

# Bill as Introduced

HB 1421-FN - AS INTRODUCED

2010 SESSION

10-2659

04/05

HOUSE BILL        ***1421-FN***

AN ACT            establishing regional advisory councils in the state park system.

SPONSORS:        Rep. P. McMahon, Merr 3; Rep. Drisko, Hills 5; Rep. Gottling, Sull 3

COMMITTEE:       Resources, Recreation and Development

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ANALYSIS

This bill establishes regional advisory councils in the state park system.

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Explanation:       Matter added to current law appears in ***bold italics***.  
                         Matter removed from current law appears ~~[in brackets and struckthrough.]~~  
                         Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

STATE OF NEW HAMPSHIRE

*In the Year of Our Lord Two Thousand Ten*

AN ACT                    establishing regional advisory councils in the state park system.

*Be it Enacted by the Senate and House of Representatives in General Court convened:*

1            1 New Section; Expansion of State Park System; Regional Advisory Councils. Amend RSA 216-  
2 A by inserting after section 3-k the following new section:

3            216-A:3-1 State Park System Regional Advisory Councils.

4            I. There is established a regional advisory council for each region of the state park system  
5 established by the division of parks and recreation, which shall include the Dartmouth/Lake  
6 Sunapee, Great North Woods, Lakes, Merrimack Valley, Monadnock, Seacoast, and White  
7 Mountains regions. Each regional advisory council shall consist of the following members:

8                    (a) One representative of the department of resources and economic development,  
9 division of parks and recreation, appointed by the commissioner of the department of resources and  
10 economic development.

11                    (b) One member of the governing body from each city or town in the region, appointed by  
12 the governor.

13                    (c) One member from a regional planning commission in the region, appointed by the  
14 planning commission.

15                    (d) One member from the lakes association in the region, appointed by the lakes association.

16                    (e) One representative from a city or town recreation department from a city or town in the  
17 region, appointed by the governor.

18            II. Each regional advisory council shall have the following duties:

19                    (a) Implement the state park master plan within the region.

20                    (b) Apply for, accept, and expend funds from any state or federal source to address  
21 priorities facing the state park system addressed in the state park master plan.

22                    (c) Advise and make recommendations to the commissioner of the department of  
23 resources and economic development relative to the implementation of the state park system master  
24 plan and any other issue relating to the development and improvement of the state park system.

25                    (d) Perform any duties assigned by the director of the division of parks and recreation.

26            III. Members of each regional council shall serve without compensation but shall be entitled  
27 to receive mileage and expenses when attending to the duties of the council.

28            IV. Each regional council shall submit a report of its activity during the year and any  
29 findings or recommendations for legislation to the speaker of the house of representatives, the  
30 president of the senate, the house clerk, the senate clerk, the governor, and the state library no later  
31 than November 1 each year.

32            2 Effective Date. This act shall take effect 60 days after its passage.

LBAO  
10-2659  
11/18/09

**HB 1421-FN - FISCAL NOTE**

AN ACT                    establishing regional advisory councils in the state park system.

**FISCAL IMPACT:**

The Department of Resources and Economic Development states this bill will increase state restricted expenditures by \$15,235 in FY 2010, \$15,789 in FY 2011, \$16,343 in FY 2012, \$16,620 in FY 2013, and \$17,174 in FY 2014. There is no fiscal impact on county and local expenditures or state, county, and local revenue.

**METHODOLOGY:**

The Department of Resources and Economic Development states this bill establishes regional advisory councils in the state park system and allows council members to receive reimbursement for travel to meetings. The Department assumes there will be a total of 278 members on the councils throughout the state (13 cities, 221 towns, 22 unincorporated areas, 7 regional planning members, 7 lakes association members, 7 local recreation department members, and a representative from the Department's Division of Parks and Recreation). The Department assumes one meeting a quarter (4 meetings a year), average of 25 miles round trip each meeting, and all council members except the Department representative would be provided mileage (277 members). Additionally, the Department assumes mileage reimbursed at the federal rate of 55 cents a mile, increased by approximately 3 percent a year and mileage would be paid by the park fund.

	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Average Miles Round Trip	25	25	25	25	25
Federal mileage rate (increased by 3% a year)	0.55	0.57	0.59	0.60	0.62
Total meetings a year	4	4	4	4	4
Total # of members eligible for mileage reimbursement	277	277	277	277	277
<b>Total</b>	<b>\$15,235</b>	<b>\$15,789</b>	<b>\$16,343</b>	<b>\$16,620</b>	<b>\$17,174</b>

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The Department assumes it will require the addition of 196 staff hours for its staff to travel to and attend the regional advisory council meetings. These additional labor costs will be absorbed by the Department.

# Amendments

Rep. Gottling, Sull. 3  
Rep. T. Howard, Sull. 2  
February 3, 2010  
2010-0485h  
04/10

Amendment to HB 1421-FN

1 Amend the title of the bill by replacing it with the following:

2

3 AN ACT establishing a state park regional advisory council for the Dartmouth/Lake  
4 Sunapee region.

5

6 Amend the bill by replacing all after the enacting clause with the following:

7

8 1 New Section; Expansion of State Park System; State Park Regional Advisory Council for the  
9 Dartmouth/Lake Sunapee Region. Amend RSA 216-A by inserting after section 3-k the following  
10 new section:

11 216-A:3-1 State Park Regional Advisory Council for the Dartmouth/Lake Sunapee Region.

12 1. There is established a state park regional advisory council for the Dartmouth/Lake  
13 Sunapee region which shall consist of the following members:

14 (a) One representative from the division of parks and recreation staff familiar with the  
15 region, appointed by the director of the division of parks and recreation.

16 (b) Fifteen individuals from the region, distributed geographically, with preference given  
17 to individuals from cities or towns in which a state park is sited, appointed by the director of the  
18 division of parks and recreation.

19 (c) One member from a regional planning commission in the Dartmouth/Lake Sunapee  
20 region, appointed by the regional planning commission.

21 II. The council shall have the following duties:

22 (a) Support the implementation of the state park master plan within the region.

23 (b) Apply for and accept funds from any local, state, federal, or private source to address  
24 the needs of state parks within the region especially those identified in the state park master plan.  
25 Funds received may be expended only upon the approval of the director of the division of parks and  
26 recreation.

27 (c) Make recommendations to the director of the division of parks and recreation relative  
28 to the implementation of the state park system master plan and any other issue relating to the  
29 development and improvement of the state park system within the region.

30 (d) Undertake activities requested by the director of the division of parks and recreation.

31 III. Members of the council shall serve without compensation.

32 IV. The first meeting of the council shall be called by the division of parks and recreation

**Amendment to HB 1421-FN**

**- Page 2 -**

1 staff person appointed under subparagraph I(a). The first meeting of the council shall be held no  
2 more than 30 days after the division of parks and recreation staff person is appointed. The council  
3 shall meet at least 4 times per year.

4 V. The council shall submit a report of its activity during the year and any findings or  
5 recommendations for proposed legislation to the speaker of the house of representatives, the  
6 president of the senate, the house clerk, the senate clerk, the governor, and the state library no later  
7 than November 1 each year.

8 2 Effective Date. This act shall take effect 60 days after its passage.



2010-0485h

AMENDED ANALYSIS

This bill establishes a state park regional advisory council for the Dartmouth/Lake Sunapee region.

# Speakers



# Hearing Minutes

HOUSE COMMITTEE ON RESOURCES, RECREATION AND DEVELOPMENT

PUBLIC HEARING ON HB 1421-FN

**BILL TITLE:** establishing regional advisory councils in the state park system.

**DATE:** January 26, 2010

**LOB ROOM:** 305      **Time Public Hearing Called to Order:** 3:00 p.m.

**Time Adjourned:** 3:40 p.m.

(please circle if present)

**Committee Members:** Reps. Spano, Tuppe, Parkhurst, Moody, Aguiar, Gottling, Hubbard, Kepner, Thomas, C. Williams, McClammer, D. Russell, Renzullo, C. Christensen, Ahlgren, Kappler, Spaulding, Bolster, T. Howard and St. Cyr.

**Bill Sponsors:** Rep. P. McMahon, Merr 3; Rep. Drisko, Hills 5; Rep. Gottling, Sull 3

TESTIMONY

\* Use asterisk if written testimony and/or amendments are submitted.

**Rep. Ricia McMahon** - Prime sponsor of the bill. Six state parks in her district. Local people know best the needs of their parks. Regional councils can raise money, and establish park policies. Might not need a fiscal note as people are not expected to be paid for mileage.

Rep. Howard: How will this be funded? ANS: Some creative funding is needed as the present economy is in dire straits. Wants to work from the "bottom up" rather than the "top down."

Rep. Kappler: Would it be better to have the town representative be from the conservation commission rather than the Board of Selectmen? ANS: Good idea.

**Rep. Chris Ahlgren, State Park Advisory Council** - Opposes the bill as written. Feels each park should have its own "friends" group. Our council has representative from each district except the Great North Woods.

**\*Ted Austin, Director of Parks, NH Department of Resources & Economic Development (DRED)** - Opposes the bill. Makes redundant the responsibilities of SPAC. Bill is contradictory to initiatives to reduce the number of boards and impedes strategy outlined in the recent Ten Year Plan. We are establishing a 501 C-3 for the Park System.

**Will Abbott, SPNHF** - Opposes the bill. Unneeded legislation. There are presently close to 500 mandates to the state park system.

Hearing closed at 3:40 p.m.

Respectfully submitted,

Rep. David H. Russell  
Acting Clerk

**HOUSE COMMITTEE ON RESOURCES, RECREATION AND DEVELOPMENT**

**PUBLIC HEARING ON HB 1421-FN**

**BILL TITLE:** establishing regional advisory councils in the state park system.

**DATE:** 1-26-10

**LOB ROOM:** 305      **Time Public Hearing Called to Order:** 3:00

**Time Adjourned:** 3:40

(please circle if present)

**Committee Members:** Reps. Spang, Tupper, Parkhurst, Moody, Aguiar, Gottling, Hubbard, Kepner, Thomas, C. Williams, McClammer, D. Russell, Renzullo, C. Christensen, Ahlgren, Kappler, Spaulding, Bolster, T. Howard and St. Cyr.

**Bill Sponsors:** Rep. P. McMahon, Merr 3; Rep. Drisko, Hills 5; Rep. Gottling, Sull 3

**TESTIMONY**

\* Use asterisk if written testimony and/or amendments are submitted.

H B 1421 establishing regional advisory councils in the state park system

1 Rep. P. McMahon - Prime Sponsor  
6 State Parks in her district. Local people know best the needs of their parks. Regional Councils can raise money, and establish park policies. Might not need a fiscal note as people are not expect to be paid for mileage.

Rep Howard - How will this be funded? Some creative funding is needed, as the present economy is in dire straits. Wants to work from the "bottom up" rather than the "top down"

Rep Kappler. Would it be better to have the town representative be from the conservation commission rather than the Board of Selectmen? Good Idea!

2 Rep Ahlgren - State Parks advisory council  
Opposed to bill as written. Feels each park should have its own "Friends" group. Our council has representative from each district except the Great North Woods

\* 3 Ted Austin - Director of Parks  
Opposes Bill



a Makes redundant the responsibilities of SPAC.

b Bill is contradictory to initiatives to reduce the number of boards and impedes strategy outlined in the recent Ten Year Plan.

c We are establishing a 501c-3 for the Park System.

d Will Abbott SPNHF opposes bill. Unneeded legislation. There are presently close to 500 mandates to the state park system.

Hearing closed @ 3:40 PM

David Russell  
acting clerk

# Voting Sheets

HOUSE COMMITTEE ON RESOURCES, RECREATION AND DEVELOPMENT

EXECUTIVE SESSION on HB 1421-FN

**BILL TITLE:** establishing regional advisory councils in the state park system.

**DATE:** February 4, 2010

**LOB ROOM:** 305

**Amendments:**

Sponsor: Rep. Gottling and Howard OLS Document #: 2010 0485h

Sponsor: Rep. OLS Document #:

Sponsor: Rep. OLS Document #:

**Motions:** OTP, OTP/A, ITL, Interim Study (Please circle one.)

Moved by Rep. McClammer

Seconded by Rep. Moody

Vote: 10-10 (Please attach record of roll call vote.)

**Motions:** OTP, OTP/A, ITL, Interim Study (Please circle one.)

Moved by Rep. Bolster

Seconded by Rep. Christensen

Vote: 15-5 (Please attach record of roll call vote.)

**CONSENT CALENDAR VOTE: NO**

(Vote to place on Consent Calendar must be unanimous.)

**Statement of Intent:** Refer to Committee Report

Respectfully submitted,

Rep. Suzanne H. Gottling, Clerk

HOUSE COMMITTEE ON RESOURCES, RECREATION AND DEVELOPMENT

EXECUTIVE SESSION on HB 1421-FN

BILL TITLE: establishing regional advisory councils in the state park system.

DATE:

LOB ROOM: 305

Amendments:

Sponsor: Rep.

OLS Document #: 0485 10-10 fails

Sponsor: Rep.

OLS Document #:

Sponsor: Rep.

OLS Document #:

Motions: OTP, OTP/A, ITL, Interim Study (Please circle one.)

Moved by Rep. *McClellan*

Seconded by Rep. *Moody* ~~with~~ withdrawn

Vote: (Please attach record of roll call vote.)

Motions: OTP, OTP/A, ITL, Interim Study (Please circle one.)

Moved by Rep. *Bolton*

Seconded by Rep. *Christensen*

Vote: (Please attach record of roll call vote.)

CONSENT CALENDAR VOTE:

(Vote to place on Consent Calendar must be unanimous.)

Statement of Intent: Refer to Committee Report

Respectfully submitted,

Rep. Suzanne H. Gottling, Clerk

RESOURCES, RECREATION AND DEVELOPMENT

Bill #: 1421-FN Title: establishing regional advisory councils in the state park system

PH Date: 1/26/10

Exec Session Date: 2/5/10

Motion: OTP

Amendment #: 0485

MEMBER	YEAS	NAYS
Spang, Judith T, Chairman	✓	
Tupper, Frank A, V Chairman	✓	
Parkhurst, Henry A. L.		✓
Moody, Marcia G	✓	
Aguiar, James D	✓	
Gottling, Suzanne H, Clerk	✓	
Hubbard, Pamela J <del>Hubbard, Pamela J</del>	✓	
Kepner, Susan R		✓
Thomas, Yvonne D	✓	
Williams, Carol A	✓	
McClammer, Jim U	✓	
Russell, David H		✓
Renzullo, Andrew		✓
Christensen, Chris		✓
Ahlgren, Christopher J		✓
Kappler, L. Mike		✓
Spaulding, Jayne E		✓
Bolster, Peter S		✓
Howard, Thomas J	✓	
St. Cyr, Jeffrey L		✓
TOTAL VOTE:	10	10

RESOURCES, RECREATION AND DEVELOPMENT

Bill #: 1421-FN Title: establishing regional advisory councils in the state park system

PH Date: 1/126/10

Exec Session Date: 2/15/10

Motion: ~~FOR~~ JTL

Amendment #:       

MEMBER	YEAS	NAYS
Spang, Judith T, Chairman		✓
Tupper, Frank A, V Chairman	✓	
Parkhurst, Henry A. L.	✓	
Moody, Marcia G		✓
Aguiar, James D	✓	
Gottling, Suzanne H, Clerk		✓
Hubbard, <del>Pamela J</del> <i>Chandler</i>		✓
Kepner, Susan R	✓	
Thomas, Yvonne D	✓	
Williams, Carol A		✓
McClammer, Jim U	✓	
Russell, David H	✓	
Renzullo, Andrew	✓	
Christensen, Chris	✓	
Ahlgren, Christopher J	✓	
Kappler, L. Mike	✓	
Spaulding, Jayne E	✓	
Bolster, Peter S	✓	
Howard, Thomas J	✓	
St. Cyr, Jeffrey L	✓	
TOTAL VOTE:	15	5

# Committee Report

**REGULAR CALENDAR**

**February 8, 2010**

**HOUSE OF REPRESENTATIVES**

**REPORT OF COMMITTEE**

**The Majority of the Committee on RESOURCES,  
RECREATION AND DEVELOPMENT to which was  
referred HB1421-FN,**

**AN ACT establishing regional advisory councils in the  
state park system. Having considered the same, report  
the same with the following Resolution: RESOLVED,  
That it is INEXPEDIENT TO LEGISLATE.**

**Rep. Chris Christensen**

**FOR THE MAJORITY OF THE COMMITTEE**



**MAJORITY  
COMMITTEE REPORT**

Committee: **RESOURCES, RECREATION AND  
DEVELOPMENT**  
Bill Number: **HB1421-FN**  
Title: **establishing regional advisory councils in the  
state park system.**  
Date: **February 8, 2010**  
Consent Calendar: **NO**  
Recommendation: **INEXPEDIENT TO LEGISLATE**

**STATEMENT OF INTENT**

HB 1421 would have created seven regional advisory councils for state parks. This occurs at a time when we are trying to reduce the numbers of councils, commissions and the like and is contrary to findings of the statewide parks advisory council. The committee favors the concept of getting more feet on the ground and supporting friends groups and the adopt-a-park program. DRED opposed the bill. There was no public testimony in favor.

Vote 15-5

Rep. Chris Christensen  
FOR THE MAJORITY

Original: House Clerk  
Cc: Committee Bill File

REGULAR CALENDAR

RESOURCES, RECREATION AND DEVELOPMENT

**HB1421-FN**, establishing regional advisory councils in the state park system. **INEXPEDIENT TO LEGISLATE.**

Rep. Chris Christensen for the **Majority** of RESOURCES, RECREATION AND DEVELOPMENT. HB 1421 would have created seven regional advisory councils for state parks. This occurs at a time when we are trying to reduce the numbers of councils, commissions and the like and is contrary to findings of the statewide parks advisory council. The committee favors the concept of getting more feet on the ground and supporting friends groups and the adopt-a-park program. DRED opposed the bill. There was no public testimony in favor. **Vote 15-5.**

Original: House Clerk  
Cc: Committee Bill File

Majority

ITC

HB 1421

HB 1421 would have created seven regional advisory councils for state parks. This occurs at a time when we are trying to reduce the numbers of councils, commissions and the like and is contrary to findings of the statewide parks advisory council. The committee favors the concept of getting more feet on the ground and supporting friends groups and the adopt-a-park program. DRED opposed the bill. There was no public testimony in favor.

Chris Christensen



HB 1421

HB 1421 would have created seven regional advisory councils for state parks. This occurs at a time when we are trying to reduce the numbers of councils, commissions and the like~~s~~ and is contrary to findings of the statewide parks advisory council. The committee favors the concept of getting more feet on the ground and supporting groups and the adopt-a-park program. DRED opposed the bill. There was no public testimony in favor.

Chris Christensen



friends

HB 1421

This ~~bill~~ <sup>HB 1421</sup> would have created seven regional advisory councils for state parks. This occurs at a time when we are trying to reduce the number of councils, commissions and the like, <sup>and is</sup> this is contrary to findings of the Statewide Parks advisory Council. The committee favors the concept of getting more feet on the ground and <sup>supporting</sup> ~~supporting~~ friends groups and ~~that~~ the "Adopt-a-Park" programs. DRED opposed the bill. There was no public testimony in favor.



Chris White

**REGULAR CALENDAR**

**February 8, 2010**

**HOUSE OF REPRESENTATIVES**

**REPORT OF COMMITTEE**

**The Minority of the Committee on RESOURCES,  
RECREATION AND DEVELOPMENT to which was  
referred HB1421-FN,**

**AN ACT establishing regional advisory councils in the  
state park system. Having considered the same, and  
being unable to agree with the Majority, report with the  
following amendment, and the recommendation that  
the bill OUGHT TO PASS WITH AMENDMENT.**

**Rep. Suzanne H Gottling**

**FOR THE MINORITY OF THE COMMITTEE**

**MINORITY  
COMMITTEE REPORT**

Committee: **RESOURCES, RECREATION AND  
DEVELOPMENT**  
Bill Number: **HB1421-FN**  
Title: **establishing regional advisory councils in the  
state park system.**  
Date: **February 8, 2010**  
Consent Calendar: **NO**  
Recommendation: **OUGHT TO PASS WITH AMENDMENT**

**STATEMENT OF INTENT**

HB 1421 intended to create regional councils, to provide a mechanism for increased input from park neighbors to the division of parks and recreation. It also afforded an opportunity to share ideas for mutual support of each region's parks. An amendment set up just one regional council in an effort to reduce the director of parks concern that multiple councils could require excessive staff resources. The amendment failed on a 10-10 vote.

Rep. Suzanne H Gottling  
FOR THE MINORITY

Original: House Clerk  
Cc: Committee Bill File

REGULAR CALENDAR

RESOURCES, RECREATION AND DEVELOPMENT

**HB1421-FN**, establishing regional advisory councils in the state park system. **OUGHT TO PASS WITH AMENDMENT.**

Rep. Suzanne H Gottling for the **Minority** of RESOURCES, RECREATION AND DEVELOPMENT. HB 1421 intended to create regional councils, to provide a mechanism for increased input from park neighbors to the division of parks and recreation. It also afforded an opportunity to share ideas for mutual support of each region's parks. An amendment set up just one regional council in an effort to reduce the director of parks concern that multiple councils could require excessive staff resources. The amendment failed on a 10-10 vote.

Original: House Clerk  
Cc: Committee Bill File



HB 1421 Minority

OTP/A

HB 1421 intended to create regional councils, to provide a mechanism for increased input from park neighbors to the division of parks and recreation. It also afforded an opportunity to share ideas for mutual support of each region's parks. An amendment set up just one regional council in an effort to reduce the director of parks concern that multiple councils could require excessive staff resources. The amendment failed on a 10-10 vote.

Sue Gottling

A handwritten signature in black ink, appearing to be 'Sue' or 'SG', located below the typed name.

HB 1421 Minority

OTP/A

HB 1421 intended to create regional council<sup>s</sup> to provide a mechanism for increased input from park neighbors to the division of parks and recreation. It also afforded an opportunity to share ideas for ~~mutual~~ support <sup>mutual</sup> each regions' parks. An amendment set up just one <sup>regional</sup> council in an effort to reduce concerns of the director of parks. The amendment failed on a 10 - 10 vote.

OTR/A

Minority

HB 1421 intended to create regional council to ~~support~~  
~~the 10-year plan~~ and to provide a

mechanism for increased input from park neighbors to the

It also afforded an opportunity for ~~idea~~ <sup>Division Parks + Recreation</sup>

opportunity to share ideas ~~between~~ <sup>for</sup> ~~mutual~~

mutual support ~~of~~ <sup>each</sup> ~~of~~ the region's parks. ~~The bill~~ <sup>The</sup> amendment

~~to the bill~~ failed on a 10-10 vote. ~~The amendment~~

~~The amendment~~ Sun Gottl, ~~was designed to~~ <sup>presented</sup> ~~begin~~

~~the council~~ ~~that~~ set up ~~the~~ <sup>just one</sup> council in ~~any~~ in an

~~effort to~~ ~~respond to~~ the Park Director's concerns ~~that~~ <sup>of</sup>

effort to reduce concerns of the Director of Parks.

→