# Bill as Introduced

#### SB 24-FN-LOCAL - AS INTRODUCED

#### 2011 SESSION

11-0195 04/01

SENATE BILL

24-FN-LOCAL

AN ACT

exempting the Unity school district from the moratorium on school building aid.

SPONSORS:

Sen. Odell, Dist 8; Sen. Kelly, Dist 10; Sen. Larsen, Dist 15; Sen. Stiles, Dist 24;

Rep. Cloutier, Sull 4; Rep. Gagnon, Sull 4; Rep. Osgood, Sull 4; Rep. Lovett, Sull 4;

Rep. LaCasse, Sull 4

COMMITTEE:

Education

#### **ANALYSIS**

This bill exempts the Unity school district from the provisions of the school building aid moratorium enacted in the 2010 legislative session.

Explanation:

Matter added to current law appears in bold italics.

Matter removed from current law appears [in brackets-and struckthrough.]

Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

#### SB 24-FN-LOCAL - AS INTRODUCED

11-0195 04/01

#### STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Eleven

AN ACT

exempting the Unity school district from the moratorium on school building aid.

Be it Enacted by the Senate and House of Representatives in General Court convened:

- 1 Unity School District; Exemption From School Building Aid Moratorium. The provisions of
- 2 2010, 246:2 shall not apply to the Unity school district.
- 3 2 Effective Date. This act shall take effect upon its passage.

# SB 24-FN-LOCAL - AS INTRODUCED - Page 2 -

LBAO 11-0195 12/06/10

#### SB 24-FN-LOCAL - FISCAL NOTE

AN ACT

exempting the Unity school district from the moratorium on school building aid.

#### FISCAL IMPACT:

The Department of Education states this bill would increase state expenditures and local revenue by \$105,750 in FY 2012 and in each fiscal year thereafter. There will be no fiscal impact on state and county revenue or county and local expenditures.

#### METHODOLOGY:

The Department states this bill would exempt the Unity school district from the school building aid moratorium enacted by Chapter 246:2, Laws of 2010. The Department states the Unity project will cost \$4,700,000 to complete. Unity's estimated annual bond principal payment for this project is \$235,000 (\$4,700,000 / 20 years) beginning in FY 2012. The Department states this bill will allow Unity to be eligible for annual reimbursement of its bond principal payment at a rate of 45% as authorized by RSA 198:15-v. Annual reimbursement provided by the state will total \$105,750 (\$235,000 \* 45%).

# Committee Minutes

Printed: 01/13/2011 at 1:13 pm

Sen. Sylvia Larsen

# SENATE CALENDAR NOTICE EDUCATION

Senator Nancy Stiles Chairman For Use by Senate Clerk's Senator James Forsythe V Chairman Office ONLY Senator Sharon Carson **Bill Status** Senator Molly Kelly Senator Russell Prescott Docket Calendar Calendar Bill Status Date: January 13, 2011 **HEARINGS** Tuesday 1/18/2011 **EDUCATION** LOB 103 1:00 PM (Name of Committee) (Place) (Time) EXECUTIVE SESSION MAY FOLLOW 1:00 PM SB24-FN-L exempting the Unity school district from the moratorium on school building aid. Sponsors: SB24-FN-L Sen. Bob Odell Rep. John Cloutier Rep. Raymond Gagnon Sen. Molly Kelly

Rep. Paul LaCasse

Rep. Charlene Lovett

Rep. Joe Osgood

Sen. Nancy Stiles

# **Education Committee**

## **Hearing Report**

TO:

Members of the Senate

FROM:

Tom Prasol, Legislative Aide

RE:

Hearing report on SB 24 - exempting the Unity school

district from the moratorium on school building aid.

**HEARING DATE:** 

1/18/2011

MEMBERS OF THE COMMITTEE PRESENT:

Senator Stiles

Senator Forsythe

MEMBERS OF THE COMMITTEE ABSENT:

Senator Carson

Senator Kelly

Senator Prescott

Sponsor(s):

Sen. Odell, Dist 8; Sen. Kelly, Dist 10; Sen. Larsen, Dist 15;

Sen. Stiles, Dist 24; Rep. Cloutier, Sull 4; Rep. Gagnon, Sull 4; Rep. Osgood, Sull 4; Rep. Lovett, Sull 4; Rep. LaCasse, Sull 4

This bill exempts the Unity school district from the What the bill does: provisions of the school building aid moratorium enacted in the 2010 legislative session.

Who supports the bill: Representative John R. Cloutier, Sull 4

Edward Murdough, Department of Education

Senator Bob Odell, District 8

J. William Degnan, State Fire Marshal Representative Raymond Gagnon, Sull 4

Senator Sylvia Larsen, District 15 Senator Molly Kelly, District 10

Dean Michener, NH School Bldg Assn.

Who opposes the bill: No one

Summary of testimony received:

1:00pm: Senator Stiles opened the hearing and recognized Senator Bob Odell, District 8, as the Prime Sponsor.

#### Senator Odell -

- · As the Senator representing District 8, Senator Odell represents the town of Unity and introduced SB24, which would exempt the Unity School District from the provisions of the school building aid moratorium which was enacted during the 2010 legislative session.
- The town of Unity is similar to most towns around New Hampshire with many retirees living on a fixed income and people working several jobs to provide for their families. There is a strong sense in Unity of pride in the ability to educate their elementary students and also the belief that if the students were to attend another school Unity would never receive proper funding for an elementary school again, and thus the Unity School district should be exempt from the moratorium and permitted to receive aid. Senator Kelly, on the Education Committee, is a co-sponsor of SB24, and also chaired the study that proposed the moratorium go into effect. Senator Odell also recognized Senators Larsen and Hassen as co-sponsors and then the numerous State Representative co-sponsors.
- Senator Odell provided a brief timeline of events since the moratorium became effective on 7/1/2010. On 7/8/2010 it was decided that the elementary school should be closed until it became a safe and appropriate setting for students. The school board acted swiftly to request a new bond for the school, which was subsequently supported by the town in a special election in which repairs were voted on favorably.
- Since 1955 no school has been denied the building aid for which it has been qualified and this exemption would be fair and appropriate distribution of student aid.

Senator Forsythe asked Senator Odell to explain the repair status as temporary or permanent.

Senator Odell replied that the repairs were constructed in a way in which they could be called permanent; however they do not meet the satisfaction of the State Board of Education. The \$143,000 was considered by the town to be a sunken cost, and that was accepted.

Senator Forsythe asked what the population of Unity is. Senator Odell responded that the population is 1000 people and 100 students.

Senator Forsythe asked if the funding would be used to construct a new school or remodel the existing elementary school.

Senator Odell replied that a new school would be built on a lot next to the current school. If the school were to be torn down and replaced, the students would have to be transferred to a different school and a new elementary school may never come to fruition.

State Representative John R. Cloutier -

Representative Cloutier co-sponsored SB24 and was honored to become a part of bi-partisan legislation that would ensure the Unity School District receives its fair share of building aid. He began his relationship with The

Unity School District as a reporter for the Eagle Tribune when the initial addition was completed. Since that time he has been a substitute teacher where the dedication of parents and students left an impression on him. He included one particular anecdote in which the deterioration of the building caused a child to become trapped in the bathroom and the principal was forced to break the door down to rescue the child.

- · He had been watching over the last few years as the town repeatedly turned down the bond issue for the school, not because they are anti-education, but because they knew the town would never be able to afford the ensuing tax increase.
- · Scott Vaughn, and architect from Massachusetts who previously ived in Unity, came to the area and unveiled a plan for the school at a price of \$4.7 million. This price is significantly less than the two previous quotes that resulted in the town's refusal to accept the bond. The town voted in support of making repairs on the existing school and building a new one using Vaughn's design. While this vote passed by a margin of 77%, without the State's financial support, hard working people will be forced to move away to avoid the additional costs.

Senator Forsythe asked for the date of the town vote. Representative Cloutier responded that the town voted on August 23, 2010 and it passed by a 77% margin.

Edward Murdough, Department of Education – (Please see attached submitted testimony)

• The Unity Project fell through a crack. The Town of Unity exemplifies what was clearly expected to be an exception to the moratorium. The State Board members decided they wanted to go and view the school before any decisions were made. While the moratorium states that exceptions are solely for repairs, the board determined Unity was eligible for the exemption.

Senator Forsythe inquired if the State recommended the school board to close the school for safety?

Edward Murdough answered that the State Board of Education and the Fire Marshal can only close a school. The State board chose not to renew the school as a result of the Fire Marshal's recommendations.

Senator Stiles noted that due to inclement weather, there are others who would undoubtedly like to contribute to this discussion and have been unable to attend the hearing. As a result, Senator Stiles said she would like to recess and provide them with an opportunity to do so at a later date.

Senator Odell: While those who testified have encapsulated the message, he expects the Superintendent, school board members, and town residents would like to testify as well.

1:22pm: Hearing was recessed until the following Tuesday, 1/25/2011, at 1:00pm.

Funding: See fiscal note.

Action: Senator Forsythe moved to recess and Senator Stiles seconded the motion. The hearing was recessed until 1/25/2011 at 1:00pm.

TRP

[file: SB24 report] Date: 1/19/2011

Printed: 01/18/2011 at 3:25 pm

### SENATE CALENDAR NOTICE EDUCATION

Senator Nancy Stiles Chairman For Use by Senate Clerk's Senator James Forsythe V Chairman Office ONLY Senator Sharon Carson Bill Status Senator Molly Kelly Senator Russell Prescott Docket Calendar Calendar Bill Status Date: January 18, 2011 **HEARINGS** Tuesday 1/25/2011 **EDUCATION LOB 103** 1:00 PM (Name of Committee) (Place) (Time) EXECUTIVE SESSION MAY FOLLOW THIS HEARING WAS RECESSED ON 1/18/2011 Comments: exempting the Unity school district from the moratorium on school building aid. 1:00 PM SB24-FN-L Sponsors: SB24-FN-L Sen. Bob Odell Rep. John Cloutier Rep. Raymond Gagnon Sen. Molly Kelly Rep. Charlene Lovett Rep. Paul LaCasse Sen. Sylvia Larsen

Rep. Joe Osgood Sen. Nancy Stiles

# **Education Committee**

## **Hearing Report**

TO:

Members of the Senate

FROM:

Tom Prasol, Legislative Aide

RE:

Hearing report on SB 24 - exempting the Unity school

district from the moratorium on school building aid.

**HEARING DATE:** 

1/25/2011

MEMBERS OF THE COMMITTEE PRESENT: Senator Stiles

Senator Forsythe

Senator Prescott Senator Carson

Senator Kelly

MEMBERS OF THE COMMITTEE ABSENT: No one

Sponsor(s):

Sen. Odell, Dist 8; Sen. Kelly, Dist 10; Sen. Larsen, Dist 15;

Sen. Stiles, Dist 24; Rep. Cloutier, Sull 4; Rep. Gagnon, Sull 4; Rep. Osgood, Sull 4; Rep. Lovett, Sull 4; Rep. LaCasse, Sull 4

What the bill does: This bill exempts the Unity school district from the provisions of the school building aid moratorium enacted in the 2010 legislative session.

Who supports the bill: Jacqueline Guillette, Superintendent - SAU-6

Edward Gregory, Unity School District

Maynard "Chip" Baldwin, Principal, Unity

Brenda Cox, Unity Rep. Gagnon, Sull. 4 Rep. Lovett, Sull. 4 Rep. LaCasse, Sull. 4 Brenda Cox, Unity Scott Vaughn, Architect

Who opposes the bill: no one

Summary of testimony received:

Senator Stiles re-opened the hearing at 1:00pm on Tuesday 1/25/2011.

## Jacqueline Guillette, Superintendent of SAU #6.

Ms. Guillette submitted written testimony and then read the testimony to the Committee.

She has been the Superintendent of Schools for SAU #6, which represents Claremont, Cornish, and Unity, New Hampshire, for the past eight years. She reiterated the small size of Unity and that the elementary school is the education building in the town. Students from Unity attend high school in Claremont, Newport, and a couple of other area high schools.

In the past two budget cycles (2009 and 2010) the Town of Unity did not have a majority to pass the bond which would have built the new school. It is important to note that the reason for not passing a bond was not due to lack of commitment to the educational facility but a result of an inability to pay off the bond.

Over the two months following the school board's directive for Unity to develop a plan or close indefinitely, the Town of Unity worked with Scott Vaughn to produce a plan that garnered over 70% support from its citizenry.

However, she observed that the moratorium has created a unique burden for the town and lack of school building aid would have a devastating impact on the town's taxes. She also mentioned that on a visit to the Unity school, Governor Lynch said he would sign this bill should it make it to his desk.

No questions were asked of Ms. Guillette.

## **Edward Gregory, Unity School District**

Mr. Gregory wanted to echo the testimony of Superintendent Guillette and add a few remarks of his own.

He said they are a small town with a tax base of \$131 million. Currently the town has 61 properties in lien out of 107 parcels. There are also dire predictions for liens in the future. Should the town not receive this funding, a severe burden would be placed on the citizens, preventing them from growing as a community.

No questions were asked of Mr. Gregory.

## Maynard "Chip" Baldwin, Principal

Mr. Baldwin has been the Principal of Unity Elementary School for 5 years now. He formed a building committee compromised of parents, community

members, teachers, and administrators. The current facility was built in the 1950's, added to in the 1980's, and presently has a myriad of problems.

The building committee searched for a fiscally prudent way to prepare the bond proposals yet they failed each time (2009 & 2010). However, on August 23, 2010, the town passed a \$4.7 million, 20 year bond project, even with the knowledge that state funding was uncertain.

He also wanted to ensure that the committee understood the value of school to the citizens of Unity. The town would much rather have a school built within their town than see their children split up.

Senator Stiles asked Mr. Baldwin when they expected to break down. He responded that ground breaking would begin in April and construction would move forward and take occupancy in September of 2011. He also informed the committee that the construction would be used to teach the students, and their artwork would be displayed in the new facility.

#### Brenda Cox, Unity

Ms. Cox presently has 1<sup>st</sup> and 3<sup>rd</sup> graders who attend Unity Elementary School. Having worked with the Building Committee, she has developed knowledge on the how state aid works. A renovation under the old system stated that if you want to renovate a school, you must make improvement and follow codes to meet educational standards. However, if said improvements cost too much money, the state will not fund the building. Essentially she felt that the cost to renovate and meet code standards or build a new school would have been very similar and therefore it made more sense to build.

She understood the language of the moratorium to be narrow in an attempt to provide more aid for towns like Unity. She would like the bill to pass and aid given to a much needed community.

### Scott Vaughn, Architect

Mr. Vaughn has deep roots in Unity as his maternal grandfather lived there and his paternal grandparents moved there in WWII. While no one has lived there for more than 30 years, his father called and informed him of the problem with school funding. While he had not previously designed a school, he worked directly with the Department of Education and the Fire Marshal to develop a long term plan and proposal.

The school rests on 4.5 acres; however it has been reduced because the students must stay in the school. The plans show the school to be 3 levels, separating students by ages and grades. Economics was a driving force of

the design and it will be approximately 3500 square feet. They are also building in the future expansion now. He believes the new facility will be good for 50-75 years, meets CHIP standards, and be qualified as an emergency shelter for the entire community.

The national average for building is \$248/sq. ft., \$270/sq. ft. in NH and this building will cost \$140/sq. ft. The town of Unity also has access to quite a bit of stone that has been graciously donated to be used as building material.

#### Senator Bob Odell

Sen. Odell reiterated the points made in the attached testimony of Ed. Murdough, especially that the Town of Unity has fallen through the cracks and was the first school ever closed by the School Board, and it came merely 8 days after the moratorium.

Hearing closed at 1:45

Funding: See Fiscal Note

Action: Motion by Senator Kelly to move to Executive Session, seconded by Senator Carson. Senator Kelly then made a motion Ought To Pass, which was also seconded by Senator Carson. The motion passed by a vote of 5-0 and will be taken to the floor by Senator Kelly.

TRP

[file: SB 24 report] Date: 1/27/2011

Printed: 02/09/2011 at 2:16 pm

# SENATE CALENDAR NOTICE FINANCE

Senator Chuck Morse Chairman
Senator Bob Odell V Chairman
Senator John Barnes, Jr.
Senator Peter Bragdon
Senator Lou D'Allesandro
Senator Jeanie Forrester
Senator John Gallus

For Use by Senate Clerk's Office ONLY									
Bill Status									
Docket									
Calendar Calendar									
Proof: Calendar Bill Status									

Date: February 9, 2011

#### **HEARINGS**

	***********************	Thursday	2/17/2011										
FINANCI	Ξ		SH 103	1:00 PM									
(Name of	Committee)		(Place)	(Time)									
Commen	ts: Followed l	by presentation from Kathle	en Dunn Medicaid Director of	Health and Human Services									
1:00 PM	SB24-FN-L	exempting the Unity school	ol district from the moratorium on	school building aid.									
1:15 PM	SB146-FN	relative to requiring submission of a reduced spending alternative as part of the biennial budget process.											
1:30 PM	SB181-FN-L	relative to distribution of f	unds for education.										
Sponsors	<u>3:.</u>												
SB24-FN													
Sen. Bob Odell		Rep. John Cloutier	Rep. Raymond Gagnon	Sen. Molly Kelly									
Rep. Joe Osgood		Rep. Charlene Lovett	Rep. Paul LaCasse	Sen. Sylvia Larsen									
Sen. Nancy													
SB146-F		Can Tab Duadler	Can John Damon Is	Sen. David Boutin									
Sen. Chuck Morse Sen. Peter Bragdon		Sen. Jeb Bradley Sen. Tom De Blois	Sen. John Barnes, Jr. Sen. Jeanie Forrester										
Sen. Feter	_	Sen. Fenton Groen	Sen. Gary Lambert	Sen. James Forsythe Sen. Bob Odell									
Sen. Russe		Sen. Andy Sanborn	Sen. Nancy Stiles	Sen. Raymond White									
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SB181-F													
Sen. Jeb Bi		Sen. John Gallus	Sen. Bob Odell	Sen. Sharon Carson									
Sen. David	-	Sen. John Barnes, Jr.	Sen. James Forsythe	Sen. Nancy Stiles									
Sen. Jeanie		Sen. Andy Sanborn	Sen. Raymond White	Sen. Jim Luther									
Sen. Tom I	De Blois	Sen. Jim Rausch	Rep. Gene Chandler	Rep. David Bettencourt									

Rep. Pamela Tucker

Rep. Christopher Ahlgren

Rep. William O'Brien

#### SENATE FINANCE COMMITTEE

State House, Room 103 Concord, NH Thursday February 17, 2011

SENATE BILL 24-FN-LOCAL, AN ACT exempting the Unity school district from the moratorium on school building aid.

#### TESTIMONY OF:

Sen.	Jack	Barne	es.	•		٠	•	٠	•	٠	•	•			•	•	₽g.	1
Rep.	John	Cloui	tier	î .				٠	٠							•	Pg.	2
Sen.	Bob (	dell											•	•			Pg.	4
Jacqı	ueline	e Guil	llet	:te	€.			٠								•	Pg.	7
Chip	Baldv	vin.															Pq.	11

CHAIRMAN MORSE: We'll open the hearing on Senate Bill 24 and ask Senator Barnes to introduce the bill.

JACK BARNES, State Senator, Senate District #17:
Thank you, Mr. Chairman, Members of the Committee. This is Senator Odell's piece of legislation exempting the Unity School District from the moratorium on School Building Aid. He wasn't able to be here for the opening of this piece of legislation so he asked me to open it up and introduce it. And I would like to turn it over to there's a couple of folks here from Unity. One I believe is the Superintendent of Schools and I believe they will be able to answer -- two folks back there from Unity will be able to answer any questions this Committee might have.

CHAIRMAN MORSE: Thank you, Senator Barnes.

SEN. BARNES: You're welcome, Mr. Chairman.

CHAIRMAN MORSE: We'll let you off the hook with questions. The Superintendent signed in favor, doesn't wish

to speak. Senator Nancy Stiles signed in in favor.

#6: JACQUELINE GUILLETTE, Superintendent of Schools, SAU
#6: Did I check didn't want to speak?

SEN. BARNES: I think the Superintendent, Mr. Chairman, signed the wrong box. I think she wants to speak.

MS. GUILLETTE: I can't read.

CHAIRMAN MORSE: You're in favor. We'll get to you in a minute. Dean Michener, did you want to speak?

MS. GUILLETTE: He went off to another hearing.

CHAIRMAN MORSE: He's in favor. Representative Horrigan's in favor. And Representative Cloutier would like so speak.

JOHN CLOUTIER, State Representative, Sullivan County, District #4: Thank you, Mr. Chairman. I'll just be a few minutes. I'm recovering from a cold. I'm not going to be too long-winded. For the record, I'm State Representative John Cloutier from Sullivan County, District #4, which comprises the communities of Unity, Leominster, and Claremont. And I'm here today in strong support of Senate Bill 24 of which I am one of the bi-partisan co-sponsors. And I just speak because I know you're more concerned about the finances, and I've already spoken of the policy issues before the Senate Education Committee. But I've been the State Representative for Unity since 2002, and I've tried to make it a habit to go to all the town and school meetings in the Town of Unity. I do live in Claremont, but I think it's very important to attend as many of the school and town meetings as possible. And I was witness to some of the struggles that the Unity School District was faced with getting a new school and in 2009, in March of 2009, they came before the voters with a \$6.5 million building and the voters turned it down. Not that they're anti-education or they don't love their kids, but they just couldn't afford

Senate Finance Committee

it. And then in March of 2010 they came back, the School Board working hard cut the proposal 5.9. They still turned it down. And Unity people are very hard-working. They -most of them work in other communities. As I said, they really value their town but they were having problems and then, of course, when the State Board of Education said you've got to fix your school and you've got to have a long-term plan for dealing with the school building, and finally they stepped up to the plate and with the help of an architect, Scott Vaughn, who in my opinion is a hero, who has gone -- has come to the town, is working with the town, has given up a year of his life from Massachusetts to move back to town, he has roots in Claremont, Unity, and he worked with the School Board and the Administration to finally come up with a proposal for a \$4.7 million building using design-build techniques, using green technology, and trying to be very innovative to provide the right type of school for Unity at a cost Unity taxpayers could afford.

And last August I was at the historic meeting and they had to have it in Claremont because Unity doesn't have a large enough space for all the voters who wanted to come. They approved it by a 77% margin. And I felt, you know, I agreed to join with Senator Odell on this because they -- the citizens of Unity stepped up to the plate and I think it's time for us and the State to step up to the plate and the fact that we cut the cost to \$4.7 million, not only is it good for the town, but it's good for the state. It's going to help provide this building for them. Thank you.

CHAIRMAN MORSE: Thank you, Representative. Any questions for Representative? Thank you.

REP. CLOUTIER: Thank you, Mr. Chairman.

CHAIRMAN MORSE: Nice to see you.

REP. CLOUTIER: Members of the Committee.

CHAIRMAN MORSE: Senator Odell, thank you for joining

Senate Finance Committee

SEN. ODELL: Thank you, Mr. Chairman, Members of the Committee. I just wanted to report to you that this bill was approved by the Senate Education Committee on a unanimous vote. Went to the floor, received a unanimous vote there.

This bill is the result of a decision by the State School Board eight days after the moratorium on School Building Aid went into effect. There was no way that the Town could respond except in the manner that Representative Cloutier explained to you. This is about a circumstance where Unity fell through the crack to use the words the Department of Education and they had assured the Town of Unity that they would qualify for School Building Aid. It was the Attorney General's Office that decided that the exemptions in the school moratorium bill would not allow Unity to get the building aid. So this is an exception to a circumstance. It's a circumstance that's an exception, and I think that this Committee would be doing the right thing by excluding the Town of Unity, the School District, from the current moratorium bill. This would be the only exception that would be there as currently envisioned. There's nobody else that is asking for such an exception. So I hope that you'll look favorably upon this bill.

CHAIRMAN MORSE: Senate President has a question.

SEN. BRAGDON: Thank you. Senator Odell, don't look so apprehensive. I want to make sure that I understand the process. So in March of 2010 there was a warrant article before the people for -- looks like just under \$6 million that was turned down, and I'm pretty sure at that time everybody knew this was the last opportunity to get in for building aid before the moratorium came in effect. And knowing that still, they could not come up with the vote needed to pass that bond; is that correct?

SEN. ODELL: I don't think that's exactly on target. I

Senate Finance Committee February 17, 2011

think that the School Building Aid moratorium was voted on in something like May of 2010, if I'm correct.

SEN. BRAGDON: Okay.

SEN. ODELL: Remember, there was the discussion around schools that were in litigation at the time the moratorium went into effect and they did get a re-vote that they would be excluded from the moratorium bill. The difference, Senator Bragdon, is that Unity was told by the School Board on, I believe, the 8<sup>th</sup> of July that their school was not adequate and would, for fire and safety reasons, not be allowed to open in September, unless they did \$147,000 worth of repairs. And then the School Board would have to still approve and the Fire Marshal and so forth.

At the hearing, for example, in the Senate Education Committee, the Fire Marshal was there. Mr. Ed Murdough from Department of Education oversees School Building Aid was there and there was a genuine understanding that the Town when it had to in August of 2010 did respond and did act. Before that they were encouraged, but this is the first time a school in the State of New Hampshire has ever been closed by the State School Board.

CHAIRMAN MORSE: Further question.

SEN. BRAGDON: Two related questions, if I could. Then the vote later in 2010, August I think you said, at that point there had been a moratorium. In my opinion, the law was pretty clear. The people voted to approve the school project in my mind knowing there wasn't any building aid available. But I thought I heard you say the Department of Ed told them that there was building aid available.

SEN. ODELL: Prior to that time the school -- the Department of Education had told them that they were going -- they would be approved for School Building Aid. Subsequent to that they were told by the Attorney General -- through the Attorney General to the Department of

Senate Finance Committee

Education that they did not qualify to be exempted from the -- the difference I think comes down to building a new school and making repairs. If you -- if they had simply repaired the old building they probably would have qualified for life and safety reasons. The fact that they went with a new building which was the only real option that was available long-term doing the right thing they went ahead and did that.

SEN. BRAGDON: If I may just follow-up? This project razes the existing building and builds a new one.

SEN. ODELL: Builds a new one and razes the old one.

SEN. BRAGDON: Thank you.

SEN. ODELL: The other option the Town of Unity would have had to spend a fortune to ship the kids to other school districts. They already had a contract with their own teachers and so forth. So their back was against the wall beginning on July 8<sup>th</sup>.

SEN. BRAGDON: I have a follow-up, but I'll ask the Superintendent, speaking about that process.

CHAIRMAN MORSE: Further question? Senator Barnes.

SEN. BARNES: Thank you, Mr. Chair. Senator Odell, I think you mentioned that this is the only one, to your knowledge, that has this problem. This is the only exception that would have to come forward.

SEN. ODELL: That is my understanding and that is the same understanding Mr. Murdough had when he testified before the Senate Education Committee.

SEN. BARNES: Thank you very much.

SEN. ODELL: I would also, if I could, Mr. Chairman, I want to respond to Senator Bragdon a little bit. When

Senate Finance Committee

people went to the polls in August, they knew the situation. However, they had heard me speak to them at a public meeting in their town hall and I said that in my experience in the State Senate and in the Legislature that this -- our Legislature was all about education, that we wanted to be supportive, and that I would use my best efforts if they voted for a new school with no guarantees, but that I would do my level best to make sure that they were treated equally to other schools, and particularly given the circumstances of having been closed down -- given notice to close down eight days after the moratorium went into effect so -- and they did -- they did a brave thing.

CHAIRMAN MORSE: Any further questions for Senator Odell? If not, thank you Senator.

SEN. ODELL: Thank you. Thank you, Committee Members.

CHAIRMAN MORSE: Superintendent Jacqueline Guillette.

MS. GUILLETTE: Yes, thank you. Thank you, Chair Morse, Vice-Chair Odell, and other Distinguished Members of the Senate Finance Committee. My name is Jacqueline Guillette. I'm the Superintendent of Schools for SAU 6 which includes Claremont, Cornish, and Unity in New Hampshire. And I've had the honor to be the Superintendent there for the past eight and half years. I'm here to speak in favor and support of SB 24. This bill, with your support, will allow Unity to receive State Building Aid by being exempted from the current moratorium on State Building Aid. Unity is a small town of some 1200 residents. Those 1200 residents live in approximately 700 plus residential buildings. The Town of Unity supports a pre-K through grade eight school that currently educates 104 students. Unity's high school students attend high school in Claremont, Newport, and a couple of area high schools. The school and the town hall are the center points of the community for events and activities. They're the heart of the community. Unity Elementary School events draw huge crowds of family and friends who dearly support the efforts and successes of

Senate Finance Committee

their children and students.

As you're aware, I'm sure, this past summer of 2010 was both the best of times and the worst of times for the Town of Unity. After two runs at bonds for a new school for Unity in '09 and '10, we still didn't have the super majority needed to pass the much needed bond. In fact, we didn't even get to 50% majority. Much had been made by the press and others around the state that this meant that the Town of Unity did not want to provide a good educational facility for its students. Not true. Unity is a town that works hard and expects little to nothing from others outside of the town. They love their children. their town. But when faced with the tax impact over 20 years of a \$6 million school project, the taxpayers could not support that much tax increase, even with State Building Aid when it was still available. Out of 700 plus residential properties last count in the summer of 2010 was that 140 of these properties had tax problems, liens, or were in foreclosure. The cost of a new school determined by many to be the most cost-effective and long-term solution, was going to tax even more townspeople out of their homes.

The State School Board spoke loudly to Unity in June 2010. They said, in effect, we hear times are tough but you must come up with a solution for your facilities now, both in the short and long-term. They did not approve an additional delay and full compliance with New Hampshire school approval standards. They directed me as Superintendent to come back to their next meeting with a plan for what we would do if the school could not be used in the Fall of 2010. They told the Town of Unity that they must come back with both a short and a long-term solution for their facilities issue. And so timing is everything. Unity School was, in effect, closed for the business of education. Both bonds that had been brought forward had been rejected by the community as too expensive. And the moratorium on State Building Aid went into effect at the end of June 2010. Talk about being between a rock and a

Senate Finance Committee

hard place. These issues brought more residents out to discuss the needs than ever before over the summer of 2010. Two hundred plus residents came to meeting after meeting in a hot, muggy, town hall. Passions were as hot as the weather's temperatures which often caused the meeting room to reach temperatures over 100 degrees. An amazing person stepped forward, Mr. Scott Vaughn. Mr. Vaughn lived in Unity, graduated from Stevens, and still had family in the area. He stepped forward and offered to donate his full services to Unity to bring the town through a vote with plans that the town could afford and feel proud to support. We went through Superior Court to get permission to hold a special school district meeting. We held hours and hours of meetings to build momentum and support for Mr. Vaughn's plans which were totally Unity's plans developed meeting by meeting over about two months. The bond passed with over 70% of the voters yes.

The sticky part in this is the timing. The worst of times. The Town of Unity passed the bond for the new school knowing that State Building Aid was not available. The moratorium had gone into effect. As usual in Unity, they'd be doing this project in their own way with no State Building Aid. But is this way fair? As Senator Odell testified in an earlier hearing, since 1955 no community has been denied School Building Aid for which it was qualified. School Building Aid from the State has been an essential part of the foundation of successful in New Hampshire -- schools in New Hampshire for two generations. The moratorium has created a unique burden for the Town of Unity. No other situation exists like this in the state. Through the efforts of Senator Odell and Senator Kelly, along with the support from our area representatives, Charlene Lovett who's here, Ray Gagnon, Joe Osgood, John Cloutier who's here, and Paul LaCasse, this bill has been brought forward. The State School Board fulfilled its responsibilities. The voters of Unity responded affirmatively, given a third and new plan for their school. But without an exemption to the moratorium on School Building Aid, which SB 24 would enable, the funding of this

Senate Finance Committee

new school will create a long-term, devastating impact on the property taxpayers of Unity, unlike the tax burden any other New Hampshire community has faced when addressing its school facilities issues.

I thank you for your attention. I'm indebted to Senator Odell, to our representatives, Senator Kelly, and Governor Lynch who visited Unity School in September 2010 to tell us that he would sign this type of bill should it make it to his desk. I thank you for your attention, and hopefully, for your support. Respectfully submitted.

#### CHAIRMAN MORSE: Any questions.

SEN. BRAGDON: I guess just one, if I may. Just understand the process. As a School Board member, I understand we've had to get approval for numerous construction projects. I understand how difficult it is. The timing of all this, though, I just want to make clear that in March the voters said no to a new school building. Everybody was aware the building aid was running out. I remember going to numerous Districts, schools in my District, telling them that this might be your last chance to vote for something. There may not be and probably won't be building aid. The residents voted no.

#### MS. GUILLETTE: Correct.

SEN. BRAGDON: The District had the option, in my opinion, of sending these 100 students to a nearby town but chose instead to rehire all their teachers for the following year knowing there was no building aid available and knowing there was a threatened shutdown. So I guess -- do you understand my frustration with dealing with the situation where there were numerous opportunities to do this and it looks like steps were taken by the School Board to ensure that the only option was to put us here, i.e., rather than send the students to a neighboring town. By the time the building comes up for the vote they say, oh, we can't do that. The teachers been hired for another year.

Senate Finance Committee

So do you understand the frustration I feel as not having any options before me?

MS. GUILLETTE: I absolutely do. Being the Superintendent, I have lived every one of those frustrations.

SEN. BRAGDON: Thank you.

MS. GUILLETTE: You're welcome.

CHAIRMAN MORSE: Any further questions? Thank you. Principal Chip Baldwin.

MS. GUILLETTE: Thank you.

CHIP BALDWIN, Principal, Unity Elementary School,
Unity, NH: Good afternoon, everybody. How are you? My name
is Chip Baldwin, and I'm the principal of the Unity
Elementary School. And basically, I'm here to speak from
the heart and on behalf of our children. I realize that it
is the taxpayers who burden the operation of the school.
And yet, the beneficiaries, the children, are the ones who
sometimes get left out of this discussion.

Senator Bragdon, in regard to the question about the Board putting us in a position where teacher contracts and things like that moved forward, I would take exception with that because when we tried to vote the new school in in March of 2010 and the vote went down, we were very clear with people that the State Board would not be happy when we would be invited back to them, likely in June, to be in front of them again requesting a waiver to the conditional approval. We knew that it would be tough going in front of the State Board, but we also knew, and the town was very clear, that no other school had been in our position in the past to be closed by the State Board of Ed. And quite frankly, in my opinion, nobody believed it would happen.

Contracts were due out on April 15th. We have a

Senate Finance Committee

wonderful teaching staff and we need to continue to secure them and give them the confidence that we'll do everything in our power to be together. We spent the summer after that July 8th Board meeting and, I can tell you personally, endless and countless hours of looking at various scenarios that the Town could consider at its August 23rd meeting. And one of those scenarios was, in fact, to close the school and to reassign our teachers with our kids to spread across from several towns. We also looked at scenarios that would put our student population entirely in a rented facility in Plainfield, New Hampshire, the old Runnemede School of which we had several hurtles to overcome with fire safety and other issues. But we had done all the preparation and groundwork that that might be a consideration. And then, of course, the other article that was on the ballot that was voted favorably was for \$143,000 for the short-term repairs to the building that would allow the Fire Marshal to approve conditional occupancy of which we were able to do and take occupancy on the 20th of September, 13 days later than the rest of the District had started school.

The other thing I'll tell you from the principal's perspective is, is that even though we started that late and shortly thereafter within a week and a half began our NECAPS, we improved our scores and our student performance has continued to rise. Our kids and our staff are very committed. Our taxpayers, it was harder to convince, until the shoe dropped, that's when the reality set in. I think they made the right decision. They made the decision to support the short-term repairs so we could use the present facility knowing that the long-term solution that the State Board had asked us to come up with in our case had worked out to be new construction. So we are grateful that the Town to almost 80% supported that in the heat of the summer as was described.

Our work since then has been very gratifying as we move closer to putting these bids and plans out for bidding process so that we hope that our ground will begin to break as soon as the snow does and that by July we would see a

Senate Finance Committee

full foundation in place and that we would be able to complete construction side of the school and not interrupt our continuing schooling and being in our present facility until we can take turnkey.

So in terms of our kids, the community finally came to the realization that A, they felt strongly that supporting education for kindergarten, pre-kindergarten through eighth grade in a town, was the right thing to do. It did cost them more money to come to that decision. They certainly were aware of the moratorium on aid. But right up until the 23rd of August we had been told through the Department of Ed that our project would be eligible under the emergency provision. When that bubble got burst a couple days before that meeting, quite honestly, I thought we were going to be in dire straits. And for the Town to have approved it and also with the work of our local legislators coming to our assistance, and the unanimity on their part to come forward to the greater body here to try to accommodate our project is a great plus and I thank them for that opportunity and thank you for considering this.

My final comment would be that this project with the State's share of the cost as we looked at an amortization schedule that was presented to the Town in August would mean that under the scenario we presented of interest on the bond, and no State Aid, that with the State Aid coming through after the fact could reduce the principle payment on construction for our Town by a little over \$100,000 a year for the next 20 years. That's of great importance to our little school. And as a principal I would be quite worried that 100,000 would cut further and further into a very meager and bones -- bare bones budget that we already have in place. We've nickled and dimed the place for many, many, many years, and it is time for us to step up. hope that your approval of this and eventually when it gets to the other side of the chamber that they'll recognize that this is a small contribution toward a community that has made a big step of faith.

Senate Finance Committee

<u>CHAIRMAN MORSE:</u> Questions for Mr. Baldwin? Senator D'Allesandro.

SEN. D'ALLESANDRO: Thank you, Mr. Chairman. First of all, I applaud the efforts of you as principal and the superintendent but how many -- how many years has the town recognized that there were deficiencies in that school?

MR. BALDWIN: I'm beginning my sixth year in July and when I came on board the Board's goal was to have a safe and supportive educational facility. And at its November meeting, my first November meeting with them in 2006, they approved a Facilities Committee to come together. And we had prepared the Town in 2008 for -- or whatever the town meeting was that year, 2007, I guess, that we would be coming back the next year with a bond proposal. And so we -- from my perspective, we have been talking it the whole time I've been there.

SEN. D'ALLESANDRO: Further question?

CHAIRMAN MORSE: Further questions.

SEN. D'ALLESANDRO: So on the part of the administrative staff, you had done your due diligence in terms of recognizing the fact that there were problems with that building and that those -- those problems were beginning to exacerbate over an extended period of time.

MR. BALDWIN: Yes. And with this large committee there was better than 18 people on it. There was a mix of community, parents, staff, that had looked at these issues. We had worked with local builders to develop other reports to consider. We had presented the issues and had felt that it was penny-wise and pound-foolish to continue to try to repair this 1950s, with an addition on the '80s, building that had so many educational problems and facility problems.

SEN. D'ALLESANDRO: Further point.

Senate Finance Committee

CHAIRMAN MORSE: Further.

SEN. D'ALLESANDRO: I've been in the building and the serviceability of that building is very questionable in terms of an educational environment.

MR. BALDWIN: Thank you.

SEN. D'ALLESANDRO: Particularly with those additions that you had put on. So you come to the point where the rubber hits the road. The State says we are going to close this thing down, and you got 104 students, pre-K through eight, where they going to go? What would the transportation costs have been if you had to relocate those kids to different entities.

MR. BALDWIN: We were estimating that our transportation costs if we had gone toward Claremont with our students would have immediately doubled because they're on a different clock schedule with their middle school and their elementary school. So our transportation costs would have gone from about 85,000 a year up to 170. Had we added on the bus routes as they exist and trucked our entire school to Plainfield, we would have probably increased our cost, we were estimating 30, \$40,000, plus the kids would have been on the bus for an hour and a half one way.

SEN. D'ALLESANDRO: Which is extreme. If I might anecdotally? I taught school in Conway, New Hampshire, and my students used to be bused in from down south. Kids would be at the bus at 5:30 in the morning and wouldn't get home until 7 o'clock at night. And they did this and if you were an athlete you had to stay and get the late bus. So the busing situation is a terribly depressing situation.

MR. BALDWIN: It was discouraging.

SEN. D'ALLESANDRO: Very discouraging.

Senate Finance Committee

CHAIRMAN MORSE: I thought you were going to say you taught in Unity.

SEN. D'ALLESANDRO: I didn't. I couldn't get a job in Unity.

SEN. ODELL: Very high standards.

CHAIRMAN MORSE: Any further questions for the principal?

SEN. FORRESTER: Thank you. What happens if this bill
doesn't pass?

MR. BALDWIN: If this bill doesn't pass, we are building it anyway. We are funding it at the \$4.7 million level. We hope we can build it a little bit less than that. That's part of the design/build concept that Representative Cloutier spoke to that we are working with our architect on. But we're doing it anyway.

CHAIRMAN MORSE: Any further question? Thank you.

MR. BALDWIN: Thank you, Senators.

CHAIRMAN MORSE: Close the hearing on Senate Bill 24.

(Hearing concluded.)

#### CERTIFICATION

1, Cecelia A. Trask, a Licensed Court Reporter-Shorthand, do hereby certify that the foregoing transcript is a true and accurate transcript from my shorthand notes taken on said date to the best of TRASK No. 47

WEW HAMMINITED OF NEW HAMMINITED O my ability, skill, knowledge and judgment.

State of New Hampshire

License No. 47

# **Finance Committee**

## **Hearing Report**

TO:

Members of the Senate

FROM:

Tom Prasol, Legislative Aide

RE:

Hearing report on SB 24FN-L - exempting the Unity school

district from the moratorium on school building aid.

**HEARING DATE:** 

2/18/2011

MEMBERS OF THE COMMITTEE PRESENT: Senator Morse

Senator Odell Senator Barnes Senator Bragdon

Senator D'Allesandro Senator Gallus

Senator Forrester

MEMBERS OF THE COMMITTEE ABSENT: No one

Sponsor(s): Sen. Odell, Dist 8; Sen. Kelly, Dist 10; Sen. Larsen, Dist 15;

Sen. Stiles, Dist 24; Rep. Cloutier, Sull 4; Rep. Gagnon, Sull 4; Rep. Osgood, Sull 4; Rep. Lovett, Sull 4; Rep. LaCasse, Sull 4

What the bill does: This bill exempts the Unity school district from the provisions of the school building aid moratorium enacted in the 2010 legislative session.

Who supports the bill: Judith Fillion, NHDOE

Representative Charlene Lovett, Sull 4

Senator Kelly, District 10 Senator Larsen, District 15 Senator Stiles, District 24 Jacqueline Guillette, SAU #6

Dean Michener, NH School Boards Assoc. Representative Tim Horrigan, Straf 7 Representative John Cloutier, Sull 4

Chip Baldwin, Principal Unity Elementary

Senator Odell, District 8

Who opposes the bill: no one

#### Summary of testimony received:

Senator Morse opened the hearing at 1:03pm and recognized Senator Barnes to introduce the bill.

#### Senator Barnes

Senator Barnes described the legislation sponsored by Senator Odell exempting the town of Unity from the moratorium on school building aid. He then turned it over to citizens from Unity.

#### Representative Cloutier

Rep. Cloutier attended the hearing in strong support of SB24FN-L and as a bipartisan co-sponsor. He has spoken about the policy aspect of this bill before the Senate Education Committee and did not discuss those aspects at the Finance Committee hearing. He mentioned that he has made a habit of attending town and school meetings, and subsequently has been a witness to the struggles of the Unity School District. As a brief history of their struggle he mentioned March of 2009 when voters turned down the \$6.9 million project, and again in March of 2010 when the project was \$5.9 million. He believes that the citizens of Unity value their town and took the requirement of the State Board of Education to provide a long-term plan seriously. With the help of Architect Scott Vaughn, the town and school district unveiled a \$4.7 million project that received a 77% favorable vote from the taxpayers of Unity.

No questions were asked.

#### Senator Odell

Senator Odell referred to the votes taken on this bill in the Senate Education Committee and on the Senate Floor where it received unanimous support. The Department of Education testified in the education Committee that the Town of Unity fell through the crack and Unity would not qualify for the exemption provided in the moratorium bill. He believes that the State would be doing the right thing by passing this legislation and no one else is making this request.

Senator Bragdon inquired why the town tuned down the warrant article for \$6 million when everyone knew this would be their last opportunity before the moratorium went into affect. Senator Odell informed him that the moratorium was voted on in May and on July 8th the school board informed the town that the school wasn't adequate and would not be able to reopen in September. The Fire Marshall testified in Senate education that this was the first time in history a school was closed by the school board.

Senator Bragdon followed up his question asking if the town approved the \$4.7 million knowing that the moratorium was in effect because the DOE told them there was money. Senator Odell responded that the town was told they would have qualified if they simply repaired the school but the town knew that by repairing they would have subsequently paid a small fortune shipping students to other schools.

Senator Barnes asked for confirmation — that Unity was the only town seeking exemption. Senator Odell informed him that Unity was the only exemption that he was aware of and Ed Murdough from the DOE was under the same understanding during his testimony before Senate Education.

#### Jacqueline Guillette, Superintendent of Schools SAU #6

Ms. Guillette submitted written testimony and then read the testimony to the Committee.

She has been the Superintendent of Schools for SAU #6, which represents Claremont, Cornish, and Unity, New Hampshire, for the past eight years. She reiterated the small size of Unity and that the elementary school is the education building in the town. Students from Unity attend high school in Claremont, Newport, and a couple of other area high schools.

In the past two budget cycles (2009 and 2010) the Town of Unity did not have a majority to pass the bond which would have built the new school. It is important to note that the reason for not passing a bond was not due to lack of commitment to the educational facility but a result of an inability to pay off the bond.

Over the two months following the school board's directive for Unity to develop a plan or close indefinitely, the Town of Unity worked with Scott Vaughn to produce a plan that garnered over 70% support from its citizenry.

However, she observed that the moratorium has created a unique burden for the town and lack of school building aid would have a devastating impact on the town's taxes. She also mentioned that on a visit to the Unity school, Governor Lynch said he would sign this bill should it make it to his desk.

Senator Bragdon asked Ms. Guillette is she understood his frustration as a school board member when the town repeatedly voted down a new school project and continued to rehire teachers knowing a moratorium on building aid was in affect. Ms. Guillette understood his frustration.

#### Chip Baldwin, Principal - Unity Elementary

Mr. Baldwin attended the hearing to speak from the heart and on behalf of the children. He understands that taxpayers face the burden of paying for a new school, but does not want the children forgotten. He understood it would be difficult to go before the school board, and no one believed the school would be shut down, but needed to re-hire teachers because they are good teachers. Over the summer the town went over various scenarios including closing the school and placing the students in a rented facility. He wanted to point out that the NECAP scored have improved since this issue has begun and he believes the town has made the right decision. The town hopes to have a foundation in place by July and a school built to reduce interruption to students. He was assured by DOE that they would fall under emergency funding, however when that bubble burst they had no choice by to go to the legislature. With the State share, this project would reduce the principal by \$100,000 annually.

Senator D'Allesandro applauded the efforts of the Principal and Superintendent and asked how many years the town has recognized the deficient conditions. Mr. Baldwin assured the committee that he has been there for 6 years and they have been discussing the issue since his arrival. Senator D'Allesandro then asked if, as a staff, they have done their due diligence bringing forward this issue. Mr. Baldwin replied that discussions among the parents and community have found it imperative to build a new school. Senator D'Allesandro then announced that he had been to the school and it was not a good promoter of education and inquired about the transportation costs to deliver students to other towns. Mr. Baldwin responded that the transportation costs to the town would increase from \$85,000 - \$170,000 if they went to Claremont, and increase \$30 - 40,000 if they went to Plainfield. Senator D'Allesandro concluded by providing an antidote in which he described his time as a teacher in Conway and the depressing two hour bus rides the students were forced to make to and from school.

Senator Forrester inquired what would happen if the state did not assist in funding to which Mr. Baldwin informed the committee they would build a new school anyways.

Senator Morse closed the hearing at 1:32pm

Funding: The Department states this bill will allow Unity to be eligible for annual reimbursement of its bond principal payment of \$105,750.

Action: Senator Barnes made a motion Ought To Pass, which was seconded by Senator Odell. The motion passed by a vote of 6-0 and will be taken to the floor by Senator Odell.

TRP

[file: SB24FN-L report]

Date: 2/18/2011

# Speakers

Date: 1/18/2011

Time: 1:00

Public Hearing on SB 24 -- exempting the Unity

school district from the moratorium on school building aid.

Name	Representing					
Rep. John R.	Sull. Dist #4 (Unity, Lempster, Clause	Support	$ \Box$	Speaking?	Yes	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\
Ed Hurdoun	But of Ed	Support	Oppose	Speaking?	Yes	No
Sen. Odelí	Distr. 8	Support	Oppose	Speaking?	Yes	No □
J. William DegNan	State Fix Marshal	Support	Oppose	Speaking?	Yes	No
Raymond Jagun Ros	Sy # 1V	Support 🔀	Oppose	Speaking?	Yes	No
SenLarsen		Support	Oppose	Speaking?	Yes	No
Sen. Kelly		Support	Oppose	Speaking?	Yes	No
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	-	Support	Oppose	Speaking?	Yes	No
		Support	Oppose	Speaking?	Yes	No
		Support	Oppose	Speaking?	Yes	No

Date: 1/18/2011 Time: 1:00 Public Hearing on SB 24 -- exempting the Unity school district from the moratorium on school building aid.

Name	Representing					
Dean Michener	NHSch Ble Asin	Support	Oppose	Speaking?	Yes	No M
		Support	Oppose	Speaking?	Yes	No
		Support	Oppose	Speaking?	$\operatorname{Yes}$	No
		Support	Oppose	Speaking?	Yes	No
		Support	Oppose	Speaking?	Yes	No
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		Support	Oppose	Speaking?	Yes	No □

Date: 1/25/2011

Time: 1:00

Public Hearing on SB24--exempting the Unity school

district from the moratorium on school building aid.

Name	Representing					
Desagline Ginllette	Unity San Sistuct	Support	Oppose	Speaking?	Yes	No □
Show I A Trans	,, " "	Support	Oppose	Speaking?	Yes X	No
Claren Sorett		Support 🖂	Oppose	Speaking?	Yes	No 🔯
Part-19/ans		Support	Oppose	Speaking?	Yes	No Ø
		Support	Oppose	Speaking?	Yes	No □
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		Support	Oppose	Speaking?	Yes	No

Date: 1/25/2011

Time: 1:00

Public Hearing on SB24--exempting the Unity school

district from the moratorium on school building aid.

Name	Representing					
Maynard "Chip" Baldh	in Unity	Support	Oppose	Speaking?	Yes	No
Maynard "Chip" Baldu Brenda Cox	in Unity	Support	Oppose	Speaking?	Yes	No
	,	Support	Oppose	Speaking?	Yes	No
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Date: 1/25/2011

Time: 1:00

Public Hearing on SB24--exempting the Unity school

district from the moratorium on school building aid.

sb# 24 FN

Name	Representing					
Per Pa Courm	Sa IV	Support	Oppose	Speaking?	Yes	No [St
		Support	Oppose	Speaking?	Yes	No □
·		Support	Oppose	Speaking?	Yes	No
		Support	Oppose	Speaking?	Yes	No
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		Support	Oppose	Speaking?	Yes	No □
		Support	Oppose	Speaking?	Yes	No

Date: 1/25/2011

Time: 1:00

Public Hearing on SB24--exempting the Unity school

district from the moratorium on school building aid.

Name	Representing					
Scott Vaughn	Unity- architect	Support	Oppose	Speaking?	Yes	/No
	<b>,</b>	Support	Oppose	Speaking?	Yes	No
		Support	Oppose	Speaking?	Yes	No □
		Support	Oppose	Speaking?	Yes	No □
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		Support	Oppose	Speaking?	Yes	No

### SENATE FINANCE COMMITTEE

<u>Date</u>	2/17/11		Time 1:00 p.m.	. <u>P</u> ı	ublic Hearing o	n SB24-FN-L
	(AN ACT	Ехетрі	ting the Unity school	district froi	m the moratorium o	on school building aid.)
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	4		Rep. T	inoth	> Horrigo	n Straffer;
	V		Rep. John	R. C	outier	Sull. #4
			Chip Ba	Idwin	, Principal	Unity Elem
	<b>a</b>		5 cm. 030	1)	, , , , , , , , , , , , , , , , , , ,	
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## SENATE FINANCE COMMITTEE

2/17/11		<u>Time 1:(</u>	00 p.m.	<u>Pul</u>	olic Hearing or	1 SB	24-FN-L	
(AN ACT	T Exempt	ing the Unit	y school di	strict from	the moratorium o	n school bu	uilding aid.)	
				NAME (Plea	ase print)			
A			Jus	OITH	FILLIBA	7	NAD	<u> </u>
			CHOR	LEYIE .	LOVETT			
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	(AN ACTORIC HONOR	Reck box(es) that IG FAVOR OPP  A COPP  A COPP	(AN ACT Exempting the Unity Deck box(es) that apply.  IG FAVOR OPPOSED  A	(AN ACT Exempting the Unity school dispeck box(es) that apply.  IG FAVOR OPPOSED  Sen  Sen  IIIIIIIIIIIIIIIIIIIIIIIIIIII	(AN ACT Exempting the Unity school district from leck box(es) that apply.  IG FAVOR OPPOSED  NAME (Pleated by Sen Carses)  Sen Carses  Sen Carses  Description of the Unity school district from NAME (Pleated by Sen Carses)  Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity school district from NAME (Pleated by Sen Carses)  A Description of the Unity scho	(AN ACT Exempting the Unity school district from the moratorium of meck box(es) that apply.  (BE FAVOR OPPOSED NAME (Please print)    Supit Fillian     Supit Fillian     Sen Felly     Sen Lowsen     I I I I I I I I I I I I I I I I I I	(AN ACT Exempting the Unity school district from the moratorium on school but seek box(es) that apply.  IG FAVOR OPPOSED  NAME (Please print)  REPR.  CLORRESUS LOVETT  SON FOLLY  SON  SON  SON  SON  SON  SON  SON  SO	(AN ACT Exempting the Unity school district from the moratorium on school building aid.)  Make (box(es) that apply.  Make (Please print)  NAME (Please print

# Testimony

Virginia M. Barry, Ph.D. Commissioner of Education Tel. 603-271-3144



Paul Leather
Deputy Commissioner of Education
Tel, 603-271-3801

STATE OF NEW HAMPSHIRE DEPARTMENT OF EDUCATION 101 Pleasant Street Concord, N.H. 03301 FAX 603-271-1953 Citizens Services Line 1-800-339-9900

January 18, 2011

The Honorable Nancy Stiles
Chair, Senate Education Committee
Legislative Office Building, Room 103
33 North State Street
Concord, NH 03301

Dear Senator Stiles.

The Department of Education strongly supports Senate Bill 24, to provide School Building Aid for construction of a new school building in Unity. We believe that this fulfills the intent of Senate Bill 486 in the last session to make exceptions from the moratorium on School Building Aid in situations where there is imminent danger or substantial risk to students and staff.

In the Unity situation, the best alternative to solve the widespread safety issues in the existing school is to construct a new building. The language in SB 486 and the timing of the State Board of Education decision concerning the safety issues resulted in a determination by the Attorney General that a project to construct a new school would be subject to the moratorium. SB 486 established the moratorium on projects approved after July 1, 2010. The State Board of Education tabled the Unity question at it's meeting in June 2010 and did not make a decision until after July 1, 2010. The Unity School District was not able to hold a special district meeting to vote on the project until late August 2010 so the moratorium was in effect at the time of the vote. The Attorney General, after much consideration, determined that the language of SB 486 limited School Building Aid to renovation projects therefore a new building is not eligible.

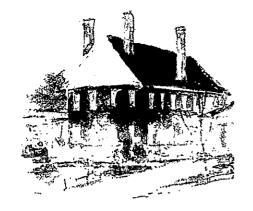
A number of construction industry experts and the voters of Unity have determined that a new building is the best answer. The Department of Education concurs with that opinion. It is in the best interest of the children and citizens of Unity as well as the State of New Hampshire that SB 24 be approved.

Please call me at 271-2037 if you have additional questions.

Sincerely,

Administrator

Bureau of School Approval and Facility Management



165 Broad Street Claremont, NH 03743

Phone:

603-543-4200

603-543-4212 (Special Ed.)

Fax:

603-543-4244

Website:

www.sau6.k12.nh.us

#### **TESTIMONY**

#### SUPERINTENDENT JACQUELINE E. GUILLETTE

#### BEFORE THE

#### SENATE EDUCATION COMMITTEE

JANUARY 25, 2011

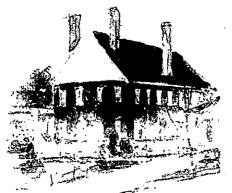
Thank you, madam chair and members of the Senate Education Committee.

My name is Jacqueline Guillette. I am the Superintendent of Schools for SAU #6 which includes Claremont, Cornish, and Unity, NH, and have the honor to be the superintendent for the past 8 + 9 years.

I am here to speak in favor and support of Senate Bill 24. This bill, with your support, will allow Unity to receive state building aid by being exempted from the current moratorium on state building aid.

Unity is a small town of some 1200 residents. Those 1200 residents live in approximately 700 residential buildings. The Town of Unity supports a pre-k through grade 8 school that currently educates 104 students. Unity's high school students attend high school in Claremont, Newport, and a couple of other area high schools. The school and the town hall are the center points of the community for events and activities. They are the heart of the community. Unity Elementary School's events draw huge crowds of family and friends who dearly support the efforts and successes of their children and students. Think of this...104 students in prek- grade 8 and during a Thanksgiving luncheon put on by the school last year, the school had to hold two seatings- each with close to 200 people attending to eat family style with their young ones. That is the spirit of Unity!

As you all know, I'm sure, this past summer of 2010 was "the best of times and the worst of times" for the Town of Unity. After two runs at bonds for a new



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school for Unity (in 2009 and 2010), we still didn't have the super majority needed to pass the much-needed bond. In fact, we didn't even get to a 50% majority. Much has been made by the press and others around the state that this meant that the town of Unity did not want to provide a good educational facility for its students. NOT TRUE!

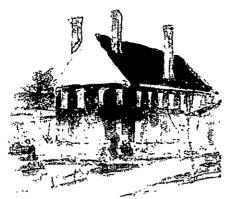
Unity is a town that works hard and expects little to nothing from others outside the town. They love their children. They love their town. BUT when faced with the tax impact over 20 years of a \$6 million school project, the taxpayers could not support that much in a tax increase – even with state building aid when it was still available.

Out of 700+ residential properties, last count in the summer of 2010 was 140+ of those properties had tax problems - liens, were in foreclosure. The cost of a new school - determined by many to be the most cost effective and long term solution to the school's facilities issues- was going to tax even more townspeople out of their homes!

The State Board spoke loudly to Unity in June 2010. The State Board said, in effect, "We hear that times are tough, but you must come up with a solution for your facilities issues – now – both for the short and long term." They did not approve an additional delay in full compliance with the NH school approval standards. They directed me, as Supt., to come back to their next meeting with a plan for what we would do if the school could not be used in the fall of 2010. They told the Town of Unity that they must come back with both a short and long term solution for their facilities issues.

When EVER is it NOT the case that "Timing is everything?" Unity Elementary School was, in effect, closed for the business of education. Both plans that had been brought forward had been rejected by the community as too expensive. AND the moratorium on state building aid went into effect at the end of June 2010! Talk about being between a rock and a hard place!

These issues brought more residents out to discuss the needs than ever before



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over the summer of 2010| 200 > residents came to meeting after meeting in a hot, muggy Town Hall. Passions were as hot as the weather's temperatures which often caused the meting room to reach temperatures over 100 degrees.

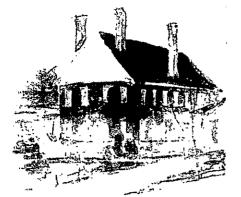
Then an amazing person stepped forward....Mr. Scott Vaughn - a certified architect, a certified construction manager, and an attorney - all in one person. Mr. Vaughn had lived in Unity, had graduated from Stevens, and still had family in the area. He stepped forward and offered to donate his full services to Unity to bring the town through a bond vote with plans that the town could afford and feel proud to support.

We went through Superior Court to get permission to hold a special school district meeting. We held hours and hours and hours of meetings to build momentum and support for Mr. Vaughn's plans – which were totally Unity's plans – developed meeting by meeting, over about two months. The bond passed with over 70 % of the voters voting "Yes."

As the results of the town's vote were read aloud by the moderator, I actually hugged Mr. Vaughn and even saw tears in his eyes!! He was our knight on a white horse who came into town to help conquer the dragon. He donated hundreds and hundreds of hours of his time over the summer. He promised to move his family to Unity during the construction phase of the project in order to be on site every day. He promised to make the building as green as the town could afford at a cost per square foot that would blow the state's average of \$225 per square foot out of the water!! In fact, he is helping Unity plan a building that should come in at around \$130 per square foot +/-.

The sticky part in this is timing - the worst of times. The Town of Unity passed the bond for the new school knowing that the state building aid was not available - the moratorium had gone into effect. As usual in Unity, they'd be doing this project in their own way - with no state building aid. But is this way "fair"?

As Senator Odell told you last week, since 1955, no community has been denied the school building aid for which it was qualified. School building aid from the



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state has been an essential part of the foundation of successful schools in New Hampshire for two generations.

The moratorium has created a unique burden for the town of Unity. No other situation like this exists in the state. Through the efforts of Senator Odell and Senator Kelly, along with the support from our area Representatives: Charlene Lovett, Ray Gagnon, Joe Osgood, John Cloutier and Paul LaCasse, this bill has been brought forward.

The State School Board fulfilled its responsibility. The voters of Unity responded affirmatively given a third and new plan for their school. But without an exemption to the moratorium on school building aid, which SB 24 would enable, the funding of this new school will create a long term, devastating impact on the property tax payers of Unity - unlike the tax burden any other NH community has faced when addressing its school facilities issues.

I thank you for your attention. I am indebted to Senator Odell, our representatives, Senator Kelly, and Governor Lynch who visited the Unity School in September 2010 to tell us that he would sign this type of bill should it make it to his desk.

I thank you for your attention and hopefully for your support of SB 24.

Respectfully Submitted,

Jacqueline E. Guillette
Superintendent of Schools, SAU #6 (Claremont, Cornish, and Unity, NH)

#### Estimated FY 12/13 Adequacy Aid - LSR 0196 NH Department of Education - Commissioner's Office

Dacember 2, 2010

	FY09 Grant	FY09 SWEPT	FY09 Cost of Adequacy (Grant +	Est FY12/13   Calculated Cost of Adequacy	Est FY12/13 Fiscal Disparity Ald	Est FY 12/13 Total State Ald Wo Collar	Est FY12/13 Education Property Tax @ 2,325	Calculated Great = Cost plus Flacal Disparity	Excess SWEPT	Prolim Grant  * Calculated Grant Capped @ FY09 Grant X	Total State Aid With 115% Collar	Hotd Harm- icss Grant if Preilm Grant plus SWEPT Less than	Total State Aid w/ 115% and Hold Harmicas Collar	Est FY12/13 Transition Grant = Prelim Grant plus Hold Harmless	Est FY 12/13 Excess w/ Collar	Est FY 12/13 Total State Aid Held Harmless
			SWEPT)	Mandago	,		(1)	Less SWEPT		115%		FY09 Cost		Grant		FY09
State Total	527,360,567	363,653,009	891,013,576	942,582,665	68,396,865	1,010,979,530	363,121,283	664,836,883	16,977,637	550,598,205	896,741,852	41,842,578	938,584,528	578,089,740	2,626,495	941,211,023
	438.012	215,123	653,135	532,608	0	532,608	234,560	223,048		298,048	532,608	120,527	653,135	418,575		653,135
Acworth Albany	483,688	226,124		577,506	o o	577,506	256,939				677,508	132,504	710.010			710,010
Alexandria	693,151	484,965		1,323,439	ő	1,323,439	475,977		i		1,273,101	0.	1,273,101	797,124	-	1,273,101
Allenstown	4.012,756	662,977	4,675,733	3,314,972	1,335,540	4,650,512	606,812		- 1		4,650,512	25,221	4,875,733		-	4,675,733
Alstend	1,363,533	415,255			0	1,365,753	418,716			948,037	1,366,753	412,037	1,778,790	1,380,974	•	1,778,790
Alton	0	3,449,870			0	3,788,723	3,681,577	127,146	•	0	3,661,577	٥	3,661,577	. 0	•	3,661,577
Amherst	3,641,010	3,949,800	7,590,810	8,428,060	o	8,428,060	3,933,182	4,494,878		4,187,162	8,120,344	0	8,120,344		-	8,120,344
Andover	715,467	636,142	1,351,809	1,417,325	0	1,417,325	585,482	831,843		822,787	1,408,269	0	*,,		-	1,408,269
Antrim	2,532,436	601,397	3,133,833	2,366,258	559,600	2,925,858	598,193			0 2,327,665		207,975	3,133,633		-	3,133,833
Ashland	649,974	525,694	1,175,668		0	1,436,945	566,85			0 747,470		0	1,314,324		-	1,314,324
Atkinson	910,814	2,179,898			0	3,956,905	2,050,66			0 1,047,436	3,098,104	0	3,098,104		•	3,098,104
Aubum	1,623,460	1,533,602				3,501,055				0 1,866,979			-,,		•	3,349,399
Barnstead	2,413,019	1,213,152			0	3,539,004				0 2,344,886		87,167			-	3,626,171
Barrington .	3,413,322	1,959,528			Q	6,126,011	2,029,33			0 3,925,320					-	5,954,650
Bartlett	C	2,334,921				_,,			228,82						50,356	
Bath	469,117	234,106								,					•	703,223
Bedford	3,010,206	7,483,986			4 005 575	10,000,000	7,719,57 1,691,60			0 3,461,737 0 4,814,405			,,,		-	11,181,314 6,506,013
Belmont	4,186,439	1,616,498								0 1,321,749			1,583,99		-	1,583,993
Bennington	1,149,347 123,820	277,782								0 118,283			180,71		_	180,719
Benton	9,466,578	53,222 860,935								0 10,387,968			11,101,66		-	11,101,888
Berlin Bathleheet	1,259,486									0 1,341,108					-	1,937,805
Bethlehem Boscawen	2,341,838									D 2,693,114					-	3,273,367
Bow	4,087,208									0 3,793,485					-	6,276,893
Bradford	574,678									0 442,022					-	1,058,398
Brentwood	1,617,578									0 1,860,215						2,943,578
Bridgewater	0								176,1				4 758,51	9 0	51,11	6 809,635
Bristol	943,940	1,114,17	0 2,058,11	0 2,425,48	5 (	2,425,48	1,072,37	8 1,353,107		0 1,085,53	1 2,157,90	9 (	2,157,90	9 1,085,531	-	2,157,909
Brookfield	117,678	234,19	9 351,87	5 400,16	7	400,16	253,03	6 147,131		0 135,32	7 388,36	3	388,36	3 135,327	-	388,363
Brockline	3,918,111	1,188,97	6 5,107,08	7 4,358,89	5 1	4,358,89	5 1,210,49	7 3,148,398		0 3,148,39	8 4,358,89					5,107,087
Cambridge		18,55	18,55	i <b>1</b> (	_	9	, ,,,,,		19,2		-	0 18,55			69	
Campton	1,474,817				•	0 2,399,44				0 1,480,97			0 2,399,44		-	2,399,447
Canaan	1,849,663				•	0 2,492,52				0 1,679,68					-	2,598,062
Candia	1,190,259				•	3,025,18				0 1,368,79			0 2,366,22			2,366,222
Canterbury	366,542				-	0 1,381,99				0 421,52			0 1,050,54			1,050,549
Carroli	(				•	0 439,61 n 723.08			384,7		0 439,61				,	
Center Harbor	T 222 22	J 010, 11			-				331,1		0 723,08					
Charlestown	5,099,66									0 5,244,32 0 85,88			- 0,001,0			5,891,612
Chatham	74,685					0 231,48 0 3,703,65				0 2,498,04			0 216,10 8 4,203,4			216,101 4,203,419
Chester Chesterfield	2,982,960 993,950					0 3,703,05				0 1,143,05			0 23807			2,380,773
Chichester	790,23					0 1.500.55				0 888,61			0 1,500,5			1,500,555
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2011 LSR 0196 Summary 12-2-10.xls/ Est FY12 LSR 11-0058

	FY03 Grant	FY09 SWEPT 363,653,009	FY09 Cost of Adequacy (Grant + SWEPT)	Est FY12/13   Calculated Cost of Adequacy 842,582,665	Fiscal Disparity Ald	Est FY 12/13 Total State Aid w/o Collar	Est FY12/13 Education Property Tax @ 2.325 (1) 363,121,283	Calculated Grant = Cost plus Fiscal Disparity Less SWEPT 644,835,883	Excess SWEPT	Prelim Grant = Calculated Grant Capped @ FY09 Grant X 115% 7 550.598.205	Total Stato Aid With 115% Collar 896,741,852	Hold Harm- less Grant If Prelim Grant plus SWEPT Less than FY09 Cost 41,842,676	Total State Aid. w/ 115% and Hold Harmless Collar 938,584,528	Est FY12/13 Transition Grant = Prelim Grant plus Hold Harmleso Grant 578,089,740	Est FY 12/13 Excess ed Collar 2.626.495	Est FY 12/13 Total State Aid Held Harmless FY09 941,211,023
State Total	527,360,567	363,653,009	891,013,576	042,582,505	66,336,663	1,010,979,530	303,121,203	404,035,003	10,577,057	330,330,203	030,741,632	41,042,070	330,004,020	818,083,140	7,010,433	041,211,023
Claremont	10,863,620	1,842,885	12,708,505	11,144,980	3,622,800	14,767,780	1,873,343	12,894,437	1	12,493,163	14,358,508	0	14,368,508	12,493,163	-	14,366,506
Clarksville	69,497	94,344	163,841	168,107	0	168,107	91,489				168,107	ō	168,107	76,618		168,107
Colebrook	1.797.568	330,637	2,128,205	1,887,885	381.413	2,269,298	367,272			0 1,902,026	2,269,298	0	2,269,298	1,902,026	-	2,269,298
Columbia	366,630	163,121	549,751	574,375	0	574,375	164,930	409,445		0 409,445	574,375	0	574,375	409,445	-	574,375
Concord	11,438,276	8,135,226	19,573,502		0-	24,690,716	8,380,334	16,330,382		0 13,154,017	21,514,351	0	21,514,351	13,154,017	-	21,514,351
Conway	2,549,584	3,476,463	6,026,047	7,514,692	0	7,514,692	3,475,856	4,038,836		0 2,932,022	6,407,878	0	6,407,878	2,932,022	-	6,407,878
Comish	718,657	443,777	1,162,434	741,916	Q.	741,916	402,843		1	0 339,073	741,916	420,518	1,162,434	759,591	_	1,162,434
Croydon	297,072	209,208	506,280	536,246	0	536,248	226,589			0 309,657	538,245	0			<del></del> .	536,248
Dalton	658,914	191,679	850,593	945,987	184,875	1,130,862	216,798	914,034		0 757,751	974,549		4, 4,04		-	974,549
Danbury:	839,421	293,798			0	1,054,862	309,194			0 745,668					+	1,139,219
Danville	3,594,353	959,763			a	3,421,844	851,014			0 2,570,830					-	4,554,116
Deerfield	2,003,525	1,153,348			0	3,215,882				0 2,141,358			, -,-,-,-		-	3,215,882
Deering	871,854	457,102			0	1,303,563	458,55			0 845,005					-	1,328,956
Derry	26,620,181	6,688,194			0	26,917,111				0 20,793,469					-	33,308,375
Dix's Grant	9	2,125			0	0	2,45		2,45						330	
Dixvčle	0	55,269				21,356			17,82		,				-	55,269
Dorchester	346,589				0	289,591	90,54			0 199,042					_	425,697
Dover	5,262,210					17,058,426				0 6,051,542			14/11/04		-	12,441,541
Dublin	G	582,850				693,032				0 0					-	587,731
Dummer	135,109									0 155,375					-	228,478
Dunbarton	469,905					.,				0 540,391 0 1.396.819			0 1,233,83 0 3,458,83		-	1,233,831
Durham	1,214,625				: 0 : 0	-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				0 1,396,819 0 605,165		-	0 1,245,50		-	3,458,832 1,245,501
East Kingston	526,230					.,			57.5			•	,,		4.35	
Easton	0	148,183 221,855				- 4			72,5		,				32,81	
Eaton	-								, 2,0	0 944.973			0 1,373,52			1,373,527
Effingham	917,099 13,218				-	,,				0 15,201			0 47,47			47,477
Elisworth Enfield	920,588									0 1,058,79			0 2.422.22		_	2,422,227
_	3,101,368		_, ,							0 2,899,34					_	4.569.116
Epping Epsom	2,223,963					.,,,,,,,,,				0 2,557,55			0 3,452,83		_	3,452,833
Errol	23,522								92.5						1,06	
Exeter	3,587,156								,-	0 4,125,22			0 7,903,06			7,903,060
Farmington	5,946,309									0 6,838,25			0 7,927,64	• - • -		7,927,649
Fitzwilliam	986,141									0 1,134,06			0 1,689,69			1.689.698
Francestown	483,981									0 556,57			0 1,070,5			1,070,556
Franconia	100,00								95,0		0 609,20					
Franklin	7,397,10					11,718,09			•-	0 8,506,66	7 9,823,31	9	0 9,823,3			9,823,319
Freedom	(					0 673,31	0 1,194,7	25 0	521,4	115	0 673,31	0 488,87	73 1,162,1			
Fremont	1,648,609	9 934.94	B 2,583,55	7 3,152,19	1	0 3,152,19	1 846,7	87 2,305,404	-	0 1,895,90	0 2,742,68		0 2,742,6	97 1,895,900	) -	2,742,687
Gilford	542,71					0 5,244,55		95 1,094,162		0 624,11			0 4,774,5			4,774,513
Gilmanton	932,52				9	0 2,757,25	9 1,128,5	13 1,628,748		0 1,072,40	7 2,200,92	20	0 2,200,9			2,200,920
Gilsum	519,42	2 156,03	675,45	2 502,07	2	0 502,07				0 348,34	18 502,07	<sup>7</sup> 2 173,31	80 675,4	52 521,720	3 -	675,452
Goffstown	6,463,63		6 9,909,60	9 10,348.20	5	0 10,348,20	5 3,235,6	78 7,110,527		0 7,110,52	10,346,20	55	0 10,346,2	05 7,110,527	7 -	10,345,205
Gorham	1,960,63	7 569,07	6 2,529,71	3 2,094,78	18	0 2,094,78				0 1,530,69				13 1,965,62	2 -	2,529,713
Goshen	430,44	2 173,78			3	0 533,49				0 360,97						604,222
Grafton	715,45	3 270,77	79 986,23	32 888,98	<b>30</b> .	0 888,98	30 290,2	89 598,691		0 598,69	91 568,90	30 97,2	52 986,2	32 695,94	3 -	986,232

	FY09 Grant	FY09 SWEPT 363,653,009	FY09 Cost of Adequacy (Grant + SWEPT)	Est FY12/13 Calculated Cost of Adequacy 942,582,665	Fiscal Disparity Ald	Est FY 12/13 Total State Ald w/o Collar	Est FY12/13 Education Property Tax @ 2.325 (1) 363,121,283	Calculated Grant = Cost plus Fiscal Disparity Locs SWEPT 684,835,883	Excess SWEPT	Prelim Grant  Calculated  Grant  Capped @  FY09 Grant X  115%	Total State Aid Vith 115% Collar 896,741,852	Hold Harm- less Grant If Prelim Grant plus SWEPT i.ess than FY09 Cost 41,842,676	Total State Ald wf 115% and Hold Harmless Collar 938,584,520	Est FY12/13 Transition Grant = Prefilm Grant plus Hoid Harmlesp Grant 678,089,740	Est FY 12/13 Excess W Collar 2.026,495	Est FY 12/13 Total State Ald Heid Harmiess FY09 941,211,023
State Total	527,360,567	362,653,008	831,013,316	342,302,663	40,330,603	1,010,010,000	303, 121,200	404,000,000		550,550,850					2,020,000	
Grantham	٥	1,175,079	1,175,079	1,562,475	0	1,562,475	1,252,997	309,478	c	0	1,252,997	0	1,252,997	0		1,252,997
Greenfield	890.442	372,748	1,263,188	1,207,969	G	1,207,969	350,920	857,049	0	857,049	1,207,969	55,219	1,263,188		• •	1,263,188
Greenland	426,080	1,360,038	1,786,118	2,066,626	0	2,066,626	1,432,714		t	, ,,,,,,,	1,922,706	0	.,		-	1,922,706
Greenvilla	2,282,402	294,460	2,576,862	1,742,527	636,520	2,379,047	294,822		C		2,379,047	197,815			-	2,576,862
Greton	318,677	144,525	463,202	331,825	٥	331,825	153,698			,	331,825	131,377	463,202			483,202
Hate's Location	0	159,408	159,408	10,532	0	10,532	172,535		162,60		10,532	148,877	159,408		13,127	172,535
Hampstead	3,029,265	2,526,664	5,555,929		0	5,806,034	2,302,546		9		5,786,201	0	5,788,201	3,483,655	-	5,786,201
Hampton	0	6,733,838	6,733,838	8,801,259	0	8,801,259	6,635,508				6,635,508	98,330			-	6,733,638
Hampton Falls	125,489	977,723	1,103,212		0	1,484,484	934,126		(			24,774	1,103,212 934,877		-	1,103,212 934,877
Hancock	310,748	558,882	879,628		0	957,591	577,519			,	934,877	-			138,472	
Hanover	0	4,041,609	4,041,609		0	4,520,573	4,659,045		138,47 30,55		4,520,573 458,824		-,,		30,552	
Harrisville	42,860	404,145			•	458,824 24,780	489,376 39,510		14,73						6,538	
Hart's Location	0	32,972				4,437,137	828,172			0 3,610,965		183,202			0,000	4,620,339
Haverhill	3,879,594	740,745					629,281		318,09						36,372	
Hebron	0	592,909	592,909			411,100	953,277			0 2.019.114						3,481,784
Henniker	2,533,284	948,500 256,321	3,481,784 693,920		-	1,094,411	240,113			0 503,239					`_	743,352
Ha	437,599		•				1,191,04			0 5,222,528						6,413,574
Hillsboro	4,554,274	1,263,238					585,67			0 4,606,635						5,192,311
Hinsdale	4,198,912	567,249 1,578,481							215,16						2,139	
Holdemess	1,774,871	2,921,495								0 2,041,103						4,921,079
Holüs	2,673,033	3.262.502								0 3,073,981						6,788,300
Hooksett Hookinton	2,075,033									0 2,074,50						3,752,073
Hudson	8,177,954									0 9,404,64					_	15,298,658
Jackson	0,172,854	907,631							543,53			3 560,621	8 907,63	1 17,090	-	907,631
Jaffrey	3,143,869									0 3,615,44	9 4,696,74	5 · (	0 4,698,74	8 3,615,449	-	4,696,748
Jefferson	430.471						308,67	0 545,851		0 495,04	2 803,71	2 :	0 803,71	2 495,042	•	803,712
Keene	10,538,576					14,782,10	4,298,52	8 10,483,578		0 10,483,57	8 14,782,10	₿ !	0 14,782,10	6 10,483,578	•	14,782,106
Kensington	401,116			3 1,580,18	0 (	1,580,18	736,69	1 843,489		0 461,28	3 1,197,97	4	0 1,197,97	4 461,283		1,197,974
Kingston	1,465,116			8 3,531,55	1 (	3,531,55	1 1,486,85	8 2,044,695		0 1,684,88	3 3,171,73	9	0 3,171,73	9 1,684,883		3,171,739
Laconia	5,618,159	4,791,14	7 10,409,30	6 13,685,73	0 (	13,685,73	4,722,01	1 8,963,719		0 6,460,88	3 11,182,89	4	0 11,182,89	4 6,460,883	-	11,182,894
Lancaster	3,370,560		8 3,948,89	8 3,461,58	1 1,104,50	0 4,566,08	1 598,99			0 3,876,14			0 4,475,13			4,475,135
Landaff	143,168	93,42	0 236,58	8 311,84	4	0 311,84	4 112,33	199,512		0 164,64		-	0 276,97			276,975
Langdon	386,861	138,85	9 525,72	0 563,80	8 130,10	0 693,90				0 444,89			0 589,22	,		589,222
Lebanon	2,432,974	3,782,56	8 6,215,54			0 <del>6</del> ,924,20				0 2,797,92			0 6,885,78			6,885,788
Lee	2,615,289					0 2,957,97				0 1,945,07						3,669,394
Lempster	648,98	7 245,78				0 813,02				0 527,61						894,771
Lincoln	(	1,813,28				0 872,10		•	1,122,9		0 872,10					
Lisbon	1,813,63	2 261,73								0 1,977,05			0 2,232,09			2,232,095
Litchfield	6,060,31					0 5,752,77				0 4,003,26						7,955,508
Littleton	3,368,18					0 5,256,08				0 3,873,40			0 5,097,20			5,097,266
Londonderry	14,703,57					0 19,713,61				0 13,439,76						21,329,190
Loudon	2,342,55					0 3,619,96				0 2,343,48			0 3,619,9			3,619,963
Lyman	165,34					0 317,50				0 177,30 0 187.60			0 317,5 0 983,6			317,508 983,629
Lyme	203,73					0 983,62 0 842,41				0 187,8 0 452,4			0 842,4			842,419
Lyndeborough	407,81	1 400,75	53 808,5	842,4		U 04Z,4	309,8	30 MJE,421	•		<del>∪1</del> ∠,•	••	5 642,4		-	W-14-19

State Total	FY09 Grant 527,360,567	FY03 SWEPT	FY09 Cost of Adequacy (Grant + SWEPT)	Est FY12/13 Calculated Cost of Adequacy	Fiscal Disparity Ald	Est FY 12/13 Total State Aid wde Collar	Est FY12/13 Education Property Tax @ 2.325 (1)	Calculated Grant = Cost plus Fiscal Disparity Less SWEPT	Excess SWEPT	Prelim Grant  Calculated Grant Capped @ FY09 Grant X 115%	Total State Aid With 115% Collar	Luss than FY09 Cost	Hold Harmless Collar	Est FY12/13 Transition Grant = Prelim Grant plus Hold Hamiless Grant	Est FY 12/13 Excess w/ Coliar	Est FY 12/13 Total State Aid Held Harmless FY09
DIATE (OIA)	527,360,567	363,653,009	891,013,576	942,582,665	68,396,865	1,010,979,530	363,121,283	684,835,883	18,977,637	560,598,205	896,741,852	41,842,676	933,584,528	578,089,740	2,626,495	841,211,023
Madbury	914,183	485,842	1,380,025	1,260,101	O.	1,260,101	520,742	739,359	o	739,359	1,260,101	119,924	1,380,025	859,263		1 000 007
Madison	417,255	1,065,089	1,482,344	1,715,328	0	1,715,328	1,088,348		Ď	479,843	1,568,191	110,024	1,568,191	479,843	-	1,380,025
Manchester	49,357,620	21,792,988	71,150,608	89,231,009	17,507,575	108,738,584	19,688,664		ñ	56,761,263	76,449,927	0	76,449,927	56,761,263		1,568,191
Marlborough	1,176,587	431,081	1,507,568	1,425,131	0	1,425,131	446,61		ŏ	978,520	1,425,131	182,537	1,607,688	1,161,057	-	76,449,927
Marlow	590,016	158,770	748,786	468,347	0	468,347	157,226		ō	311,121	468,347	280,439	748,785	591,560	*	1,607,668
Martin's Location	0	0	0	0	0	. 0			ō		10,011	200,703	740,760	391,300	-	749,786
Mason	250,690	388,088	638,778	765,784	0	765,764	397,327	368,437	Ď	288,294	685,621	ň	685,621	288,294	•	·
Meredith	293,593	4,199,391	4,492,984	4,424,607	0	4,424,607	4,227,900		ō		4,424,607	68.377	4.492.834	265,294	•	685,621
Merrimack	9,373,309	6,999,077	16,372,386	16,859,075	0	16,859,075	6,882,36		ō		16.859.075	00,071	16,859,075	9,976,713	•	4,492,984
MidGeton	1,249,270	420,464	1,669,734	1,615,551	330,988	1,946,539	414,42		Ö		1,851,089	0			-	16,859,075
Milan	1,005,002	254,034	1,259,038	980,756	229,288	1,210,044	236,81		ā		1,210,044	48.993	.,,,	1,436,681	-	1,851,089
Millord	8,178,672	3,340,369	11,519,241	12,052,380	0	12,052,380	3,171,21		ž	8,881,167	12,052,380		.,,	1,022,225	*	1,259,038
Milisfield		14,601	14,601	23,834	ā	23,834	16,85		č		16.859			8,881,167 0	-	12,052,380
Millon	2,793,828	1,017,312			ō	3,865,944	972,63		ž	_	3,865,944	•	10,000	~	•	16,859
Monroe	235,618	178,992	414.610	484.627	0	484,627	207,69		7	7000,000	478,652		0,000,471	2,893,309	-	3,865,944
Mont Vernon	1,508,979	619,794			ō	1.862.829	582.51		ž		1.882.829		., -,		•	478,652
Moultonborough	0	6.259,709			ō	3,051,582	6,931,02		3,879,463	1,200,012	3,051,562				<del>-</del>	2,126,773
Nashua	31,303,454	20,615,416	51,918,670		õ	68,477,827	19,636,75		U,U7 #,HU.				-,,	0	671,316	
Nelson	181,466	260,489			ŏ	524,824	278,44		ì		487,131				-	55,635,723
New Baston	2,196,324	1,301,855				3.557,462				200,000				208,686	-	487,131
Newbury	0	1,616,566			ō	1,151,801	1,692,97		541,169		3,557,462		9,001,402		_ •	3,557,462
New Castle	Ď	1,244,927			•	367,063			1,114,718		1,151,801 367,083				78,404	
New Durham	575,082	1,019,060				2,292,484	965.05		1,114,11	_			,,		238,654	.,, ,
Newfields	592,501	564.088				1,443,303	,	,			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		,020,000		-	1,626,398
New Hampton	682,509	596,941	.,			1,492,242			ì	,			- 1,200,272		-	1,280,247
Newington	0	1,075,255				443.557	1,182,54		738.98	,			, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			1,478,158
New Ipswich	3,155,888					3,988,244			730,90		770,501				107,285	
New London	0	2,597,855				1,647,498			1,028,16	-,,,	-1				-	4,066,685
Newmarket	1.982.685				•	4,697,682			1,020, 10		1,041,400		-11		77,810	
Newport	6,358,770					7,888,383				5 5.865.203			-,200,11		-	4,038,419
Newton	1,963,438	1,065,759				2,945,568				,,			,,		-	7,885,383
Northfield	4,048,026				_	5,380,857				.,,,,,,,,,			,,		-	3,029,197
North Hampton	.,,_0	2.550.897				2,459,138				0 4,626,185 0 0			• •,•••,••		•	5,380,857
Northumberland	2,366,872					2,971,537					2,332,080		-,,		-	2,550,897
Northwood	2,261,598					3,108,366							2,000,710		•	2,968,478
Nottingham	1,015,413					3,173,776				- 1,200,112	,				•	3,484,058
Odell	1,0,7,1,0	5,30				0,110,110			6.79	,,			2,485,456		-	2,485,456
Orange	217,072					321.187		_				5,30	-,		1,489	5,794
Ossipee	1.688.724	1,643,236			,					0 247,790 0 1,798,741			321,187		-	321,187
Pelham	3,121,609					-,,		- ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-,		3,550,586		-	3,550,588
Pembroke	4.805,559					8.386.186	,,			0 3,589,850			6,935,042		-	6,935,042
Penacook	2,855,112									0 5,526,393			0 6,969,390		-	6,969,390
Paterborough	2,107,386									0 3,398,379			0 4,171,159		-	4,171,159
Piermont	430,865					41212100				0 2,423,494			0 4,218,79		=	4,218,795
Pinkham's Grant	450,000					609,310				0 395,459						623,809
Pittsburg	13,557	7,74					,,,	-	6,78			0 7,42				7,428
	13,331	037,721	991,20	u 004,31.	, ,	664,31	3 636,64	11 27,672		Q 15,591	652,23	2	0 652,233	2 15,591		652,232

	FYÖS Grant	FY09 SWEPT	FY09 Cost of Adequacy (Grant + SWEPT)	Est FY12/13 Calculated Cost of Adequacy	Fiscal Disparity Ald	Eut FY 12/13 Total State Ald w/o Collar	Est FY12/13 Education Property Tax @ 2.325 (1)	Calculated Grant = Cost plus Fiscal Disparity Less SWEPT	Excess SWEPT	Prelim Grant  Calculated Grant Capped @ FY09 Grant X 115%	Total State Ald With 115% Collar	Less than FY09 Cost	Total State Ald w/ 115% and Hold Harmless Collar	Est FY12/13 Transition Grant = Prelim Grant plus Hold Harmless Grant	Est FY 12/13 Excess w/ Collar	Est FY 12/13 Total State Ald Hold Harmless FY09
State Total	527,360,567	383,653,009	891,013,578	942,582,665	68,396,865	1,010,979,530	363,121,283	664,835,883	16,977,637	850,598,205	896,741,852	41,842,676	938,584,528	578,089,740	2,626,495	941,211,023
Pittsfield	4,222,570	659,443	4,882,013	3,717,424	1,181,480	4.898.904	618,174	4,282,730		1000 700						
Plainfield	820.644	603,518	1,424,162	1,276,336	1,101,400	1,276,336	646,511	829.825	. (	.,	4,898,904	0	4,898,904		•	4,898,904
Plaistow	1,862,214	2,222,115	4,084,329	5,042,878	ņ	5,042,878	2,180,041	2,832,837	7	. 010,410	1,276,336		1,424,162		•	1,424,162
Plymouth	3,308,494	887,426	4,195,920	3,087,420	Ö	3,087,420	946,597	2,140,823			4,321,587 3,087,420	0	4,321,587		-	4,321,587
Portsmouth	0	8,669,658	8,669,658		õ	11,106,093	9,344,223	1,781,870		) 2,140,023		1,108,500	4,195,920		•	4,195,920
Randelph	14.693	104,862	119,555	134,605	ñ	134,605	154,526	מיטויטיון	19,92		9,344,223		9,344,223		-	9,344,223
Raymond	5,641,539	2,073,880	7,715,419		1,735,113	9,193,021	1,949,790	7,243,231	19,92		134,605		134,605	-	19,921	154,526
Richmond	859,190	218,112	1,077,302		216,363	1,157,114	229,462	927,652		927,652	8,437,560		8,437,560		-	8,437,560
Rindge	1,356,512	1,401,194			2,0,000	4,051,261	1,337,508	2,713,753		1.659.989	1,157,114		1,157,114		•	1,157,114
Rochester	19,528,790	5,221,900		1-4-1-1	-	35,577,802	5,070,310	30,507,492		.,	2,897,497	0	2,897,497		•	2,897,497
Rollinsford	468,747	595,041	1,063,788		0,410,220	1,591,070	642,105			22,458,109 539,059	27,528,419		27,528,419		-	27,528,419
Roxbury	50,947	59,652	110,599		Ď	104,603	65,774	38,829			1,181,184		1,181,164		-	1,181,164
Rumney	790.885	423,329			ő	1,386,064	423,933	982,131			104,603				-	110,599
Rye	0	4,097,284			õ	2,730,542	4,256,276	902,131	1,525,73	,	1,333,451		1,333,451		·	1,333,451
Salem	4,623,759	9,920,903			•	17,700,672	8,965,888				2,730,542	,,			158,992	
Sallsbury	574,311	334,654			ū	1,019,077	347.886			,,	14,283,211	261,451	14,544,66		•	14,544,662
Sanbornton	552,513	944,956			-	1,794,575	998,910			,	1,008,348		1,000,00,0		-	1,008,346
Sandown	4,798,695	1,265,883				4,951,963	1,281,569			,	1,634,300		,,,,,		•	1,634,300
Sandwich	1,,	927,620			ā	677,274	1,071,390		394.11	0,0,0,0,0	4,951,963				-	6,064,578
Seabrook	1,134,709	3,065,290			_	6.562,989	3,451,526			-	677,274				143,770	
Sharon	51,489	116,607	168,096	-,		176,254	134,244				4,758,441		.,,		•	4,756,441
Shelburne	104,572	119,997				201.740	109,591	92,149			178,254		,			176,254
Somersworth	6,338,043	2,103,734					2,010,945				201,740				-	224,569
South Hampton	99.092	338,126				456,073	350,721	105,352		- ,,	9,299,694		2,200,00		-	9,299,694
Springfield	391,110	410,953	•				442.836			,	458,073		,-,		-	456,073
Stark	352,209	109,813				200,200	130,334			0 412,432 0 310,764	855,268				-	855,268
Stewartstown	556,924	172,547					212,76			0 620,766	441,098				•	462,022
Stoddard	0	587,710				000,00,	633,38		87.04		833,527					833,527
Strafford	2.271.177	1.083.422				a 10,041	1,093,06			0 1,650,815	548,337				45,67	
Stratford	818,082	108,052				-1,,				0 502,518					-	3,354,599
Stratham	1,278,251	2,560,649				*******					622,203				-	926,134
Sugar Hill	0	283,376				-,,	341,27		48,87	- 1,100,000	.,		,,		-	4,213,558
Sullivan	524,317	118,185	,			207,70,				0 .318,873	,			-	46,87	
Success	0	18,286							26.45	,						642,502
Sunapee	Ď					•			20,43 611,73				,		18,16	
Surry	109.551	200,841				-1				_	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		-,		182,13	
Sutton	330,269	633,814				020,000				,					•	322,929
Swanzey	5,042,905	1,280,403								,,	-,,		1,011,00		-	1,011,030
Tamworth	542,993	B37.409						.,,		.,,000,,00			-1		•	6,323,308
Temple	608,284	358,564	,,			1,010,000		.,,					- ,,,,,,,,,		-	1,420,339
Thornton	437,257	810,315								0 621,981						968,472
Titton	940,967	1,264,574				**********				0 502,846	.,,,,,,		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		-	1,365,461
Troy	2.074.475	273.680				-,,				0 810,695					-	2,205,541
Tuttonboro	2,074,475	2,483,447	,			-,,				0 2,200,499			2,494,80		•	2,494,802
Unity	B53,672					.,,,,,,,,,,			836,43		,,,					2,483,447
Wakefield	1,259,290	2,206,14					,			0 643,050					-	1,152,433
	1,600,200	4,400,140	- 0,400,43	· 7,241,23		4,241,25	2 2,239,02	2 2,002,230		0 1,448,184	3,687,20	6	0 3,687,20	6 1,448,184	_	3,687,206

	FY03 Grant	FY09 SWEPT	FY09 Cost of Adequacy (Grant + SWEPT)	Est FY12/13 Calculated Cost of Adequacy	Fiscal Disparity Ald	Est FY 12/13 Total State Aid w/o Collar	(1)	Calculated Grant = Cost plus Fiscal Disparity Loss SWEPT	Excess SWEPT	Profilm Grant  R Calculated  Grant  Capped @  FY09 Grant X  115%	Total State Aid With 115% Callar	Hold Herm- less Grant If Prelim Grant plus SWEPT Lees than FY09 Cost	Total State Ald w/ 115% and Hold Harmless Collar	Est FY12/13 Transition Grant = Prelim Grant plus Hold Harmless Grant	Est FY 12/13 Excess w/ Collar	Est FY 12/13 Total State Aid Heid Harmicss FY09
State Total	527,360,567	363,653,009	891,013,576	942,582,665	68,396,856	1,010,979,530	363,121,283	664,835,883	16,977,637	550,598,205	896,741,852	41,842,676	938,584,528	578,089,740	2,626,495	941,211,023
Watpole Warner Warren Wastrington Wastrington Waterville Valley Weare Webster Wentworth Wentworths Location Westmore'end Whitefield Wilmot Wilton Winchester Windharn Windsor Wolfeboro Woodstock	1,212,461 1,107,620 758,937 82,136 0 7,724,162 489,786 635,148 0 631,502 1,527,551 371,730 1,069,963 3,529,631 2,081,377 94,059	922,452 659,245 177,030 559,512 823,387 1,876,535 452,638 199,888 20,370 420,911 435,479 386,153 981,148 615,638 4,905,184 65,935	2,134,913 1,766,865 935,967 638,648 823,387 9,600,697 942,624 835,036 20,370 1,062,413 1,963,030 757,883 2,051,111 4,145,269 6,986,561 159,994	2,287,133 4,109,450 6,994,656 161,059 3,963,624	168,988 0 0 0 0 0 0 401,325 0 1,224,300	2,482,635 1,688,149 1,032,643 882,116 6,409,553 1,184,078 721,994 12,995 1,017,584 2,369,738 791,799 2,287,133 5,333,750 1,994,856 161,059 3,983,624	901,534 576,228 4,949,753 79,548 4,785,631	0 4,608,741 714,358 513,673 0 553,969 1,926,758 327,304 1,385,599 4,757,522 4,045,103 81,511	702,656 702,656 6,616 6,616	1,394,330 1,023,580 851,396 94,456 0 4,608,741 0 563,254 0 513,873 0 583,969 0 1,756,884 0 1,230,457 0 4,059,076 0 2,393,584 0 81,511 7 0	2,384,597 1,688,149 1,032,643 649,224 138,594 8,409,563 1,032,976 721,994 12,995 1,017,554 2,199,664 791,799 2,131,991 4,635,304 7,343,337 161,059 3,963,624	0 78,716 0 0 684,793 3,191,134 0 113,042 7,375 34,849 0 0 0 0 0 0 940,109	2,384,597 1,768,865 1,032,643 649,224 823,387 9,600,697 1,032,976 835,036 20,370 1,052,413 2,199,664 791,799 2,131,991 4,635,304 7,343,337 181,059 4,903,733	1,394,330 1,102,298 851,398 94,458 0 7,799,875 563,254 628,715 0 598,818 1,756,684 327,304 1,230,457 4,059,076 2,393,584 81,511 118,102	17,876	2,384,597 1,768,865 1,032,643 649,224 841,263 9,600,697 1,032,976 835,036
Orford	308,594 284,963	607,568 320,164				1,053,665 920,137	571,523 394,999			D 354,683 D 327,707	926,406 722,706		,		-	926,406 722,706
ATK. & GILMANTON ACAD. BEAN'S GRANT BEAN'S PURCHASE CHANDLER'S PURCHASE CRAWFORD'S PURCH. CUTT'S GRANT ERVING'S GRANT GREEN'S GRANT HADLEY'S PURCH. KILKENNY	000000000000000000000000000000000000000	1,627 0 44 83 387 0 189 10,233	44 83 387 0 1 189 1 10,233			i c	1,650 39 110 37 ( 200 9,630	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	3: 11: 37 20 9,63	0 0 9 0 0 0 7 0 0 0 3 0 9 0		0 0 1 44 9 83 1 387 6 0 1 185 0 10,233	44 48 387 387 1 (6) 189 3 10,233	0 0 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	23	0 44 110 387 0
LIVERMORE	ő	175			3 (	, ,	33		33	0 0	1 1				-	0
LOW & BURBANK GR. SARGENT'S PURCHASE SECOND COLLEGE GR. THOM. & MES. PURCH.	0	5,663 3,266	5,663 3,266	3 ( 5 (			) 4,30 3 3,48	0 8 . 0 1 . 0		0 0 18 0		0 5,663 0 3,266	5,663 3,260	0 3 1,355 5 0	16: - - 21:	0 5,663

#### Notes:

<sup>1</sup> Column A - is FY09 grant - this number should match the number that is on the web under State Aids for FY2009- (Column B FY08/FY09 Grants)

<sup>2</sup> Column B - Is FY09 SWEPT - this number should match the number that is on the web under State Aids for FY2009- (Column D FY09 Statewide Enhanced Education Tax @ \$2.14 per 1,000)

<sup>3</sup> Column F - Disparity aid is the extra aid based upon being in the lowest quartile of equalized valuation and having median income less than the state average.

<sup>4</sup> Column K - Total State Aid With 115% Collar - This is a sum of grant + swept at 115, where the grant must be at least as much as FYOS Grant (column b - FYOS Grant)

<sup>5</sup> Column L ensure that the total aid (column K) is not less than colimn D (FY09 Cost of edequacy (Grant+SWEPT))

Virginia M. Barry, Ph.D. Commissioner of Education Tel. 603-271-3144



Paul Leather
Deputy Commissioner of Education
Tel. 603-271-3801

STATE OF NEW HAMPSHIRE DEPARTMENT OF EDUCATION 101 Pleasant Street Concord, N.H. 03301 FAX 603-271-1953 Citizens Services Line 1-800-339-9900

February 17, 2011

The Honorable Chuck W. Morse Chair, Senate Finance Committee State House, Room 103 107 North Main Street Concord, NH 03301

Dear Senator Morse:

The Department of Education strongly supports Senate Bill 24, to provide School Building Aid for construction of a new school building in Unity. We believe that this fulfills the intent of Senate Bill 486 in the last session to make exceptions from the moratorium on School Building Aid in situations where there is imminent danger or substantial risk to students and staff.

In the Unity situation, the best alternative to solve the widespread safety issues in the existing school is to construct a new building. The language in SB 486 and the timing of the State Board of Education decision concerning the safety issues resulted in a determination by the Attorney General that a project to construct a new school would be subject to the moratorium. SB 486 established the moratorium on projects approved after July 1, 2010. The State Board of Education tabled the Unity question at it's meeting in June 2010 and did not make a decision until after July 1, 2010. The Unity School District was not able to hold a special district meeting to vote on the project until late August 2010 so the moratorium was in effect at the time of the vote. The Attorney General, after much consideration, determined that the language of SB 486 limited School Building Aid to renovation projects therefore, a new building is not eligible.

A number of construction industry experts and the voters of Unity have determined that a new building is the best answer. The Department of Education concurs with that opinion. It is in the best interest of the children and citizens of Unity as well as the State of New Hampshire that SB 24 be approved.

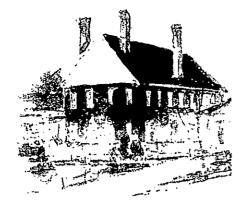
Please call me at 271-2037 if you have additional guestions.

Sincerely,

Edward R. Murdough, P.E.

Administrator

Bureau of School Approval and Facility Management



165 Broad Street Claremont, NH 03743

Phone: 603-543-4200

603-543-4212 (Special Ed.)

Fax:

603-543-4244

Website: w

www.sau6.k12.nh.us

#### TESTIMONY

#### SUPERINTENDENT JACQUELINE E. GUILLETTE

#### BEFORE THE

#### SENATE FINANCE COMMITTEE

#### **FEBRUARY 17, 2011**

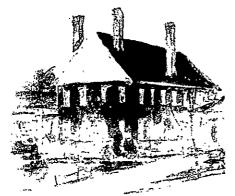
Thank you, Chair Morse, Vice Chair Odell and other distinguished members of the Senate Finance Committee.

My name is Jacqueline Guillette. I am the Superintendent of Schools for SAU #6 which includes Claremont, Cornish, and Unity, NH, and have the honor to be the superintendent for the past 8  $\frac{1}{4}$  years.

I am here to speak in favor and support of Senate Bill 24. This bill, with your support, will allow Unity to receive state building aid by being exempted from the current moratorium on state building aid.

Unity is a small town of some 1200 residents. Those 1200 residents live in approximately 700+ residential buildings. The Town of Unity supports a pre-k through grade 8 school that currently educates 104 students. Unity's high school students attend high school in Claremont, Newport, and a couple of other area high schools. The school and the town hall are the center points of the community for events and activities. They are the heart of the community. Unity Elementary School's events draw huge crowds of family and friends who dearly support the efforts and successes of their children and students.

As you all know, I'm sure, this past summer of 2010 was "the best of times and the worst of times" for the Town of Unity. After two runs at bonds for a new school for Unity (in 2009 and 2010), we still didn't have the super majority needed to pass the much-needed bond. In fact, we didn't even get to a 50% majority. Much



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has been made by the press and others around the state that this meant that the town of Unity did not want to provide a good educational facility for its students. NOT TRUE!

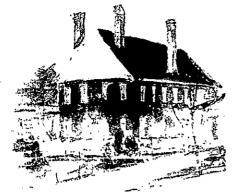
Unity is a town that works hard and expects little to nothing from others outside the town. They love their children. They love their town. BUT when faced with the tax impact over 20 years of a \$6 million school project, the taxpayers could not support that much in a tax increase – even with state building aid when it was still available.

Out of 700+ residential properties, last count in the summer of 2010 was 140+ of those properties had tax problems - liens, were in foreclosure. The cost of a new school - determined by many to be the most cost effective and long term solution to the school's facilities issues- was going to tax even more townspeople out of their homes!

The State Board spoke loudly to Unity in June 2010. The State Board said, in effect, "We hear that times are tough, but you must come up with a solution for your facilities issues – now – both for the short and long term." They did not approve an additional delay in full compliance with the NH school approval standards. They directed me, as Supt., to come back to their next meeting with a plan for what we would do if the school could not be used in the fall of 2010. They told the Town of Unity that they must come back with both a short and long term solution for their facilities issues.

And so "Timing is everything." Unity Elementary School was, in effect, closed for the business of education. Both bond plans that had been brought forward had been rejected by the community as too expensive. <u>AND</u> the moratorium on state building aid went into effect at the end of June 2010|| Talk about being between a rock and a hard place||

These issues brought more residents out to discuss the needs than ever before over the summer of 2010| 200 + residents came to meeting after meeting in a hot, muggy Town Hall. Passions were as hot as the weather's temperatures which often



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caused the meeting room to reach temperatures over 100 degrees.

Then an amazing person stepped forward....Mr. Scott Vaughn - a certified architect, a certified construction manager, and an attorney - all in one person. Mr. Vaughn had lived in Unity, had graduated from Stevens, and still had family in the area. He stepped forward and offered to donate his full services to Unity to bring the town through a bond vote with plans that the town could afford and feel proud to support.

We went through Superior Court to get permission to hold a special school district meeting. We held hours and hours and hours of meetings to build momentum and support for Mr. Vaughn's plans – which were totally Unity's plans – developed meeting by meeting, over about two months. The bond passed with over 70 % of the voters voting "Yes."

The sticky part in this is timing - the worst of times. The Town of Unity passed the bond for the new school knowing that the state building aid was not available - the moratorium had gone into effect. As usual in Unity, they'd be doing this project in their own way - with no state building aid. But is this way "fair"?

As Senator Odell testified in an earlier hearing, since 1955, no community has been denied the school building aid for which it was qualified. School building aid from the state has been an essential part of the foundation of successful schools in New Hampshire for two generations.

The moratorium has created a <u>unique burden for the town of Unity</u>. <u>No other situation like this exists in the state</u>. Through the efforts of Senator Odell and Senator Kelly, along with the support from our area Representatives: Charlene Lovett, Ray Gagnon, Joe Osgood, John Cloutier and Paul LaCasse, this bill has been brought forward.

The State School Board fulfilled its responsibility. The voters of Unity responded affirmatively given a third and new plan for their school. But without an exemption to the moratorium on school building aid, which SB 24 would enable, the



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funding of this new school will create a long term, devastating impact on the property tax payers of Unity - unlike the tax burden any other NH community has faced when addressing its school facilities issues.

I thank you for your attention. I am indebted to Senator Odell, our representatives, Senator Kelly, and Governor Lynch who visited the Unity School in September 2010 to tell us that he would sign this type of bill should it make it to his desk.

I thank you for your attention and hopefully for your support of SB 24.

Respectfully Submitted,

Jacqueline E. Guillette
Superintendent of Schools, SAU #6 (Claremont, Cornish, and Unity, NH)

# Committee Report

#### STATE OF NEW HAMPSHIRE

#### **SENATE**

#### REPORT OF THE COMMITTEE

Date: 1/25/2011

THE COMMITTEE ON Education

to which was referred Senate Bill 24-FN-L

AN ACT

exempting the Unity school district from the moratorium on school building aid.

Having considered the same, the committee recommends that the Bill:

**OUGHT TO PASS** 

BY A VOTE OF: 5 - 0

AMENDMENT # 0s

Senator Molly Kelly For the Committee

Tom Prasol 271-3093

#### STATE OF NEW HAMPSHIRE

#### SENATE

#### REPORT OF THE COMMITTEE

Date: February 18, 2011

THE COMMITTEE ON Finance

to which was referred Senate Bill 24-FN-L

AN ACT

exempting the Unity school district from the moratorium on school building aid.

Having considered the same, the committee recommends that the Bill:

**OUGHT TO PASS** 

BY A VOTE OF: 6-0

AMENDMENT#

Senator Bob Odell For the Committee

Tom Prasol 271-3093

#### New Hampshire General Court - Bill Status System

#### **Docket of SB24**

**Docket Abbreviations** 

Bill Title: exempting the Unity school district from the moratorium on school building aid.

#### Official Docket of SB24:

Date	Body	Description
1/6/2011	S	Introduced and Referred to Education, SJ 2, Pg.25
1/13/2011	S	Hearing: 1/18/2011, Room 103, LOB, 1:00 p.m.; SC7
1/18/2011	S	Hearing: $===$ RECESSED $===$ 1/18/11, Room 103, LOB, 1:00 p.m.
1/18/2011	\$	Hearing: === RECONVENE === 1/25/2011, Room 103, LOB, 1:00 p.m.
1/26/2011	S	Committee Report: Ought to Pass, 2/3/2011; SC9
2/3/2011	S	Ought to Pass, MA, VV; Refer to Finance Rule 4-3; SJ 4, Pg.41
2/9/2011	S	Hearing: 2/17/11, Room 103, State House, 1:00 p.m.; SC11
2/22/2011	Ş	Committee Report: Ought to Pass, 3/9/11; SC14
3/9/2011	S	Ought to Pass Not Voted On
3/9/2011	S	Sen. Bradley Moved Laid on Table, MA, RC 18Y-5N; SJ 8, Pg.89

	A11.1 (C) = = b.a.
NH House	NH Senate
14) 1 1 1 0 C 3 C	

#### New Hampshire General Court - Bill Status System

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3/9/2011	S	Ought to Pass Not Voted On
3/9/2011	S	Sen. Bradley Moved Laid on Table, MA, RC 18Y-5N; SJ 8, Pg.89

NH House	NH Senate

# Other Referrals

COMMITTEE REPORT FILE INVENTORY

ORIGINAL REFERRAL RE-REFERRAL
<ol> <li>THIS INVENTORY IS TO BE SIGNED AND DATED BY THE COMMITTEE AIDE AND PLACED INSIDE THE FOLDER AS THE FIRST ITEM IN THE COMMITTEE FILE.</li> <li>PLACE ALL DOCUMENTS IN THE FOLDER FOLLOWING THE INVENTORY IN THE ORDER LISTED.</li> <li>THE DOCUMENTS WHICH HAVE AN "X" BESIDE THEM ARE CONFIRMED AS BEING IN THE FOLDER.</li> <li>THE COMPLETED FILE IS THEN DELIVERED TO THE CALENDAR CLERK.</li> </ol>
DOCKET (Submit only the latest docket found in Bill Status)
✓ COMMITTEE REPORT Educate
✓ CALENDAR NOTICE
✓ HEARING REPORT
MANDOUTS FROM THE PUBLIC HEARING
PREPARED TESTIMONY AND OTHER SUBMISSIONS
✓ SIGN-UP SHEET(S)
ALL AMENDMENTS (passed or not) CONSIDERED BY  COMMITTEE:  - AMENDMENT # AMENDMENT # AMENDMENT # AMENDMENT #
ALL AVAILABLE VERSIONS OF THE BILL:  AS INTRODUCED AS AMENDED BY THE HOUSE FINAL VERSION AS AMENDED BY THE SENATE
OTHER (Anything else deemed important but not listed above, such as amended fiscal notes):
If you have a re-referred bill, you are going to make up a duplicate file folder
DATE DELIVERED TO SENATE CLERKBY COMMITTEE AIDE

# COMMITTEE REPORT FILE INVENTORY

ORIGINAL REFERRAL RE-REFERRAL	_
<ol> <li>This inventory is to be signed and dated by the Committee Aide and placed inside the folder as the first item in the Committee File.</li> <li>Place all documents in the folder following the inventory in the order listed.</li> <li>The documents which have an "X" beside them are confirmed as being in the folder.</li> <li>The completed file is then delivered to the Calendar Clerk.</li> </ol>	<b>=</b>
MOCKET (Submit only the latest docket found in Bill Status)	
COMMITTEE REPORT	
×(2) CALENDAR NOTICE	
×(2) HEARING REPORT	
ANDOUTS FROM THE PUBLIC HEARING	
>(2) PREPARED TESTIMONY AND OTHER SUBMISSIONS	
X(2)SIGN-UP SHEET(S)	
ALL AMENDMENTS (passed or not) CONSIDERED BY  COMMITTEE:  AMENDMENT # AMENDMENT #  - AMENDMENT # AMENDMENT #	
ALL AVAILABLE VERSIONS OF THE BILL:  AS INTRODUCED AS AMENDED BY THE HOUSE FINAL VERSION AS AMENDED BY THE SENATE	
OTHER (Anything else deemed important but not listed above, such a amended fiscal notes):	.S
IF YOU HAVE A RE-REFERRED BILL, YOU ARE GOING TO MAKE UP A DUPLICATE FILE FOLDER	
DATE DELIVERED TO SENATE CLERK 2/21/2011 BY COMMITTEE AIDE	フ -