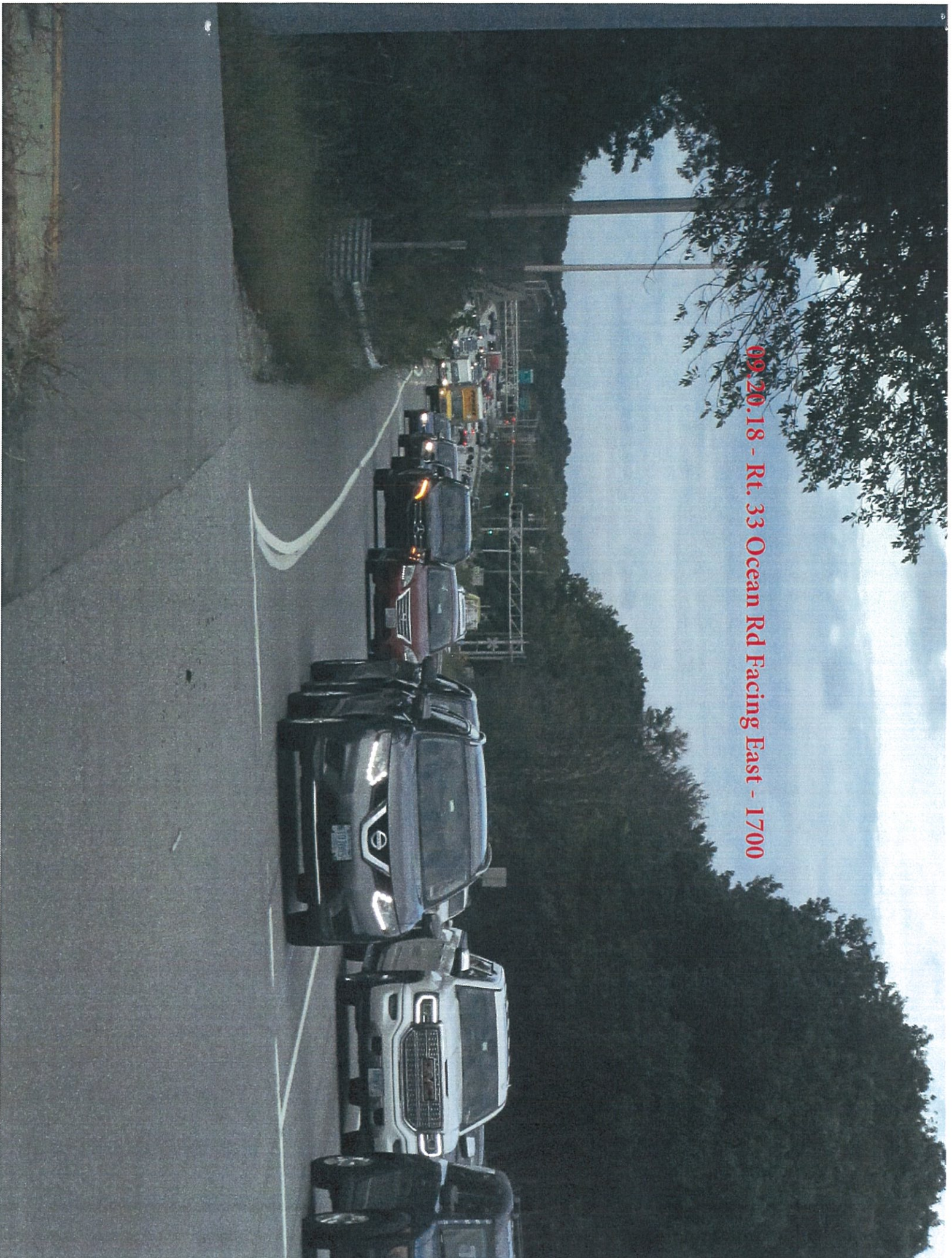
09.20.18 - Rt. 33/Winnicut Rd - 0730



09.20.18 - Ocean Rd/Rt. 33 Facing North - 1700



09.20.18 - Rt. 33 Ocean Rd Facing East - 1700



**Bill as
Introduced**

HB 243 - AS INTRODUCED

2019 SESSION

19-0260
06/01

HOUSE BILL **243**

AN ACT adding a member to the Pease development authority board of directors to represent Greenland.

SPONSORS: Rep. T. Le, Rock. 31; Rep. Malloy, Rock. 23; Sen. Sherman, Dist 24; Sen. Fuller Clark, Dist 21

COMMITTEE: Public Works and Highways

ANALYSIS

This bill adds a member to the Pease development authority board of directors to represent the town of Greenland.

.....

Explanation: Matter added to current law appears in *bold italics*.
 Matter removed from current law appears [~~in brackets and struck through~~].
 Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Nineteen

AN ACT adding a member to the Pease development authority board of directors to represent Greenland.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 1 Pease Development Authority; Board of Directors; Membership. Amend RSA 12-G:4, I to
2 read as follows:

3 I. The management of the authority shall be vested in a board of [7] 8 directors to be
4 appointed as follows:

5 (a) One member appointed by the governor and executive council.

6 (b) One member appointed by the mayor and city council of the city of Portsmouth.

7 (c) One member appointed by the board of selectmen of the town of Newington.

8 (d) One member appointed by the president of the senate.

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15 appointed in this manner shall be a resident of Strafford county and shall serve an initial term of 2
16 years beginning June 1, 1993. Subsequent terms shall be governed by the provisions of this section.
17 The member appointed in this manner may be removed from office for cause after hearing by the
18 Strafford county legislative delegation.

19 (h) *One member appointed by the board of selectmen of the town of Greenland.*

20 2 Pease Development Authority; Board of Directors; Quorum. Amend RSA 12-G:4, III to read
21 as follows:

22 III. [~~Four~~] *Five* members of the board shall constitute a quorum. A minimum of [4] 5
23 affirmative votes shall be required for any action of the board, except for the adoption of land use
24 controls, which shall require [5] 6 votes.

25 3 Effective Date. This act shall take effect 60 days after its passage.