

Bill as Introduced

SB 146-FN - AS INTRODUCED

2011 SESSION

11-0214
05/04

SENATE BILL **146-FN**

AN ACT relative to requiring submission of a reduced spending alternative as part of the biennial budget process.

SPONSORS: Sen. Morse, Dist 22; Sen. Bradley, Dist 3; Sen. Barnes, Jr., Dist 17; Sen. Boutin, Dist 16; Sen. Bragdon, Dist 11; Sen. De Blois, Dist 18; Sen. Forrester, Dist 2; Sen. Forsythe, Dist 4; Sen. Gallus, Dist 1; Sen. Groen, Dist 6; Sen. Lambert, Dist 13; Sen. Odell, Dist 8; Sen. Prescott, Dist 23; Sen. Sanborn, Dist 7; Sen. Stiles, Dist 24; Sen. White, Dist 9; Sen. Carson, Dist 14

COMMITTEE: Finance

ANALYSIS

This bill requires state agencies to submit a reduced spending level alternative as part of the biennial budget process.

Explanation: Matter added to current law appears in ***bold italics***.
Matter removed from current law appears ~~(in brackets and struck through.)~~
Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Eleven

AN ACT relative to requiring submission of a reduced spending alternative as part of the biennial budget process.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 1 New Paragraph; Requests for Appropriations and Statement of Objectives; Reduced Spending
2 Alternative. Amend RSA 9:4 by inserting after paragraph II the following new paragraph:

3 III. On or before November 15 prior to each biennial legislative session, all departments of
4 the state shall transmit to the commissioner of administrative services, in a format determined by
5 and on blanks furnished by the commissioner, a reduction level expenditure estimate for each fiscal
6 year of the ensuing biennium for administration, operation, and program services, including costs for
7 workers' compensation and unemployment compensation.

8 (a) This estimate shall include:

9 (1) An estimate for a reduced level of expenditure for the first year of the next
10 biennium that is 5 percent less than the actual expenses of the first year of the current biennium.

11 (2) An estimate for a reduced level of expenditure for the second year of the next
12 biennium that is 5 percent less than the budget and any footnote adjustments or subsequent
13 appropriations, additions, or reductions, implemented in the second year of the current biennium.

14 (b) The 2 reduction level expenditure estimates shall include recommendations for any
15 changes to state statutes and administrative rules required to achieve the reduced level of
16 expenditure.

17 (c) In case of the failure of any department to submit such estimates within the time
18 specified, the commissioner of administrative services shall cause to be prepared such estimates for
19 such department as in the commissioner's opinion are reasonable and proper.

20 (d) Upon completion, estimates submitted pursuant to this section shall be publicly
21 available under RSA 91-A.

22 (e) Within the meaning of this section, the governor shall provide criteria for the
23 development of the reduced expenditure level estimates and make the final determination as to
24 whether a particular cost shall be deemed to be a reduction level expenditure.

25 2 Effective Date. This act shall take effect 60 days after its passage.

LBAO
11-0214
02/02/11

SB 146-FN - FISCAL NOTE

AN ACT relative to requiring submission of a reduced spending alternative as part of the biennial budget process.

FISCAL IMPACT:

The Office of Legislative Budget Assistant is unable to complete a fiscal note for this bill as it is awaiting information from the Department of Administrative Services. When completed, the fiscal note will be forwarded to the Senate Clerk's Office.

Amendments



Amendment to SB 146-FN

1 Amend RSA 9:4, III(a)(1) and (2) as inserted by section 1 of the bill by replacing them with the
2 following:

3

4 (1) An estimate for a reduced level of expenditure for the first year of the next
5 biennium that is 10 percent, not including debt service, less than the actual expenses of the first year
6 of the current biennium.

7

8 (2) An estimate for a reduced level of expenditure for the second year of the next
9 biennium that is 10 percent, not including debt service, less than the budget and any footnote
10 adjustments or subsequent appropriations, additions, or reductions, implemented in the second year
of the current biennium.

House Finance
May 12, 2011
2011-1883h
08/01

Amendment to SB 146-FN

1 Amend RSA 9:4, III(a)(1) and (2) as inserted by section 1 of the bill by replacing them with the
2 following:

3

4 (1) An estimate for a reduced level of expenditure for the first year of the next
5 biennium that is 10 percent, not including debt service, less than the actual expenses of the first year
6 of the current biennium.

7 (2) An estimate for a reduced level of expenditure for the second year of the next
8 biennium that is 10 percent, not including debt service, less than the budget and any footnote
9 adjustments or subsequent appropriations, additions, or reductions, implemented in the second year
10 of the current biennium.

Committee Minutes

HOUSE FINANCE COMMITTEE

Legislative Office Building, Rooms 210-211

Concord, NH

Wednesday, May 11, 2011

SB 146-FN, AN ACT relative to requiring submission of a reduced spending alternative as part of the biennial budget process.

TESTIMONY OF:

Rep. Lynne Ober. Pg. 1
Sen. Chuck Morse Pg. 6

(Convened at 11:02 a.m.)

CHAIRMAN WEYLER: I'll ask the Vice-Chairman to introduce the bill. Do we have any pink cards from anybody else on Senate Bill 146? All right. I'll open the hearing on Senate Bill 146 relative to requiring submission to reduce spending alternative as part of the biennial budget process. Lacking any of the Senate sponsors present, I'll ask the Vice-Chairman of the Committee to introduce the bill.

LYNNE OBER, State Representative, Hillsborough County, District #27: Thank you, Mr. Chairman. Senate Bill 146 which is sponsored by many Senators, including Senator Chuck Morse who represents Pelham in my District and is head of the Senate Finance Committee, looks at ways to reduce spending as part of our budget process. Lord knows we need that. I think we also have two bills that we have retained on looking at the budget process. One that Representative Cebrowski did and another one. So this probably fits in that family of bills. And I hope nobody dares ask me a question or else.

CHAIRMAN WEYLER: Are there any pink cards for Senate

Bill 146? Anybody wishing to speak to Senate Bill 146? How many of you are -- I have Representative Munck and Representative Cebrowski who have spoken to me about similar bills that we have retained. We will have a Study Committee that will probably look at all of them. Those of you who are interested will come and mention it to me. I would hope that -- and my vice-chairman will be ready to probably head this Committee up as she has so ably done with education reform. We will be working on that. We'll be setting some meetings for later this summer. Representative Bouchard, are you here to testify?

REP. BOUCHARD: I'm here to replace Representative Lerandeau. Did you receive a letter?

CHAIRMAN WEYLER: Welcome.

REP. TWOMBLY: We were wondering where Gus was.

REP. BOUCHARD: He had to work.

CHAIRMAN WEYLER: We have a hearing on Senate Bill 146. Anybody wishing to comment? Representative McGuire.

REP. MCGUIRE: Thank you, Mr. Chairman. So are you suggesting that because this is a similar topic to those other two bills that maybe it ought to be retained and discuss all three together over the summer months?

CHAIRMAN WEYLER: That is my suggestion.

REP. MCGUIRE: Sounds good to me.

CHAIRMAN WEYLER: There's no reason to have subcommittees working on these various aspects when they're all so interrelated in my mind. They're all to improve the process of the budgeting and who knows, maybe the Study Committee will have some other ideas of their own that could be incorporated. There are other states and other localities that do it. I know some of the bills you're

talking about, like, outcome-based budgeting or performance-based budgeting, and it's certainly the way to go and there are other states. I'm hoping to see more information on that when I go to the ALEC Convention in August. We've always had that on our list of things to do. And it's interesting to hear how the other states do that and some of them -- Texas, I think, is one of the leaders in doing performance-based budgeting and it makes a lot of sense. But the important thing when you do performance-based budgeting is to set realistic performance measures. And as we have discussed in the past when we tried it in New Hampshire we had, Neal, was it three or four voluntary --

REP. KURK: Three.

CHAIRMAN WEYLER: Three voluntary. Two from HHS and one from Turnpikes. And the measures they chose, at least the one I was tracking most closely was Turnpikes. To me, we're not very satisfactory in delivering any measurable performance. So that the important thing is what you choose for measurements and that's something that really needs a good study. And this bill is about more than just measurements but requiring submission of reduced spending alternatives. I think that would tie in with outcome-based or performance-based budgeting. Representative Cebrowski.

REP. CEBROWSKI: Thank you, Mr. Chair. I agree with your approach on this. For those who are new to this Committee, 146 is pretty much a replica or duplicate of one that Senator Bradley had in last year and also one that I had in here to Finance. I had a modified approach to it. And so this is not something that's brand new. And I just wanted the new folks here to understand that. And I think the approach here on grouping this is prudent. It's the right thing to do.

CHAIRMAN WEYLER: Thank you. Representative Belvin.

REP. BELVIN:: Thank you very much, Mr. Chairman. I had

the opportunity to sit through the maintenance budget process last November following the election, and while maintenance budget always produces a large increase because agencies are allowed to ask for whatever they want, there are certain ground rules that are applied. But they're always forecasting ahead for step increases, benefit cost increases, et cetera. But while that was not particularly helpful, there was an abundance of other very useful information in the maintenance budget process. There are organization charts. You can see span of control. There is delineation of personnel by departments. And so as we consider these activities, the maintenance budget process, while pretty deeply fraught has some redeeming virtue to it so we should be aware of that. Just wanted to call the Committee's attention to that as we go forward.

CHAIRMAN WEYLER: Anyone else? Representative Barry.

REP. BARRY: Thank you, Mr. Chair. In speaking of the maintenance budget, is there a way we could incorporate, since we're a fiscal policy committee, incorporate a reduction in cost by minimizing the requirement for the maintenance budget, incorporating the good parts of the maintenance budget into this thing? Is this intended to replace or supplement the maintenance budget process? How do we make that a more effective process?

CHAIRMAN WEYLER: I don't get involved in the -- any enabling legislation for the maintenance budget. I don't know whether that is something that is just done by Executive Department or whether there's, in fact, law. So that would be something worthy of looking at. Do you recall?

REP. BELVIN:: Yeah, I believe it's required in the RSAs. I would say everything's on the table. If I may, Mr. Chairman?

CHAIRMAN WEYLER: Please continue.

REP. BELVIN: Those aspects that are useful.

REP. SMITH: Mr. Chairman, are you ready for a motion?

CHAIRMAN WEYLER: No. We are not in exec. We are still in the public hearing. See if anybody wants to show up and make any statements. I believe I had Representative Barry, were you finished? Representative Umberger.

REP. UMBERGER: Yes. I -- I have -- I have no problem with retaining this bill. But I do look at the fact that are we going to be able to get the legislation out of our Study Committee into the mix for next year? And in that I would hate for us to go for another biennium without anything.

REP. CEBROWSKI: Agreed.

REP. UMBERGER: And so I guess what I'm saying is, is that we need to either, A, let this go, so then we have something.

CHAIRMAN WEYLER: Yeah.

REP. UMBERGER: Or make sure that our Study Committee is ready to produce legislation -- that could produce legislation that we will have something for '13. And I thought this was a pretty innocent looking little thing that we could perhaps let go. And even though we let it go we could still incorporate the thoughts.

CHAIRMAN WEYLER: We could amend it if we had one of the bills go forward. That's a worthy consideration. But it's -- the other processes is we could go to rules, ask for late filing. Go to them that first meeting in January and give us plenty of time to get anything that was a result of this Study Committee. We could even go to them in November. And --

REP. UMBERGER: Or we could put in a placeholder.

CHAIRMAN WEYLER: Yeah, we could put in a placeholder. We'll recognize Senator Morse on Senate Bill 146. Thank you for coming. Welcome to House Finance.

CHUCK MORSE, State Senator, Senate District #22:
Thank you, Mr. Chairman, Honorable Members of the Committee. This legislation requires submission of a reduced spending alternative as part of a biennial budget process. The intent of the legislation is to require State Agencies to submit a reduced spending level alternative as part of the biennial budget process. There is no question that the budget process is lengthy, convoluted and oftentimes frustrating. At times we can see upwards of five budgets before a compromise is reached and this legislation would provide a more efficient process by asking the Governor to submit his documents at 95% to ensure a more informative and accurate budget for State Agencies to use in their calculations. Not only will this legislation create a more open and transparent process, it will also allow legislators to begin working on a budget come day one. Thank you, Mr. Chairman. And I'll answer any questions.

CHAIRMAN WEYLER: Representative Vaillancourt.

REP. VAILLANCOURT: Thank you, Mr. Chairman. When we did the budgeting process in Division I, the Chairman asked for a couple of scenarios. One being 5, 10, 15% cuts. Would you object if we have two scenarios as part of this bill, a 5% and a 10% reduction on Line 10 where it says 5% and on 12 it says 5%, would you object if we added another scenario for a 10% as well as a five?

SEN. MORSE: No, Representative. I wouldn't object to that. But I think the starting point is the important thing. I think we should be doing it from the actual instead of what we do is we get a maintenance budget which requires them and you see this back home all the time when you can't understand why they're -- they're default budget

is so large. By law their maintenance budget requires them to put all kinds of things in it, which is going to be an increase. If we were doing it from actual and having them suggest the decrease from actual and the percentage could be anything, it will show you what they think is more important and that's the whole point of this process.

CHAIRMAN WEYLER: Thank you. Representative Kurk.

REP. KURK: Thank you, Mr. Chairman. Good morning, Senator. Just so I understand, if this law -- if this bill had become law and were in effect now, both finance committees would have received a budget that was 5% less for '12 than the actual expenditures for '10; is that correct?

SEN. MORSE: And that was my intent.

CHAIRMAN WEYLER: Very good. Representative Benn.

REP. BENN: Thank you, Mr. Chairman. Senator Morse.

SEN. MORSE: Thank you.

REP. BENN: Does the Senate have a rule that all Senators are to sign onto your bill?

SEN. MORSE: Only when the Finance Chairman presents it.

REP. BENN: Now, this may seem like a strange question, but let's assume that the times improve, which I'm going to hope that our economy does improve, and that, in fact, revenues improve in the state. Wouldn't it be advisable that a bill such as this that calls for a budget that reduces spending should also have the other side of a budget that would increase spending if, you know, if times improved?

SEN. MORSE: But their maintenance budget actually

suggests all of that. I mean, it tells you where you first are to go in their minds. Based on law it tells you where you first have to go, which is an increase because you're going to be filling positions and things like that. So I think the pattern's already there for where the commissioners have to go to an increased budget. What's not there, and this is my second time going through this process, the first time the Governor came in and said I want zero-based budgeting. I asked for those notes right upfront because I wanted to learn. I mean, heck, I didn't go to school to study Senate Finance. And the reality was I got the notes. I got them in June. They said absolutely nothing. It was too late to use them. And I really do think that the Commissioners present to the Governor alternatives. He has to make tough choices like he made this year, But we don't get to see it. And I think if we put a law in place it will basically produce exactly what probably every Governor says. I want the alternatives. And they're not going to say no to the Governor. But in our case, we don't get to see them, you know, unless you're best friends with a Commissioner. And I think it's important that we put this into law and set a process in place. That's all I'm doing here. I think I'm a pretty reasonable guy. But there has to be something that can't stay if we're adding something else and that's what this will do.

CHAIRMAN WEYLER: Follow-up.

REP. BENN: Follow-up. I mean, I can understand that. But, you know, in here it's only calling for reduced. Wouldn't it be -- if it was the times were correct, wouldn't it be more appropriate to call for an increase, also?

SEN. MORSE: With all due respect, Representative, I've sat through two maintenance budgets because I believe you have to follow seven months of this process to be able to do it, and I haven't seen a maintenance budget that isn't an increase, and I have not seen a Commissioner that hasn't

had good ideas that they want to move forward with. I just told Senate Finance this morning if I get one more letter telling me what I have to do, I said, this isn't going to happen as a budget. It's insane. I had four this morning after already voting on those departments. So I've got no shortage of good ideas of where the Governor needs to go. And I know they mean well. Don't get me wrong there. But I think the problem I've had in trying to build the budget, and I'm sure you've seen the same thing over here, Mr. Chairman, is I need to understand what the Department's priorities are. And I don't see that without putting this in place and that is an important piece, and I know they're trying.

Don't get me wrong. This economy has made us all crazy. But it just -- you need a law to do it and that's what I'm suggesting you do now. I would not -- my problem with re-referring this and studying this is we do a heck of a lot of that in New Hampshire. I think it's time to put our foot on the ground and say this is what we want. I mean, as finance people, I think it's important to have the documentation. I take it very serious what I do over there. And I'm trying to spend the dollars where I believe they need to be spent. But it's awful hard to determine that without this kind of knowledge and that's exactly what I'm trying to do with this legislation. I'm not trying to shrink the budget on purpose or anything like that. You know, if the revenues don't come in, I can't spend them anyways and that's obvious. So I don't think there's anything I'm trying to do that's undermining State government. I'm just trying to find out what the needs are and what the wants are and that's an important piece of what you do in here, and I would recommend that you pass this.

CHAIRMAN WEYLER: Thank you. Representative Kurk.

REP. KURK: Thank you, Mr. Chairman. So if we were to pass this, we would see -- well, two to three budgets. We would see a 5% reduction budget. We would see what we know

now is the maintenance budget. We would see the change budget which is going beyond maintenance. And we would have -- and then we would have the Governor's Budget. So we would have all of those numbers to work with; is that correct?

SEN. MORSE: That would be correct. And I think it's just another tool; but, you know, to us that are on Finance, that's an important tool. Mr. Chairman, the -- we have several roll calls this morning so I really do need to run but thank you.

CHAIRMAN WEYLER: Thank you, Senator, for coming.

REP. ELLIOTT: Just, Mr. Chairman, very important. Senator. Do we want -- the Senator just asked us to pass this. Do we want to let him know that we are talking about retaining it because of all --

CHAIRMAN WEYLER: He heard that. That's why he's urging us to pass it. I think Representative Umburger made the point that we did have a bill.

REP. ELLIOTT: You don't want us to retain it?

CHAIRMAN WEYLER: Thank you very much, Senator. If we did have a bill, but of course, this would then be in law so it isn't something we could attach anything to by moving it forward. It's -- we have enough to do a study. So if the choice was to move this forward there would be no problem. Because we would still have -- we would still have plenty to put in a study and we'd be able to study all aspects of budgeting as far as I'm concerned if we took the two bills we retained. There will be a Study Committee one way or the other. Some of these things could be incorporated. Representative Baroody.

REP. BAROODY: Thank you, Mr. Chairman. I'm sorry, I had to run-off. You know, in the budget process we have -- the study wouldn't be a bad idea because there's some cases

where you can't really automatically cut. We have some small agencies, 125% agencies carry their own weight. If you cut them, sometimes they might not be able to bring that money in.

REP. VAILLANCOURT: Point of order. Should we not be doing this during the public hearing? I mean, we are discussing this.

CHAIRMAN WEYLER: You're correct.

REP. BELVIN:: This is a work session.

CHAIRMAN WEYLER: It's still a public hearing at this point.


REP. KURK: Anyone else to testify?

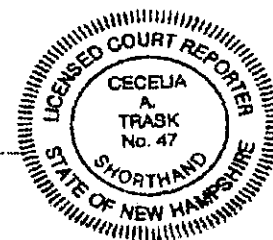
CHAIRMAN WEYLER: We would next say any other person wishing to testify on Senate Bill 146? All right. Seeing none, I will close the public hearing on Senate Bill 146.

(Recess 11:22 a.m.)

CERTIFICATION

I, Cecelia A. Trask, a Licensed Court Reporter-Shorthand, do hereby certify that the foregoing transcript is a true and accurate transcript from my shorthand notes taken on said date to the best of my ability, skill, knowledge and judgment.


Cecelia A. Trask, LSR, RMR, CRR
State of New Hampshire
License No. 47



Speakers

Hearing Minutes

HOUSE COMMITTEE ON FINANCE

PUBLIC HEARING ON SB 146-FN

BILL TITLE: relative to requiring submission of a reduced spending alternative as part of the biennial budget process.

DATE: May 11, 2011

LOB ROOM: 210-211 **Time Public Hearing Called to Order:** 11:00

Time Adjourned: 11:25

(please circle if present)

Committee Members: Reps. Weyler, L. Ober, Kurk, Emerton, Rodeschin, Belyin, Elliott, Vaillancourt, Allen, Garcia, R. Barry, Cebrowski, Wm. Smith, Sova, Umberger, Keane, Simard, Twombly, Worsman, Foose, Nordgren, Baroody, Benn, Lerandeau and Rosenwald

Rep. Kappler and Rep. Bouchard and Rep. Keane replaced Rep. Emerton, Rep. Lerandeau and Rep. Foose, respectively, for the day.

Bill Sponsors: Sen. Morse, Dist 22; Sen. Bradley, Dist 3; Sen. Barnes, Jr., Dist 17; Sen. Boutin, Dist 16; Sen. Bragdon, Dist 11; Sen. De Blois, Dist 18; Sen. Forrester, Dist 2; Sen. Forsythe, Dist 4; Sen. Gallus, Dist 1; Sen. Groen, Dist 6; Sen. Lambert, Dist 13; Sen. Odell, Dist 8; Sen. Prescott, Dist 23; Sen. Sanborn, Dist 7; Sen. Stiles, Dist 24; Sen. White, Dist 9; Sen. Carson, Dist 14

TESTIMONY


* Use asterisk if written testimony and/or amendments are submitted.

Rep. L. Ober introduced the bill and spoke in support.

Rep. Weyler recommended the bill be retained.

Sen. Morse spoke in support.

Respectfully submitted,


Rep. Karen Umberger,
Clerk

HOUSE COMMITTEE ON FINANCE

PUBLIC HEARING ON SB 146-FN

BILL TITLE: relative to requiring submission of a reduced spending alternative as part of the biennial budget process.

DATE:

LOB ROOM: 210-211 **Time Public Hearing Called to Order:** 11AM

Time Adjourned: 11:25

(please circle if present)

Committee Members: Reps. Weyler, L. Ober, Kurk, Emerton, Rodeschin, Belvin, Elliott, Vaillancourt, Allen, Marshall, Quandt, R. Barry, Cebrowski, Wm. Smith, Sova, Umberger, Keane, Simard, Twombly, Worsman, Foose, Nordgren, Barody, Benn, Lelandeau and Rosenwald;

Kaplan, Bouchard, Lucia Keane

Bill Sponsors: Sen. Morse, Dist 22; Sen. Bradley, Dist 3; Sen. Barnes, Jr., Dist 17; Sen. Boutin, Dist 16; Sen. Bragdon, Dist 11; Sen. De Blois, Dist 18; Sen. Forrester, Dist 2; Sen. Forsythe, Dist 4; Sen. Gallus, Dist 1; Sen. Groen, Dist 6; Sen. Lambert, Dist 13; Sen. Odell, Dist 8; Sen. Prescott, Dist 23; Sen. Sanborn, Dist 7; Sen. Stiles, Dist 24; Sen. White, Dist 9; Sen. Carson, Dist 14

TESTIMONY

* Use asterisk if written testimony and/or amendments are submitted.

SB 146

Morse

Rep Ober introduced

Rep Wulfr recommended bill be retained

Sen Morse - supports

~~Exp Session - recess until after public hearing scheduled for 2PM~~

~~Rep Vaillancourt introduced amend 2011-1875h
Rep ~~Keane~~ Keane seconded 17/7~~

SB 146

Morse

~~Rep Alar introduced~~

~~Rep Wynn recommend bill be retained~~

~~Sen Morse - supports~~

Exp Session - recess until after public hearing scheduled for 2PM.

Rep Vaillancourt introduced amend 2011-1874h
Rep ~~Keane~~ Keane seconded 17/7

Voting Sheets

HOUSE COMMITTEE ON FINANCE

EXECUTIVE SESSION on SB 146-FN

BILL TITLE: relative to requiring submission of a reduced spending alternative as part of the biennial budget process.

DATE: May 11, 2011

LOB ROOM: 210-211

Amendments:

Sponsor: Rep. Vaillancourt OLS Document #: 2011 1877h

Sponsor: Rep. House Finance OLS Document #: 2011 1883h

Following the vote, Amendment # 2011-1877h became a Committee amendment rather than an individual's amendment, therefore the number was changed to 2011-1883h, to reflect that. The content did not change.

Motions: OTP, OTP/A, ITL, Retained (Please circle one.)

Moved by Rep. Simard

Seconded by Rep. Keane

Vote: 17-7 (Please attach record of roll call vote.)

Motions: OTP, OTP/A, ITL, Retained (Please circle one.)

Moved by Rep. Simard

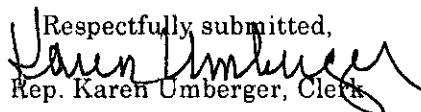
Seconded by Rep. Keane

Vote: 17-7 (Please attach record of roll call vote.)

REGULAR or CONSENT CALENDAR (Please circle one.)

(Vote to place on Consent Calendar must be unanimous.)

Statement of Intent: Refer to Committee Report

Respectfully submitted,

Rep. Karen Umberger, Clerk

HOUSE COMMITTEE ON FINANCE

EXECUTIVE SESSION on SB 146-FN

BILL TITLE: relative to requiring submission of a reduced spending alternative as part of the biennial budget process.

DATE:

LOB ROOM: 210-211

Amendments:

Sponsor: Rep. *Williamson* ^{2011-1877h} OLS Document #:

Sponsor: Rep. *House Finance* OLS Document #:

Sponsor: Rep. OLS Document #:

2011-1883h

Motions: OTP, (OTP/A) ITL, Retained (Please circle one.)

Moved by Rep. *Simard*

Seconded by Rep. *Keane*

Vote: (Please attach record of roll call vote.)

Motions: OTP, OTP/A, ITL, Retained (Please circle one.)

Moved by Rep.

Seconded by Rep.

Vote: (Please attach record of roll call vote.)

REGULAR or CONSENT CALENDAR (Please circle one.)

(Vote to place on Consent Calendar must be unanimous.)

Statement of Intent: Refer to Committee Report

Respectfully submitted,

Rep. Karen Umberger, Clerk

FINANCE

Bill #: SB 146 Title: relative to requiring submission of a reduced spending alternative as part of the biennial budget process
 PH Date: 1/11/11 Exec Session Date: 5/11/11
 Motion: OTPA Amendment #: 2011

MEMBER	YEAS	NAYS
Weyler, Kenneth L, Chairman	17	
Ober, Lynne M, V Chairman	absent	
Kurk, Neal M	absent	
Emerton, Larry	1	
Rodeschin, Beverly T	2	
Belvin, William S	3	
Elliott, Robert J	4	
Vaillancourt, Steve	5	
Allen, Mary M	6	
Garcia, Marilinda J	7	
Barry, Richard W	8	
Cebrowski, John W		1
Sova, Charles E	9	
Smith, William B	10	
Umberger, Karen C, Clerk	11	
Keane, Thomas E	12	
McGuire, Dan	13	
Simard, Paul H	14	
Twombly, Timothy L	15	
Worsman, Colette	16	
Feese, Robert A <i>Keans</i>		2
Nordgren, Sharon		3
Baroody, Benjamin C		4
Benn, Bernard L		5
Lerandean, Alfred C		6
Rosenwald, Cindy		7
TOTAL VOTE:	17	7

Committee Report

REGULAR CALENDAR

May 12, 2011

HOUSE OF REPRESENTATIVES

REPORT OF COMMITTEE

The Majority of the Committee on FINANCE to which was referred SB146-FN,

AN ACT relative to requiring submission of a reduced spending alternative as part of the biennial budget process.

Having considered the same, report the same with the following amendment, and the recommendation that the bill
OUGHT TO PASS WITH AMENDMENT.

Rep. Paul H Simard

FOR THE MAJORITY OF THE COMMITTEE

**MAJORITY
COMMITTEE REPORT**

Committee: FINANCE
Bill Number: SB146-FN
Title: relative to requiring submission of a reduced
spending alternative as part of the biennial budget
process.
Date: May 12, 2011
Consent Calendar: NO
Recommendation: OUGHT TO PASS WITH AMENDMENT

STATEMENT OF INTENT

This bill requires all departments to deliver to the commissioner of administrative services an estimate for reduced levels of expenditures of 10% for each year of the biennium. This estimate shall not include debt service. This estimate shall be used by the finance committee to formulate its budget. The amendment increases the original 5% to 10% to amplify department priorities. The 10% figure will communicate department priorities for budgeting purposes. Estimates will be completed by November 15 prior to each biennial legislative session.

Vote 17-7

Rep. Paul H Simard
FOR THE MAJORITY

Original: House Clerk
Cc: Committee Bill File

REGULAR CALENDAR

FINANCE

SB146-FN, relative to requiring submission of a reduced spending alternative as part of the biennial budget process. **OUGHT TO PASS WITH AMENDMENT.**

Rep. Paul H Simard for the Majority of FINANCE. This bill requires all departments to deliver to the commissioner of administrative services an estimate for reduced levels of expenditures of 10% for each year of the biennium. This estimate shall not include debt service. This estimate shall be used by the finance committee to formulate its budget. The amendment increases the original 5% to 10% to amplify department priorities. The 10% figure will communicate department priorities for budgeting purposes. Estimates will be completed by November 15 prior to each biennial legislative session. Vote 17-7.

Original: House Clerk
Cc: Committee Bill File

SB 146
5/11/11

17-7

This bill requires all departments to deliver to the Commissioner of Administrative Services an ~~est~~ estimate for reduced levels of expenditures of 10% for each year of the biennium.

This estimate shall not include debt service.

This estimate shall be used by the finance Committee to formulate its budget.

The 10% figure will ~~indicate~~ ^{communicate} department priorities for budgeting purposes.

The amendment increases the original 5% to 10% to amplify department ~~priority~~ priorities.

Estimates ~~will~~ will be ~~completed~~ completed by Nov 15 prior to each biennial legislative session.

KAW

MINORITY REPORT

COMMITTEE: Finance

BILL NUMBER: SB 146 FN

TITLE: relative to requiring submission of a reduced spending alternative as part of the biennial budget process

DATE: 5/11/11 CONSENT CALENDAR: YES NO

- OUGHT TO PASS
- OUGHT TO PASS W/ AMENDMENT
- INEXPEDIENT TO LEGISLATE
- INTERIM STUDY (Available only 2nd year of biennium)

Amendment No. _____

STATEMENT OF INTENT:

See attached

COMMITTEE VOTE: 17-7

• Copy to Committee Bill File

RESPECTFULLY SUBMITTED,

Rep. John W. Cebrowski
For the Minority

Clayman, Janet

From: KWeyler@aol.com
Sent: Thursday, May 12, 2011 11:40 AM
To: Clayman, Janet
Subject: Fwd: Blurb, SB-146
Attachments: BlurbHB-146.doc

From: jcebrowski@myfairpoint.net
To: kweyler@aol.com
Sent: 5/12/2011 6:03:19 A.M. Eastern Daylight Time
Subj: Blurb, SB-146

Good morning Ken,
Following, and attached, is the minority blurb.
I am chairing a Hillsborough County budget sub-committee meeting this morning at the county complex in Goffstown. If you need to reach me, the best number to call is 627-5602. I'm sure they can track me down. I'll probably be home after 2pm. (472-9113)
Thank you, John

MINORITY BLURB

SB-146, Rep. John W. Cebrowski for the minority of the committee:

VOTE: 17-7

Earlier this year as we were launching into our budget work, the committee heard, and retained for study, HB's 618 and 269 which dealt with budget process improvement at the departmental / agency level, and the subsequent benefits to the legislative budget process, the state, and our constituents. (The budget itself, rightfully, had top priority at the time.) Both bills recognized the inadequacies and wastefulness of the current process, and the immense opportunity to strengthen New Hampshire's budget creation process. Both bills drew on the suggestions contained in the ALEC (American Legislative Exchange Council) "State Budget Reform Toolkit". Both bills seek to drive continuous improvement, reform, innovation, and the use of performance metrics. Both bills sought to cut spending. SB-146, although lacking in every one of those elements, with the exception of reducing

spending, should have also been retained. While overly simplistic and perilous to the departments and to our constituents to take a 10% across-the-board ax to budgets, SB-146 deserves to be integrated into the study. The minority believes the bill should be retained so it can be studied alongside the other two budget process improvement bills.

New Hampshire General Court - Bill Status System

Docket of SB146

Docket Abbreviations

Bill Title: relative to requiring submission of a reduced spending alternative as part of the biennial budget process.

Official Docket of SB146:

Date	Body	Description
2/3/2011	S	Introduced and Referred to Finance, SJ 5 , Pg.45
2/9/2011	S	Hearing: 2/17/11, Room 103, State House, 1:15 p.m.; SC11
2/22/2011	S	Committee Report: Ought to Pass, 3/9/11; SC14
3/9/2011	S	Ought to Pass, RC 22Y-1N , MA; OT3rdg; SJ 8 , Pg.90
3/9/2011	S	Passed by Third Reading Resolution; SJ 8 , Pg.99
3/16/2011	H	Introduced and Referred to Finance; HJ 28 , Pg.883
5/5/2011	H	Public Hearing: 5/11/2011 11:00 AM LOB 210-211 ==Executive Session To Follow==
5/12/2011	H	Majority Committee Report: Ought to Pass with Amendment #1883h for May 18 (Vote 17-7; RC); HC 39 , PG.1324
5/12/2011	H	Proposed Majority Committee Amendment #2011-1883h ; HC 39 , PG.1349
5/12/2011	H	Minority Committee Report: Inexpedient to Legislate; HC 39 , PG.1324
5/18/2011	H	Amendment #1883h Adopted, VV; HJ 44 , PG.1547
5/18/2011	H	Ought to Pass with Amendment #1883h: MA RC 257-101 ; HJ 44 , PG.1547-1549
6/8/2011	S	Sen. Morse Concurs with House Amendment #1883h, MA, VV; SJ 20 , Pg.551
6/8/2011	H	Enrolled; HJ 51 , PG.1728
6/8/2011	S	Enrolled
6/30/2011	S	Law Without Signature 6/29/11; Eff. Date 8/18/11, Chapter 0229; Art 44, Pt II, NH Constitution

NH House

NH Senate